Finance and economics Goods covered by proposed tariffs Chemicals 0.7 Steel and aluminium 1.7 Printers 2.8 **Plastics** 3.5 Televisions and displays 4.5 Soyabeans Cereal crops 1.3 12.4 Propane 1.7 **American imports** Aircraft 16.3 **Electronics** American exports from China, 2017 26.9 to China, 2017 \$506bn \$130bn Cotton 1.0 Cars 10.6 Medical Other 1.0 equipment **6.4** Chemicals 2.1 Cars 1.8 Other transport equipment 1.0 Other 0.4 Blow for blow

A trade war between America and China takes shape

ALK of tariffs is in danger of developing Linto cries of trade war. On April 3rd America published a list of some 1,300 Chinese products it proposes to hit with tariffs of 25%. Just a day later China produced its own list, covering 106 categories. "As the Chinese saying goes, it is only polite to reciprocate," said the Chinese embassy in Washington, DC.

According to the Peterson Institute for International Economics, a think-tank, America's list covers Chinese products worth \$46bn in 2017 (9% of that year's total goods exports to America; see graphic). China's covers American goods worth around \$50bn in 2017 (38% of exports). The sums were enough to move markets on April 4th, though the s&P 500 index soon made up lost ground.

Both countries' lists are, for now, no more than threats. Over the next two months America's list will be open for public consultation (there is no deadline for the tariffs to come into force). China has said that it will wait for America to move. There is still a chance the two sides will choose a deal over a trade war. Although America's list was drawn up in response to China's alleged theft of American firms' intellectual property, Mr Trump regards the trade deficit with China as a separate affront. Tariffs might vet be avoided by China agreeing to buy more American stuff.

But this skirmish follows others. On March 23rd America imposed tariffs on steel and aluminium from some countries, including China. That prompted tariffs covering around \$3bn of American exports to China. More retaliation is expected, as the Chinese react to separate American tariffs on solar panels and washing machines.

Historians of trade have an advantage over those who study wars of the military kind. Each side in a trade dispute lays out in detail the products to be affected. That makes it easier to analyse their strategies.

Mr Trump's tariffs on steel and aluminium turn out to be rather crude. They are an attempt to protect a single industry by blocking foreign competition, guided by a mistaken belief that this will make it stronger. By contrast, China's retaliation, and the latest American threats over intellectual property, are more sophisticated. Rather than coddling one industry, they are meant to prod a trading partner into changing its behaviour. They are means, not ends.

This week's American list is designed to hit products benefiting from China's industrial policy, including its "Made in China 2025" plan to dominate certain strategic sectors. Industrial robots, motors for electric vehicles and semiconductors are all in its sights. (At least 90 products, including aircraft parts and cars, recorded no Chinese exports to America in 2017 and may

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Buttonwood is away

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be intended as a pre-emptive strike.)

That might seem fair in Mr Trump's eyes. But bureaucrats crafting trade-protection policy face a trade-off between punching the other country and protecting their own consumers. Even before the latest announcement, some offending products had been dropped from America's list after government analysts identified them as "likely to cause disruptions to the us economy", or "subject to legal or administrative constraints". The final choice took account of the availability of substitutes from elsewhere. Analysts at Goldman Sachs, a bank, estimate that of the products proposed for tariffs, only around 20% of America's imports in 2017 came from China (the share is higher for LEDS, televisions, and printers and copiers).

The element of surprise

Some parts of America's strategy were unexpected. Minimising disruption to businesses would suggest tariffs on finished goods rather than their inputs. Some companies may not realise that their suppliers are buying from China, so higher costs for intermediate goods could travel along supply chains in unpredictable ways. Pricier parts could make American manufacturers less competitive than foreign rivals. However, although the two biggest tariff lines by value on America's list were colour-screen televisions and passenger vehicles, consumer products accounted for less than 20% of the affected imports.

What of China? In response to America's tariffs on steel and aluminium, it placed tariffs on \$0.2bn-worth of iron and steel tubes, pipes and hollow profiles, and \$1.2bn-worth of aluminium waste. This echoed Canada's response to the American Smoot-Hawley tariff of 1930, when it >> 64 Finance and economics The Economist April 7th 2018

raised tariffs on eggs as retaliation for America doing the same. Douglas Irwin of Dartmouth College reports that the number of eggs Canada exported to America fell by 40% between 1929 and 1932. But the number going the other way plunged by 99%. Such tit-for-tat retaliation is intended to demonstrate that trade barriers make industries weaker, not stronger.

The list China published on April 4th is even bolder. It makes no effort to comply with World Trade Organisation rules, and aims at pressure points in America's democracy, including industries with powerful lobbies, such as aircraft and soyabeans, as well as products from politically sensitive states. Wisconsin is home both to Paul

Ryan, the Speaker of the House of Representatives, and a sizeable share of America's cranberry exporters. Mitch McConnell, the Republican leader of the Senate, represents Kentucky, home to America's bourbon exporters. Both products are included in China's \$50bn tariff threat.

Such methods have worked before. In 2003, when the European Union threatened to put tariffs on American products, including oranges, in retaliation for George W. Bush's tariffs on European steel, Mr Bush yielded. (Florida, a crucial swing state, is home to many orange-growers.) Mr Trump's pronouncements do not suggest he is ready to sue for peace. Nor does he seem aware of the risks of failure.

The New York Fed

Ringing the bell

NEW YORK

A new president for the New York Fed

THE president of the Federal Reserve
Bank of New York is perhaps the
second most important person in America's financial hierarchy, behind only the
chairman of the Federal Reserve. Unlike
the presidents of the other regional Reserve Banks, he sits permanently on the
committee in Washington, DC that sets
interest rates. The New York Fed supervises Wall Street and, during financial
crises, often gathers bankers to hash out a
fix or to impose one on them. On April
3rd it was announced that John Williams
would be next in line to take charge of the
institution, replacing William Dudley.

Mr Williams has led the San Francisco Fed since 2011, when his predecessor in that job, Janet Yellen, moved to Washington. He is best known for his academic contributions to monetary policy. In



John Williams: a neutral answer

particular, his estimates of the "neutral rate" of interest, at which money is neither tight nor loose, are regularly cited. In recent years he has appeared moderately hawkish, claiming that the economy was nearing full employment as early as May 2015, when the unemployment rate was 5.5% (it is 4.1% today).

Not everyone is happy about the choice. Mr Williams, like each of his predecessors, is a white man. This annoys campaigners who want more diversity at the Fed. Additionally, the process by which presidents are chosen is galling to many.

The Federal Reserve system, with its component regional banks, was created in 1913 with the aim of spreading power around the country. The 12 Reserve Banks are capitalised by the private banks they regulate. Those banks pick six of the nine directors at each Reserve Bank—three to represent their own interests and three to represent the public. The final three are appointed by the Fed board in Washington, DC.

Since 2010 the three bank representatives have been unable to influence the choice of president. Yet some think the process warrants democratic oversight. In March, after reports that Mr Williams would be appointed, Elizabeth Warren, a left-wing Democratic senator from Massachusetts, said that he should have to testify before the Senate. She noted that at the San Francisco Fed, he had been responsible for regulating Wells Fargo, a bank which has been embroiled in a mis-selling scandal. Defenders of the current system say that politicising the role would lead to worse appointments. It is up to Mr Williams to demonstrate that technocracy works.

Spotify

Play list

The music-streaming service makes an unconventional stockmarket debut

WHEN Spotify, a music-streaming service, went public on April 3rd, its founder, Daniel Ek, rang no bells on the trading floor of the New York Stock Exchange. Rather than the "pomp and circumstance" of an initial public offering, the Swedish firm, which is widely credited with turning round the fortunes of the music industry, opted for an unusual direct listing. No new shares were issued. Bankers did not sign up new investors, set a target price or stabilise early trading. Existing investors were simply allowed to trade their shares publicly.

Despite the low-key approach, and even as other tech firms' shares wobbled, there was plenty of interest. That will cheer other firms considering going public. The share price ended its first trading day at \$149, comfortably above prices reached in private markets earlier this year. That values the company at \$26.5bn, making it the largest firm to list since Snap last year, and the eighth-largest tech listing ever.

Like many other tech "unicorns", or startups valued at over a billion dollars, Spotify has yet to turn a profit. With over 70m paying users (see chart) and, by its own estimate, a 40% market share, it has plenty of appeal. But investors will be watching for signs of slowing revenue growth, says Laith Khalaf of Hargreaves Lansdown, a stockbroker. Spotify's main rivals, Apple, Amazon and Google, have deep pockets. Low prices and bundled services could lure its customers away. If record labels were to demand higher royalties, that would increase its costs.

Traders took a few hours to reach a price—hardly surprising, since sales were not lined up in advance. Oversupply did not flood the market, even though existing >>>

