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Non-PFS

OMB Approval 2577-0074

Form HUD-53087: Request for Payment of Subsidies for Operations (Non-PFS)

Financial Statements

OMB Approval 2577-0067

Form HUD-52599: Statement of Operating Receipts & Expenditures Form HUD-52596: Statement of Income & Expense and Changes in Accumulated Surplus or Deficit from Operations

Form HUD-52595: Balance Sheet

OMB Approval 2577-0040

Form HUD-52295: Report of Tenants Accounts Receivable

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Financial Management Handbook

INTRODUCTION

PURPOSE.

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This Handbook provides requirements and procedures relating to the

financial management of public housing projects administered by Public Housing Agencies (PHAs) under the U.S. Housing Act of 1937, as amended, subsequent to the End of the Initial Operating Period (EIOP).

#### RELATED HANDBOOKS.

Performance Funding System Handbook, 7475.13, dated 2/85, including all changes through CHG 13, CHG-14 dated 12/85, CHG-15 dated 4/86, CHG-16 dated 7/86, CHG-17 dated 12/86, CHG-18 dated 10/87; Field Office Monitoring of Public Housing Agencies (PHAs) Handbook, 7460.7 REV, dated 9/85; Troubled Public Housing Agency Handbook, 7475.14, dated 4/84; Low-Rent Housing Accounting Handbook, RHA 7510.1 dated 6/69, including all changes through 22; Low-Rent Housing Accounting Guide, HM G 7511.1 dated 2/72; The New Public Housing Agency (PHA) Personnel Policies Handbook, 7401.7 dated 10/87 and The Public Housing Decontrol Handbook, 7460.5, dated 10/87.

#### LEGAL AUTHORITY.

- a. The United States Housing Act of 1937 (Act). This Act established the Public Housing Program with the goal of providing decent, safe and sanitary housing for families of lower income. The Act vests in PHAs the maximum amount of responsibility in the administration of their housing programs.
- b. The Annual Contributions Contract (ACC). Each public housing project is covered by an ACC which is executed between HUD and the PHA and sets forth the specific obligations and responsibilities of each party in the implementation of the Public Housing Program. Among other things, it requires PHAs to:
- (1) Operate projects for the benefit of lower income families by providing decent, safe and sanitary dwellings within the financial means of such families;
- (2) Assure that the income limits as established by statute are adhered to; and
- (3) Maintain the projects in good repair.

## APPLICABILITY.

a. This Handbook is applicable to: (1) PHA-owned rental projects; and (2) Section 23 Leased projects.

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b. This Handbook does not apply to: (1) the Section 8 and 23 Housing Assistance Payments Programs or the Voucher Program; (2) the development stage of any public housing project; (3) the

management of a public housing project prior to EIOP; or (4) modernization of any public housing projects under the Comprehensive Improvement Assistance Program (CIAP).

#### REFERENCES DEFINITIONS

- CFR 24 Act -- The U.S. Housing Act of 1937, (42 U.S.C. 941.103 1437 et seq.) as amended.
- CFR 24 Allowable Expense Level (AEL). The per unit per 990.102 month dollar amount of expenses (excluding Utilities and expenses allowed under 990.108) computed in accordance with 990.105, which is used to compute the amount of operating subsidy.

Allowable Utilities Consumption Level (AUCL). The amount of Utilities expected to be consumed per unit per month by the PHA during the Requested Budget Year, which is equal to the average amount consumed per unit per month during the Rolling Base Period. After the end of the Requested Budget Year, the AUCL of the utility(ies) used for space heating will be adjusted by a Change Factor, defined in this section.

- CFR 24 Annual Contributions Contract (ACC). A contract (in 941.103 the form prescribed by HUD) for loans and annual contributions whereby HUD agrees to provide financial assistance and the PHA agrees to comply with HUD requirements for the development and operation of a public housing project.
- CFR 24 Base Year. The PHA's fiscal year immediately 990.102 preceding its first fiscal year under PFS.

Base Year Expense Level. The expense level in the approved operating budget (excluding Utilities, audits and certain other items) for the Base Year, computed as provided in 990.105. The Base Year Expense Level does not contain any expenses paid by a non-recurring source of income or any non-routine expenditure which would materially distort normal annual expenditures.

Change Factor. The ratio of the affected PHA fiscal year heating degree days (HDD) divided by the average annual HDD of the Rolling Base Period. (Affected year HDD divided by Rolling Base Period average HDD.)

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Current Budget Year. The fiscal year in which the PHA is currently operating.

CFR 24 Department of Housing and Urban Development (HUD).
941.103 The Department of Housing and Urban Development,
including the Regional Office and the Area or Service
Office (herein called field office) which has been
delegated authority to perform functions pertaining to
this part.

CFR 24 Formula. The revised formula derived from the actual 990.102 expenses of the PFS sample group of PHAs, which is used in the PFS as provided in 990.105, to determine the Formula Expense Level and the Range of each PHA. HUD plans to update the Formula each year to reflect actual costs experienced by the sample group of PHAs.

Formula Expense Level. The per unit per month dollar amount of expenses (excluding Utilities and audits) computed under the Formula, in accordance with 990.105.

Heating Degree Days (HDD). The annual arithmetic sum of the positive difference (those under 65 degrees) of the average of the lowest and highest daily outside temperatures in degrees Fahrenheit, subtracted from 65 degrees of Fahrenheit.

CFR 24 Interim Formula. The HUD system, which has been 990.102 replaced by PFS, for determining the amount of operating subsidy that applied to PHA fiscal years which commenced on or after October 1, 1972 and before April 1, 1975.

Local Inflation Factor. The weighted average percentage increase in local government wages and salaries for the area in which the PHA is located and non-wage expenses based upon the Implicit Price Deflator for State and Local Government Purchases of Goods and Services. This weighted average percentage will be supplied by HUD. HUD anticipates that it will update the Local Inflation Factor each year. This revised Local Inflation Factor is applicable to PHA fiscal years beginning January 1, 1982, and for all fiscal years thereafter.

CFR 24 Operating Budget. The PHA's operating budget and all related documents, as required by HUD, to be submitted in accordance with the Annual Contributions Contract.

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## REFERENCES DEFINITIONS

ACC, The term "Operating Budget" shall mean a realistic
407 estimate of the Operating Expenditures to be incurred
in connection with the prudent operation of any
Project during a specified period, broken down
according to a classification of accounts prescribed
by the Government.

ACC, "Operating Expenditures" with respect to each Project shall mean all costs incurred by the PHA for administration, maintenance, establishment of reserves and other costs and charges (including, but not limited to, payments in lieu of taxes and operating improvements) which are necessary for the operation of such Project.

ACC, "Operating Receipts" with respect to each Project 406 shall mean all rents, revenues, income, and receipts accruing from, out of, or in connection with the ownership or operation of such Project, from whatever source derived: Provided, That Operating Receipts shall not include (1) any monies received from the development of such Project, (2) annual contributions pledged for the payment of Bonds and Notes, (3) premiums and accrued interest received in connection with the sale of Bonds or Temporary Notes, (4) proceeds from the disposition of real property, (5) proceeds from the disposition of personal property to the extent provided in clause (1) of subsection (C) of Sec. 308, or (6) the proceeds of claims against insurers or others arising out of damage to or destruction of such Project to the extent provided in Sec. 210.

CFR 24 Other Income. Income other than dwelling rental 990.102 income and income from investments, except for the following items: grants and gifts for operations, other than for utility expenses, received from Federal, State and local governments, individuals, or private organizations; amounts charged to tenants for repairs for which the PHA incurs an offsetting expense; and legal fees in connection with eviction proceedings, when those fees are lawfully charged to tenants.

CFR 24 Performance Funding System (PFS). The Performance 990.101 Funding System for the calculation of operating subsidy is designed to provide the amount of operating subsidy which would be needed for well-managed projects. That amount is determined by the difference between the projected expenses and projected operating income of the PHA computed in accordance with the PFS regulation.

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#### DEFINITIONS

CFR 24 Project. Each project under an Annual Contributions 990.102 Contract to which the PFS is applicable, as provided in 990.103.

Project Units. All dwelling units of a PHA's
Project(s).

Projected Operating Income Level. The per unit per month dollar amount of dwelling rental income plus nondwelling income, computed as provided in 990.109.

CFR 24 Public Housing Agency (PHA). Any State, county, 941.103 municipality, or other governmental entity or public body (or agency or instrumentality thereof) which is authorized to engage in or assist in the development and operation of low-income housing...

CFR 24 Range. \$10.31 below to \$10.31 above the PHA's Formula 990.102 Expense Level for the Base Year. The dollar amount is subject to change from time to time by HUD in connection with updating of the Formula. The Range is used in connection with determination of the Allowable Expense Level, as provided in 990.105, the qualification for transition funding, as provided in 990.106, and in consideration of requests for adjustments of the Base Year Expense Level under 990.110.

Requested Budget Year. The budget year (fiscal year) of a PHA following the Current Budget Year.

"Residual Receipts" of any Project as of the End of ACC, 406 the Initial Operating Period thereof shall mean the amount, if any, by which the Operating Receipts thereof to such date exceeded the Operating Expenditures. "Residual Receipts" for all Projects as of the end of any Fiscal Year shall mean the amount by which the aggregate Operating Receipts of all such Projects for such Year exceeded the aggregate Operating Expenditures for all such Projects for such Year: Provided, That if the End of the Initial Operating Period of any such Project occurred in such Fiscal Year, the Operating Receipts and Operating Expenditures of such Project during such Initial Operating Period shall be excluded from the computation, except that any Residual Receipts of any such Project as of the End of such Initial Operating Period shall be included in the computation.

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#### REFERENCES

#### DEFINITIONS

- CFR 24 Rolling Base Period (RBP). The 36-month period that 990.102 ends 12 months before the beginning of the PHA Requested Budget Year, used to determine the Allowable Utilities Consumption Level, which, in turn, is used to compute the Utilities Expense Level.
- CFR 24 Transition Funding. Funding for excessively high-cost 990.102 PHAs, as provided in 990.106.
- CFR 24 Unit Approved for Deprogramming. (a) A dwelling unit for which HUD has approved the PHA's formal request for removal from the PHA's inventory and the Annual Contributions Contract, but for which removal, i.e., deprogramming has not yet been completed, or (b) a nondwelling structure or a dwelling unit used for nondwelling purposes that the PHA has determined will no longer be used for PHA purposes and for which HUD has approved removal from the PHA's inventory and Annual Contributions Contract.
- CFR 24 Units Months Available (UMA). Project Units 990.102 multiplied by the number of months the Project Units are available for occupancy during a given PHA fiscal year. Except as provided in the following sentence, for purposes of this part, a unit is considered available for occupancy from the date on which the End of the Initial Operating Period for the Project is established until the time it is approved by HUD for deprogramming and is vacated or is approved for nondwelling use. On or after July 1, 1991, a unit is not considered available for occupancy in any PHA Requested Budget Year if the unit is located in a vacant building in a project that HUD has determined is nonviable.
- CFR 24 Utilities. Electricity, gas, heating fuel, water and sewerage services.
- CFR 24 Utilities Expenses Level (UEL). The per unit per 990.102 month dollar amount of Utilities Expense, computed as provided in 990.107.

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# ACRONYMS

ACC	Annual Contributions Contract
AEL	Allowable Expense Level
AHMB	Assisted Housing Management Branch
AII	Actual Investment Income
AUCL	Allowable Utilities Consumption Level
AO	Area Office (See FO)
AOP	Actual Occupancy Percentage
AMDR	
AUEL	
BY	Budget Year
CCO	
CIAP	
COP	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
CBY	
CY	Current Year
DCO	
DOFA	Date Of Full Availability
DU	Dwelling Unit
EIOP	End of Initial Operating Period
EII	
FA	
FO	
	Financial Management Specialist
FT	
FWP	<del>-</del>
FY	
FFY	
FYB	
FYE	
GAO	
GAOD	
HDD	
HQ HUD	-
IOP	5
	1 3
IPA	1
LOI	Local Housing Authority (see PHA)
MOD	
	Office of Finance and Accounting
OT	
	Performance Funding System
PHA	
PUM	
PUY	
	Projected Occupancy Percentage
RAD	Regional Accounting Division

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RBY	Requested Budget Year
RBP	Rolling Base Period
RIGA	Regional Inspector General for Audit
RCRC	Regional Claims Report Coordinator
RO	Regional Office
RY	Requested Year
SY	Subject Year
TAR	Tenants Accounts Receivable
TII	Target Investment Income
UEL	Utility Expense Level
UMA	Unit Months Availability

## LIST OF TERMS ASSOCIATED WITH VACANCY RULE

Acceptable Adjustment Actual Occupancy Percentage Adjusted Actual Occupancy Percentage Adjusted Vacancy Percentage Allowable Vacancies Comprehensive Occupancy Plan Excessive Vacancies Final Rule Form HUD-51234 Form HUD-52728-A Form HUD-52728-B Form HUD-52728-C Funded Modernization High Occupancy PHA  $\hbox{{\tt High Occupancy PHA, but for on-schedule mod}}\\$ High Occupancy PHA, five or fewer vacant units after adjusting for modInterim Rule Low Occupancy PHA Occupancy Category On-Schedule Modernization Plan Year Occupancy Percentage Projected Occupancy Percentage Report Date Unit Month Vacancy Percentage Workout Plan

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