

offices of Silicon Valley Bank and Signature Bank were no ordinary failures in less than a day Silicon Valley Bank customers pulled 42 billion dollars out of the bank fueled by Venture capitalists in their social media accounts they created the largest and fastest Bank Run in history in the following days Signature Bank lost 17 billion dollars Regulators both Republicans and Democrats came together to prevent the Panic from spreading they increased liquidity They promoted confidence in our banking system they protected the deposits of customers in small businesses not notably the investors the Investments of Executives and shareholders I spent that weekend on the phone with Ohio small businesses and Banks and Credit Unions Ohio small business owners simply wanted to make payroll they didn't want to see years of hard work go down the drain because of venture capitalist Panic panicking on Twitter 2 000 miles away one woman told me she was terrified you wouldn't be able to pay her workers the next week and I heard that story over and over Ohio Banks and Credit Union institutions institutions that are sound and well capitalized didn't want to see deposits flee their institutions for the biggest

Wall Street banks for anyone who lived through the global financial crisis it's impossible not to think of 2008. once again small businesses and workers feared they would pay the price for others others bad decisions we're left with many questions and Justified anger toward Bank Executives and Boards toward Venture capitalists toward Federal and State Bank Regulators toward policy makers

the scene of the crime does not start with The Regulators before us instead we must look inside the bank at the bank CEOs at the Trump era banking Regulators who made it their mission again to give Wall Street everything it wanted Monday morning quarterbacking aimed only at the actions of regulators this month is as convenient as it is misplaced coming from those who never met a Wall Street wish list they didn't want to Grant

many who are the first to scold The Regulators for their failures offer ready ears whenever Bank CEOs line up at their offices complaining about out of control Bank examiners remember some of those complaints in our hearing with Fed chair Powell over the FED merely reviewing Capital just three days before Silicon Valley Bank failed how soon we

choose to forget
when we ask who should have known how
the risks were building in these Banks
we should start at the source with the
executives Silicon Valley Bank almost
quadrupled in size over three years
Signature Bank more than doubled in that
time the principles here aren't
complicated Banks should be prudently
managed should be mindful of the full
scope of risk they face should diversify
across companies and products the
committee must consider how these Banks
exploded in size in a way that was
clearly unsustainable some explanations
will focus on complicated sounding
Concepts like balance sheets balance
risk and moral hazard and stress tests
and liquidity set liquidity ratios
really though it comes down to more
basic concepts hubris entitlement greed
and always always always with big
paydays at the end for the executives at
the top the CEO's own pay was tied
directly to the growth of svb at svb
executive bonuses were pegged to return
on Equity so they took more Risk by
buying assets with higher yields to make
higher profits when those Investments
started to lose money they didn't back
down it won't surprise anyone that
Silicon Valley Bank went nearly A Year

Without a chief risk officer Venture capitalists fueled the bank's growth by forcing the companies they invested in and advised to keep their money at silicon bank and then those same VCS turned around and sparked the bank run by telling the companies to pull their money out creating more chaos more panic Signature Bank found itself in the middle of a Sam Bank when Freed's crime spree at the crypto exchange FTX the bank let him open multiple accounts they ignored red flag after Red Flag it's all just a variation in the same theme the same root cause of most of our economic problems wealthy Elites do anything anything to make a quick profit and pocket the rewards and win their risky Behavior leads to catastrophic failures they turn to the government they turn to the government asking for help expecting workers and taxpayers to pay the price and too often workers do even though no taxpayer money is being used to save these deposit results I understand why Americans are angry even discussed it at how quickly the government mobilized when a bunch of Elites in California were demanding it people have a pretty good sense of whose problems get taken more seriously than others in this town of course we have to prevent systemic

threats to the economy but corporate trade deals are a systemic threat to towns like grew up in in Mansfield Ohio and across the industrial Midwest so as a Wall Street so is a Wall Street business model that rewards short-term profits over Investments and Innovation and workers and those threats are not only tolerated they've been actively pushed by the same crowd that this month clamored for the government to save them just as there are no atheists in foxholes it appears that when there is a bank crash there are no Libertarians in the Silicon Valley

I hope that from now on those who have no problem with government intervention to protect their own livelihoods well think a little bit harder about what their warped version of the free market has done to workers in Ohio it may be tempting to look at all this and say we don't need new rules the problem was those arrogant Executives but they'll always be on arrogant Executives that's exactly why we need strong rules in public servants with the courage with the courage and guts to stand up to bank lobbyists and enforce those rules the official sitting board before us today know that their predecessors rolled back protections

like capital and liquidity standards
stress tests brokered deposit limits and
even basic supervision they green
lighted those Banks to grow and grow and
grow too big too fast they're important
questions about Deposit Insurance we
must consider whether the current amount
works for everyone including small
businesses whose real goal is to meet
payroll we expect Bank Executives to
understand the basic principles of Bank
management to know they can't grow a
bank by over concentrating business and
specialized areas and pay themselves
huge bonuses right up until things blow
up
that's not being a trusted partner to
your customers it's taking advantage of
them these Executives must answer for
their bank's downfalls I've called on
the former CEOs of those Banks those
failed Banks to test fight I thank
ranking member Scott for joining us in
that effort but they must also face real
consequences for their actions right now
none of the executives who ran these
Banks into the ground are barred from
taking other banking jobs not have had
their compensation clawed back none have
paid any fines some executive Executives
have decamped to Hawaii others have
already gone to work for other Banks

some simply wandered off into the sunset
it will surprise no one in Ohio that
these Bank Executives face less
accountability than a cashier who
miscounts the cashier's box the cash box
that's that's why I'll be introducing
legislation to strengthen Regulators
ability to impose fines and penalties to
claw back bonuses to ban Executives who
cause bank failures from ever working in
another bank we need to look at bank
Regulators ability to not only identify
risks and problems at Banks but also be
empowered to actually make the banks fix
them today my colleagues and I are
asking GAO to follow up on a 2019 report
where they highlighted communication
failures and the extent to which senior
Bank management fully addressed
identified deficiencies I'm looking
forward to hearing from our financial
Watchdogs today we'll be watching them
to make sure they assess the damage hold
accountable those responsible fix what
is broken last I asked my colleagues to
work together to make sure that our
financial system is stronger after this
crisis Americans have watched the same
pattern turn over and over and over
again a crisis occurs some of us push
push for reforms if we're lucky we'll be
able to seize the moment and actually

pass some but then the bank lobbyists go to work and they are so good at their jobs politicians spend the ensuing years rolling back reforms right up until the next Crisis and that crisis happens because you guessed it we rolled back regulations in this body enabling The Regulators to roll them back even further we know who's the first to get help in any crisis it's Little Wonder it's little wonder that workers in Ohio and around the country Don't Trust Banks they don't trust their own government it's time we proved them wrong ignore the corporate lobbyists and put workers in their families first

Senator Scott

thank you Mr chairman

today we are here to understand just how we found ourselves in the middle of the second and third largest bank failure in the United States history though our questions are nowhere near answered this is an important first step in providing transparency and accountability necessary to the American taxpayer I'd like to thank Mr chairman for taking the time and working with me to try to bring the bank CEOs into this hearing I think it's incredibly important that we hear from the folks specifically and uniquely responsible

for the failure of these Banks the folks who manage them by all accounts this is a classic tale of negligence and it started with the banks themselves without any question that's where the buck stops so it is imperative that we hear straight from the horse's mouth so to speak to find out why these Banks were so poorly managed and so poorly manage the risks unfortunately the bank execs aren't the only managers we're missing the Secretary of the Treasury and the chairman of the Federal Reserve are also not here to testify I don't mean to offend the witnesses that are here but it is hard to believe that Divine Administration is seriously is concerned about the failure that we're seeing when they themselves are shielding the top official at the Department of Treasury the same official that briefed the president and invoked the system risk exception nor do we have chairman Powell here instead we have the vice chair of supervision here to use the committee as a platform to talk about the wrongs under his supervision as the Federal Reserve has already announced he is conducting a review to assess any supervisory failures which is an obvious inherent conflict of interest and a

classic case of the fox guarding the hen house the FED should focus on this Mission and not the climate Arena this is a waste of time attention and Manpower all things that could have gone into bank supervision Banks like any other businesses must manage their risk and be good stewards for their customers but unlike other businesses banks are highly regulated sometimes Banks even have their regulators sitting in their Banks and continually monitoring the risks and activities as is the case with Silicon Valley Bank for the last two and a half weeks The Regulators have consistently described Silicon Valley as unique and highly idiosyncratic meaning the warning signs should have been flashing red and svb should have stood out as what it was absolutely a problem child clear as a bill were the warning signs in fact reports indicate that these warning signs were already flashing and on March 19th the New York Times wrote that silicon Valley's Bank risky practices were on the Federal Reserves radar for more than a year

moreover Silicon Valley suffered from extreme interest rate risk due to investment in long-term Securities that declined in value because of soaring inflation

of all our supervisors the Federal Reserve should have been keenly aware of the impact interest rate hikes would have on the value of these Securities and it should have been actively working to ensure the bank's supervisors were heading hedging their bets and covering their risk accordingly

but now we know based off your testimony Mr Barr that the Fed was aware in fact in 2021 your supervisors found deficiencies in the bank's liquidity and its management resulting in six supervisory findings later in 2022 supervisors then issued three findings related to ineffective board oversight risk management weaknesses and the bank's internal audit function

what were the supervisors thinking

the law on the regulations are crystal clear the Federal Reserve can take any supervisory or enforcement enforcement action it deems necessary to address unsafe and unsound practices recent reports confirm what we already know

your priorities and your work with the
San Francisco Federal Reserve Bank
president Mary Daly
centered on climate change an issue
wholly unrelated to the federal
reserve's dual mandate and role of
supervisor given svb's social and
climate agenda one must ask if svb's
investments in climate cause of
regulators to be a bit more permissive
of its risks
if you can't stay on Mission and enforce
the laws as they already are on the
books
how how can you ask Congress
for more Authority with a straight face
to that end I hope to learn how the
Federal Reserve could know about such
risky practices for more than a year
and failed to take definitive corrective
action by all accounts our Regulators
appear to have been asleep
at the wheel
in addition I also hope to learn more
from the FDIC about the role in the
receivership and sale of both svb and
Signature Bank especially on the auction
and the bid process I'm very concerned
that private sector offers appear to
have been submitted and yet were denied
if Silicon Valley Bank had been
purchased before it failed the panic and

the shock to the market and the Market's confidence we've seen over the past two and a half weeks may have been avoided if Silicon Valley have been purchased over the weekend of March 10th confidence in the marketplace may have sustained Signature Bank and prevented its failure the fdic's bid auction process has been a black hole for Congress and the American people and we deserve answers

I know in hindsight it's 20 20. but when you hear rumors that this process was delayed because the White House doesn't like mergers in any shape form or fashion it makes you wonder what actually is going on sometimes but it looks like a duck quacks like a duck it's just a duck

as I close on this opening statement three things remain clear to me regarding svb first the bank was Rife with mismanagement second there was a clear supervisory failure our Regulators were simply asleep at the wheel and finally President Biden's Reckless spending cause 40-year high in inflation and the country as well as the bank experienced tremendous loss

thank you ranking member Scott I'll introduced the three Witnesses today Martin Gruenberg was sworn in as chair of the Federal Deposit Insurance Corporation board of directors January of 2023 Michael Barr took office as Vice chair for supervision of the Board of Governors the Federal Reserve in July of 2022 for a four-year term he serves also as a member of course of the Board of Governors Nelly Liang has been the under secretary for domestic Finance the U.S Department of Treasury since July of 2021 thanks for all of you for joining us in Mr brunberg if you would begin thank you

thank you Mr chairman uh chairman Brown ranking member Scott members of the committee thank you for the opportunity to appear before you today to address the recent bank failures and the federal regulatory response on March 10th just over two weeks ago Silicon Valley Banker svb as it's known with 209 billion dollars in assets at year end 2022 was closed by the California Department of Financial Protection and innovation which appointed the FDIC as receiver the failure of svb following the March 8th Announcement by silvergate bank that it would voluntarily liquidate signal

the possibility of a contagion effect
on other Banks
on Sunday March 12th just two days after
the failure of svb another institution
Signature Bank of New York with 110
billion dollars in assets a year in 2022
was closed by the New York State
Department of Financial Services which
also appointed the fdic's receiver
with other institutions experiencing
stress serious concerns arose about a
broader economic spillover
from these failures
after careful analysis and deliberation
the boards of the FDIC and the Federal
Reserve voted unanimously to recommend
and the treasury secretary in
consultation with the president
determined that the FDIC could use
emergency systemic risk authorities
under the Federal Deposit Insurance Act
to fully protect all depositors in
winding down svb
and Signature Bank
it's worth noting that these two
institutions
were allowed to fail
shareholders lost their investment
unsecured creditors took losses the
boards and the most senior Executives
were removed
the FDIC has authority to investigate

and hold accountable the directors and officers of the banks

for the losses they caused and for any misconduct in the management of the institutions and the FDIC has already commenced these investigations further

any losses to the fdic's deposit Insurance Fund as a result of uninsured deposit insurance coverage will be repaid by a special assessment on banks as required by law

the FDIC has now completed the sale of both Bridge Banks to acquiring institutions New York Community bancorps Flagstar Bank for signature and First Citizens for svb

by written testimony today describes the events leading up to the failures of svb and Signature Bank and the facts and circumstances that prompted the decision to utilize the authority and the FDI act to protect all depositors in those Banks following those failures

further describes the management and disposition of the bridge institutions that were established

it also discusses the fdic's assessment or the current state of the U.S financial system which remains sound despite recent events

in addition it shares some preliminary

Lessons Learned as we look back on the
immediate aftermath
of this episode
in that regard
the FDIC will undertake a comprehensive
review
of the deposit Insurance system and will
release a report by May 1.
that will include policy options for
consideration
relating to deposit insurance coverage
levels excess Deposit Insurance and the
implications for risk-based pricing and
Deposit Insurance Fund adequacy in
addition the fdic's chief risk officer
will undertake a review of the FDIC
supervision of Signature Bank and will
also release a report by May 1.
further the FDIC will issue in May a
proposed rulemaking for the special
assessment for public comment
the two bank failures the
demonstrate the implications that banks
with assets over 100 billion can have
for financial stability
the Prudential regulation of these
institutions merits serious attention
particularly for Capital liquidity and
interest rate risk resolution plan
requirements for these institutions also
Merit review including a long-term debt
requirement to facilitate orderly

resolution

recent efforts to stabilize the banking system and stem potential contagion from the failures of FSB and signature have ensured that depositors will continue to have access to their savings

the small businesses and other employers can continue to make payrolls and that other Banks small medium and large can continue to extend credit to borrowers and serve as a source of support

the FDIC continues to monitor developments and is prepared to use all of its authorities as needed

the FDIC is committed to working cooperatively with our counterparts at the other Federal Regulators as well as with policy makers in the Congress to better understand what brought these institutions to failure and what measures can be taken to prevent similar failures in the future that concludes my statement and I'd be glad to respond to questions thank you Mr Barr you're recognized thank you

chairman Brown ranking member Scott other members of the committee thank you for the opportunity to testify today on the federal reserve's supervisory and Regulatory oversight of Silicon Valley Bank

our banking system is sound and

resilient with strong capital and liquidity

the Federal Reserve working with the treasury Department and FDIC took decisive actions to protect the U.S economy and to strengthen public confidence in the banking system

these actions demonstrate that we are committed to ensuring that all deposits are safe

we will continue to closely monitor conditions in the banking system and are prepared to use all of our tools for any size institution as needed to keep the system safe and sound

at the same time the events of the last few weeks raise questions about what more can be done and what more should be done so that isolated banking problems do not undermine confidence in healthy Banks and threaten the stability of the banking system as a whole

at the Forefront of my mind is the importance of maintaining the strength and diversity of banks of all sizes that serve communities across the country

svb failed because the bank's management did not effectively manage its interest rate and liquidity risk

and the bank then suffered a devastating and unexpected run by its uninsured depositors in a period of less than 24

hours

immediately following svb's failure
chair Powell and I agreed that I should
oversee a review of the circumstances
leading up to svb's failure
in this review we are looking at svb's
growth and management our supervisory
engagement with the bank and regulatory
requirements that applied to the bank
the picture that has emerged thus far
shows svb had inadequate risk management
and internal controls that struggled to
keep pace with the growth of the bank
supervisors began delivering supervisory
warnings near the end of 2021.

a review will consider whether these
supervisory warnings were sufficient and
whether supervisors had sufficient tools
to escalate them

we are also focusing on whether the
Federal Reserve supervision was
appropriate for the rapid growth and
vulnerabilities of the bank

while the federal reserve's framework
focuses on size threshold size is not
always a good proxy for risk

particularly when a bank has a
non-traditional business model
turning to regulation we are evaluating
whether application of more stringent
standards would have prompted the bank
to better manage the risk that led to

its failure

staff are also assessing whether svb would have had higher levels of capital and liquidity under those standards and whether such higher levels of capital and liquidity could have forestalled the bank's failure or provided further resilience to the bank

we need we need to move forward with our work to improve the resilience of the banking system including the Basel III endgame reforms a long-term debt requirement for large Banks and enhancements to stress testing with multiple scenarios so that it captures a wider range of risk and uncovers channels for contagion like those we saw in the recent series of events we must also explore changes to our liquidity rules and other reforms to improve the resilience of the financial system

in addition recent events have shown that we must evolve our understanding of banking in light of changing technology and emerging risk

heart of the federal reserve's core mission is to promote the safety and soundness of the banks we supervise as well as the stability of the financial system to help ensure that the system supports a healthy economy for U.S

households businesses and communities
deeply interrogating svb's failure and
probing its broader implications is
critical to our responsibility for
upholding that mission

thank you and I look forward to your
questions

Mr Barr Ms Liang nice to see you thank
you for being here

thank you chairman Brown ranking member
Scott other members of the committee
thank you for inviting me here to
testify and for the opportunity to speak
several times in recent days to share
updates from treasury regarding current
events

the American economy relies on a healthy
and diverse banking system one that
includes large small and mid-sized Banks
and provides for the financial needs of
families businesses and local
communities

nearly three weeks ago problems emerged
at two banks with the potential for
immediate and significant impacts on the
broader banking system and the economy
the situation demanded a swift response
in the days that followed the federal
government took decisive actions to
strengthen public confidence in the U.S
banking system and to protect the U.S
economy

on March 9th depositors at Silicon Valley Bank withdrew 42 billion dollars in deposits in a period of just a few hours

after concluding that significant deposit withdrawals would continue the next day the California state regulator closed SBB and appointed the FDIC as receiver

two days later the New York regulator closed Signature Bank which also had experienced a depositor run and appointed the FDIC as receiver treasury worked to assess the effects of these failures on the broader banking system Consulting regularly with the Federal Reserve and FDIC

on Sunday evening recognizing the urgency of reducing uncertainty for Monday morning treasury the Federal Reserve and the FDIC announced a number of actions to stem uninsured deposited runs and to prevent significant disruptions to households and businesses first the boards of the FDIC and the Federal Reserve recommended unanimously and secretary yellen approved after Consulting with the president two actions that would enable the FDIC to complete its resolutions of the two banks in a manner that fully protects all of their depositors

these actions ensured that businesses could continue to make payroll and the families could access their funds

depositors were protected by the deposit Insurance Fund Equity holders and bondholders were not protected

second the Federal Reserve created the bank term funding program a new facility to provide term funding to all insured depository institutions eligible for primary credit at the discount window based on their Holdings of Treasury and government agency securities

this program along with the pre-existing discount window has helped Banks meet depositor demands and bolstered liquidity in the banking system

this two-pronged targeted approach was necessary to reassure depositors at all banks and to protect the U.S banking system and economy

these actions have helped to stabilize deposits throughout the country and provided depositors with confidence that their funds were safe

in addition to these actions on March 16 11 Banks deposited 30 billion dollars into First Republic Bank the actions of these large and mid-sized Banks represent a vote of confidence in the banking system and demonstrate the importance of banks of all sizes working

to keep our economy strong
moreover on March 20th deposits in
certain assets of signature Bridge bank
were acquired from the FDIC and on March
26th the deposits in certain assets of
Silicon Valley Bridge bank were acquired
from the FDIC
we continue to closely monitor
developments across the Banking and
Financial system and to coordinate with
the federal and state regulators as
secretary yellin has said we have used
important tools to act quickly to
prevent Contagion
and they are tools we would use again to
ensure that Americans deposits are safe
looking forward while we do not yet have
all the details about the failures of
the two Banks we know that the recent
developments are different from those of
the global financial crisis
back then many financial institutions
came under stress because they held low
credit quality assets
this was not at all the Catalyst for
recent events our financial system is
significantly stronger than it was 15
years ago this is in large part due to
the post-crisis reforms for stronger
capital and liquidity
as you know the Federal Reserve
announced a review of the failure of svb

and the FDIC a review of Signature Bank
I fully support these reviews and look
forward to learning more in order to
inform any Regulatory and supervisory
responses we must ensure that our bank
regulatory policies and supervision are
appropriate for the risks and challenges
that Banks face today

thank you to the committee for its
leadership on these important issues and
for inviting me here to testify I look
forward to your questions uh thank you
Mr Lang I and almost every member of
this committee will be here today on
both sides of the aisle make your
answers as brief and as quick as you
possibly can so thank you for that in
2019 by votes of four to one and five to
one uh now chair of the NEC Leo Brainerd
the only decenter in every one of those
votes the FED rolled back stronger rules
and was responsible for supervising
silicon Bank Mr Vice chair Barr did the
FED drop the ball because it didn't see
the risk that was building
uh thank you chairman Brown for that
question of fundamentally the bank
failed because its management failed to
appropriately address clear interest
rate risk and clear liquidity risk that
interest rate risk and liquidity risk
was cited was highlighted by the

supervisors of the firm beginning in November of 2021

the the board and uh and sorry the Federal Reserve Bank brought forward these uh problems to the bank and they failed to address them in a timely way that exposure led the firm to be highly vulnerable to a shock and that shock came on the evening of Wednesday March 8th when it very belatedly attempted to adjust its liquidity position and reported losses on its available for sale Securities the market reaction to that was quite negative and that eventually on Thursday sparked a depositor run

so some of their practices appear to have violated the basic principles of banking 101 concentration risk of Reliance on uninsured deposits inadequate liquidity poor risk management the list goes on how poorly managed was managed was this Bank supervisors had raided uh the bank at a very low rating normally we would not be describing these matters confidential matters but given that the firm failed and triggered a systemic risk uh determination I'm prepared to talk about that confidential information that the firm was rated a three in the camel scale which is not well managed and at

the holding company level it was rated deficient which is also clearly not well managed hey thank you chair Gruenberg I heard from many small businesses over that weekend who had money in svb and were worried about making payroll in Ohio making payroll as a result of the failure I heard from Ohio small Banks and Credit Unions worried about deposits leaving their institutions I know that I'm not unique many of my colleagues from both sides of the aisle heard those same concerns in their state given the unprecedented scale of the bank run what would have been the impact when small Banks and small businesses Across the Nation if you and other Regulators had not taken action to protect depositors at svb and Signature Bank uh Senator that was our Central concern I think the evidence suggested from the sequential failures of first Silicon Valley and then signature that there was a significant risk of contagion to other institutions and in fact over that weekend you know we were seeing serious stress at other institutions and I think that and the potential knock-on effects of that contagion is really what led the Federal Reserve board and the FDIC board unanimously to recommend to the treasury

secretary you're saying the actions taken were the least bad option for small businesses and Banks Across the Nation if you hadn't acted that way you think there would have been a contagion I think there would have been a contagion and I think would be in a in a worse situation today with consequences for the uh actors in our economic system Regulators Republicans Democrats all across the board there was agreement on on those actions yeah under secretary Lang do you agree with that Senator Brown I do agree with that I think

um the actions that were taken have been working to stabilize deposits had they not been taken the runs by uninsured depositors from many small and Regional sized Banks and mid-sized Banks would have intensified and caused serious problems for small Banks liquidity and their ability to support small businesses

thank you and if you can answer this really briefly because I don't want to go over my five minutes uh Mr ruined chair grunberg the FDIC announced the sale of svb and to First Citizens Bank and Trust from Senator Tulsa's North Carolina estimated will cost the deposit Insurance Fund approximately 20 billion

dollars how's that cost covered
oh that is required by law and I
indicated in my opening statement the
FDIC has to impose an assessment on the
banking industry uh to cover the cost of
a coverage for any uninsured deposits
and I would note that the law provides
the FDIC Authority in implementing that
assessment to consider the types of
entities that benefit from any action or
assistance provided and as I also
indicated in my statement we expect to
issue a notice of proposed rulemaking
for public comment in May to implement
the assessment thank you and I would
point out on your testimony and your
answer there there are no tax dollars
nothing funded through the Congressional
Appropriations process Senator Scott
thank you Mr chairman
what is the future
of regional banking
sure yeah
I think we have a strong set of
regional banks in the United States I
think it was
and as a general matter their liquidity
has remained stable through this episode
and I think it was a good indication
frankly that in the two failed
institutions in both of those cases the
strongest bids we received to acquire

those failed institutions were from two other Regional banks that had the capability and strategic business interest to acquire them so there are a lot of cautionary lessons to be learned from the senator I completely agree with that and we're going to need to carefully review this episode but as a general proposition I think the regional banks in the United States remain a a source of strength for the system

I'd say I I walked in on the Chairman's comments about the actions that were taken the weekend of the March 9th and how how important it was and and the importance of making sure we get credit for for doing something that actually I I thought could have been avoided frankly I thought it could have been avoided

if we had someone in the private sector make the decision to buy the bank buy the assets had that been done on Friday March the 10th

I think we could have literally eliminated the Fiasco that we saw over the weekend were there

folks

interested in buying Silicon Valley Bank on Friday the senator just to be clear

before the bank failed on an open institution basis after oh after the failure on a closed basis yes we had expressions of Interest I mean remember this was a very rushed process if I may say the you know the bank failed on Friday morning we had to uh the the other institution failed over the weekend we had to set up two Bridge institutions to manage those failed Banks to your point though we had expressions of Interest we quickly set up a bidding process that we ran on Sunday we received two bids one wasn't valid because it had not been approved by the board of the bank and the other after we evaluated it indicated that it was more expensive than the liquidation of the institution would have been to the FDIC so matter of fact we did not have an acceptable bid and it was really a determination that we made to try to set up two Bridge institutions to manage for a short period of time these two failed Banks and then to organize a bidding process an open bidding process for both institutions which we ultimately were able to implement successfully and sell a signature bank um

previous weekend two weekends ago and then to sell svb this past weekend

are you suggesting that the fact that the board had not approved the decision off the offer that was on the table was the primary reason why you turned down that offer I was one of the bids as a matter of we were required for a bank to make a valid offer for the board of the bank to approve the offer yes that was the primary reason why you did not go for that for that bit of the other bid did not have that issue but the other bid was

um

um

more costly than liquidation would have been

so you're suggesting that a private sector engagement would have increased the cost not decrease the cost and at that point I think in part because it takes a bit of time

for this was a substantial institution it takes some time for a bank to do appropriate due diligence to evaluate the assets and liabilities

and to make a an informed bid for the institution and I think as a practical matter that was difficult to do given the compressed time frame over that initial weekend I think that's why we set up the bridge institutions to try to put in place quickly and orderly bidding

process or any interested party could submit a bid have an opportunity to do due diligence in order to evaluate the institution and to make an informed and informed bid I think we were ultimately able to do that for both of these failed institutions I'll just say with my remaining time to look forward to the second round of questions but I will say without question that if we would have had a better private sector engagement with quicker action from from the feds I think we could have avoided the the concept that rushed us to a decision which was a concern of contagion in part that could have been avoided if we had had a decision made on Friday if there were private sector folks willing to make a decision but I will have an opportunity hopefully on the second round

thank you um Senator Warner from Virginia welcome thank you Mr chairman and thank you for having us hearing it's it's good to see all of you

um

a couple weeks ago when we were in a finance committee hearing I asked secretary yellin that I thought it was very important that we try to get all the facts out about what happened here I very much appreciate uh Vice chairman

Barr you taking on this unenviable task
of sorting this out

um because I've got real questions was
this a

Regulatory and Bank management failure
or was it a as some particular my side
of the aisle have indicated was it a
statutory failure

if it was a statutory failure and an
additional

test or activity was needed I'm all for
putting it in place

but my operating premise at this point
is

you know if this had been not a 200
billion dollar bank but a five billion
dollar Bank

that

Management's mistakes not having a risk
office or other items

and failure of basic Prudential

regulation should have caught this we

had two Chief Regulators a state

regulator that at some point Mr chairman

helped we would get in front to where

were they and obviously the San

Francisco Fed so I'm gonna be very

interested in making sure we get to the

bottom of this think some of the things

you've already pointed out if I share

bar is the bank's business

concentrating in one industry an

industry that I used to be part of
um but the fact that there was such high
concentration of counterparty risk my
understanding 10 depositors alone had
about 13 billion dollars of deposits
again it seems to me interest rate
mismanagement is banking 101
and again even that five billion dollar
bank they should have been called out
I also think the speed I've often cited
the fact that the largest bank failure
we've seen was WAMU back in the crisis
16 billion dollars left that bank over a
10-day period
in this case
42 billion dollars the equivalent of 25
cents on every deposit went out in six
hours I'm not sure at that point
what regulatory structure could have
prevented that
and at least from reports it seems to me
that and I say this is somebody used to
be in the VC industry some of the very
VCS who who banked for a long time at
svb may have started this run
and demanded all of their ancillary
countries companies all go out at once
so vicer and bark can you take us
through with a little more detail
starting Wednesday night through Friday
afternoon how this happened how we got
here and what you're what you've seen so

far

uh thank you very much Senator uh I'll start where you did which is this is a textbook case of of Bank mismanagement uh the the risk the bank face interest rate risk and liquidity risk those are better and better banking issues the The Firm was quite aware of those issues they had been told by Regulators investors were talking about problems with interest rate and liquidity risk uh publicly and they didn't take the action necessary they were quite vulnerable to risk uh to shocks and they didn't take the actions necessary to meet that what happened on Wednesday night is they belatedly attempted to to improve their liquidity position and they did it in a way that that spooked investors that spooked depositors that spooked the market

nonetheless on Thursday morning things appeared calm according to the bank's report to supervisors but later Thursday afternoon deposit outflows started and by Thursday evening

we learned that more than 42 billion dollars as you had indicated had rushed out of the bank

um that's an extraordinary pace and scale

Federal Reserve Bank staff worked with

the bank through the afternoon evening
and and overnight to try and find enough
collateral that the Federal Reserve
could continue discount window lending
against

uh on on Friday morning it appeared that
it might be possible uh to meet the
outflow that was expected the day before
but that morning the bank let us know
that they expected the outflow to be
vastly larger uh based on client
requests and what was in the queue a
total of a hundred billion dollars uh
was scheduled to go out the door that
day the bank did not have enough
collateral to meet that and therefore
they were not able to actually meet
their obligations to pay their
depositors over the course of that day
and and they were shut down

Senator krapo is recognized from Idaho
thank you very much Mr chairman uh in
your testimony Mr Barr you indicated
that you were going to be in one of the
aspects of what you're working on you're
going to be looking at whether more
stringent standards are needed and I
want to follow up on Senator Warner's
questions relating to this argument that
has been put out there I think as a part
of the blame shifting game and there's a
lot of that going on right now

that it was a statutory failure
that brings us to the 2018 reforms 21
Senate Bill 2155 and I just want to read
to you a couple of
sentences out of Senate bill 2155. with
regard to the question of whether that
legislation prohibited our federal
Regulators in particularly the fed from
doing anything they needed to do with
regard to applying the appropriate
strict standards and to start out with I
will read what what Senate Bill 2155 did
was to stop a one-size-fits-all system
and mandate by using the changing the
word may to shall mandate that the
Federal Reserve tailor its regulations
to the risk and so forth I want to read
the language it mandates that the
Federal Reserve
differentiate as it tailors
differentiate among companies on an
individual basis or by category taking
into consideration their capital
structure riskiness complexity Financial
activities including Financial
activities of their subsidiaries size
and any other risk-related factors that
the Board of Governors deems appropriate
and then at the conclusion of the
statute
but that section of the statute it makes
it crystal clear and this is the

statutory language
nothing in subsection a shall be
construed to limit the authority of the
Board of Governors of the Federal
Reserve System in prescribing Prudential
standards under this section
or any other law to tailor or
differentiate among companies on an
individual basis or by category taking
into consideration their capital
structure riskiness complexity Financial
activities including Financial
activities of their subsidiaries size
and any other risk-related factors that
the Board of Governors deems appropriate
and I could go on with multiple times
that language was repeated my question
to you is was there any statutory
restriction faced by the federal Board
of reserves as it issued its regulations
on tailoring that would have prohibited
them from applying the strictest
standards they could to address the
Prudential needs of our banking system
uh thank you Senator uh crapo I agree
with you there was a substantial
discretion
um under that act for the Federal
Reserve to put in place tailoring rules
that were different from the tailoring
rules that it put in place uh in in 2019
I think there is still to this day a

substantial discretion uh in changing those by notice and comment rulemaking that's one of the areas that we'll be looking at in our review whether there should be appropriate changes there are some areas for particularly for smaller firms firms between 50 and 100 billion where the ACT is more prescriptive but for the firms of the category that we're addressing today there's substantial discretion for the Federal Reserve to change those rules in a way that is supportive of safety and soundness and financial stability thank you and I appreciate your answer you said recently that the bank failed referring to svb as the public began to focus on changes in values of Securities in the banks held to maturity account that's correct right my question to you there is uh did did the standards on that risk that are used for supervision were those changed at all in Senate Bill 2155 in 2018. the the standards for Capital rules are determined by the bank agencies the bank agencies made a decision to um for smaller categories of these large Banks to not require the pass-through of aoci into the capital structure but that was a decision that is um uh available to be altered by the discretion of the bank agency and was not mandated by

2155. uh no it was not mandated by 2155.
last question is under the current
standards that are applied with regard
to Capital was
svb adequately capitalized
uh prior to uh yes prior to its failure
it was categorized under current capital
rules as well capitalized all right
thank you very much thanks Senator great
post Senator Cortez masto from Nevada is
recognized thank you Mr chair thank you
all three of you for being here
um Vice chair and Barr let me let me
start with you you've talked about how
the Federal Reserve is undergoing an
investigation
um to determine whether the Federal
Reserve actually failed in this instance
is the Federal Reserve the appropriate
body to conduct this investigation or
should we have an independent
investigation uh thank you Senator it's
a terrific question we describe what
we're doing as a review we're reviewing
our own practices I think it's an
important part of risk management to do
self-assessment I think it would be
irresponsible and imprudent of us not to
do self-assessment we're going to take
that very seriously we're going to be
thorough we're going to be transparent
and we're going to be far-reaching in

that self-assessment I also think it's appropriate for Outsiders to have independent reviews and we expect and welcome independent reviews of our actions and if the if you uncover in your investigation that the Federal Reserve failed here and some of its supervisory roles will you make that public yes we intend to make our report fully public on May 1st and that report will include normally it's not our practice to include but that report will include confidential supervisory information such as the exam reports and in the scope of your review you identify the scope of that review in your written testimony is there anything in addition that's not in your written testimony that you will be reviewing here in that scope uh thank you Senator I've asked the staff to be um uh far-reaching so if they determine that an issue should be in scope they have full discretion to put that issue in scope and to address it in the review so there there are no limitations on their ability to review how the Federal Reserve conducted its supervision and the regulatory oversight of the firm thank you and then one final thing because there's been a lot of discussion about the previous uh rollback of some

of the regulation in in votes in this body uh just recently if you find that that change in the law impacted the federal reserve's ability to conduct the appropriate tests based on the tiering of the bank's assets would you be forthcoming with that and and say so yes we intend to describe where we think supervisory and Regulatory failings occurred if changing those to make them what we think is the right standard would require an act of Congress we will say so in that review and then chairman uh Gruenberg same to you you're conducting a scope of the FDIC are you comfortable that you can conduct that and be transparent and accountable or should there be an independent body looking at this I think there's room for both as Michael indicated I think it's important for each of our agencies to look internally at our supervision of these institutions and draw lessons from it in our case we've asked our chief risk officer who's not directly involved in the supervision process and has whose role is to evaluate risk at the FDIC to undertake this internal review of our supervision of Signature Bank thank you and then there's been a lot of talk in the media about the executive salaries about the executive bonuses

about the the sale of stock let me ask
um the three of you my first question is
what Authority do you have to claw back
any of those bonuses or the executive
pay or even deal with the the sell of
the stock and maybe Mr Greenberg let's
start with you and then go down thank
you Senator you know as I indicated in
my uh opening statement the FDIC for
every failed institution is required to
undertake an investigation of the
conduct of the members of the board the
management of the institution as well as
professional service providers and other
institution-affiliated parties we've
already begun that investigation and we
have significant Authority under the law
depending on the findings of the
investigation to impose civil money
penalties restitution and as well bar
individuals from the business of banking
so the authorities are substantial and
we're going to pursue this as
expeditiously as we can I know there's
interest we don't we do not have under
the Federal Deposit Insurance act
explicit Authority for clawback of
compensation we can get to some of that
with our other authorities we have that
specific Authority Under Title II of the
Dodd-Frank Act if you are looking for an
additional Authority specific Authority

Under the FDI act for clawbacks probably
would have some value here thank you Mr
uh thank you the board does have
authority

um to pursue actions against individuals
uh who engage in violations of the law
who engage in unsafe or unsound
practices uh who have engaged in
breaches of fiduciary duty we retain
this Authority even after a bank fails
and we stand ready to use this authority
to the fullest extent based on the facts
and circumstances and as with chair
grunberg potential consequences include
a Prohibition from banking civil money
penalties or the payment of restitution
we intend to use these authorities to
the fullest extent we are able thank you
Miss link and I know

the Chairman's Indulgence briefly yes I
defer to the FDIC and Federal Reserve on
this thank you thank you Mr chairman
that was brief thank you madam under
secretary Sunday rounds of South Dakota
is recognized

thank you Mr chairman
first of all thank you to all of you for
preparing me for our committee today
Vice chair bar in your testimony you
said that in November the FED
supervisors delivered a supervisory
finding on interest rate risk management

to Silicon Valley Bank as you know the communication of supervisory findings must be focused on significant matters that require attention matters requiring immediate attention or MRIs are matters of significant importance that the FED believes need to be resolved right away including matters that have the potential to pose significant risk to the safety and soundness of the banking organization my question Vice chair bar was managing interest rate risk listed in the MRI section of the supervisory finding issued to svb

and if it was not why not

Senator we're still reconstructing the supervisory record we've just started the review but my understanding is that they were issued a matter requiring immediate attention based on the inaccuracy of their interest rate risk modeling

essentially the the risk model was not at all aligned with reality

pretty interesting statement if it was not aligned with reality

I recognize that you're going to have a complete report and and I'm not going to try to push you too far into this but I I'm really curious what's the time frame that's expected for a response for an

MRI one that requires immediate attention

a senator there's there's not a fixed amount of time it depends on the issue the scope of the issue the complexity of resolving the issue so I don't I don't have a way of giving you a firm Baseline uh on the action but they're they're expected to be a top priority for management to address

and particularly in the interest rate environment that we're in and and knowing that the firm had been cited previously for other problems with liquidity risk management and interest rate risk management

supervisors would expect that that would take a high priority attention by top management

this the supervisors met with the CFO of the firm in the fall in October of 2021 to convey the seriousness of the findings directly

during this time period uh perhaps for as much as six months during that

previous year Bank was without a risk management officer is that correct

that's my understanding I I think it's a terrible risk management obviously not to have a a cro at the firm you need an effective cro as part of risk management the firm and as I indicated previously

uh the supervisors had told the firm uh in the summer that they had deficiencies in governance and controls at the management level and the board level and that was related to their failure to appropriately manage risk my understanding is that there was a period of time there in which they were without a CFO as well is that correct I don't have the details of that but I'm happy to get back to you okay

um when and I recognize that there is a difference between a matter requiring immediate attention and a matter requiring attention

can you kind of share with us the difference I mean there clearly is a defined difference between a matter of such importance that requires immediate attention versus one where it requires attention can you talk a little bit about what the expectations are between the two they both really signal that bank management should pay attention to what's in front of them they're not they're not issued lightly a matter require immediate attention is as its name suggested uh telling managers that they should place a priority on fixing this issue over other issues but the the exercise of the line between the two is a matter of supervisory judgment just to

follow up a little bit and recognizing once again that we'll get a full report in the next couple of weeks but seems to me that when it turns into an MRI there is an expectation that the board or the executive officers would respond fairly quickly

to your knowledge at this point was that expectation met

well I I think the fundamental fact is you know the firm failed because of its interest rate risk and its liquidity risk and that is I think evidence of the fact that they didn't respond strongly enough and promptly enough in other words with the information that you had and that The Regulators had they were able to determine that there was a problem at the bank

and they directed that there be a response immediately an immediate response uh based upon the data that they were able to gather at that time that's a reasonable assumption is it not I I don't know what the time frame sets out set out in each of the individual orders were so I'm not able to answer your question with precision and I want to be very careful to be able to do that that's fair and not not go beyond that you just finish with this though but we will receive that information when the

full report comes out yes uh on May 1st we'll release the full report and it will include the reports of examination and so people will be able to see what's in the record very good thank you thank you Senator Menendez of New Jersey is recognized thank you Mr chairman in 2018 Congress passed a bill which was assigned to law by President Trump that relaxed regulation for institutions like Silicon Valley Bank that law which I opposed Exempted those Banks from enhanced Prudential standards stress tests raise the Threshold at which a bank would be considered systemically important but even as that law kept Silicon Valley Bank off the list of systemically important institutions the fed and the FDIC a rightly cited systemic risk to justify their actions to prevent runs on other Banks so Mr bar Mr Gruenberg each of you voted to invoke what is known as the quote systemic risk exception so with a simple yes or no can you tell me that the situation at Silicon Valley Bank pose systemic risks uh thank you Senator I think it's an absolutely crucial question uh the invocation the systemic risk exception required uh judgment as well as incoming data and our best assessment the

assessment of a unanimous Federal Reserve board any unanimous Board of the FDIC and the treasury secretary was that we were seeing signs of contagion in the banking system that threatened to put at risk depositors and Banks across the country and to make sure that Banks could continue to land in their communities to make sure that depositors were safe to make sure that businesses could pay payroll but we thought it was important to uh to invoke that systemic risk determination and because events you felt that Silicon Valley Bank was a systemic risk at that point in time the Judgment was really broadly about the risk that the failures of these institutions and other stresses in the system were posing as a whole goal as opposed to a particular decision seems to me that that sounds like a distinction without a difference uh if any single bank's failure can cause contagion uh that threatens the system then it seems that the the bank should be considered systemically important and so we need you you all need to have an obligation to be clear with us uh and with the American people uh when you took extraordinary steps to protect uninsured depositors that could very

well lead to increased fees charged to Banks and ultimately to Consumers so I think we need to be clear about what is a systemic risk uh and so I'm looking forward a more crystallized version of that I was here in 2008 I don't want to live through it again uh do you agree with President Biden's statement two weeks ago that Congress should strengthen rules for banks to make it less likely that we will see another failure similar to that of Silicon Valley Bank

uh thank you Senator I think it's important for us to to strengthen capital and liquidity rules we're working on strengthening them as as part of our Basel III reforms and our holistic review of capital and I think we need to to move forward with that and as both chair Greenberg and I suggested with a long-term debt requirement that would provide an additional cushion in addition to capital for large institutions that that work will need to go through notice and common rule making there will be transition periods for it but I think that is really important work for us to do and I'm committed to doing it

well let me ask you Mr Barr this morning I along with Senator rounds and other

members of this committee sent a letter to Chairman Powell asking him to explain whether the feds had applied enhanced supervision or Prudential standards to Silicon Valley Bank or any similar size Bank using the fed's existing Authority we've also learned from public reporting that fed supervisors began flagging problems as a svb as far back as 2021. now I understand we have a lot more to learn about the facts of what transpired both at the bank with any management failures but I expect that we're going to see that all factored in as part of a review so as you begin that review let me ask you do you agree with chairman Powell's statement last week that from what we know it is quote clear that we do need to strengthen supervision and regulation yes I absolutely agree with that thank you for that now lastly uh what I I would love to know Mr Greenberg about as we think about uh should we raise the Federal Deposit Insurance what percentage of account holders is that account for how much is private versus business and what are the costs that are associated with it so I'll just put that out there for you to submit an answer to the record because it will take more time than what I have but the last point

I want to make is we have seen a flight from Regional and Community Banks to quote unquote too big to fail Banks and a concentration of deposits at a select few institutions also brings about its own risks to the financial system

at the end of the day it seems that we are incentivizing entities to go to go to too big to fail Banks it only makes it even more consequential in terms of too big to fail is that what we want to ultimately achieve in this process

uh Senator I think that the the goal of the actions that we took are to make sure that we have a thriving and uh diverse system of banking in the United States including Community Banks and Regional banks that are the lifeblood of many communities all across the country

I think it's Senator County Louisiana is recognized thank you Mr chairman thank you all for being here today chairman Barr we uh

the Federal Reserve rather stress tested 34 banks in 2022. is that correct

uh Senator I don't have the exact number in front of me but that's well I have your reports I have your record it says 34.

and the cutoff was 100 billion dollars
is that right

yes

okay

um you didn't stress test Silicon Valley
Bank did you

no Under The Reserve Federal Reserve

boards rules that were put in place

um for the transition into the stress

testing it takes a while for a firm uh

to be considered above the threshold

they need to have a rolling four-quarter

average stress test Silicon Valley Bank

in 2022. no okay uh Silicon Valley Bank

had uh 100 billion dollars more than 100

billion dollars in assets at the end of

of 2021 did it not Senators that was

explaining that the transition rules in

place at the time require a rolling four

quarter average to be above that amount

okay and then if the firm is happens to

be in a year that isn't the year that

since it's in every other year test that

a test is running right then it waits

till the next year so for Silicon Valley

Bank that would have meant 2024 would be

its first stress test but the point is

you didn't you didn't test Silicon

Valley Bank we we did not apply a stress

test to Silicon Valley Bank it was of

course using its own stress test did you

have the authority to do it

under our existing regulations no we
would have to change our regulations to
have that Authority under under the uh
the the

Congress's

amendment to Dodd-Frank

Senator Kripel talked about it 2155.

Section 252.3 isn't it a fact that we
gave

the uh the the Federal Reserve the
authority to to stress test Silicon
Valley Bank

under under that legislation the Federal
Reserve could have put in place a rule
defining the word periodic but you did a
different way than than was done right
but you didn't did you the Federal
Reserve did not do that okay

um

it if you had stress tests so well let
me let me do this way if you had stress
tested Silicon Valley Bank
in 2022.

it wouldn't have made any difference
would it

I don't know the answer to that question
well you didn't test
for Silicon Valley Bank's problem

I've read your report

your your stress test you stress tested
these 34 Banks

for uh falling GDP spiking unemployment

into thoughts and Commercial Real Estate isn't that correct yes in a typical adverse scenario for banks we're testing falling interest rates but that wasn't our problem in 2020. I completely agree it's not our problem today the problem is inflation High interest rate and loss of value in government bonds isn't it I completely agree with you so you you stress tested in 2022 for the wrong thing the stress test is not the primary way that the Federal Reserve or other Regulators test for interest rate risks but you you're stress tested for the wrong thing as I said Senator I agree with you that it would be useful to test for a higher Rising interest rates that's why in our alternative scenario multiple scenario that we put in place for this year's stress test we do that these decisions were made before I arrived but I agree with you well it's like somebody going in for a for uh for covid and getting a test for cholera isn't it I I don't know enough about either of those tests to know yeah well they're different um so all this business about well the Dodd the amendment to Dodd-Frank kept

them from stress testing

the way I see it you chose not to stress test and if you had stress tests Silicon Valley Bank you wouldn't have caught the problem

as I said Senator I agree with you that the the statute requires periodic stress testing the Federal Reserve made a decision about how to implement that right in 20 in 2019 right that resulted in svb not being tested until planned to be tested until 2024. but as I said the stress test required you knew from the I'm sorry to cut you off but the Chairman's going to cut me off in a second

but you knew

the Federal Reserve knew well in advance the Silicon Valley Bank had a problem withholding too much of of its money in interest rates sensitive long government bonds didn't you I think the investing public and the Federal Reserve which cited it for interest rate risk problems knew that it had interest rate risk I think the federal nobody anticipated anything about it did it

I'm sorry I couldn't hear you the Federal Reserve didn't do anything about it did it I I disagree with that uh Senator respectfully the the Federal Reserve did uh cite these problems uh to

the bank and require them to take action
Bank management failed to act on those
you didn't follow up did you
so as time has expired I think that I
sit here and watch um Mr Barr uh
reluctant to criticize some of the moves
of his predecessors at the Federal
Reserve I'll leave it at that Senator
Smith from Minnesota is recognized uh
thank you Mr chair and thanks to our um
our folks for being here today really
very much appreciate it um so I want to
just start by really reiterating what I
know some of my colleagues have said
which was that as these two Banks
collapsed I heard you say very clearly
Vice uh chair bar
um the Silicon Valley Bank in particular
collapsed because of you know what looks
like gross mismanagement and failure to
manage even the most basic of risk some
liquidity and interest rate risks the
Biden Administration and Regulators took
strong and decisive action to protect
people and to keep our banking system
safe and secure and the reality is that
that action that you took was necessary
but it was also extraordinary
extraordinary actions were called for
um in the moment and you of course don't
want to have to use extraordinary
actions you want to be able to rely on

banks to do to make good decisions and to protect their shareholders and to protect their depositors but let me just clarify one thing before I want to follow up a little bit on senator of these questions

um

the federal the FED under the previous Vice chair of supervision put into place rules

um that I think there's a question about whether those rules mean I think even in the moment you are you are critical of those rules is that right

yes that's correct and and so

um your review will um we'll take a look at what would have happened if those rules hadn't been in place and then you can make decisions um about what new rules need to be in place to protect from this kind of extraordinary situation that we saw with these new these two Banks is that correct yes that's correct so I think that's just important for us all to understand here um as we understand as we think about what has happened

um

the Silicon Valley Bank's failure was the result it appears of management failures at many levels all coming together at the worst possible time and

I'm particularly struck by the bank's failure to manage interest rate risk you and I talked about this um last week which is basic Bank management it's not rocket science to manage interest rate risks and you know interest rate risks interest rates excuse me were near zero for more than a decade and a lot of business models it appears including Silicon Valley Bank's business model was predicated on basically free money and um that obviously presents risks when that changes so I'm concerned um uh Vice chair Barr about other institutions Banks and non-banks alike how they are managing what must be similar interest rate risks could you just address that and talk about how the FED right now and others are monitoring that interest rate risk and what that tells you about what we need to do differently uh thank you Senator uh you know let me just start with the basic point which is the the banking system is is sound and resilient most banks are highly effective in managing interest rate risk and liquidity risk it is the bread and butter kind of work of Bank management so we are monitoring the financial system monitoring the banking system uh we're looking at interest rate risk and

liquidity risk across the banking system to assess that where Banks need to do better at interest rate risk and liquidity risk management we're pointing that out but I think the fundamental point is the banking system is sound and resilient I might have mentioned to you when we spoke that I had a chance to meet with a group of Minnesota Bankers including Minnesota has more Community Bankers I think per capita than any state in the country and they were eager to point out to me that their business models are very different from the business models of Highly risky Enterprises like Silicon Valley Bank and so I appreciate you you're raising that in fact I've been getting texts from some of my Bankers today watching this hearing and wanting to point out wanting to point out that difference

um Mr Barr can you talk about the risks of interest rates sort of this interest rate risk as it might affect non-banking institutions as for example mortgage loan companies

I thank you first let me just uh you know say as as you indicated I hear from Community Bankers as well and I know many other Senators have in in your home States the the vibrancy and the health of that Community banking sector and and

we see that too

um we are obviously looking at interest rate risk as it affects not only banks but but also the non-bank sector uh we we look at uh of course at non-bank mortgage servicers that we're looking at hedge funds we're looking broadly across uh the financial landscape to see where those risks uh might arise and and how those might propagate in in other ways into the banking system so we're highly attuned to that but again I think the basic point is that the banking system is sound and resilient depositors are safe

um and and we've uh through our actions demonstrated that

of Wyoming is recognized thank you Mr chairman and thank you panel I want to follow up a little bit on Senator Kennedy's line of questioning as I read um statute 5365

section c risks to financial stability safety and soundness the Board of Governors

May order or rule

excuse me the Board of Governors may buy order or rule promulgated pursuant to section 553 apply any Prudential standard established under this section to any Bank holding company with Consolidated assets equal to or greater

than a hundred billion dollars so that
was Silicon Valley bank then you've got
section

statute 2155.

that when it was changed from May to
Shell made mandatory a new Duty on the
Federal Reserve to take into account
higher risk profiles presented by
certain Banks and to strengthen
supervision of those Banks so you look
at Silicon Valley Bank

they had a number of activities with
above average risk profiles their
concentration of deposits the quantity
of uninsured deposits 94 uninsured
deposits

then you look at Federal Reserve
Authority Under regulation double why
to impose additional risk-based or
leverage capital or liquidity
requirements or other requirements the
board deems necessary to carry out the
purposes of Dodd-Frank I look at all
this and I think that among all these
statutes and regulations the FED had
plenty of authority

to prevent silicon National Silicon
Valley Bank

and and the problems it encountered and
and was aware pretty early on that there
were unique problems there and that it
was a very very unique financial

institution because of its risk profile
but didn't do it

I'm as I look at what Authority you've
been given I can't think of another
additional rule or regulation or law
that you needed
tell me whether you agree with that or
not

Senator I I agree that the Federal
Reserve has substantial discretion to
alter through notice and comment
rulemaking the rules that were put in
place in 2019

with respect to firms over 100 billion
there there are some areas that the
statute would provide some limitation to
but there are substantial discretion for
the Federal Reserve to change its rules
for firms in the 100 to 250 billion
dollar range change its rules what would
it have to do

uh we would have to go through a notice
and comment rulemaking process I don't
mean the procedure for changing a rule I
mean what changes would you make to the
rule Senator we haven't made a
definitive conclusion on that we're
undertaking this review of sbv's failure
in order to better assess whether it be
appropriate to change Capital rules and
liquidity rules for this size firm for
firms more generally we're looking at

that right now
is fractional Reserve banking overly
risky in this age of online banking
as Senator let me let me just say uh
repeat what I said uh before uh which is
that the overall the the safety and
soundness the banking system is strong
uh banks are safe and sound depositors
should feel assured that their deposits
are safe well here's the problem though
as I see it the way that

Wyoming

up paying for this through higher
assessments from the FDIC am I correct
Mr grunberg well as I indicated uh
senator in regard to these two
institutions

any cost to the deposit Insurance Fund
from covering uninsured deposits is
required by law to be recovered through
an assessment on the banking industry
exactly if I make just one additional
point the the law does give the FDIC
Authority in implementing that
assessment to consider the types of
entities that benefit from any action
taken or assistance provided so are you
saying that you're able to exempt to
Wyoming's Community Banks from paying
for this I'm suggesting we have some
discretion there and we're going to
consider that is too carefully will you

exempt Community Banks from having to pay for this that's a judgment our board is going to have to make and as I indicate did we anticipate going out for notice and comment public rule making in May to implement the assessment and as I indicated we have Discretions here when they go through APA rule making to assess that's the law that was the lead that's the legal requirement though thank you Mr chairman

thank you Senator Lumber Senator Warren of Massachusetts is recognized thank you Mr chairman so we just experienced the second and third largest bank failures in American history

Executives at svb and signature took wild risks and must be held accountable for exploding their Banks and I'll soon introduce a bipartisan Bill to do exactly that but let's be clear these collapses also represent a massive failure in supervision over our nation's Banks so coming out of the 2008 crisis Congress put tough banking rules in place now big Banks hated them and their CEOs lobbied hard to weaken those rules ultimately Congress signed off and then it got bad really bad Regulators burned down dozens of safeguards that were meant to stop Banks from making risky

bets now the three of you here today represent the U.S treasury and two of our top banking Regulators I'd like to know if you believe that we need to strengthen our banking rules going forward to ensure the safety of our financial system Vice chair bar let me start with you do you believe we should strengthen our financial rules going forward

yes I do Senator thank you

Vice President

Biden agrees with you as well two weeks ago he stated that we must quote strengthen the rules for banks to make it less likely that this kind of bank failure would happen again chairman Gruenberg what about you do you agree with President Biden that we need to strengthen our banking rules I do agree Senator good and now under secretary Liang do you agree with the president on this

Senator I agree that we do need to prevent these types of bank failures well I'm asking you of course we need to prevent them by supervision but that's not by simply wishing it it's by stronger regulation is that right I agree Senator okay good now we need better laws here in Congress but let's also talk about how we can strengthen

the rules today even before Congress acts under current law the Federal Reserve has the discretion to apply stronger Prudential standards on banks with assets between a hundred billion and 250 billion exactly the size of Silicon Valley Bank that Authority is not being used right now Vice chair bar will you use your authority to strengthen rules for the largest banks in this country as you use your authority to strengthen the rules for the largest banks in this country will you be reaching banks with assets of at least 100 million dollars a hundred billion dollars

uh Senator we of course would need to go through a notice and comment rule make I understand um in this process but I anticipate the need to strengthen capital and liquidity standards for firms over 100 billion dollars okay so this is the area we're looking and we're going to push down further in terms of the greater scrutiny chairman Gruenberg let me turn to you once the FED began torching rule after rule in 2018 for big Banks the FDIC under your predecessor joined in on the fund and also started weakening FDIC rules across the board capital and liquidity requirements stress tests you name it in

fact your predecessor explicitly told these banks that if FDIC Bank examiners were asking too many questions that they should quote let us know end quote now there's a banking regulator who makes it clear that she is there to serve the big Banks instead of the American public chairman Gruenberg will you commit to using your authority to undo the rollbacks that your predecessor initiated and to strengthen the rules and supervision for banks with greater than a hundred billion dollars in assets Senators I think you know I was a member of the board at that time and voted against those measures and I certainly think it's appropriate for us to go back and review those actions in light of the recent episode and and consider what changes well I have to say review sounds a little wishing here you didn't think they were good rules to begin with My Views haven't changed Senator all right so you still think they were a bad idea I do got it Authority that you could exercise right now to strengthen rules for big Banks and to ensure that our banking system and our economy are safer I urge you to use that Authority and I urge my colleagues here in Congress to do our

part to protect American families and small businesses

from yet another banking crisis thank you thank you Mr chairman Senator Senator Hagerty from Tennessee is recognized thank you Mr chairman if you'd allow me just a moment to speak to the tragedy that occurred at the Covenant School in Nashville Tennessee yesterday

um a depraved person a sick person executed a tragic act and yielded a terrible result

and my entire Community is mourning we're mourning for the families for the victims for everybody concerned

I also want to acknowledge The Bravery of the Nashville police department they stepped into Harm's Way in within 14 minutes brought the situation under control

tremendous bravery at a time when it's called for and I want to acknowledge their sacrifices

now let's turn to the matter at hand and I know that politics in Washington always seizes upon any crisis as an opportunity to achieve whatever regulatory or legislative opportunity or goal that may be in front of them but I'd like to talk about managerial execution here

specifically I'd like to start with you
chairman Greenberg I'd like to talk
through a series of events that followed
svb's failure two weeks ago as you know
Silicon Valley Bank was taken into
receivership on a Friday morning that
gave the FDIC three days to find a buyer
before markets opened on Sunday night
you had tremendous resources at your
disposal 18 years of experience on the
FDIC board yourself
detailed resolution plans
over five thousand employees and
interest from a number of banks to bid
including at least one formal offer as I
understand it
instead of successfully executing this
process however the FDIC used the
systemic risk exemption to guarantee all
deposits at svb creating tremendous
uncertainty across our economy
and now two weeks later the FDIC has
announced the sale of less than half the
banks failed bank's assets at a loss of
16 and a half billion dollars
so my first question in the joint
statement released on March 12th you
said quote no loss is associated with
the resolution of Silicon Valley Bank
will be worn by the taxpayer is that
still your position
um Senator yes as the as you know well

the problem is with two partial sales completed and over 22 billion in losses already accrued that position just doesn't square with reality these losses are borne by the deposit Insurance Fund that fund's going to be replenished by Banks Across the Nation that had nothing to do with the mismanagement of Silicon Valley Bank or the failure of supervision here in fact that's going to be addressed by a special assessment to those Banks and as we all know these banks will have to pass these costs along last time I checked those costs to get passed along to the consumer those consumers are American taxpayers chairman Greenberg invoking the systemic risk exemption is the last resort emergency option to the typical methods of resolution and it begs the question of why you had to invoke that extraordinary exception just this past Sunday's announcement of a new purchaser part of svb not only were serious losses incurred but the FDIC entered into a loss sharing agreement with the acquiring bank and a 70 billion dollar line of credit was extended to the purchaser that's a pretty sweet deal this makes me wonder what prevented the

FDIC from coming to a deal like this two weeks prior

you told ranking member Scott that you received bids for svb over the weekend following its collapse but that they were insufficient

what was your counteroffer and do did you engage with the board of the bank that didn't approve this to get them to step up and approve it we received one offer

that was frankly more expensive than the cost of liquidation it didn't appear to be a viable offer at that moment was there a counteroffer to that

we I I would have to check with our staff in terms of how much of a back and forth let's talk about the bidding process itself were certain banks dissuaded by you or anyone else

associated with this from bidding on svb either before or after the bank was taken into receivership no senator throughout the course of that weekend I was inundated with phone calls telling me that legitimate bidders were being waived off of the process

it's one thing to reject a bit if it's bad

but a vigiologiy had anything to do with this this entire committee is going to be deeply concerned about that I look

forward to the gaos report on this because the result of this failure places the banking sector in a state of disarray that we've never seen before in spite of all the preparation and tools at your disposal the FDIC failed to do its job there was obviously enough demand to orchestrate a sale what it looks like to the American people is that you simply didn't feel the incentive to execute and leaned on the systemic risk exemption to buy time and in doing so have placed the entire U.S banking sector into uncharted waters I don't see any apparent Improvement in outcome and this is a disgrace I look forward to the Geo review and I hope that we get to the bottom of this uh Vice chair bar very quickly I'd like to come to you

in response to the 2008 financial crisis the size and scope of the regulatory regime was dramatically expanded by Congress Regulators like yourselves are giving Powers not to mention hundreds of academics at your disposal with the sole job of monitoring and addressing risk to the financial system all of this was in hopes of identifying and preventing bank failures that pose systemic risk and in spite of all these tools we find ourselves in a situation today that is

is unprecedented it's pretty clear that Silicon Valley Bank was woefully mismanaged their management team which didn't have a chief risk officer for eight months last year yet created and maintained a chief diversity Equity inclusion officer allowed their Bank to accumulate truly shocking levels of risk and while this was occurring the San Francisco Fed was spoken focused on researching left-wing policies that they had absolutely no expertise in ignoring one of the most basic risks in banking interest rate risks perhaps most damning of all until the day of their failure svb CEO sat on the board of the San Francisco fed so Mr Barr in your review of what went wrong on your in your supervision will you consider the level of managerial distraction that was evident at the San Francisco fed uh Senator the staff have free reign to examine any issue that that might have addressed supervision I think the core issues are the ones I suggested at the outside and they're really basic interest rate risk mismanagement by the bank liquidity Risk mismanagement by the bank the the San Francisco examiners the examiners at the San Francisco Federal Reserve Bank called those issues out to

the board called them out to the bank
and and those actions were not acted
upon in a timely way and so I think in a
way the issue into the urgency the sense
of urgency that was brought to bear on
this and the sense of pressure and if
every tool at their disposal was used
because they certainly were doing other
things well beyond their remed thank you
thank you Mr chairman absolutely thank
you for your questions uh I'm going to
ask the questions now if I might in 2008
I voted against the bailouts of the big
Banks because I don't support
taxpayer bailouts we do need to protect
American consumers and small business
folks
we need to hold Bank Executives
accountable when they screw up
and if The Regulators were asleep at the
wheel we need to hold them accountable
look at correlation I would say is when
I run my farm if I look at the price of
diesel fuel and seed and that's all I
look at I don't get the whole picture
and quite frankly I won't be in business
long
if Regulators are only looking at
Capital
that isn't everything that's going on
at silicone bank they had a
concentration in a highly volatile

industry they had grown rapidly
had mostly uninsured deposits their
Investments were poorly timed with
interest rate increases that were
clearly forecasted
all setting the conditions for a classic
Bank Run
one that happened quickly due to new
technologies that are out there so Vice
share bar from 2020 to 2022 the Silicon
Valley Bank Grew From 20 or Grew From 71
billion to more than 200 billion this
was a very rapid growth it was heavily
concentrated with tech and startups
industries that have always been
volatile then the bank took those mostly
uninsured deposits invest them in
long-term U.S treasuries when the FED
had been clearly forecasting that rates
were going to go up
which the bank executive should have
known because their CEO is a director at
the San Francisco fed
and for two years
it seems that Federal Regulators were
flagging concerns about this situation
is that a fair statement that for two
years that the Fed was flagging concerns
about this bank's Financial viability
uh Senator the the examiners were
focused on interest rate risk and
liquidity risk at the big beginning in

November 2021 there at least as far as I know from the supervisory record thus far I have not seen something that said that the supervisors were focused on whether the firm was viable but but our review is underway but doesn't that impact the viability yes Senator is it a core safety and soundness risk liquidity risk and interest rate risk are core risks that the bank mismanaged so were The Regulators physically in the bank so I've talked to a lot of intermediate-sized banks they tell me that the Regulators are right there five days a week seven days a week if they're open seven days a week were The Regulators in that bank uh physically speaking I actually don't know that the part of the supervisory period is during the pandemic when activities were happening in part remote so I don't have yet but we have I just want to point out the fact that um pandemic's been over for a bit for quite a bit and the opportunity for those Regulators to be in there would have been long before uh a month ago yes Senator I just I don't have the full supervisory record We've Just Begun our

review and I want to be very careful to answer only questions I know do you know if you don't have the FED supervisors met with the board of directors of Silicon Valley Bank I I don't know that yet I know they met with Senior Management but I'm still reviewing no if Silicon Valley Bank had a risk committee and if in fact the FED uh supervisors met with the risk committee I will know that by the May 1st report so were they warned about potential fines

I'm sorry could you say that again so I mean look they had some problems were they warned to either fix them or they were going to get fined the matters requiring attention and matters requiring immediate attention to my understanding require the fixing of the problem but I don't I don't know whether they've highlighted any additional steps that might be taken certainly The Firm was unnoticed that they needed to fix those problems quite clearly since November of 2021.

but yet they didn't they did not so what point in time does the FED Regulators drop the hammer on this outfit I mean I don't even need to get going on the the bank uh CEO taking uh a ton of money right before this thing went Belly Up

as it was going Belly Up
at what point in time we can have all
the regulations on the book I've talked
to a lot of Bankers who said if this had
happened before Dodd-Frank the
regulations are ready to stop this to
happen
and and we have Dodd-Frank
and we did make 2155 to tailor the
regulations to fit the risk that was a
big part of it on the intermediate Banks
and in fact on the small Banks too
but yet
for
over a year and correct me if I'm wrong
Mr Barr for over a year
Regulators were saying to this Bank
straighten up and fly right
and they never did a damn thing about it
and The Regulators didn't make it so
damn miserable which my understanding is
Regulators are pretty good at that when
they want to be making so damn miserable
these folks would adjust their business
plan
to take care of the risks that was in
their Bank
Senator I agree that that the risks were
there that The Regulators were pointing
them out and the bank didn't take action
it's ultimately uh in the first instance
the bank management responsibility to

fix these problems and they and they failed to do it where where we didn't take enough action if the Federal Reserve supervisors didn't take enough action we're going to be talking about that in our review and we expect to be held accountable for it so I got to tell you uh Michael Michael Barr I am not a banker I ain't even close to being a banker I'm a dirt farmer and I'm going to tell you when they laid out what this bank had happened over the last two years you did not have to be an accountant to figure out what the hell was going on here I agree and all I've got to say is as you do your uh look back into what transpired it better be fixed if it's the regulator's fault it better be fixed if it's the regulation fault it better be fixed if it's something else I hope there's a report to this committee saying you know what guys this can happen again unless this happens but it looks to me like I'll just tell you this and I'm looking out from the outside in it looks to me like The Regulators knew the problem but nobody dropped the hammer thank you Senator tester as I said our review is going to be thorough it's going to be open and if we find problems

like the ones that you just described
we're going to say it clearly and and
describe what we think should be done
when do you think that report will be
done and I'm way over time sorry what do
you think that report May 1st May 1st so
we got a month we should have them back
after the report is done we look forward
to that thing at events

uh thank you Mr chair

um and and thanks to the three of you
for being here I want to talk just a
little bit about the inherent unfairness
and what I think transpired with Silicon
Valley Bank and you know I come from the
Venture Capital industry and this is a
statement against interest and certainly
a statement against the interests of of
some of my friends but uh the the
business model of Silicon Valley Bank
was to provide banking services to
venture capital firms and to
venture-backed companies and if you
think about the fundamental trade that
was implied and I would even say
explicit in their business model what
they did is they offered highly
beneficial Financial products to
venture-backed companies and Venture
capitalists in exchange for having a
large number of deposits in your Silicon
Valley bank account sometimes often

exclusively so a common practice for example was to say that you would provide a line of credit to a venture capital firm but only if that firm put all of its money 100 of its deposits in Silicon Valley Bank or they would offer private jet financing and other goodies that are basically beneficial only to the very wealthy in exchange for having all of your deposits at Silicon Valley bank now given that that was implied in the business model of the bank I think it's important that we use the term bailout and I know that some of you don't like that term but I think it's the only term that applies fairly here because we using excess fees on Community Banks all across the country effectively chose to bail out the uninsured depositors of Silicon Valley bank now there are some outrageous examples there I think you know one firm had had deposits over three billion dollars another I think Roku had deposits of 500 million but there were a lot of people a lot of firms at Silicon Valley Bank that had deposits well over a million well over 5 million dollars and what we did in practice do was was bail them out I I guess my first question I put this to all three of you I mean because time is limited I I'd

like to I'd like you to answer quickly
is

what is the threshold whether whether
you guys meant to or not I think the the
implication of what happened with
Silicon Valley Bank is that there are a
lot of people who expect that their
uninsured deposits are effectively
insured at an unlimited level or if
you're a banker uh there's an assumption
from a lot of people that at a certain
level if you're systemically important
enough your uninsured depositors are
going to get bailed out uh maybe just go
from left to right starting with Mr
Greenberg but at what level do you think
uninsured deposits in theory are
effectively unlimited uninsured in our
banking system today

if I'm essay Senator you're asking
important questions

I think we have a lot of lessons to
learn from this episode uh the decision
to cover uninsured depositors at these
two institutions was a highly
consequential one yes it has
implications for the system I I think we
need and I indicated in my statement
earlier we need to do a comprehensive
review of our Deposit Insurance system
and considered the questions that you
raise the FDIC is going to undertake

that and by May 1 we'll deliver a report including policy considerations to take into account so we want to try to be responsive on that thank you Mr Mark

I also think you uh you you raise important questions uh when we were looking at the systemic risk determination uh with respect to these institutions uh we were thinking about the risk to the broader Financial system not the particular depositors uh at one or two institutions were thinking about and concerned about the extent to which that could impact Regional Banks across the country Community Banks across the country we were hearing concerns from Bankers and from depositors from businesses around the country it's a difficult judgment but one that at the end of the day

unanimous FDIC board and a unanimous Federal Reserve board and the treasury secretary agreed that that that risk to the system was not a risk that was worth taking

and so you know today I think we can you know say that that the banking system is sound and resilient and the steps we took demonstrate traded that resilience and the safety of deposits around the country so so I I'm less concerned um less concerned with the decision

itself though obviously I have a lot of questions there I think there's an open question about whether we could have provided the confidence to the banking system the liquidity that was needed in case of a bank run without bailing out the uninsured Silicon Valley Bank depositors I think that's maybe a topic for for a follow-on hearing but what I worry about is is the the fundamental unfairness here that we've drawn a line and I don't know whether the line stops at Silicon Valley Bank maybe it goes much further maybe it stops there where if you're systemically important which is a term that impossible for anybody here to Define with confidence if you're systemically important your uninsured deposits are effectively Unlimited in their insurance whereas if you're not systemically important if you're a Regional Bank in Ohio there's a very good chance that your uninsured depositors will not receive that bailout and I think that uncertainty is a really really big problem problem with what you guys have done I'm not saying that an accusatory way I understand that there were reasons to do what you did even though I don't think it was the right decision I'm just saying I think it has some real moral hazard here I know I'm

over time here so so the one thing I'd ask here is just unanimous consent to introduce a letter to the record from American Share insurance this is a company provides private Deposit Insurance to most State chartered Credit Unions including the 43 in Ohio and just on this point of moral hazard and on this point of unfairness what I what I'd like to I'd like you guys to consider doing is extending the same implied offer that you gave to the Silicon Valley Bank uninsured depositors to do it a little bit further down the banking ladder so that everybody benefits from the rule that you guys have created for Silicon Valley Bank without objection

Senator thank you uh thank you Mr chairman thank all of you uh for your service and and testimony today uh Mr gruenberger um you're aware are you not uh of the fact that the CEO of svb sold 3.6 million dollars in Company stock just 10 days before the bank collapsed and the FDIC took over its deposit so you're aware of that right I am Senator and are you aware of the fact that other Executives of the bank and employees of the bank receive bonuses literally hours before svb collapsed yes senator now I believe we need to have an independent

investigation into any criminal culpability possibility of insider trading uh in this case but regardless of any criminal culpability that may be there I think it's simply wrong and I think almost every American would agree it's simply wrong for the CEO and top Executives to profit from their own mismanagement and then leave ffdic to be holding the bag would you agree with that proposition that that would be wrong yes senator

now Dodd-Frank provides clawback

Authority

that applies to the biggest banks under the orderly liquidation Authority Under ola

but as I understand it that Authority does not apply to svb bank am I right about that that is correct Senator could I elaborate on that briefly if you could briefly just very briefly we do not have explicit callback Authority we do have an obligation to investigate any misconduct by the board and management of the institution and we do have authorities to impose consequences including civil money penalties restitution and barring individuals from the business of banking so we can get at some of the issues raised but it's true we do not have explicit clawback

Authority and they indicated earlier there would be it would be reasonable to create parity between the Dodd-Frank Act and the Federal Deposit Insurance act in that regard well I'm glad you raised that I heard your response earlier and um Senator Kennedy a member of this committee and I are working right now on bipartisan legislation to accomplish exactly what you said I hope we can introduce it this week and I know the chairman of the committee is interested as well in pursuing that and I asked secretary yellin in another hearing last week whether she in the bide Administration fully supported it the answer was yes so I hope we can move forward on that piece as quickly as possible because there does seem to be a hole in your Authority you have some authorities you indicate it but there is a hole in that Authority that we have to plug and you agree with that

I do senator

so

Vice chair bar I I wanted to ask you about some guidance in fact a rule that was issued by your predecessor former Vice chair of supervision Quarles shortly before his departure in March 2021.

and this rule established that

supervisory guidance does not have the force of Law and it cannot be used in the event where it would halt bank's abilities to conduct mergers and Acquisitions and that sort of thing I fully understand the distinction between supervisory guidance and and black letter law but I think it's important to note that this request for this rule according to the fed's staff memo that this guidance was issued upon industry request and they specifically note the bank policy Institute and the American Bankers Association is submitting a petition asking for this rule to provide guidance to try to weaken the punch of the supervisory rules are you aware of that uh yes senator this goes into the frame that the chairman of the committee made earlier on where we've got a lot of folks that had been saying for months and years let's rein in the bank supervisors and and now all of a sudden it's like where were the supervisors why weren't they being more aggressive do you agree that that guidance putting that into rule sent a message that you don't have to listen to supervisors guidance that much and would you be willing to take a look

at whether or not that should be
repealed

Senator I'm I'm not sure of the impact
of that guidance I think it's an
appropriate area for us to be looking at
I know that staff are going to be
thinking about that with respect to the
svb case whether it mattered or it
didn't matter I do think it's an
appropriate area to look at but I do not
have a firm conclusion about it well I
hope you'll take a look at it because it
was done at the behest of the industry
and clearly the intent was to
undermine the impact
or or of of the guidance provided by The
Regulators so it seems to be part of a
pattern
of an effort to push back on Regulators
Authority and then come back and do the
Monday morning quarterbacking and saying
where were they thank you Mr chairman
thank you Senator Ben Holland Senator
Danes is yield to Senator Brett right
Senator Brett's recognized from Alabama
thank you Mr chairman thank you Senator
Danes I appreciate the opportunity to be
able to ask you all a few questions I
want to start by saying I am proud to be
from the great state of Alabama where
our financial institutions are strong
our regional Banks Our Community Banks

our credit unions and the critical role they play from our main streets to our rural roads could not be understated so I am proud of the work they do and proud of the strength they continue to exhibit

Mr Barr I want to follow up on a question that one of my colleagues brought up you keep talking about the FED focusing on the size of svb and Banks however 2155 also requires the FED to take into consideration riskiness complexity Financial activities along with other risk-related factors tailored supervision ensures that the FED focuses on the most risky Banks you've said repeatedly that bank mixed management led to sbv's svb's failure the whole point of 21 55 was so that you could tailor your regs and your supervision to risk so why did you not require definitive corrective action based on the flaws that you saw

uh thank you very much Senator Britt and I appreciate your comments about the Alabama banking sector which I think is a thriving sector and is contributing to its communities uh and and like uh Bankers across the country is strong and vibrant uh very very uh you should be very proud thank you we are we are um looking at the at the range of tailoring approaches the Federal Reserve took um

the decision to set those lines
um uh by asset size and other risk
factors was made back in 2019 you know I
joined the board in July of 2022 and
began looking at that approach I expect
to continue to review it as part of the
SBB review and and I believe we have
substantial discretion to alter that
framework excellent I
which is ongoing in that review will you
take a look at if you used all of the
tools in your toolbox to prevent this
both both before and after will that be
part of your review yes Senator the
staff are reviewing the steps that
supervisors took and whether they should
have taken more aggressive action so at
current rate though you can't speak to
whether or not you utilized all of the
powers that were given to you
I I really would like to wait for the
formal review for the staff to come
evaluate the full supervisory record to
make an assessment but we're certainly
very focused on that question and if we
didn't do the right steps we're going to
say that yes yes well I I find it can
would you like to see more Powers more
strength in this every single one of you
said yes when you don't actually know if
you utilize the tools in your toolbox
correctly or if the people that were

under your supervision were supervising appropriately I think that's what people hate about Washington we have a crisis and you come in here without knowing whether or not you did your job you say you want more that's not the way this works you need to be held accountable each and every one of you I'm a big believer you got to own your own space and speaking of Mr Gutenberg I want to talk about yours so you are not the primary supervisor here obviously that's the FED but you are the non-primary supervisor for svb or were is that correct yes we have backup supervision you have backup supervision you had that before Dodd-Frank correct yes you had it after Dodd-Frank correct yes and 2155 did not change that responsibility that you had that's correct right so in that role what did you do prior to the bank's failure to exercise that that power yeah in this in this instance we were working with the FED as the institution was experiencing difficulties but I think it's fair to say that it was in a supportive role with the primary regulator okay but you did raise this to the primary regulator you did exercise we were working with the primary regulator in regard to the institution excellent I am so glad to

hear that we have to make sure that we are working together and doing our job in order to prevent these things from happening

happening in the future one of the things I also want to talk about is just the different responsibilities that each of you have and whether they were executed and then additionally want to talk we'll move into the fdic's bank auction process for just a minute although I only have 33 seconds left it seems that you failed to put the bank in receivership and the fdaic passed on allowing the Silicon Valley Bank to be purchased is that a correct assessment or do you feel like that's been an incorrectly identified throughout the news Cycles yes Senator the bank was placed in receivership on Friday morning and we in endeavored to solicit bids over the weekend as I indicated previously was that it was a rapid failure so there was no opportunity prior to failure to prepare for a resolution we tried to Market it we got two bids neither neither would have been um less costly than liquidation so we then proceeded to put in place a process where we were able to bid out yes and I am out of time but I will say in six

months prior JP Morgan noticed that there was a problem their equity research team and then Moody's obviously met with svb prior to saying that they were going to downgrade so I've heard you'll say this was a rushed process if the outside sector knew this was happening you and the fed and the 4 000 examiners should have known that this was coming as well uh Senator Warnock of Georgia is recognized thank you very much Mr chairman

um many Americans and in fact all of us would remember the unfairness of the 2000 of 2008 and that crisis when Bankers who made bad decisions who played

uh games with our economy not only did they not go to jail they got to keep their jobs and their multi-million dollar salaries I feel that in a particular way is someone who pastors and moves and communities where poor and marginalized people have the weight of the law come down upon them for the smallest of infractions not one Banker went to jail they kept their multi-million dollar salaries when Bankers made risky bets that threaten our entire economy they got to cash in they should be held accountable

we discovered shortly after Regulators took control of Silicon Valley Bank that top Executives at the bank offloaded millions of dollars worth of stock in the weeks leading up to the collapse very convenient including their former CEO who sold 3.6 million dollars worth of stock two weeks before the bank crashed the Dodd-Frank banking reform law included a compensation clawback provision for executives identified as excessive Risk Takers or in other words those who put their Banks and the entire economy in jeopardy Mr Grunberg the former FDIC in conjunction with the other Financial Regulators began working on a rule to implement this provision and Dodd-Frank in 2011 and then again in 2016 but the final rule was never issued does the FDIC have plans to revisit this room it has been discussed Senator and it seems to me appropriate it's appropriate and I would say urgent and I know that the Justice Department and the SEC are looking closely into this matter and I would encourage them to include any evidence of insider trading that seems only appropriate given the circumstances that that should be a part

of the scope of their program
but there is a scenario where these
Executives not only get away scot-free
but also with sizeable paydays
and the FDIC should use every tool it
has at its disposal
to prevent it we certainly don't want to
incentivize this kind of behavior
so again Mr Greenberg out outside of
this rule tell me where can Congress
step in to stop incentivizing this this
type of high-risk Behavior does the FDIC
need additional legal tools to hold
excessive Risk Takers accountable
thank you Senator first is a matter of
law whenever a bank fails the FDIC is
required to conduct an investigation
of the conduct of the board and the
executives of the institution and we
have authorities under the law to impose
accountability including civil money
penalties restitution and barring
individuals from the business of banking
so we have significant Civil Authorities
under the law now it was mentioned
earlier and I think it's appropriate
that we do not have explicit clawback
Authority in regard to compensation we
can get at that issue through our
existing authorities but certainly
providing explicit clawback Authority
Under the Federal Deposit Insurance act

as the FDIC has under the Dodd-Frank Act would be would be appropriate in addition to completing the rulemaking that that you raised previously now both of these things are important we've got to complete the rule making and look at and see whatever additional tools may be necessary certainly as the ship is sinking we don't want Bankers to be able to move all of their products on the Lifeboat I agree Senator and so we've got to address this I want to switch to a related topic for several days payroll providers banking with svb or Signature Bank had no way to access their deposits everyday folks leading to many Americans receiving their paychecks late or having missing paychecks too many Americans live paycheck to paycheck and in this case they got it late and as a result some of the 64 million Americans living uh paycheck to paycheck were hit with overdraft fees non-sufficient fund fees due to the disruption something I've addressed in other settings and that's why I sent a letter with Senator Booker urging Regulators to impose a temporary moratorium on overdraft and non-sufficient fund fees for folks who incurred these fees at no fault of their own

Mr Gruenberg does the FDIC have a plan surrounding overdraft and non-sufficient fund fee Protections in the event that we experienced broader systemic issues Senator you raise an important question we've received your letter as a starting point

we know there were delays we really want to get the facts in terms of if overdraft fees were really imposed as a result of those delays if we if we can confirm that information then we can can consider what actions to undertake and we're glad to work with you and your staff as we follow up on that I look forward to working with you on this here's the bottom line ordinary folks who who just showed up put their deposits they they shouldn't have to bear the brunt and burden of these bad decisions made by Bank Executives thanks Senator we're not Senator Danes from Montana's recognized chairman thank you the failure of Silicon Valley Bank Signature Bank and the general terminal in the banking sector are the direct result of the failures of regulators including the agencies we have before us today also the executive team for these financial institutions and the inflationary environment sparked in no

small part by the by administration's Reckless spending I remember having debates right here with the Banking Committee about these massive stimulus bills that 1.9 trillion dollar spending bill that even Lawrence Summers said was inflationary on a purely partisan vote it passed with Democrats supporting and Republicans opposing but each of these groups back to Silicon Valley Bank Signature Bank failed to prioritize properly clear and present risks of the inflationary environment Rising interest rates well it did to bond values instead opting to focus on climate change equity and other factors that did not contribute in any way that Christ we have before us I raised these issues of misaligned priorities with secretary yellam during a finance committee hearing back in June of 21 when she identified climate change non-bank financial intermediation and treasury market resilience as the key priorities for fsoc now we're facing a situational responsible banks in my home state of Montana and elsewhere will be on the hook for providing tens of billions of dollars and potentially more to bail out irresponsible Coastal banks for risk-taking that Regulators failed to act upon despite first noticing as far

back as 2019. turn to my question Vice chair bar you state your testimony that you review is quote focusing on whether the Federal Reserve supervision was appropriate for the rapid growth and vulnerabilities of the bank end quote questions if you find as part of your review that certain individuals were clearly negligent in the performance their duties are you willing to recommend that be fired

a senator I don't want to prejudge in any way the review I'm going to get that evidence back I'm going to understand it fully and I said but if part of your review you find they're negligent would you recommend that be fired

I I it's hard for me to answer in the abstract sir I I believe we'll we'll take appropriate action with respect to the supervisory structure as a whole whether with respect are you willing to is termination one of the options

I I don't know that's an easy question I just had an option I'm gonna say if the exercise is that an option consent will some could somebody be fired for this um I I would have to understand the the basis in our human resources law the bank Executives lost their jobs as should some of these regulators shouldn't that be the case if they're

asleep at the wheel

Senator I want to be very careful there
there are laws and procedures with
respect to uh how you you can make a
recommendation to HR and they can tell
you whether or not that's allowed or not
I've been in the corporate world for
most of my career I've worked with HR
right as is true within the federal
government you can make a recommendation
if somebody's asleep at the wheel and
negligent I I would be happy to follow
up with you Senator I promise we will
take appropriate action based on the
review but I don't have a a definitive
answer for you at this moment

I do find it ridiculous that you're
unwilling to say that if people fail to
perform the responsibilities that you
might recommend

may be fired Vice chair bar did you
visit the San Francisco fed in October
of last year

October last year

what what year I mean in in 2022

uh I don't believe so

okay well the the San Francisco fed
published a Supervision in brief memo
saying the top priorities that you
outlined with that visit aligned with
their top priorities it may be that I
did a virtual seminar for a range of

Supervisors and so they're the San Francisco fed folks were in attendance for that but I don't believe I was in San Francisco so the regulator's perspective that came out from the 12th District the San Francisco fed said they were aligned with what was top of mind for the work being done in the 12th District the first thing it says is financial risks from climate change this is at a time back on October 22 when you saw the discount rate was always up to three percent we were seeing those three-quarter Point increases coming out of the FED Reserve over and over and Target and they were communicating is going to probably continue

um

and that was about the time that also the Richmond fed in the Fifth District they had a little different view in terms of prioritizing risks and they thought perhaps a rising rate environment might be the highest risk in terms of priority to look at versus San Francisco fed says it's about climate change was their number one priority listed stacked rank of the three that they that they placed out it's clear in hindsight that the Richmond Fed was focused on the Clear and Present risks

of rising interest rates while the San Francisco Fed was not

my question is since you were confirmed in July what percentage of your time have you spent focusing on climate policy and financial inclusion versus how the federal reserve's monetary policy might impact Banks like Silicon Valley be as brief as you can in that answer thank you Senator I've been focused on risks throughout the system both short-term and long-term risks and interest rate risk is a bread and butter issue in banking it's what our supervisors do all the time thank you Mr San Francisco fed said it was climate change risen by the way a senator Cinema is recognized

thank you Mr chairman and thank you to our Witnesses for being here today you know today's hearing is about trust whose trust has been broken who broke that trust and how all of us work together to reaffirm and rebuild that trust trust is a key principle that the modern banking system is built on families trust that their hard-earned savings are safe in the U.S banking system Congress entrusts our Federal Banking Regulators with the power to supervise regulate and examine Banks we trust you to be the cops on the beat and

have given you the tools to do that job
the failure of Silicon Valley Bank on
the federal reserve's watch very clearly
calls into question whether or not some
of that trust was misplaced make no
mistake The Lion's Share of the blame is
on incompetent Bank Executives and it's
outrageous that these people took
bonuses and sold stock in the days
leading up to the bank's failure we
should hold these Executives accountable
for the fullest extent of the law and
Claw back those bonuses and stock sales
I'm co-sponsoring a bill to do just that
but as I laid out in a letter to you
Vice chair bar that by the way was
signed by 11 other Senators spanning the
ideological Spectrum it's Gravelly
concerning that retail participants
literally just regular everyday people
were able to figure out that something
was wrong with Silicon Valley bank
before your Regulators took appropriate
action now these folks don't have access
to non-public information like the bank
examiners do but when people on Reddit
and Twitter can spot Bank management
before The Regulators something is
terribly wrong so my question today are
for you Vice chair bar I have lots of
questions so I'd like concise answers
and we'll follow up in writing you were

sworn in as Vice chair for supervision on July 19 2022. your testimony indicates that due to ongoing review you'll focus on what you know so let's start there the FED knew a problems at the bank dating back to 2019 were you personally made aware of major deficiencies at Silicon Valley Bank prior to the collapse and if so which ones and when were you notified thank you Senator that the staff made a presentation to the board the Board of Governors in the middle of February of this year that was focused on interest rate risk uh broadly in the banking system and how Banks and managers and supervisors were addressing those risks and as part of that presentation the staff highlighted uh the interest rate risk that was present at Silicon Valley Bank and indicated that they were in the middle of a further review and expected to be basically coming back to the bank shortly with further further information about their status I believe that is the first time that I was told about interest rate risk at Silicon Valley Bank so you were first notified shortly shortly after folks on your staff learned about these deficiencies uh Senator that the

supervisors began highlighting these deficiencies at the firm and interest rate risk management and liquidity risk management

in in a a serious way in November of 2021 as far as I know so about a little bit more than a year prior to that they intensified that supervisory review as part of its uh full scope exam in the summer of 2022 when the firm was downgraded for deficiencies in its risk management practices

and they brought those issues again according to the record to the to the CFO of the firm in October and issued additional findings in November of 2022 so that that as far as we know from the current supervisory record is is the picture and that's when you so you were first notified in October and November of 2022

no Senator to the best of my knowledge I first learned about the issues at Silicon Valley Bank with respect to interest rate risk in mid-February of 2023. so several weeks before the bank failed staff made a presentation to the board about interest rate risk broadly and with a particular on Silicon Valley Bank and indicated that they were following up with the bank with further measures so your testimony says that

asset size is not necessarily an indicator of complexity and I agree which is why section 401 of s 2155 gives the FED explicit authority to impose the regulations and enhance supervision normally reserved for the largest institutions and you can do that on any Bank between 100 and 250 billion in assets like svb the FED is giving this authority to prevent or mitigate risks to the financial stability of the U.S we both agree that this is existing Authority that the FED has had since the enactment of s 2155 in 2018 correct yes the FED has broad authority to change the rules it uses for different approaches to uh to supervision of firms under the rules that were put in place in 2019 The Firm was bucketed by a set of categories uh I think that is important to revisit those as I have been doing since arriving at the Federal Reserve in July so given the documented issues that the European time will I wrap up if you can one more this will be my last question thank you Mr chairman so given the document and issues that your supervisors found with svb that we just kind of went over did the FED ever consider using its existing section 401 Authority before the failure to more

aggressively regulate the bank
uh based on the current supervisory
record it looked like the escalations
that had occurred were in the format of
mras and and sorry matters requiring
attention and matter of requiring uh
immediate attention

and the supervisors also put in place
what's called a 4M agreement which is a
limitation on the firm's ability to
engage in merger transactions with
financial companies thank you sir

Senator Senator Tillis uh thank you Mr
chair thank you all for being here
I want to start maybe with a question
that uh uh I think Vice chair bar you
answered Senator Warren saying that you
thought Banks over a hundred billion
dollars should have additional
Prudential requirements did I hear that
correctly

I think it's important for us to
strengthen capital and liquidity
requirements for large Banks
um really up the spectrum is there any
of the tools you know just going back at
uh Mr chair I'd like without objection
to submit this to the record this is the
regulatory regimen that applies to Banks
of certain categories
and so I'm curious I always worry about
when we create an arbitrary asset limit

for doing something because it was the activities of Silicon Valley that got them in trouble and so I'm I I just want to ask briefly I got a lot of questions that I will get them done on time you've mentioned a couple of times uh Vice chair bar that the 2019

I guess implementation of Senate Bill 2155 I'm inferring that bucket at Silicon Valley and in a certain regulatory regimen did that mean that it restricted it from having supervisors make the Judgment that the additional that the increased Prudential regulations or supervisory functions could not occur

um Senator we're we're Bound by the rules we put out so if we want a new framework we need 2019 different Administration predates your tenure uh are you saying that 20 the promulgation and the implementation of 2155 took certain supervisory or regulatory regiments off the table for Silicon Valley Bank

the federal reserve's implementation in 2019 set basically the standard for how that would that firm would apply I I think that Regulators supervisors do have judgment

and can put in place because when I hear bucketing I think about Ring fencing and

I wonder if that meant that a supervisor that in my in my opinion if you take a look at the matters requiring immediate attention and then our attention and immediate attention do you know yet I know we'll get the report in May but do you know yet how many of those mras were followed by an MRI in other words the six that were issued uh over the course of a year and a half or two years how many of them was an escalation of the matter requiring attention to immediate attention if any and if you don't know that you can submit it actually if you will just submit it for the record look I we've got a CEO of Silicon Valley Bank that is a Class A Member of the board of the San Francisco Federal Reserve who got summarily terminated on the day of the bank's collapse in your review well we also have insight into California's role in regulating this bank or will this be purely Federal jurisdiction we're looking uh only at the Federal Reserve the state of California is initiating its own report I think that's going to be very helpful because in my opinion I agree uh with uh former fed torillo that he sees this as a regulatory Labs torillo was never complimentary of Senate Bill 2155 he was implementing Dodd-Frank when we were

doing it he was hammering it he's made the statement and Mr chair also like to submit for the record an article interview with Mr torillo from Marketplace that he specifically says in here you know 2155 is likely or impossible to be a root cause of the problem I'm paraphrasing he was saying it looks like a regulatory and supervisory lapse and I think we're going to find that that Labs is not only with the FED but more likely even the supervision that the state of California without objection sword was involved in um

so

I'm also kind of curious in the report are we going to see any movement I'm not a conspiracy theorist but there there is one question of did we have a level of comfort with this Bank among some of the supervisors do we know or have any insight over the past few years if anybody who had worked for the Fed works for this bank we know that the CEO was on the FED board but are on a board at the Fed

uh Senator just with respect to the class A directors that you mentioned Class A directors are prohibited from participating in any way in in supervision yeah oh no I I get that but

but but it's just people in proximity
maybe people call them balls and Strikes
uh the supervisors didn't get that
uh quite right but I you know I I think
that there are some people who and I
want to find the root cause of the
problem and I think that you all will
find a lot of information when you issue
your report I don't think that we're
doing the banking industry any service
going forward if we talk about now we
just got to rein in the small Banks
we've got to increase by default
regardless of the activities of the bank
we've got increased by default uh there
are Prudential requirements and uh and
with your holistic review Capital
requirements a number of other things if
when you have a run on a bank like you
did with Silicon Valley could any Bank
possibly have enough to cover the run
any Bank you know Senator the the
particular Bank in question is quite
unique in its in its structure its
liability approach and it's and its
interest rate risk management I can just
speak to that particular bank that that
particular bank had if you look at that
their bank if you looked at their
internal liquidity stress testing if you
took a look at their contracts on uh an
interest rate exposure this does not

take a highly sophisticated person to understand the risk and it damn sure had to be known months before the the chickens came home to roost and I wish that we could just focus on that problem and not use the red herring of some lapse in regulatory oversight that was the root cause of this Bank collapse it simply was not and I'd love to find anybody to prove it wrong I don't care how you feel about regulatory Tailoring but use a valid argument to fight against it do not use Silicon Valley Bank as an example not suggesting that you have but there are many people that sit up here who have had the expense of looking at how we can prevent this in the future and I do have questions for the record that I'll submit thank you all uh thank you Senator Jones thanked all of the three of you for your testimony your Public Service uh I look forward to the reviews on these bank failures and thank you for for helping start that process it's interesting many of my Republican colleagues are now so eager for Bank Regulators to crack down on banks for taking uh on too many risks I hope they remember that when it comes time to empower regulators and strengthen guardrails including protecting the independent funding of

financial Regulators the events the last
month have shown why we need independent
Regulators funding and stability for all
of our financial Watchdogs but now as a
supreme court considers whether the
cfpb's independent funding is const
funding is constitutional these
Independents Watchdogs ability to keep
our financial system stable faces an
existential threat U.S financial
Regulators as we know are independently
funded so they can quickly respond when
crises happen on this and every issue
I'll continue to fight to to protect
American workers from Wall Street
arrogance and greed thank you for
joining us meetings adjourned
right
now