

THE VIKSIT BHARAT—GUARANTEE FOR ROZGAR
AND AJEEVIKA MISSION (GRAMIN): VB—G RAM G
(विकसित भारत—जी राम जी) BILL, 2025

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Bill No. 197 of 2025

THE VIKSIT BHARAT—GUARANTEE FOR ROZGAR AND
AJEEVIKA MISSION (GRAMIN): VB—G RAM G (विकसित
भारत—जी राम जी) BILL, 2025

A
BILL

to establish a rural development framework aligned with the national vision of Viksit Bharat @2047, by providing a statutory guarantee of one hundred and twenty-five days of wage employment in every financial year to every rural household whose adult members volunteer to undertake unskilled manual work; to promote empowerment, growth, convergence and saturation for a prosperous and resilient rural Bharat; and for matters connected therewith or incidental thereto.

WHEREAS to align the rural development framework with the national vision of Viksit Bharat @2047 by providing an enhanced statutory wage-employment guarantee of one hundred and twenty-five days in each financial year to such rural households whose adult members volunteer to undertake unskilled manual work, thereby enabling them to participate more effectively in the expanded livelihood security framework;

AND WHEREAS to focus on empowerment, growth, convergence and saturation through public works aggregating into forming Viksit Bharat National Rural Infrastructure Stack, with a thematic focus on water security through water-related works, core rural infrastructure, livelihood-related infrastructure and special works to mitigate extreme weather events;

AND WHEREAS to facilitate adequate farm-labour availability during peak agricultural seasons, and, in view of the wage-employment guarantee for the rural workforce;

AND WHEREAS to institutionalise convergence, saturation-driven planning and whole of government delivery through Viksit Gram Panchayat Plans, integrated with the PM Gati Shakti to address the varying needs of Gram Panchayats, and powered by geospatial systems, digital public infrastructure, District and State planning mechanisms, with such plans aggregated at the Block, District, State and National levels;

AND WHEREAS to modernise governance, accountability and citizen engagement through a comprehensive digital ecosystem, including biometric authentication at various levels, global positioning system or mobile based worksite monitoring, real-time management information system dashboards, proactive public disclosures, and use of Artificial Intelligence for planning, audits and fraud-risk mitigation.

BE it enacted by Parliament in the Seventy-sixth Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

Short title and commencement.

1. (1) This Act may be called the Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin) VB—G RAM G (विकसित भारत—जी राम जी) BILL, 2025. 5

(2) It shall come into force on such date as the Central Government may, by notification, appoint:

Provided that the different dates may be appointed for different States or for different areas in a State and any reference in any such provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision in such State or, as the case may be, in such area. 10

Definitions.

2. In this Act, unless the context otherwise requires,—

(a) “adult” means a person who has completed the eighteenth year of age; 15

(b) “applicant” means the head of a household or any of its other adult members who has applied for employment under the Scheme;

(c) “Block” means a community development area within a district comprising a group of Gram Panchayats;

(d) “Central Council” means the Central Grameen Rozgar Guarantee Council constituted under section 12; 20

(e) “Centrally Sponsored Scheme” means a scheme in which the Central Government provides full or partial financial assistance and the State Governments undertake its implementation;

(f) “District Programme Coordinator” means an officer of the State Government designated as such officer under sub-section (1) of section 17 for the implementation of the Scheme in a district; 25

- (g) “household” means the members of a family related to each other by blood, marriage or adoption and normally residing together and sharing meals or holding a common ration card;
- 5 (h) “implementing agency” includes any department of the Central Government or a State Government, a Zila Parishad, Panchayat at intermediate level, Gram Panchayat or any local authority or the Government undertaking, to undertake the implementation of any work taken up under the Scheme;
- 10 (i) “intermediate level” means a level between the village and district levels as specified under clause (c) of Article 243 to the Constitution of India;
- (j) “National Level Steering Committee” means a steering committee constituted by the Central Government under sub-section (1) of section 14;
- 15 (k) “normative allocation” means the allocation of the fund made by the Central Government to the State;
- (l) “notification” means a notification published in the Official Gazette and the term “notify” or notified, shall be construed accordingly;
- (m) “prescribed” means prescribed by rules made under this Act;
- (n) “Programme Officer” means an officer at the Block level appointed under sub-section (1) of section 18;
- 20 (o) “rural area” means any area in a State except those areas covered by any urban local body or a Cantonment Board established or constituted under any law for the time being in force;
- (p) “Schedule” means Schedules appended to this Act;
- 25 (q) “Scheme” means the Scheme notified by the State Government under sub-section (1) of section 8;
- (r) “State” means a State specified in the First Schedule to the Constitution and includes a Union territory;
- (s) “State Council” means the State Gramin Rozgar Guarantee Council constituted under sub-section (1) of section 13;
- 30 (t) “State Level Steering Committee” means a steering committee constituted under sub-section (1) of section 15;
- (u) “unskilled manual work” means any physical work which any adult person is capable of doing without any skill or special training;
- 35 (v) “Viksit Bharat National Rural Infrastructure Stack” means the consolidated aggregation comprising proposed works emerging from the Viksit Gram Panchayat Plans aggregated at the District and State levels, and aligned with the four thematic domains of works specified in Schedule I;
- 40 (w) “Viksit Gram Panchayat Plan” means a future-ready, convergence-based local development plan aligned with the vision of Viksit Bharat @2047, formulated by the Gram Panchayat through a participatory and evidence-based process, and serving as the basis for identification and prioritisation of works under this Act, as provided in sub-section (3) of section 4;
- (x) “wage rate” means the wage rate referred to in section 10;
- 45 (y) “work” means any work undertaken or executed under the Scheme.

CHAPTER II

IMPLEMENTATION FRAMEWORK

State
Government
implementation
framework for
Scheme.

Planning
framework in
alignment with
vision of Viksit
Bharat @ 2047.

Guarantee of
wage
employment to
rural households.

3. (1) The State Government, shall within six months from the date of commencement of this Act, by notification, make a Scheme consistent with the provisions of this Act and the features provided therein. 5

(2) The Scheme made under sub-section (1) shall be implemented as a Centrally Sponsored Scheme, under which the financial liability shall be shared between the Central Government and the State Government in accordance with the fund-sharing pattern provided under sub-section (2) of section 22 of this Act, including enhanced share of the Central Government in respect of the North-Eastern States and Himalayan States, and the responsibility of the State Government to bear any expenditure incurred in excess of its allocated share. 10

4. (1) All works undertaken under this Act shall be originated from the Viksit Gram Panchayat Plans prepared under sub-section (3), and consolidated at the Block, District and State levels and further aggregated into the Viksit Bharat National Rural Infrastructure Stack, which shall comprise a comprehensive listing of works aligned with National development priorities. 15

(2) The Viksit Bharat National Rural Infrastructure Stack shall encompass four thematic focus domains, namely:—

- (a) water security through water-related works; 20
- (b) core rural infrastructure;
- (c) livelihood-related infrastructure; and
- (d) works for the mitigation of extreme weather events.

(3) Rural works planning under this Act shall be undertaken through Viksit Gram Panchayat Plans, prepared by the Gram Panchayats and integrated with the PM Gati Shakti National Master Plan, so as to enable spatially optimised infrastructure development and strengthened inter-departmental convergence in accordance with the provisions specified in Schedule I. 25

(4) For the purposes of sub-section (3), Gram Panchayats shall be categorised into Category A, Category B and Category C, in accordance with the provisions specified in Schedule I. 30

(5) The Central Government shall determine the State-wise normative allocation for each financial year, based on objective parameters as may be prescribed by the Central Government.

(6) Any expenditure incurred by a State in excess of its normative allocation shall be borne by the State Government in such manner and by such procedure as may be prescribed by the Central Government. 35

5. (1) Save as otherwise provided, the State Government shall, in such rural area in the State as may be notified by the Central Government, provide to every household whose adult members volunteer to do unskilled manual work, not less than one hundred and twenty-five days of guaranteed employment in a financial year in accordance with the Scheme made under this Act. 40

(2) Every person who has done the work given to him under the Scheme shall be entitled to receive wages at the wage rate for each day of work.

(3) Save as otherwise provided in this Act, the disbursement of daily wages shall be made on a weekly basis or in any case not later than a fortnight after the date on which such work was done. 45

(4) The Central Government or the State Government, may within the limits of economic capacity and development, make provisions for securing work to every adult member of a household under the Scheme for any period beyond the period guaranteed under sub-section (1), as may be expedient.

5 **6.** (1) Notwithstanding anything contained in this Act or rules made thereunder, and to facilitate adequate availability of agricultural labour during peak agricultural seasons, no work shall be commenced or executed under this Act, during such peak seasons as may be notified under sub-section (2).

10 (2) The State Governments shall notify in advance, a period aggregating to sixty days in a financial year, covering the peak agricultural seasons of sowing and harvesting, during which works under this Act, shall not be undertaken.

15 (3) The State Government may issue distinct notifications for different areas of the State, including districts, blocks or Gram Panchayats, based on agro-climatic zones, local patterns of agricultural activities or other relevant factors, and every such notification shall have a binding effect for the purposes of this Act.

(4) All authorities responsible for planning, sanctioning or executing works under this Act shall ensure that all works are undertaken only outside the notified peak agricultural seasons.

20 **7.** (1) Notwithstanding anything contained in this Act, the State Government may recommend to the Central Government, the need for special operational relaxations during natural calamities or other extraordinary circumstances for the purpose of ensuring timely response and support to affected households.

25 (2) The Central Government may, upon consideration of the recommendations received from the State Government, make specific relaxations, including temporary expansion of permissible works, relaxed documentation norms, or enhanced wage employment provisioning, as may be appropriate to address the situation.

(3) Notwithstanding anything in sub-section (2), the Central Government may declare such relaxations as may be appropriate to address the situation.

Facilitating adequate agricultural labour availability during peak agricultural seasons.

Relaxations during natural calamities and extraordinary circumstances.

CHAPTER III

30 Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin):
VB—G RAM G (विकसित भारत—जी राम जी) Scheme

35 **8.** (1) For the purposes of giving effect to the provisions of section 3, every State Government shall, make a Scheme, for providing a guarantee of one hundred and twenty-five days of wage employment in a financial year to every rural household in the rural areas covered under the Scheme and whose adult members, by application, volunteer to do unskilled manual work subject to the conditions under this Act.

40 (2) The State Government shall publish a summary of the Scheme made under sub-section (1) in at least two local newspapers, one of which shall be in a vernacular language circulating in the area or areas to which the Scheme applies, and shall also make such summary publicly available through electronic means, including the official website of the State Government or any designated digital platform.

(3) The Scheme made under sub-section (1) shall conform to and provide for the minimum features specified in Schedule I.

45 **9.** (1) The State Government may, without prejudice to the conditions specified in Schedule II, specify in the Scheme the conditions for providing guaranteed employment under this Act.

50 (2) The persons employed under the Scheme made under this Act, shall be entitled to such facilities not less than the minimum facilities specified in Schedule II.

Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Scheme.

Conditions for providing guaranteed employment.

Wage rate.

10. The Central Government may, by notification, specify the wage rate for the purposes of this Act, which shall apply to all unskilled manual work provided under the Scheme:

Provided that different wage rates may be notified by the Central Government for different areas:

Provided further that the wage rate so notified shall not be less than the prevailing wage rate as notified under section 6 of the Mahatma Gandhi National Rural Employment Guarantee Act, 2005:

42 of 2005.

Provided also that until a wage rate is notified by the Central Government under this section, the wage rates notified under section 6 of the Mahatma Gandhi National Rural Employment Guarantee Act, 2005, shall continue to apply in the areas covered by this Act.

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42 of 2005.

Payment of unemployment allowance.

11. (1) If an applicant for employment under the Scheme is not provided such employment within fifteen days of receipt of his application seeking employment or from the date on which the employment has been sought in the case of an advance application, whichever is later, he shall be entitled to a daily unemployment allowance in accordance with the provision of this section.

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(2) Subject to such terms and conditions of eligibility as may be prescribed by the State Government and subject to the provisions of this Act and the Scheme and the economic capacity of the State Government, the unemployment allowance payable under sub-section (1) shall be paid to the applicants of a household, subject to the guarantee provided under this Act, at such rate as may be specified by the State Government, by notification, in consultation with the State Council:

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Provided that no such rate shall be less than one-fourth of the notified wage rate for the first thirty days during the financial year and not less than one-half of the wage rate for the remaining period of the financial year.

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(3) The liability of the State Government to pay unemployment allowance to a household during any financial year shall cease as soon as—

(a) the applicant is directed by the Gram Panchayat or Programme Officer to report for work either by himself or depute at least one adult member of the household; or

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(b) the period for which employment is sought, comes to an end and no member of the household of the applicant had turned up for employment; or

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(c) the adult members of the household of the applicant have received in total at least one hundred and twenty-five days of work within the financial year; or

(d) the household of the applicant has earned as much from the wages and employment allowance taken together which is equal to the wages for one hundred and twenty-five days of work during the financial year.

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(4) The unemployment allowance payable to the household of an applicant jointly, shall be sanctioned and disbursed by the Programme Officer or such local authority (including the Panchayat at the District, intermediate or village level) as the State Government may, by notification, authorise in this behalf.

(5) Every payment of unemployment allowance under sub-section (1), shall be made or offered not later than fifteen days from the date on which it became due for payment.

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(6) The State Government may prescribe the procedure for the payment of unemployment allowance under this Act.

CHAPTER IV

IMPLEMENTING AND MONITORING AUTHORITIES

12. (1) With effect from such date as the Central Government may, by notification, appoint, there shall be constituted a Council to be called the Central Gramin Rozgar Guarantee Council to discharge the functions and perform the duties assigned to it under this Act.

Central Gramin
Rozgar
Guarantee
Council.

(2) The Central Council shall consist of Chairperson, representatives of Central Government and State Governments, not more than fifteen non-official members representing Panchayati Raj Institutions, organisations of workers and weaker section of the society and a Member-Secretary not below the rank of Joint Secretary to the Government of India.

(3) The composition, terms and conditions of appointment, tenure, and meeting procedures shall be such, as may be prescribed by the Central Government.

(4) The Central Council shall perform such functions, duties and advisory roles relating to evaluation, monitoring, implementation support and reporting under this Act as may be assigned to it by the Central Government, and the detailed functions, responsibilities and modalities of functioning shall be such, as may be prescribed by the Central Government.

13. (1) For the purposes of regular monitoring and reviewing the implementation of the provisions of this Act at the State level, every State Government shall, by notification, constitute a State Council to be known as the State Gramin Rozgar Guarantee Council, consisting of a Chairperson and such number of official members as may be determined by the State Government and not more than fifteen non-official members nominated by the State Government from Panchayati Raj Institutions, organisations of workers and weaker section of the society:

State Gramin
Rozgar
Guarantee
Council.

Provided that not less than one-third of the non-official members nominated under this sub-section shall be women:

Provided further that not less than one-third of the non-official members shall belong to the Scheduled Castes, the Scheduled Tribes, the Other Backward Classes and Minorities.

(2) The terms and conditions subject to which the Chairperson and members of the State Council may be appointed and the time, place and procedure of the meetings (including the quorum at such meetings) of the Council shall be such, as may be prescribed by the State Government.

(3) The duties and functions of the State Council shall include—

(a) advising the State Government on all matters concerning the Scheme and its implementation in the State;

(b) reviewing the monitoring and redressal mechanisms from time to time and recommending improvements;

(c) monitoring the implementation of this Act and the Scheme in the State and coordinating such implementation with the Central Council;

(d) preparing the annual report to be laid before the State Legislature by the State Government;

(e) any other duty or function as may be assigned to it by the Central Council or the State Government.

(4) The State Council shall have the power to undertake an evaluation of the Scheme operating in the State and for that purpose to collect or cause to be collected statistics pertaining to the rural economy and the implementation of the Scheme and Programmes in the State.

National Level
Steering
Committee.

14. (1) The Central Government shall, by notification, constitute a National Level Steering Committee to recommend decisions relating to normative allocations to States and to advise on matters requiring inter-ministerial consultation, including convergence framework and to provide high level oversight for the effective implementation of this Act. 5

(2) The National Level Steering Committee shall consist of such senior officials of the Central Government and such other members as may be determined by the Central Government, and the terms and conditions of their appointment shall be such, as may be prescribed by the Central Government.

(3) The National Level Steering Committee shall— 10

(a) recommend decisions relating to normative allocations to States;

(b) recommend policy measures on matters requiring inter-ministerial consultation, including convergence initiatives and frameworks;

(c) provide high level strategic oversight for effective implementation of this Act; 15

(d) review performance of States and recommend corrective or supportive measures;

(e) facilitate coordination among the Ministries and Departments of the Central Government and between the Central Government and State Governments for effective convergence and implementation of the provisions of this Act; 20

(f) advise on standards, guidelines, monitoring systems, digital and geospatial public infrastructure necessary for implementation of the provisions of this Act; and

(g) perform such other functions as may be assigned to it by the Central Government. 25

State Level
Steering
Committee.

15. (1) The State Government shall, constitute a State Level Steering Committee to provide operational guidance, coordination, and monitor the implementation of the Scheme. 30

(2) The State Level Steering Committee constituted under sub-section (1), shall be presided over by the Chief Secretary of the State or by an officer not below the rank of Additional Chief Secretary nominated by the State Government and shall comprise of the following members namely:—

(a) Principal Secretary or Secretary of the respective Department;

(b) the Director or Commissioner (in-charge of the Scheme); 35

(c) Principal Secretaries or Secretaries of relevant Departments of the State Government;

(d) such number of subject-matter experts, as may be determined by the State Government;

(e) representatives of technical or research institutions; and 40

(f) one member nominated by the Department of Rural Development, Ministry of Rural Development, Government of India.

(3) The State Level Steering Committee, shall—

(a) oversee State wide planning and convergence with other programmes; 45

(b) review of district performance and ensure timely preparation of the aggregate State plan;

- (c) coordinate with the National Level Steering Committee and implement directions issued therefrom;
- (d) support digital systems, monitoring arrangements, and process improvements at the State level; and
- 5 (e) perform such other functions as may be assigned to it by the State Government.

16. (1) The Panchayats at the district, intermediate and village levels shall be the principal authorities for planning, implementation and monitoring of the Scheme made under this Act.

10 (2) The Panchayat at the district level, shall oversee and coordinate implementation of the Scheme in the district, including finalisation and approval of the aggregate district level plan, supervision and monitoring of works, ensuring convergence, and perform such other functions as may be assigned to it by the State Government.

15 (3) The Panchayat at the intermediate level, shall prepare and finalise the aggregate Block level plan, support Gram Panchayats in planning and implementation, supervise works at Gram Panchayat and Block levels, facilitate convergence with line departments.

20 (4) The Gram Panchayat shall register households, receive and process applications for work, prepare the Viksit Gram Panchayat Plans, execute the works assigned to it, maintain such records as may be specified by the State Government, and discharge such other responsibilities as may be entrusted to it under the Scheme.

17. (1) The District Collector or any officer of equivalent rank as the State Government may decide, shall be designated as the District Programme Coordinator for the implementation of the Scheme in the district.

(2) The District Programme Coordinator shall be responsible for the implementation of the Scheme in the district in accordance with the provisions of this Act and the rules made thereunder.

30 (3) The functions of the District Programme Coordinator shall be as follows, namely:—

35 (a) the District Programme Coordinator shall be responsible for the consolidation and finalisation of the district aggregate plan and shall oversee convergence, implementation and monitoring of the Scheme at the district level in accordance with the provisions of this Act;

40 (b) the District Programme Coordinator, shall ensure compliance with the provisions of this Act and with the directions and guidelines issued by the Central Government and the State Government, and shall accord such administrative sanctions and clearances as may be required for the timely and effective implementation of the Scheme, including those relating to digital, geospatial and monitoring systems;

45 (c) the District Programme Coordinator shall coordinate with Programme Officers, and shall review, monitor and supervise their performance using the monitoring framework, management information system and accountability mechanisms established under this Act and the Scheme;

50 (d) the District Programme Coordinator shall conduct periodic inspections of works undertaken under the Scheme, ensure adherence to quality and productivity standards, and shall redress the grievances of applicants through digital public infrastructure and designated grievance redressal systems in such manner as may be prescribed by the Central Government.

Principal authorities for planning and implementation of Scheme.

District Programme Coordinator.

Programme
Officer.

(4) The Programme Officer and all other officers of the State Government and local authorities and bodies functioning within the district, shall assist the District Programme Coordinator in carrying out his functions under this Act.

(5) The District Programme Coordinator, shall prepare an aggregate plan for the district under his jurisdiction by consolidating the approved Viksit Gram Panchayat Plans and aggregated Block Plans and the proposals received from the Zila panchayats. 5

18. (1) At every Panchayat at intermediate level, the State Government shall appoint a person who is not below the rank of Block Development Officer with such qualifications and experience as may be determined by the State Government as Programme Officer at the panchayat at intermediate level. 10

(2) The Programme Officer shall assist the Panchayat at the intermediate level in discharging its functions under this Act and the Scheme made thereunder.

(3) The Programme Officer shall be responsible for matching the demand for employment with the employment opportunities arising from works in the area under his jurisdiction. 15

(4) The Programme Officer shall prepare an aggregate plan for the Block under his jurisdiction by consolidating the approved Viksit Gram Panchayat Plans and the proposals received from intermediate panchayats.

(5) Without prejudice to the generality of sub-section (1), the functions of the Programme Officer shall include— 20

(a) monitoring all works and projects undertaken by the Gram Panchayats and other implementing agencies within the Block, ensuring alignment with the Viksit Gram Panchayat Plans;

(b) sanctioning and ensuring payment of unemployment allowance to eligible households in accordance with the provisions of this Act; 25

(c) ensuring prompt and fair payment of wages to all labourers employed under the Scheme within the Block, including through digital and biometric authenticated payment systems, as may be specified by the Central Government; 30

(d) ensuring that regular social audits of all works within the jurisdiction of each Gram Panchayat are conducted by the Gram Sabha, and that timely and appropriate action is taken on objections and findings arising from such audits;

(e) dealing promptly with all complaints and grievances relating to the implementation of the Scheme within the Block, through the grievance redressal mechanisms established under sub-section (1) of section 25 of this Act; 35

(f) ensuring the geo-tagging, digital recording, and management information system reporting of all works undertaken within the Block, and compliance with monitoring, productivity, and transparency framework, specified by the Central Government under this Act; 40

(g) facilitating inter-departmental convergence at the Block level to support saturation-driven planning and the execution of works under the Scheme; and 45

(h) any other function as may be assigned to him by the District Programme Coordinator and the State Government under this Act.

(6) The Programme Officer shall perform his function under the direction, control and superintendence of the District Programme Coordinator.

- 19.** The Gram Panchayat, shall be responsible for,—
- (a) registration of households and issuance of Gramin Rozgar Guarantee Cards;
- (b) receiving work applications and maintaining records of Gramin Rozgar Guarantee Cards;
- (c) preparing the Viksit Gram Panchayat Plans;
- (d) every Gram Panchayat shall, after considering the recommendations of the Gram Sabha and the Ward Sabhas, keeping in view of the demand for works, prepare a Viksit Gram Panchayat Plan on saturation basis;
- (e) the Programme Officer shall allocate at least fifty per cent. of the works in terms of its cost under the Scheme to be implemented through the Gram Panchayats;
- (f) the Programme Officer shall supply each Gram Panchayat with—
- (i) the muster rolls for the works sanctioned to be executed by it;
- (ii) a list of employment opportunities available elsewhere to the residents of the Gram Panchayat;
- (g) the Gram Panchayat shall allocate employment opportunities among the applicants and ask them to report for work;
- (h) the works taken up by a Gram Panchayat under the Scheme, shall meet the required technical standards and measurements;
- (i) executing works allotted to it by the Programme Officer; and
- (j) A Gram Panchayat may take up any work under the Scheme from Viksit Gram Panchayat Plan within the area of the Gram Panchayat, as may be sanctioned by the Programme Officer.
- 20.** (1) The Gram Sabha, shall monitor and review the execution of all works undertaken under the Scheme within the jurisdiction of the Gram Panchayat, in accordance with the provisions of this Act.
- (2) The Gram Sabha shall conduct regular social audits of all works taken up under the Scheme within the Gram Panchayat, in such manner as may be prescribed by the Central Government.
- (3) The Gram Panchayat shall make available to the Gram Sabha all records and documents required for conduct of the social audit, including muster rolls, bills, vouchers, measurement books, sanction orders, digital records, geo-tagged photographs, and all other connected books of account and papers, whether maintained in physical or electronic form.
- 21.** The State Government, shall provide the necessary staff and technical support to the District Programme Coordinator and the Programme Officer as may be necessary for the effective implementation of the Scheme.
- CHAPTER V**
- 40** **NATURE OF THE SCHEME AND FUND SHARING PATTERN**
- 22.** (1) The Scheme implemented under this Act, shall be a Centrally Sponsored Scheme.
- (2) For the purposes of this Act, the fund-sharing pattern between the Central Government and the State Governments shall be 90:10 for the North Eastern States, Himalayan States and Union territory (Uttarakhand, Himachal Pradesh and Jammu and Kashmir) and 60:40 for all other States and Union territories with legislature.
- Responsibilities of Gram Panchayats.
- Social audit of works by Gram Sabha.
- Responsibilities of State Government in implementing Scheme.
- Nature of Scheme and fund sharing pattern.

(3) For the Union territories without legislature, the Central Government shall bear the entire expenses of the Scheme in the manner as may be prescribed by the Central Government.

(4) The Central Government shall determine the State-wise normative allocation for each financial year, based on objective parameters as may be prescribed by the Central Government. 5

(5) Any expenditure incurred by a State in excess of its normative allocation, shall be borne by the State Government in such manner and procedure as may be prescribed by the Central Government.

(6) In accordance with the State-wise normative allocation determined under this Act, the share of the Central Government shall include expenditure towards,— 10

(a) payment of wages for unskilled, semi-skilled and skilled labour employed under the Scheme;

(b) the material component of works, subject to the provisions in Schedule I; 15

(c) such administrative expenses as may be specified by the Central Government, including salary and allowances of Programme Officers and supporting staff, administrative expenses of the Central Council, facilities required under Schedule II, and such other items as may be prescribed by the Central Government. 20

(7) In accordance with the State-wise normative allocation determined under this Act, the share of the State Government shall include expenditure towards,—

(a) payment of wages for unskilled, semi-skilled and skilled labour employed under the Scheme;

(b) the material component of works, subject to the provisions in Schedule I; 25

(c) such administrative expenses as may be specified by the Central Government, including salary and allowances of Programme Officers and supporting staff, administrative expenses of the State Council, facilities required under Schedule II, and such other items as may be prescribed by the Central Government. 30

(8) The State Government, shall bear the expenditure towards unemployment allowance and delay compensation as may be prescribed by the State Government.

CHAPTER VI

TRANSPARENCY AND ACCOUNTABILITY

35

Transparency
and
accountability.

23. (1) The District Programme Coordinator and all implementing agencies in the district shall be responsible for the proper utilisation and management of the funds placed at their disposal for the purpose of implementing the Scheme under this Act.

(2) The manner of maintaining proper books and accounts relating to the employment of labourers and the expenditure incurred in connection with the implementation of the provisions of this Act, shall be such, as may be prescribed by the State Government. 40

(3) The State Government may determine the arrangements to be made for the proper execution of works under the Scheme and to ensure transparency and accountability at all levels in the implementation of the Schemes. 45

(4) All payments of wages and unemployment allowances shall be made directly to the person concerned in such manner, as may be prescribed by the Central Government.

- (5) If any dispute or complaint arises concerning the implementation of the Scheme by the Gram Panchayat, the matter shall be referred to the Programme Officer.
- (6) The Programme Officer shall enter every dispute or complaint in a complaint register maintained by him and shall dispose of such dispute or complaint within a period of seven days of its receipt; and where the matter relates to any other authority, it shall be forwarded to such authority under intimation to the complainant.
- 24.** Without prejudice to the foregoing provisions, transparency and accountability in the implementation of the provisions of this Act, shall be ensured through—
- 10 (a) biometric authentication of workers, functionaries, and transactions, in such manner as may be specified by the Central Government;
 - (b) geospatial technology–enabled planning, including geo-referencing, satellite imagery, digital mapping of works, and other approved spatial technologies, as may be specified by the Central Government;
 - 15 (c) mobile application–based and dashboard-based monitoring systems providing real-time visibility of demand, works, workforce deployment, payments, progress and other indicators, as may be specified by the Central Government;
 - 20 (d) weekly public disclosure systems, including digital and physical disclosure of key metrics, muster rolls, payments, sanctions, inspections and grievances, as may be specified by the Central Government;
 - (e) strengthening of the social audit mechanism, and the adoption of such other technology-enabled systems as may be prescribed by the Central Government.
- 25.** (1) The State Government shall, determine a time-bound and multi-tier grievance redressal mechanism at the Block level and the District level for dealing with any complaint made by any person in respect of implementation of the Scheme and lay down the procedure for disposal of such complaints in such manner as may be prescribed by the Central Government.
- (2) These mechanisms shall address grievances related to applicants, which include,—
- 30 (a) failure of the Gram Panchayat or Programme Officer to provide employment within the stipulated period referred to in sub-section (1) of section 11;
 - (b) non-payment or delayed payment of wages;
 - 35 (c) non-payment of unemployment allowance;
 - (d) lack of specified worksite facilities as specified in Schedule II;
 - (e) discrimination, harassment, or violation of worker rights, including those of women and vulnerable groups.
- 26.** (1) The Central Government may, in consultation with the Comptroller and Auditor General of India, prescribe appropriate arrangements for audits of the accounts of the Schemes at all levels.
- (2) The accounts of the Scheme shall be maintained in such form and in such manner as may be prescribed by the State Government.

CHAPTER VII

MISCELLANEOUS

- 27.** Whoever contravenes any provision of this Act, shall be liable to pay the penalty which may extend to ten thousand rupees.

Technology-
enabled
transparency and
public
accountability.

Grievance
redressal
mechanism.

Audit of
accounts.

Penalties for
contravention.

Power to delegate.

28. (1) The Central Government may, by notification, direct that the powers exercisable by it (excluding the power to make rules) may, in such circumstances and subject to such conditions and limitations, be exercisable also by the State Government or such officer subordinate to the Central Government or the State Government as it may specify in such notification. 5

(2) The State Government may, by notification, direct that the powers exercisable by it (excluding the power to make rules and Schemes) may, in such circumstances and subject to such conditions and limitations, be exercisable also by such officer subordinate to it as it may specify in such notification.

Power of Central Government to give directions.

29. (1) The Central Government may give such directions as it may consider necessary to the State Government for the effective implementation of the provisions of this Act. 10

(2) Without prejudice to the provisions of sub-section (1), the Central Government may, on receipt of any complaint regarding any issue or improper utilisation of funds granted under this Act in respect of any Scheme, if *prima facie* satisfied that there is a case, cause an investigation into the complaint made by any agency designated by it and if necessary, order stoppage of release of funds to the Scheme and institute appropriate remedial measures for its proper implementation within a reasonable period of time. 15

Act to have overriding effect.

30. The provisions of this Act or the Scheme made thereunder shall have effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force or in any instrument having effect by virtue of such law: 20

Provided that where a State Act exists or is enacted to provide employment guarantee for unskilled manual work to rural households consistent with the provisions of this Act under which the guarantee of the households is not less than and the conditions of employment are not inferior to what is guaranteed under this Act, the State Government shall have the option of implementing its own enactment: 25

Provided further that in such cases the financial assistance shall be paid to the concerned State Government in such manner as shall be determined by the Central Government, which shall not exceed what the State would have been entitled to receive under this Act had a Scheme made under this Act had to be implemented. 30

Power to amend Schedules.

31. (1) If the Central Government is satisfied that it is necessary or expedient to do so, it may, by notification, amend Schedule I or Schedule II.

(2) A copy of every notification issued under sub-section (1) shall be laid before each House of Parliament as soon as may be after it is made. 35

Protection of action taken in good faith.

32. No suit, prosecution or other legal proceedings shall lie against the District Programme Coordinator, Programme Officer or any other person who is, or who is deemed to be, a public servant within the meaning of clause (28) of section 2 of the Bharatiya Nyaya Sanhita, 2023 in respect of anything which is in good faith done or intended to be done under this Act or the rules or Schemes made thereunder. 45 of 2023.
40

Power of Central Government to make rules.

33. (1) The Central Government shall, by notification, and subject to the condition of previous publication, make rules to carry out the provisions of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

(a) State-wise normative allocation for each financial year, based on objective parameters under sub-section (5) of section 4; 45

(b) manner and procedure to bear the excess expenditure and its parameters under sub-section (6) of section 4;

(c) the composition, terms and conditions of appointment, tenure and procedure of meeting under sub-section (3) of section 12; 50

- (d) the detailed functions, responsibilities and modalities under sub-section (4) of section 12;
 - (e) terms and conditions of appointment of officials of National Level Steering Committee under sub-section (2) of section 14;
 - 5 (f) manner to redress the grievance under clause (d) of sub-section (3) of section 17;
 - (g) manner of conducting social audit by Gram Sabha under sub- section (2) of section 20;
 - 10 (h) manner to bear the expenses of Scheme under sub-section (3) of section 22;
 - (i) objective parameters to determine the State-wise normative allocation under sub-section (4) of section 22;
 - (j) manner and procedure to bear the excess expenditure under sub-section (5) of section 22;
 - 15 (k) other items under clause (c) of sub-section (6) of section 22;
 - (l) other items under clause (c) of sub-section (7) of section 22;
 - (m) expenditure towards unemployment allowance and delay compensation under sub-section (8) of section 22;
 - 20 (n) manner of payments of wages and unemployment allowances under sub-section (4) of section 23;
 - (o) social audit mechanism, and the adoption of such other technology-enabled systems under clause (e) of section 24;
 - (p) manner to lay down the procedure for disposal of complaints under sub-section (1) of section 25;
 - 25 (q) the manner of transfer and vesting under sub-section (5) of section 37;
 - (r) any other matter which is to be, or prescribed or in respect of which provision is to be made by rules for carrying out the provisions of this Act.
- 34. (1)** The State Government may, by notification, and subject to the condition of previous publication, and consistent with the provisions of this Act and the rules made by the Central Government, make rules to carry out the provisions of this Act.
- (2) In particular, and without prejudice of the foregoing power, such rules may provide for all or any of the following matters, namely:—
- (a) terms and conditions of eligibility under sub-section (2) of section 11;
 - (b) terms, conditions, time, place and procedure of meeting and quorum under sub-section (2) of section 13;
 - 35 (c) manner of maintaining proper books and accounts under sub-section (2) of section 23;
 - (d) form and manner to maintain the accounts of the Scheme under sub-section (2) of section 26.
- 35.(1)** Every rule made by the Central Government under this Act shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

Power of State
Government to
make rules.

Laying of rules
and Schemes.

Power to remove
difficulties.

(2) Every rule or Scheme made by the State Government under this Act shall, as soon as may be after it is made, be laid before each House of the State Legislature where there are two Houses, and where there is one House of the State Legislature, before that House.

36. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order published in the Official Gazette, make such provisions, not inconsistent with the provisions of this Act, as appear to it to be necessary or expedient for removing the difficulty. 5

(2) No order shall be made under this section after the expiry of three years from the commencement of this Act. 10

(3) Every order made under this section shall, as soon as may be after it is made, be laid before each House of Parliament.

Repeal, savings
and transitional
provisions.

37. (1) Save as provided in section 10, on and from such date as the Central Government may by notification appoint in this behalf (hereinafter referred to as the appointed date), the Mahatma Gandhi National Rural Employment Guarantee Act, 2005, together with all rules, notifications, Schemes, orders and guidelines made thereunder, shall stand repealed. 15

(2) Notwithstanding such repeal, anything duly done or any action taken under the repealed Act, including any notification issued, scheme sanctioned, employment generated, muster roll prepared, wage liability accrued, or proceeding initiated, shall, in so far as it is not inconsistent with the provisions of this Act, be deemed to have been done, taken, issued, sanctioned, accrued or incurred under the corresponding provisions of this Act, as if this Act had been in force at all material times. 20

(3) All appointments, engagements, authorisations, approvals and administrative arrangements made under the repealed Act and continuing immediately before the appointed date shall, unless inconsistent with the provisions of this Act, continue to be valid and in force until they are altered, superseded or withdrawn under this Act. 25

(4) All inquiries, investigations, audits and legal proceedings pending immediately before the appointed date shall be continued, heard and disposed of as if the repealed Act had not been repealed, and such proceedings shall not abate by reason only of such repeal. 30

(5) All assets, liabilities, records, funds and obligations arising under, or relating to, the repealed Act shall stand transferred to and vest in the authorities constituted under this Act and shall be dealt with in such manner as may be prescribed by the Central Government. 35

42 of 2005.

SCHEDEULE I

[See section 8 (3)]

Minimum features of Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Scheme

1. The Scheme notified under section 8 of the Act by all States shall be called the “Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Scheme” and all documents pertaining to the said Scheme shall have a mention of the Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Act, 2025.

2. All Scheme documents pertaining to the said Scheme shall have a mention of the Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) BILL, 2025.

3. The core objectives of the Scheme shall be as follows:—
(a) The primary objective of this Act is to align the rural development framework with the national vision of Viksit Bharat @2047 by providing an enhanced statutory wage-employment guarantee of one hundred and twenty-five days in each financial year to such rural households whose adult members volunteer to undertake unskilled manual work, thereby enabling them to participate more effectively in the expanded livelihood security framework.

(b) To focus on empowerment, growth, convergence and saturation through public works aggregating into forming Viksit Bharat National Rural Infrastructure Stack, with a thematic focus on water security through water-related works, core rural infrastructure, livelihood-related infrastructure and special works to mitigate extreme weather events.

(c) To facilitate adequate farm-labour availability during peak agricultural seasons, and, in view of the wage-employment guarantee for the rural workforce.

(d) To institutionalise convergence, saturation-driven planning and whole of government delivery through Viksit Gram Panchayat Plans, integrated with the PM Gati Shakti to address the varying needs of Gram Panchayats, powered by geospatial systems, digital public infrastructure, district and State planning mechanisms, with such plans aggregated at the Block, District, State and National levels.

(e) To modernise governance, accountability and citizen engagement through a comprehensive digital ecosystem, including biometric authentication at various levels, global positioning system or mobile based worksite monitoring, real time management information system dashboards, proactive public disclosures and the use of Artificial Intelligence for planning, audits and fraud risk mitigation.

4. Works under the Scheme—
(1) Focus of the Scheme—Classification of Works: The Scheme shall focus on the following categories of works, as identified in the Viksit Gram Panchayat Plans and aggregated into the Viksit Bharat National Rural Infrastructure Stack.

(2) For the purposes of section 4 of the Act, the works to be taken up under the Scheme, shall fall under the following Categories, together with their thematic focus and intended outcomes, namely:—

(a) Category I—Water-Related Works (for Water Security)—

(A) The focus shall include conservation, irrigation, groundwater recharge, source sustainability, rejuvenation of water bodies, watershed development and afforestation and the Illustrative works include—

- (i) construction of canals, flood or diversion channels, check dams, gully plugs and underground dykes;
- (ii) construction or rejuvenation of ponds, percolation tanks, recharge pits, recharge shafts, injection wells and associated water harvesting structures;
- (iii) irrigation open wells, micro-irrigation channels and field water distribution systems;
- (iv) reclamation of community waterlogged land;
- (v) afforestation and plantation works linked with soil and moisture conservation; and
- (vi) rooftop rainwater harvesting and other decentralised recharge systems.

(B) Intended Outcomes—Strengthening of water security through integrated water resource management, recharge and conservation for long-term climate resilience.

(b) Category II—Core Rural Infrastructure—

(A) Thematic focus shall include core civic, social, governance and service-delivery infrastructure relating to education, health, drinking water, sanitation, connectivity, renewable energy and community services and the Illustrative works include—

- (i) construction or upgradation of rural roads, culverts, cross-drainage structures and village connectivity facilities;
- (ii) construction of Gram Panchayat Bhawans, Anganwadi centres, rural libraries and other public buildings;
- (iii) construction of school infrastructure, including kitchen sheds, additional classrooms, laboratories, compound walls and playgrounds;
- (iv) crematoria and community infrastructure;
- (v) solid and liquid waste management assets, including stabilising ponds, community sanitary complexes, and waste segregation and collection centres;
- (vi) installation of solar lighting systems and other renewable rural energy infrastructure; and
- (vii) village parking areas, transport sheds and other common rural amenities;
- (viii) rural housing works permissible under the schemes of the Central Government, including those permitted under the Pradhan Mantri Awas Yojana—Gramin;
- (ix) repair and maintenance of works created under the Jal Jeevan Mission for ensuring water supply.

(B) Intended Outcome—Creation of foundational civic and social infrastructure ensuring basic amenities, improved service access and enhanced quality of life in rural areas.

(c) Category III—Livelihood-related Infrastructure—

(A) Thematic focus shall include productive assets and facilities that enhance rural livelihoods through agriculture, livestock, fisheries, value addition, skilling and enterprise development and the Illustrative works include—

- (i) construction of training-cum-skill development centres and work sheds for livelihood activities;
- (ii) rural haats or weekly markets and other market infrastructure;
- (iii) food grain storage buildings, agricultural produce storage structures, cold storage units and other agri-value chain infrastructure;
- (iv) buildings for Self Help Groups and federation-level institutions;
- (v) compost structures, including vermicompost and NADEP units;
- (vi) development of silvipasture grasslands, dairy infrastructure and shelters for cattle, goats, pigs, poultry and other livestock;
- (vii) fisheries-related infrastructure, including fish drying yards;
- (viii) raising of nurseries and production of building material; and
- (ix) Integrated projects promoting circular and cyclical economy models, as may be approved by the Central Government.

(B) Intended Outcome—Strengthening of sustainable livelihoods, value addition, enterprise development and self-reliant rural economies.

(d) Category IV—Special works to mitigate Extreme Weather Events and Disaster Preparedness—

(A) Thematic focus shall include disaster risk reduction, climate adaptation, and protection of rural communities and assets from floods, cyclones, storms, droughts, landslides, forest fires and other extreme weather events and the Illustrative works include—

- (i) construction of cyclone shelters, flood shelters and multipurpose disaster resilient structures;
- (ii) construction of diversion channels, embankments and other disaster-mitigation works;
- (iii) stabilising ponds and water structures for flood management;
- (iv) post-disaster rehabilitation, restoration and repair of rural roads and community assets;
- (v) windbreak and shelterbelt plantations; and
- (vi) forest fire management works, including fire breaks, fuel buffer zones and allied measures.

(B) Intended Outcome—Creation of climate-resilient villages capable of withstanding extreme weather conditions.

(3) Any other public work which may be notified by the Central Government.

(4) Maintenance of rural public assets created under the Act.

(5) Works for individual beneficiaries, including but not limited to housing-related works under the Pradhan Mantri Awas Yojana—Gramin, sanitation-related works, and other beneficiary-oriented developmental works undertaken under various schemes of the Central Government from time to time and expressly notified for inclusion under the Scheme, may also be taken up. The eligibility of such beneficiaries shall be as notified by the Central Government, aligned with the eligibility criteria specified under the respective Central Government schemes, with all such works conforming to the norms, standards and guidelines issued by the Central Government.

(6) Without prejudice to the generality of the above, works creating individual assets as notified by the Central Government shall be prioritised on land or homestead owned by households belonging to—

(a) the Scheduled Castes;

(b) the Scheduled Tribes;

(c) nomadic tribes;

(d) denotified tribes;

(e) economically weaker sections of the society as identified based on criteria notified by the Central Government;

(f) women-headed households;

(g) households headed by persons with disabilities;

(h) beneficiaries of land reforms;

(i) beneficiaries under the Pradhan Mantri Awas Yojana—Gramin (PMAY-G); and

(j) beneficiaries under the Scheduled Tribes and Other Traditional Forest Dwellers (Recognition of Forest Rights) Act, 2006 (2 of 2007), and

after exhausting the eligible beneficiaries under the above categories, works may be taken up on the lands of small or marginal farmers as identified on the basis of criteria notified by the Central Government, subject to such conditions as may be notified by the Central Government, including the requirement that such households possess a valid job card and have at least one adult member willing to work on the project undertaken on their land or homestead.

5. Participatory Planning under the Scheme:—(1) All Central, State or local schemes, as may be notified by the Central Government for the purpose of convergence and saturation-based planning, shall be brought under a unified planning process anchored in the Viksit Gram Panchayat Plans.

(2) There shall be a systematic and participatory planning exercise undertaken at each tier of the Panchayati Raj system in accordance with the specified methodology. The Viksit Gram Panchayat Plans shall be prepared by the Gram Panchayats using GIS-based tools, PM Gati Shakti layers and other digital public infrastructure, and placed before the Gram Sabha for

approval. Works proposed to be undertaken by the Intermediate Panchayat, District Panchayat or other implementing agencies shall likewise be placed before the respective Panchayats along with the expected outputs and outcomes. The Viksit Gram Panchayat Plans shall be aggregated at the Block, District and State levels to ensure coherence with sectoral priorities, broader rural development strategies, and saturation-based planning for comprehensive coverage of eligible assets and outcomes across all Gram Panchayats. All works emerging from the Viksit Gram Panchayat Plans shall be consolidated into the Viksit Bharat—National Rural Infrastructure Stack.

(3) **Viksit Gram Panchayat Plan**—Every Gram Panchayat shall prepare saturation-mode plans based on its classification into Category A, B, C, etc., determined based on development parameters, including proximity to urban areas, to address the varying needs of the Panchayats. All such works shall be drawn exclusively from the approved Viksit Gram Panchayat Plan, prepared using PM Gati Shakti, GIS-based tools and other digital public infrastructure.

(4) The works identified in the Viksit Gram Panchayat Plans shall be executed through various Central, State and local schemes in convergence. The schemes to be taken up for such convergence shall be notified by the Central Government.

6. Framework for Convergence and Integrated Planning—A Unified Convergence Framework shall be established for coherent planning, execution and monitoring of all works undertaken in rural areas, and for this purpose—

(1) All Central, State or local schemes, as may be notified by the Central Government for the purpose of convergence and saturation-based planning, shall be brought under a unified planning process anchored in the Viksit Gram Panchayat Plans;

(2) All existing assets and proposed works, whether funded under this Act or through any other Central, State or local scheme, shall be mandatorily registered and tracked through the Viksit Bharat—National Rural Infrastructure Stack using the designated digital portal, which shall maintain a comprehensive register of rural public works, prevent duplication, integrate departmental investments, and align all works with saturation outcomes.

(3) The Ministry of Rural Development shall prepare and periodically update the management information system, a nationally harmonised, single digital backbone for rural public works covering water security, core rural infrastructure, livelihood-related infrastructure, and special works to mitigate extreme weather events; and all planning shall follow a strict bottom-up process beginning with the preparation of the Viksit Gram Panchayat Plan, which shall be successively aggregated at the Block, District and State levels, and the aggregated State Plan shall be placed before the State Level Steering Committee for approval.

(4) Viksit Bharat National Rural Infrastructure Stack shall guide States, Districts and Panchayati Raj Institutions in identifying priority infrastructure gaps, standardising work designs, and ensuring that public investments contribute measurably to saturation outcomes at the Gram Panchayat, Block and District levels.

(5) This institutional architecture shall ensure a single-plan, multi-funding approach, promote convergence across departments and schemes, and align all rural development efforts with the Viksit Bharat 2047 vision of creating productive, resilient and transformative rural assets.

7. Intra-State distribution of normative Allocation—The State Government shall, upon receipt of the approved normative allocation from the Central Government, ensure equitable, need-based and transparent intra-State distribution of the allocation across districts and Gram Panchayats, taking into consideration the categorisation of Gram Panchayats and the assessed local needs for determining Gram Panchayat-wise allocations and corresponding district allocations; and the detailed methodology, parameters and procedural requirements for such distribution shall be notified by the Central Government under sub-section (2) of section 14.

8. Completion of Ongoing Works—At the time of opening new works, it shall be ensured that ongoing or incomplete works are prioritised for completion, subject to planning norms and the approved Viksit Gram Panchayat Plans.

9. Technical Estimates and Standards for Works—Every work under this Act shall have a technical estimate and design sanctioned by an authority authorised by the State Government, based on the framework aligned with the Viksit Bharat National Rural Infrastructure Stack. While sanctioning estimates, the following shall be ensured.

10. For works involving construction, appropriate labour-intensive technologies, depending upon the availability of labour and the use of local materials, shall be employed to the extent feasible.

11. Bills of quantities shall use clear and commonly understood terminology to ensure transparency for all stakeholders.

12. Each work shall have a summary of the estimate, design and a technical note indicating the expected outputs and outcomes.

13. All technical estimates, designs and outcome notes shall be generated or uploaded through digital systems integrated with the designated management information system.

14. Administrative and Financial Sanctions—(1) Works finalised at the Gram Panchayat level through the approved Viksit Gram Panchayat Plan and aggregated at the Block and District levels shall be accorded administrative or financial sanction by the competent authority as per the requirements and within thirty days.

(2) The sanctioning authorities shall ensure that—

(a) the proposed works are drawn exclusively from the approved Viksit Gram Panchayat Plan;

(b) the works are consistent with thematic domains, and the Viksit Bharat National Rural Infrastructure Stack;

(c) all sanctioned works are taken up through the designated digital portal under the Act.

15. Muster Rolls and Attendance Systems—The muster rolls for works undertaken under this Act shall be maintained through digital systems and shall comply with the following requirements—

(a) Each muster roll shall be in English and the local language and have a unique electronically generated identity number (e-muster) issued through the management information system. The muster roll shall include the names of all workers who have demanded or been allocated work and shall be authenticated by the authorised functionary of the Gram Panchayat or the Programme Officer.

(b) Attendance at the worksite shall be recorded daily by an authorised person using biometric attendance systems, and all attendance details shall be made available for public viewing on a daily basis through the designated management information system.

(c) e-Muster rolls shall be processed by officials in the manner stipulated under the relevant guidelines.

16. Measurement and Basis for Payment—(1) Payment of wages shall only be made based on measurements taken at the worksite by authorised technical personnel within three days of the closure of the muster roll, and recorded digitally through systems integrated with the designated management information system.

(2) The State Government shall ensure the deployment of adequate technical personnel to enable timely measurement. Suitable persons may be trained and deployed, with delegated technical responsibilities, and shall be paid wages at skilled rates.

17. Wage Linkage to Output and Schedule of Rates—The State Government shall ensure that wages without any gender bias are linked to the quantum of work completed, in accordance with the Rural Schedule of Rates notified on the basis of time-and-motion studies for different types of work and different seasons, and revised periodically.

18. Special Schedule of Rates for Vulnerable Groups—A separate Schedule of Rates shall be finalised for women, the elderly, persons with disabilities and persons with debilitating ailments to facilitate their productive participation in suitable categories of work.

19. Working Hours and Earning Norms—(a) The Schedule of Rates shall be framed so that an adult person working for eight hours, inclusive of one hour of rest, can earn an amount equivalent to the notified wage rate.

(b) Working hours of an adult worker may be flexible but shall not extend beyond twelve hours in a day, including intervals for rest.

20. Material Component—For all works undertaken under this Act, the cost of the material component shall not exceed forty per cent. at the District level.

21. Execution Without Contractors—(1) No contractor shall be engaged for the execution of any work or component financed through expenditure under this Act. All such works shall be executed directly by the implementing agencies in accordance with the processes laid down under the Act, including mandatory proactive disclosures and the social audit process.

(2) In cases of convergence where components of a work are financed under other schemes, the execution of those components may follow the norms of the converging scheme, including the use of contractors where permitted.

22. As far as practicable, works executed by the programme implementation agencies shall be performed by using manual labour and no labour displacing machines shall be used.

23. Transparent Procurement of Materials—All materials required for the execution of works shall be procured by the Gram Panchayat or the implementing agency through transparent procurement systems, including e-tendering processes, as specified by the State Government.

24. Out of the administrative costs allowed under the Scheme, at least one-third shall be utilised at the Gram Panchayat level to employ and pay the Gram Rozgar Sahayak, other technical personnel as per the work done and for other administrative expenses.

25. Transparency and Accountability—(1) Every Scheme prepared under this Act shall contain comprehensive provisions to ensure transparency and accountability at all levels of implementation, including Mandatory Public Disclosure and social audit.

(2) Mandatory Public Disclosure—(a) Mandatory Public disclosure shall be undertaken through digital systems integrated with the designated management information system and displayed at the village level for public scrutiny. This shall include.

(b) Display at every worksite a “Janata Board” indicating details of the work, estimated labour days, material quantities in local terminology, and item-wise costs.

(c) Digital and physical display of number of days of employment provided, wage payments, material payments, guarantees under the Act, works approved under the Viksit Gram Panchayat Plan, and year-wise works taken up or completed by the Gram Panchayat and other implementing agencies.

(d) Public disclosure of all information relating to works, labour demand, employment provided, payments, material utilisation and physical progress under this Act shall be carried out through digital systems integrated with the designated portal. Weekly disclosures shall be automatically generated and displayed in a publicly accessible physical and digital formats. In addition, the Gram Panchayat shall convene weekly disclosure meetings in the Gram Panchayat Bhawan to present the status of works, payments, grievances and other relevant information before the community.

(e) The Ministry of Rural Development and the State Departments shall ensure that their official websites are regularly updated in compliance with clause (b) of sub-section (1) of section 4 of the Right to Information Act, 2005 (22 of 2005), with all information on the Act available in free, downloadable electronic form.

(3) Social audit—(a) all works, expenditures and guarantees under this Act shall be subject to social audit at least once every six months in the manner as may be prescribed by the Central Government;

(b) the procedure, standards and modalities for conducting social audits shall be as prescribed in the rules made under this Act;

(c) until such rules are notified, the provisions of the Mahatma Gandhi National Rural Employment Guarantee Audit of Schemes Rules, 2011 shall, *mutatis mutandis*, apply to the conduct of social audits under this Act.

(4) Concurrent evaluation mechanism—For ensuring measurable outcomes and real-time accountability, technology-enabled monitoring shall be mandated for tracking work execution and post-completion asset outcomes, supported by verified data systems and spatial technologies. Weekly public disclosures shall be reinforced through a comprehensive transparency framework. A Concurrent Evaluation Mechanism, as may be specified by the Central Government through guidelines, shall provide continuous vigilance and enable timely corrective action.

26. Recovery of misappropriated amounts—(1) Any misappropriation of amounts spent under the Act shall be recoverable under the relevant revenue laws for recovery prevailing in the State.

(2) The portion of such recoveries pertaining to the Central share shall be remitted to the Consolidated Fund of India through the mechanism established by the Central Government.

27. Inspection and Quality Control—The State Government shall ensure regular inspection and supervision of works by designated quality-control teams to verify adherence to quality standards, accuracy of measurements and conformity of wage payments to the actual quantum of work executed. Inspection reports shall be uploaded to the management information system.

28. Grievance Redressal Mechanism—An effective grievance redressal mechanism shall be established under the Act, comprising the following components, namely:—

(a) Institutional mechanisms for receiving grievances at the Ward, Gram Panchayat, Block and District levels, with at least one designated day each week when officials shall be mandatorily available to receive grievances;

(b) Issuance of a dated acknowledgement for all grievances submitted in writing, telephonically, online, or orally to any authorised functionary;

(c) Enquiry through spot verification or inspection and disposal shall be completed within seven working days of receipt of the grievance;

(d) Upon completion of the enquiry, the concerned authority shall initiate immediate corrective action, and the grievance shall be resolved within fifteen days;

(e) Failure to dispose of a grievance within seven working days at the level determined, shall be treated as a contravention of the provisions of this Act and shall attract action in accordance with section 27 or any corresponding provision of this Act;

(f) Where *prima facie* evidence of financial irregularity is revealed during preliminary enquiry or through findings of the social audit report, the District Programme Coordinator shall, after obtaining legal advice, ensure that a First Information Report is lodged and necessary proceedings initiated;

(g) The concerned authority shall inform the complainant in writing, physically or digitally, of the conclusions of the enquiry and the steps taken for redressal;

(h) Action taken on grievances received by all implementing agencies shall be placed before the meetings of the Intermediate Panchayat and the District Panchayat for review and monitoring;

(i) Appeals against the orders of the Gram Panchayat shall lie before the Programme Officer; appeals against the orders of the Programme Officer shall lie before the District Programme Coordinator; appeals against the orders of the District Programme Coordinator shall lie before the State Grievance Redressal Authority or any officer designated by the State Government;

(j) All appeals shall be filed within forty-five days from the date of the order;

(k) All appeals shall be disposed of within thirty days from the date of receipt;

(l) Any grievance not resolved within fifteen days at the Ward, Gram Panchayat, Block or District level shall be automatically escalated to the next higher level through digital systems integrated with the designated management information system, and such escalations shall be continuously monitored electronically.

29. Ombudsperson—The State Government shall appoint an Ombudsperson for each District to receive grievances, conduct enquiries and issue awards in accordance with the guidelines notified by the Central and the State Governments. The Ombudsperson shall operate through digital platforms integrated with the designated digital portal under this Act.

30. Action for Contravention—Wherever contravention of any provision of this Act is established after due enquiry by the State Government, the District Programme Coordinator, the Programme Officer, the Ombudsperson or any other authority authorised by the State Government, action shall be taken in accordance with section 27 of this Act or any corresponding provision.

31. Annual Reporting—The District Programme Coordinator, the Programme Officer and each Gram Panchayat shall prepare an annual report detailing facts, figures and achievements relating to the implementation of the Scheme within their jurisdiction. A copy of such report shall be made available to the public in physical or electronic form, on payment of such fee as may be specified in the Scheme.

32. All accounts and records including muster rolls relating to the scheme shall be made available for public scrutiny free of cost. Any person desirous of obtaining a copy or relevant extracts therefrom may be provided such copies or extracts on demand not later than three working days from the date of receipt of application.

33. Capacity Building and Strengthening Panchayats—There shall be a dedicated plan for training, Information Education Communication, digital literacy and strengthening Panchayati Raj Institutions.

SCHEDULE II

[See section 9(2)]

1. Gramin Rozgar Guarantee Card—(1) Household Registration—The adult member of every household residing in any rural area and willing to undertake unskilled manual work, may submit the names, ages and address of the household to the Gram Panchayat within whose jurisdiction they reside, for the purpose of registration of the household and issuance of a Gramin Rozgar Guarantee Card.

(2) Special Gramin Rozgar Guarantee Card, where the job seeker is—

- (a) a single woman; or
- (b) a person with disability; or
- (c) persons above sixty years of age; or
- (d) a released bonded labourer; or
- (e) a person belonging to a Particularly Vulnerable Tribal Group; or
- (f) a transgender person.

(3) The Special Gramin Rozgar Guarantee Card of a distinct colour, shall ensure special protection in the providing work, work evaluation, and worksite facilities, as applicable.

(4) It shall be the duty of the Gram Panchayat, after making such enquiry, as it deems fit, to issue a Gramin Rozgar Guarantee Card within fifteen days from the date of receipt of such application, containing therein a unique Gramin Rozgar Guarantee Card number with details of the registered adult members of the household, their photos, Bank or Post office account number, insurance policy number and the Aadhaar numbers, if any.

(5) The Gramin Rozgar Guarantee Card issued, shall be valid for three years, after which it may be renewed after due verification.

(6) No Gramin Rozgar Guarantee Card shall be cancelled except on any of the following grounds—

- (a) where it is found to be a duplicate;
- (b) where the entire household has permanently migrated to a place outside the jurisdiction of the Gram Panchayat and no longer resides in the village; or
- (c) where all adult members of the registered household are deceased.

(7) The State Government shall make arrangements for updating the following details in the *Gramin Rozgar Guarantee Card* regularly while mentioning the key guarantees under the Act are clearly listed as follows:—

- (a) number of days for which work was demanded;
- (b) number of days of work allocated;
- (c) description of the work allocated along with the muster roll number;
- (d) measurement details;
- (e) unemployment allowance, if any, paid;
- (f) date-wise amount of wages paid;
- (g) delay compensation paid if any;
- (h) asset provided, if any.

2. Demand for work—(1) Every adult member of a registered household whose name appears in the Gramin Rozgar Guarantee Card, shall be entitled to apply for unskilled manual work under the Scheme; and every such application shall be compulsorily registered, and a receipt issued with the date, which shall be entered in the given digital platform.

(2) The State shall proactively verify the requirements of the Vulnerable Groups and provide them with work.

(3) Application for work may be oral or written and made to the Ward member or to the Gram Panchayat or to the Programme Officer or any person authorised by the State Government or through digital platforms, or through any other means authorised by the State Government.

(4) Applications for work may be filed individually or for a group together.

(5) There shall be no limit on the number of days of employment for which a person may apply, or on the number of days of employment actually provided to him subject to the aggregate guarantee of the household.

(6) Normally, applications for work must be for at least six days of continuous work.

(7) Provision shall be made in the Scheme for advance application, that is, application which may be submitted earlier than the date from which employment is sought.

(8) Provision shall be made in the Scheme for submission of multiple applications by the same person provided that the corresponding periods for which employment is sought do not overlap.

3. Allocation of work—(1) The Gram Panchayat and Programme Officer shall ensure that every applicant shall be provided unskilled manual work in accordance with the provisions of the Scheme within fifteen days of receipt of an application or the date from which he seeks work in case of advance application, whichever is later.

(2) Priority shall be given to women in such a way that at least one-third of the beneficiaries shall be women who have registered and requested for work. Efforts to increase participation of single women and the person with disabilities shall be made.

(3) Applicants who are provided with work shall be so intimated in writing, by means of a letter sent to him at the address given in the *Gramin Rozgar Guarantee Card* or through any other effective mode of communication or by a public notice displayed at the office of the Panchayats at district, intermediate or village level.

(4) A list of persons who are provided with the work shall be displayed on the notice board of the Gram Panchayat and at the office of the Programme Officer and at such other place as the Programme Officer may deem necessary and the list shall be open for inspection by the State Government and any interested person.

(5) As far as possible, the employment shall be provided within a radius of five kilometers of the village where the applicant resides at the time of applying.

(6) A new work under the Scheme can be commenced if at least ten labourers become available for work, provided that this condition shall not be applicable for new works, as determined by the State Government, in hilly areas and in respect of afforestation works.

(7) In case the employment is provided outside the radius specified in sub-paragraph (5) of paragraph 3, it shall be provided within the Block, and the labourers shall be paid ten per cent. of the wage rate as extra wages to meet additional transportation and expenses for living.

(8) A period of employment shall be for at least six days continuously, with not more than six days in a week.

4. Worksite management—(1) For the purpose of transparency at the worksite, the following shall be ensured—

(a) there shall be a project initiation meeting in which various provisions of the work shall be explained to the workers;

(b) a copy of the sanction work order shall be available for public inspection at the worksite;

(c) measurement record of each work and details of the workers shall be available for public inspection;

(d) A Citizens' Information Board shall be put up at every worksite and updated regularly in the manner specified by the Central Government;

(e) The vigilance and Monitoring Committee set up according to the instructions of the Central Government may check all works and its evaluation report will be recorded in the Works Register in the format specified by the Central Government and submitted to the Gram Sabha during the Social Audit.

(2) The facilities of safe drinking water, shade for children and periods of rest, first aid box with adequate material for emergency treatment for minor injuries and other health hazards connected with the work being performed shall be provided at the worksite.

(3) In case the number of children below the age of five years accompanying the women working at any site is five or more, provisions shall be made to depute one of such women workers to look after such children. The person so deputed shall be paid wage rate.

5. Welfare—(1) If any personal injury is caused to any person employed under the Scheme by any accident arising out of and in the course of his employment, he shall be entitled to such medical treatment as required, free of cost.

(2) Where hospitalisation of the injured worker is necessary, the State Government shall arrange for such hospitalisation including accommodation, treatment, medicines and payment of daily allowance which is not less than half of the wage rate.

(3) If a person employed under the Scheme meets with death or becomes permanently disabled by accident arising out of and in the course of employment, he or his legal heirs, as the case may be, shall be paid by the implementing agency an *ex-gratia* as per entitlement under the *Pradhan Mantri Suraksha Bima Yojana* or as may be notified by the Central Government.

(4) If any personal injury is caused by accident to a child accompanying a person who is employed under the Scheme, such person shall be entitled to medical treatment free of cost; and in case of death or disablement of the child due to the said accident, *ex-gratia* shall be paid to the legal guardians as determined by the State Government.

6. Wage payment—(1) In case the payment of wages is not made within fifteen days from the date of closure of the muster roll, the wage seekers shall be entitled to receive payment of compensation for the delay, at the rate of 0.05% of the unpaid wages per day of delay beyond the sixteenth day of closure of muster roll.

(2) Any delay in payment of compensation beyond a period of fifteen days from the date it becomes payable, shall be considered in the same manner as the delay in payment of wages;

(3) For the purpose of ensuring accountability in payment of wages and to calculate culpability of various functionaries or agencies, the States shall divide the processes leading to determination and payment of wages into various stages such as,—

(a) measurement of work;

(b) computerising the muster rolls;

(c) computerising the measurements;

(d) generation of wage lists; and

(e) uploading Fund Transfer Orders (FTOs), and specify stage-wise maximum time limits along with the functionary or agency which is responsible for discharging the specific function.

(4) The computer system shall have a provision to automatically calculate the compensation payable based on the date of closure of the muster roll and the date of deposit of wages in the accounts of the wage seekers.

(5) The State Government shall pay the compensation upfront after due verification within the time limits as specified above and recover the compensation amount from the functionaries or agencies who are responsible for the delay in payment.

(6) It shall be the duty of the District Programme Coordinator or Programme Officer to ensure that the system is operationalise.

(7) The number of days of delay, the compensation payable and actually paid shall be reflected in the Management Information System.

(8) Effective implementation of sub-paragraph (1) shall be considered necessary for the purposes of section 29 of the Act.

7. The payment of wages shall, unless so exempted by the Central Government, be made through the individual savings accounts of the workers in the relevant Banks or Post Offices.

8. In case of employment provided under the Scheme, there shall be no discrimination solely on the ground of gender and the provisions of the Equal Remuneration Act, 1976 (25 of 1976), shall be complied with.

9. Record maintenance and grievance redressal system—The Gram Panchayat shall prepare and maintain or cause to be prepared and maintained such registers, vouchers and other documents in such form and in such manner as may be specified in the Scheme containing particulars of Gramin Rozgar Guarantee Cards and pass books issued, name, age and address of the head of the household and the adult members of the households registered with the Gram Panchayat.

10. (1) Notwithstanding anything contained in this Schedule, in the event of any national calamity such as flood, cyclone, tsunami and earthquake resulting in mass dislocation of rural population, the adult members of rural households of areas so affected may—

(a) seek for registration and get *Gramin Rozgar Guarantee Card* issued by the Gram Panchayat or Programme Officer of the area of temporary relocation;

(b) submit written or oral applications for work to the Programme Officer or the Gram Panchayat of the area of temporary relocation; and

(c) apply for re-registration and re-issuance of *Gramin Rozgar Guarantee Card* in the event of any loss or destruction.

(2) The details of such *Gramin Rozgar Guarantee Cards* shall be intimated to the District Programme Coordinator.

(3) In the event of restoration of normalcy, the *Gramin Rozgar Guarantee Card* so issued shall be re-endorsed at original place of habitation and clubbed with the original *Gramin Rozgar Guarantee Card* on being retrieved.

(4) The number of days of employment provided shall be counted while computing 125 days of guaranteed employment per household.

11. Every worker shall have an opportunity of being heard and register any grievance either orally or in writing, at all implementation levels for disposal as per the provisions of the Grievance Redressal Mechanism under the Scheme.

STATEMENT OF OBJECTS AND REASONS

Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Bill, 2025 is proposed to be introduced with the following background, object and reasons.

2. Post-independence rural development policies in India focused on addressing poverty, improving agricultural productivity, absorbing surplus and under-employed rural labour through various wage employment schemes, strengthening rural infrastructure, etc. Over the decades, the approaches have evolved, ranging from community development programs to employment generation schemes to uplift rural communities. The nature of rural employment generation schemes has undergone continuous change based on the evolving socio-economic scenario.

3. India's rural employment schemes have evolved through several phases, starting with early programs, like, the Rural Manpower Programme (1960s) and Crash Scheme for Rural Employment (1971). In the 1980s, the National Rural Employment Programme and Rural Landless Employment Guarantee Programme were launched, later merged into Jawahar Rozgar Yojana in 1993 which consolidated into the Sampoorna Grameen Rozgar Yojana in 1999, to streamline structured rural employment efforts. The Employment Assurance Scheme was introduced in 1993 to provide work during agricultural lean seasons. The Food for Work Programme, initiated in 1977-78 and later expanded as the National Food for Work Programme in 2004, provided food grains as wages for manual labour on public works, targeting most backward districts to improve both food security and employment. Notably, the Maharashtra Employment Guarantee Act, 1977 provided right to work to adult members of every rural household who volunteered to do unskilled manual work, thus bringing in the concept of a statutory right.

4. While the earlier initiatives offered some relief to rural households, their scale and resources remained limited in relation to the broader challenges of unemployment and poverty in rural India. It was in this background that, in 2005, the Mahatma Gandhi National Rural Employment Guarantee Act, 2005, (Mahatma Gandhi NREGA) was enacted to provide a statutory framework for employment generation in rural areas.

5. Over the past twenty years, Mahatma Gandhi NREGA has provided a guaranteed wage-employment to rural households ensuring wage income; however, further strengthening has become necessary in view of the significant socio-economic transformation witnessed in the rural landscape driven by widespread coverage of the social security interventions and saturation-oriented implementation of major Government schemes. Similarly, rural connectivity, rural housing, electrification, financial inclusion and digital access have deepened, the workforce has diversified, and aspirations have shifted towards better incomes, growth-oriented infrastructure, sustainable livelihoods and greater climate resilience.

6. To cater to the changing aspirations, stronger convergence is required to establish an integrated, Whole-of-Government rural development framework covering several complementary Government schemes. It is essential that rural infrastructure creation must transition from fragmented provisioning to a coherent and future-oriented approach and it is also essential that resources are distributed in a fair manner to reduce disparities and promote inclusive growth across all rural areas of the country based on objective parameters.

7. As national development advances, rural development programs require periodical revision to remain aligned with emerging needs and further aspirations. In the vastly changed circumstances of today, a transformational approach to rural development is essential to achieve the objectives of Viksit Bharat @2047. The expanding scale of development interventions is expected to create additional employment opportunities for rural households. It is imperative to engage the rural workforce more effectively to support the vision of Viksit Bharat, while empowering them through enhanced livelihood guarantee. Therefore, the Government has resolved to enhance the wage-employment guarantee for rural households from one hundred days to one hundred and twenty-five days per financial year for anchoring rural asset creation through the enactment of an appropriate Act.

8. The proposed Bill is titled the “Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) Bill, 2025” to establish a rural development framework aligned with the national vision of Viksit Bharat @2047, by providing a statutory guarantee of one hundred and twenty-five days of wage employment in every financial year to every rural household whose adult members volunteer to undertake unskilled manual work; to promote empowerment, growth, convergence and saturation for a prosperous and resilient rural Bharat.

9. The salient features of the proposed Bill are as follows:—

(a) The primary objective of the Bill is to align the rural development framework with the national vision of Viksit Bharat @2047 by providing an enhanced statutory wage-employment guarantee of one hundred and twenty-five days in each financial year to such rural households whose adult members volunteer to undertake unskilled manual work, thereby enabling them to participate more effectively in the expanded livelihood security framework.

(b) In view of the enhanced wage-employment guarantee for the rural workforce, it is also crucial to facilitate the availability of farm labour, especially during the peak agricultural season. In this context, the Bill shall have a provision to empower the States to notify in advance, certain duration, covering peak sowing and harvesting seasons, during which execution of works under this Bill will not be undertaken.

(c) The focus shall be on empowerment, growth, convergence and saturation with Gram Panchayats as the primary institutions for participatory planning and execution, backed by appropriate professional and technical capacity.

(d) The convergence, saturation-driven planning and whole of Government delivery shall be institutionalised through integration of Viksit Gram Panchayat Plans with the PM Gati Shakti to address the varying needs of Gram Panchayats, and powered by geospatial systems, digital public infrastructure, District and State planning mechanisms, with such plans aggregated at the Block, District, State and consolidated into Viksit Bharat National Rural Infrastructure Stack.

(e) Every State Government shall prepare a Scheme for giving effect to the guarantee proposed under this Bill, within a period of six months from the date of the commencement of the Act and that shall be implemented as a Centrally Sponsored Scheme.

(f) The Central Government shall make normative allocation to each State, to be estimated based on objective parameters, as prescribed in the rules. Further, expenditure in excess of the approved normative allocation shall be the responsibility of the State Governments.

(g) Special relaxations shall be permissible during natural calamities or extraordinary circumstances as decided by the Central Government, enabling temporary modifications to the provisions for timely response and relief.

(h) The wage rates for unskilled manual work shall be notified by the Central Government for the purpose of this legislation. Until such time as separate rates are notified, the wage rates notified under the Mahatma Gandhi NREGA shall be deemed to be the applicable rates.

(i) If an eligible applicant is not provided work as per the provisions of this Bill within the prescribed time limit, it will be obligatory on the part of the State Government to pay unemployment allowance at the prescribed rate.

(j) The Central Gramin Rozgar Guarantee Council and the State Gramin Rozgar Guarantee Councils shall be constituted for review, monitoring and effective implementation of the provisions of the legislation in their respective areas. Steering committees at Central and State Level shall be constituted to recommend on matters concerning normative allocations, convergence and other such matters.

(k) Provision for transparency and accountability shall be ensured through Biometric authentication, spatial technology-enabled planning, mobile and dashboard-based monitoring, and weekly public disclosure systems. The social audit mechanism shall be strengthened.

(l) Provisions for Minimum features of the Scheme to be made under the Bill, have been laid down in the Bill.

10 . The Bill seeks to achieve the above objectives.

NEW DELHI;

SHIVRAJ SINGH CHOUHAN.

The 13th December, 2025.

Notes on clauses

Clause 1 of the Bill provides for the short title and the commencement of the Bill.

Clause 2 of the Bill provides for definitions of terms and expressions used in the Bill.

Clause 3 of the Bill provides for the requirement that each State Government shall, notify, within six months of commencement, make a Scheme consistent with the Bill and the Scheme to be implemented as a Centrally Sponsored Scheme.

Clause 4 of the Bill provides for Viksit Gram Panchayat Plans as the origin of all works, their consolidation into Block, District and State plans, and the aggregation of the Viksit Bharat National Rural Infrastructure Stack, the four thematic domains of works, and categorisation of Gram Panchayats.

Clause 5 of the Bill provides for the statutory guarantee of not less than one hundred and twenty-five days of wage employment in a financial year to every rural household volunteering to do unskilled manual work and further provides for guarantee of wages by a person who has done work under the scheme.

Clause 6 of the Bill provides that no works shall be undertaken during notified peak agricultural seasons aggregating to sixty days to facilitate farm-labour availability in peak agricultural seasons.

Clause 7 of the Bill provides that the Central Government may decide special relaxations during natural calamities, or extraordinary circumstances on recommendation by the State Government.

Clause 8 of the Bill provides for the requirement that every State shall make a Scheme to provide guaranteed wage-employment to every rural household to give effect to the Bill.

Clause 9 of the Bill provides the conditions for providing guaranteed employment.

Clause 10 of the Bill provides for the Central Government to notify the wage rate for unskilled manual work.

Clause 11 of the Bill provides for entitlement to unemployment allowance if employment is not provided within fifteen days, at prescribed rates, to be paid by the State Government.

Clause 12 of the Bill provides for the Central Government to notify the Central Gramin Rozgar Guarantee Council and its composition, tenure and terms and conditions of the Chairperson and non-official members by rules.

Clause 13 of the Bill provides that the State Government to constitute the State Gramin Rozgar Guarantee Council, its composition, terms and conditions of the Chairperson and non-official members by rules.

Clause 14 of the Bill provides for the constitution of a National Level Steering Committee to recommend normative allocations, advise on inter-ministerial convergence and provide high-level oversight.

Clause 15 of the Bill provides for the constitution of a State Level Steering Committee to provide operational guidance, coordination and monitoring of implementation of the Scheme.

Clause 16 of the Bill provides that Panchayats at district, intermediate and village levels shall be the principal authorities for planning, implementation and monitoring of the Scheme and defines their respective roles.

Clause 17 of the Bill provides for the designation of the District Programme Coordinator, sets out the Coordinator's responsibilities, including preparation of the district plan, supervision, inspections, grievance redress and aggregate district plan.

Clause 18 of the Bill provides for the appointment of a Programme Officer at the intermediate level, and his functions.

Clause 19 of the Bill provides for the responsibilities and functions of the Gram Panchayat, including registration of households, issuing Rozgar Guarantee Cards, preparing Viksit Gram Panchayat Plans, allocation of works and execution of works.

Clause 20 of the Bill provides that the Gram Sabha shall monitor and review the execution of works, conduct regular social audits and have access to all records required for audit.

Clause 21 of the Bill provides for the State Government to provide necessary staff and technical support to District Programme Coordinators and Programme Officers.

Clause 22 of the Bill provides that the Scheme shall be a Centrally Sponsored Scheme, specifies the fund-sharing ratios, determination of State-wise normative allocations and the Central and State components of eligible expenditure.

Clause 23 of the Bill provides transparency and accountability, the responsibilities of the District Programme Coordinator and implementing agencies for proper fund utilisation, accounting, payments of wages and unemployment allowances by rules and disposal of complaints.

Clause 24 of the Bill provides for technology enabled transparency and public accountability, including biometric authentication, geospatial planning, mobile or dashboard monitoring, weekly public disclosures and strengthened social audit mechanisms.

Clause 25 of the Bill provides for a time-bound multi-tier grievance redressal mechanism at the Gram Panchayat, Block and District levels.

Clause 26 of the Bill provides for audit arrangements of Schemes at all levels in consultation with the Comptroller and Auditor-General of India and for prescribed account maintenance.

Clause 27 of the Bill provides for penalties for contravention of the Bill, with the penalty up to ten thousand rupees.

Clause 28 of the Bill provides for the Central and State Governments to delegate powers by notification to subordinate officers.

Clause 29 of the Bill provides for the Central Government's power to give directions to States for effective implementation of Bill and to investigate complaints and, if necessary, suspend fund releases and order remedial measures.

Clause 30 of the Bill provides for overriding effect.

Clause 31 of the Bill provides for the power of the Central Government to amend Schedule.

Clause 32 of the Bill provides for immunity from suit, prosecution or legal proceedings for public servants acting in good faith under the Bill.

Clause 33 of the Bill provides for the Central Government to make rules subject to previous publication and lists specific matters the rules may cover.

Clause 34 of the Bill provides for the State Government to make rules consistent with the Bill and Central rules and lists specific matters for State rules.

Clause 35 of the Bill provides for the procedure for laying Central rules before Parliament and State rules before State Legislatures and for parliamentary modification or annulment.

Clause 36 of the Bill provides for removal of difficulties.

Clause 37 of the Bill provides for the repeal of the Mahatma Gandhi National Rural Employment Guarantee Act, 2005, from the appointed date and transitional provisions.

FINANCIAL MEMORANDUM

The Bill seeks to introduce the Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) BILL, 2025, in the Parliament and to repeal the Mahatma Gandhi National Rural Employment Guarantee Act, 2005.

1. Sub-clause (1) of clause 5 of the Bill provides that the State Government shall, in such rural area in the State, as may be notified by the Central Government, provide to every household whose adult members volunteer to do unskilled manual work, not less than one hundred and twenty-five days of guaranteed employment in a financial year in accordance with the Scheme made under this legislation.

This will require a large number of works to be taken up under the Scheme to be prepared in each State where the legislation is to be implemented. This will entail expenditure on the execution of works, covering both wage and material components, in accordance with clause 22 of the Bill.

2. Sub-clauses (5) and (6) of clause 4 of the Bill provide that the Central Government shall determine the State-wise normative allocation for each financial year, based on objective parameters as may be prescribed. Any expenditure incurred by a State in excess of its normative allocation shall be borne by the State Government in a manner and procedure as may be prescribed.

3. Clause 10 of the Bill provides that the Central Government may, by notification, specify the wage rate for the purposes of this Bill, which shall apply to all unskilled manual work provided under the Scheme; different rates may be notified for different areas.

4. Sub-clause (1) of clause 11 of the Bill provides that if an applicant for employment under the Scheme is not provided such employment within fifteen days of receipt of his application seeking employment or from the date on which the employment has been sought in the case of an advance application, whichever is later, he shall be entitled to a daily unemployment allowance.

5. Sub-clause (2) of clause 11 of the Bill provides that the unemployment allowance shall be paid to applicants of a household subject to a legal guarantee of the household at such rate as may be specified by the State Government, by notification, in consultation with the State Council provided that no such rate shall be less than one-fourth of the notified wage rate for the first thirty days during the financial year and not less than one-half of the wage rate for the remaining period of the financial year.

6. Sub-clause (3) (d) of clause 11 of the Bill provides that the liability of the State Government to pay unemployment allowance to a household during any financial year shall cease, as soon as the household of the applicant has earned as much from the wages and unemployment allowance taken together which is equal to the wages for one hundred and twenty-five days of work during the financial year.

7. Clause 22 of the Bill provides for the nature of the Scheme and the funding pattern as follows:—

(1) The Scheme implemented under this Bill, shall be a Centrally Sponsored Scheme.

(2) For the purposes of this Bill, the fund-sharing pattern between the Central Government and the State Governments shall be 90:10 for the North Eastern States and Himalayan States and Union territory (Uttarakhand, Himachal Pradesh and Jammu and Kashmir), and 60:40 for all other States and Union territories with legislature.

(3) For the Union territories without legislature, the Central Government shall bear the entire expenses of the Scheme in the manner as may be prescribed.

(4) The Central Government shall determine the State-wise normative allocation for each financial year, based on objective parameters as may be prescribed.

(5) Any expenditure incurred by a State in excess of its normative allocation shall be borne by the State Government in such manner and procedure as may be prescribed.

(6) In accordance with the State-wise normative allocation determined under this Bill, the share of the Central Government shall include expenditure towards—

(a) payment of wages for unskilled, semi-skilled and skilled labour employed under the Scheme;

(b) the material component of works, subject to provisions in Schedule I;

(c) such administrative expenses as may be specified by the Central Government, including salary and allowances of programme officers and supporting staff, administrative expenses of the Central Council, facilities required under Schedule II, and such other items as may be prescribed by the Central Government.

(7) In accordance with the State-wise normative allocation determined under this Bill, the share of the State Government shall include expenditure towards—

(a) payment of wages for unskilled, semi-skilled and skilled labour employed under the Scheme;

(b) the material component of works, subject to provisions in Schedule I;

(c) such administrative expenses as may be specified by the Central Government, including salary and allowances of programme officers and supporting staff, administrative expenses of the State Council, facilities required under Schedule II, and such other items as may be prescribed by the Central Government.

(8) The State Government shall bear the expenditure towards unemployment allowance and delay compensation as may be prescribed by the State Government.

8. The expenditure under the Scheme will depend on the number of persons reporting for work, wage rate and the material and administrative components of the work. If the legislation is implemented across the entire country, the total estimated annual requirement of funds on wage, material and administrative components is ₹1,51,282 crore (Rupees one lakh fifty-one thousand two hundred eighty-two crore), including the State share. Of this, the estimated Central share is ₹95,692.31 crore (Rupees ninety-five thousand six hundred ninety-two crore and thirty-one lakh).

9.Upon repeal of the Mahatma Gandhi National Rural Employment Guarantee Act,2005, it will be necessary to settle central pending liabilities payable to the States and union territories, up to the closure of Financial Year 2025-2026 or until the date of commencement of the Viksit Bharat—Guarantee for Rozgar and Ajeevika Mission (Gramin): VB—G RAM G (विकसित भारत—जी राम जी) BILL, 2025 comes into force, whichever is later.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause (1) of clause 33 of the Bill empowers the Central Government to make rules for carrying out the provisions of the proposed legislation. Sub-clause (2) of the said clause specifies the matters in respect of which such rules may be made. These matters, *inter alia*, include—

(a) State-wise normative allocation for each financial year, based on objective parameters under sub-section (5) of section 4; (b) manner and procedure to bear the excess expenditure and its parameters under sub-section (6) of section 4; (c) the composition, terms and conditions of appointment, tenure and procedure of meeting under sub-section (3) of section 12; (d) the detailed functions, responsibilities and modalities under sub-section (4) of section 12; (e) terms and conditions of appointment of officials of National Level Steering Committee under sub-section (2) of section 14; (f) manner to redress the grievance under clause (d) of sub-section (3) of section 17; (g) manner of conducting social audit by Gram Sabha under sub-section (2) of section 20; (h) manner to bear the expenses of Scheme under sub-section (3) of section 22; (i) objective parameters to determine the State-wise normative allocation under sub-sections (4) of section 22; (j) manner and procedure to bear the excess expenditure under sub-section (5) of section 22; (k) other items under clause (c) of sub-section (6) of section 22; (l) other items under clause (c) of sub-section (7) of section 22; (m) expenditure towards unemployment allowance and delay compensation under sub-section (8) of section 22; (n) manner of payments of wages and unemployment allowances under sub-section (4) of section 23; (o) social audit mechanism, and the adoption of such other technology-enabled systems under clause (e) of section 24; (p) manner to lay down the procedure for disposal of complaints under sub-section (1) of section 25; (q) the manner of transfer and vesting under sub-section (5) of section 37; (r) any other matter which is to be, or prescribed or in respect of which provision is to be made by rules for carrying out the provisions of this Act.

2. Sub-clause (1) of clause 34 of the Bill empowers the State Government to make rules for carrying out the provisions of the Bill. Sub-clause (2) of the said clause specifies the matters in respect of which such rules may be made. These matters, *inter alia*, include—

(a) terms and conditions of eligibility under sub-section (2) of section 11; (b) terms, conditions, time, place and procedure of meeting and quorum under sub-section (2) of section 13; (c) manner of maintaining proper books and accounts under sub-section (2) of section 23; (h) form and manner to maintain the accounts of the Scheme under sub-section (2) of section 26;

3. The matters in respect of which rules may be made are matters of procedure or administrative detail and it is not practicable to provide for them in the Bill itself. The delegation of legislative power is, therefore, of a normal character.

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to establish a rural development framework aligned with the national vision of Viksit Bharat @2047, by providing a statutory guarantee of one hundred and twenty-five days of wage employment in every financial year to every rural household whose adult members volunteer to undertake unskilled manual work; to promote empowerment, growth, convergence and saturation for a prosperous and resilient rural Bharat; and for matters connected therewith or incidental thereto.

*(Shri Shivraj Singh Chouhan, Minister of Agriculture and Farmers Welfare
and Rural Development)*