Self-Managed Abortion:

Legal Analysis by Country

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Complementary Resources

This document complements the 2024 report, <u>Legal and Policy Barriers to Self-Managed</u> <u>Abortion: A Comparative Analysis of 39 Jurisdictions</u>, which summarizes the findings described here and provides additional analysis of global trends.

In addition, interactive visualizations of the findings presented in this report are <u>available here.</u>

Introduction

Self-managed abortions are a safe, private, and self-directed way to end a pregnancy outside the formal healthcare sector. They are performed without clinical supervision, such as in the privacy of one's home,

commonly with medication, such as misoprostol and mifepristone. The World Health Organization (WHO) recommends that individuals have the option to self-manage abortion using medication abortion during at least their first 12 weeks of pregnancy. The WHO recognizes that individuals can safely and effectively self-assess their eligibility for abortion and self-administer abortion medication, making self-managed abortion a critical tool for enabling individuals to safely exercise reproductive freedom.

Despite this, legal and policy barriers to self-managed abortion remain pervasive across the globe. Even in countries with liberal abortion laws, regulations on medication abortion, location-based requirements, and limitations on the use of telemedicine, among other barriers, limit the ability of those who want to self-manage an abortion from legally doing so. Mapping the legal and policy frameworks on self-managed abortion is an essential step towards understanding the prevalence of these barriers and creating a roadmap of essential reforms.

In <u>Legal and Policy Barriers to Self-Managed Abortion: A Comparative Analysis of 39 Jurisdictions</u>, the Center for Reproductive Rights ("the Center") presents the findings from our effort to map the legal and policy barriers that exist in 40 countries. This complementary <u>Legal Analysis by Country</u> provides detailed information about and citations for the specific laws and policies of each country related to each metric assessed.

Methodology

Building on a preliminary mapping published in 2022, we undertook an extensive analysis of national-level laws and policies on self-managed abortion across 39 countries, states, and jurisdictions. The term "countries" is used throughout this report to encompass all of these jurisdictions, while we acknowledge that they have distinct legal status. We selected these jurisdictions to ensure a geographically distributed sample that encompasses both liberal and restrictive abortion laws and prioritizes contexts where the Center for Reproductive Rights is actively working.

Pro bono attorneys conducted initial research, with an emphasis on research being conducted by attorneys licensed in the respective countries they were researching. This research was reviewed by staff at the Center who also conducted complementary research. For most countries surveyed, these findings were then validated by experts on abortion rights in those respective countries.

While analyzing the findings, the study's authors recalibrated the indicators utilized in the 2022 publication to make them more universally applicable and responsive to nuances in countries' legal and policy frameworks. Ultimately, seven indicators were adopted to assess the legal and policy environments on self-managed abortion: 1) legality of abortion on request until 12 weeks gestation; 2) provider involvement; 3) registration of abortion medications; 4) availability of medication abortion without prescription; 5) the timeframe in which medication abortion is permitted; 6) explicit location-based requirements for medication abortion; and 7) telemedicine. The status of each indicator across each of the surveyed countries and states were then mapped.

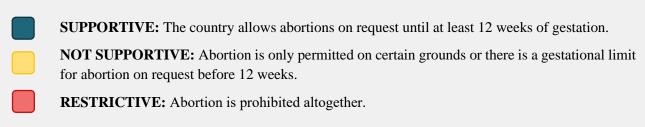
¹ World Health Organization (WHO), *Abortion Care Guideline*, pp. 70, 98 (2022), https://www.who.int/publications/i/item/9789240039483.

Metric 1:

Legality of Abortion

Ensuring that abortion is legal on request is an essential prerequisite for enabling individuals to exercise reproductive autonomy. For a more extensive understanding of abortion legality globally, please refer to the <u>Center's World Abortion Laws Map</u> (WALM). For the purposes of this report, this indicator is limited to whether abortion is legal on request until 12 weeks gestation, in order to understand the law's position as it relates to WHO's recommendation that people can safely self-manage abortion using medication abortion during that timeframe.

Indicators:



Country-by-Country analysis

Africa

Ethiopia: NOT SUPPORTIVE

Ethiopia only permits abortion on certain grounds, including in cases of rape and incest; where the pregnancy endangers the life or health of the pregnant person; certain fetal diagnoses; where the pregnant person, "owing to a physical or mental deficiency she suffers from or her minority, is physically as well as mentally unfit to bring up the child'; or where the termination averts 'grave and imminent danger." Exceptions can also be made in cases of extreme poverty.

Kenva: NOT SUPPORTIVE

Abortion is only permitted if, in the opinion of a trained health professional, there is need for emergency treatment, or the life or health of the pregnant person is in danger or if permitted by any other written law.⁴

• Mozambique: SUPPORTIVE

Abortion is permitted within the first 12 weeks of pregnancy.⁵

² Penal Code of the Federal Democratic Republic of Ethiopia, Art. 551 (2004).

³ Penal Code of the Federal Democratic Republic of Ethiopia, Art. 550 (2004).

⁴ Constitution of Kenya, Art. 26(4) (2010).

⁵ Ministerial Decree No. 60/2017 (Mozambique), Art. 3 (2017). *See also* Law No. 35/2014 (Mozambique), Penal Code Revision Act, Art. 168(5) (2014).

Nigeria: NOT SUPPORTIVE

Abortion is permitted in Nigeria only to save the life of the pregnant person.⁶

Rwanda: NOT SUPPORTIVE

Abortion is legal in Rwanda on a number of grounds including where pregnancy poses a risk to the person's health, where the pregnancy results from rape, incest or forced marriage, and in cases of fetal diagnoses.⁷

• South Africa: SUPPORTIVE

South Africa permits abortion on request up to 12 weeks of gestation.⁸

• Tanzania: NOT SUPPORTIVE

Abortion is only legal in Tanzania to save the life of the pregnant person.⁹

• Uganda: NOT SUPPORTIVE

Uganda's penal code only permits abortion to save the life of the pregnant person.¹⁰

Asia

• India: NOT SUPPORTIVE

India permits abortion up to 20 weeks gestation on socioeconomic grounds, 11 and on narrower grounds thereafter. 12

• Indonesia: NOT SUPPORTIVE

Abortion is only legal in Indonesia on limited grounds, such as in medical emergencies, fetal diagnoses, and in cases of rape.¹³

• Nepal: SUPPORTIVE

In Nepal, abortions are allowed on request up to 12 weeks of gestation.¹⁴

⁶ Nigeria Penal Code Act (Northern States), Section 232 (1990); Nigeria Criminal Code Act (Southern States), Section 297 (1990).

⁷ Ministerial Order N°002/MoH/2019 of 08/04/2019 Determining conditions to be satisfied for a medical doctor to perform an abortion (Rwanda), Art. 3 (2019).

⁸ Choice on Termination of Pregnancy Amendment Act (South Africa), Act No. 92, Art. 2(1)(a) (1996), https://www.gov.za/sites/default/files/gcis document/201409/act92of1996.pdf.

⁹ Penal Code of the United Republic of Tanzania, Art. 230 (2022).

¹⁰ Penal Code Act (Uganda), Sections 141-143; 224 (2014).

¹¹ The Medical Termination of Pregnancy (Amendment) Act (India), Act No. 8 (2021), which amends the Medical Termination of Pregnancy Act, Section 3(2)(a)(i) (1971) (*see* Explanation 1),

https://nhm.hp.gov.in/storage/app/media/uploaded-files/mtp-amendment-act2021.pdf.

¹² The Medical Termination of Pregnancy (Amendment) Act (India), Act No. 8 (2021), which amends the Medical Termination of Pregnancy Act, Section 3(2)(b)(i) (1971), https://nhm.hp.gov.in/storage/app/media/uploaded-files/mtp-amendment-act2021.pdf.

¹³ Criminal Code of Indonesia, Law No. 1, Art. 465(2) (2023), https://peraturan.bpk.go.id/Details/234935/uu-no-1-tahun-2023, accessed and translated on Google Translate on 13 September 2023.

¹⁴ Safe Motherhood and Reproductive Health Rights Act (Nepal), Art. 15(a) (2018),

 $[\]frac{https://lawcommission.gov.np/en/wp-content/uploads/2019/07/The-Right-to-Safe-Motherhood-and-Reproductive-Health-Act-2075-2018.pdf.$

• Pakistan: NOT SUPPORTIVE

Pakistan only allows abortions to protect the life or health of the pregnant person.¹⁵

• Philippines: RESTRICTIVE

Abortion is prohibited altogether in the Philippines.¹⁶

Sri Lanka: NOT SUPPORTIVE

Abortion is permitted in Sri Lanka only when performed in "good faith for the purpose of saving the life of the woman." ¹⁷

• Thailand: SUPPORTIVE

Abortion is permissible on request in the first 20 weeks of pregnancy.¹⁸

Europe

• Belgium: SUPPORTIVE

In Belgium, abortions are allowed on request up to 14 weeks of gestation. 19

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• France: SUPPORTIVE

In France, abortions are allowed on request up to 16 weeks of pregnancy.²⁰

Germany: SUPPORTIVE

In Germany, abortions are allowed on request up to 14 weeks of gestation.²¹

Great Britain (England and Wales, Scotland)²²: NOT SUPPORTIVE

Abortion is legal on broad socioeconomic grounds in the first 24 weeks of gestation,²³ and on narrower grounds thereafter.²⁴

• Ireland: SUPPORTIVE

Ireland permits abortion on request through the first 12 weeks of pregnancy.²⁵

¹⁵ Pakistan Penal Code, Section 338 (A)-(C) (1860).

¹⁶ Revised Penal Code of the Philippines, Act No. 3815, Arts. 256-259 (1930).

¹⁷ Penal Code of Sri Lanka, Art. 303 (1883).

¹⁸ Thailand Penal Code, Section 305(1)-(5) (1908).

¹⁹ Belgian Act on the Voluntary Termination of Pregnancy, Art. 2(1)(a) (2018).

²⁰ Code de la Santé Publique (France), Art. L2212-1 (*revised* 2022). French law states 14 weeks of pregnancy, but the Ministry of Health's website clarifies that this is measured by conception, translating to 16 weeks when measured by LMP. *See* Gouvernement, Le Site Officiel Sur L'IVG, https://ivg.gouv.fr/generalites-sur-livg.

²¹ German Criminal Code, Section 218(a)(1) (revised 1998).

²² The analysis covers England, Scotland, and Wales and does not include Northern Ireland.

²³ Abortion Act 1967, as amended by the Health and Care Act 2022 (Great Britain), Sections 1(1)(a)-(2) (2022), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

²⁴ Abortion Act 1967, as amended by the Health and Care Act 2022 (Great Britain), Section 1(1)(b)-(d) (2022), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

²⁵ Health (Regulation of Termination of Pregnancy) Act (Ireland), Section 12(1) (2018), https://www.irishstatutebook.ie/eli/2018/act/31.

• Italy: SUPPORTIVE

In Italy, abortions are allowed on request up to 12 weeks of gestation.²⁶

• The Netherlands: SUPPORTIVE

Abortions on request are permitted up to viability.²⁷

• Norway: SUPPORTIVE

Norway permits abortion on request up to 12 weeks of pregnancy.²⁸

• Sweden: SUPPORTIVE

Abortion is available on request in Sweden until 18 weeks of pregnancy.²⁹

Latin America & the Caribbean

• Argentina: SUPPORTIVE

In Argentina, abortions are allowed on request up to 14 weeks of pregnancy.³⁰

Brazil: NOT SUPPORTIVE

In Brazil, abortion is only permissible when the pregnant person's life is endangered,³¹ in cases of sexual violence,³² and in cases of fetal anencephaly.³³

• Chile: NOT SUPPORTIVE

Abortion is permitted when there is a risk to the life of the pregnant person, in cases of fatal fetal diagnosis, and when the pregnancy results from rape.³⁴

• Colombia: SUPPORTIVE

Abortion on request is permitted up to 24 weeks of gestation.³⁵

• Costa Rica: NOT SUPPORTIVE

Abortion in Costa Rica is only permitted to save the life or health of the pregnant person.³⁶

²⁶ Law 194/1978 (Italy), Arts. 4, 5 (1978).

²⁷ Criminal Code (The Netherlands), Art. 296(5) (1881), https://wetten.overheid.nl/BWBR0001854/2024-01-01; Termination of Pregnancy Act (The Netherlands) (1984), https://wetten.overheid.nl/BWBR0003396/2023-01-01.

²⁸ Termination of Pregnancy Act [Abortion Act] (Norway), Section 2 (1975),

https://lovdata.no/dokument/NL/lov/1975-06-13-50.

²⁹ Swedish Abortion Act, Section 1 (1974, revised 2013).

³⁰ Law No. 27.610 Access to Voluntary Termination of Pregnancy (Argentina), Arts. 2, 4 (2021),

https://www.boletinoficial.gob.ar/detalleAviso/primera/239807/20210115.

³¹ Código Penal (Brazil), Decreto-lei N° 2.848, Art. 128(1) (1940).

³² Código Penal (Brazil), Decreto-lei N° 2.848, Art. 128(2) (1940).

³³ Federal Council of Medicine (Brazil), Resolution No. 1989/2012 (2012), https://sistemas.cfm.org.br/normas/visualizar/resolucoes/BR/2012/1989.

³⁴ Ministry of Health (Chile), Law 21030, Art. 1 (2017), https://www.bcn.cl/leychile/navegar?idNorma=1108237.

³⁵ Constitutional Court of Colombia, Case C-055-22 (2022),

https://www.alcaldiabogota.gov.co/sisjur/normas/Norma1.jsp?i=124944.

³⁶ Costa Rica Criminal Code, Art. 121 (1996). *See also* Technical Norm for Therapeutic Abortion (Costa Rica), Exec. Decree No. 42113-S (Dec. 17, 2019).

• Ecuador: NOT SUPPORTIVE

Abortion is legal under limited grounds, including where the pregnancy poses a risk to the life or health of the pregnant person, and in cases of rape.³⁷

• Mexico City:³⁸ SUPPORTIVE

Abortion on request is available up to the 12th week of pregnancy.³⁹

Peru: NOT SUPPORTIVE

Abortion is only permitted to save the life or health of the pregnant person.⁴⁰

• Uruguay: SUPPORTIVE

Abortion on request is permitted within the first 12 weeks of pregnancy.⁴¹

Northern America

• Canada: SUPPORTIVE

Canada permits abortions on request without a legally specified gestational limit.⁴²

• United States (California): SUPPORTIVE

Abortion in California is legal upon request before viability.⁴³

• United States (Colorado): SUPPORTIVE

Colorado law recognizes a pregnant person's right to have an abortion and broadly prohibits the State from burdening access to abortion.⁴⁴ There are no laws in place that currently limit when and how a pregnant person may obtain an abortion.

³⁷ Ecuador Criminal Code, Art. 150 (2014).

³⁸ Mexico's federal system affords each state considerable leeway in regulating abortion. The Supreme Court of Justice of the Nation recently held that abortion needs to be broadly permitted early in pregnancy. Thus, in this mapping we have predominately focused on Mexico City's legislation and policies on abortion, except where federal law or policy is directly applicable, such as registration of drugs for medical abortion.

³⁹ Penal Code for México City, Art. 144 (2002),

https://data.consejeria.cdmx.gob.mx/images/leyes/codigos/CODIGO_PENAL_PARA_EL_DF_7.3.pdf.

⁴⁰ Peru Criminal Code, Art. 119 (1991).

⁴¹ Law No. 18.987 (Uruguay), Art. 2 (2012).

⁴² Regarding the Canadian constitutional protection for abortion access, see R. v. Morgentaler, [1988] 1 S.C.R. 30.

⁴³ See California Health & Safety Code, Sections 123462, 123466-123467 (2002, codified as amended by stat. 2022, ch. 629 §§ 5, 6.5, 7 (2022)). See also California Health & Safety Code, Section 123464 (2002, codified as amended by stat. 2022, ch. 629 §§ 5, 6.5, 7 (2022) (defining viability as "the point in pregnancy when, in the good faith medical judgment of a physician, on the particular facts of the case before that physician, there is a reasonable likelihood of the fetus' sustained survival outside the uterus without the application of extraordinary medical measures").

⁴⁴ See Colorado Revised Statutes, Section 25-6-403(2) (2023) ("a pregnant individual has a fundamental right to continue a pregnancy and give birth or to have an abortion and to make decisions about how to exercise that right"); Colorado Revised Statutes, Section 25-6-404 (2023) (establishing a public entity cannot deny, restrict, interfere with, or discriminate against an individual's fundamental right to have an abortion, nor may it prosecute, punish, or use any other means to criminalize an individual's right to an abortion).

- United States (New York): SUPPORTIVE
 Abortion is legal in New York on request until viability, generally considered to be at 24 weeks gestation. 45
- United States (Washington): SUPPORTIVE
 Abortion is available upon request before viability.⁴⁶

Oceania

• New Zealand: SUPPORTIVE

New Zealand permits abortion on request up to 20 weeks gestation.⁴⁷

⁴⁵ N.Y. Pub. Health Law, Section 2599-bb (2019).

 $^{^{46}}$ See Washington Revised Code, Section 9.02.110 (1992, codified as amended by H.B. 1851, ch. 629 sect. 2 (2022)).

<sup>(2022)).

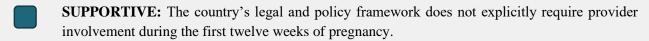
&</sup>lt;sup>47</sup> Abortion Legislation Act (New Zealand), Section 10 (2020), https://www.legislation.govt.nz/act/public/2020/0006/latest/LMS237600.html.

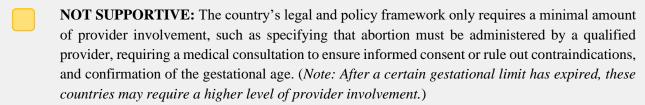
Metric 2:

Required Level of Provider Involvement

The WHO recognizes that individuals who prefer to self-manage their abortion using medication abortion should be able to do so without the direct supervision of a healthcare professional. Yet, instead of centering individuals' preferences about whether and how to engage with health care providers in accessing abortion care, many law and policy frameworks mandate provider involvement in various facets of abortion, such as provider authorizations or certifications, mandatory and biased counseling, and unnecessary medical examinations. This metric evaluates the extent to which countries' legal and policy frameworks require provider involvement in abortion care. Note that this metric, like others in this publication, is evaluated in isolation from other metrics, such as prescription requirements and in-person or location-based requirements (which are addressed in metrics five and six, respectively).

Indicators:





RESTRICTIVE: The country's legal and policy framework requires significant provider involvement, such as psychosocial counseling that goes beyond informed consent, certification that the patient has complied with a mandatory waiting period, and/or formal authorization that the patient is legally eligible for an abortion.



NOT APPLICABLE (N/A): Abortion is prohibited altogether.

Country-by-Country analysis

Africa

• Ethiopia: RESTRICTIVE

The provider must diagnose one of the grounds for legal abortion in cases of danger to health or life, fetal abnormality, or mental or physical disability of the pregnant person.⁴⁸ In cases of rape or incest, the

⁴⁸ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, pp. 18 f., (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 2023.pdf.

statement of the pregnant person (without further proof) is sufficient.⁴⁹ Further, the provider must obtain a signed informed consent form from the pregnant person, examine the state of the pregnancy, and provide counseling, including risks of the procedures and alternatives to abortion.⁵⁰

Kenva: RESTRICTIVE

A healthcare professional generally must recognize that a person qualifies for a legal abortion in Kenya.⁵¹

Mozambique: NOT SUPPORTIVE

Mozambique's Penal Code indicates that abortion must be performed by a doctor or other healthcare professional at a healthcare facility,⁵² and the Ministerial Decree regulating abortion also recognizes that, for a pregnancy within the first 12 weeks, the provider should confirm gestational age, obtain informed consent, and discuss possible complications and safe sexual practices post-abortion.⁵³

Nigeria: RESTRICTIVE

Nigeria's abortion guidelines require that the medical provider conduct a "general and systemic physical examination" to "confirm the life-threatening condition(s) of the woman."⁵⁴ Upon determining that there is a threat to the pregnant person's life, the clinician then seeks a second opinion to confirm this indication, which the guidelines recommend may involve "referring the patient in circumstances where a second opinion is not locally feasible."55

Rwanda: RESTRICTIVE

The law stipulates that only a recognized medical doctor may perform an abortion⁵⁶ and before this can take place, comprehensive pre-abortion counselling and a thorough clinical assessment are required. ⁵⁷ For those

⁴⁹ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion* Services in Ethiopia, pp. 18 f., (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 20 23.pdf. If any information provided by the pregnant person is later found to be incorrect, the provider will not be prosecuted, Federal Democratic Republic of Ethiopia, Ministry of Health, Technical and Procedural Guidelines for Abortion Services in Ethiopia, p. 19, (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical% 20and% 20Procedural% 20Guideline% 20for% 20Abortion% 20care% 20services% 20in% 20Ethiopia 20 23.pdf.

⁵⁰ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion* Services in Ethiopia, pp. 22 ff., (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 20 23.pdf. ⁵¹ Constitution of Kenya, Art. 26(4) (2010).

⁵² See Law No. 35/2014 (Mozambique), Arts. 168(1), (5) (2014).

⁵³ See Ministerial Decree No. 60/2017 (Mozambique), pp. 1117-1122 (outlining the provider's involvement before abortion).

⁵⁴ Federal Ministry of Health (Nigeria), National Guidelines on Safe Termination of Pregnancy for Legal *Indications*, p.14 (2018).

⁵⁵ Federal Ministry of Health (Nigeria), National Guidelines on Safe Termination of Pregnancy for Legal *Indications*, p.14 (2018).

⁵⁶ Law No. 68/2018 of 30/08/2018 Determining offences and penalties in general (Rwanda), Section 6, art. 125

⁵⁷ Ministerial Order N°002/MoH/2019 of 08/04/2019 Determining conditions to be satisfied for a medical doctor to perform an abortion (Rwanda), Art. 7 (2019).

seeking an abortion on health grounds, at least two medical doctors, one a specialist in obstetrics and gynecology, need to confirm the risk to the health of the pregnant person or fetus.⁵⁸

• South Africa: NOT SUPPORTIVE

Termination of pregnancy, including the administration of abortion medication, may only be carried out by a registered and trained medical practitioner or, if under 12 weeks' gestation, a registered and trained midwife or nurse.⁵⁹ The provider will conduct a clinical assessment to confirm pregnancy and gestation, including a physical examination and a health assessment;⁶⁰ however, this does not serve as formal authorization of eligibility for abortion.

• Tanzania: RESTRICTIVE

According to the Penal Code, a skilled person who is convinced that an abortion is necessary to save the mother's life must certify it.⁶¹ The Ministry of Health's Comprehensive Post-Abortion Care Guidelines specify that healthcare providers "are advised to seek a second opinion from another health care provider whenever it is necessary," provide counseling to the client or couple, and obtain signed informed consent before proceeding with the procedure.⁶² Counseling should cover contraceptive options, the pros and cons of potential procedures, and possible side effects.⁶³

• Uganda: UNCLEAR

There is limited guidance available on the procedural requirements for legal abortion in Uganda. The only explicit exception to Uganda's criminalization of abortion is when a person performs "in good faith and with reasonable care and skill a surgical operation upon any person for his or her benefit, or upon an unborn child for the preservation of the mother's life." ⁶⁴ Furthermore, the registration of mifepristone and misoprostol classifies them as specialist medicines, only available at health centers with a medical officer providing services. ⁶⁵

health centers and above). See also The Republic of Uganda Ministry of Health, Service Standards and Service

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 $^{^{58}}$ Ministerial Order N°002/MoH/2019 of 08/04/2019 Determining conditions to be satisfied for a medical doctor to perform an abortion (Rwanda), Art. 11 (2019).

⁵⁹ Choice on Termination of Pregnancy Amendment Act (South Africa), Act No. 1 of 2008, Art. 6(1)(a) (2008).

⁶⁰ National Department of Health, Republic of South Africa, *National Clinical Guidelines for Implementation of the Choice on Termination of Pregnancy Act*, Ed. 1, p. 13 (2019), https://www.health.gov.za/wp-content/uploads/2023/04/Termination-Pregnancy-Guideline Final 2021.pdf.

⁶¹ The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Comprehensive Post-Abortion Care Guidelines*, p. 21 (Aug. 2020). *See also* Penal Code of the United Republic of Tanzania, Art. 230 (2022).

⁶² The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Comprehensive Post-Abortion Care Guidelines*, p. 21 (Aug. 2020).

⁶³ The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Comprehensive Post-Abortion Care Guidelines*, pp. 4-19, 21 (Aug. 2020).

⁶⁴ Penal Code Act (Uganda), Section 224 (2014).

⁶⁵ The Republic of Uganda Ministry of Health, *Essential Medicines and Health Supplies List For Uganda*, pp. 23, 43 (2023), https://www.health.go.ug/wp-content/uploads/2023/11/Uganda-EMHSLU-2023-Publication-Final-Interractive-Version.pdf (restricting mifepristone and the combination pack of mifepristone and misoprostol to HC4 health centers, while misoprostol alone is also available at HC2 health centers, i.e. with an enrolled comprehensive nurse). *See* The Republic of Uganda Ministry of Health, *Comprehensive Health Service Standards Manual*, p. 9 (2021),https://library.health.go.ug/sites/default/files/resources/Final%20MoH%20Comprehensive%20Service%20Sta ndard%20Mannual%20July%202021.pdf (identifying that comprehensive post-abortion care is available at HC4

<u>Asia</u>

• India: RESTRICTIVE

Indian law stipulates that abortions must be performed by a registered medical practitioner who must be of the opinion that "the continuance of the pregnancy would involve a risk to the life of the pregnant woman or of grave injury to her physical or mental health," or that there is a "substantial risk" of "physical or mental abnormality" of the fetus. 66 Abortion guidelines by the government also require clinical assessment for "suitability to undergo termination of pregnancy," including documentation of medical history, a physical examination and laboratory investigation. 67

• Indonesia: RESTRICTIVE

Indonesia's health law specifies that where abortion meets the acceptable criteria, it can only be performed by medical personnel with "competence and authority" and must be performed in a Health Services Facility that meets Ministerial requirements. Moreover, an abortion eligibility team must determine whether the person is eligible to receive an abortion. When the grounds for abortion is rape, information from investigators, psychologists, and/or other experts can also be required to find that the pregnancy was caused by rape. Pre- and post- abortion counseling are required for abortion based on medical emergency and rape.

• Nepal: NOT SUPPORTIVE

For abortions on request, the law stipulates that a licensed health worker must provide the abortion.⁷² Further, government guidelines set out that counseling must be provided to the pregnant person and a service provider has to confirm the gestational age.⁷³ In cases of life or health risks or fetal abnormalities beyond the 12-week limit, a licensed physician is required to diagnose such risks.⁷⁴

Pakistan: NOT SUPPORTIVE

Although abortion is only legal on limited grounds, formal provider approval of these circumstances is not explicitly mandated by law. Guidelines by the Pakistan Government state that abortion care can be offered

Delivery Standards for the Health Sector, p. 22 (2016),

http://library.health.go.ug/sites/default/files/resources/Health%20Sector%20Service%20Standards%20%26%20Service%20Delivery%20Standards 2016.pdf (identifying that facilities that perform basic and emergency obstetric care services are expected to provide basic post-abortion care).

⁶⁶ The Medical Termination of Pregnancy Act (India), Section 3(2) (1971), as amended by The Medical Termination of Pregnancy (Amendment) Act, Section 3 (2021).

⁶⁷ Government of India, Ministry of Health and Family Welfare, *Comprehensive Abortion Care: Training and Service Delivery Guidelines*, p. 29 (2023), https://nhm.gov.in/images/pdf/programmes/maternal-health/guidelines/CAC Training & Service Guidelines 2023.pdf.

⁶⁸ Laws of the Republic of Indonesia No.17 of 2023 on Health, Art. 60(2) (2023),

https://peraturan.bpk.go.id/Details/258028/uu-no-17-tahun-2023, accessed and translated on Google Translate on 8 August 2023.

⁶⁹ Government Regulations of the Republic of Indonesia, No. 61, Art. 33 (2014).

⁷⁰ Government Regulations of the Republic of Indonesia, No. 61, Art. 34 (2014).

⁷¹ Government Regulations of the Republic of Indonesia, No. 61, Art. 37 (2014).

⁷² Safe Motherhood and Reproductive Health Rights Act (Nepal), Art. 18 (2018).

⁷³ Safe Motherhood And Reproductive Health Rights Regulation (Nepal), Annex 6 (2020); Safe Abortion Service Program Management Guideline (Nepal), Annex 7 (2021).

⁷⁴ Safe Motherhood and Reproductive Health Rights Act (Nepal), Art. 15(b) (2018).

by healthcare providers at all levels.⁷⁵ Prior to administering abortion care, providers are required to conduct a thorough clinical assessment, which includes evaluating gestational age, identifying any contraindications, and performing a general physical examination including pelvic and bimanual exams.⁷⁶

Philippines: N/A

Abortion is prohibited altogether in the Philippines.⁷⁷ As such, there are no regulations around required provider involvement.

• Sri Lanka: UNCLEAR

Sri Lanka has no guidance on the procedural requirements for legal abortion. The Penal Code notes only that "[w]hoever voluntarily causes a woman with child to miscarry shall, if such miscarriage be not caused in good faith for the purpose of saving the life of the woman, be punished with imprisonment."⁷⁸

• Thailand: **NOT SUPPORTIVE**

Abortions in Thailand must be conducted by a medical practitioner.⁷⁹ Pregnant people seeking an abortion, regardless of reason, must notify an Options Counseling Service Unit, which can be done in person, writing, by telephone, or electronically. Healthcare providers must then confirm the gestational age of the pregnancy.⁸⁰ Counseling must be offered but is only mandatory after 12 weeks.⁸¹

Europe

• Belgium: RESTRICTIVE

A mandatory counseling session with a multidisciplinary team, including a physician and social workers, 82 must take place at least six days prior to the abortion (except in urgent medical cases). 83 This session will

⁷⁵ Government of Pakistan, Ministry of National Health Services, Regulations and Coordination, *National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation and Post-Abortion Care*, p. 5, Standard 2 (Mar. 2018), https://pakistan.ipas.org/wp-content/uploads/2021/06/Pakistan-National-SGs_Final-copy-March-30-2018.pdf.

⁷⁶ Government of Pakistan, Ministry of National Health Services, Regulations and Coordination, *National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation and Post-Abortion Care*, p. 10, Standards 33-35; p. 11, Standards 41-43 (Mar. 2018).

⁷⁷ Revised Penal Code of the Philippines, Act. No. 3815, Arts. 256-259 (1930).

⁷⁸ Penal Code of Sri Lanka, Art. 303 (1883).

⁷⁹ Thai Medical Council, *Thai Medical Council's Regulation on Criteria for Performing Therapeutic Termination of Pregnancy in accordance with Section 305 of the Criminal Code of Thailand* (2005), https://reproductiverights.org/sites/crr.civicactions.net/files/documents/Thailand%20Medical%20Council%20Regulations%20in%20English.pdf.

⁸⁰ Ministry of Public Health (Thailand), *Inspection and Receipt of Information Counseling on Options for Termination of Pregnancy According to Section 305(5) of the Criminal Code* (2022).

⁸¹ Ministry of Public Health (Thailand), *Decree on Examination and Consultation on Alternatives to Pregnancy* (2022), https://abortion-policies.srhr.org/documents/countries/13-Thailand-Decree-on-Examination-and-Consultation-on-Alternatives-to-Pregnancy-2022.pdf#page=3.

⁸² Nationale Commissie Voor de Evaluatie van de wet van 15 Oktober 2018 Betreffende de Zwangerschapsafbreking (Belgium), *Verslag ten Behoeve van het Parlement, 1 Januari 2020–31 December 2021*, p. 114 (2023), https://overlegorganen.gezondheid.belgie.be/sites/default/files/documents/defenitief_verslag_feb_2023_nl_-jaren_2020-2021.pdf.

⁸³ Belgian Act on the Voluntary Termination of Pregnancy, Arts. 2(2), 2(3), 2(5) (2018).

cover both medical and psychosocial issues, such as adoption and care options.⁸⁴ In cases involving health risks or fetal diagnosis, the attending physician is obligated to seek the opinion of a second physician.⁸⁵

• France: NOT SUPPORTIVE

To obtain an abortion, the pregnant person must have an appointment with a physician or midwife where they will receive information about available methods, procedure locations, and associated risks, ⁸⁶ and must confirm in writing their intention to proceed with the abortion. ⁸⁷ While additional psychological and family counseling are offered, they are not obligatory for adults ⁸⁸ and there is no mandated waiting period. Beyond 16 weeks of pregnancy, where abortion is only on certain grounds, ⁸⁹ there are additional provider authorization requirements. ⁹⁰

• Germany: RESTRICTIVE

For abortions on request, the pregnant individual must provide the performing physician with written confirmation that they have undergone counseling at a state-approved counseling center at least three days prior to the procedure. The counseling serves to protect the "unborn life" and must cover the pregnant persons' reasons for seeking an abortion and possible solutions including state support, although it must be conducted in an open ended manner. The counseling cannot be provided by the same physician performing the abortion. Further, the attending physician must conduct a medical examination to verify that the gestational age does not exceed 14 weeks. For abortions beyond 14 weeks of gestation, a different physician not involved in the abortion procedure must provide written confirmation that stipulated requirements are met.

• Great Britain (England and Wales, Scotland): RESTRICTIVE

In England and Wales, for medication abortions up to 10 weeks, only one medical practitioner is required to certify in good faith that the gestational limit is not exceeded and that a statutory exception applies.⁹⁸ After 10 weeks, two medical practitioners must certify that a statutory exception is met.⁹⁹ In Scotland, two

⁸⁴ Belgian Act on the Voluntary Termination of Pregnancy, Arts. 2(2), 2(3), 2(5) (2018).

⁸⁵ Belgian Act on the Voluntary Termination of Pregnancy, Art. 2(5) (2018).

⁸⁶ Code de la Santé Publique (France), Arts. L2212-3 (revised 2022).

⁸⁷ Code de la Santé Publique (France), Arts. L2212-5 (revised 2022).

⁸⁸ Code de la Santé Publique (France, Arts. L2212-4 (revised 2022).

⁸⁹ Code de la Santé Publique (France), Arts. L2213-1(I) (revised 2022).

⁹⁰ Code de la Santé Publique (France), Arts. L2213-1(I) (*revised* 2022). These conditions must be attested by two doctors from a multidisciplinary team, with one specializing in obstetrics-gynecology, a member of a multidisciplinary prenatal diagnosis center, a practitioner specializing in the condition from which the woman suffers for cases of threats to the pregnant person's health; and a multidisciplinary prenatal diagnosis center team for cases of fetal impairment.

⁹¹ German Criminal Code, Section 218(a)(1) (revised 1998).

⁹² German Criminal Code, Section 218(a)(1) (*revised* 1998); Pregnancy Conflict Act (Germany), Section 5(1) (1992), https://www.gesetze-im-internet.de/beratungsg/BJNR113980992.html.

⁹³ Pregnancy Conflict Act (Germany), Section 5(2) (1992).

⁹⁴ Pregnancy Conflict Act (Germany), Section 5(1) (1992).

⁹⁵ German Criminal Code, Sections 218a(1), 219(2), 218c(1) No. 4 (revised 1998).

⁹⁶ German Criminal Code, Section 218c(1) No. 3 (revised 1998).

⁹⁷ German Criminal Code, Section 218b(1) (revised 1998).

⁹⁸ Abortion Act 1967 (Great Britain), Section 1(1), 3(B), 3(C) (1967),

 $[\]underline{https://www.legislation.gov.uk/ukpga/1967/87/section/1}.$

⁹⁹ Abortion Act 1967 (Great Britain), Section 1(1) (1967), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

medical practitioners are always required to certify in good faith, regardless of gestational age. ¹⁰⁰ Across Great Britain (England and Wales, Scotland), in urgent cases where a doctor believes in good faith that an abortion is immediately necessary to save the pregnant person's life or prevent serious permanent injury to their physical or mental health, a second opinion is not required. ¹⁰¹

• Ireland: RESTRICTIVE

To obtain an abortion, the pregnant person must first have a consultation with a medical practitioner who will certify that the gestational age is under 12 weeks. ¹⁰² During this consultation, the medical practitioner will also provide advice on contraception, assess the risk of STIs, and refer the patient for an ultrasound if clinically indicated. ¹⁰³ Following a mandatory three-day waiting period, the procedure can be performed after a second consultation. ¹⁰⁴ During this appointment, informed consent is ensured, and if it is with a different doctor, they will re-certify that the gestational age is below 12 weeks. ¹⁰⁵ Beyond 12 weeks, there are additional requirements of authorization by medical practitioners for the exceptional cases. ¹⁰⁶

• Italy: RESTRICTIVE

To obtain an abortion, the person seeking it must undergo a medical examination and attend a counseling session with a physician at a counseling center, a licensed medio-social agency, or a physician of their choice. ¹⁰⁷ The counseling addresses the reasons for the abortion and explores potential solutions, especially if related to economic, social, or family factors. ¹⁰⁸ Following the counseling session, the pregnant person receives a document confirming the pregnancy status and the abortion request. ¹⁰⁹ Seven days later, the abortion can be obtained, except in urgent cases where the physician must certify the urgency, allowing for an immediate abortion. ¹¹⁰ After 90 days of gestation, a certificate must be issued by a specialist in obstetrics and gynecology recognizing the person qualifies for abortion on the limited grounds recognized in law. ¹¹¹

• The Netherlands: RESTRICTIVE

In the Netherlands, only doctors are permitted to perform abortions. ¹¹² Prior to the procedure, they must provide the pregnant individual information about alternatives to terminating the pregnancy. ¹¹³ Although the pregnant person must be in an "emergency situation," ¹¹⁴ it remains their choice whether an abortion is

¹⁰⁰ Abortion Act 1967 (Great Britain), Section 1(1) (1967), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

¹⁰¹ Abortion Act 1967 (Great Britain), Section 1(4) (1967).

¹⁰² Health (Regulation of Termination of Pregnancy) Act (Ireland), Section 12(1), (2) (2018),

https://www.irishstatutebook.ie/eli/2018/act/31. See also Health Services Executive (Ireland), Model of Care: Termination of Pregnancy Services, p. 8 (2023), https://www.hse.ie/eng/about/who/acute-hospitals-division/woman-infants/national-reports-on-womens-health/model-of-care-termination-of-pregnancy-services-2023-.pdf.

¹⁰³ Health Services Executive (Ireland), Model of Care: Termination of Pregnancy Services, pp. 10, 17, 23 (2023).

¹⁰⁴ Health (Regulation of Termination of Pregnancy) Act (Ireland), Section 12(3) (2018); Health Services Executive (Ireland), *Model of Care: Termination of Pregnancy Services*, p. 8 (2023).

¹⁰⁵ Health Services Executive (Ireland), Model of Care: Termination of Pregnancy Services, pp. 10, 17, 23 (2023).

¹⁰⁶ Health (Regulation of Termination of Pregnancy) Act (Ireland), Sections 9-11 (2018).

¹⁰⁷ Law 194/1978 (Italy), Art. 5(1),(2),(4) (1978).

¹⁰⁸ Law 194/1978 (Italy), Art. 5(1) (1978).

¹⁰⁹ Law 194/1978 (Italy), Art. 5(4) (1978).

¹¹⁰ Law 194/1978 (Italy), Art. 5(3) (1978).

¹¹¹ Law 194/1978 (Italy), Arts. 6, 7(1) (1978).

¹¹² Criminal Code (The Netherlands), Art. 296(5) (1881), https://wetten.overheid.nl/BWBR0001854/2024-01-01; Termination of Pregnancy Act (The Netherlands), Art. 2 (1984), https://wetten.overheid.nl/BWBR0003396/2023-01-01

¹¹³ Termination of Pregnancy Act (The Netherlands), Art. 5(2)(a) (1981).

¹¹⁴ Termination of Pregnancy Act (The Netherlands), Art. 5(1) (1981).

necessary to resolve this situation.¹¹⁵ The doctor needs to ensure that the pregnant individual has voluntarily reached this decision, taking into account their "responsibility to the unborn life."¹¹⁶ According to the law, the doctor shall proceed with the treatment only if it is justified based on their findings.¹¹⁷

Norway: NOT SUPPORTIVE

Norway requires abortions to be carried out by a qualified medical practitioner. 118

Sweden: NOT SUPPORTIVE

Abortions must be carried out by a qualified medical doctor in a general hospital or private clinic approved by National Board of Health and Welfare. 119 Counselling must be offered to the pregnant person but is not mandatory. 120 After 18 weeks of pregnancy, a termination of pregnancy is subject to approval of the National Board of Health and Welfare. 121

Latin America and the Caribbean

• Argentina: **NOT SUPPORTIVE**

Prior to obtaining an abortion, a healthcare provider must confirm the gestational age ¹²² and individuals seeking an abortion need to receive counseling from a healthcare professional (not necessarily a physician). ¹²³ The counseling should be unbiased, focused on understanding the pregnant person's situation, determining the best treatment for them, and ensuring informed consent. ¹²⁴ Beyond the 14 weeks where abortion is available on request, there are additional requirements for provider involvement and authorization. ¹²⁵

• Brazil: RESTRICTIVE

The performance of abortions is restricted to doctors, ¹²⁶ and for all three cases in which abortion is legal, authorization from at least one doctor is required. Where the pregnant person's life is at risk, a report must be issued with the opinion of at least two doctors (an obstetrician and a clinician) and ideally a third doctor,

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¹¹⁵ Termination of Pregnancy Act (The Netherlands), Art. 5(2)(b) (1981).

¹¹⁶ Termination of Pregnancy Act (The Netherlands), Art. 5(2)(b) (1981).

¹¹⁷ Termination of Pregnancy Act (The Netherlands), Art. 5(2)(c) (1981).

¹¹⁸ Termination of Pregnancy Act [Abortion Act] (Norway), Section 3 (1975),

https://lovdata.no/dokument/NL/lov/1975-06-13-50.

¹¹⁹ Swedish Abortion Act, Section 5 (1974, *revised* 2013), https://www.riksdagen.se/sv/dokument-och-lagar/dokument/svensk-forfattningssamling/abortlag-1974595_sfs-1974-595/.

¹²⁰ Swedish Abortion Act, Section 2 (1974, revised 2013).

¹²¹ Swedish Abortion Act, Section 3 (1974, revised 2013).

¹²² Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)*, pp. 21, 58 (2022), https://redsaluddecidir.org/wp-content/uploads/2023/05/Protocolo IVE ILE-2022 1242023.pdf. The guidelines emphasize that an ultrasound is not a requirement to access abortion.

¹²³ Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)*, p. 50 (2022).

¹²⁴ Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)*, p. 50 (2022).

¹²⁵ Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)*, p. 27 (2022); Law No. 27.610 Access to Voluntary Termination of Pregnancy (Argentina), Art. 4(a) (2021).

¹²⁶ Código Penal (Brazil), Decreto-lei N° 2.848, Art. 128 (1940).

specializing in the condition that puts the pregnant person's life at risk.¹²⁷ In cases of sexual violence, a doctor must provide a technical opinion, based on thorough examinations, attesting that the gestational age is compatible with the reported date of the sexual violence.¹²⁸ This technical opinion has to be confirmed by a multidisciplinary team, composed of an obstetrician, anesthesiologist, nurse, social worker and/or psychologist.¹²⁹ In cases of fetal anencephaly, at least one doctor must approve that the fetus is diagnosed with anencephaly.¹³⁰

• Chile: RESTRICTIVE

Current legislation requires a licensed medical professional perform abortion services. ¹³¹ For therapeutic abortions when there is a risk to the life of the pregnant person, there must be a recorded medical diagnosis. ¹³² For cases where there is a fatal fetal diagnosis, two written medical diagnoses are required. In cases of a rape, a team of medical practitioners must authorize the procedure and confirm the gestational age. ¹³³ Additionally, the National Technical Guidelines indicate the dose of Misoprostol must be administered under observation of a healthcare professional. ¹³⁴

• Colombia: NOT SUPPORTIVE

During the initial 24 weeks of pregnancy, healthcare providers in Colombia are only required to confirm the gestational age and ensure informed consent before performing an abortion. Beyond this timeframe, there are specific requirements for healthcare providers to confirm the person qualifies for an abortion under the grounds in which it is legal. 136

• Costa Rica: RESTRICTIVE

Abortion must first be approved by a designated medical board, comprised of three registered medical experts. Additionally, the abortion must be performed by a registered medical practitioner or by a registered obstetrician. 138

¹²⁷ Portal de Boas Práticas em Saúde da Mulher, da Criança e do Adolescente (Iniciativa do Instituto Nacional de Saúde da Mulher, da Criança e Adolescente Fernandes Figueira, da Fundação Oswaldo Cruz, do Ministério da Saúde), *Postagens – Principais Questões sobre Aborto Legal* (Nov. 22, 2019),

https://portaldeboaspraticas.iff.fiocruz.br/atencao-mulher/principais-questoes-sobre-aborto-legal/.

¹²⁸ Ministry of Health (Brazil), Ordinance No. 2.561, Arts. 3, 4 (Sept. 23, 2020), https://www.in.gov.br/en/web/dou/-/portaria-n-2.561-de-23-de-setembro-de-2020-279185796.

¹²⁹ Ministry of Health (Brazil), Ordinance No. 2.282, Arts. 3, 4 (Aug. 27, 2020), https://bvsms.saude.gov.br/bvs/saudelegis/gm/2020/prt2282_28_08_2020.html.

¹³⁰ Federal Council of Medicine (Brazil), Resolution No. 1989/2012 (2012),

<u>https://sistemas.cfm.org.br/normas/visualizar/resolucoes/BR/2012/1989</u> (regulating the provision of abortion services in cases of fetal anencephaly, noting a doctor must diagnose the fetus with anencephaly).

¹³¹ Ministry of Health (Chile), Law 21030, Art. 1 (2017) ("...it is authorized for the interruption of pregnancy by a doctor, in the following circumstances...").

¹³² Ministry of Health (Chile), Law 21030, Art. 2 (2017).

¹³³ Ministry of Health (Chile), Law 21030, Art. 2 (2017).

¹³⁴ Ministry of Health (Chile), National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030, p. 112 (2018), https://www.minsal.cl/wp-

<u>content/uploads/2018/02/NORMA-IVE-ACOMPANAMIENTO 02.pdf</u> (Indicating the pregnant person may return home after receiving mifepristone, but must return within 24 to 36 hours to take misoprostol).

¹³⁵ Ministry of Health (Colombia), Resolution No. 00006051, paras. 4.2.5.1, 4.2.5.4, 4.2.5.8.1 (Jan. 12, 2023), https://www.minsalud.gov.co/Normatividad Nuevo/Resolución%20No.%20051%20de%202023.pdf.

¹³⁶ Ministry of Health (Colombia), Resolution No. 00006051, para. 4.2.5.4 (Jan. 12, 2023).

¹³⁷ Technical Norm for Therapeutic Abortion (Costa Rica), Exec. Decree No. 42113-S, Art. 7.4 (2019).

¹³⁸ Therapeutic Abortion Protocol of Dec. 2020 (Costa Rica), Protocol No. GM.DDS-AAIP-210520, pg. 15 (2020). *See also* Technical Norm for Therapeutic Abortion (Costa Rica), Exec. Decree No. 42113-S, Art. 7.10 (2019).

• Ecuador: RESTRICTIVE

Ecuador's criminal code specifically indicates that an abortion to save the life or health of the pregnant person, or for a pregnancy resulting from rape, is not illegal *if it is practiced by a doctor or other trained health professional*.¹³⁹ Under Ecuador's Clinical Practical Guide on Therapeutic Abortion, a healthcare professional must determine whether there is a threat to the person's health.¹⁴⁰ If the requirements are met, the procedure must be performed within six days after the first appointment.¹⁴¹

• Mexico City: NOT SUPPORTIVE

Before performing an abortion, the healthcare provider has to offer free, objective, and voluntary counseling, and ensure the informed consent of the pregnant person. ¹⁴² After the 12-week timeframe, cases of fetal diagnosis must be certified by two doctors. ¹⁴³

• Peru: RESTRICTIVE

Article 119 of Peru's Penal Code specifically indicates abortion will not be punished if it is performed by a doctor to preserve the pregnant person's life or health. ¹⁴⁴ The doctor must diagnose the risk to the pregnant person and ask in writing to the department head and inform the General Management. ¹⁴⁵ Afterwards, a

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¹³⁹ Ecuador Criminal Code, Art. 150 (2014).

¹⁴⁰ See Ministerio de Salud Pública (Ecuador), Guia de Práctica Clínica: Atención del Aborto Terapéutico, p. 16 (2015), https://www.salud.gob.ec/wp-content/uploads/2016/09/Aborto-terap%C3%A9utico.pdf (stating a healthcare professional must assess the patient if a risk to the health of the pregnant person is detected, and instructing healthcare professionals evaluate each individual case to determine if a risk is present); and Ministry of Public Health (Ecuador), National Table of Basic Medicines, p. 95 (2022), https://www.salud.gob.ec/cuadro-nacional-de-medicamentos-basico-cnmb/ (noting misoprostol requires a prescription following a specific protocol); and Ecuador Criminal Code, Art. 150 (2014).

¹⁴¹ Ministerio de Salud Pública (Ecuador), *Guia de Práctica Clínica: Atención del Aborto Terapéutico*, p. 16 (2015).

¹⁴² Gaceta Oficial de la Ciudad de México, *Lineamientos Generales de Organización y Operación de los Servicios de Salud Para la Interrupción del Embarazo en la Ciudad de México*, No. 308, Sections 6(2), (4),

https://data.consejeria.cdmx.gob.mx/portal-old/uploads/gacetas/fe07c7dcc26cb21d214b463a9497203f.pdf. *See also* Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México* [Federal Abortion Guidelines], pp. 49-53 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL Interactivo 22NOV 22-Lineamiento te cnico aborto.pdf. Mexico City's guidelines from 2018 originally mandated a healthcare provider's certificate confirming the pregnant person's health and gestational age. However, following the Constitutional Court of Mexico's rulings, these requirements are no longer enforced and are absent from the updated official website of the Secretary of Health of Mexico City. *See* Secretaria de Salud (Mexico City), *Legal Termination of Pregnancy (LTP)* (2024), https://lpt.salud.cdmx.gob.mx/requirements/.

¹⁴³ Gaceta Oficial de la Ciudad de México, *Lineamientos Generales de Organización y Operación de los Servicios de Salud Para la Interrupción del Embarazo en la Ciudad de México*, No. 30f8, Section 20. **Additionally, Section 19 of the Penal Code of Mexico City stipulates that in cases of risk to life or health of the pregnant person, the attending physician is required to seek a second opinion. However, this provision is no longer enforced following a ruling by the Constitutional Court of Mexico, which declared the same requirement in the Federal Penal Code unconstitutional.** *See* Suprema Corte de Justicia de la Nación (Mexico), Controversias Constitutionales AR 267/2023 (2024), https://www.scjn.gob.mx/acuerdos_controversias_constit/2672023-22-de-enero-de-2024-controversias-constitucionales.

¹⁴⁴ Peru Criminal Code, Art. 119 (1991).

Peru Criminal Code, Art. 119 (1991)

¹⁴⁵ See Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Section 6.2 (2016), https://www.gob.pe/institucion/minsa/informes-publicaciones/285890-guia-tecnica-nacional-para-la-estandarizacion-del-procedimiento-de-la-atencion-integral-de-la-gestante-de-acuerdo-al-articulo-119-del-codigo-penal.

medical board comprised of three doctors must authorize the abortion. ¹⁴⁶ Furthermore, the Technical Guidance on Therapeutic Abortion details the involvement of the doctor throughout the procedure, including the administration of misoprostol. ¹⁴⁷

• Uruguay: RESTRICTIVE

In Uruguay, individuals seeking an abortion are required to undergo consultation with a doctor and an interdisciplinary team. ¹⁴⁸ During this process, they must articulate their reasons for terminating the pregnancy and receive information about alternatives to abortion, as well as the risks associated with the procedure. ¹⁴⁹ After the psychosocial counseling, there is a mandatory waiting period of five days before an abortion can be performed. ¹⁵⁰

Northern America

• Canada: SUPPORTIVE

In Canada, there is no legislation that generally outlines requirements for obtaining an abortion, including the involvement of healthcare providers.

• California (United States): SUPPORTIVE

California law recognizes that a pregnant person may self-administer an abortion prior to viability¹⁵¹ and protects the pregnant person, and anyone who assists a pregnant person, from criminal liability for obtaining an abortion.¹⁵² Provider involvement is explicitly required once a pregnancy has reached viability; in such cases a healthcare professional must evaluate the threat to the pregnant person's life or health to be able to lawfully obtain an abortion.¹⁵³ Notably though, legally obtaining medication abortion does require a prescription (see metric five).

¹⁴⁶ Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Section 6.3 (2016).

¹⁴⁷ Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Section 6.7 (2016).

¹⁴⁸ Law No. 18.987 (Uruguay), Art. 3 (2012).

¹⁴⁹ Law No. 18.987 (Uruguay), Art. 3 (2012).

¹⁵⁰ Law No. 18.987 (Uruguay), Art. 3 (2012).

¹⁵¹ California Health and Safety Code, Reproductive Privacy Act, Division 106, Article 2.5, Section 123468 (2022).

¹⁵² California Health and Safety Code, Section 123467 (a)-(b) (2022) ("Notwithstanding any other law, a person shall not be subject to civil or criminal liability or penalty, or otherwise deprived of their rights under this article, based on their actions or omissions with respect to their pregnancy or actual, potential, or alleged pregnancy outcome, including miscarriage, stillbirth, or abortion, or perinatal death due to causes that occurred in utero... A person who aids or assists a pregnant person in exercising their rights under this article shall not be subject to civil or criminal liability or penalty, or otherwise be deprived of their rights, based solely on their actions to aid or assist a pregnant person in exercising their rights under this article with the pregnant person's voluntary consent").

¹⁵³ California Health and Safety Code, Section 123468 (2002, codified as amended by stat. 2022, ch. 629, section 8 (2022).

• Colorado (United States): SUPPORTIVE

There are currently no laws or policies in Colorado that explicitly require provider involvement for individuals seeking abortion services. ¹⁵⁴ Notably though, legally obtaining medication abortion does require a prescription (see metric five).

New York (United States): NOT SUPPORTIVE

A health care practitioner must, under reasonable and good faith professional judgment, confirm the patient is within the 24-week gestational limit, or there is a risk to the patient's life or health or the fetus is not viable. Nonetheless, New York has laws protecting the pregnant person, and anyone who assists the pregnant person, from criminal liability for obtaining an abortion. However, at all stages of pregnancy, misoprostol and mifepristone require a prescription. 157

• United States (Washington): SUPPORTIVE

Washington recognizes that "the state may not deny or interfere with a pregnant individual's right to choose to have an abortion prior to viability of the fetus" While Washington explicitly authorizes a broad range of health care practitioners to administer abortion care, 159 it also exempts pregnant people and anyone assisting someone who is voluntarily having an abortion from criminal liability. Notably though, legally obtaining medication abortion does require a prescription (see metric five).

Oceania

• New Zealand: NOT SUPPORTIVE

For the termination of pregnancy under 20 weeks gestation, New Zealand requires abortion services to be provided by a qualified medical practitioner. ¹⁶¹ Recommendations for pre-abortion clinical assessment

¹⁵⁴ Colorado Revised Statues, Section 25-6-404 (2023) (establishing a public entity cannot deny, restrict, interfere with, or discriminate against an individual's fundamental right to have an abortion, nor may it prosecute, punish, or use any other means to criminalize an individual's right to an abortion).

¹⁵⁵ N.Y. Pub. Health Law, Section 2599-bb (2019). *See also* N.Y. Comp. Codes R. & Regs., Title 10, Section 756.3 (2013).

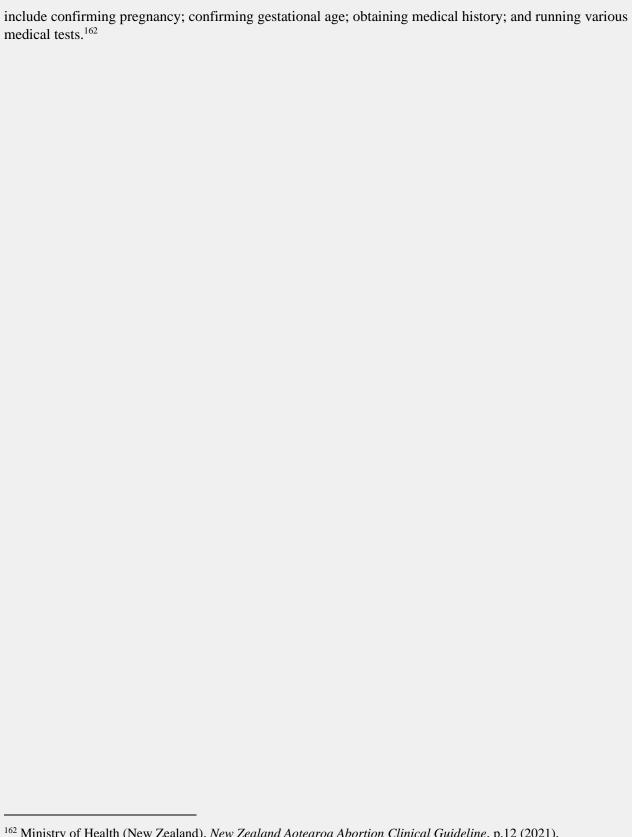
¹⁵⁶ See N.Y. Criminal Procedure Law, Section 140.12(3)(a) (2023) ("A police officer may not arrest any person for performing or aiding in the performance of an abortion within this state, or in procuring an abortion in this state, if the abortion is performed in accordance with the provisions of article 25(a) of the public health law or any other applicable law of this state").

¹⁵⁷ U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – New Drug Application (NDA):* 020687 (last accessed 24 July 2024); U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – NDA: 019268* (last accessed 24 July 2024).

¹⁵⁸ Washington Revised Code, Section 9.02.110 (1992, codified as amended by H.B. 1851, ch. 629 sect. 2 (2022)). ¹⁵⁹ See Washington Revised Code, Section 9.02.110 (1992, codified as amended by H.B. 1851, ch. 629 sect. 2 (2022)) ("A physician, physician assistant, advanced registered nurse practitioner, or other health care provider acting within the provider's scope of practice may terminate and a health care provider may assist a physician, physician assistant, advanced registered nurse practitioner, or other health care provider acting within the provider's scope of practice in terminating a pregnancy as permitted by this section.")

¹⁶⁰ Washington Revised Code, Section 9.02.120 (2020).

¹⁶¹ Abortion Legislation Act (New Zealand), Section 10 (2020).



¹⁶² Ministry of Health (New Zealand), *New Zealand Aotearoa Abortion Clinical Guideline*, p.12 (2021), https://www.health.govt.nz/system/files/documents/publications/new zealand aotearoa abortion clinical guideline https://www.health.govt.nz/system/files/documents/publications/new zealand aotearoa abortion clinical guideline https://www.health.govt.nz/system/files/documents/publications/new zealand aotearoa abortion clinical guideline https://www.health.govt.nz/system/files/documents/publications/new zealand aotearoa abortion clinical guideline

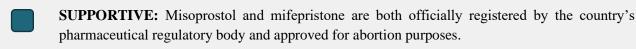
Metric 3:

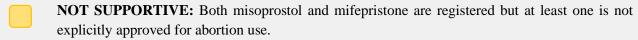
Registration of Abortion Medications

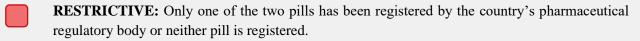
The WHO recommends the use of mifepristone and misoprostol for medication abortion. If mifepristone is not available, misoprostol alone can be administered to procure a safe and effective abortion. ¹⁶³ Mifepristone and misoprostol have been included on the WHO List of Essential Medicines since 2005. ¹⁶⁴ An enabling environment for medication abortion requires that both mifepristone and misoprostol are registered by the country's pharmaceutical regulatory body and officially approved for abortion purposes.

Where countries' drug registration systems do not specify the purposes for use, we have relied on ministerial guidelines, the country's official essential medicines list, or self-regulatory professional bodies' official guidelines to determine approved usages. Please note that this metric does not take into account whether off-label use (deviating from the registration and official guidelines) of mifepristone and/or misoprostol is common in practice.

Indicators:







Country-by-Country analysis

Africa

• Ethiopia: SUPPORTIVE

Both misoprostol and mifepristone are registered for use for abortion by the Ethiopian Food and Drug Authority¹⁶⁵ and are included as part of the abortion protocol recommended by the Ministry of Health's official abortion guidelines.¹⁶⁶

<u>07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia_20_23.pdf.</u>

¹⁶³ World Health Organization [WHO], *Abortion Care Guideline*, p. 68 (2022), https://www.who.int/publications/i/item/9789240039483.

¹⁶⁴ WHO, Safe Abortion: Technical and Policy Guidance for Health Systems, p. 95 (2012).

¹⁶⁵ Ministry of Health and Ethiopian Food and Drug Authority, *Ethiopian Essential Medicines List*, *Sixth Edition* (2020), http://www.fmhaca.gov.et/wp-content/uploads/2020/12/EML-sixth-edition.pdf.

¹⁶⁶ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, p. 27, (2023), https://www.moh.gov.et/sites/default/files/2024-
07/Technical% 2020d% 20Procedural% 20Guideline% 20for% 20 Abortion% 20care% 20care% 20in% 20Fthiopia, 20

• Kenya: SUPPORTIVE

Both misoprostol and mifepristone have been approved and are included in the Kenya Essential Medicines List for abortion use, ¹⁶⁷ as well as registered with the Pharmacy and Poisons Board. ¹⁶⁸

• Mozambique: SUPPORTIVE

The recently created National Regulatory Authority on Medication (ANARME, for its name in Portuguese), shows misoprostol and mifepristone are registered. Although ANARME's website does not specify the permitted purposes for each drug, the Ministerial Decree on Clinical Standards on Safe Abortion recognizes that a combination of mifepristone and misoprostol.

• Nigeria: SUPPORTIVE

Misoprostol and mifepristone are both registered on Nigeria's National Agency for Food & Drug Administration¹⁷⁰ and both are cited by the Ministry of Health as part of the recommended abortion protocol.¹⁷¹

• Rwanda: RESTRICTIVE

Mifepristone is not registered in Rwanda. Misoprostol is registered, though its use is unspecified. ¹⁷² However, misoprostol is included as part of the protocol for abortion in the Ministry of Health's Gynecology and Obstetrics Clinical Protocols and Treatment Guidelines. ¹⁷³

• South Africa: SUPPORTIVE

Misoprostol and mifepristone are both registered with South Africa's pharmaceutical regulatory authority. They are both recommended for use in South Africa's clinical guidelines on abortion.

¹⁶⁷ Ministry of Health, *Kenya Essential Medicines List*, p. 73, note 469 (2023) ("Use only for medical termination of pregnancy"); Ministry of Health (Kenya), *National Guideline on Mifepristone and Misoprostol Combination (Combi-pack)*, p. 9 (2023).

¹⁶⁸ Kenya Pharmacy and Poisons Board, *Medicines Retained for the Current Year* (2024),

https://products.pharmacyboardkenya.org/ppb_admin/pages/public_view_retention_products.php.

169 See National Medicine Regulatory Authority of Mozambique [ANARME], Medicamentos (2024),

https://anarme.gov.mz/index.php/medicamentos/.

¹⁷⁰ National Agency for Food & Drug Administration (Nigeria), NAFDAC Greenbook (2024), https://Greenbook.nafdac.gov.ng/.

¹⁷¹ Federal Ministry of Health (Nigeria), *National Guidelines on Safe Termination of Pregnancy for Legal Indications*, p.16 (2018).

¹⁷² Rwanda Food and Drugs Authority, Department of Drug and Food Assessment and Registration, *Human Medicinal Products Register* (2022), https://rwandafda.gov.rw/wp-

content/uploads/2024/01/eRWANDA%20FDA%20HUMAN%20MEDICINAL%20PRODUCTS%20REGISTER_J ANUARY%202024.pdf.

¹⁷³ Ministry of Health (Rwanda), *Gynecology and Obstetrics: Clinical Protocols & Treatment Guidelines*, pp. 7-11 (2012),

 $[\]underline{\text{https://www.moh.gov.rw/index.php?eID=dumpFile\&t=f\&f=11850\&token=eefa28ca214b8653d21a143820a85c3124244832}.$

¹⁷⁴ South African Health Products Regulatory Authority, Registered Health Products (2024).

¹⁷⁵ National Department of Health, Republic of South Africa, *National Clinical Guidelines for Implementation of the Choice on Termination of Pregnancy Act, Ed.1* (2019), https://www.health.gov.za/wp-content/uploads/2023/04/Termination-Pregnancy-Guideline_Final_2021.pdf.

Tanzania: SUPPORTIVE

Misoprostol has been approved by, and included in, the Tanzania Medicines and Medical Devices Authority's registry for use for abortion. 176 In early April 2024, the Tanzania Medicines and Medical Devices Registration has registered mifepristone and authorized it for emergency contraception, uterine fibroids, post-abortion care, and the termination of pregnancy in line with local law.¹⁷⁷

Uganda: NOT SUPPORTIVE

Both misoprostol and mifepristone have been registered by Uganda's pharmaceutical regulatory authority. 178 However, neither have been explicitly approved for abortion use. 179

Asia

India: SUPPORTIVE

Both misoprostol and mifepristone are approved by India's pharmaceutical regulatory authority for abortion use.180

Indonesia: RESTRICTIVE

Misoprostol is registered only for the treatment of gastric ulcers and mifepristone is not registered in Indonesia. 181

Nepal: SUPPORTIVE

Both misoprostol and mifepristone are registered and officially approved for abortion services in Nepal by the Department of Drug Administration. 182

¹⁷⁶ Tanzania Medicines and Medical Devices Authority, Summary of Product Characteristics, https://www.tmda.go.tz/uploads/1678182924-T22H0477SmPCv1.pdf.

¹⁷⁷ See MSI Reproductive Choices, Advocacy Win: Mifepristone Registered in Tanzania (19 April 2024), https://www.msichoices.org/latest/advocacy-win-mifepristone-registered-in-tanzania/. Although the Tanzania Medicines and Medical Devices Regulation Authority has officially registered Mifepristone, the certificate of registration is currently delayed due to some errors that need to be rectified, according to information provided by a local expert.

¹⁷⁸ National Drug Authority (Uganda), *Drug Register, Human* (2024), https://www.nda.or.ug/drug-

<u>register/#1539148991734-31a96a97-315e</u>.

179 The Republic of Uganda Ministry of Health, *Essential Medicines and Health Supplies List For Uganda* (2023), https://www.health.go.ug/wp-content/uploads/2023/11/Uganda-EMHSLU-2023-Publication-Final-Interractive-Version.pdf.

¹⁸⁰ Central Drugs Standard Control Organisation (India), *Drugs@CDSCO*, https://cdscoonline.gov.in/CDSCO/Drugs.

Ann M. Moore et al., Online Abortion Drug Sales in Indonesia: A Quality of Care Assessment, 51 STUDIES IN FAMILY PLANNING 4, at 295-296 (2020),

https://www.researchgate.net/publication/346283681 Online Abortion Drug Sales in Indonesia A Quality of C are Assessment.

¹⁸² Government of Nepal, Ministry of Health and Population, Department of Drug Administration, National List of Essential Medicines Nepal, Sixth Revision, p. 37 (2021), https://www.dda.gov.np/content/essential-drug-list; Government of Nepal, Ministry of Health and Population, Department of Drug Administration, Nepalese National Formulary 3rd Edition, p. 316 (2018), https://www.dda.gov.np/content/nepalese-national-formulary-nnf.

• Pakistan: RESTRICTIVE

Mifepristone is not registered in Pakistan. While Misoprostol is registered, it is not officially approved for abortion purposes, ¹⁸³ despite being recommended for such use in the Abortion Guidelines by the Pakistan Government. ¹⁸⁴

• Philippines: RESTRICTIVE

Neither mifepristone nor misoprostol are registered in the Philippines. 185

• Sri Lanka: RESTRICTIVE

Misoprostol appears in the registry of Sri Lanka's National Medicines Regulatory Authority, ¹⁸⁶ but it has not been approved for abortion use. ¹⁸⁷ Mifepristone is not registered. ¹⁸⁸

• Thailand: SUPPORTIVE

Both mifepristone and misoprostol are registered for abortion use with the Food and Drug Administration, Thailand, ¹⁸⁹ and are included in the National Essential List of Medicine (NLEM) in Thailand since 2016. ¹⁹⁰

Europe

• Belgium: SUPPORTIVE

Mifepristone and misoprostol are both registered by the Belgium's pharmaceutical regulatory body and approved for abortion purposes.¹⁹¹

¹⁸³ Drug Regulatory Authority of Pakistan, *Registered Drugs Index*, https://eapp.dra.gov.pk/WebProductIndex.php; see, e.g. Genix Pharma, *Mite* 200mcg (*Misoprostol*) *Tablets*, https://www.genixpharma.com/img/20231124-072347-Mite%20-e-Leaflet Mite.pdf; AtcoLab, *Prosotec*, https://www.atcolab.com/product/prosotec/.

¹⁸⁴ Government of Pakistan, Ministry of National Health Services, *Regulations and Coordination, National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation/Post-abortion Care*, pp. 11-12, standards 41-45 (2018), https://pakistan.ipas.org/wp-content/uploads/2021/06/Pakistan-National-SGs Final-copy-March-30-2018.pdf.

¹⁸⁵ Department of Health (Philippines), *Philippine National Formulary* (2019), https://www.philhealth.gov.ph/partners/providers/pdf/PNF-EML 11022022.pdf.

¹⁸⁶ National Medicines Regulatory Authority (Sri Lanka), *Registered Medicines* (2024).

¹⁸⁷ Family Health Bureau, Ministry of Health, Nutrition and Indigenous Medicine (Sri Lanka), *Reminder of Guidelines for Use of Misoprostol in Gynecology and Obstetrics* (2016), https://abortion-policies.srhr.org/documents/countries/06-Sri-Lanka-Reminder-of-Guidelines-for-use-of-Misoprostol-in-Gynaecology-and-Obstetrics-2016.pdf.

¹⁸⁸ National Medicines Regulatory Authority (Sri Lanka), *Registered Medicines* (2024).

¹⁸⁹ Thailand Ministry of Health, Food and Drug Administration, *Product Inspection: MISOMIFE-FEM Combo* (2023), https://pertento.fda.moph.go.th/FDA_SEARCH_DRUG/SEARCH_DRUG/pop-up drug.aspx?Newcode U=U1DR2C1052661502211C.

¹⁹⁰ See Ministry of Public Health (Thailand), National Essential List of Medicine (2022), https://ndi.fda.moph.go.th/uploads/file news/20220808893215585.PDF.

¹⁹¹ Federal Agency for Medicines and Health Products (Belgium), *Mifegyne 200mg tabl.* (2019), https://medicinesdatabase.be/human-

<u>use/medicines/62bc30f18ab5583c18abe17c?search=%7B%22term%22:%22mifepristone%22%7D</u>; Federal Agency for Medicines and Health Products (Belgium), *Topogyne 400 µg tabl.* (2019), https://medicinesdatabase.be/human-use/medicines/62bc26cb8ab5583c1896f917?search=%7B%22term%22:%22misoprostol%22%7D.

• France: SUPPORTIVE

Both misoprostol and mifepristone are registered by France's pharmaceutical regulatory body and approved for abortion purposes. 192

• Germany: SUPPORTIVE

Mifepristone and misoprostol are both officially registered by Germany's pharmaceutical regulatory body and approved for abortion purposes. 193

• Great Britain (England and Wales, Scotland): SUPPORTIVE

Mifepristone and misoprostol are both officially registered¹⁹⁴ and approved for abortion purposes.¹⁹⁵

• Ireland: SUPPORTIVE

Misoprostol and mifepristone are both on the Irish national drug registry and approved for abortion use. 196

medicine/results/item?pano=PA22946/001/001&t=Mifegyne%20200%20mg%20tablets; Health Products Regulatory Authority (Ireland), *Mifegyne* 600 mg tablets (2018),

https://www.hpra.ie/homepage/medicines/medicines-information/find-a-

medicine/results/item?pano=PA22946/001/002&t=Mifegyne%20600%20mg%20tablets; Health Products

Regulatory Authority (Ireland), Cytotec 200 microgram tablets (2024),

https://www.hpra.ie/homepage/medicines/medicines-information/find-a-

medicine/results/item?pano=PA0822/118/001&t=Cytotec%20200%20microgram%20Tablets.

¹⁹² Agence Nationale de Sécurité du Médicament et des Produits de la Santé (France), *Répertoire des Spécialités Pharmaceutique: Mifegyne* (2012), http://agence-pharmaceutique: Mifegyne (2012), http://agence-pharmaceutique: Mifegyne (2012), https://agence-pharmaceutique: Mifegyne (2012),

prd.ansm.sante.fr/php/ecodex/frames.php?specid=66422290&typedoc=N&ref=N0215296.htm; Agence Nationale de Sécurité du Médicament et des Produits de la Santé (France), *Répertoire des Spécialités Pharmaceutiques: MisoOne* (2022), http://agence-prd.ansm.sante.fr/php/ecodex/frames.php?specid=61240145&typedoc=R&ref=R0385589.htm.

193 German Federal Institute for Drugs and Medical Devices (BfArM), Mifegyne 200mg Tabletten, Annex III

https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/RisikoBew Verf/m-r/mifegyne_anhaenge.pdf?__blob=publicationFile; BfARM, MisoOne 400 Mikrogramm Tabletten (2022), https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/Education Material/Anlagen/m-r/misoprostol-misoone-aerzte.pdf?__blob=publicationFile.

¹⁹⁴ The Prescription Only Medicines (Human Use) Order (Great Britain), Statute No. 1830 (1997), https://www.legislation.gov.uk/uksi/1997/1830/schedule/1/made.

¹⁹⁵ Medicines and Healthcare Products Regulatory Agency (Great Britain), *Mifepristone Linepharma Leaflet* (2023), https://mhraproducts4853.blob.core.windows.net/docs/92b94907619469a7fc3de99903640806ffa2f88a; Medicines and Healthcare Products Regulatory Agency (Great Britain), *Topogyne Misoprostol Leaflet* (2020), https://mhraproducts4853.blob.core.windows.net/docs/83744399612c494a2781855b5d20490ee6d97ccf. There are several active licenses of medications containing mifepristone and misoprostol that are approved for abortion purposes, *see* Medicines and Healthcare Products Regulatory Agency (Great Britain), *Products (Database)*, https://products.mhra.gov.uk/.

¹⁹⁶ See Health Products Regulatory Authority (Ireland), Mifegyne 200 mg tablets (2018),

https://www.hpra.ie/homepage/medicines/medicines-information/find-a-

• Italy: SUPPORTIVE

Both misoprostol and mifepristone are registered by Italy's pharmaceutical regulatory body¹⁹⁷ and approved for abortion purposes.¹⁹⁸

• The Netherlands: SUPPORTIVE

Mifepristone¹⁹⁹ and misoprostol²⁰⁰ are both officially registered and approved for abortion purposes.

• Norway: SUPPORTIVE

Both misoprostol and mifepristone are listed in the Norwegian National Drug Register and have been approved for abortion use by the Norwegian Medicines Agency.²⁰¹

• Sweden: SUPPORTIVE

Both misoprostol and mifepristone are registered with the Swedish Medical Products Agency and approved for abortion use.²⁰²

 $\underline{https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0_DOMAIN,P0_LANG,P3_RVG1:H,\\ \underline{EN,106099}.$

26

¹⁹⁷ Agenzia Italiana del Farmaco (Italy), *La Banca Dati Farmaci, Misoprostolo* (last accessed 25 July 2024), https://medicinali.aifa.gov.it/it/#/it/risultati?query=misoprostolo&spellingCorrection=true; Agenzia Italiana del Fármaco (Italy), *La Banca Dati Farmaci, Mifegyne* (last accessed 25 July 2024), https://medicinali.aifa.gov.it/it/#/it/risultati?query=mifegyne&spellingCorrection=true.

¹⁹⁸ Agenzia Italiana del Fármaco (Italy), *La Banca Dati Farmaci, Misoone 400 mcg Compressa* (last accessed 25 July 2024), https://medicinali.aifa.gov.it/it/#/it/dettaglio/0000047849; Agenzia Italiana del Fármaco (Italy), *La Banca Dati Farmaci, Mifegyne 600 mg Compressa* (last accessed 25 July 2024), https://medicinali.aifa.gov.it/it/#/it/dettaglio/0000041663.

¹⁹⁹ College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicines Information Bank, Mifegyne 200 mg, tabletten* (2024),

https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0 DOMAIN,P0 LANG,P3 RVG1:H, EN,128040. The combination package of mifepristone and misoprostol is also registered and approved for abortion use, see College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), Medicines Information Bank, Sunmedabon, Combinatieverpakking mifepriston 200 mg tablet en misoprostol 4 x 0,2 mg vaginale tabletten (2022),

²⁰⁰ College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicines Information Bank, MisoOne 400 microgram, tablet* (2024),

https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0 DOMAIN,P0 LANG,P3 RVG1:H, EN,110664; College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicines Information Bank, Misoprostol Exelgyn 200 micrograms, tablets* (2024), https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0 DOMAIN,P0 LANG,P3 RVG1:H, EN,113032.

²⁰¹ The Norwegian Pharmaceutical Product Compendium, *Topogyne (Misoprostol)* (2024), https://www.felleskatalogen.no/medisin/pasienter/pil-topogyne-exelgyn-721836; The Norwegian Pharmaceutical Product Compendium, *Mifegyne (Mifepristone)* (2021), https://www.felleskatalogen.no/medisin/pasienter/pil-mifegyne-exelgyn-561524.

²⁰² Swedish Medical Products Agency, *Mifegyne 200 mg tablet* (last accessed 25 July 2024), https://www.lakemedelsverket.se/sv/sok-lakemedelsfakta/lakemedel/19920904000068/mifegyne-200-mg-tablett;
Swedish Medical Products Agency, *Topogyne 400 mikrogram tablet* (last accessed 25 July 2024),
https://www.lakemedelsverket.se/sv/sok-lakemedelsfakta/lakemedel/20110923000019/topogyne-400-mikrogram-tablett.

LATIN AMERICA & THE CARIBBEAN

Argentina: NOT SUPPORTIVE

Misoprostol and mifepristone are both is listed in the national drug registry, although misoprostol is not specifically approved for medication abortion by the pharmaceutical regulatory body.²⁰³ Despite this, the Ministry of Health's abortion protocol recommends the use of misoprostol and mifepristone for abortion purposes.²⁰⁴

• Brazil: RESTRICTIVE

In Brazil, misoprostol is registered and approved for abortion use, but mifepristone is not registered.²⁰⁵

• Chile: SUPPORTIVE

Both misoprostol²⁰⁶ and mifepristone²⁰⁷ are registered with the Ministry of Health for the use of abortion.

Colombia: SUPPORTIVE

Mifepristone²⁰⁸ and misoprostol²⁰⁹ are both officially registered and approved for abortion purposes.

²⁰³ Ministry of Health, National Administration of Drugs, Food and Medical Devices (Argentina), *About the Authorization of Products with Active Pharmaceutical Ingredient Misoprostol* (2018),

https://www.argentina.gob.ar/noticias/sobre-la-autorizacion-de-los-productos-con-ingrediente-farmaceutico-activo-misoprostol; Ministry of Health, National Administration of Drugs, Food and Medical Devices (Argentina), Disposición No. DI-2023-1470-APN-ANMAT#MS (2023). *See also* Ministry of Health, ANMAT, Disposición 1470/2023, (Feb 23, 2023), https://boletin.anmat.gob.ar/febrero_2023/Dispo_1470-23.pdf.

²⁰⁴ Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)* (2022), pp. 64-67,

https://bancos.salud.gob.ar/sites/default/files/2023-04/Protocolo IVE ILE%202022 1242023.pdf; Ministry of Health (Argentina), Comunicación No 12 – Mifepristona y Misoprostol: Tratamiento Combinado Para el Aborto (IVE-ILE) (Oct 2023), https://bancos.salud.gob.ar/recurso/comunicacion-no-12-mifepristona-y-misoprostol-tratamiento-combinado-para-interrupcion-del.

²⁰⁵ Ministry of Health (Brazil), RDC No. 607 (2022), https://www.gov.br/anvisa/pt-

br/assuntos/medicamentos/controlados/copy2 of RESOLUORDCN607DE23DEFEVEREIRODE2022RESOLUOR DCN607DE23DEFEVEREIRODE2022DOUImprensaNacional.pdf/view; Ministry of Health (Brazil), Ordinance MS/SVS No. 344 (1998), https://bvsms.saude.gov.br/bvs/saudelegis/svs/1998/prt0344_12_05_1998_rep.html; Ministry of Health (Brazil), Resolution-RDC No. 13 (2010),

https://bvsms.saude.gov.br/bvs/saudelegis/anvisa/2010/rdc0013_26_03_2010.html. See also Ministry of Health (Brazil), *Technical Guidelines on Abortion*, p. 34 (2011),

https://bvsms.saude.gov.br/bvs/publicacoes/atencao humanizada abortamento norma tecnica 2ed.pdf.

²⁰⁶ Ministry of Health (Chile), *Sistema de Consulta de Productos Registrados: Misoprostol* (last visited 25 July 2024), https://registrosanitario.ispch.gob.cl/Ficha.aspx?RegistroISP=F-25074/19 (showing Misoaprofa is used for the interruption of pregnancy (abortion)).

²⁰⁷ Ministry of Health (Chile), *Sistema de Consulta de Productos Registrados: Mifepristona* (last visited 25 July 2024), https://registrosanitario.ispch.gob.cl/Ficha.aspx?RegistroISP=F-25785/20 (showing mifepristone, combined with misoprostol, is used for abortion).

²⁰⁸ National Institute of Drug and Food Surveillance (INVIMA) (Colombia), *Registration No. 20141902*, *Mifepristona*; INVIMA (Colombia), *Registration No. 20104433*, *Mifepristona*.

²⁰⁹ INVIMA, Registration No. 20012578, Misoprostol (Cytil 50 MCG); INVIMA, Registration No. 20010043, Misoprostol (Cytil v 200 MCG).

• Costa Rica: RESTRICTIVE

Although the Therapeutic Abortion Protocol outlines misoprostol as the suggested method for abortion in the first 12 weeks of pregnancy, ²¹⁰ neither misoprostol nor mifepristone have been registered or approved by Costa Rica's pharmaceutical regulatory body. ²¹¹

• Ecuador: SUPPORTIVE

Misoprostol and mifepristone are both approved for abortion-related use in Ecuador. ²¹²

• Mexico City: 213 NOT SUPPORTIVE

*Note: As pharmaceuticals are regulated by the federal (not state) government in Mexico, the response to this metric reflects Mexican federal law.

While both mifepristone²¹⁴ and misoprostol²¹⁵ are officially registered and listed in the Mexican Essential Medicine List,²¹⁶ misoprostol is not officially approved for abortion purposes.²¹⁷ Nonetheless, the abortion guidelines released by the Mexican Health Ministry recommend the use of misoprostol for abortion purposes, either in conjunction with mifepristone or as a standalone medication.²¹⁸

• Peru: RESTRICTIVE

Only misoprostol has been approved by the national drug registry for abortion use.²¹⁹ Mifepristone has not been approved by or registered with the national drug registry.

²¹⁴ Gobierno de México, Consulta de Registros Sanitarios, *Mifepriston, Registration Number 040M2022 SSA* (last accessed 25 July 2024),

http://tramiteselectronicos02.cofepris.gob.mx/BuscadorPublicoRegistrosSanitarios/BusquedaRegistroSanitario.aspx. Mifepristone is listed as an "antiprogestin", which are medications administered to terminate intrauterine pregnancy in its early phase.

²¹⁰ Ministry of Health (Costa Rica), Therapeutic Abortion Protocol No. GM.DDS-AAIP-210520, p. 18 (2020) (listing misoprostol is the preferred method for abortions in the first 12 weeks of pregnancy, subject to approval by the Ministry of Health and implementation to the Official Drug List).

²¹¹ See generally Costa Rican Social Security Administration, Official List of Medicines and Regulations 2024, https://www.ccss.sa.cr/flip/lom/pdf/lom-07-02-2024.pdf.

²¹² Ministry of Public Health (Ecuador), *National Table of Basic Medicines*, pp. 10-11 (2023), https://www.conasa.gob.ec/biblioteca-conasa/CNMB-XI/Libro-Cuadro-Medicamentos-Basicos-11a-revision-2022.pdf. According to information from a local expert, the registration for mifepristone is currently being processed.

²¹³ While we focus on Mexico City in this publication for the reasons outlined above (*see* note 38), drug registrations as well as guidelines published by the Mexican Health Ministry are at the federal level.

²¹⁵ Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 067M2022 SSA* (last accessed 25 July 2024); Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 108M2022 SSA* (last accessed 25 July 2024).

²¹⁶ Secretaría de Salud, Comisión Federal para la Protección Contra Riesgos Sanitarios (Mexico), *Listado Actualizado De Medicamentos De Referencia*, 58 (2023),

https://www.gob.mx/cms/uploads/attachment/file/917171/LMR_2024-01_actualizaci_n_16_mayo_2024.pdf.
²¹⁷ See Gobierno de México, Consulta de Registros Sanitarios, Misoprostol, Registration No. 067M2022 SSA last accessed 25 July 2024); Gobierno de México, Consulta de Registros Sanitarios, Misoprostol, Registration No. 108M2022 SSA (last accessed 25 July 2024).

²¹⁸ Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, p. 58 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento_te_cnico_aborto.pdf.

²¹⁹ Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at

• Uruguay: SUPPORTIVE

Both misoprostol and mifepristone are officially registered by Uruguay's pharmaceutical regulatory body and approved for abortion use.²²⁰

Northern America

• Canada: SUPPORTIVE

Mifepristone and misoprostol are officially registered as a combined medication for inducing abortion.²²¹

• United States – California, Colorado, New York and Washington: NOT SUPPORTIVE

*Note: As pharmaceuticals are primarily regulated by the federal (not state) government in the U.S., the response to this metric reflects U.S. federal law.

Both misoprostol and mifepristone are registered with the U.S. Food and Drug Authority (FDA). The FDA has approved mifepristone for the purpose of abortion²²² and misoprostol for preventing and treating NSAID-induced gastric ulcers.²²³ Notably though, the FDA's medication guide for mifepristone includes misoprostol as part of a medical abortion regimen.²²⁴

22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Section 6.7 (2016), https://www.gob.pe/institucion/minsa/informes-publicaciones/285890-guia-tecnica-nacional-para-la-estandarizacion-del-procedimiento-de-la-atencion-integral-de-la-gestante-de-acuerdo-al-articulo-119-del-codigo-penal. See also DIGEMID (Peru), Search of the Health Registry of Pharmaceutical Products, "Misoprostol", https://www.digemid.minsa.gob.pe/rsProductosFarmaceuticos/ (last accessed 25 July 2024; showing two valid registrations for misoprostol, available only with a medical prescription).

²²⁰ See Ministry of Public Health (Uruguay), Ordinance N. 73/2013 Actualization of the Therapeutic Medication Form (2013), https://www.gub.uy/ministerio-salud-publica/institucional/normativa/ordenanza-73013-actualizacion-del-ftm-2013 (updating the list of gynecological drugs to include both misoprostol and mifepristone for abortion use with a prescription).

²²¹ Government of Canada, Linepharma International Limited, *Product Monograph: Mifegymiso*, p. 4 (2015), https://pdf.hres.ca/dpd_pm/00070528.PDF.

²²² U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – New Drug Application (NDA):* 020687 (last accessed 24 July 2024).

²²³ U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – NDA: 019268* (last accessed 24 July 2024).

²²⁴ See Danco Laboratories, LLC, Medication Guide: Mifeprex (last accessed 25 July 2024), https://www.accessdata.fda.gov/drugsaffda_docs/label/2011/020687s014lbl.pdf. Additionally, the FDA Q&A regarding use of mifepristone for abortion advises that mifepristone can be used with misoprostol for abortion purposes. See U.S. Food & Drug Administration, Questions and Answers on Mifepristone for Medical Termination of Pregnancy Through Ten Weeks Gestation (current as of Sept. 1, 2023), https://www.fda.gov/drugs/postmarket-drug-safety-information-patients-and-providers/questions-and-answers-mifepristone-medical-termination-pregnancy-through-ten-weeks-gestation (last accessed 25 July 2024).

Oceania

New Zealand: NOT SUPPORTIVE

Both misoprostol and mifepristone are included in New Zealand's Schedule of Prescription, Restricted and Pharmacy Only Medicines. 225 While mifepristone has been approved for use in abortion care, 226 misoprostol has only been approved for use in treating gastrointestinal issues. 227 However, New Zealand's abortion guidelines include off-label use of misoprostol as part of the recommended medication abortion regimen.²²⁸

²²⁵ Parliamentary Counsel Office (New Zealand), Medicines Regulations 1984: Schedule 1, Prescription, restricted, and pharmacy-only medicines, pp. 1368, 1358 (1984),

https://www.legislation.govt.nz/regulation/public/1984/0143/latest/DLM96863.html?search=sw 096be8ed81e6cea4 misoprostol_25_se&p=1&sr=0.

226 New Zealand Medicines and Medical Devices Safety Authority, *Medsafe Product Detail: Mifegyne* (2019),

https://www.medsafe.govt.nz/regulatory/ProductDetail.asp?ID=9791.

²²⁷ Misoprostol has been approved for gastrointestinal use only. See New Zealand Medicines and Medical Devices Safety Authority, Medsafe Product Detail: Cytotec (2019), https://www.medsafe.govt.nz/regulatory/ProductDetail.asp?ID=4446.

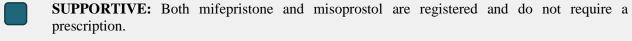
²²⁸ Ministry of Health (New Zealand), New Zealand Aotearoa Abortion Clinical Guideline, p.18 (2021), https://www.health.govt.nz/system/files/documents/publications/new zealand aotearoa abortion clinical guideline <u>.pdf</u>.

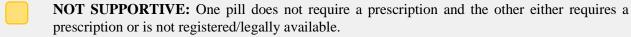
Metric 4:

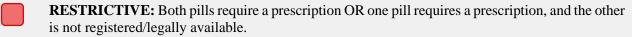
Availability without a Prescription

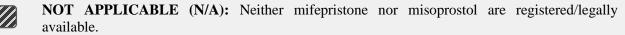
An enabling environment permits medication abortion pills to be available over the counter, without a prescription. The combination regimen of mifepristone and misoprostol has in fact been found to be safer than many non-prescription drugs.²²⁹ Availability of medication abortion pills without a prescription empowers individuals to exercise their rights to autonomy, while also increasing privacy by giving people the means to effectively terminate a pregnancy without interference.

Indicators:









Country-by-Country analysis

<u>Africa</u>

• Ethiopia: RESTRICTIVE

Misoprostol and mifepristone can only be obtained from qualified providers, ²³⁰ which implies a prescription requirement.

²²⁹ Annette Choi & Way Mullery, *How Safe is the Abortion Pill Compared with Other Common Drugs?*, CNN (13 Jun. 2024), https://www.cnn.com/health/abortion-pill-safety-dg. See also Ferid Abubeker et al., *Medical Termination for Pregnancy in Early First Trimester* (≤ 63 Days) Using Combination of Mifepristone and Misoprostol or Misoprostol Alone: A Systematic Review, 20 BMC WOMEN'S HEALTH 142 (2020). https://doi.org/10.1186/s12905-020-01003-8.

²³⁰ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, pp. 27 f., 37 (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 2023.pdf

• Kenya: RESTRICTIVE

Under the Essential Medicines List, the mifepristone and misoprostol combination used for medication abortions is categorized as available at a level 2 facility ²³¹, indicating that it can be obtained at a dispensary/clinic run by a nurse or clinical officer. ²³²

Mozambique: RESTRICTIVE

Misoprostol must be prescribed by a healthcare professional.²³³ The Ministerial Decree indicates that when mifepristone is used for medication abortion, it must be taken at a healthcare unit or hospital.²³⁴

• Nigeria: RESTRICTIVE

Both misoprostol and mifepristone require a prescription.²³⁵

• Rwanda: RESTRICTIVE

Misoprostol must be administrated by a registered medical practitioner or a hospital, ²³⁶ thus a prescription is required.

• South Africa: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²³⁷

• Tanzania: RESTRICTIVE

Medication abortion can only be prescribed and administered by a registered healthcare provider in accordance with national laws and regulations.²³⁸

• Uganda: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²³⁹

²³¹ Ministry of Health, Kenya Essential Medicines List, p. 73 (2023),

http://guidelines.health.go.ke:8000/media/Kenya Essential Medicines List 2023 qbkhTlV.pdf.

²³² Republic of Kenya, *Kenya Gazette Supplement: The Health Act*, Section 25, p. 477 (2017), https://kenyalow.org/kl/fileadmin/pdfdaymloads/Acts/Health ActNo.21of2017 pdf

https://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/HealthActNo.21of2017.pdf.

233 Ministry of Health (Mozambique), National List of Essential Medicines, pp. 55, 78 (2017) (the List establishes five levels of necessary prescription, with "0" being prescribed for a variety of functions, and "4" being prescribed by a medical specialist. In the basic medicines, misoprostol is listed as "0", while it is listed as level 4 in hormones and other endocrine and contraceptive medicines, indicating a prescription is needed).

²³⁴ Ministerial Decree No. 60/2017 (Mozambique), p. 1122 (2017).

²³⁵ National Agency for Food & Drug Administration (Nigeria), NAFDAC Greenbook (2024), https://Greenbook.nafdac.gov.ng/.

²³⁶ Rwanda Food and Drugs Authority, *Ovoid Misoprostol Tablets 200 mcg* (2024), https://rwandafda.gov.rw/wp-content/uploads/2024/02/Ovoid%20-%20Misoprostol%20200mcg%20Tablets%20-%20PIL.pdf. Rwanda Food and Drugs Authority, Department of Drug and Food Assessment and Registration, Human Medicinal Products Register (2022), https://rwandafda.gov.rw/wp-

content/uploads/2024/01/eRWANDA%20FDA%20HUMAN%20MEDICINAL%20PRODUCTS%20REGISTER_J <u>ANUARY%202024.pdf.</u>
²³⁷ Department of Health (South Africa), *Medicines and Related Substances Act, 1965 (Act 101 of 1965):*

²³⁷ Department of Health (South Africa), *Medicines and Related Substances Act, 1965 (Act 101 of 1965):*Consolidated Schedules 24 March 2023, p.130 (2023), https://www.sahpra.org.za/wp-content/uploads/2023/04/Consolidated-Schedules 24-March-2023.pdf.

²³⁸ Tanzania Medicines and Medical Devices Authority, *Summary of Product Characteristics (Misoprostol)* (last

²³⁸ Tanzania Medicines and Medical Devices Authority, *Summary of Product Characteristics (Misoprostol)* (last accessed 25 July 2024), https://www.tmda.go.tz/uploads/1678182924-T22H0477SmPCv1.pdf.

²³⁹ The Republic of Uganda Ministry of Health, *Essential Medicines and Health Supplies List For Uganda*, pp. 23, 43, 46 (2023), https://www.health.go.ug/wp-content/uploads/2023/11/Uganda-EMHSLU-2023-Publication-Final-

Asia

• India: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁴⁰

• Indonesia: RESTRICTIVE

Misoprostol requires a prescription and mifepristone is not registered in Indonesia.²⁴¹

• Nepal: RESTRICTIVE

Mifepristone and misoprostol can only be obtained through authorized service providers and authorized health facilities, ²⁴² which implies a prescription requirement.

Pakistan: RESTRICTIVE

Misoprostol requires a prescription and mifepristone is not registered in Pakistan.²⁴³

• Philippines: N/A

Neither mifepristone nor misoprostol are registered in the Philippines. 244

• Sri Lanka: RESTRICTIVE

Misoprostol can only be prescribed and administered by Gynecology and Obstetrics specialists within hospital settings.²⁴⁵

<u>Interactive-Version.pdf</u> (restricting mifepristone and the combination pack of mifepristone and misoprostol to HC4 health centers, while misoprostol alone is also available at HC2 health centers, i.e. with an enrolled comprehensive nurse).

 $\frac{policies.srhr.org/documents/countries/06-Sri-Lanka-Reminder-of-Guidelines-for-use-of-Misoprostol-in-Gynaecology-and-Obstetrics-2016.pdf.$

²⁴⁰ Ministry of Health and Family Welfare (India), *The Drugs and Cosmetics Rules*, Schedule H (1945, as amended in 2016), https://cdsco.gov.in/opencms/export/sites/CDSCO_WEB/Pdf-documents/acts-rules/2016DrugsandCosmeticsAct1940Rules1945.pdf.

Ann M. Moore et al., Online Abortion Drug Sales in Indonesia: A Quality of Care Assessment, 51 STUDIES IN FAMILY PLANNING 4, at 295-296 (2020),

https://www.researchgate.net/publication/346283681 Online Abortion Drug Sales in Indonesia A Quality of C are_Assessment.

²⁴² Safe Motherhood and Reproductive Health Rights Act (Nepal), Art. 18 (2018),

https://lawcommission.gov.np/en/wp-content/uploads/2019/07/The-Right-to-Safe-Motherhood-and-Reproductive-Health-Act-2075-2018.pdf; Government of Nepal, Ministry of Health and Population, *Safe Abortion Service Program Management Guideline*, Section 5, Annex 1 (2021),

 $[\]frac{https://reproductiverights.sharepoint.com/:b:/s/AsiaUnit/ESkDehUjRz9OiA9zEORNNhABYLQDflrCU0SihSkw-P_v4A?e=yT2XkX}{}.$

²⁴³ Government of Pakistan, Ministry of National Health Services, Regulations and Coordination, *National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation and Post-Abortion Care*, p. 5, Standard 42 (Mar. 2018), https://pakistan.ipas.org/wp-content/uploads/2021/06/Pakistan-National-SGs Final-copy-march-30-2018.pdf; *see also* DVAGO, *Mite Tablets 200Mcg* (last accessed 25 July 2024),

https://www.dvago.pk/p/mite-200mcg-tablets; DVAGO, *Prosotec Tablets 200Mcg* (last accessed 25 July 2024), https://www.dvago.pk/p/prosotec-tablets-200-mcg-10s.

²⁴⁴ Department of Health (Philippines), *Philippine National Formulary* (2019), https://www.philhealth.gov.ph/partners/providers/pdf/PNF-EML 11022022.pdf.

²⁴⁵ Family Health Bureau, Ministry of Health, Nutrition and Indigenous Medicine (Sri Lanka), *Reminder of Guidelines for Use of Misoprostol in Gynecology and Obstetrics* (2016), https://abortion-physics.org/

• Thailand: RESTRICTIVE

A prescription is required for both mifepristone and misoprostol.²⁴⁶

Europe

• Belgium: RESTRICTIVE

Mifepristone and misoprostol both require a prescription.²⁴⁷

• France: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁴⁸

• Germany: RESTRICTIVE

A prescription is needed for both mifepristone and misoprostol.²⁴⁹ Further, there is a specific legal provision stipulating that medication for abortion purposes may not be dispensed at regular pharmacies but only physicians' surgeries or clinics that are authorized to perform abortions.²⁵⁰

• Great Britain (England and Wales, Scotland): RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁵¹

²⁴⁶ Ministry of Public Health (Thailand), *Details of Medicinal Product: Misomife-fem combo* (last accessed 25 July 2024), https://pertento.fda.moph.go.th/FDA_SEARCH_DRUG/SEARCH_DRUG/pop-

<u>up drug.aspx?Newcode U=U1DR2C1052661502211C</u>; Royal Gazette (Thailand), *Amendments to the Penal Code Sections 305 and 302* (2021), https://abortion-policies.srhr.org/documents/countries/11-Thailand-Penal-Code-Amendment-2021.pdf#page=2%20%0A (stating that abortion must be an act of medical practitioners).

 $\underline{https://www.ejustice.just.fgov.be/cgi/article_body.pl?language=nl\&caller=summary\&pub_date=00-05-16\&numac=2000022383.}$

https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/Education Material/Anlagen/m-r/misoprostol-misoone-aerzte.pdf? blob=publicationFile.

²⁴⁷ Federal Public Service Justice (Belgium), Royal Decree Determining the Conditions for the Delivery of the Pharmaceutical Specialty Mifegyne (7 May 2000),

²⁴⁸ Agence Nationale de Sécurité du Médicament et des Produits de la Santé (France), *Répertoire des Spécialités Pharmaceutique: Mifegyne* (2012), <a href="http://agence-parent-number-numbe

prd.ansm.sante.fr/php/ecodex/frames.php?specid=66422290&typedoc=N&ref=N0215296.htm; Agence Nationale de Sécurité du Médicament et des Produits de la Santé (France), *Répertoire des Spécialités Pharmaceutiques: MisoOne* (2022), http://agence-prd.ansm.sante.fr/php/ecodex/frames.php?specid=61240145&typedoc=R&ref=R0385589.htm. German Federal Institute for Drugs and Medical Devices (BfArM), *Mifegyne 200mg Tabletten*, Annex III (2008), pp. 10, 23,

https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/RisikoBew Verf/m-r/mifegyne anhaenge.pdf? blob=publicationFile; BfARM, *MisoOne 400 Mikrogramm Tabletten* (2022), p. 1,

²⁵⁰ German Medicinal Products Act, Section 47(a)(1) (1976, revised 2005).

²⁵¹ The Prescription Only Medicines (Human Use) Order (Great Britain), Statute No. 1830 (1997), https://www.legislation.gov.uk/uksi/1997/1830/schedule/1/made; Abortion Act 1967, Sections 1(3), (3B)(a) (1967, amended as of 2022), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

• Ireland: RESTRICTIVE

Medication abortion requires a prescription.²⁵²

• Italy: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁵³

• The Netherlands: RESTRICTIVE

Mifepristone and misoprostol both require a prescription.²⁵⁴

• Norway: RESTRICTIVE

Both misoprostol and mifepristone require a prescription, ²⁵⁵ and mifepristone cannot be obtained at pharmacies, only by hospitals. ²⁵⁶

• Sweden: RESTRICTIVE

Both pills require a prescription.²⁵⁷

Latin America & The Caribbean

• Argentina: RESTRICTIVE

Both misoprostol and mifepristone require a prescription. ²⁵⁸

Netherlands), Medicines Information Bank, Misoprostol Exelgyn 200 micrograms, tablets (2024), https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0 DOMAIN,P0 LANG,P3 RVG1:H,

²⁵² **Both misoprostol and mifepristone are prescription pharmaceuticals.** *See* Health Products Regulatory Authority (Ireland), *Mifegyne 200 mg tablets* (2018); Health Products Regulatory Authority (Ireland), *Mifegyne 600 mg tablets* (2018); Health Products Regulatory Authority (Ireland), *Cytotec 200 microgram tablets* (2024).

²⁵³ Agenzia Italiana del Farmaco (Italy), *La Banca Dati Farmaci, Misoprostolo* (last accessed 25 July 2024),

https://medicinali.aifa.gov.it/it/#/it/risultati?query=mifegyne&spellingCorrection=true. *See also* Law 194/1978 (Italy), Art. 8(1) (1978).

²⁵⁴ College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicines Information Bank, MisoOne 400 microgram, tablet* (2024), https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0 DOMAIN,P0 LANG,P3 RVG1:H, EN,110664; College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The

²⁵⁵ The Norwegian Pharmaceutical Product Compendium, *Topogyne (Misoprostol)* (2024), https://www.felleskatalogen.no/medisin/pasienter/pil-topogyne-exelgyn-721836; The Norwegian Pharmaceutical Product Compendium, *Mifegyne (Mifepristone)* (2021), https://www.felleskatalogen.no/medisin/pasienter/pil-mifegyne-exelgyn-561524.

²⁵⁶ The Norwegian Pharmaceutical Product Compendium, *Mifegyne (Mifepristone)* (2021).

²⁵⁷ Swedish Medical Products Agency, *Mifegyne 200 mg tablet* (last accessed 25 July 2024), https://www.lakemedelsverket.se/sv/sok-lakemedelsfakta/lakemedel/19920904000068/mifegyne-200-mg-tablett; Swedish Medical Products Agency, *Topogyne 400 mikrogram tablet* (last accessed 25 July 2024), https://www.lakemedelsverket.se/sv/sok-lakemedelsfakta/lakemedel/20110923000019/topogyne-400-mikrogram-tablett.

²⁵⁸ Ministry of Health, National Administration of Drugs, Food and Medical Devices (ANMAT) (Argentina), *About the Authorization of Products with Active Pharmaceutical Ingredient Misoprostol* (2018), https://www.argentina.gob.ar/noticias/sobre-la-autorizacion-de-los-productos-con-ingrediente-farmaceutico-activo-misoprostol; ANMAT (Argentina), *Prospectos Comercializados: Mifepristona* (last accessed 25 July 2024), https://servicios.pami.org.ar/vademecum/views/consultaPublica/presentacion.zul.

• Brazil: RESTRICTIVE

Misoprostol is only available with a prescription²⁵⁹ and in hospitals licensed by the Brazilian Health Authority to perform abortions.²⁶⁰ Mifepristone is not registered.

• Chile: RESTRICTIVE

Both misoprostol and mifepristone require a prescription.²⁶¹

• Colombia: RESTRICTIVE

Mifepristone and misoprostol both require a prescription.²⁶²

• Costa Rica: N/A

Misoprostol and mifepristone are not registered or approved in Costa Rica.²⁶³

• Ecuador: RESTRICTIVE

Under the National Table of Basic Medicines, both misoprostol and mifepristone are marked as requiring a prescription.²⁶⁴

• Mexico City: RESTRICTIVE

Mifepristone and misoprostol both require a prescription in Mexico.²⁶⁵

²⁵⁹ Ministry of Health (Brazil), Ordinance MS/SVS No. 344, of May 12, 1998, Annex I, List C1 (1998), https://bvsms.saude.gov.br/bvs/saudelegis/svs/1998/prt0344 12 05 1998 rep.html.

²⁶⁰ Ministry of Health (Brazil), Ordinance MS/SVS No. 344, of May 12, 1998, Annex I, List C1 (1998), https://bvsms.saude.gov.br/bvs/saudelegis/svs/1998/prt0344_12_05_1998_rep.html; Resolution-RDC No. 344, of May 12, 1998, Annex I, List C1 (1998),

https://bvsms.saude.gov.br/bvs/saudelegis/svs/1998/prt0344_12_05_1998_rep.html; Ministry of Health (Brazil) Resolution-RDC No. 13, of March 26, 2010 (2010),

https://bvsms.saude.gov.br/bvs/saudelegis/anvisa/2010/rdc0013 26 03 2010.html.

²⁶¹ Ministry of Health (Chile), *Sistema de Consulta de Productos Registrados: Mifepristona* (last visited 25 July 2024), https://registrosanitario.ispch.gob.cl/Ficha.aspx?RegistroISP=F-25785/20 (accessed Misoaprofa may be purchased once a prescription has been retained); Ministry of Health (Chile), *Sistema de Consulta de Productos Registrados: Misoprostol* (last accessed 25 July 2024),

 $[\]underline{\text{https://registrosanitario.ispch.gob.cl/Ficha.aspx?RegistroISP=F-25074/19}} \ (showing \ misoprostol \ requires \ a prescription for purchase).$

National Institute of Drug and Food Surveillance (INVIMA) (Colombia), Registration No. 20141902,
 Mifepristona; INVIMA (Colombia), Registration No. 20104433, Mifepristona; INVIMA, Registration No. 20012578, Misoprostol (Cytil 50 MCG); INVIMA, Registration No. 20010043, Misoprostol (Cytil v 200 MCG).
 See Costa Rican Social Security Administration, Official List of Medicines and Regulations 2023,

 $[\]underline{\text{https://www.ccss.sa.cr/flip/lom/pdf/lom-04-09-23.pdf}} \ (excluding \ both \ mifepristone \ and \ misoprostol \ as \ registered \ medications).$

²⁶⁴ Ministry of Public Health (Ecuador), *National Table of Basic Medicines*, pp. 10, 11 (2023), https://www.conasa.gob.ec/biblioteca-conasa/CNMB-XI/Libro-Cuadro-Medicamentos-Basicos-11a-revision-2022.pdf.

²⁶⁵ Gobierno de México, Consulta de Registros Sanitarios, *Mifepriston, Registration Number 040M2022 SSA* (last accessed 25 July 2024).

http://tramiteselectronicos02.cofepris.gob.mx/BuscadorPublicoRegistrosSanitarios/BusquedaRegistroSanitario.aspx; Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 067M2022 SSA* last accessed 25 July 2024); Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 108M2022 SSA* (last accessed 25 July 2024); Ley General de Salud (Mexico), Art. 226 (1984), https://www.diputados.gob.mx/LeyesBiblio/pdf/LGS.pdf.

• Peru: RESTRICTIVE

Mifepristone is not registered, and misoprostol requires a prescription. ²⁶⁶

• Uruguay: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁶⁷ Additionally, the prescription must have an indication by the healthcare professional of the latest date possible for the pregnant person to administer the medication.²⁶⁸

Northern America

• Canada: RESTRICTIVE

Misoprostol and mifepristone both require a prescription.²⁶⁹

• United States - California, Colorado, New York and Washington: RESTRICTIVE

*Note: As pharmaceuticals are primarily regulated by the federal (not state) government in the U.S., the response to this metric reflects U.S. federal law

Mifepristone and misoprostol both require prescriptions in the United States.²⁷⁰

Oceania

New Zealand: RESTRICTIVE

Misoprostol and mifepristone both require a prescription in New Zealand. 271

²⁶⁶ DIGEMID (Peru), *Search of the Health Registry of Pharmaceutical Products*, "Misoprostol", https://www.digemid.minsa.gob.pe/rsProductosFarmaceuticos/ (last accessed 25 July 2024; showing two valid registrations for misoprostol with a medical prescription).

²⁶⁷ See Ministry of Public Health (Uruguay), Ordinance N. 73/2013 Actualization of the Therapeutic Medication Form (2013), https://www.gub.uy/ministerio-salud-publica/institucional/normativa/ordenanza-73013-actualizacion-del-ftm-2013 (updating the list of gynecological drugs to include both misoprostol and mifepristone for abortion use as a category b, needing a prescription by a healthcare professional).

²⁶⁸ See Ministry of Public Health (Uruguay), Manual Procedure for the Sanitary Management of Voluntary Interruption of Pregnancy, Second edition, p. 18 (2016), https://www.gub.uy/ministerio-salud-publica/files/2018-08/Resoluci%C3%B3n%20N%C2%BA%20469.pdf (instructing the medication must be prescribed as a regular prescription but must indicate the letters "IVE" (for voluntary interruption of pregnancy) and the maximum date of validity, which must be one day before the pregnancy is 13 weeks gestation).

²⁶⁹ Government of Canada, Linepharma International Limited, *Product Monograph: Mifegymiso*, p. 5 (2015), https://pdf.hres.ca/dpd_pm/00070528.PDF (The prescription will be for Mifegymiso, which is the trade name in Canada for the combination of mifepristone and misoprostol).

²⁷⁰ U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – New Drug Application (NDA):* 020687 (last accessed 24 July 2024); U.S. Food & Drug Administration, *Drugs@FDA: FDA-Approved Drugs – NDA:* 019268 (last accessed 24 July 2024).

²⁷¹ Parliamentary Counsel Office (New Zealand), *Medicines Regulations 1984: Schedule 1, Prescription, restricted, and pharmacy-only medicines*, pp. 1358, 1368 (1984),

 $[\]frac{https://www.legislation.govt.nz/regulation/public/1984/0143/latest/DLM96863.html?search=sw~096be8ed81e6cea4_misoprostol_25_se\&p=1\&sr=0.$

Metric 5:

Permitted Timeframe for Medication Abortion

An enabling legal environment recognizes that medication abortion can take place, at least, within the first 12 weeks of pregnancy, as within this period the WHO recognizes that pregnant people can safely self-managed their abortion without being under the supervision of a healthcare professional. Where medication abortion is limited to before 12 weeks, people are unnecessarily compelled to have procedural abortions (also known as surgical abortions) or, for those unwilling or unable to utilize the formal healthcare sector, they may seek out potentially unsafe abortion methods.

Please note that this metric does not account for off-label use of medication abortion beyond the officially approved or recommended timeframe. In some countries, shorter time limits in pharmaceutical regulatory body's registration of mifepristone/misoprostol have been supplanted by longer recommended timeframes in ministerial or self-governing professional body guidelines. In those cases, our categorization relies on the guidelines, with any deviations from the registration noted in the footnotes or description.

Indicators:



SUPPORTIVE: The country's legal and policy framework does not have an explicit time limitation on medication abortion before 12 weeks of gestation.



RESTRICTIVE: The country's legal and policy framework explicitly restricts use of medication abortion before 12 weeks of gestation.



NOT APPLICABLE (N/A): The country does not allow medication abortion or prohibits abortion altogether.

Country-by-Country analysis

<u>Africa</u>

• Ethiopia: SUPPORTIVE

Medication abortion is available up to and beyond 12 weeks pf pregnancy. 272

• Kenya: SUPPORTIVE

For the limited grounds where abortion is permitted in Kenya, there does not appear to be a specific timeframe restriction for medication abortion.

²⁷² Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, p. 27, (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 2023.pdf.

• Mozambique: SUPPORTIVE

Medication abortion is permitted in the first 12 weeks of pregnancy.²⁷³

• Nigeria: SUPPORTIVE

Nigeria's abortion guidelines do not have a time limitation on medication abortion before 12 weeks of pregnancy.²⁷⁴

• Rwanda: SUPPORTIVE

There are no regulations limiting the use of misoprostol to a specified gestational age.

• South Africa: SUPPORTIVE

South Africa's abortion guidelines permit the use of medication abortion up to twelve weeks and one day's gestation.²⁷⁵

• Tanzania: RESTRICTIVE

The Tanzania Medicines and Medical Devices Authority permits medication abortion up to seven weeks (49 days) of pregnancy.²⁷⁶ By contrast, the Ministry of Health's Post-Abortion Care Guidelines recognize a range of circumstances where medication abortion can be used to end a pregnancy up to and beyond 12 weeks, such as incomplete abortion and post-abortion care, but does not include instances where a person needs a legal abortion.²⁷⁷

• Uganda: N/A

Neither mifepristone nor misoprostol are approved for abortion, and Uganda criminalizes providing or taking medication for abortion purposes.²⁷⁸

Asia

• India: RESTRICTIVE

Medication abortion is permitted in India up to nine weeks of pregnancy.²⁷⁹

²⁷³ Ministerial Decree No. 60/2017 (Mozambique), pp. 1122-1123 (2017).

²⁷⁴ Federal Ministry of Health (Nigeria), *National Guidelines on Safe Termination of Pregnancy for Legal Indications*, p.18 (2018).

²⁷⁵ National Department of Health, Republic of South Africa, *National Clinical Guidelines for Implementation of the Choice on Termination of Pregnancy Act, Ed. 1*, p. 18 (2019).

²⁷⁶ Tanzania Medicines and Medical Devices Authority, *Summary of Product Characteristics (Misoprostol)* (last accessed 25 July 2024), https://www.tmda.go.tz/uploads/1678182924-T22H0477SmPCv1.pdf.

²⁷⁷ The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Comprehensive Post-Abortion Care Guidelines* (Aug. 2020).

²⁷⁸ Penal Code Act (Uganda), Sections 141-142 (2014).

²⁷⁹ Government of India, Ministry of Health and Family Welfare, *Comprehensive Abortion Care: Training and Service Delivery Guidelines*, p. 53 (2023), https://nhm.gov.in/images/pdf/programmes/maternal-health/guidelines/CAC Training & Service Guidelines 2023.pdf; The Medical Termination of Pregnancy (Amendment) Act (India), Rule 4(a) (2021), https://nhm.hp.gov.in/storage/app/media/uploaded-files/mtp-amendment-act2021.pdf; Government of India, Central Drugs Standard Control Organisation, https://comprehensive.org/ Abortion Care: Training and Service Delivery Guidelines / Drugs /

• Indonesia: N/A

As misoprostol is not registered for abortion purposes and mifepristone is not registered in Indonesia, this metric is not applicable.

• Nepal: RESTRICTIVE

Medication abortion is permitted throughout the first 10 weeks of pregnancy.²⁸⁰ From weeks 13 to 28, the Ministry of Health's abortion guidelines recommend medical induction, which uses medication abortion.²⁸¹ However, during weeks 11 and 12 of pregnancy, only manual vacuum aspiration is allowed.²⁸²

• Pakistan: SUPPORTIVE

Pakistan's ministerial guidelines recognize medication abortion can be used through the first twelve weeks of pregnancy.²⁸³

• Philippines: N/A

The Philippines does not explicitly permit abortion under any circumstances.²⁸⁴ As such, there are no regulations on the timeframe for medication abortion.

• Sri Lanka: N/A

Neither mifepristone nor misoprostol are registered for abortion use in Sri Lanka, making this metric not applicable.

• Thailand: SUPPORTIVE

Mifepristone and misoprostol are permitted for abortions within the first 24 weeks of pregnancy. 285

²⁸⁰ Safe Motherhood And Reproductive Health Rights Regulation (Nepal), Annex 11 (2018),

https://reproductiverights.org/wp-content/uploads/2021/03/Safe-Motherhood-and-RHR-Regulation-2077.pdf; Government of Nepal, Ministry of Health and Population, *Safe Abortion Service Program Management Guideline*, pp. 4, 27 (2021),

 $[\]underline{\text{https://reproductive rights.share point.com/:b:/s/AsiaUnit/ESkDehUjRz9OiA9zEORNNhABYLQDflrCU0SihSkw-P_v4A?e=yT2XkX}.$

²⁸¹ Government of Nepal, Ministry of Health and Population, *Safe Abortion Service Program Management Guideline*, pp. 4, 36 (2021),

 $[\]frac{https://reproductiverights.sharepoint.com/:b:/s/AsiaUnit/ESkDehUjRz9OiA9zEORNNhABYLQDflrCU0SihSkw-Pv4A?e=yT2XkX.}{}$

²⁸² Government of Nepal, Ministry of Health and Population, *Safe Abortion Service Program Management Guideline*, pp. 4, 36 (2021),

https://reproductiverights.sharepoint.com/:b:/s/AsiaUnit/ESkDehUjRz9OiA9zEORNNhABYLQDflrCU0SihSkw-P v4A?e=yT2XkX.

²⁸³ Government of Pakistan, Ministry of National Health Services, Regulations and Coordination, *National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation and Post-abortion Care* (March 2018), at 4, https://pakistan.ipas.org/wp-content/uploads/2021/06/Pakistan-National-SGs-Final-copy-March-30-2018.pdf.

²⁸⁴ Revised Penal Code of the Philippines, Act. No. 3815, Arts. 256-259 (1930).

²⁸⁵ Ministry of Public Health (Thailand), *Standard of Practice for Comprehensive Safe Abortion Care, revised edition*, p. 38 (2021), https://rh.anamai.moph.go.th/web-

 $[\]frac{upload/7x027006c2abe84e89b5c85b44a692da94/202111/m\ magazine/35441/2594/file\ download/70cac4a49039e2}{e01505b4ea3cb855b3.pdf}.$

Europe

• Belgium: RESTRICTIVE

Medication abortion is only officially recognized for use for abortions up to nine weeks of pregnancy. ²⁸⁶

• France: RESTRICTIVE

Medication abortion is permitted up to 9 weeks of pregnancy.²⁸⁷

• Germany: RESTRICTIVE

Medication abortion is officially approved for up to 9 weeks of pregnancy. ²⁸⁸

• Great Britain (England and Wales, Scotland): SUPPORTIVE

Medication abortion is permitted until 24 weeks in Great Britain (England and Wales, Scotland).²⁸⁹

• Ireland: SUPPORTIVE

Ireland permits medication abortion up to 12 weeks' gestation.²⁹⁰

²⁸⁶ Nationale Commissie Voor de Evaluatie van de wet van 15 Oktober 2018 Betreffende de Zwangerschapsafbreking (Belgium), *Verslag ten Behoeve van het Parlement, 1 Januari 2020–31 December 2021*, p. 114 (2023),

https://overlegorganen.gezondheid.belgie.be/sites/default/files/documents/defenitief_verslag_feb_2023_nl_-jaren_2020-2021.pdf; Federal Agency for Medicines and Health Products (Belgium), *Mifegyne 200mg tabl.* (2019), https://medicinesdatabase.be/human-

use/medicines/62bc30f18ab5583c18abe17c?search=%7B%22term%22:%22mifepristone%22%7D.

²⁸⁷ Code de la Santé Publique (France), Art. L2212-2 (revised 2022).

²⁸⁸ German Federal Institute for Drugs and Medical Devices (BfArM), *Mifegyne 200mg Tabletten*, Annex III (2008), p. 10, 23,

https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/RisikoBew Verf/m-r/mifegyne_anhaenge.pdf?__blob=publicationFile. The drug leaflet for MisoOne (misoprostol) indicates it is recommended for use only up to the first 7 weeks of pregnancy. However, both the official Mifegyne drug information and the website of Profamilia, the largest state-approved abortion counseling provider, state that medication abortions can be safely conducted up to 9 weeks of pregnancy, see profamilia (Germany), Abortion (last accessed 29 July 2024), https://www.profamilia.de/en/topics/abortion.

²⁸⁹ National Health Service (Great Britain), What Happens: Abortion (2020),

https://www.nhs.uk/conditions/abortion/what-happens/; Royal College of Obstetricians & Gynaecologists (Great Britain), Medical Abortion from 12 weeks of Pregnancy: Summary Sheet (last accessed 29 July 2024), https://www.rcog.org.uk/media/oz4adqix/4580-rcog-summary-sheet med-abortion-from-12-wks-v6.pdf. This is the official government and RCOG information, even though the drug leaflets for mifepristone and misoprostol only recommend them (as in many other countries) for the first 9 weeks of pregnancy, see Medical and Healthcare products Regulatory Agency (Great Britain), Mifepristone Linepharma – Leaflet (last accessed 29 July 2024), https://mhraproducts4853.blob.core.windows.net/docs/92b94907619469a7fc3de99903640806ffa2f88a; see Medical and Healthcare products Regulatory Agency (Great Britain), Topogyne: 400 microgram tablets Misoprostol – Leaflet (2020),

https://mhraproducts4853.blob.core.windows.net/docs/83744399612c494a2781855b5d20490ee6d97ccf. ²⁹⁰ Health Services Executive (Ireland), *Model of Care: Termination of Pregnancy Services*, p. 17 (2023), https://www.hse.ie/eng/about/who/acute-hospitals-division/woman-infants/national-reports-on-womens-health/model-of-care-termination-of-pregnancy-services-2023-.pdf.

• Italy: RESTRICTIVE

Medication abortion is only officially recognized for use for abortions up to 9 weeks of pregnancy.²⁹¹

• The Netherlands: RESTRICTIVE

Medication abortion is only permitted in the first 9 weeks of pregnancy.²⁹²

• Norway: SUPPORTIVE

Medication abortion is recommended for up to 12 weeks by the Norwegian Society of Gynecology and Obstetrics.²⁹³

• Sweden: SUPPORTIVE

Medication abortion is permitted up through 22 weeks of gestation.²⁹⁴

https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0_DOMAIN,P0_LANG,P3_RVG1:H, EN,106099.

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²⁹¹ Ministero della Salute, Superior Council of Health Session (Italy), *Guidelines on Voluntary Termination of Pregnancy, with Mifepristone and Prostaglandins*, pp. 1, 7 (2020); Agenzia Italiana del Fármaco (Italy), *La Banca Dati Farmaci, Mifegyne* (last accessed 25 July 2024),

https://medicinali.aifa.gov.it/it/#/it/risultati?query=mifegyne&spellingCorrection=true.

²⁹² Dutch Association of Abortion Doctors, *Herziene NVOG-richtlijn Zwangerschapsafbreking tot 24 Weken*, p. 17 (2015). **The drug leaflet for MisoOne** (misoprostol) indicates it is recommended for use only up to the first 7 weeks of pregnancy. However, both the cited medical guideline and the official drug information for mifepristone and the combination pack of mifepristone and misoprostol state that medication abortions can be safely conducted up to 9 weeks of pregnancy, *see* College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicine Information Bank – Mifegyne 200 mg, tabletten* (2020), https://www.geneesmiddeleninformatiebank.nl/ords/f?p=111:3::SEARCH:::P0_DOMAIN,P0_LANG,P3_RVG1:H,EN,128040; College ter Beooerdeling van Geneesmiddelen, Medicines Evaluation Board Agency (The Netherlands), *Medicines Information Bank, Sunmedabon, Combinatieverpakking mifepriston 200 mg tablet en misoprostol 4 x 0,2 mg vaginale tabletten* (2022),

²⁹³ Norwegian Gynecological Association, *Provoked Abortion: Recommendations* (last accessed 29 July 2024), https://www.legeforeningen.no/foreningsledd/fagmed/norsk-gynekologisk-forening/veiledere/veileder-i-gynekologi/provosert-abort/. This is the official guideline of the self-governing professional body which determines abortion practices, even though the drug registration for mifepristone only states 9 weeks of gestation and the registration for misoprostol states 7 weeks, *see* the Norwegian Medicines Agency, *Topogyne (Misoprostol)* (last accessed 29 July 2024), https://www.felleskatalogen.no/medisin/pasienter/pil-mifegyne-exelgyn-561524.

²⁹⁴ Kristina Gemzell-Danielsson and Helena Kopp Kallner, *Abortion: Termination of pregnancy and related care and advice*, Internetmedecin (2024), https://www.internetmedicin.se/behandlingsoversikter/gynekologi-obstetrik/abort/; Swedish Association for Sexuality Education, *How an abortion works* (2021), https://www.rfsu.se/sex-och-relationer/for-dig-som-undrar/graviditet-och-abort/abort---sa-gar-det-till/.

Latin America & The Caribbean

• Argentina: SUPPORTIVE

The Ministry of Health recommends the use of mifepristone and misoprostol for the first 12 weeks of gestation.²⁹⁵ There is no prohibition or advisory against using medication abortion beyond 12 weeks; the Ministry of Health simply notes that doses may vary in such cases.²⁹⁶

• Brazil: SUPPORTIVE

Although abortion is only legal on limited grounds in Brazil, medication abortion is explicitly permitted up to 22 weeks gestation.²⁹⁷

• Chile: SUPPORTIVE

Medication abortion is a permitted method for abortion in the first 12 weeks of pregnancy.²⁹⁸

Colombia: SUPPORTIVE

According to a Resolution by the Colombian Health Ministry, medication abortion is allowed up to 12 weeks' gestation.²⁹⁹

Costa Rica: N/A

As neither misoprostol nor mifepristone are registered in Costa Rica, this indicator is inapplicable. Notably though, the Therapeutic Abortion Protocol outlines misoprostol as the suggested method for abortion in the first 12 weeks of pregnancy.³⁰⁰

<u>04/Protocolo_IVE_ILE% 202022_1242023.pdf</u>. As in other countries, the registration for mifepristone only recommends it for 9 weeks of gestation, *see* Administración Nacional de Medicamentos, Alimentos y Tecnología Médica (Argentina), *Mifepristona, Prospectos Comercializados* (last accessed 29 July 2024), https://servicios.pami.org.ar/vademecum/views/consultaPublica/presentacion.zul.

https://bvsms.saude.gov.br/bvs/publicacoes/atencao humanizada abortamento norma tecnica 2ed.pdf.

³⁰⁰ Therapeutic Abortion Protocol of Dec. 2020 (Costa Rica), Protocol No. GM.DDS-AAIP-210520, pg. 18 (2020) (listing misoprostol is the preferred method for abortions in the first 12 weeks of pregnancy, subject to approval by the Ministry of Health and implementation to the Official Drug List).

²⁹⁵ Ministry of Health (Argentina), *Interrupción Del Embarazo Con Medicamentos (Tratamiento Combinado: Mifepristona Y Misoprostol)* (last accessed 29 July 2024), https://bancos.salud.gob.ar/recurso/interrupcion-del-embarazo-con-medicamentos-tratamiento-combinado-mifepristona-y-misoprostol; Ministry of Health (Argentina), Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE) (2022), https://bancos.salud.gob.ar/sites/default/files/2023-

²⁹⁶ Ministry of Health (Argentina), *Interrupción Del Embarazo Con Medicamentos (Tratamiento Combinado: Mifepristona Y Misoprostol)*; Ministry of Health (Argentina), *Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE)* (2022).

²⁹⁷ Ministry of Health, *Technical Guidelines on Abortion*, p. 35 (2011),

²⁹⁸ Ministry of Health (Chile), *National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030*, pp. 106-107 (2018) (instructing the proper dosage for medication abortion, including in the first 9 weeks of pregnancy, weeks 9-13 of pregnancy, and weeks 14-24). ²⁹⁹ Ministry of Health (Colombia), Resolution No. 00006051, paras. 4.2.5.8, 4.2.5.10.1 (2023),

https://www.minsalud.gov.co/Normatividad_Nuevo/Resolución%20No.%20051%20de%202023.pdf. Although the INVIMA drug registration for mifepristone recommends it only for the first 9 weeks of gestation, this does not impede usage up to 12 weeks, as authorized by the prevailing Resolution from the Ministry of Health.

• Ecuador: SUPPORTIVE

There is no clear time limitation for medication abortion in Ecuador. At least for the first 12 weeks, it is listed as the preferred abortion method by the Clinical Practical Guide on Therapeutic Abortion.³⁰¹

• Mexico City: SUPPORTIVE

*Note: As pharmaceuticals are regulated by the federal (not state) government in Mexico, the response to this metric reflects Mexican federal law.

The abortion guidelines by the Mexican Health Ministry do not specify a definitive gestational limit for medication abortion, ³⁰² nor do the drug registrations. ³⁰³ For procedures that are partly or entirely self-managed, medication abortion is only recommended for pregnancies up to 10 weeks, while medication abortions performed in an outpatient setting are advised for pregnancies up to 12 weeks. ³⁰⁴

• Peru: SUPPORTIVE

Peru's Technical Guidance recognizes use of medication abortion is permissible for the first 12 weeks of pregnancy.³⁰⁵

• Uruguay: SUPPORTIVE

Both the Manual Procedure for the Sanitary Management of Voluntary Interruption of Pregnancy and the Technical Guidance for the Voluntary Interruption of Pregnancy, issued by the Ministry of Health, recognize misoprostol and mifepristone as the preferred method of abortion in the first 12 weeks.³⁰⁶

³⁰¹ Ministerio de Salud Pública (Ecuador), Guía de Práctica Clínica: Atención del Aborto Terapéutico, p. 22 (2015), https://www.salud.gob.ec/wp-content/uploads/2016/09/Aborto-terap%C3%A9utico.pdf.

³⁰² Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, pp. 71, 75 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento_te_cnico_aborto.pdf

³⁰³ Gobierno de México, Consulta de Registros Sanitarios, *Mifepriston, Registration Number 040M2022 SSA* (last accessed 25 July 2024); Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 067M2022 SSA* (last accessed 25 July 2024); Gobierno de México, Consulta de Registros Sanitarios, *Misoprostol, Registration No. 108M2022 SSA* (last accessed 25 July 2024).

Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, p. 58 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento te cnico aborto.pdf.

³⁰⁵ Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Section 6.7 (2016), https://www.gob.pe/institucion/minsa/informes-publicaciones/285890-guia-tecnica-nacional-para-la-estandarizacion-del-procedimiento-de-la-atencion-integral-de-la-gestante-de-acuerdo-al-articulo-119-del-codigo-penal.

³⁰⁶ Technical Guidance, 8 (noting a combined mifepristone and misoprostol approach is preferred approach for interruptions during the first trimester. While different amounts of medication and the timing of taking each pill may be different based on the gestational age, the overall approach of medication abortion is suggested in the first 12 weeks); Ministry of Public Health (Uruguay), *Manual Procedure for the Sanitary Management of Voluntary Interruption of Pregnancy, Second edition*, p. 18 (2016), https://www.gub.uy/ministerio-salud-publica/files/2018-08/Resoluci%C3%B3n%20N%C2%BA%20469.pdf (instructing the prescription note the maximum date of validity, one day before 13 weeks of pregnancy).

Northern America

• Canada: RESTRICTIVE

In Canada, medication abortion is only approved for the first 9 weeks of pregnancy. 307

- United States California, Colorado, New York and Washington: RESTRICTIVE
 - *Note: As pharmaceuticals are regulated by the federal (not state) government in the U.S., the response to this metric reflects U.S. federal law

The FDA prescribing information for mifepristone states that it is indicated for use through 70 days (ten weeks) of gestation. As misoprostol is not formally registered for abortion use in the U.S., there is not a specified time limit. The state of California recommends prescription of medication abortion up to 10 or 11 weeks of gestation. Washington and New York recommend medication abortion up to 11 weeks of gestation.

Oceania

• New Zealand: SUPPORTIVE

New Zealand's abortion guidelines provide guidance on the administration of medication abortion up to and beyond 20 weeks of gestation, with different regiments depending on gestational age. 311

³⁰⁷ Government of Canada, Linepharma International Limited, *Product Monograph: Mifegymiso*, p. 4 (2015), https://pdf.hres.ca/dpd_pm/00070528.PDF

³⁰⁸ See Food and Drug Administration, *Prescribing Information: Mifepristone*, p. 2 (*revised* 2023), https://www.fda.gov/media/164653/download.

³⁰⁹ State of California, *California Abortion Access: Types of Abortion* (last accessed January 30, 2024), https://abortion.ca.gov/getting-an-abortion/types-of-abortion/.

³¹⁰ Governor Hochul has announced the Fiscal Year 2024 Budget will require private insurers to cover offlabel medication abortion, which could allow medication abortion after ten weeks. See Governor Kathy
Hochul, Governor Hochul Announces Major Actions to Strengthen Abortion Protections and Access as Part of FY
2024 Budget (May 3, 2023), https://www.governor.ny.gov/news/governor-hochul-announces-major-actions-strengthen-abortion-protections-and-access-part-fy. See also New York State Department of Health, NYS DOH
Abortion Services (2024), https://www.health.ny.gov/health-care/abortion-services/; See, e.g., Washington State
Department of Health, Medication Abortion Access in Washington (last accessed 29 July 2024),
<a href="https://doh.wa.gov/you-and-your-family/sexual-and-reproductive-health/abortion/medication-abortion-access-washington#:~:text=Abortion%2C%20including%20medication%20abortion%2C%20is,helps%20fund%20provide
%20medication%20abortions.

³¹¹ Ministry of Health (New Zealand), *New Zealand Aotearoa Abortion Clinical Guideline* (2021), https://www.health.govt.nz/system/files/documents/publications/new-zealand-aotearoa abortion clinical guideline.pdf.

Metric 6:

Location-Based Requirements

Requirements that individuals physically visit a health facility for a consultation or ultrasound prior to accessing medication abortion pills, or that they ingest the pills in a facility or otherwise in the presence of a healthcare provider undermine access to care and contradict guidance from health authorities. FIGO recognizes that in-person consultations are not essential to the provision of safe and effective abortions, ³¹² and the WHO recommends that, for pregnancies up to 12 weeks of gestation, individuals should be able to self-assess eligibility for medication abortion, self-administer either the combination of mifepristone and misoprostol or misoprostol alone, and self-assess the success of the abortion. ³¹³ An enabling environment allows pregnant people to self-administer medication abortion without pre-or post-abortion visits in-person and permits them to choose where they want to ingest the pills.

Indicators:



SUPPORTIVE: The legal and policy framework does not explicitly require an in-person visit or that medication abortion pills be administered in a specific facility.



RESTRICTIVE: The legal and policy framework explicitly requires an in-person visit or that medication abortion pills be administered in a specific facility.



NOT APPLICABLE (N/A): Medication abortion is not legally permissible, either because abortion is banned under all circumstances or because medication abortion pills are not registered.

Country-by-Country analysis

Africa

• Ethiopia: SUPPORTIVE

The Ethiopian Criminal Code mandates that abortions must be performed by a "recognized medical institution," 314 which has been specified to include locations outside traditional facilities in recent abortion guidelines from the Ministry of Health. 315 These guidelines explicitly permit self-administering medication

³¹² International Federation of Gynecology and Obstetrics (FIGO), *FIGO Endorses the Permanent Adoption of Telemedicine Abortion Services* (Mar. 18, 2021), https://www.figo.org/FIGO-endorses-telemedicine-abortion-services.

³¹³ World Health Organization, Abortion Care Guideline, p. 98 (2022).

³¹⁴ Penal Code of the Federal Democratic Republic of Ethiopia, Art. 551(1) (2004).

³¹⁵ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, p. 20 (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 20 23.pdf.

abortion if the pregnant person has access to a provider for examinations and counseling as well as a "mobile health team approach" for remote areas.³¹⁶

• Kenya: SUPPORTIVE

There are not any explicit in-person or location-based requirements for medication abortion in Kenya.

• Mozambique: RESTRICTIVE

Mozambique's Ministerial Decree regulating abortion requires that mifepristone be administered in a healthcare unit or hospital, although patients may take the subsequent dose of misoprostol at home if the pregnancy is in the first 9 weeks.³¹⁷ For pregnancies between 9 and 12 weeks, the entire medication abortion must take place at a healthcare unit or hospital.³¹⁸

Nigeria: RESTRICTIVE

Nigeria's policy framework requires that the pregnant person has a physical examination to confirm that the pregnancy is life threatening.³¹⁹ Additionally, for pregnancies of 9 to 12 weeks, medication abortion must be "administered in a healthcare facility."³²⁰

• Rwanda: RESTRICTIVE

Rwandan law stipulates that abortions may only take place in "a public or private health facility licensed as a hospital or a polyclinic by the Minister in charge of health." ³²¹

• South Africa: RESTRICTIVE

Health guidelines for the public sector set out that mifepristone must be administered in a healthcare facility, while misoprostol may be self-administered at home for pregnancies under 10 weeks.³²²

³¹⁶ Federal Democratic Republic of Ethiopia, Ministry of Health, *Technical and Procedural Guidelines for Abortion Services in Ethiopia*, p. 20 f. (2023), https://www.moh.gov.et/sites/default/files/2024-07/Technical%20and%20Procedural%20Guideline%20for%20Abortion%20care%20services%20in%20Ethiopia 2023.pdf.

Ministerial Decree No. 60/2017 (Mozambique), p. 1122 (2017) (underlining that medication abortion between 9 and 12 weeks must take place at a healthcare unit or hospital).

³¹⁸ Ministerial Decree No. 60/2017 (Mozambique), p. 1122 (2017) (finding that the use of Misoprostol at home is acceptable, and encouraged, for pregnancies in the first 9 weeks, after Mifepristone has been taken at a healthcare unit).

³¹⁹ Federal Ministry of Health (Nigeria), *National Guidelines on Safe Termination of Pregnancy for Legal Indications*, p.14 (2018).

³²⁰ Federal Ministry of Health (Nigeria), *National Guidelines on Safe Termination of Pregnancy for Legal Indications*, p. 16 (2018).

³²¹ Ministerial Order N°002/MoH/2019 of 08/04/2019 determining conditions to be satisfied for a medical doctor to perform an abortion (Rwanda), Art. 5 (2019).

³²² Republic of South Africa, National Department of Health, *National Clinical Guidelines for Implementation of the Choice on Termination of Pregnancy Act, Ed.1*, pp.16-17 (2019). **Notably, NGOs and providers in the private health sector offer remote medication abortion services without an in-person visit up to 10 weeks in accordance with guidelines for the provision of remote healthcare services that were adapted during COVID-19.** *See* **Health Professions Council of South Africa,** *Notice to Amend Telemedicine Guidelines during COVID-19* **(2020), https://www.hpcsa-blogs.co.za/notice-to-amend-telemedicine-guidelines-during-covid-19/ (last accessed Aug 7, 2024).**

• Tanzania: RESTRICTIVE

The Ministry of Health's Comprehensive Post-Abortion Care Guidelines set out that the abortion procedure must be carried out carried out in a health facility that can provide reasonable health services without endangering the life of the pregnant person.³²³

• Uganda: N/A

Neither mifepristone nor misoprostol are approved for abortion, and Uganda criminalizes providing or taking medication for abortion purposes.³²⁴

Asia

• India: RESTRICTIVE

India only permits termination of pregnancy at a medical facility.³²⁵ The abortion guidelines note that in the case of medication abortion, while mifepristone must be administered by a health professional in a medical facility, misoprostol may be self-administered at home.³²⁶

• Indonesia: N/A

As misoprostol is not registered for abortion purposes and mifepristone is not registered in Indonesia, this metric is not applicable.

• Nepal: SUPPORTIVE

Although abortion services must be provided by a "listed health service provider,"³²⁷ there are not any inperson or location-based requirements.

³²³ The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, Comprehensive Post-Abortion Care Guidelines, p. 21 (Aug. 2020). Additionally, the Guidelines note that depending on the type of abortion, the procedure may require a facility equipped to provide Comprehensive Emergency Obstetric and Newborn Care or similar services. However, they also indicate that misoprostol can be utilized in lower-level facilities that are not permitted to perform Manual Vacuum Aspiration, see The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, Comprehensive Post-Abortion Care Guidelines, pp. 2, 21 (Aug. 2020).

³²⁴ Penal Code Act (Uganda), Sections 141-142 (2014).

³²⁵ "A hospital established or maintained by the Government; a place approved by the Government or a District Level Committee (DLC) constituted by that Government with the Chief Medical Officer (CMO) as the Chairperson of the Committee". Government of India, Ministry of Health and Family Welfare, Comprehensive Abortion Care: Training and Service Delivery Guidelines, p. 9 (2023); The Medical Termination of Pregnancy (Amendment) Act (India), Act No. 64 of 2002, which amends The Medical Termination of Pregnancy Act, Section 4 (1971).

³²⁶ Government of India, Ministry of Health and Family Welfare, *Comprehensive Abortion Care: Training and Service Delivery Guidelines*, p. 54 (2023) ("[I]f misoprostol is administered at home, a minimum of two visits [to a health care site] required.").

³²⁷ Safe Motherhood and Reproductive Health Rights Act (Nepal), Art. 18 (2018).

• Pakistan: SUPPORTIVE

The Pakistan Government's Abortion Guidelines explicitly allow for the self-administration of misoprostol at home, provided that certain circumstances allow it, such as proximity to a healthcare facility in case of an emergency.³²⁸

• Philippines: N/A

Abortion is not explicitly permitted in the Philippines under any circumstances.³²⁹ As such, there are no regulations around location-based requirements.

• Sri Lanka: N/A

Neither mifepristone nor misoprostol are registered for abortion use in Sri Lanka, making this metric not applicable.

• Thailand: RESTRICTIVE

At least the first dose of medication must be taken at a healthcare facility for all pregnancies. For pregnancies between 12 and 24 weeks, both doses must be taken at a healthcare facility, and there is a required 1-3 overnight stay with supervision by a doctor after the second dose.³³⁰

Europe

• Belgium: RESTRICTIVE

Mifepristone must always be administered at the healthcare facility.³³¹ The pregnant person can take misoprostol at home if the multidisciplinary team at the facility considers the conditions to be safe (including that a doctor is available on call and another person is present who is aware of the medication abortion being performed).³³²

• France: SUPPORTIVE

The French Public Health Code stipulates that abortions can be performed by physicians or midwives in a public or private health institutions but can also be carried out remotely.³³³ The French Health Ministry has

<u>upload/7x027006c2abe84e89b5c85b44a692da94/202111/m</u> <u>magazine/35441/2594/file_download/70cac4a49039e2_e01505b4ea3cb855b3.pdf.</u>

³²⁸ Government of Pakistan, Ministry of National Health Services, Regulations and Coordination, *National Service Delivery Standards and Guidelines for High-Quality Safe Uterine Evacuation and Post-abortion Care* (March 2018), p. 11, Standard 42, https://pakistan.ipas.org/wp-content/uploads/2021/06/Pakistan-National-SGs_Final-copy-March-30-2018.pdf.

³²⁹ Revised Penal Code of the Philippines, Act. No. 3815, Arts. 256-259 (1930).

³³⁰ Ministry of Public Health (Thailand), Standard of Practice for Comprehensive Safe Abortion Care, revised edition, p. 38 (2021), https://rh.anamai.moph.go.th/web-

³³¹ National Institute For Health and Disability Insurance, Medical Care Service (Belgium), *Agreement with the Medical-Psycho-Social Centers Guidance for Unwanted Pregnancy*, Art. 12(1)(c) (2024). *See also* Belgian Act on the Voluntary Termination of Pregnancy, Art. 2(1)(b) (2018).

³³² National Institute For Health and Disability Insurance, Medical Care Service (Belgium), *Agreement with the Medical-Psycho-Social Centers Guidance for Unwanted Pregnancy*, Art. 12(1)(c) (2024).

³³³ Code de la Santé Publique (France), Art. L2212-2 (revised 2022).

published a detailed guide for medication abortion, explicitly allowing for self-administration of mifepristone and misoprostol at home.³³⁴

• Germany: SUPPORTIVE

Although the drug approval for mifepristone specifies that it should be administered "in the presence of a doctor or healthcare professional," 335 government officials have recognized that these requirements can be fulfilled via telemedicine and therefore do not require an in-person visit. 336

• Great Britain (England and Wales, Scotland): SUPPORTIVE

The Abortion Act provides that the mandatory consultation with the registered health provider can also be performed by telephone or electronic means, and that the pregnant person can self-administer the medication at their usual place of residence in England or Wales if the pregnancy has not exceeded 10 weeks.³³⁷ Scotland has also adopted this regulation, allowing medication abortion to be performed at the home of the pregnant person in early pregnancy.³³⁸

• Ireland: SUPPORTIVE

Ireland allows people to take both medications in their home or another clinical setting up to 9 weeks gestation.³³⁹

• Italy: RESTRICTIVE

Abortion must be performed in-person by a specialist in obstetrics and gynecology and only in selected authorized locations, such as licensed hospitals.³⁴⁰ Medication abortion can also be performed at authorized and adequately equipped hospital day units, public outpatient facilities and family planning clinics.³⁴¹ Mifepristone must be taken at the health care facility, in accordance with Art. 8 of Law 194/1978.³⁴²

³³⁴ Ministère de la Santé et de la Prévention (France), *Interruption Volontaire de Pregnancy Médicamenteuse à Domicile – Memo Pratique* (2023), https://ivg.gouv.fr/sites/ivg/files/2023-02/Memo-pratique%20IVG%20medicamenteuse WEB.pdf.

pratique% 20IVG% 20medicamenteuse WEB.pdf.

335 German Federal Institute for Drugs and Medical Devices, *Mifegyne Annexes*, p. 27 (2008),
https://www.bfarm.de/SharedDocs/Downloads/DE/Arzneimittel/Pharmakovigilanz/Risikoinformationen/RisikoBew
Verf/m-r/mifegyne_anhaenge.pdf?_blob=publicationFile. Further, its dispensing is limited to authorized abortion
physicians, *see* German Medicinal Products Act, Section 47(a)(1) (1976, revised 2005).

³³⁶ German Bundestag Stenographic Report 191st Session, p. 24170, Frage 38 (2020), https://dserver.bundestag.de/btp/19/19191.pdf.

Abortion Act 1967 (Great Britain), Section 3(D), https://www.legislation.gov.uk/ukpga/1967/87/section/1.

³³⁸ The Abortion Act 1967 ((Place for Treatment for the Termination of Pregnancy) (Approval)) (Scotland) (2022), https://www.sehd.scot.nhs.uk/cmo/CMO(2022)23.pdf.

³³⁹ Health Services Executive (Ireland), *Medical Abortion* (2022),

https://www2.hse.ie/conditions/abortion/methods/medical/#:~:text=You%20must%20be%20no%20more,or%20doct or%20will%20refer%20you; Health Services Executive (Ireland), *Model of Care: Termination of Pregnancy Services*, pp. 10, 17, 19 (2023), https://www.hse.ie/eng/about/who/acute-hospitals-division/woman-infants/national-reports-on-womens-health/model-of-care-termination-of-pregnancy-services-2023-.pdf.

340 Law 194/1978 (Italy), Art. 8 (1978).

³⁴¹ Ministero della Salute, Superior Council of Health Session (Italy), *Guidelines on Voluntary Termination of Pregnancy, with Mifepristone and Prostaglandins*, pp. 1, 7 (2020); Law 194/1978 (Italy), Art. 8 (1978).

³⁴² Agenzia Italiana del Farmaco (AIFA), Determina 865/2020, *Modifica Delle Modalità di Impiego del Medicinale Mifegyne a Base di Mifepristone (RU486)* (2020), Art. 2,

https://www.aifa.gov.it/documents/20142/1134592/Determina 865-2020 MIFEGYNE-RU486.pdf. There are no

• The Netherlands: RESTRICTIVE

In the Netherlands, the law stipulates that abortions may only be carried out in a hospital or clinic that is specifically licensed for this purpose.³⁴³ The drug approval for mifepristone mandates that the pill must be taken at the facility in the presence of the doctor or their medical staff.³⁴⁴ Misoprostol can be taken at home.³⁴⁵

• Norway: RESTRICTIVE

The Norwegian Abortion Act states that abortion must take place at a hospital or at a state approved clinic. ³⁴⁶ For medication abortion, this means the first medication pill is administered in a medical facility. ³⁴⁷ Before nine weeks of gestation, the second pill can be taken at home; thereafter, the second pill must be taken in a hospital. ³⁴⁸

specific location-based requirements in law or policy for misoprostol. In the Latium region, certain facilities permit its administration at home, see Bollettino Ufficiale Della Regione Lazio (Italy), Direzione Salute ed Integrazione Sociosanitaria: Atti Dirigenziali di Gestione (2021), https://www.quotidianosanita.it/allegati/allegato3578209.pdf.

https://wetten.overheid.nl/BWBR0003396/2023-01-01. Termination of Pregnancy Act (The Netherlands), Art. 5(2)(a) (1981), https://wetten.overheid.nl/BWBR0003396/2023-01-01. Wet afbreking zwangerschap (The Netherlands), Stb.1993, p. 655 (2023), https://wetten.overheid.nl/BWBR0003396/2023-01-01. A proposal was adopted in 2022 that will allow abortion medication to be accessible at general practitioners' offices, but is not yet in effect, see Wet afbreking zwangerschap, Stb.2023, p. 43 (16 Jan. 2023),

https://zoek.officielebekendmakingen.nl/stb-2023-43.html and Eerste Kamer der Staten-General, *Initiatefvoorstel-Ellemeet, Kuiken, Paternotte en Van Wijngaarden Legale medicamenteuze afbreking zwangerschap door huisarts* (2023), https://www.eerstekamer.nl/wetsvoorstel/34891 initiatiefvoorstel ellemeet.

³⁴⁴ CBG MEB (The Netherlands), *Medicine Information Bank – Mifegyne 200 mg, tabletten*, p. 3 (2020), https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h128040.pdf; CBG MEB (The Netherlands), *Medicine Information Bank – Sunmedabon, Package Leaflet*, p. 3 (2022),

https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h106099.pdf.

³⁴⁵ CBG MEB (The Netherlands), *Medicine Information Bank – Misoprostol Exelgyn, Package Leaflet*, p. 3 (2024), https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h113032.pdf; CBG MEB (The Netherlands), *Medicine Information Bank – Sunmedabon, Package Leaflet*, p. 3 (2022),

https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h106099.pdf.

³⁴⁶ *Compare*. Termination of Pregnancy Act [Abortion Act] (Norway), Section 3 (1975), https://lovdata.no/dokument/NL/lov/1975-06-13-50.

347 Norwegian Directorate of Health, *Abortion Provoked (W83 Abortion Induced)* (2016), https://www.helsedirektoratet.no/veiledere/sykmelderveileder/diagnosespesifikke-anbefalinger-for-sykmelding/svangerskap-fodsel-og-familieplanlegging-w/abort-provosert-w83-abort-fremkalt#fe892f44-66df-4e77-a2d8-ee885b88a87c-begrunnelse.

³⁴⁸ Norwegian Directorate of Health, *Abortion Provoked (W83 Abortion Induced)* (2016), a2d8-ee885b88a87c-begrunnelse. In contrast, OBGYN guidelines permit the second pill to be taken at home throughout the first 10 weeks, *see* Norwegian Gynecological Association, *Provoked Abortion: Recommendations* (last accessed 1 August 2024), https://www.legeforeningen.no/foreningsledd/fagmed/norsk-gynekologisk-forening/veileder-i-gynekologi/provosert-abort/.

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³⁴³ Termination of Pregnancy Act (The Netherlands), Art. 5(2)(a) (1984),

Sweden: RESTRICTIVE

Swedish legislation requires mifepristone to be administered in a medical facility. ³⁴⁹ An assessment is then made to determine whether the pregnant person can complete the procedure at home, should they wish. 350

Latin America & The Caribbean

Argentina: SUPPORTIVE

The law does not impose specific location requirements.³⁵¹ Although the Ministry of Health's policy necessitates a medical consultation and assessment of gestational age, it does not specify that these must occur at a particular health facility. 352 Rather, the policy affirms that the medication abortion procedure is deemed safe for outpatient and self-managed administration.³⁵³

Brazil: RESTRICTIVE

Medication abortion must be administered in-person at a hospital licensed by the Brazilian Health Authority to perform abortions.³⁵⁴

Chile: RESTRICTIVE

While the technical guidelines indicate that mifepristone may be administered at home after medical consultation, 355 misoprostol must be taken at the healthcare facility within 24 to 36 hours of taking mifepristone. 356 Additionally, abortions after 12 weeks' gestation must take place at a healthcare facility. 357

³⁴⁹ National Board of Health and Welfare (Sweden), Abortion Regulations (SOSFS 2009:15), Ch. 4 S3(1)-(2) (2009); Swedish Abortion Act (Sw. Abortlag, 1974:595), Section 5 (1974).

350 National Board of Health and Welfare (Sweden), Abortion Regulations (SOSFS 2009:15) Ch. 4 S3(1)-(2) (2009).

³⁵¹ See Law No. 27.610 (Argentina) - Access to Voluntary Termination of Pregnancy (2021).

³⁵² Ministry of Health (Argentina), Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE), pp. 21, 58 (2022),

https://bancos.salud.gob.ar/sites/default/files/2023-04/Protocolo_IVE_ILE%202022_1242023.pdf.

³⁵³ Ministry of Health (Argentina), Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE), pp. 13, 41, 66 (2022),

https://bancos.salud.gob.ar/sites/default/files/2023-04/Protocolo_IVE_ILE%202022_1242023.pdf.

³⁵⁴ Ordinance MS/SVS No. 344, of May 12, 1998 (Brazil).

https://bvsms.saude.gov.br/bvs/saudelegis/svs/1998/prt0344 12 05 1998 rep.html; Resolution-RDC No. 13, of March 26, 2010 (Brazil), https://bvsms.saude.gov.br/bvs/saudelegis/anvisa/2010/rdc0013_26_03_2010.html; Ministry of Health (Brazil), Technical Guidelines on Abortion, p. 35 f. (2011),

https://bvsms.saude.gov.br/bvs/publicacoes/atencao_humanizada_abortamento_norma_tecnica_2ed.pdf.

³⁵⁵ Ministry of Health (Chile), National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030, p. 112 (2018), https://www.minsal.cl/wpcontent/uploads/2018/02/NORMA-IVE-ACOMPANAMIENTO 02.pdf (indicating mifepristone may be taken outside the healthcare facility or at home).

³⁵⁶ Ministry of Health (Chile), National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030, p. 112 (2018), https://www.minsal.cl/wpcontent/uploads/2018/02/NORMA-IVE-ACOMPANAMIENTO_02.pdf (instructing the pregnant person must be instructed to return to the hospital within 24 to 48 hours of taking mifepristone to take the next dose of misoprostol). ³⁵⁷ Ministry of Health (Chile), National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030, p. 112 (2018), https://www.minsal.cl/wpcontent/uploads/2018/02/NORMA-IVE-ACOMPANAMIENTO 02.pdf (stating all medication abortions in the second and third trimester must be completed with hospitalization).

• Colombia: SUPPORTIVE

The Colombian Health Ministry states in an official Resolution that medication abortion does not require an in-person visit and can be administered at home.³⁵⁸

• Costa Rica: N/A

As neither misoprostol nor mifepristone are registered in Costa Rica, this indicator is inapplicable. Notably, Costa Rica requires abortions take place at a medical facility.³⁵⁹

• Ecuador: SUPPORTIVE

The legal and policy framework in Ecuador does not explicitly require an in-person visit or that medication abortion pills be administered in a specific facility. However, the Criminal Code limits legal abortions to those conducted by healthcare providers.³⁶⁰

Mexico City: SUPPORTIVE

*Note: As pharmaceuticals are regulated by the federal (not state) government in Mexico, the response to this metric reflects Mexican federal law.

In Mexico, medication abortion can be entirely self-managed in the first 10 weeks.³⁶¹ Before 12 weeks of gestation, medication abortion can be taken in an outpatient setting, ideally taking mifepristone at the facility and misoprostol at home.³⁶² After 12 weeks, medication abortion should be performed under the supervision of trained health personnel within the health unit.³⁶³

• Peru: RESTRICTIVE

The National Technical Guidance states that abortion care must take place in healthcare facility designated level II or higher (public hospitals or clinics).³⁶⁴

³⁵⁸ Ministry of Health (Colombia), Resolution No. 00006051 (January 12, 2023), para. 4.2.5.8, https://www.minsalud.gov.co/Normatividad_Nuevo/Resolución%20No.%20051%20de%202023.pdf.

³⁵⁹ Therapeutic Abortion Protocol of Dec. 2020 (Costa Rica), Protocol No. GM.DDS-AAIP-210520, p. 15 (2020) (finding that if the panel and the pregnant person agree to proceed with the abortion, it must be done at a hospital and by a healthcare professional).

³⁶⁰ Ecuador Criminal Code, Art. 150 (2014).

³⁶¹ Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, pp. 54, 58 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento te cnico aborto.pdf.

³⁶² Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, p. 58 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento te cnico aborto.pdf.

³⁶³ Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, p. 75 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento te cnico aborto.pdf.

³⁶⁴ Ministry of Health (Peru), *National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code*, Sections 5.3, 7.1 (2016), https://www.gob.pe/institucion/minsa/informes-publicaciones/285890-guia-tecnica-nacional-para-la-estandarizacion-del-procedimiento-de-la-atencion-integral-de-la-gestante-de-acuerdo-al-articulo-119-del-codigo-penal. *See also* Ministry of Health (Peru), *Norma Técnica De Salud, Categorias de Establecimientos del Sector Salud V.02* (2006), https://socienee.com/wp-content/uploads/n_nacionales/nn24.pdf.

Uruguay: SUPPORTIVE

While the pregnant person must confer with a healthcare professional and the interdisciplinary team prior to obtaining an abortion, 365 the medication abortion pills can be administered outside of a specific facility and in the individual's own home.³⁶⁶

Northern America

Canada: SUPPORTIVE

In Canada, an in-person visit is no longer obligatory for prescribing medication abortion.³⁶⁷ The decision now rests with the healthcare provider, who may opt for an ultrasound in cases of suspected ectopic pregnancy or uncertain gestational age. 368

California (United States): SUPPORTIVE

California does not have any in-person requirements for abortion.³⁶⁹

Colorado (United States): SUPPORTIVE

Colorado does not have any in-person requirements for abortion.³⁷⁰

New York (United States): SUPPORTIVE

New York does not have any in-person requirements for abortion.³⁷¹

Washington (United States): SUPPORTIVE

Washington does not have any in-person requirements for abortion.³⁷²

³⁶⁶ Ministry of Health (Uruguay), Guía Técnica para la interrupción voluntaria del embarazo (IVE) [Technical

³⁶⁵ See Law No. 18.897 (Uruguay), Art. 3 (2012).

Guidance for the Voluntary Interruption of Pregnancy], 2d. ed., p. 11 (2016) (Unofficial translation, the Spanish version states: Luego de haber sido asesorada, la mujer puede utilizar la medicación en su domicilio en forma segura y efectiva), https://montevideo.gub.uy/sites/default/files/biblioteca/10.guiatecnicaive2daedicion2016msp.pdf. ³⁶⁷ Government of Canada, Information Update Health Canada Approves Updates to Mifegymiso Prescribing

Information: Ultrasound no Longer Mandatory (Apr. 16, 2019), https://healthycanadians.gc.ca/recall-alert-rappelavis/hc-sc/2019/69620a-eng.php.

³⁶⁸ Government of Canada, Linepharma International Limited, *Product Monograph: Mifegymiso*, p. 4 (2015), https://pdf.hres.ca/dpd_pm/00070528.PDF.

³⁶⁹ See Cal. Health & Safety Code §123462; California Abortion Access, Types of Abortion, https://abortion.ca.gov/getting-an-abortion/types-of-abortion/ (accessed Aug 2, 2024) (noting options for getting abortion medication by mail and telehealth).

³⁷⁰ See Colo. Rev. Stat. § 25-6-403; Colorado Office of the Attorney General, Know Your Reproductive Rights, p. 2 (2022), https://coag.gov/app/uploads/2022/06/Know-Your-Reproductive-Rights.pdf (accessed Aug 2, 2024) (noting that abortion can be obtained via telemedicine and receive the prescription by mail).

³⁷¹ See N.Y. Pub. Health Law § 2599-aa; NYC Health, Abortion, https://www.nyc.gov/site/doh/health/healthtopics/abortion.page (accessed Aug 2, 2024) (noting options for telehealth and abortion by mail).

³⁷² See Wash. Rev. Code Ann. § 9.02.110; Washington State Department of Health, Medication Abortion Access in Washington, https://doh.wa.gov/you-and-your-family/sexual-and-reproductive-health/abortion/medication-abortionaccess-washington (accessed Aug. 2, 2024) (noting that medication abortion can be accessed through telehealth and the prescription received via mail).

Oceania

New Zealand: SUPPORTIVE

New Zealand's legal and policy framework does not require an in-person visit before 10 weeks' gestation unless "social or medical circumstances dictate". 373 Between 10 and 20 weeks of pregnancy, the guidelines recommend that an in-patient setting should be offered.³⁷⁴

³⁷³ Ministry of Health (New Zealand), New Zealand Aotearoa Abortion Clinical Guideline, p.17 (2021), https://www.health.govt.nz/system/files/documents/publications/new_zealand_aotearoa_abortion_clinical_guideline <u>pdf.</u>

374 Ministry of Health (New Zealand), New Zealand Aotearoa Abortion Clinical Guideline, p.19 (2021).

Metric 7:

Telemedicine

The WHO recommends telemedicine as an alternative to in-person interactions with a healthcare provider to deliver medical abortion services.³⁷⁵ An enabling environment ensures that individuals can access abortion services via telemedicine or other telehealth services. When countries enact laws and policies regulating telemedicine or other telehealth services, they should specifically include abortion to avoid uncertainties around abortion care can be administered remotely.

Indicators:

SUPPORTIVE: Abortion via telemedicine is explicitly permitted.

NOT SUPPORTIVE: Abortion via telemedicine is neither explicitly permitted nor prohibited.



RESTRICTIVE: Abortion via telemedicine is explicitly not permitted.



NOT APPLICABLE (N/A): Abortion is prohibited altogether.

Country-by-Country analysis:

Africa

• Ethiopia: NOT SUPPORTIVE

Although Ethiopia has telehealth guidelines, they do not expressly permit or prohibit abortion via telemedicine.³⁷⁶

Kenva: NOT SUPPORTIVE

Although Kenya recognizes e-health as "a mode of health service" and has a robust legal framework on telemedicine, it does not explicitly address abortion care. 377

³⁷⁵ WHO, Abortion Care Guideline, p. 95 (2022).

³⁷⁶ See generally, Ministry of Health (Ethiopia), *Ethiopian Telehealth Guide 2020 Version 2* (2020), https://www.researchgate.net/publication/363856102 Ethiopian Telehealth Guide 2020 Version 2.

³⁷⁷ Republic of Kenya, Kenya National eHealth Policy 2016-2030, Health Act No. 21 of 2017, Part XV, no. 103 (2017), <a href="https://repository.kippra.or.ke/bitstream/handle/123456789/1786/2016-2030%20Kenya%20National%20E-Health%20policy.pdf?sequence=1&isAllowed=y#:~:text=Technologically%2C%20eHealth%20is%20one%20of,be%20delivered%20to%20all%20Kenyans. See also Republic of Kenya, Kenya Gazette Supplement, Senate Bills 2021, The County E-Health Bill (2021), http://www.parliament.go.ke/sites/default/files/2022-02/The%20County%20E-Health%20Bill%2C%202021.pdf.

• Mozambique: NOT SUPPORTIVE

Mozambique does not currently have legislation on telemedicine, including for the provision of abortion services. However, Mozambique explicitly requires some aspects of procuring an abortion to be done in person,³⁷⁸ which undermines the ability of individuals to use telemedicine for all aspects of abortion care.

Nigeria: NOT SUPPORTIVE

Nigeria does not currently have legislation on telemedicine, including for the provision of abortion services. However, Nigeria's abortion guidelines explicitly require some aspects of procuring an abortion to be done in person, which undermines the ability of individuals to use telemedicine for all aspects of abortion care.

Rwanda: NOT SUPPORTIVE

Rwanda's legal and policy framework does not explicitly permit or prohibit abortion via telemedicine. However, Rwanda does explicitly require some aspects of procuring an abortion to be done in person,³⁷⁹ which undermines the ability of individuals to use telemedicine for all aspects of abortion care.

South Africa: NOT SUPPORTIVE

South Africa does not explicitly permit or prohibit abortion via telemedicine. 380

• Tanzania: NOT SUPPORTIVE

Although Tanzania has telehealth guidelines, they do not expressly permit or prohibit abortion via telemedicine.³⁸¹ However, Tanzania requires some aspects of procuring an abortion to be done in person, which undermines the ability of individuals to use telemedicine for all aspects of abortion care.³⁸²

• Uganda: NOT SUPPORTIVE

Uganda's legal and policy framework does not explicitly permit or prohibit abortion by telemedicine.

³⁷⁸ See, e.g., Ministerial Decree No. 60/2017 (Mozambique), p. 1122 (2017) (underlining that medication abortion between 9 and 12 weeks must take place at a healthcare unit or hospital).

³⁷⁹ Rwanda Food and Drugs Authority, *Ovoid Misoprostol Tablets 200 mcg* (2024), https://rwandafda.gov.rw/wp-content/uploads/2024/02/Ovoid%20-%20Misoprostol%20200mcg%20Tablets%20-%20PIL.pdf. Rwanda Food and Drugs Authority, Department of Drug and Food Assessment and Registration, Human Medicinal Products Register (2022), https://rwandafda.gov.rw/wp-

 $[\]frac{content/uploads/2024/01/eRWANDA\%20FDA\%20HUMAN\%20MEDICINAL\%20PRODUCTS\%20REGISTER\ JANUARY\%202024.pdf.$

³⁸⁰ Health Professionals Council of South Africa, *General Ethical Guidelines for Good Practice in Telehealth* (2021), https://www.hpcsa-blogs.co.za/wp-content/uploads/2022/08/Booklet-10 Telehealth Dec 2021 .pdf.

³⁸¹ The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Digital Health Strategy* (2019),

 $https://www.healthdatacollaborative.org/fileadmin/uploads/hdc/Documents/Country_documents/Tanzania/Tanzania_Digital_Health_Strategy_2019_-2024.pdf.$

³⁸² The United Republic of Tanzania, Ministry of Health, Community Development, Gender, Elderly and Children, *Comprehensive Post-Abortion Care Guideline*, p. 21 (Aug. 2020).

<u>Asia</u>

• India: NOT SUPPORTIVE

Although India has telehealth guidelines, they do not expressly permit or prohibit abortion via telemedicine.³⁸³ However, India explicitly requires some aspects of procuring an abortion to be done in person,³⁸⁴ undermining the ability of individuals to use telemedicine for all aspects of abortion care.

Indonesia: NOT SUPPORTIVE

Indonesian law permits the use of telehealth and telemedicine for both clinical and non-clinical services, though has no guidance on how this relates to the provision of abortion.³⁸⁵

Nepal: NOT SUPPORTIVE

There are general telemedicine guidelines for registered medical practitioners in Nepal, but these do not contain provisions for abortion services. ³⁸⁶ A 2021 government guideline states that the Nepalese government, in coordination with federal, provincial and local authorities, will issue regulations for the provision of home-based medication abortion through telemedicine, ³⁸⁷ but these regulations have not been issued yet.

• Pakistan: NOT SUPPORTIVE

Pakistan does not currently have any laws or policies explicitly prohibiting or permitting telemedicine, including for abortion.³⁸⁸

• Philippines: N/A

Abortion is completely prohibited in the Philippines.³⁸⁹ As such, there is no guidance on the use of telemedicine for abortion.

• Sri Lanka: **NOT SUPPORTIVE**

Sri Lanka does not currently have legislation on telemedicine, including for the provision of abortion services.

 $https://esanjeevani.mohfw.gov.in/assets/guidelines/Telemedicine_Practice_Guidelines.pdf.$

³⁸³ Medical Council of India, Telemedicine Practice Guidelines (2020),

³⁸⁴ Abortions must take place at a "Hospital established or maintained by Government", or another place approved for the purposes of the MTP Act. The Medical Termination of Pregnancy (Amendment) Act (India), Act No. 64 of 2002, Section 4, which amends The Medical Termination of Pregnancy Act (1971).

³⁸⁵ Laws of the Republic of Indonesia, Number 17 of 2023, p. 48, Article 172 (2023),

https://www.hukumonline.com/pusatdata/detail/lt64d2f9cf7ee9d/undang-undang-nomor-17-tahun-2023/.

³⁸⁶ Nepal Medical Council, *Telemedicine Guidelines for Registered Medical Practitioners in Nepal* (2020), https://nmc.org.np/files/4/Telemedicine% 20guidelines% 20for% 20registered% 20medical% 20practitioners% 20in% 20nepal.pdf.

³⁸⁷ Government of Nepal, Ministry of Health and Population, *Safe Abortion Service Program Management Guideline*, p. 4 (2021),

 $[\]frac{https://reproductiverights.sharepoint.com/:b:/s/AsiaUnit/ESkDehUjRz9OiA9zEORNNhABYLQDflrCU0SihSkw-Pv4A?e=vT2XkX.}{}$

³⁸⁸ See World Health Organization, Atlas of eHealth Country Profiles, p. 264 (2016),

 $[\]underline{https://www.who.int/observatories/global-observatory-for-ehealth}.$

³⁸⁹ Revised Penal Code of the Philippines, Act. No. 3815, Art. 256-259 (1930).

Thailand: NOT SUPPORTIVE

Although Thailand has guidelines on telemedicine, these do not explicitly address abortion. ³⁹⁰ Draft guidelines for the use of telemedicine for abortion care have been published through collaboration between the Department of Health and the RSA Network (Referral System for Safe Abortion). ³⁹¹

Europe

Belgium: NOT SUPPORTIVE

There are no specific provisions for abortion in the general telemedicine guidelines.³⁹²

• France: SUPPORTIVE

The law explicitly permits the mandatory pre-abortion consultation to be conducted remotely,³⁹³ and the Health Ministry has published guidance that allows abortion medication to be taken at home.³⁹⁴

Germany: NOT SUPPORTIVE

There are no explicit regulations on abortion via telemedicine. In response to an inquiry from a Bundestag member, the Parliamentary State Secretary stated in 2020 that current German federal law does not prohibit counseling and medical treatment for abortion via telemedicine.³⁹⁵ Some states have passed laws that render telemedical abortion unfeasible for abortion care facilities in the state.³⁹⁶

• Great Britain (England and Wales, Scotland): SUPPORTIVE

Medication abortion via telemedicine is explicitly permitted for pregnancies that do not exceed 10 weeks at the time the first medicine is administered.³⁹⁷

angebote-helfen-848537.html.

³⁹⁰ Medical Council of Thailand, *Notification No. 54/2563* (2020), https://tmc.or.th/index.php/News/News-and-Activities/Telemedicine.

³⁹¹ Ministry of Public Health (Thailand), *Telemedicine Guideline for Medical Abortion* (last accessed 1 Aug. 2024), https://rh.anamai.moph.go.th/web-upload/7x027006c2abe84e89b5c85b44a692da94/tinymce/kpi64/1_6/1_6_1-25.pdf (These guidelines are only a draft and have not been officially endorsed by the government but have been widely used in Thailand).

³⁹² See Order of Physicians (Belgium), *Teleconsultaties in het Huidige Zorglandschap – Deontologische Regels* (2022), https://ordomedic.be/nl/adviezen/deontologie/kwaliteit-van-de-zorg/teleconsultaties-in-het-huidige-zorglandschap-deontologische-regels.

³⁹³ Code de la Santé Publique (France), Art. L2212-2 (revised 2022).

³⁹⁴ Ministère de la Santé et de la Prévention (France), *Interruption Volontaire de Pregnancy Médicamenteuse à Domicile – Memo Pratique* (2023), https://ivg.gouv.fr/sites/ivg/files/2023-02/Memo-pratique%20IVG%20medicamenteuse_WEB.pdf.

³⁹⁵ Dr. Thomas Gebhart (Parliamentary State Secretary), *German Bundestag Stenographic Report 191st Session*, 24170 f. (2020), https://dserver.bundestag.de/btp/19/19191.pdf.

³⁹⁶ See, e.g., the Bavarian Health Services Act (Germany), Art. 22 (3) No. 3 (2022), which requires facilities that perform abortions to demonstrate that they have adequate emergency intervention. According to a spokeswoman for the Ministry of Health in Munich, this cannot be guaranteed via telemedicine, see Jessica Roth, Schwangerschaftsabbruch: Könnten Telemedizinische Angebote Helfen?, APHOTEKENUMSCHAU (2 Feb. 2022), https://www.apotheken-umschau.de/familie/schwangerschaft/schwangerschaftsabbruch-koennten-telemedizinische-

³⁹⁷ Abortion Act 1967 (Great Britain), Section 3(D), https://www.legislation.gov.uk/ukpga/1967/87/section/1; The Abortion Act 1967 (Place for Treatment for the Termination of Pregnancy (Approval) (Scotland) (2022), https://www.sehd.scot.nhs.uk/cmo/CMO(2022)23.pdf.

• Ireland: SUPPORTIVE

Ireland's Model of Care for the Termination of Pregnancy Services promotes a blended approach in the provision of abortion services, combining both in-person and remote telemedicine components.³⁹⁸ Fully remote abortion via telemedicine is permitted in the first 9 weeks of pregnancy.³⁹⁹

• Italy: NOT SUPPORTIVE

In Italy, telemedicine is generally permitted, ⁴⁰⁰ but there are no specific regulations regarding abortion. As Italy requires individuals have an ultrasound and at least one pill to be taken at a healthcare facility, ⁴⁰¹ fully remote access to medication abortion is unlikely.

• The Netherlands: **NOT SUPPORTIVE**

Telemedicine is generally permitted in the Netherlands, and medicine can be prescribed via telemedicine so long as there is either a pre-existing doctor-patient relationship⁴⁰² or if a physical consultation is not necessary for the prescription and the prescriber has access to the patient's medication history.⁴⁰³ There are no specific regulations on abortion via telemedicine. The requirement that mifepristone must be taken at the medical facility⁴⁰⁴ undermines the ability of individuals to use telemedicine for all aspects of abortion care.

Norway: NOT SUPPORTIVE

Norway does not currently have legislation on telemedicine, including for the provision of abortion services. However, Norway explicitly requires some aspects of procuring an abortion to be done in person, which undermines the ability of individuals to use telemedicine for all aspects of abortion care.⁴⁰⁵

³⁹⁸ Health Services Executive (Ireland), *Model of Care: Termination of Pregnancy Services*, p. 3 (2023), https://www.hse.ie/eng/about/who/acute-hospitals-division/woman-infants/national-reports-on-womens-health/model-of-care-termination-of-pregnancy-services-2023-.pdf.

³⁹⁹ Health Services Executive (Ireland), *Medical Abortion* (2022),

https://www2.hse.ie/conditions/abortion/methods/medical/#:~:text=You%20must%20be%20no%20more,or%20doct or%20will%20refer%20you; Health Services Executive (Ireland), *Model of Care, Termination of Pregnancy Services*, pp. 10, 17, 19 (2023), https://www.hse.ie/eng/about/who/acute-hospitals-division/woman-infants/national-reports-on-womens-health/model-of-care-termination-of-pregnancy-services-2023-.pdf.

⁴⁰⁰ See, e.g., Ministero della Salute (Italy), *Decree No. 77* (23 May 2022) (establishing standards for home care assistance); Ministero della Salute (Italy), *National Guidelines for the Provision of Telemedicine Services* (27 Oct. 2020) (providing uniform definitions and standards for telemedicine services).

⁴⁰¹ Ministero della Salute, Superior Council of Health Session (Italy), *Guidelines on Voluntary Termination of Pregnancy, with Mifepristone and Prostaglandins*, p. 10(f) (2020).

⁴⁰² Dutch Medicines Act (*Geneesmiddelenwet*), Art. 67 (2020), https://wetten.overheid.nl/BWBR0021505/2020-04-01 (prohibiting doctors to prescribe medicines to patients whom he or she has never physically met).

⁴⁰³ The Kingdom of the Netherlands, *Policy rule for prescribing via the internet*, Stb. 2023, 10521 (11 Apr. 2023), https://zoek.officielebekendmakingen.nl/stcrt-2023-10521.html.

⁴⁰⁴ CBG MEB (The Netherlands), *Medicine Information Bank – Mifegyne 200 mg, tabletten*, p. 3 (2020), https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h128040.pdf; CBG MEB (The Netherlands), *Medicine Information Bank – Sunmedabon, Package Leaflet*, p. 3 (2022), https://www.geneesmiddeleninformatiebank.nl/bijsluiters/h106099.pdf

⁴⁰⁵ *Compare*. Termination of Pregnancy Act [Abortion Act] (Norway), Section 3 (1975), https://lovdata.no/dokument/NL/lov/1975-06-13-50.

Sweden: NOT SUPPORTIVE

Swedish law does not provide guidance on how regulations on telemedicine should apply to abortion. 406 However, the requirement that the first abortion pill be taken in a medical facility undermines the ability of individuals to use telemedicine for all aspects of abortion care. 407

Latin America & The Caribbean

Argentina: NOT SUPPORTIVE

Abortion through telemedicine is not specifically regulated by law or policy in Argentina. The general laws on telemedicine permit prescriptions through telemedicine. 408 Given that the Ministry of Health's 2022 policy allows for self-managed abortions, 409 this provision should also apply to misoprostol and mifepristone.

Brazil: RESTRICTIVE

Abortion via telemedicine is not permitted. 410

Chile: **NOT SUPPORTIVE**

In 2023, Chile passed a law (expected to enter into force in September 2024) that generally permits the provision of healthcare services via telemedicine. 411 However, it does not specifically address abortion services via telemedicine. Since in-person drug administration at a facility is mandated, 412 this impedes the use of telemedicine for all aspects of abortion.

Colombia: SUPPORTIVE

The Colombian Health Ministry explicitly recognizes that medication abortion can be conducted through telemedicine.413

⁴⁰⁶ See, e.g., Ministry of Health and Social Affairs (Sweden), Efficient and needs-based digital care: Ds 2023:27 (2023), https://www.regeringen.se/rattsliga-dokument/departementsserien-och-promemorior/2023/09/ds-202327/; and National Board of Health and Welfare (Sweden), Digital Care Principles,

https://www.socialstyrelsen.se/globalassets/sharepoint-dokument/artikelkatalog/ovrigt/2018-11-2.pdf.

⁴⁰⁷ National Board of Health and Welfare (Sweden), Abortion Regulations (SOSFS 2009:15), Ch. 4 S3(1)-(2); Swedish Abortion Act (Sw. Abortlag, 1974:595), Section 5 (1974).

⁴⁰⁸ Law No. 27.553 (Argentina) (2020), https://www.boletinoficial.gob.ar/detalleAviso/primera/233439/20200811.

⁴⁰⁹ Ministry of Health (Argentina), Protocolo Para la Atención Integral de las Personas con Derecho a la Interrupción Voluntaria y Legal del Embarazo (IVE/ILE), p. 66 (2022),

https://bancos.salud.gob.ar/sites/default/files/2023-04/Protocolo_IVE_ILE%20202_1242023.pdf. The guidelines emphasize that an ultrasound is not a requirement to access abortion.

⁴¹⁰ See e.g., Ministério da Saúde (Brazil), Nota Informativa Nº 1/2021-SAPS/NUJUR/SAPS/MS (2021),

https://egestorab.saude.gov.br/image/?file=20210607 N NotaInformativaMisoprostol 7420033149594271099.pdf. ⁴¹¹ Ministry of Health (Chile), *Law* 21541 (2023),

https://www.bcn.cl/leychile/navegar/imprimir?idNorma=1190336&idVersion=2023-03-17.

⁴¹² Ministry of Health (Chile), National Technical Guideline: Support and Comprehensive Care for the Woman who is in any of the Three Causes Regulated by Law 21,030, p. 112 (2018), https://www.minsal.cl/wpcontent/uploads/2018/02/NORMA-IVE-ACOMPANAMIENTO_02.pdf.

413 Ministry of Health (Colombia), Resolution No. 00006051, para. 4.2.5.8.1 (12 Jan. 2023),

https://www.minsalud.gov.co/Normatividad Nuevo/Resolución%20No.%20051%20de%20203.pdf.

• Costa Rica: NOT SUPPORTIVE

Costa Rica does not have explicit legislation regulating abortion via telemedicine. Nonetheless, Costa Rica explicitly requires some aspects of procuring an abortion to be done in-person, which undermines the ability of individuals to use telemedicine for all aspects of abortion care.⁴¹⁴

Ecuador: NOT SUPPORTIVE

There are no explicit guidelines or legislation on telemedicine in Ecuador, including for abortion care.

• Mexico City: SUPPORTIVE

*Note: As pharmaceuticals are regulated by the federal (not state) government in Mexico, the response to this metric reflects Mexican federal law

The abortion guidelines by the Mexican Health Ministry state that telemedicine may be used to provide services for medical abortion, either partially or in its entirety.⁴¹⁵

• Peru: NOT SUPPORTIVE

Although Peru has telehealth guidelines, they do not expressly permit or prohibit abortion via telemedicine. However, Peru's abortion guidelines explicitly require some aspects of procuring an abortion to be done in person, which undermines the ability to use telemedicine for all aspects of abortion. 417

• Uruguay: NOT SUPPORTIVE

Although telemedicine is generally permissible in Uruguay, the regulations do not explicitly address abortion.⁴¹⁸

Northern America

• Canada: NOT SUPPORTIVE

Abortion via telemedicine is not formally regulated through government guidelines. Telemedicine more generally is regulated on a provincial and territorial basis, by each jurisdiction's college of physicians.⁴¹⁹

⁴¹⁴ See, e.g., Therapeutic Abortion Protocol of Dec. 2020 (Costa Rica), Protocol No. GM.DDS-AAIP-210520, p. 15 (finding that if the panel and the pregnant person agree to proceed with the abortion, it must be done at a hospital and by a healthcare professional).

⁴¹⁵ Gobierno de México, *Lineamiento Técnico para la atención del Aborto Seguro en México*, p. 54 (2022), https://www.gob.mx/cms/uploads/attachment/file/779301/V2-FINAL_Interactivo_22NOV_22-Lineamiento te cnico aborto.pdf.

Lineamiento te cnico aborto.pdf.

416 Ministry of Health (Peru), General Guideline for Telehealth (2021), https://bvs.minsa.gob.pe/local/MINSA/5418.pdf.

⁴¹⁷ See, e.g., Ministry of Health (Peru), National Technical Guide For Standardization of the Procedure for the Comprehensive Care for Pregnant Women in the Voluntary Termination Of Pregnancy for Therapeutic Termination of Pregnancy at 22 Weeks with Informed Consent Within the Framework of the Article 119 of the Penal Code, Sections 6.4.1-6.4.3 (2016), https://www.gob.pe/institucion/minsa/informes-publicaciones/285890-guia-tecnica-nacional-para-la-estandarizacion-del-procedimiento-de-la-atencion-integral-de-la-gestante-de-acuerdo-al-articulo-119-del-codigo-penal.

⁴¹⁸ See Law No. 19.896 (Uruguay), Approval of the General Guidelines for the Implementation and Development of Telemedicine as the Provision of Health Services (2020), https://www.impo.com.uy/bases/leyes/19869-2020.

⁴¹⁹ Health Canada, Virtual Care – Policy Framework, p. 4 (7 July 2021), https://www.impo.com.uy/bases/leyes/19869-2020.

However, the Society of Obstetricians and Gynaecologists of Canada has adopted a protocol guiding abortion providers on how to perform all steps of medication abortion via telemedicine. 420

• United States (California): SUPPORTIVE

Telehealth is generally permissible in California,⁴²¹ and there seem to be no legal restrictions on abortion via telemedicine under California laws.⁴²² Further, the California Education Code provides that every public university student health center should offer medication abortion, which can also be performed through telehealth services.⁴²³ Additionally, California has implemented laws protecting healthcare providers who assist people in other states with obtaining abortions via telehealth consultations.⁴²⁴

United States (Colorado): SUPPORTIVE Colorado permits abortion via telemedicine. 425

• United States (New York): SUPPORTIVE

New York law explicitly allows abortions via telemedicine. 426 Further, New York has enacted a law protecting providers who prescribe medication abortion to individuals residing outside of the state of New York via telehealth services. 427

• United States (Washington): SUPPORTIVE

Washington's Department of Health has recognized telemedicine as an acceptable practice for abortions. 428

https://hcpf.colorado.gov/sites/hcpf/files/Bulletin 0122 B2200472.pdf.

⁴²⁰ Edith Guilbert et al., *Canadian Protocol for the Provision of Medical Abortion via Telemedicine* (last accessed 1 Aug. 2024),

 $[\]frac{\text{https://sogc.org/common/Uploaded\%20files/CANADIAN\%20PROTOCOL\%20FOR\%20THE\%20PROVISION\%2}{00F\%20MA\%20VIA\%20TELEMEDICINE.pdf}.$

⁴²¹ Cal. Bus. & Prof. Code § 2290.5. See also Cal. Bus. & Prof. Code § 686 (West).

⁴²² See California Government, California Abortion Access – Getting an Abortion, Types of Abortion (last accessed 10 Oct. 2023), https://abortion.ca.gov/getting-an-abortion/types-of-abortion/ ("[i]n California, you may be able to get your abortion medication by mail after a telehealth visit with a qualified provider").

⁴²³ CAL. EDUC. CODE § 99251 (2019).

⁴²⁴ See, e.g., Cal. Health & Safety Code Sect. 123468.5 ("(a)(1) California law governs in any action in this state, whether civil, administrative, or criminal, against any person who provides, receives, aids or abets in providing or receiving, or attempts to provide or receive, by any means, including telehealth, the health care services described in paragraph (2) if the provider was located in this state or any other state where the care was legal at the time of the challenged conduct").

⁴²⁵ See Colorado Attorney General, Know your reproductive rights (2022),

https://coag.gov/app/uploads/2022/06/Know-Your-Reproductive-Rights.pdf ("...in Colorado, physicians, nurse practitioners, and physician assistants can prescribe abortion medication in the first 10 weeks of a pregnancy *via a telehealth appointment.*"); Colorado Dept. of Health Care Policy & Financing, *Telemedicine – Provider Information* (last accessed 1 Aug 2024), https://hcpf.colorado.gov/provider-telemedicine. *See also* Colorado Dept. of Health Care Policy & Financing, *Provider Bulletin Jan. 2022*, pp. 15-17 (2022),

⁴²⁶ N.Y. Comp. Codes R. & Regs. Tit. 10, Sect. 756.3(a).

⁴²⁷ See N.Y. Crim. Proc. Law Sect. 570.17(1)(a).

⁴²⁸ Washington State Department of Health, *Sexual and Reproductive Health: Telehealth Services* (last visited June 24, 2024), https://doh.wa.gov/you-and-your-family/sexual-and-reproductive-health/telehealth-services.

Oceania

•	New Zealand:	SUPPORTIVE
-	Tien Zeminia.	

New Zealand's abortion guidelines permit abortion by telemedicine, 429 and its National Abortion Telehealth Service facilitates entirely remote early medication abortions up to ten weeks' gestation. 430

⁴²⁹ Ministry of Health (New Zealand), New Zealand Aotearoa Abortion Clinical Guideline, p. 6 (2021), https://www.health.govt.nz/system/files/documents/publications/new_zealand_aotearoa_abortion_clinical_guideline <u>.pdf.</u>

430 Ministry of Health (New Zealand), *New Zealand Aotearoa Abortion Clinical Guideline*, p. 6 (2021).



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