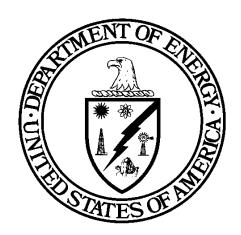
Approved: 12-31-03

SAFETY MANAGEMENT FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES MANUAL



U.S. DEPARTMENT OF ENERGY OFFICE OF ENVIRONMENT, SAFETY AND HEALTH

SAFETY MANAGEMENT FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES MANUAL

- 1. <u>PURPOSE</u>. This Department of Energy (DOE) Manual defines safety management functions, responsibilities, and authorities for DOE senior management with responsibilities for line, support, oversight, and enforcement actions. It provides detailed requirements to supplement DOE P 411.1, *Safety Management Functions*, *Responsibilities, and Authorities Policy*, dated 1-28-97.
- 2. <u>CANCELLATIONS</u>. DOE M 411.1-1B, *Safety Management Functions, Responsibilities, and Authorities Manual*, dated 5-22-01.

3. APPLICABILITY.

- a. <u>DOE Elements</u>. Except for the exclusions in paragraph 3c, this Manual applies to all DOE elements, including National Nuclear Security Administration elements, performing safety management functions (see Attachment 1).
- b. <u>Site/Facility Management Contractors</u>. This Manual does not apply to contractors.
- c. <u>Exclusions</u>. The facilities and activities of the Naval Nuclear Propulsion Program and the Power Marketing Administrations are exempt from the requirements of this Manual. In addition, to the extent the requirements in this Manual conflict with or duplicate the requirements of the Nuclear Regulatory Commission, the Office of Civilian Radioactive Waste Management is exempt from the requirements of this Manual.
- 4. <u>SUMMARY</u>. This Manual is composed of eight chapters that document the DOE senior management functions, responsibilities, and authorities related to safety management. The eight tables that follow the chapters provide detailed lists of the safety management functions, responsibilities, and associated authorities of the Secretary, Deputy Secretary, Under Secretaries, and various Secretarial Officers. Appendix A is a list of acronyms used in the Manual.
- 5. <u>CONTACT</u>. Questions concerning this Manual should be addressed to Mary F. Haughey, Office of Environment, Safety and Health, 301-903-2867 or Mary.Haughey@eh.doe.gov.

BY ORDER OF THE SECRETARY OF ENERGY:



KYLE E. McSLARROW Deputy Secretary

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1. INTRODUCTION AND OBJECTIVE

The Secretary of Energy (the Secretary) has the primary responsibility for ensuring that work at Department of Energy (DOE or the Department) facilities and sites is performed in a manner that adequately protects the worker, the public, and the environment. This responsibility flows from the Secretary through line management to the individuals performing the work. The goal of performing work safely is reflected in the guiding principles and core management functions established in DOE P 450.4, *Safety Management System Policy*, dated 10-15-96, and is codified in the Department of Energy Acquisition Regulations, found at Title 48 of the Code of Federal Regulations (CFR), §§ 970.5204-2, and 970.5223-1 (48 CFR 970.5204-2 and 970.5223-1). These guiding principles include the following:

- a. line management¹ is responsible for protection of employees, the public, and the environment and
- b. DOE and its contractors must clearly define and maintain the lines of responsibility for ensuring protection of environment, safety, and health (ES&H) at all organizational levels.

This Manual addresses both of these guiding principles for DOE by documenting DOE senior management functions, responsibilities, and authorities relating to safety management. The term "safety management" for purposes of this Manual refers to those DOE functions and responsibilities that pertain to and govern the safety² of operations and activities at DOE sites and facilities.

This document is required by DOE P 411.1, *Safety Management Functions, Responsibilities, and Authorities Policy,* dated 1-28-97, which mandates the development of a corporate-level document to establish the clear lines of responsibilities and authorities that are necessary to—

- develop and implement requirements and standards that are necessary to provide reasonable assurance that workers, the public, and the environment are adequately protected;
- define essential safety management functions and establish unambiguous DOE roles, responsibilities, and authorities for executing them to accomplish the authorized work;

¹DOE line management refers to the Department organization that is responsible for safe operations of a facility or site and has a linear reporting relationship extending from the Secretary to the people in the facilities directly performing the Department's missions.

²For the purposes of this Manual, the term "safety" encompasses "environment, safety, and health" functions to the extent that those functions relate to the safe management of DOE facilities or activities. This Manual does not address security and emergency management, nor does it address protection of human subjects and worker compensation.

- clarify the roles, responsibilities, lines of authority, and delegations between Headquarters (HQ) and field organizations;
- ensure compliance with legal requirements and manage against contractual requirements;
- define functional relationships and responsibilities among DOE line, support, oversight, and enforcement organizations; and
- address the coordination of line direction from multiple program offices at a single site.

This Manual is the corporate-level document that defines safety management functions, responsibilities, and authorities for DOE senior management with responsibilities for line, support, oversight, and enforcement functions. The framework for the lower-tier functions, responsibilities, and authorities documents is discussed in Chapter 8.

2. SCOPE

The functions, responsibilities, and authorities documented in this Manual apply to the DOE senior managers and organizations responsible for the overall direction, program support, and oversight of work throughout the DOE complex, for both nuclear and non-nuclear facilities.

This Manual applies to Departmental elements performing safety management functions, including the National Nuclear Security Administration (NNSA).

It does not apply to the following:

- Naval Nuclear Propulsion Program,
- Power Marketing Administrations, or
- Office of Civilian Radioactive Waste Management to the extent it overlaps or duplicates requirements of the Nuclear Regulatory Commission.³

This Manual applies to the Secretary, the Deputy Secretary, the Under Secretaries, the Cognizant Secretarial Officers (CSOs) (see Chapter 5), and the support functions of the Office of Environment, Safety and Health and the Office of Independent Oversight and Performance Assurance (see Chapter 6). The Office of Environment, Safety and Health is a program office with responsibilities for facilities and programs. Consequently, the Assistant Secretary for Environment, Safety and Health must meet the CSO requirements listed in this Manual (see Chapter 5) and the support responsibilities that are specifically listed for the Office of Environment, Safety and Health (see Chapter 6).

³See DOE HQ 250.1, Civilian Radioactive Waste Management Facilities—Exemption from Departmental Directives, dated 5-1-98.

In addition, the Federal employee occupational safety and health (FEOSH) requirements apply to all DOE organizations, both at HQ and the field, with the exceptions listed in the third paragraph of this chapter. FEOSH requirements are documented in DOE O 440.1A, *Worker Protection Management for DOE Federal and Contractor Employees*, dated 3-27-98, and DOE HQ⁴ O 442.1, *Headquarters Occupational Safety and Health Program*, dated 11-3-01. The Assistant Secretary for Environment, Safety and Health is the Designated Agency Safety and Health Officer (DASHO) responsible for defining requirements and guidance for the DOE FEOSH program. The Office of Management, Budget and Evaluation is responsible for implementing FEOSH requirements at DOE HQ facilities. Field element managers (FEMs) are responsible for implementing FEOSH requirements at their field facilities.

The Office of Management, Budget and Evaluation is also responsible for developing and implementing aviation safety policy and providing recommendations to the Secretary on aviation safety matters.⁵

This Manual only addresses the functions, responsibilities, and authorities for DOE organizations. It does not impose requirements on contractors.

3. CHANGE CONTROL

This document is a Manual in the DOE Directives System. The responsibilities listed in this Manual are derived from Congressional legislation (such as the Atomic Energy Act of 1954 (AEA) and the DOE Organization Act), Executive orders (E.O.s), Federal regulations, DOE directives (including Secretarial policies and commitments), and Secretarial memoranda.

This document is expected to change as the Department alters its organizational responsibilities and will be updated annually or as required. Changes to this Manual must be made through the DOE Directives System in accordance with DOE O 251.1A, *Directives System*, dated 1-30-98, and DOE M 251.1-1A, *Directives System Manual*, dated 1-30-98. However, the Secretary may override or change responsibilities in this Manual through Secretarial memoranda. Secretarial Memoranda that override or change responsibilities in the FRAM will be posted on the FRAM web page at http://tis.eh.doe.gov/nsps/frams.html. Any changes made by Secretarial memoranda to the responsibilities documented in this Manual must be documented in the next update of the Manual

In the event that responsibilities documented in this Manual conflict with responsibilities defined in Congressional legislation, E.O.s, Federal regulations, or DOE Orders, Notices, or Manuals, the provisions of those documents override this document. If such conflicts are discovered, please notify the Office of Environment, Safety and Health of the need to update this Manual.

⁴DOE directives with the designation of HQ are only applicable to headquarters organizations.

⁵See Secretarial Memorandum to Headquarters and Field Elements, dated April 15, 1999.

4. OFFICE OF THE SECRETARY

4.1 Secretary of Energy

Through the authorities granted under the AEA, as amended; the Energy Reorganization Act of 1974 (P.L. 93-438); and the Department of Energy Organization Act (P.L. 95-91), the Secretary is responsible for the overall direction and administration of the Department. This responsibility includes ensuring that the missions of DOE are performed in a manner that protects public health and safety and advances the goals of restoring, protecting, and enhancing environmental quality. The Secretary is authorized by these Acts to prescribe such procedural and administrative rules and regulations as the Secretary deems necessary or appropriate to administer and manage the functions of the Department. Except as otherwise prohibited by law, the Secretary may delegate the functions of the Secretary to officers and employees of the Department and may authorize successive redelegations.

Table 1 lists specific responsibilities for the Secretary as defined in Congressional legislation, Federal regulations, Presidential directives, as well as DOE safety directives. Although DOE directives are not strictly authorizing documents for the Secretary, if a directive explicitly lists a responsibility for the Secretary, that directive and the responsibility have been included on the Table for completeness.

4.2 Deputy Secretary

The Deputy Secretary reports to the Secretary and is authorized to act for and exercise the functions of the Secretary during the absence or disability of the Secretary or in the event the position of the Secretary becomes vacant. The Deputy Secretary also serves as the Chief Operating Officer and is responsible for the day-to-day management of the Department against its mission objectives. The Deputy Secretary is responsible for direct line management of the Under Secretaries, the Energy Information Administration, the Chief Information Officer, the Office of Independent Oversight and Performance Assurance, the Power Marketing Administrations, and all Secretarial support and staff offices with the following exceptions: 10

- Office of the Secretary,
- Office of the Assistant Secretary for Congressional and Intergovernmental Affairs,
- Office of Security,
- Office of Intelligence,

⁶See DOE Organization Act, Sec. 102, item (13).

⁷See DOE Organization Act Sec. 644.

⁸See DOE Organization Act, Sec. 642.

⁹See DOE Organization Act, Sec. 202.

¹⁰See Memorandum from Secretary Spencer Abraham to the Heads of Departmental Elements, July 26, 2001.

- Office of Counterintelligence, and
- Office of Public Affairs.

Table 2 lists specific responsibilities for the Deputy Secretary as defined in DOE safety and environment directives.

4.3 Under Secretaries

The Under Secretaries in the Department of Energy are the managers responsible for directing the activities of the Department's line and certain safety support organizations. There are two Under Secretaries in the Department:

- Under Secretary for Energy, Science and Environment and
- Under Secretary for Nuclear Security/Administrator for NNSA.

The Under Secretary for Energy, Science and Environment has direct line management responsibility for the following offices:¹¹

- Civilian Radioactive Waste Management;
- Energy Efficiency and Renewable Energy;
- Environment, Safety and Health;
- Environmental Management;
- Fossil Energy;
- Nuclear Energy, Science and Technology;
- Science; and
- Legacy Management.

Table 3 lists specific responsibilities for the Under Secretary for Energy, Science and Environment as defined in and delegation orders.

NNSA was established by the NNSA Act in the National Defense Authorization Act for 2000 (see P.L. 106-377, October 27, 2000). The NNSA Act also defines specific responsibilities for the Under Secretary for Nuclear Security/Administrator for NNSA. The Under Secretary for Nuclear Security/Administrator for NNSA is subject to the authority, direction, and control of the Secretary. That authority, direction, and control may be delegated only to the Deputy Secretary, without redelegation. The Secretary may direct officials of the Department who are

¹¹See Memorandum from Secretary Spencer Abraham to the heads of departmental elements, July 26, 2001.

¹²See NNSA Act in the National Defense Authorization Act for 2000 (See P.L. 106-377, October 27, 2000) (NNSA Act).

not in NNSA to review NNSA programs and activities and make recommendations to the Secretary regarding administration of those programs and activities, including consistency with other similar programs and activities.

In carrying out NNSA missions, the Under Secretary for Nuclear Security/Administrator for NNSA must ensure that all NNSA operations and activities are consistent with the principles of protecting the environment and safeguarding the safety and health of the public and the NNSA workforce. ¹³

The Under Secretary for Nuclear Security/Administrator for NNSA has direct responsibility for the following offices:

- Defense Programs,
- Defense Nuclear Nonproliferation,
- Naval Reactors,
- Emergency Operations,
- Infrastructure and Security, and
- Management and Administration.

Table 4 lists specific responsibilities for the Under Secretary for Nuclear Security/Administrator for NNSA as defined in Congressional legislation and DOE safety directives and delegation orders.

As discussed in further detail in Chapter 8, each Under Secretary must develop a functions, responsibilities, and authorities document that identifies the functions, responsibilities, and authorities specific to that position. The Under Secretaries functions, responsibilities, and authorities documents must also define how the authorities of each Under Secretary are delegated and what responsibilities are assigned to specific Secretarial Offices within that organization. In particular, the Under Secretaries may provide additional direction to their CSOs and FEMs that should be reflected in CSO and FEM functions, responsibilities, and authorities documents.

5. COGNIZANT SECRETARIAL OFFICERS

As stated in DOE P 411.1, *Safety Management Functions, Responsibilities, and Authorities Policy*, dated 1-28-97, line management is responsible and accountable for ensuring safe operations at DOE sites and facilities. Line management includes HQ and field organizations with operational and programmatic responsibilities. The line of responsibility extends from the Secretary downward thorough the Deputy Secretary, the Under Secretaries, the program office

¹³See NNSA Act.

managers, the field office managers and, ultimately, the managers directing the work (DOE or contractor).

All managers who report directly to the Secretary, the Deputy Secretary or the Under Secretaries are referred to as Secretarial Officers. A primary responsibility of the Secretarial Officers is to support the Under Secretaries, the Deputy Secretary, and the Secretary in meeting their responsibilities.¹⁴

The Secretarial Officers responsible for accomplishing work in a safe and environmentally sound manner at DOE-owned or DOE-leased sites and facilities (other than HQ) are Cognizant Secretarial Officers (CSOs). The CSOs are Secretarial Officers with line accountability for a laboratory or a bounded set of facilities. The CSOs provide direction to line organizations in DOE HQ and the field regarding safety management processes and systems. Although the ultimate responsibility for safety rests with the Secretary, the CSOs are responsible for providing direction to the line organizations in their assigned areas and they are accountable for the appropriate and successful implementation of DOE policies and requirements through their line organizations.

CSOs and Field Managers are required to establish Memorandums of Understanding (MOUs) that define the agreed upon procedures governing operations of a particular site, facility or laboratory where multiple program offices conduct work. Copies of the MOUs are distributed to all signatories and to all contractors whose operations are affected by the MOUs. ¹⁶ These MOUs should be incorporated into organizational functions, responsibilities, and authorities documents, as appropriate.

Seven CSOs report to the Under Secretary for Energy, Science and Environment:

- Assistant Secretary for Environmental Management;
- Assistant Secretary for Energy Efficiency and Renewable Energy;
- Assistant Secretary for Environment, Safety and Health;
- Assistant Secretary for Fossil Energy;
- Director of the Office of Nuclear Energy, Science and Technology;
- Director of the Office of Science; and
- Director of Office of Civilian Radioactive Waste Management.

Two CSOs report to the Under Secretary for Nuclear Security/Administrator for NNSA:

¹⁴See Memorandum from Secretary Spencer Abraham to the Heads of Departmental Elements, July 26, 2001.

¹⁵See Memorandum from Under Secretary T.J. Glauthier, *Roles and Responsibilities Guiding Principles*, June 2, 2000

¹⁶Ihid

• Deputy Administrator for Defense Programs¹⁷ and

8

• Deputy Administrator for Defense Nuclear Nonproliferation.

In addition to the nine CSOs named above, the Director of the Office of Security is a CSO with line responsibility for certain DOE facilities, such as the New Brunswick Laboratory. The Director of the Office of Security reports directly to the Secretary through the Deputy Secretary. Figure 1 shows the DOE organization and indicates the CSOs addressed in this Manual in the shaded boxes. Table 5 lists responsibilities for the various sites and facilities that each CSO is assigned.

Table 6 provides a summary of the safety management functions, responsibilities, and authorities of CSOs. Each CSO functions, responsibilities, and authorities document will establish how each organization will discharge these assigned functions (see Chapter 8).

Table 6 does not provide an exhaustive list of responsibilities. Rather it lists the functions, provides a summary of related responsibilities, and identifies the authorities for those areas. Additional detail regarding the responsibilities for each functional area is provided in the authorities that are listed and their associated guides, as well as organizational functions, responsibilities, and authorities documents. Secretarial Officers should refer to these documents for a more complete discussion of DOE's expectations for the functions listed in the table.

6. SUPPORT ORGANIZATIONS

6.1 Office of Environment, Safety and Health

The Office of Environment, Safety and Health is the Department's corporate safety office (except for aviation safety). As such, the office has unique support functions, responsibilities, and authorities regarding the safety and protection of the environment of DOE facilities and activities. The Assistant Secretary for Environment, Safety and Health is the Department's corporate safety official and represents the Department in ES&H matters and, when requested or directed, assists line management in safety management functions. The Assistant Secretary for Environment, Safety and Health reports to the Under Secretary for Energy, Science and the Environment and, with respect to crosscutting DOE commitments to the Defense Nuclear Facilities Safety Board, to the Deputy Secretary.¹⁸

¹⁷In a memorandum dated June 25, 2003, the Under Secretary for Nuclear Security/Administrator for the National Nuclear Security Administration (NNSA) delegated the authority to serve as the Secretarial Officer for environment, safety, and health matters at the eight NNSA-owned facilities to the Deputy Administrator for Defense Programs. This delegation does not apply to facilities being designed and constructed by the Deputy Administrator for Defense Nuclear Nonproliferation.

¹⁸Memorandum from Deputy Secretary, Kyle McSlarrow, *Responsibilities for Increased Performance in Meeting DOE Commitments to DNFSB*, March 31, 2003.

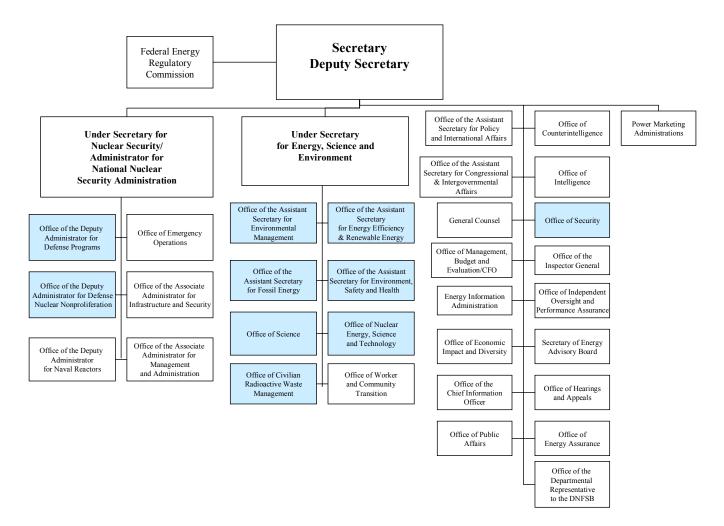


Figure 1. Department of Energy Organization. The shaded boxes indicate the Cognizant Secretarial Officers with responsibilities listed in Table 6.

Executive Order 13101, "Greening the Government through Waste Prevention, Recycling, and Federal Acquisition," requires the Secretary of Energy to assign an individual as Agency environmental executive. The Secretary has assigned that responsibility to the Assistant Secretary for Environment, Safety, and Health. The Assistant Secretary for Environment, Safety and Health also serves as the Designated Agency Safety and Health Officer (DASHO), responsible for establishing the Agency occupational safety and health policy and program to carry out the provisions of Section 19 of the Occupational Safety and Health Act, E.O. 12196 Occupational Safety And Health Programs For Federal Employees, and 29 CFR 1960, Basic Program Elements For Federal Employee Occupational Safety and Health Programs and Related Matters. Related Matters.

¹⁹See DOE O 450.1, *Environmental Protection Program*, dated 1-15-03.

²⁰See 29 CFR 1960.6.

DOE M 411.1-1C 12-31-03

Office of Environment, Safety and Health safety management functions include the development and maintenance of DOE ES&H policies, regulations, technical standards, and other directives (Orders, Notices, Manuals, and Guides), including this Manual. These documents address the safety of DOE nuclear and non-nuclear operations and activities at DOE facilities and sites, including the safety regulations necessary to meet the provisions of the AEA, as amended by the Price-Anderson Amendments Act (PAAA) of 1988. The Office of Environment, Safety and Health provides corporate support to DOE program and field offices to assist them in meeting safety requirements. The Office of Environment, Safety and Health is also responsible for the DOE enforcement program that subjects contractors to civil penalties for violations of DOE safety regulations that are promulgated under PAAA authority.

Although the NNSA Act found in the National Defense Authorization Act for 2000, Public Law 106-65, 113 Stat.966; 50 USC 2453 et seq. states "Each officer or employee of the Administration, in carrying out any function of the Administration ...shall not be responsible to, or subject to the authority, direction, or control of, any other officer, employee, or agent of the Department of Energy," the *Memorandum of Understanding between the Administrator for the National Nuclear Security Administration and the Assistant Secretary for Environment, Safety and Health* delineates special provisions regarding enforcement at NNSA facilities.²¹

The Office of Environment, Safety and Health analyzes ES&H performance, maintains safety data systems for the Department, advises the Secretary on all issues relevant to ES&H, and provides subject matter expertise on various topics. The Office of Environment, Safety and Health operates programs for the routine collection, analysis, and communication of ES&H performance information. The Office of Environment, Safety and Health is also responsible for a number of crosscutting or corporate programs that support the DOE complex.

Table 7 lists the Assistant Secretary for Environment, Safety and Health's safety management functions, responsibilities, and authorities for support functions.

Like Table 6, Table 7 does not provide an exhaustive list, but a summary of the generic functions and responsibilities for the Assistant Secretary for Environment, Safety and Health and the authorities for those responsibilities. Additional detail regarding these functions and responsibilities is provided in the authorities that are listed and their associated guides, as well as the Office of Environment, Safety and Health functions, responsibilities, and authorities document (see http://www.eh.doe.gov/nsps/ehfra011403.pdf).

The Office of Environment, Safety and Health is also a program office with responsibilities for facilities and programs. Consequently, the Assistant Secretary for the Office of Environment, Safety and Health must also meet the CSO requirements listed in Table 6 for those facilities and programs.

²¹See Memorandum of Understanding for special provisions regarding enforcement at http://tis.eh.doe.gov/enforce/handbks/20010108mou.pdf.

6.2 Office of Independent Oversight and Performance Assurance²²

Office of Independent Oversight and Performance Assurance is the independent oversight organization for the Secretary of Energy and the NNSA Administrator in the areas of safeguards and security, cyber security, emergency management, and environment, safety and health. As a corporate resource, they conduct evaluations to verify that the Department's safeguards and security interests are protected; the Department can effectively respond to emergencies; and site workers, the public, and the environment are protected from hazardous operations and materials.

The Director of the Office of Independent Oversight and Performance Assurance reports to the Secretary of Energy through the Deputy Secretary. The authority for the Office of Independent Oversight and Performance Assurance to conduct independent oversight was formally established through DOE O 470.2B, *Independent Oversight and Performance Assurance Program*, dated 10-31-02. In July 2001, the Secretary of Energy issued a memorandum to all Departmental elements addressing changes in the Departmental management structure. This memo, and a subsequent memo issued in August 2001 by the Deputy Secretary, directed that independent oversight responsibility for environment, safety and health be incorporated into the Office of Independent Oversight and Performance Assurance.

The safety responsibilities and authorities of the Office of Independent Oversight and Performance Assurance are listed in Table 8. Once again, Table 8 does not provide an exhaustive list, but a summary of the generic functions and responsibilities for the director of the office and the authorities for those areas. Additional detail regarding these functions and responsibilities is provided in the listed authorities and their associated guides and the office's functions, responsibilities, and authorities document.

6.3 Office of Departmental Representative

The Departmental Representative represents the Secretary in regular and continuing interactions between the Department and the Defense Nuclear Facilities Safety Board (DNFSB) and advises the Secretary and other senior managers regarding the DNFSB's priorities, concerns, actions, and plans. The functions, responsibilities, and authorities of the Office of the Departmental Representative are defined in DOE M 140.1-1B, *Interface with the Defense Nuclear Facilities Safety Board*, as modified and supplemented by the Memorandum from Deputy Secretary Kyle McSlarrow, *Responsibilities for Increased Performance in Meeting DOE Commitments to* DNFSB, March 31, 2003. They include:

²²In a memorandum dated December 2, 2003, James T. Campbell, Acting Director of the Office of Management, Budget and Evaluation/Acting CFO requested the establishment of the Office of Security and Safety Performance Assessment (SSA). That office will combine the functions of the Office of Independent Oversight and Performance Assessment with some of the functions of the Office of Security. Those changes when finalized will be addressed in a future revision to this Manual.

- Represent the Secretary in regular and continuing interactions with the Board.
- Advise the Secretary, Deputy Secretary, Secretarial Officers, and other Departmental officials on Board priorities, concerns, actions, and plans.
- Facilitate communication and cooperation between Departmental elements and the Board and its staff.
- Manage the Department's Safety Issues Management System for DNFSB-related issues, commitments, and actions.
- Coordinate Departmental correspondence with the DNFSB.
- Serve as the initial point of contact for receipt and management of DNFSB recommendations and other correspondence.
- Route correspondence related to cross-cutting safety concerns, recommendations, and other correspondence to the Assistant Secretary for Environment, Safety and Health (ASEH).
- Route correspondence related to a specific site or facility the affected program office with a copy to the ASEH.

7. LINE OF SUCCESSION AND DELEGATION OF AUTHORITY

7.1 Line of Succession

The Department of Energy Organization Act requires the Secretary to designate the order in which the Under Secretary and other officials will act for and perform the functions of the Secretary during the absence or disability of both the Secretary and the Deputy Secretary or in the event of vacancies in both of those offices. DOE O 100.1A, *Secretarial Succession*, dated 2-14-03, or its successor, defines the officials and order of succession in the event of absence or disability of the Secretary.

7.2 Delegation of Authority

This Manual documents the responsibilities and authorities for specific safety functions for DOE senior management. As stated in Chapter 4 and the DOE Organization Act, except as otherwise prohibited by law, the Secretary may delegate the functions of the Secretary to officers and employees of the Department and may authorize successive redelegations. DOE directives and memoranda delegate many of the authorities listed in this Manual. A list of Secretarial delegations and their links can be found at

http://www.directives.doe.gov/delegations/currentsdoa.html.

Some authorities within the Department are assigned directly to specific offices or positions within the Department through laws. For example, the NNSA Act assigns authorities directly to the Under Secretary for Nuclear Security/Administrator for NNSA and 10 CFR Part 820 assigns certain responsibilities and authorities to the director of the Office of Enforcement and the Office of the Docketing Clerk within the Office of Price-Anderson Enforcement. In addition, some

authorities specifically limit or prohibit delegations. An example of an authorizing document that limits delegation is the NNSA Act, which limits the delegation of the authority, direction, and control of the Under Secretary for Nuclear Security/Administrator for NNSA only to the Deputy Secretary, without further delegation. An example of an authorizing document that prohibits delegation is 10 CFR 820.61, which assigns the authority for granting exemptions to nuclear safety requirements to specified Secretarial Officers, but prohibits delegation.

DOE officials may delegate the authority to perform certain actions to other officials where it is not prohibited. However, the delegating officials remain accountable for the outcome of the action, even if the function and authority is delegated to an individual or an organization that is not subordinate to the delegating official. Functions can be delegated but never the responsibility for the outcome of that function. In addition, delegations are to persons, not functions.

DOE managers must clearly define the expectations for the managers and staff under them. For example, if a Secretarial Officer expects a subordinate manager or supervisor to review and approve an annual report on environmental consequences that is assigned to the Secretarial Officer, that action (including any delegated authorities) should be clearly delineated in the Secretarial Officer's functions, responsibilities, and authorities document under the responsibilities of that manager or supervisor. If the delegation of authority is not listed, the Secretarial Officer is expected to perform the action.

Delegation of approval authority or other assignment of responsibility does not preclude program offices from issuing requirements, expectations, and guidance affecting that authority or from participating in field element interactions with the operating or management contractor. Program offices must coordinate interactions with a contractor through the DOE contracting officer.

The following provisions apply to the delegation of authority:

- a. The delegator (individual delegating the authority) must document all delegations of authority in writing and provide them to the delegate (official or office to whom the authority is delegated). The document delegating the authority must clearly define—
 - the authority that is delegated,
 - the delegate, and
 - all circumstances under which the authority may be exercised, including any restrictions or prohibitions related to further delegation and conditions or qualifications that relate to the delegation.
- b. Unless otherwise stated, the delegation remains in effect until rescinded or modified or there is a personnel change. The delegator may rescind or modify the delegation at any time, provided it is done in writing. A copy of the rescission/modification must be provided to the delegate who previously had the delegated authority so the delegate is

- aware of the rescission and can document the revised delegation in the appropriate functions, responsibilities, and authorities documents.
- c. Under Secretaries; Secretarial Officers; field offices; the Office of Environment, Safety and Health; and the Office of Independent Oversight and Performance Assurance must list delegations of authorities that apply to their organizations in their functions, responsibilities, and authorities documents. If any authority listed in this Manual or such functions, responsibilities, and authorities is delegated, that delegation must be identified in the functions, responsibilities, and authorities document.
- d. Under Secretaries; Secretarial Officers; field offices; the Office of Environment, Safety and Health; and the Office of Independent Oversight and Performance Assurance must update their functions, responsibilities, and authorities documents at least annually to document the current delegations of authority.
- e. If the delegator delegates the authority for a function listed in the functions, responsibilities, and authorities document to another office, the delegator must ask the delegate to review and comment on that aspect of the delegator's functions, responsibilities, and authorities document and resolve the delegate's comments. In addition, the delegate's functions, responsibilities, and authorities document, if applicable, must also document the delegation.

8. ORGANIZATIONAL FUNCTIONS, RESPONSIBLITIES, AND AUTHORITIES DOCUMENTS

In accordance with DOE P 411.1, line, support, oversight, and enforcement organizations within DOE must develop and issue documents that define how their assigned functions and responsibilities are properly discharged. These documents are referred to as functions, responsibilities, and authorities documents (FRAs). As stated in DOE P 411.1, the functions, responsibilities, and authorities documents must clearly define how the organization's functions and responsibilities related to safety are to be carried out. The functions, responsibilities, and authorities documents must clearly define the functions, responsibilities and authorities related to safety. Under Secretaries; CSOs; the Assistant Secretary for Environment, Safety and Health; and the Director of the Office of Independent Oversight and Performance Assurance must develop, issue, and maintain organizational functions, responsibilities, and authorities documents. The functions, responsibilities, and authorities documents should clearly define "who is expected to do what" in an organization, including any delegations of authority. If the functions, responsibilities, and authorities documents fail to document or clearly communicate an expectation, an important safety or environmental protection function might be missed. Consequently, DOE management is responsible for clearly communicating delegated actions and assignments to their subordinate managers, supervisors, and staff.

This Manual documents the flowdown of responsibilities from the Secretary through the Deputy Secretary and the Under Secretaries to the CSOs and support organizations. Similarly, the functions, responsibilities, and authorities documents must document the flowdown of responsibilities from the Under Secretaries; Secretarial Officers; the Assistant Secretary for Environment, Safety and Health; and the director of the Office of Independent Oversight and Performance Assurance to subordinate managers and organizations, including field organizations, where appropriate.

Each organizational functions, responsibilities, and authorities document must define the safety management functions for the organization and clearly identify who within the organization has the responsibility and authority to perform those functions. Delegations of authority to subordinate managers and staff must be clearly listed and complete. Field office organizations with missions that affect the safety of work performed at DOE facilities are also required to develop and implement functions, responsibilities, and authorities documents.

Functions, responsibilities, and authorities documents must document the safety management functions and responsibilities necessary to accomplish the intent of DOE P 111.1, Departmental Organization Management System, as well as other DOE directives, other applicable Government agency regulations, and appropriate programs related to safety. They must also describe the respective organizations and their line management. The format of these functions, responsibilities, and authorities documents is not prescribed, so that each organization can develop a format that is most suitable and effective for its specific needs. However, functions, responsibilities, and authorities documents must provide a breakdown of applicable functions contained in this Manual and other applicable directives related to safety. In addition, the functions, responsibilities, and authorities documents must clearly identify any authority that has been transferred to or from another organization. Delegations of any authorities listed in either this Manual or in an organizational functions, responsibilities, and authorities document must be clearly delineated in the applicable functions, responsibilities, and authorities document. The functions, responsibilities, and authorities document must be updated to reflect any changes to delegations of the authority and must generally describe the process for control and revision of the document.

The functions, responsibilities, and authorities document should be easily accessible to all employees by web page or assigned copies. Copies of current documents of delegation or rescission of delegation that have not yet been incorporated in the functions, responsibilities, and authorities document should be provided with the copy of the functions, responsibilities, and authorities document (electronic or hardcopy).

Although this Manual is part of the DOE Directives System, the associated lower-tier functions, responsibilities, and authorities documents, which describe further delegations of safety authority within each of the Secretarial Offices, are not.

TABLE 1 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY				
Functions FU	Responsibilities	Authorities and DOE Directives	Delegation	Notes
Succession Planning	Establish a plan for succession of authority.	Atomic Energy Act of 1954 (AEA), Sec. 161		See DOE O 100.1A, Secretarial Succession
Environment, Safety, and Health	Advance the goals of restoring, protecting, and enhancing environmental quality and ensuring public health and safety.	Department of Energy (DOE) Organization Act, Sec. 102	Delegation Order 00-002.00A delegates the authority to the Under Secretary for Energy, Science and Environment to— assert the Federal Government's deliberative process privilege with respect to any environmental management matters arising under the Under Secretary's cognizance and nominate, appoint, review the term of, and terminate the service of, members of the Environmental Management Site Specific Advisory Board.	This delegation is made to protect internal predecisional DOE documents in judicial or administrative proceedings in situations where the court may require the claim to be formally asserted by an affidavit from an Agency official.

TABLE 1						
F	FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY					
Functions	Responsibilities	Authorities and DOE	Delegation	Notes		
		Directives				
Federal Employee	Establish and maintain an	Occupational Safety and		The Assistant Secretary for		
Occupational Safety and	effective and comprehensive	Health Act		Environment, Safety and		
Health (FEOSH)	FEOSH program.	E.O. 12196, Occupational		Health is the Designated		
		Safety and Health		Agency Safety and Health		
		Programs for Federal		Officer, responsible for		
		Employees 29 CFR Part		defining requirements and		
		1960, Basic Program		guidance for the DOE		
		Elements For Federal		FEOSH program. The Office		
		Employee Occupational		of Management, Budget and		
		Safety and Health		Evaluation is responsible for		
		Programs and Related		implementing FEOSH		
		Matters		requirements at DOE		
		DOE O 440.1A		headquarters facilities. All		
		HQ O 442.1		DOE organizations are		
				responsible for implementing		
				FEOSH.		
Rules, Regulations, and	Prescribe such procedural and	AEA, Sec. 161	Delegation Order No.			
Orders for Safety	administrative rules,	DOE Organization Act,	00-015.00 delegates			
-	regulations, and orders as	Sec. 644	responsibility to the Office of			
	necessary or appropriate to		General Council to notify			
	administer and manage DOE		Congress of the issuance of a			
	functions.		rule.			

TABLE 1						
	FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY					
Functions	Responsibilities	Authorities and DOE	Delegation	Notes		
Nuclear Safety Policy	Responsible for the safe operation of DOE nuclear facilities.	Directives Secretarial Notice- (SEN-) 35-91	Delegation Order 00-002.00A delegates the following authority to the Under Secretary for Energy, Science and Environment: direct the head of a field organization to curtail or suspend operations of nuclear reactors/nuclear facilities, or related activities when continuing operations might result in an undue risk to the environment and/or to the safety and health of workers or the public. This delegation order does not apply to the National Nuclear Security Administration.			
Special Nuclear Material (SNM)	Authority to authorize delivery of SNM to the Department of Defense at such times as necessary for cores for new military reactors and replacement cores for existing military reactors and for miscellaneous purposes (other than use in atomic weapons) for which material, fabrication, and new reactors the Congress shall have authorized funds.	National Security Decision Directive 282	Delegation Order 00-002.00A delegates the authority to authorize transfer of SNM to the Departments of the Army, Air Force, and Navy (Navy Facilities Engineering Command only) to the Under Secretary for Energy, Science and Environment. Delegation Order 00-003.00 delegates the authority to (1) authorize transfer of SNM to the Department of the Navy and (2) distribute SNM under Section 54 of the AEA.			

Functions	NCTIONS, RESPONSIBIL Responsibilities	Authorities and DOE	Delegation	Notes
	The state of the s	Directives		
Utilization Facilities	Authority to authorize the Department of Defense to manufacture, produce, or acquire utilization facilities for military purposes for which facilities the Congress shall have authorized funds.	National Security Decision Directive 282	Delegation Order 00-002.00A delegates the authority to authorize the Departments of the Army, Air Force, and Navy to manufacture, produce, or acquire utilization facilities, other than nuclear powered ships, for which Congress has authorized funds to the Under Secretary for Energy, Science and Environment.	
Management of Byproduct Material	Issue rules, regulations, or orders to require— monitoring, remedial work, studies, inspections, and any other measures needed to protect health or minimize danger to life or property.	AEA, Sec. 84 (42 USC 2014, 6901, and 2112)	Delegation Order 00-003.00 delegates the Under Secretary for Nuclear Security/ Administration for the NNSA to distribute byproduct material under sections 64 and 82 of the AEA. Delegation Order 00-002.00A delegates the authority to authorize the Departments of the Army, Air Force, and Navy to manufacture, produce, or acquire utilization facilities, other than nuclear powered ships, for which Congress has authorized funds to the Under Secretary for Energy, Science and Environment.	
Civil Penalties/Enforcement	 Impose civil penalties for violations of Department rules, regulations, or Orders. Compromise, modify, or remit civil penalties. 	AEA, Sec. 84 (42 USC 2014, 6901, and 2112) and Sec. 234A 10 CFR Part 820 42 USC 7274d	Delegation Order 00-002.00A delegates the following authority to the Under Secretary for Energy, Science and Environment:	

TABLE 1

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TABLE 1						
Functions FUN	NCTIONS, RESPONSIBIL Responsibilities	ITIES, AND AUTHOR Authorities and DOE Directives	RITIES OF THE SECRETA Delegation	ARY Notes		
Civil Penalties/Enforcement (continued)	 Determine by rule whether nonprofit educational institutions should receive automatic remission of civil penalties. Appoint an administrative law judge as a presiding officer in enforcement adjudication (10 CFR 820.26). File final orders that modify initial decisions (10CFR 820.32). Issue notices of review (10 CFR 820.32). Issue compliance orders (10 CFR 820.40). Issue stays of effectiveness for compliance orders (10 CFR 820.43 and 820.67). Assess civil penalties against any DOE contractor who: (a) employs individuals who are engaged in hazardous substance response or emergency response at DOE nuclear weapons facilities; and (b) fails (i) to provide for the training of such individuals to carry out such hazardous substance response or emergency response, or (ii) to certify to the DOE that 		 formulate and establish enforcement policy; initiate and conduct investigations; conduct conferences, administrative hearings, and public hearings; prepare required reports; and issue orders. 10 CFR Part 820 assigns the following authority to the director of enforcement: issue preliminary notices of violation (820.24) and issue final notices of violation (820.25). The NNSA Act states that "Each officer or employee of the Administration, in carrying out any function of the Administrationshall not be responsible to, or subject to the authority, direction, or control of, any other officer, employee, or agent of the Department of Energy." See the Memorandum of Understanding between the Administrator for the National Nuclear Security Administration and the Assistant Secretary for 			

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FU	TABLE 1 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY				
Functions	Responsibilities	Authorities and DOE Directives	Delegation	Notes	
Civil Penalties/Enforcement (continued)	such employees are adequately trained for such response pursuant to orders issued by the DOE relating to employee safety training (including orders numbered 5480.4 and 5480.11).		Environment, Safety and Health for special provisions regarding enforcement at NNSA facilities.		
Radiation Protection	 Ultimate authority on actions necessary to comply with the requirements of DOE 5400.5. Authority to suspend any or all requirements in DOE 5400.5. 	DOE O 5400.5	"Relevant DOE authority" (individual or office with assigned responsibility) makes initial determination. Secretary may delegate authority to suspend requirements.		
Radioactive Waste Management	Approve any imposition of more stringent requirements on radioactive waste programs than those imposed by the Nuclear Regulatory Commission.	DOE HQ 250.1	Secretary has sole jurisdiction. Delegation Order 00-002.00A delegates the authority to the Under Secretary for Energy, Science and Environment to sign all documents and take such other actions as may be necessary and appropriate for the submission for publication to the <i>Federal Register</i> of notices concerning actions undertaken to implement the authorities and functions provided in the Nuclear Waste Policy Act of 1982 (P.L. 97-425).	The authority delegated does not include rulemaking authority.	

TABLE 1 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY					
Functions	Responsibilities	Authorities and DOE Directives	Delegation	Notes	
Transuranic Waste	 Manage and store spent nuclear fuel or high-level or transuranic radioactive wastes at facilities regulated by the Nuclear Regulatory Commission. Determine what waste does not need the degree of isolation required by 40 CFR Part 191 (such waste will be excluded from the definition of transuranic waste). 	40 CFR Part 191 DOE M 435.1-1		Determination must be made in consultation with the Administrator of the Environmental Protection Agency.	
Nuclear Explosives and Weapons Safety	 Final decisions on nuclear weapon and nuclear weapon system safety, security, and control issues. Establish policy to ensure surety of all nuclear explosive operations (NEOs) conducted by DOE, including the National Nuclear Security Administration (NNSA), and DOE contractors. Responsible for surety of all NEOs conducted by DOE, including NNSA, and DOE contractors. Establish explicit documented agreements with the Secretary of Defense for any overriding reasons for not incorporating modern surety features in the design of nuclear weapons. 	DOE O 5610.13 DOE O 452.1B			

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TABLE 1 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY					
Functions	Responsibilities	Authorities and DOE Directives	Delegation Delegation	Notes	
Nuclear Reactor Safety Design Criteria	 Ultimate authority on actions necessary to comply with the requirements of DOE 5480.30. Approve permanent exemptions from DOE 5480.30. 	DOE O 5480.30	Authority may be delegated by the Secretary.	Copy of recommendations for exemptions should be sent to the Assistant Secretary for Environment, Safety and Health so the Assistant Secretary may provide advice to the Secretary.	
Facility Safety	 Ultimate authority on actions necessary to comply with the requirements of DOE O 420.1A. Authority to suspend any or all requirements in DOE O 420.1A. 	DOE O 420.1A	Authority may be delegated by the Secretary.		
Startup and Restart of Nuclear Facilities	Approve initial startup of new hazard category 1 and 2 nuclear facilities.	DOE O 425.1C	Authority may be delegated by the Secretary. ²³		
Substance Abuse	 Provide general policy direction for DOE drug testing program. Determine designated testing positions. Determine whether to include or exempt certain positions or groups of positions from the drug testing program. Determine the percentage of employees to be tested. 	DOE O 3792.3 E.O. 12564			
DOE Directives System	Approve all DOE Policy documents issued as part of the DOE Directives System.	DOE M 251.1-1A			

²³In a memorandum dated April 3, 2002, Spencer Abraham delegated the Secretary authorities in DOE O 425.1B to Under Secretary Card for the facilities under his cognizance.

TABLE 1 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES OF THE SECRETARY					12-31
Functions	Responsibilities	Authorities and DOE Directives	Delegation	Notes	31-03
Aviation Safety	Appoint the Director of the Office of Aviation Management (OAM). Establish an Aviation Board of Directors. Resolve differences between the Under Secretary for Nuclear Security/ Administrator for NNSA and the director of OAM with respect to approval of— • aviation implementation plans and • remotely operated aircraft	DOE O 440.2B			
Defense Nuclear Facilities Safety Board (DNFSB) Interface	policies. Provide full cooperation with DNFSB, including ready access to Departmental facilities, personnel, and information. Respond to DNFSB recommendations in accordance with the board's enabling statute. Provide the DNFSB with implementation plans for each accepted recommendation, and approve any subsequent plan changes. Provide annual reports to Congress concerning board-related activities of the Department.	AEA Sections 314 and 316 DOE M 140.1-1B			

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²Atomic Energy Act of 1954 as amended, Sections 311–321 (<u>42 USC § 2286</u> et. Sec.), *Defense Nuclear Facilities Safety Board*.

TABLE 2						
FUNCTI	FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE DEPUTY SECRETARY					
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes		
Chief Operating Officer	 Integrate corporate programs. Integrate support activities with line programs. Review all staff and support office policy and guidance that affects the field. 	Delegation Order 00-001.00A	No.			
National Nuclear Security Administration (NNSA)	Exercise authority, direction, and control including, but		No.			
Duties of the Secretary	In the event of the absence of the Secretary, perform the duties of the Secretary.	DOE O 100.1A				
Federal Technical Capability Panel (FTCP)	 Advise and support the FTCP. Resolve issues where the FTCP cannot reach agreement. Approve exceptions to the senior technical safety manager qualifications. 	DOE M 426.1-1				
Relief from Section 501(b) of the DOE Organization Act	Determine where strict compliance with section 501(b) of the DOE Organization Act would be likely to cause serious harm or injury to the public health, safety, or welfare.	Delegation Order 00-001.00A	No.			
DOE Directives	Chair the Directives Management Board (DMB).	DOE M 251.1-1A				
Defense Nuclear Facilities Safety Board (DNFSB) Interface	 Ensure Department of Energy (DOE) properly addresses DNFSB issues. Resolve disagreements within DOE on priorities and approaches to DNFSB issues. Resolve disagreements on which Cognizant Secretarial Officer is responsible for response to DNFSB recommendations, correspondence, or other issues. Chair the Senior Management Team. Provide guidance to DOE management on resolution of DNFSB issues. Brief the Secretary in cases where a unified Departmental position cannot be achieved to respond to a DNFSB issue. 	DOE M 140.1-1B				

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	TABLE 2				
FUNCTI	ONS, RESPONSIBILITIES, AND AUTHORI	TIES FOR THE	DEPUTY SECI	RETARY	
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes	
Aviation Safety	Resolve differences between the director of the Office of Aviation Safety and the Administrator for Nuclear Security regarding aviation implementation plans and other aviation issues.	DOE O 440.2B			
Environmental Impact Statements (EISs)	Resolve differences of opinion between the Administrator of the National Nuclear Security Administration and the Assistant Secretary for Environment, Safety and Health regarding EISs or EIS-related matters.	DOE O 451.1B			
Corrective Action Plans (CAPs)	Resolve comments on CAPs that cannot be agreed upon.	DOE O 470.2B			

TABLE 3 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE UNDER SECRETARY FOR ENERGY, SCIENCE AND ENVIRONMENT

Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
Stop Work	Direct the heads of field organizations to curtail or suspend operations of nuclear reactors, nuclear facilities, or related activities when, in the opinion of the Under Secretary, continuing operations might result in an undue risk to the environment and/or to the safety and health of Departmental or contractor employees or to the public.	Delegation Order 00-002.00A	No.	Tittes
Environmental Issues On a nonexclusive basis, assert the Federal Government's deliberative process privilege with respect to any environmental management matters arising under the Under Secretary's cognizance. This delegation is made to protect internal predecisional Department of Energy (DOE) documents in judicial or administrative proceedings in situations where the court may require the claim to be formally asserted by an affidavit from an Agency official.		Delegation Order 00-002.00A		
Environmental Management Site Specific Advisory Board	Under section 624 of the DOE Organization Act (42 U.S.C. 7234) and in accordance with the Federal Advisory Committee Act (5 U.S.C. App.2), nominate, appoint, renew the term of, and terminate the service of members of the Environmental Management Site Specific Advisory Board.	Delegation Order 00-002.00A		
Radioactive Waste Management	Sign all documents and take such other actions as may be necessary and appropriate for the submission for publication to the <i>Federal Register</i> of notices concerning actions undertaken to implement the authorities and functions provided in the Nuclear Waste Policy Act of 1982 (P.L. 97-425).	Delegation Order 00-002.00A	See delegations to the Director, Office of Civilian Radioactive Waste Management in Redelegation Order 00-002.06.	The authority delegated does not include rulemaking authority.

FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE UNDER SECRETARY						
FOR ENERGY, SCIENCE AND ENVIRONMENT						
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes		
Yucca Mountain Site Characterization Progress Reports	Report and transmit site characterization progress reports for the Yucca Mountain site in the State of Nevada to the Nuclear Regulatory Commission, the governor and the legislature of the State of Nevada, and other interested parties, including the U.S. Congress. The reports are required under section 113(b)(3) of the Nuclear Waste Policy Act of 1982, as amended (P.L. 97-425, as amended by Title V, Subtitle A, of P.L. 100-203).	Delegation Order 00-002.00A	.,	Report on a semiannual basis. Requires the concurrence by the General Counsel and the Assistant Secretary for Congressional and Intergovernmental Affairs before transmittal.		
Transfer of Special Nuclear Material (SNM)	 Authorize transfer of SNM to the Departments of the Army, Air Force, and Navy (Navy Facilities Engineering Command only) in such quantities and at such times as necessary for cores for new military reactors, for replacement cores for existing military reactors, and for miscellaneous purposes (other than use in atomic weapons) for which material, fabrication, and new reactors the Congress has authorized funds. Authorize the Departments of the Army, Air Force, and Navy to manufacture, produce, or acquire utilization facilities, other than nuclear powered ships, for which Congress has authorized funds. 	Delegation Order 00-002.00A	See redelegation to the Director for Nuclear Energy, Science, and Technology in Redelegation Order No. 00- 002.05.	before transmittal.		
Civil Penalties/Enforcement ²⁴	 Formulate and establish enforcement policy. Initiate and conduct investigations. Conduct conferences, administrative hearings, and public hearings. Prepare required reports. Issue orders. 	Delegation Order 00-002.00A		See AEA, Sec. 84 (42USC 2014, 6901, 2112) and Sec. 234A and 10 CFR Part 820.		

TABLE 3

²⁴See the *Memorandum of Understanding between the Administrator for the National Nuclear Security Administration and the Assistant Secretary for Environment, Safety and Health* for special provisions regarding enforcement at NNSA facilities.

TABLE 4 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE UNDER SECRETARY FOR NUCLEAR SECURITY/ADMINISTRATOR FOR THE NATIONAL NUCLEAR SECURITY ADMINISTRATION (NNSA)

	ADMINISTRATION (INISA)					
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes		
Environment, Safety, and Health	 Protect the environment and the safety and health of public and workers at NNSA facilities and sites. Comply with applicable requirements. Issue and meet procedures for meeting requirements. 	National Nuclear Security Administration Act, Oct. 5, 1999, (NNSA Act)	Deputy Administrator for Defense Programs by memo from Linton Brooks, dated June 25, 2003.			
Integrated Safety	Formal organized process for planning, organizing,	NNSA Act				
Management	assessing, and improving the safe conduct of work.	DOE P 450.4				
Weapons Stockpile Safety	Enhance safety, reliability, and performance.	NNSA Act				
Special Nuclear Material (SNM)	 Authorize transfer to the Department of the Navy. Distribute SNM under Section 54 of the Atomic Energy Act of 1954 (AEA). 	Delegation Order No. 00-003.00	Authority may be delegated to the Deputy Administrator for Naval Reactors and may not be delegated further.			
Utilization Facilities	Authorize the Department of the Navy to manufacture, produce, or acquire utilization facilities (nuclear powered ships) for which Congress has authorized funds.	Delegation Order No. 00-003.00	Authority may be delegated to the Deputy Administrator for Naval Reactors and may not be delegated further.			
Source and Byproduct	Distribute source and byproduct material under	Delegation Order No.				
Material	Sections 64 and 82 of the AEA.	00-003.00				

TABLE 5				
Symbol	CUGNIZANT SECRETARI CSO	AL OFFICER (CSO) ASSIGNMENTS Site/Laboratory		
NA-1	Under Secretary for Nuclear	Los Alamos National Laboratory		
	Security/Administrator for the	Sandia National Laboratories		
	National Nuclear Security	Pantex Plant Kansas City Plant		
	Administration (Deputy			
	Administrator for Defense Programs	Fissile Material Disposition Facilities		
	and Deputy Administrator for	Savannah River Tritium Facilities		
	Defense Nuclear Nonproliferation ²⁵)	Lawrence Livermore National Laboratory		
	•	Y-12		
		Nevada Test Site		
EM-1	Assistant Secretary for	Office of River Protection		
	Environmental Management	Mound Environmental Management Project		
	E	Grand Junction Project Office		
		Waste Isolation Pilot Project		
		Fernald Environmental Management Project		
		West Valley Demonstration Project		
		Ashtabula Environmental Management Project Columbus Environmental Management Project		
		Hanford Site		
		Pacific Northwest National Laboratory		
		Fast Flux Test Facility		
		Rocky Flats Environmental Technology Site (RFETS)		
		Savannah River Site		
		Idaho Nuclear Technology and Engineering Center at INL		
		Paducah/Portsmouth		
		ETTP, K-25, Weldon Spring, etc		
		Energy Technology Engineering Center		
SC-1	Director of the Office of Science	Argonne National Laboratory—East		
		Brookhaven National Laboratory		
		Ames Laboratory		
		Princeton Plasma Physics Laboratory		
		Fermi National Accelerator Laboratory		
		Environmental Measurements Laboratory		
		Oak Ridge National Laboratory		
		Thomas Jefferson National Accelerator Facility		
		Lawrence Berkeley National Laboratory		
		Stanford Linear Accelerator Center		
EE-1	Assistant Secretary for Energy Efficiency and Renewable Energy	National Renewable Energy Laboratory		
EH-1	Assistant Secretary for Environment, Safety and Health	Radiological and Environmental Sciences Laboratory		
NE-1	Director of the Office of Nuclear	Idaho National Laboratory (INL)		

²⁵In a memorandum dated June 25, 2003, the Under Secretary for Nuclear Security/Administrator for the National Nuclear Security Administration (NNSA) delegated the authority to serve as the Secretarial Officer for environment, safety, and health matters at the eight NNSA-owned facilities to the Deputy Administrator for Defense Programs. This delegation does not apply to facilities being designed and constructed by the Deputy Administrator for Defense Nuclear Nonproliferation. The division of Program Secretarial Officer responsibility for NNSA facilities is addressed in the NNSA FRA document.

	TABLE 5				
	COGNIZANT SECRETARIAL OFFICER (CSO) ASSIGNMENTS				
Symbol	CSO	Site/Laboratory			
	Energy, Science and Technology	Test Reactor Area			
		Argonne National Laboratory—West			
SO-1	Director of the Office of Security,	New Brunswick Laboratory ²⁶			
FE-1	Assistant Secretary for Fossil Energy	National Energy Technology Laboratory - Morgantown			
		National Energy Technology Laboratory - Pittsburgh			
		Arctic Energy Office			
		Albany Research Center			
		National Petroleum Technology Office			
		Naval Petroleum Reserve - California			
		Rocky Mountain Oil Field Testing Center			
		Strategic Petroleum Reserve - Bryan Mound			
		Strategic Petroleum Reserve - Bill Hill			
		Strategic Petroleum Reserve - Bayou Choctow			
		Strategic Petroleum Reserve Project Office			
		Strategic Petroleum Reserve - West Hackberry			
RW-1	Director of the Office of Civilian	Yucca Mountain Site			
	Radioactive Waste Management				
ME-1	Director of the Office of	DOE Headquarters Buildings			
	Management, Budget, and				
	Evaluation				

²⁶Reports through the Chicago Operations Office.

TABLE 6 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR COGNIZANT SECRETARIAL OFFICERS

		ANT SECRETARIAL OF	Can authority	
Functions	Responsibilities	Authorities	be delegated?	Notes
Integrated Safety Management (ISM)	ISM safety system descriptions (including the Environmental Management System or EMS) that addresses the five core functions: Define the scope of work. Analyze the hazards. Develop and implement hazard controls. Perform work within controls. Provide feedback and continuous improvement.	DOE P 450.4 DOE O 450.1 48 CFR 970.5204-2 48 CFR 970.5215-3	Yes.	Annual review. EMS to be implemented by 12-05.
Safety Basis	 Safety Evaluation Report. Safety Basis Information System (SBIS). Documented Safety Analysis (DSA). Technical Safety Requirements (TSRs) and other hazard controls. Preliminary DSA. Unreviewed safety questions (USQs). Alternate methodologies for DSAs. Hazard Categorization. 	10 CFR Part 830, Subpart B DOE O 420.1A 48 CFR 970.5223-1	Yes.	Annual update for DSA and TSRs. Annual submittal for USQs. Quarterly reports to SBIS. Concurrence from the Office of Environment, Safety and Health is required for DSA/TSR methodology other than safe harbor methodologies in Table 2 of Appendix A to 10 CFR Part 830.
Radiation Protection	 Radiation protection program (RPP). Monitoring programs. As low as reasonably achievable (ALARA) process. Notification to the public. 	10 CFR Part 835 DOE P 441.1 DOE O 5400.5	Yes.	Update RPP when changes are made to program.
Accident Investigation	 Type A and B investigations. Investigation reports. Corrective action plans (CAPs). 	DOE O 225.1A	Yes.	

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E	D	A - dl dd	Can authority	News
Functions	Responsibilities	Authorities	be delegated?	Notes
Beryllium Disease Prevention	 Record keeping. Chronic Beryllium Disease Prevention Program. Baseline beryllium inventory. Formal exposure reduction and minimization program. Respiratory protection program. Medical surveillance program. Beryllium training program. Postings. Reporting beryllium sensitization. 	10 CFR Part 850 29 CFR 1910	Yes.	
Quality Assurance (QA)	 QA Program Management and independent assessments Software QA (SQA) Suspect/counterfeit parts 	10 CFR Part 830, Subpart A DOE O 414.1A DOE N 411.1 DOE O 440.1A	Yes.	SQA requirements must be updated when DOE directive on SQA replaces DOE N 411.1.
Startup and Restart of Nuclear Facilities	 DOE operational readiness reviews or readiness assessments. Startup notification reports. 	DOE O 425.1C	Yes.	
Radioactive Waste Management	 Implement the requirements of DOE O 435.1. Ensure field element managers meet the requirements of DOE M 435.1-1. 	DOE O 435.1 DOE M 435.1-1	Yes (see DOE M 435.1-1).	
ES&H reporting	 Log of occupational fatalities, injuries, and illnesses. Log of work-related injuries. Summary of work-related injuries. Individual accident/incident reports. Injury and illness reports. Radiological exposure data. ES&H assessment reports. Summary report of ES&H self-assessments. 	DOE N 231.1 DOE M 231.1-1 DOE M 231.1-2 DOE O 231.1A 10 CFR Part 820 40 CFR Part 61 DOE O 450.1 E.O. 13101 E.O. 13148 10 CFR Part 835	Yes.	 Annual reports: ES&H assessment reports and the summary report of ES&H self-assessments. NESHAP reports. Report on the Department's progress in implementing E.O. 13101. Quarterly reports: Individual accident/incident reports and injury and illness reports. Reports on periodic performance

	COGNIZ	ANT SECKETARIAL OF		
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
ES&H Reporting (continued)	 Report of fatalities or multiple hospitalizations. Occurrence reports. Implementation procedures. Event categorization and notification of significant occurrences. Reports of noncompliance with nuclear safety regulations (recommended reports). DOE annual site environmental reports. National emission standards for hazardous air pollutants (NESHAP) reports. DOE data for annual reporting to Office of Management and Budget (OMB) under E.O.s 13101 and 13148. Performance analysis reports and identification and reporting of recurring events. 			analysis and identification and reporting of recurring events. 45 day reports: Submit Occurrence Reporting and Processing System final reports within 45 days or provide an update report (note: occurrence reports are normally contractor reports, but DOE has responsibilities with respect to the reports as defined in DOE M 231.1-2).
Civil Penalties/ Enforcement	Referrals to the Office of Price- Anderson Enforcement and support throughout the enforcement process.	10 CFR Part 820 Price-Anderson Amendments Act Atomic Energy Act of 1954	No.	
Lessons Learned Program	Development and dissemination of lessons learned.	DOE M 140.1-1B DOE O 225.1A DOE N 231.1 DOE O 231.1A DOE M 231.1-2 DOE O 425.1C DOE O 440.1A DOE O 451.1B DOE O 460.1B DOE O 5480.19	Yes.	

DOE M 411.1-1C 12-31-03

FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR **COGNIZANT SECRETARIAL OFFICERS** Can authority **Functions** Responsibilities **Authorities** be delegated? Notes CAPs. DOE O 225.1A Corrective Action Yes. CAP verification. Plans (CAPs) DOE O 414.1A DOE O 470.2B Nuclear and **DOE O 420.1A** Yes. Authorization agreements. Explosives and Nuclear Explosives Weapons (paragraph 4.1) Weapon Safety Surety Program. DOE O 452.1B (Facility Safety) DOE O 452.2B Nuclear Weapons Surveillance Program. Nuclear explosive safety study reports. Certification that nuclear explosive surety standards have been met. Nuclear explosive safety study reports. Nuclear explosive rules. Authorizations for nuclear explosive operations (NEOs). Comprehensive safety program for NEOs. Nuclear Explosives Safety Program. Safety basis. Operation hazard analysis reports. Facility safety analyses. Hazard controls. Implementation plans for nuclear and explosive safety design criteria. Fire Protection Fire protection program. DOE O 420.1A Yes. (Facility Safety) (paragraph 4.2) Nuclear criticality safety program. Criticality Safety DOE O 420.1A Yes. (Facility Safety) (paragraph 4.3) DOE O 420.1A Natural Phenomena Update as necessary, at least every NPH assessments. Yes. Hazards (NPHs) 10 years. Seismic reports. (paragraph 4.4) (Facility Safety) E.O.s 12699 and 12941 Dam safety reports.

P.L. 104-303 DOE O 5480.4

		ANT SECRETARIA	Can authority	
Functions	Responsibilities	Authorities	be delegated?	Notes
Safety System	Cognizant system engineer.	DOE O 420.1A	Yes.	
Engineer Program		(paragraph 4.5)		
(Facility Safety)		DOE 0. 420.14	77	
Configuration	Configuration management plans.	DOE O 420.1A	Yes.	
Management (Facility Safety)		(paragraph 4.5) DOE O 452.2B		
(Facility Safety) Maintenance	Maintenance implementation plans	DOE O 432.2B	Yes.	Update MIPs every 2 years.
	(MIPs)			opuate Will's every 2 years.
Worker Protection	 Notification of excesses of 	DOE M 231.1-1	Yes, except for	
	illnesses or injuries that require	DOE O 440.1A	exemptions	
	epidemiological analyses.		related to	
	• Records of occupational fatalities,		Occupational	
	injuries, and illnesses.		Safety and	
	Reports of subcontractor accident		Health Administration	
	information.		(OSHA)	
	Worker Protection Program.		standards.	
	Postings.		Standards.	
	Accident investigations.			
	Hazard prevention/abatement			
	program.			
	Workplace inspections.Safety and health plans.			
	E: D : : D : (1:0			
	• Fire Protection Program (life safety).			
	Industrial hygiene programs.			
	Pressure safety policies.			
	Motor vehicle safety programs.			
	Suspect and counterfeit part			
	controls.			
	Construction hazards analyses.			
	Occupational Medical Program.			
	Employee job tasks and hazards			
	analysis information.			
	 Summaries of workplace 			
	exposures.			
	Health examinations.			
	 Employee counseling and health 			

	1	THE SECRETARIA		1
E	Dasmanaikili4iaa	A41- a:4: a a	Can authority	Notes
Functions	Responsibilities	Authorities	be delegated?	Notes
	promotion.			
Firearm Safety	Firearms safety policies and	DOE O 440.1A	Yes, except for	
(Facility Safety)	procedures.		exemptions	
			related to OSHA	
			standards.	
Explosives Safety	Process hazards analyses.	DOE M 440.1-1	Yes, except for	
(other than nuclear	List of explosive and hazardous		exemptions	
weapons)	materials.		related to OSHA	
• /	Process hazards analyses.		standards.	
	 Safety analysis of explosives 			
	facilities.			
	Access control procedures.			
	Storage review programs.			
	Placards.			
	 Explosives emergency control 			
	plans.			
Aviation Safety	Aviation implementation plans.	DOE O 440.2B	Yes, except for	
	Maintenance and inspection		site General	
	programs.		Counsel	
	Aviation safety programs.		authority to	
			approve certain	
			travel.	

Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
National Environmental Policy Act (NEPA) Compliance	 Annual mitigation reports. Annual NEPA planning summaries. NEPA Compliance Program. NEPA QA plans. Environmental impact statements and associated notices. Environmental assessments. Records of Decision. Public participation plans. Mitigation action plans. Independent reviews of proposed actions under NEPA. Review of DOE NEPA compliance. EMS. 	DOE O 450.1 DOE O 451.1B DOE M 231.1-1 NEPA DOE P 141.2 10 CFR Part 1021	DOE O 451.1B contains specific provisions on delegation.	
Conduct of Operations	Ensure conduct of operations provisions are incorporated into contractor programs and procedures.	DOE O 5480.19	Yes.	
Biological Agents	Program for biological agents.	DOE N 450.7	Yes.	

DOE M 411.1-1C 12-31-03

	TABLE U			lo P	
		PONSIBILITIES, AND AU		OR	
	COGNIZANT SECRETARIAL OFFICERS				
			Can authority		
Functions	Responsibilities	Authorities	be delegated?	Notes	
Packaging and Transportation Safety	 Packaging approval. Transportation Safety Analysis Report (TSAR). Transportation plan. Onsite packaging and transfer procedures. Carrier evaluations. Reports to Tracking and Communications System. Packaging and transportation plans Transportation system risk assessments. Implementation Plan for DOE O 461.1. Packaging and transportation procedures. Letter to governor or tribal leader for offsite. Transportation Safety Document. Safety Analysis Report for 	DOE O 460.1B DOE O 460.2 DOE O 461.1 DOE M 460.2-1	Yes.	Update TSAR every 5 years.	
Federal Employee Occupational Safety and Health (FEOSH)	 Packaging. FEOSH program. Federal Employee Industrial Health Program. Federal Employee Occupational Medical Program. Designated Cognizant Secretarial Officer Occupational Safety and Health Manager. 	DOE O 3790.1B, Chapter VIII (medical) DOE HQ O 442.1 DOE O 440.1A	Yes.		

Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
Appraisals, Assessments, and Self-Assessments	Responsibilities Perform various appraisals and assessments as required by DOE directives.	Authorities 10 CFR Part 830, Subpart A DOE O 414.1A DOE O 420.1A DOE P 450.5 DOE O 450.1 Implementation Plan for Defense Nuclear Facilities Safety Board Recommendation 2002-2, Configuration of Vital Safety Systems	Yes.	Notes
Line management environment, health and safety (ES&H) oversight	 Monitor field element and contractor performance When appropriate, participate in field element appraisals, assessments, surveillances and walkthroughs of contractor facilities and activities Conduct onsite reviews of field element's performance, including verifications of their appraisals of the contractor, as necessary 	DOE P 450.5	Yes	
Substance Abuse	Workplace substance abuse program.	10 CFR Part 707 DOE N 471.3 DOE O 350.1 DOE O 440.1A DOE O 3792.3 48 CFR 970.2305 48 CFR 970.5223 48 CFR 923.570	Yes.	
Employee Protection	Posted regulations.	10 CFR Part 708 DOE O 442.1A 48 CFR 970.0309	Yes.	Quarterly reports.

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Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
Organizational	Employee training and	10 CFR 830.122	Yes.	
Staffing and	qualification.	DOE 5480.20A		
Competency	DOE staffing plans.	DOE M 426.1-1		
	Oversight of contractor training	DOE O 360.1B		
	and qualification plans.			
	• Facilities representatives program.			
DOE Technical	Assign technical standards managers	DOE O 252.1	Yes.	
Standards Program	for DOE offices and contractors.	P.L. 104-113		
_		OMB Circular A-119		
Organization	Functions, responsibilities, and	DOE P 411.1	No.	Update organizational Functions,
Functions,	authorities document for organizations.	DOE M 411.1-1C		Responsibilities, and Authorities
Responsibilities, and				documents annually.
Authorities				
Documents				
DNFSB Interface	Assign responsible manager for	DOE M 140.1-1B	Yes	
	assigned issue.			
	Implement DOE policy with			
	respect to the DNFSB.			
	Support other DOE managers in			
	responding to DNFSB.			
	Designate Point of Contact.			

TABLE 7 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH

Functions Environmental Issues	Responsibilities As the Agency environmental executive, monitor environmental programs related to— • procurement and acquisition, • waste prevention and recycling, and • reports on progress. Advise the Secretary with respect to conformance of the Department's activities to environmental protection laws and principles, and conduct a comprehensive program of research and development on the environmental effects of energy technologies and programs.	Authorities DOE O 450.1 The Department of Energy (DOE) Organization Act (P.L. 95-91, as amended), Sec. 203 (a)(3)	Can authority be delegated? Yes.	Notes
National Environmental Policy Act (NEPA) ²⁷	 Issue notices of intent for environmental impact statements (EISs). Approve EISs. Independent review of proposed actions under NEPA. Review of DOE NEPA compliance. Notices of intent for EISs. Policy, guidance, and oversight for NEPA compliance. 	DOE O 451.1B 10 CFR Part 1021	Yes.	

²⁷The Administrator for the National Nuclear Security Administration (NNSA) will approve or adopt the environmental impact statement and related documents for specific NNSA proposals that the Administrator determines (after consultation with the Assistant Secretary for Environment, Safety and Health) do not warrant Secretarial attention.

TABLE 7 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH

	SAFETY AND HEALTH			
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
Environment, Safety, and Health (ES&H) Policies, Regulations, Directives, and Guidance (Rules, Regulations, and Orders for Safety	 Policies. Regulations/rules. Orders. Notices. Manuals. Guides. 	Administrative Procedure Act (APA) DOE O 231.1A DOE M 231.1-1 DOE M 231.1-2 DOE O 251.1A DOE M 251.1-1A DOE P 410.1A AEA Price-Anderson Amendments Act (PAAA) E.O. 13148 DOE O 450.1 DOE P 411.1	Some authorities cannot be delegated.	The NNSA Act states that "Each officer or employee of the Administration, in carrying out any function of the Administrationshall not be responsible to, or subject to the authority, direction, or control of, any other officer, employee, or agent of the Department of Energy."
Federal Employee Occupational Safety and Health (FEOSH)	Requirements and guidance for the Department of Energy (DOE) FEOSH program.	DOE O 440.1A	No.	The NNSA Act states that "Each officer or employee of the Administration, in carrying out any function of the Administrationshall not be responsible to, or subject to the authority, direction, or control of, any other officer, employee, or agent of the Department of Energy."
Budget	 Office of Environment, Safety and Health budget. Review of operating contract budgets to ensure ES&H is adequately addressed. 	DOE O 130.1 DOE O 135.1 Office of Management and Budget (OMB) Circular A-11	No.	

TABLE 7 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH

Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
Safety Analysis, Hazard Controls, and Hazard Categorization	 Requirements and guidance. Concurrence on alternate methodologies other than safe harbor methodologies in Table 2 to Appendix A of 10 CFR Part 830. Concurrence on other documents when requested. Safety Basis Information System (SBIS). 	10 CFR Part 830, Subpart B 29 CFR 1910.1450 29 CFR 1910.120 DOE O 420.1A DOE O 420.2A	Yes.	Annual update for Documented Safety Analyses and Technical Safety Requirements. Annual submittal for unreviewed safety questions. Quarterly reports to SBIS. The NNSA Act states that "Each officer or employee of the Administration, in carrying out any function of the Administrationshall not be responsible to, or subject to the authority, direction, or control of, any other officer, employee, or agent of the Department of Energy."
Radiation Protection	 Approve— planned special exposures, alternate dosimetry, and exemptions. Issue policies and guidance. 	10 CFR Part 835 DOE P 441.1 DOE O 5400.5	Yes, except for exemptions.	
Startup and Restart of Nuclear Facilities	 Conduct independent reviews of startups in coordination with the Program Secretarial Officer. Review and comment on startup and restart procedures, implementation plans, plans of action, and final reports. 	DOE O 425.1C DOE O 420.2A	Yes.	
Corrective Action Plans (CAPs)	 Monitor and report on the Corrective Action Management Program (CAMP). Review CAPs from Type A & B investigations. Enter all findings and Judgments of Need into the Corrective Action Tracking System (CATS). Maintain the CATS database. 	DOE O 225.1A DOE O 414.1A DOE O 470.2B	Yes.	

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Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
ES&H Reporting	Maintain the following reporting systems: Computerized Accident/Incident Reporting System (CAIRS), Occurrence Reporting and Processing System, and Noncompliance Tracking System. Annual corporate reports to OMB on Department's progress on E.O. 13101 and 13148.	DOE N 231.1 DOE O 231.1A DOE M 231.1-1 DOE M 231.1-2 E.O. 13101 E.O. 13148	Yes.	Annual ES&H assessment reports and annual summary report of ES&H self-assessment. Annual report on the Department's progress in implementing E.O. 13101 and 13148.
Accident Investigation	 Type A and B investigations. Notifications. Lessons learned. CAPs. Investigation reports. Appoint officials for Type A Boards. 	DOE O 225.1A	Yes.	
Reporting to External Organizations	Reports to external agencies for which the Office of Environment, Safety and Health is responsible include— • seismic reports, • dam safety reports, • pollution prevention and abatement plans, • annual summary of occupational illnesses and injuries, • annual reports to the Environmental Protection Agency, • historical/cultural reporting, and • Interagency Nuclear Safety Review Panel reports of nuclear space applications to the President's Science Advisor.	OMB A-119 E.O. 13148 E.O. 12941 P.L. 104-303, the Water Resources Development Act of 1996 Presidential Directive PD/NSC/25		

TABLE 7 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH

			Can authority	
Functions	Responsibilities	Authorities	be delegated?	Notes
DOE Technical Standards	 Technical Standards Program. DOE standards executive to represent DOE's interests on consensus standards-setting organizations and the Interagency Committee on Standards Policy. Report to meet OMB Circular A-119. 	DOE O 252.1 DOE P 251.1 DOE M 251.1-1A P.L. 104-113 OMB A-119	Yes.	Annual report to meet OMB-119.
Exemptions	Grant or concur as authorized in regulations or Orders.	10 CFR Part 820, Subpart E DOE M 251.1-1A Exemption processes as specified in individual DOE Orders Exemption processes as authorized for external regulations	See authorities.	
Quality Assurance (QA)	 DOE directives and regulation for QA Office of Environment, Safety, and Health QA Program Software QA Suspect/Counterfeit Parts 	10 CFR Part 830, Subpart A DOE O 414.1A DOE N 411.1 DOE O 440.1A	Yes, however promulgation of regulations must follow APA and DOE rulemaking procedures.	SQA requirements must be updated when DOE directive on SQA replaces DOE N 411.1.
Fire Protection (facility safety)	Authority having jurisdiction (in the Office of Environment, Safety and Health).	DOE O 420.1A (sec. 4.2)	Yes.	
Lessons Learned, Feedback, and Improvement	Develop and disseminate lessons learned.	DOE M 140.1-1B DOE O 225.1A DOE N 231.1 DOE O 231.1A DOE M 231.1-2 DOE O 414.1A DOE O 425.1C DOE O 440.1A DOE O 451.1B DOE O 460.1B DOE O 5480.19		

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FUNCTIONS, RE	FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH			
Functions	Responsibilities	Authorities	Can authority be delegated?	Notes
DOE Laboratory Accreditation Program (DOELAP)	Develop and implement the DOELAP in coordination with Cognizant Secretarial Officers, contractors, and industry.	10 CFR 835		
DNFSB Interface	 Act as the Deputy Secretary's agent on crosscutting issues. Work with line management and program offices to identify and address obstacles that arise in the course of implementing corrective actions in response to issues that require action by multiple organizations. Evaluate planned actions to ensure that collectively they are responsive to the DNFSB concerns and underlying causes. 	Memorandum from Deputy Secretary McSlarrow, March 31, 2003 Letter from Deputy Secretary McSlarrow to DNFSB Chairman Conway, March 18, 2003 DOE M 140.1-1B	Yes.	Monthly reports to Deputy Secretary on status and problems.

TABLE 7 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE ASSISTANT SECRETARY OF ENVIRONMENT, SAFETY AND HEALTH

		AFETT AND HEALTH		
			Can authority	
Functions	Responsibilities	Authorities	be delegated?	Notes
Civil Penalties/	Enforcement program.	10 CFR Part 820	Most	The NNSA Act states that "Each officer
Enforcement			enforcement	or employee of the Administration, in
		Price-Anderson	activities are	carrying out any function of the
		Amendments Act	assigned directly	Administrationshall not be
			to the Office of	responsible to, or subject to the
		Atomic Energy Act of 1954,	Enforcement by	authority, direction, or control of, any
		Section 234a	10 CFR Part	other officer, employee, or agent of the
			820. These	Department of Energy."
		Memorandum of	cannot be	
		Understanding between the	delegated. In	
		Administrator for the	addition,	
		National Nuclear Security	10 CFR Part 820	
		Administration and the	prohibits	
		Assistant Secretary for	delegation of	
		Environment, Safety and	exemption	
		Health, January 12, 2001	authority.	
Safety Management	• Update DOE M 411.1-1 every six	DOE M 411.1-1C		
Functions,	months.			
Responsibilities and	• Post DOE M 411.1-1 and any			
Authorities Manual	overriding Secretarial Memoranda			
(DOE M 411.1-1) and	on web page.			
Organizational	• Update EH Functions,			
Functions,	Responsibilities, and Authorities			
Responsibilities and	document annually.			
Authorities document				

TABLE 8 FUNCTIONS, RESPONSIBILITIES, AND AUTHORITIES FOR THE DIRECTOR OF THE OFFICE OF INDEPENDENT OVERSIGHT AND PERFORMANCE ASSURANCE

			Can authority	
Responsibility Topic	Subtonics/Deliverables	Authorities	be delegated?	Notes
Responsibility Topic Independent oversight of Environment, Safety, and Health (ES&H)	Develop and maintain DOE ES&H independent oversight and performance assurance policies, procedures, standards, and guidelines. Advise appropriate site and Headquarters managers promptly (within 24 hours) of major vulnerabilities or imminent danger identified during appraisal activities at evaluated sites. Direct, manage, and conduct ES&H independent oversight programs. Provide DOE managers with independent evaluations of environment, safety, and health policies, programs, and	DOE O 470.2B	No.	Notes
Appraisals, Assessments, and Self-Assessments	 implementation. Coordinate the scheduling, notification, and planning of appraisals with appropriate cognizant secretarial officers and heads of field elements. Ensure environment, safety, and health On a selected basis, conduct appraisals to verify and validate the effectiveness of corrective actions and to confirm closure of findings. Coordinate with the applicable DOE policy organizations to resolve environment, safety, and health policy findings or deficiencies and to ensure accurate interpretation of requirements. Maintain awareness of the status of findings and ratings identified during appraisals. Brief senior DOE officials, including the Under Secretaries, cognizant secretarial officers, the Office of 	DOE O 470.2B	No.	

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D 1111/ T		A .13 *4*	Can authority	N
Responsibility Topic Appraisals, Assessments,	Subtopics/Deliverables Security, DOE policy organizations,	Authorities	be delegated?	Notes
and Self-Assessments	and the managers of DOE sites, on the			
(continued)	results of appraisal activities.			
`	• Ensure comments are resolved or			
	elevate comments until resolution is			
	obtained. If needed, elevate comments			
	to the Deputy Secretary and/or the			
Corrective Action Plans	Secretary for resolution.	DOE O 470.2B	NI.	
(CAPs)	Review CAPs and provide comments, when necessary, within prescribed time	DOE 0 4/0.2B	No.	
(CAIS)	frames.			
Corrective Action	Ensure ES&H findings (and related	DOE O 470.2B	No.	
Tracking System	information) are entered into the CATS.			
(CATS)	,			
Civil Penalties/	Coordinate with the Office of Price-	DOE O 470.2B	No.	
Enforcement	Anderson Enforcement when appraisal			
	activities identify any potential noncompliance with rules, consistent			
	with the Price-Anderson Amendments			
	Act.			
Organizational Staffing	Implement a Technical Qualification	DOE M 426.1-1	Yes.	
and Competency	Program for all DOE employees whose			
	duties and responsibilities require them			
	to provide oversight that could impact			
	the safe operation of a defense nuclear			
Organization Eurotices	facility. Maintain the OA Functions,	DOE P 411.1	No.	Lindata annualis
Organization Functions, Responsibilities, and	Responsibilities, and Authorities	DOE P 411.1 DOE M 411.1-1C	INO.	Update annually
Authorities Documents	Document.	DOL WI 411.1-10		
Defense Nuclear	Cooperate with the DNFSB, including	DOE M 140.1-1B	Yes.	
Facilities Safety Board	ready access to OA inspection results,			
(DNFSB) Interface	and respond to DNFSB			
	recommendations, as applicable.			

APPENDIX A. ACRONYMS AND ABBREVIATIONS

AEA Atomic Energy Act of 1954
APA Administrative Procedures Act

CAP Corrective Action Plan

CATS Corrective Action Tracking System

CFR Code of Federal Regulations
CSO Cognizant Secretarial Officer

DASHO Designated Agency Safety and Health Officer

Department Department of Energy

DMB Directives Management Board

DNFSB Defense Nuclear Facilities Safety Board

DOE Department of Energy

DOELAP DOE Laboratory Accreditation Program

DSA Documented Safety Analysis

EIS environmental impact statement

EMS Environmental Management System

E.O. Executive order

ES&H environment, safety, and health

FEM field element manager

FEOSH Federal employee occupational safety and

health

FTCP Federal Technical Capability Panel

HQ (DOE) Headquarters

ISM Integrated Safety Management
NEO nuclear explosive operation

NEPA National Environmental Policy Act

NESHAP National Emission Standards for Hazardous

Air Pollutants

NNSA National Nuclear Security Administration

NPH natural phenomenon hazard

OAM Office of Aviation Management

Appendix A	DOE M 411.1-1C
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OMB Office of Management and Budget

OPI Office of Primary Interest

PAAA Price-Anderson Amendments Act

QA quality assurance

RPP radiation protection program

SBIS Safety Basis Information System

Secretary Secretary of Energy

SNM Special Nuclear Material

SQA Software Quality Assurance

TSR Technical Safety Requirements

TSAR Transportation Safety Analysis Report

USQ unreviewed safety question

APPENDIX B. CITATIONS AND AUTHORITIES

Appendix B Page B-1

Federal Statutes, Acts, Executive Orders and other Authorities

Federal Statutes, Acts, Executive Orders and other Authorities			
Reference Number	Title	Manual Section	
Title 5, United States Code (5 U.S.C.)	Administrative Procedure Act (APA)	Table 7	
42 U.S.C	Atomic Energy Act of 1954 (AEA)	Chapter 3, 4, & 6, Tables 1, 2, 4, 6, & 7	
Public Law (P.L.) 93-438	Energy Reorganization Act of 1974	Chapter 3, 4	
P. L. 95-91	DOE Organization Act	Chapter 4 &7 Tables 1,2,3,& 7	
42 U.S.C. (P.L. 91-190)	National Environmental Policy Act (NEPA)	Table 6 & 7	
42 USC 7274d	National Defense Authorization Act for fiscal years 1992 and 1993		
P. L. 106-377	National Nuclear Security Administration Act (NNSA) Act in the National Defense Authorization Act for 2000	Chapter 4 &7 Tables 1, 2, 4, & 7	
P. L. 104-113	National Technology Transfer and Advancement Act of 1995	Table 6, 7	
P. L97-425 as amended by Title V, Subtitle A of P. L. 100-203	Nuclear Waste Policy Act of 1982 (NWPA)	Table 1& 3	
42 U.S.C. 2011 (P.L. 100- 408)	Price Anderson Amendments Act of 1988 (PAAA)	Chapter 5 Table 7	
P. L. 104-303	Water Resources Development Act of 1996	Table 7	
Executive Order (E.O.)	Occupational Safety and Health Programs for Federal	Chapter 6	
<u>12196</u>	Employees	Table 1	
E.O. 12564	Drug-Free Federal Workplace	Table 1	
E.O. 12699	Seismic Safety Of Federal and Federally Assisted or Regulated New Building Construction	Table 6	
E.O. 12941	Seismic Safety of Existing Federally Owned or Leased Building	Tables 6 & 7	
E.O. 13101,	Greening the Government Through Waste Prevention,	Chapter 6	
	Recycling, and Federal Acquisition	Tables 6 & 7	
E.O. 13148	Greening the Government Through Leadership in Environmental Management	Tables 6, &7	
Presidential Directive PD/NSC/25	Scientific or Technological Experiments with Possible Large-Scale Adverse Environmental Affects and Launch of Nuclear systems into space	Chapter 7	
National Security Decision Directive 282	Continuing Authority to Deliver Nuclear Materials and to Acquire Utilization Facilities	Table 1	
OMB Circular A-119	Federal Participation in the Development and Use of Voluntary Consensus Standards and in Conformity Assessment Activities	Table 6 & 7	
OMB Circular A-11	Preparation, Submission and Execution of the Budget	Table 7	

Code of Federal Regulations			
Reference Number	Title	Manual Section	
<u>10 CFR Part 707</u>	Workplace Substance Abuse Programs at DOE Sites	Table 6	
<u>10 CFR Part 708</u>	DOE Contractor Employee Protection Program	Table 6	
<u>10 CFR Part 820</u>	Procedural Rules for DOE Nuclear Activities	Tables 1, 3, 6, 7	
<u>10 CFR Part 830</u>	Nuclear Safety Management	Table 6, 7	
10 CFR Part 835	Occupational Radiation Protection	Table 6, 7	

Code of Federal Regulations			
Reference Number	Title	Manual Section	
<u>10 CFR Part 850</u>	Chronic Beryllium Disease Prevention Program	Table 6	
<u>10 CFR Part 1021</u>	National Environmental Policy Act Implementing Procedures	Tables 6, 7	
29 CFR Part 1910	Occupational Safety and Health Standards	Table 6, 7	
29 CFR Part 1960	Basic Program Elements for Federal Employee Occupational Safety and Health Programs and Related Matters	Chapter 6 Table 1	
40 CFR Part 61	National Emission Standards for Hazardous Air Pollutants	Table 6	
40 CFR Part 191	Environmental Radiation Protection Standards for Management and Disposal of Spent Nuclear Fuel, High- Level and Transuranic Radioactive Wastes	Table 1	
48 CFR 923.570	Workplace Substance Abuse Programs at DOE Sites		
48 CFR 970.0309	Whistleblower Protection Of Contractor Employees.	Table 6	
48 CFR 970.2305	Workplace Substance Abuse Programs Management and Operating Contracts	Table 6	
48 CFR 970.5204-2	Laws, Regulations, and DOE Directives	Chapter 1 Table 6	
48 CFR 5215-3	Contracting by Negotiation	Table 6	
48 CFR 970.5223-1	Integration of Environment, Safety and Health into Work Planning and Execution	Chapter 1 Table 6	
48 CFR 970.5223-3	Agreement Regarding Workplace Substance Abuse Programs at DOE Facilities.	Table 6	
48 CFR 970.5223-4	Workplace Substance Abuse Programs at DOE Sites.	Table 6	

DOE Policies				
Policy Number	Titles	OPI	Manual Section	
DOE P 111.1	Departmental Organization Management System	OS	Chapter 8	
DOE P 141.2	Department of Energy Management of Cultural Resources	EH	Table 6	
DOE P 251.1	Directives System Policy	ME	Table 7	
DOE P 410.1A	Promulgating Nuclear Safety Requirements	GC	Table 7	
DOE P 411.1,	Safety Management Functions, Responsibilities, and Authorities Policy	EH	Chapter 1,5, & 8 Tables 6, 7, & 8	
DOE P 450.4	Safety Management System Policy	EH	Chapter 1 Tables 4 & 6	
DOE P 450.5	Line Environment, Safety and Health Oversight	NA	Table 6	

DOE Orders, Manuals, Notices					
Directive Number	Titles	OPI	Manual Section		
DOE O 100.1A	Secretarial Succession	OS	Chapter 1		
			Tables 1 & 2		
DOE O 130.1	Budget Formulation	ME	Table 7		
DOE O 135.1	Budget Execution - Funds Distribution and Control	ME	Table 7		
DOE M 140.1-1B	Interface With The Defense Nuclear Facilities Safety	OS	Chapter 6		
	Board		Tables 1, 2, 6, 7, 8		
DOE O 225.1A	Accident Investigations	EH	Table 6, 7		
DOE M 231.1-1	Environment, Safety, and Health Reporting Manual	EH	Table 6, 7		
DOE M 231.1-2	Occurrence Reporting and Processing of Operations	EH	Table 6, 7		
	Information				

DOE Orders, Manuals, Notices				
Directive Number	Titles	OPI	Manual Section	
DOE N 231.1	Environment, Safety, and Health Reporting Notice	EH	Table 6, 7	
DOE O 231.1A	Environment, Safety, and Health Reporting	EH	Table 6, 7	
DOE HQ 250.1	Civilian Radioactive Waste Management Facilities –	RW	Chapter 2	
	Exemption from Departmental Directives		Table 1	
DOE M 251.1-1A,	Directives System Manual	ME	Chapter 3,	
			Tables 1, 2, 7	
DOE O 251,1A	Directives System	ME	Chapter 3	
			Table 7	
DOE O 252.1	Technical Standards Program	EH	Table 6, 7	
DOE O 350.1	Contractor Human Resource Management Programs	ME	Table 6	
DOE O 360.1B	Federal Employee Training	ME	Table 6	
DOE M 411.1-1C	Safety Management Functions, Responsibilities, and	EH	Tables 6, 7, & 8	
(this manual)	Authorities Manual			
DOE N 411.1	Safety Software Quality Assurance Functions,	EH	Table 6, 7	
	Responsibilities, and Authorities for Nuclear			
	Facilities and Activities			
DOE O 414.1A	Quality Assurance	EH	Table 6, 7	
DOE O 420.1A	Facility Safety	EH	Tables 1, 6, 7	
DOE O 420.2A	Safety of Accelerator Facilities	SC	Table 7	
DOE O 425.1C	Startup and Restart of Nuclear Facilities	EH	Tables 1, 6, 7	
DOE M 426.1-1	Federal Technical Capability Manual	ME	Tables 2, 6, 8	
DOE O 433.1	Maintenance Management Program for DOE Nuclear	EH	Table 6	
	Facilities			
DOE M 435.1-1	Radioactive Waste Management Manual	EM	Tables 1 & 6	
DOE O 435.1	Radioactive Waste Management	EM	Table 6	
DOE M 440.1-1	DOE Explosives Safety Manual	EH	Table 6	
DOE O 440.1A	Worker Protection Management for DOE Federal and	EH	Chapter 2	
	Contractor Employees		Tables 1, 6, & 7	
DOE O 440.2B	Aviation Management and Safety	ME	Tables 1, 2, 6	
DOE O 442.1A	Department of Energy Employee Concerns Program	EH	Table 6	
DOE HQ O 442.	Headquarters Occupational Safety and Health	EH	Chapter 2	
	Program		Tables 1 & 6	
DOE O 450.1	Environmental Protection Program	EH	Tables 6 & 7	
DOE N 450.7	The Safe Handling, Transfer, and Receipt of	EH	Table 6	
	Biological Etiologic Agents at Department of Energy			
	Facilities			
DOE O 451.1B	National Environmental Policy Act Compliance	EH	Tables 2, 6, 7	
	Program			
DOE O 452.1B	Nuclear Explosive and Weapons Surety Program	NA	Tables 1 & 6	
DOE O 452.2B	Safety of Nuclear Explosives Operations	NA	Table 6	
DOE O 460.1B	Packaging and Transportation Safety	EM	Table 6, 7	
DOE M 460.2-1	Radioactive Material Transportation Practices	EM	Table 6	
DOE O 460.2	Departmental Materials Transportation and	EH	Table 6	
B 0 E 0 100.2	Packaging Management	LII	1 4010	
DOE O 461.1	Packaging and Transfer or Transportation of	NA	Table 6	
	Materials of National Security Interest			
DOE O 470.2B	Independent Oversight and Performance Assurance	OA	Chapter 6	
	Program		Tables 2, 6, 7, & 8	
DOE N 471.3	Reporting Incidents of Security Concern	SO	Table 6	
DOE O 3790.1B	Federal Employee Occupational Safety and Health	ME	Table 6	

DOE Orders, Manuals, Notices				
Directive Number	Titles	OPI	Manual Section	
	Program			
DOE O 3792.3	Drug-Free Federal Workplace Testing	ME	Tables 1 & 6	
	Implementation Program			
DOE O 5400.5	Radiation Protection of the Public and the	EH	Tables 1, 6, & 7	
	Environment			
DOE O 5480.4	Environmental Protection, Safety, and Health	EH	Tables 1 & 6	
	Protection Standards			
DOE O 5480.19	Conduct of Operations Requirements for DOE	EH	Table 6 & 7	
	Facilities			
DOE O 5480.20A	Personnel Selection, Qualification, and Training	EH	Table 6	
	Requirements for DOE Nuclear Facilities			
DOE O 5480.30	Nuclear Reactor Safety Design Criteria	EH	Table 1	
DOE O 5610.13	Joint Department of Energy/Department of Defense	NA	Table 1	
	Nuclear Weapon System Safety, Security, and Control			
	Activities			
Secretarial Notice	Nuclear Safety Policy	EH	Table 1	
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DOE ORGANIZATIONS TO WHICH DOE M 411.1-1C IS APPLICABLE FOR FEDERAL EMPLOYEE OCCUPATIONAL SAFETY AND HEALTH (FEOSH) REQUIREMENTS

Office of the Secretary

Chief Information Officer

Office of Civilian Radioactive Waste Management

Office of Congressional and Intergovernmental Affairs

Office of Counterintelligence

Departmental Representative to the Defense Nuclear Facilities Safety Board

Office of Economic Impact and Diversity

Office of Energy Efficiency and Renewable Energy

Energy Information Administration

Office of Environment, Safety and Health

Office of Environmental Management

Office of Fossil Energy

Office of General Counsel

Office of Hearings and Appeals

Office of Independent Oversight and Performance Assurance

Office of the Inspector General

Office of Intelligence

Office of Management, Budget and Evaluation and Chief Financial Officer

National Nuclear Security Administration

- Office of the Deputy Administrator for Defense Programs
- Office of the Deputy Administrator for Defense Nuclear Nonproliferation
- Office of Emergency Operations
- Office of the Associate Administrator for Facilities and Operations
- Office of the Associate Administrator for Management and Administration

Office of Nuclear Energy, Science and Technology

Office of Policy and International Affairs

Office of Public Affairs

Office of Science

Secretary of Energy Advisory Board

Office of Security

Office of Worker and Community Transition

Office of Energy Assurance

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DOE ORGANIZATIONS TO WHICH DOE M 411.1-1C IS APPLICABLE FOR REQUIREMENTS OTHER THAN FEOSH

Office of the Secretary

Office of Civilian Radioactive Waste Management

Office of Energy Efficiency and Renewable Energy

Office of Environment, Safety and Health

Office of Environmental Management

Office of Fossil Energy

Office of Independent Oversight and Performance Assurance

National Nuclear Security Administration

- Office of the Deputy Administrator for Defense Programs
- Office of the Deputy Administrator for Defense Nuclear Nonproliferation

Office of Nuclear Energy, Science and Technology

Office of Science

Office of Security