Easy Monetary Policy and Tight Capital Requirement: An Empirical Study of Bank Lending Behavior

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Introduction

Risk-based Capital Requirements (RBC) - require banks to hold enough capital in terms of a ratio of capital to risk-weighted assets (loans ...): More lending requires more capital

Basel III

- Common Equity Tier 1 Capital Ratio ¹ 4.5%
- Tier 1 Capital Ratio ² 6%
- Total Risk-Weighted Capital Ratio ³ 8%

The Stress Tests

Risk-based capital ratio under stressed macroeconomic scenarios

¹Mainly retained earnings and common stock equity

²Include preferred stock equity

³Include some bonds

Introduction - Motivation

Substantially Heightened Capital Requirements - Basel III and the Stress Tests since 2009:

- Pros more capital buffer, stable banking system, more lending during bad times
- Cons less profitable banks, unstable banking system ⁴, lending slowdown
- Capital Requirements and Monetary Policy 5
 - Easing & Capital Constrained Banks: not effective
 - Easing & Capital unconstrained Banks: effective
 - Tightening & Capital Constrained Banks: effective
 - Tightening & Capital unconstrained Banks: not effective

Motivation: use bank-level data to evaluate the effects of <u>risk-based capital ratio and mon</u>etary policy on bank lending ⁴Congdon & Hanke (2017); Gramm & Solon (2016); Sarin & Summers (2016)

⁵Kishan & Opiela (2006)

Introduction - Motivation - Why should one care?

- How does risk-based capital ratio affect banks' lending?
 Lending slowdown? More lending during bad time? Or doesn't matter?
- Should regulation be lifted?
- How is the effectiveness of monetary policy in boosting lending?

Background - Basel

Basel I (1988)

- Tier 1 Capital Ratio 4%
- Total Risk-Weighted Capital Ratio 8%

Basel II (2004)

- Give banks discretion when evaluating capital requirements
- Enhance supervision and transparency

Basel III (2010)

- Improve capital quality and quantity
- Common Equity Tier 1 Ratio (CET1) 4.5% (7% if including conservation buffer)
- Tier 1 Capital Ratio 6%

2013 - The U.S. will implement Basel III by 2019 on all sizes of banks except for BHCs with assets of less than \$500 million

Background - Stress Tests

The U.S. Stress Tests

- 2009 SCAP, implemented on the 19 largest U.S. BHCs
 - Require banks to raise capital, can overrule plan of stock repurchase and dividend payout
- 2011 CCAR, same 19 largest BHCs, gradually expand to cover other large banks with assets of more than \$50 billion 6
- 2013 DFAST, company run stress tests on mid-size BHCs with assets of between \$10 - \$50 billion





Literature Review - Credit Crunch

Limited support for supply-side credit crunch ⁷ , favor macro-demand factors, weak and unimportant RBC effects:

- Bernanke & Lown (1991): 1989 1991 state and bank level (New Jersey) data, lagged capital ratio on loan growth, significantly positive but small, 2 - 3 percentage points
- Hancock & Wilcox (1994): 1990 1991 bank level data, banks contract portfolios to shortfalls on either unweighted 4.75% or risk-weighted 8% capital standard, bank credit fall by \$4.5 for \$1 shortfall in unweighted standard, insignificant RBC when both are included
- Berger & Udell (1994): 1979 1992 quarterly bank level data, compare different hypotheses, RBC the worst explanation, inconsistent effects compared to predictions

⁷RBC, Leverage ratio standard, Perceived risks



Literature Review - Credit Crunch

Support for the significant effects of RBC:

 Peek & Rosengren (1996): 1988 - 1995 semiannual data on branches of Japanese banks operated in the U.S., natural experiment isolating supply from demand factors, Japanese stock market crush, economically and statistically significant, 1-percentage-point decline in parents RBC - 6% decline in total loans at U.S. branches

A newer study:

 Berrospide & Edge (2010): 1990 - 2008 quarterly BHCs data, panel and VAR, capital shortfall and capital ratio, modest long run effects on loan growth, 0.7 - 1.2 percentage points, favor perceived risk retrenchment and macro demand factors

Conclusion: mixed results on effects of capital, but worth to study because RBC has been substantially heightened in recent years

Literature Review - Monetary Policy

Interaction between monetary policy and capital requirements, an additional requirement beside the reserve requirement ⁸:

- Kishan & Opiela (2006): 1980 1999 quarterly bank level data, policy-stance asymmetry, examine expansionary and contractionary policy separately on loan of low-capital and high-capital banks between pre-Basel and post-Basel periods, hold in post-Basel period, require certain level of stringency
- Gambacorta & Shin (2016): 1994 2012 annually data on international banks in G10, leverage ratio, GMM, smaller monetary tightening effects for high-capitalized banks, -1.1% and -1.7%, lower costs, 4 basis point cost reduction

Conclusion: Most studies do not explicitly differentiate between monetary stance, insufficient empirical evidence, stringent RBC and monetary easing

⁸Bliss & Kaufman (2002)

Data

- FDIC Bank level panel data, 6,000 9,000 FDIC insured institutions, quarterly data from 2001Q4 2017Q3, 64 quarters, 500,000 obs, unbalanced data due to enter and exit, number of banks decrease by average of 50 per quarter
- FRED Macro economics data, federal funds rate, real GDP, unemployment rate, inflation rate (CPI)
- Sureau of Economic Analysis State level personal income
- Federal Reserve Bank of Chicago BHC data, total assets

Large N, small T, System GMM, T around 25, divide data into sub-samples, before and after heightened requirements in 2009 9 , data for CET1 begins in 2015, use a proxy 10 before 2015

⁹First round of SCAP

 $^{^{10}(\}text{Tier 1 capital - preferred stock equity})/\text{risk-weighted assets} = + + = + - = +$

Model - Baseline Specification

The Standard Dynamic Lending Model based on Kashyap & Stein (1995), Gambacorta & Mistrulli (2004), Berrospide & Edge (2010), Gambacorta & Shin (2016), Borio & Gambacorta (2017)

$$\begin{split} \Delta \ln \textit{L}_{i,t} = \alpha_i + \sum_{j=1}^4 \beta_j \ \Delta \ln \textit{L}_{i,t-j} + \eta \ \textit{CET1R}_{i,t-1} + \sum_{j=1}^4 \ \mu_j \ \Delta \textit{MP}_{t-j} \\ + \phi \ \textit{Z}_{i,t-j} + \epsilon_{i,t} \end{split}$$

Quarterly data, 4 lags for serial adjustment Unit root, differenced for stationarity

Model - Variables

Dynamic model, lagged dependent variables

Factors of interest:

 CET1R: Common equity tier 1 ratio, a measure of higher quality capital, unavailable before 2015, use proxy:

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(Tier 1 capital – preferred stock equity)/risk weighted assets
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correlate with Tier 1 capital

MP: Federal funds rate

Control variables (Z):

- Macroeconomic Control Variables use 4 lags
 - Real GDP
 - Unemployment rate
 - Inflation rate
 - State level personal income



Model - Variable Continued

- Bank Specific Variables use 1 lag
 - Credit risk: net-Charge offs to total assets ratio
 - Credit risk: non-performing loans to total assets ratio
 - Liquidity ratio: (cash + securities)/total assets
 - Profitability of lending: interest income from domestic loan to total assets ratio
 - Intermediation costs: non-interest expense to average assets
 - Bank size: log of bank's assets
- Dummy Variables
 - Period Dummy: 1 if after 2009, 0 other wise
 - Basel: 1 if bank or BHC assets over \$500 million since 2013; 0 otherwise
 - Stress Test: 1 if BHC participates in SCAP, CCAR or DFAST since 2009 ¹¹; or 1 if bank or BHC assets over \$10 billion ¹² since 2013; 0 otherwise



¹¹Largest BHCs

¹²Medium banks

Other Specifications

A specification with interaction (Gambacorta & Mistrulli, 2004):

$$\begin{split} \Delta \ln L_{i,t} &= \alpha_i + \sum_{j=1}^4 \beta_j \ \Delta \ln L_{i,t-j} + \eta \ \textit{CET1R}_{i,t-1} + \sum_{j=1}^4 \ \mu_j \ \Delta \textit{MP}_{t-j} \\ &+ \sum_{j=1}^4 \lambda_j \ \textit{CET1R}_{i,t-1} \cdot \Delta \textit{MP}_{t-j} + \phi \ \textit{Z}_{i,t-1} + \epsilon_{i,t} \end{split}$$

Undivided profit:

$$\begin{split} \Delta\%\textit{RE}_{i,t} = \alpha_i + \sum_{j=1}^4 \ \beta_j \ \Delta\%\textit{RE}_{i,t-j} + \eta \ \textit{CET1R}_{i,t-1} + \sum_{j=1}^4 \ \mu_j \ \Delta\textit{MP}_{t-j} \\ + \phi \ \textit{Z}_{i,t-j} + \epsilon_{i,t} \end{split}$$

Common stockholders' equity:

Method

Dynamic Panel Model:

- Contain lagged dependent variable, endogenous, difference will not work, y_{t-1} correlates to ϵ_{t-1}
- pooled OLS and FE are not consistent

Literature: weak instruments, focus on improving efficiency

- Anderson & Hsiao (1981): instrument variable, y_{t-2}
- Arellano & Bond (1991): further lags, GMM
- Ahn & Schmidt (1995): non-linear GMM
- Blundell & Bond (1998): system GMM, lagged variables as instruments for difference equation, lagged difference as instruments for level equation

Lagged variables used also reduce endogeneity

Result - Without Dynamic Lags

	OLS		FE	
	pre 2009	post 2009	pre 2009	post 2009
Capital Ratio	0.00000391	-0.00000440*	0.0000566***	-0.00000421
	(0.56)	(-2.23)	(3.88)	(-1.33)
LD.FEDFUNDS	0.00105	0.00317	-0.00134	0.00926
	(0.23)	(0.34)	(-0.29)	(0.99)
L2D.FEDFUNDS	-0.00393	-0.00324	-0.00627	0.000402
	(-0.91)	(-0.37)	(-1.47)	(0.05)
L3D.FEDFUNDS	-0.00153	-0.00244	-0.00449	-0.00349
	(-0.26)	(-0.29)	(-0.77)	(-0.41)
L4D.FEDFUNDS	-0.0131*	-0.00493	-0.0185**	0.00159
	(-2.01)	(-1.02)	(-2.88)	(0.33)
Net Charge-off	-0.00897***	-0.0165***	-0.00388*	-0.00926***
Ü	(-5.52)	(-15.14)	(-1.97)	(-7.23)
Nonperforming Loan	-0.00693***	-0.00428***	-0.00782***	-0.00506***
	(-16.44)	(-16.65)	(-13.16)	(-12.29)
Asset	-0.000192	0.00209***	-0.0942***	-0.0344***
	(-0.39)	(4.90)	(-27.67)	(-11.73)
Liquidity Ratio	-0.000340***	-0.000129***	0.00243***	0.00113***
	(-7.39)	(-3.46)	(19.88)	(12.11)
Observations	206697	242341	206697	242341

t statistics in parentheses



All Variables Are in Lag Form

 $^{^{*}}$ p < 0.05, ** p < 0.01, *** p < 0.001

Result - With Dynamic Lags

	OLS		FE	
	pre 2009	post 2009	pre 2009	post 2009
Capital Ratio	0.00000145	-0.00000594**	0.0000403**	-0.00000823**
	(0.21)	(-3.08)	(2.81)	(-2.67)
LD.FEDFUNDS	-0.000653	-0.00147	-0.00674	0.00151
	(-0.14)	(-0.16)	(-1.49)	(0.17)
L2D.FEDFUNDS	-0.00431	-0.000478	-0.00489	0.000404
	(-1.00)	(-0.06)	(-1.17)	(0.05)
L3D.FEDFUNDS	-0.000867	0.000194	0.00298	-0.0000583
	(-0.15)	(0.02)	(0.52)	(-0.01)
L4D.FEDFUNDS	-0.0120	-0.00795	-0.0176**	-0.00696
	(-1.87)	(-1.68)	(-2.79)	(-1.48)
Net Charge-off	-0.00868***	-0.0248***	-0.00627**	-0.0228***
	(-5.38)	(-23.08)	(-3.24)	(-18.23)
Nonperforming Loan	-0.00709***	-0.00388***	-0.00965***	-0.00502***
_	(-16.92)	(-15.42)	(-16.50)	(-12.56)
Asset	0.0000788	0.00249***	-0.0736***	-0.0169***
	(0.16)	(5.98)	(-21.88)	(-5.91)
Liquidity Ratio	-0.000602***	-0.000351***	0.00139***	0.000365***
	(-13.02)	(-9.58)	(11.50)	(4.02)
Observations	206697	242341	206697	242341

t statistics in parentheses



All Variables Are in Lag Form

 $^{^{*}}$ $\rho<$ 0.05, ** $\rho<$ 0.01, *** $\rho<$ 0.001

Result - One Step System GMM

	One Step		Robust	
	pre 2009	post 2009	pre 2009	post 2009
Capital Ratio	0.0000664**	0.0000114*	0.0000664	0.0000114
	(2.94)	(2.11)	(1.03)	(1.27)
LD.FEDFUNDS	-0.00417	0.101***	-0.00417	0.101***
	(-0.86)	(13.84)	(-0.49)	(3.73)
L2D.FEDFUNDS	-0.0278***	0.00767	-0.0278***	0.00767
LLD.: LD: ONDO	(-6.74)	(1.12)	(-3.47)	(0.33)
	(0.1 1)	(1.12)	(3)	(0.00)
L3D.FEDFUNDS	-0.0507***	0.0465***	-0.0507***	0.0465*
	(-7.85)	(8.88)	(-3.60)	(2.25)
L4D.FEDFUNDS	-0.0306***	0.0142**	-0.0306*	0.0142
	(-4.57)	(3.02)	(-2.55)	(0.92)
Net Charge-off	0.0168***	-0.00590***	0.0168	-0.00590
rece charge on	(6.49)	(-3.58)	(1.49)	(-0.45)
	(0.15)	(0.50)	(1.13)	(0.10)
Nonperforming Loan	-0.00323**	-0.00295***	-0.00323**	-0.00295
	(-3.21)	(-4.04)	(-2.85)	(-1.47)
	0.540			
Asset	-0.518***	-0.441***	-0.518***	-0.441***
	(-69.14)	(-65.69)	(-5.55)	(-4.19)
Liquidity Ratio	0.0119***	0.00816***	0.0119***	0.00816***
,	(45.83)	(42.73)	(5.80)	(4.99)
Observations	206697	242341	206697	242341

t statistics in parentheses

All Variables Are in Lag Form

 $^{^{*}}$ p < 0.05, ** p < 0.01, *** p < 0.001

Result - Two Step Robust System GMM

	Two Step R		3 Lags IV	
	pre 2009	post 2009	pre 2009	post 2009
Capital Ratio	0.0000894	0.0000112	0.0000547	0.00000423
	(0.59)	(1.12)	(1.40)	(0.19)
LD.FEDEUNDS	-0.00702	0.0835***	-0.00719	0.0563**
ED.I EDI ONDS	(-1.17)	(3.41)	(-1.92)	(2.86)
	(-1.11)	(3.41)	(-1.32)	(2.00)
L2D.FEDFUNDS	-0.0184***	0.00804	-0.0186***	0.00847
	(-3.85)	(0.50)	(-4.86)	(1.25)
LAD EEDELINGS	0.0070***	0.0057*	0.0004***	0.0167
L3D.FEDFUNDS	-0.0379***	0.0357*	-0.0324***	0.0167
	(-4.96)	(2.30)	(-4.91)	(1.77)
L4D.FEDFUNDS	-0.0252**	0.0127	-0.0295**	0.00608
	(-3.04)	(1.08)	(-2.71)	(0.95)
	()	(/	(' '	()
Net Charge-off	0.00511	-0.00561	-0.00920	-0.000293
	(0.49)	(-0.47)	(-1.10)	(-0.04)
	0.0004=***			
Nonperforming Loan	-0.00317***	-0.00323*	-0.00432***	-0.00415***
	(-5.34)	(-2.40)	(-5.65)	(-6.81)
Asset	-0.445***	-0.429***	-0.471***	-0.476***
	(-5.59)	(-4.11)	(-6.46)	(-3.48)
	()	()	()	()
Liquidity Ratio	0.0101***	0.00778***	0.00754***	0.00629***
	(6.18)	(4.91)	(4.59)	(5.01)
Observations	206697	242341	206697	242341

t statistics in parentheses



All Variables Are in Lag Form

^{*} p < 0.05, ** p < 0.01, *** p < 0.001

Long Run Effects

$$(\beta_1 + \beta_2 + \beta_3 + \beta_4)/(1 - \alpha_1 - \alpha_2 - \alpha_3 - \alpha_4)$$

Conclusion

- Risk-based capital ratio might not matter or slowdown lending, so no need to relax regulation which might risk another crisis
- Factors such as monetary policy, perceived risks, bank size and liquidity ratio matter more in affecting lending

THANK YOU!

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