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Microeconomics of Technology Adoption

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Key Words

education, learning, development

Abstract

Differences in technology levels across countries account for a large component of the differences in wages and per-capita GDP across countries worldwide. This article reviews micro studies of the adoption of new technologies and the use of inputs complementary with new technologies to shed light on the barriers to technology diffusion in low-income countries. Among the factors examined affecting decisions pertaining to technology choice and input allocations are the financial and nonfinancial returns to adoption, one's own learning and social learning, technological externalities, scale economies, schooling, credit constraints, risk and incomplete insurance, and departures from behavioral rules implied by simple models of rationality.

1. INTRODUCTION

There is an emerging consensus among macro-economists that differences in technology, or total factor productivity, across countries account for the major differences in per-capita GDP and the wages of workers with similar skills across countries worldwide (Caselli & Coleman 2001, Comin & Hobijn 2004, Rosenzweig 2010). Accounting for differences in technology levels across countries thus can go a long way toward understanding global inequality. One mechanism by which poorer countries can catch up with richer countries is through technological diffusion, the adoption by low-income countries of the advanced technologies produced in high-income countries (Nelson & Phelps 1966). In this review, we examine recent micro studies that focus on understanding the adoption process. We define the term technology as the relationship between inputs and outputs, and the term adoption as both the use of new mappings between inputs and outputs and the corresponding allocations of inputs that exploit the new mappings.

The last major survey of technology adoption focused on agriculture in low-income countries (Feder et al. 1985). As most of the world's poor work in agricultural occupations, and agriculture is an important industry in most poor countries, this focus is well placed. However, to understand fully the determinants of technological adoption, it is useful to examine adoption behavior in a variety of settings for a variety of technology types. We thus look at studies examining the adoption of new seeds, the use of fertilizer, improved bed nets, pills, boats, water purifiers, contraceptives, menstrual aids, and other innovations that are presumed to augment either profits or human welfare directly. Most studies, however, still focus on agriculture, in part because it is easier to measure inputs and outputs, although this advantage is not always exploited well, and because agriculture continues to be important, and there has been a flow of important innovations in agriculture, including, most prominently, new high-yielding variety (HYV) seeds. Moreover, as fertilizer is a key input for maximizing the potential of many of these new seeds, there are many studies of this farm input.

If technological diffusion is a major channel by which poor countries can develop, it must be the case that technology adoption is incomplete or the inputs associated with the technologies are underutilized in poor, or slow-growing, economies. Thus obtaining a better understanding of the constraints on adoption and input allocations is useful in understanding a major component of growth. However, documentation of such underutilization of existing technologies and inputs in agriculture, for example, in the form of unusually high rates of returns outside of experimental plots and laboratories is almost nonexistent, a topic we discuss in more detail below.¹

What are the principal determinants of technology adoption? Table 1 reports estimates from a simple, cross-sectional regression of the probability that farmers in India in 2007 were using any HYV seed on any of their plots of land in terms of variables that are typically looked at in studies of adoption. Moreover, the estimates are also typical of the major descriptive findings in the literature. First, adoption and schooling are positively correlated, net of wealth. Second, larger and wealthier farmers are more likely to adopt new technologies than are poorer households, and the effects may be nonlinear. Third, the

¹Such direct evidence for underinvestment in schooling in poor countries is similarly lacking, but given the possible complementarities between schooling and technology and its change, understanding the barriers to technology adoption may provide insights into the importance of schooling as a determinant of growth in low-income countries. We discuss this link below.

Table 1 Determinants of the adoption of high-yielding variety (HYV) seeds: Indian farmers, 2007

Determinants	1	2
Maximum schooling of household (years)	0.0074 (2.03)	0.00589 (1.62)
Value of landholdings (Rs. ×10 ⁻⁴)	0.000627 (2.10)	0.000447 (1.44)
Low wealth (<250,000 Rs.)	_	-0.126 (3.26)
Low wealth × value of landholdings	_	0.00429 (2.15)
Total number of farmers in the village using HYVs in prior season	0.000425 (2.50)	0.000408 (2.40)
Number of farmers	4045	4045

Absolute value of t-statistics in parentheses. Data taken from the sixth round of the Rural Economic and Development Survey, a probability sample of rural households in the major states of India.

adoption by an individual farmer is positively correlated with the extent of prior adoption by his neighbors, in this case measured by the number of adopters in the village. What is not revealed by these estimates are the underlying causes. Does the schooling relationship reflect the fact that those who have more schooling have superior knowledge about the technology? Are the poorer farmers less likely to adopt the new technologies because of credit constraints, or are they more risk averse and less protected from risk than richer farmers? Or are there important economies of scale in adoption? Or are wealthy farmers wealthy because they have adopted HYVs? Does the correlation with neighbors' prior adoption behavior reflect learning externalities, or is it simply a reflection of common unobservables that make HYV returns higher for the farmer and his neighbors? Indeed, a missing determinant in Table 1 is the return to adoption, which may be correlated with all of the right-hand-side variables.

Studies that have taken place since the 1985 survey have gone a long way toward answering many of these questions, using new data, new empirical methods, and new theoretical approaches. We discuss those studies that have advanced our understanding in this area or that raise new questions about our understanding. We begin with a discussion of measurement issues that pertain to evaluating the returns to technology adoption and then go on to discuss the role of learning, individual and group; the role of education; and the roles of operational scale, credit markets, and insurance markets in explaining the wealth-adoption relationship. We also discuss recent studies that explore nonstandard models of human behavior and conclude with what we think we have learned and where we need to learn more.

2. RETURNS, INPUT USE, AND ADOPTION

2.1. Measurement Issues

An important determinant of the adoption of a new technology is the net gain to the agent from adoption, inclusive of all costs of using the new technology. Underadoption is defined as a situation in which there are substantial unrealized gains to the use of a new technology or expansion of input use. It is thus generally reflected in a high return to adoption or input use at the relevant margin. Measures of the marginal return to input

use or a marginal expansion in technology are thus informative about whether there are market or other problems that constrain adoption. Measurement of outcomes is also a prerequisite for assessing to what extent agents are responsive to variation in the returns to the use of inputs or technologies. Measurement of outcomes, however, is not straightforward.

In the case of technologies used by profit-maximizing entities, it is clear that technology profitability is the key measure. For technologies that improve an agent's utility, such as those that improve health, measurement of returns is less straightforward. Agents choose to use a technology based on the gain in welfare, which cannot be measured directly. In the case of the adoption of contraceptive technologies, for example, the return depends importantly on couples' preferences for family size (Rosenzweig & Schultz 1989) or social norms about family size (Munshi & Myaux 2006). For medical technologies such as improved bed nets, curative pills, or water purifiers, adoption depends on how agents value health and other attributes of the technology (e.g., taste, side effects, style), which depend on both preferences and the returns to health in the economy. Miguel & Kremer's (2004) study of the adoption of wormicide pills among school-age children in Kenya, for example, uses school attendance and scholastic test scores as indirect measures of the gains from pill use. However, the utility gains may be understated. First, to the extent that the pills increase vigor, pill adoption for a child will also raise the return to activities outside of school (such as working or playing) and thus may increase the opportunity cost of schooling. In that case, schooling may increase or decrease even when pill use improves health and welfare. Second, schooling, even if it increases, may not be efficacious in increasing learning (or test scores may measure learning poorly), and/or the returns to schooling in the labor market may be low. In fact, although Miguel & Kremer do find that schooling time is increased, test scores do not rise. More importantly, in their follow-up study, Kremer & Miguel (2007) find that pill use declined with increased knowledge about it. Thus, although the pills clearly are effective in reducing worm infection, the net private gain in utility to the children was evidently not high.² What we cannot know, given the difficulty of measuring outcomes, is the reason why.

Even in the case of technology used by profit-maximizing entities, there are few studies that carefully estimate the returns to profits arising from increased input use or from the adoption of new technologies. There are two problems. The first is that profits, although conceptually straightforward, are not easy to measure. Information is needed on the costs of all inputs, but data on many inputs and the relevant cost of these inputs are not easy to collect. Typically in studies of farms, information is obtained on paid-out input costs, such as for seeds and fertilizer, but there is rarely information on labor use, particularly the use of family labor that dominates labor inputs in many low-income countries. In Duflo et al. (2008), for example, the returns to fertilizer use from field experiments in which farmers in Kenya were randomly assigned fertilizer amounts are based solely on measures of crop output, not farmer or plot-specific profits. Individual farmer or plot data on labor inputs, for example, were incompletely collected. Although the authors report that there was no increase in weeding labor based on informant observation, it is not possible to have increased crop output without at least some increase in harvest labor, which

²This finding may result from the fact that the returns to health in either the labor market or in school may be low in the specific context in which the field experiment was carried out.

was not measured. If fertilizer usage did increase harvest labor, the returns to fertilizer use in terms of farm profits are biased upward by their output measure.³

2.2. Optimal Input Use and the Returns to Inputs: Heterogeneity and Perfect Input Markets

The second problem in inferring the returns to technology adoption, or its associated inputs, given correctly measured outcomes, is that adoption and input use are the outcomes of optimizing by heterogeneous agents. In particular, it cannot be inferred from the observation that farmers using high levels of fertilizer earn substantially higher profits than farmers who use little fertilizer that more farmers should use more fertilizer. Consider first the farmer problem of optimal input use for a given technology θ , which describes a concave mapping from inputs of fertilizer (f) and labor (l) into an output good y_{it} at location i for crop season t on land of quality u_i :

$$y_{it} = g_{\theta}(f, l, u_{it}), \tag{1}$$

where u_{it} is a time- (season-) and location-specific exogenous environmental variable that affects output. We assume that markets are well-functioning in that each farmer can purchase the amount of fertilizer or labor he wants at a given price that is invariant to quantity.⁴

Equation 1 defines the technology-specific profit function, which pertains to a setting in which agents maximize profits within perfect input markets and access to credit at rate $\rho - 1$ conditional on a technology with known u_{it} :

$$\pi_{\theta}(p_{ft}, p_{lt}) = \max_{f, l} g_{\theta}(f, l, u_{it}) - \rho p_{ft} f - \rho p_{lt} l.$$
 (2)

Profit maximization yields the standard result that the marginal contribution of both inputs to discounted output value is just equal to their marginal cost (price), or the marginal returns to profits from increasing the value of each input are equal to zero. Thus the marginal returns to profits from fertilizer use, for example, will be the same across all farmers. Fertilizer use and the average returns to fertilizer use, however, will differ across farmers in a given season, varying in particular with u_{it} . If u_{it} and the fertilizer are complements (for each level of f, the marginal product of fertilizer is higher on better land), for example, then there will be a positive correlation between average profit returns and fertilizer use. But the cross-sectional variation between fertilizer use and average profits does not identify the marginal returns to fertilizer use and therefore whether fertilizer is underused in a setting in which prices do not vary. With little price variation and substantial farm heterogeneity, it is difficult to identify the returns to an input from cross-sectional variation in input use and farm profits even though in such a setting there will be variation in input use across farmers.

³The increase in yields from the small-dosage fertilizer treatments was in fact small, and the associated increments in complementary inputs may have been undetectable without more resource-intensive survey methods. If, alternatively, harvest labor in fact did not increase because of labor market barriers to the use of hired labor, for example, then the returns to fertilizer use measured in terms of crop output value may understate the returns to profitability if the labor market were more efficient.

⁴The price faced by the farmer may be subsidized. What is important for the implications of the model is that he is not quantity constrained.

One natural solution to the problem of inferring returns in the presence of farm heterogeneity is to exploit observations on farmers using different levels of inputs at different points in time on the same land, for example, as a result of changes in input costs. There are two problems with using panel data to infer returns. First, the environmental variable u_{it} may vary over time. In particular, it is important to recognize that a point estimate of the expost profitability of input use, even if profits and inputs are extraordinarily well measured, does not necessarily reflect the information that was available to the farmer at the time that an adoption decision was made. If the econometrician does not measure u_{it} but the farmer observes it and acts on it, then again the profitability of inputs use will be mismeasured.

The second problem in inferring profit returns using panel data arises if credit markets (and insurance markets) are imperfect so that lagged shocks to profits affect current input choices. We consider the issue of credit and insurance markets in more detail below, but here we examine its implications for inferring the returns to inputs from panel information. In particular, decompose u_{it} into two additive components: $u_i + e_{it}$, where e_{it} is the time-varying component that is also specific to the farmer or plot. Then the relationship between the difference in profits $\Delta \pi_{it}$ over time for the same land (and farmer) and changes in input use is given by

$$\Delta \pi_{ij} = \beta_f \Delta f_{it} + \beta_{bf} \Delta p_{ft} + \beta_{blf} \Delta p_{lt} + \Delta e_{it} + \Delta \varepsilon_{it}, \tag{3}$$

where ε_{it} is an additional shock to profits in period t that occurs ex post. If farmers know e_{it} and this knowledge affects the returns to the input, then there will be covariation between input use and the compound error term in the differenced equation, causing bias in the coefficient measuring the effect of input use on profits β_f . The bias cannot be signed: If the contemporaneous ex ante shock observed by the farmer in making his input allocation decision is complementary with (a substitute for) the input, then the bias will be positive (negative); the bias arising from credit constraints—positive shocks to profits in the previous period increase input use in the current period—is negative.

Given all these problems in inference associated with estimating the returns to input use, the field experiment carried out by Duflo et al. (2008) among Kenyan farmers in which fertilizer was allocated randomly across farmers is of interest because it creates variation in input use that is orthogonal to land and farmer quality as well as to time-varying profit shocks. However, as noted above, the measure of outcomes in this study is not profits, so it is difficult to know if the correctly measured returns (increases in output value minus all input costs) to marginal increases in fertilizer are in fact high. Although it is possible in that study that labor inputs did not detectably increase as a consequence of fertilizer adoption because of the low yield increases, it is useful to consider the general question of whether the neglect of input costs matters for inference about the returns to inputs. Answering this question requires either a repetition of the experiment with better measures of inputs or a credible method of inferring returns using observational data that deals with the inference problems discussed.

Foster & Rosenzweig (2009) exploit plot-specific data on crop yields and inputs for each of three seasons for the farmers in the sixth round of the Rural Economic and Development Survey. In particular, they estimate the returns to fertilizer use by estimating

⁵It is also possible that the Kenyan farmers did not appropriately increase labor effort to fully exploit the gains from fertilizer use.

the following equation for a farmer *j* who farms multiple plots indexed by *i* across seasons indexed by *t*:

$$\Delta \pi_{ijt} = \Sigma \beta_{fx} \Delta f_{ijxt} + \mu_{it} + \Delta \varepsilon_{ijt}, \tag{4}$$

where $\Delta \pi_{ijt}$ are per-acre outcome measures, including profits; Δf_{ijxt} are dummy variables indicating intervals x of fertilizer use per acre; and β_{fx} are the associated interval-specific coefficients. More importantly, Equation 4 also differs from Equation 3 because the dummy variable μ_{jt} —the interaction between a farmer fixed effect and a season fixed effect—absorbs any differences over time in the farmer's lagged profits that may constrain input use, any differences in ex ante farm-level shocks that may influence the choice of fertilizer, and any differences in farm input prices over time, including farmer-specific price differences. Of course, the differencing by plot eliminates the influence of heterogeneity in plot characteristics for a given farmer on input choice. Essentially this method exploits the remaining random variation in fertilizer use due to random mismeasurement of appropriate inputs by the farmer—variation uninfluenced by profit variation, input choices, or ex ante shocks to profits.

Figure 1 displays the set of estimated coefficients describing the relationship between fertilizer use per acre and per-acre farm outcomes at the plot level. As can be seen, evidently some farmers for some plots/seasons used too much fertilizer, as the estimates identify a profit maximum, at approximately 400 kg per acre. Most farmers, however, are using fertilizer below this level, at approximately 250 kg. The estimates also indicate, however, that the measures of outcomes that do not completely account for labor costs, such as those used by Duflo et al. (2008), indicate average and marginal returns and the optimal use of fertilizer (600 kg per acre) that are much higher than those indicated by the outcome measure that nets out all costs. Evidently in India, labor and fertilizer use are strong complements, and labor costs are a major component of profits.

2.3. Optimal Technology Choice, Heterogeneity, and the Returns to Technology Adoption

Analogous and additional problems afflict inferences about the returns to technology when there is heterogeneity in land across farmers. The choice of technology for each given location is described by the problem

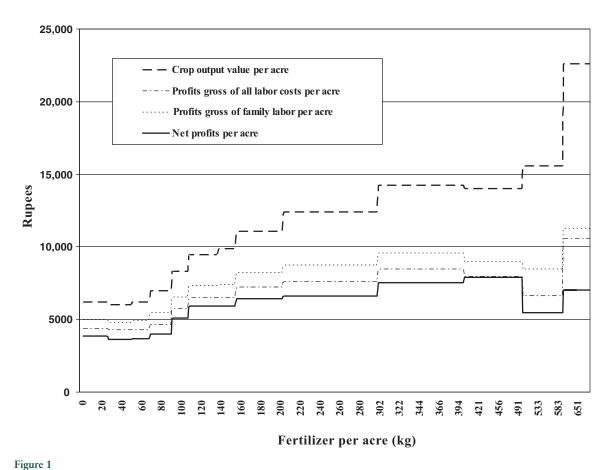
$$\theta_i = \arg\max_{\theta} \pi_{\theta}(p_f, l_f). \tag{5}$$

Consider a farmer with multiple plots of heterogeneous land deciding on how much of each plot will be allocated to a new technology seed. A convenient specification is to assume for illustrative purposes that there are two technologies $\theta = \{0, 1\}$, with technology linear in u_{it} with coefficient a_{θ} ,

$$g_{\theta}(f, l) + a_{\theta}u_{it},$$

and that farm productivity is uniformly distributed over the interval [0,K] and ordered such that for a farmer with total area A, $u_i = iK/A$. A profit-maximizing farmer will use

⁶These levels of fertilizer are substantially higher than current recommended levels of urea, for example, of approximately 100 kg per acre for particular grain crops that come from experimental studies. It is important to note, however, that the measure available in this data set includes all types of fertilizer, not just urea, and that Foster & Rosenzweig are looking at overall profitability and thus internalizing the farmer's decision with regard to what crop to choose rather than determining the profit-maximizing level of fertilizer for a given crop.



The relationship between fertilizer use per acre and per-acre farm outcomes at the plot level measured by true profits: output value minus all input costs inclusive of all labor costs, family or hired; profits gross of all but family labor costs; profits gross of all labor costs; and crop output value (no input costs).

the same inputs on all plots using the same technology. Furthermore, if he plants technology in place i, he will plant that technology at place j > i. Thus if he is unconstrained in terms of access to fertilizer and we normalize $a_0 = 0$, his profit-maximization problem can be written

$$\max_{b_1, f, l} \int_{0}^{A - b_1} (g_0(f_0, l_0) - p_f f_0 - p_l l_0) di + \int_{A - b_1}^{A} (g_1(f_1, l_{j1}) + a_1 i K / A - p_f f_1 - p_l l_1) di$$

$$= \max_{b_1} (A - b_1) \pi_0(p_f, p_l) + b_1 \pi_1(p_f, p_l) + a_1 K \left(b_1 - \frac{b_1^2}{2A} \right) \tag{6}$$

subject to the constraint that $h_1 \in [0, A]$. Note that, given these assumptions, the maximizing value of h_1 is proportional to area, so all farmers would devote the same fraction of acreage to the new technology if there was no farmer-specific heterogeneity.

If there is heterogeneity across individuals in the returns to different technologies and these returns are not easily measured by the econometrician, then, for example, the finding that profits among those farmers who use a high-yielding variety of a crop are substantially higher than profits among those farmers who use a traditional variety need not imply that the farmers planting traditional varieties are acting in a manner inconsistent with profit maximization or are otherwise constrained. It may simply be the case that some farmers have land (or other attributes) that is well suited to the new variety and other farmers have land that is not well suited to this variety. Thus to test whether technological choice is importantly determined by the relative profitability of the different varieties for a particular farmer, it is necessary to know how profitable each technology is for that farmer on a given plot of land. But this information is not, in general, easy to obtain because at any given time farmers will only be using one technology on a given plot of land.

The problem of inferring the returns to a new technology will thus depend on how sensitive the returns to productivity are to difficult-to-measure variables such as weather and soil and how variable such conditions are in the setting studied. Munshi (2004) shows that in the early stages of the green revolution in India, HYV rice was more sensitive than HYV wheat and that rice regions were also more heterogeneous in growing conditions. He also finds that HYV rice was more slowly adopted than HYV wheat, presumably because of the difficulty that farmers had in inferring returns. We discuss learning models in more detail below.

One natural solution to the problem of inferring returns in the presence of farm heterogeneity is to observe farmers using different technologies at different points in time on the same land, for example, as a result of changes in the cost of or access to the new technologies, as discussed for fertilizer above. However, in the case of technology, this approach creates a new problem because, unless the technology cost shocks are very large, only a small subset of farmers is likely to use different technologies at different points of time, and these farmers are themselves an importantly selected sample—the sample of those farmers for whom the differences in profitability of the two technologies happen to not be very large. Without imposing some additional structure, it is thus impossible to assess whether those farmers who never adopt the newer technology at all, for example, are not doing so because the traditional technologies are more profitable for them.

In a recent paper, Suri (2009) tackles this problem using an approach developed to examine the operation of comparative advantage in the labor market. The basic idea is to use information on the relationship between differential productivity and the productivity of a technology among those farmers who end up using both technologies to project the differential productivity for those farmers who use only one technology. Formally, it is helpful to take our basic technological model and assume that the land-specific characteristic u_i has two possibly correlated dimensions u_{1i} and u_{2i} , determining productivity in the traditional and modern technologies, respectively, and that profitability is additive in the respective term:

$$y_{i\theta} = g_{\theta}(f, l) + u_{\theta i}. \tag{7}$$

It is then straightforward to decompose the productivity terms into two additive uncorrelated components,

$$u_{1i} = v_{1i} + v_{2i} \tag{8}$$

and

$$u_{2i} = (1 + \phi)v_{1i} + v_{2i}, \tag{9}$$

where the second term reflects the common component of productivity, and the first term reflects the comparative-advantage part. Thus if ϕ is positive, the difference $u_{2i} - u_{1i}$ will be positively correlated with productivity using the traditional variety, and those areas with higher traditional crop productivity will also have a larger differential benefit of using the new technology than those with low traditional crop productivity.⁷

Because by construction v_{2i} and the difference $u_{1i} - u_{2i}$ are uncorrelated, a regression of u_{2i} on $u_{2i} - u_{1i}$ within the population of those using both technologies yields a consistent estimate of ϕ , and it is possible to construct a noisy but unbiased estimate of u_{2i} , for example, among those using only technology 1, as long as the decomposition reasonably reflects the true underlying data-generating process. These differential productivity measures then in principle can be related to farmer choices and to measures that may influence the cost of adoption to determine whether in fact choices are consistent with a model of profit-maximizing behavior. Suri in fact concludes that there are three sets of farmers: one set of farmers for which there are small differences in the profitability of traditional and modern varieties who end up using both technologies, a second set of farmers who have high returns to the modern variety but who do not adopt due to the difficulty of accessing the new technologies, and a third set with moderate returns to the new technology that always adopt it.

Although this approach is simple enough in principle, there are important complications in practice. In particular, productivity shocks are not likely to be additive with respect to inputs as assumed above. This means that the process of extracting the $u_{\theta i}$ from profit data is not straightforward. Suri makes use of information on fertilizer as an input but assumes that labor does not vary across traditional and high-yielding varieties. But, as noted above, at the very least harvest labor must be higher if output is higher, and this will create a wedge between yield differentials and profitability differentials. Moreover, the approach ignores the possibility that there are ex ante shocks, specifically technologyspecific shocks to profits influencing technology choice in this case. Finally, the approach assumes that the relationship between differential productivity and the level of productivity is consistent across farmers. It is certainly restrictive to assume that the joint distribution over u_{2i} and u_{1i} is such that v_{1i} and v_{2i} will be independent for any given ϕ in both the set of farmers who adopt both technologies and the set who adopt only one—although as a first-order approximation, this may be reasonable. Nonetheless, the paper makes an important advance on the existing literature in terms of addressing the problem of heterogeneity in returns in trying to draw inferences about the process of technological adoption.

2.4. Do Estimated Returns Indicate that Farmers Are Underinvesting?

It is shown above that the experimental evidence of Duflo et al. (2008) is interpreted by the authors as suggesting that the returns to small quantities of fertilizer are high in Kenya, although these returns may be overestimated because of the lack of cost data. Thus they conclude that, in Kenya, fertilizer use is too low. Duflo et al. also find that there is variation in returns across farmers residing in different regions, as they measure them, but they do not assess whether differences in returns are related to actual input use. Suri's data indicate that some farmers with high returns to adopting hybrid seeds do not adopt, and her

⁷This ignores differences in input costs across the technologies, which we can do under this structure because of the additive errors and the assumption of optimizing behavior.

methods suggest that some of this results from supply constraints associated with poor infrastructure.

The Kenyan environment, which both Suri's and Duflo et al.'s data are from, is one in which the technology has been stable for some years, so any underinvestment in technology or inputs is not likely to reflect lack of knowledge about returns. And both studies find no evidence consistent with learning. Conley & Udry's (2010) examination of fertilizer use among Ghanaian pineapple farmers, which shows farmers switching in and out of fertilizer use in response to new information about profits, clearly demonstrates that expected profitability also affects input use. However, the estimated profitability of fertilizer in the Ghanaian environment net of costs is low, suggesting that on average underinvestment in fertilizer is not high, with learning costs actually playing only a small role in constraining fertilizer use.

3. LEARNING AND TECHNOLOGY ADOPTION

3.1. Definition of Learning

Underinvestment in an input or a new technology could arise, when true returns are high, because of ignorance about returns or about how to manage the technology in order to receive high returns. This is more likely a cause of underinvestment in a setting in which a technology is new. We define learning as taking place when new information affects behavior and results in outcomes for an individual that are closer to the (private) optimum.⁸ Thus in an environment where there is no new information, learning is unlikely, whereas in a setting in which a new technology or input is introduced, learning should be important. The finding of Duflo et al. (2008) that farmers do not obtain information from their neighbors about fertilizer use in Kenya is not evidence contradicting models in which agents learn from their neighbors because it is an important assumption of learning models that there be something new to learn, and the existing technology in Kenya at the time of the study was not new. Thus this evidence supports learning models. However, the authors find that there is learning associated with one's own input use—farmers who adopted fertilizer in the first round of the experiment were more likely to use fertilizer in subsequent rounds. It is important to note that the definition of learning does not imply that learning increases the use of an input or a new technology. It may be that what is learned is that the new technology is in fact not efficacious. Thus if more experience with a new technology leads to less use, as in Miguel & Kremer's (2007) follow-up study of pill use, that is also evidence in favor of learning.9

Learning may not be important for all new technologies—some technologies are simple to learn; others are not. The complexity of new technology matters as well. Thus technologies such as the contraceptive pill, which simplified contraception relative to traditional methods, were rapidly adopted in the United States by all couples with small family goals (Rosenzweig & Schultz 1989). The salience of learning, reflected in slower take-up (or discarding) of a new technology, is thus context specific. Finally, learning may depend importantly on how technological returns vary with individual attributes and what is

⁸It is possible that learning leads to a move away from a social optimum. Agents may learn that free riding is optimal, as is consistent with the findings of Miguel & Kremer (2007), described below.

⁹Some of the learning may have been about the returns to free riding due to health externalities.

known about the structure of this relationship by those considering adopting the technology. Thus the fact that some individuals adopt a technology and others do not is not necessarily evidence that learning effects are not important.

The green revolution produced new, HYV seeds that were more sensitive to soil and water conditions in the initial years compared with traditional seeds. Thus farmers in the early stages of the green revolution were faced with a potentially more profitable but more complex technology with an uncertain return. Moreover, new seeds, with different properties, are marketed almost continuously in many areas of the world so that learning may be an important component of seed adoption in agriculture contemporaneously. Thus many investigators have studied the take-up of HYV seeds both in the early stages of the green revolution and subsequently using learning models. In the early stages of the revolution, a farmer's choice was essentially between HYV and traditional seeds. In the current period, many farmers choose among different vintages of HYV seeds. The choice is whether to adopt the newest seed or one that has been well tested by actual farmers. Most studies, however, tend to look at seed-adoption choice as HYV versus traditional, rather than the choice of seed vintage.

3.2. Individual Learning

Learning about the returns to new technologies and their associated inputs can be captured with the above specification with the additional assumption that u_{it} are generated by a distribution that is fixed up to some unknown (to potential adopters) parameters. Because realizations of u at time t can be used to draw inferences about the unknown parameters, for example, through a process of Bayesian updating, past use of the technology provides a basis on which to better forecast u at time t+1 and thus make more profitable choices with respect to technology and/or input use at that time. Papers on learning differ in terms of how u_{it} enter the production function, the parametric structure of the underlying distribution, and the extent to which information that is acquired is specific to a particular agent.

In a learning-about-productivity model, it is assumed that individuals learn about the overall profitability of a new technology and compare this to the profitability of the existing technology that is well established. This is the approach used, for example, by Munshi (2004) in his study of individual versus social learning in the context of agriculture and by Besley & Case (1993) in their study of HYV cotton. Consider, for example, a profit function generated from the simple quasi-linear production function applied to a given land area A, $(\pi_{\theta} + a_{\theta}u_i)A$, with u_i fixed and known to be drawn from a distribution $N(\mu, \sigma_u^2)$ and $a_0 = 0$. Under these assumptions, and if u_i were known, the new technology $(\theta = 1)$ would be chosen if

$$u_i > (\pi_0 - \pi_1)/a_1.$$
 (10)

In this simple model, one obtains the result that new technology will be overutilized initially because of ignorance. Given that u_i is not known, the new technology will be used, assuming expected profit maximization and that the priors over u_i reflect the true data-generating process, only if $\mu > (\pi_0 - \pi_1)/a_1$. Thus for all values of u_i between $(\pi_0 - \pi_1)/a_1$ and μ , there will be a loss of profits associated with the use of a technology that is in fact relatively unprofitable.

We now introduce learning. With learning, one again obtains the results that a new technology may be adopted by too many farmers. Let π_L denote the expected loss per unit

of land in profit from not knowing the true value of u_i . The information technology is such that, in the first period, if the farmer plants the new technology to at least h_1 units of land, he will know u_i for sure, but otherwise he will not gain any new information about the new technology. Ignoring discounting, he will adopt the new technology if $\mu > (\pi_0 h_1 - \pi_1 h_1 - \pi_L A)/a_1$.

This expression has several implications. First, the presence of learning means that some farmers may adopt the technology in the first period who would have found it unprofitable to do so in the absence of the second period. In expected value, they lose money in the first period but in expected value more than make up for this loss in the second. Second, it is possible that some farmers for whom the new technology is profitable given u_i will not plant the crop at all because their priors are such that they do not expect to receive sufficiently good news from their experience with the new technology. Third, there are likely to be important scale effects associated with learning. A large farmer faces the same cost of learning, but in the event that he receives good news about the new technology, he can adopt that new technology on a larger scale and receive higher expected profits. Thus large farmers are more likely to adopt a new technology initially independent of any relationship between landholding and costs of inputs.

However, uncertainty about the profitability of a new technology is not the only challenge overcome by learning. Learning may also involve acquiring information about how to optimally manage the new technology. Foster & Rosenzweig (1996) argue that in fact this idea has particular salience in the context of agriculture. Agricultural research organization and extension agents carry out controlled experiments on new seeds and can thus determine the maximal possible yields and even, for a given set of prices, maximal profitability. What they cannot necessarily do is provide information on how best to achieve these yields given the specific characteristics of the soil and climate of a particular farmer's land. They argue, for example, that the optimal level of fertilizer use may depend on the nitrogen content of the soil as well as permeability and rainfall that may be specific to a particular plot. As such, a farmer may have to experiment with a crop on his own land to sort out how much fertilizer to use.

A simple and analytically convenient implementation of this idea used by Foster & Rosenzweig is the target-input model in which u_i enters the production function in the following fashion:

$$g_{\theta}(l) - a_{\theta}(u_i - f_i)^2. \tag{11}$$

The basic point here is that maximal yields are achieved for a given l if $f_i = u_i$. If u_i is known, then there is no difficulty. But if u_i is not known, then the farmer will on average tend to miss the target and thus receive less than optimal profits. By learning about u_i , the farmer is able to better target fertilizer use to the conditions on his particular land and thus receive better outcomes. Assuming that the traditional technology does not use fertilizer or is sufficiently well established so that it can be properly managed, this specification generates many of the same predictions as the learning-about-productivity model. In particular, a farmer may have incentive to try out the new technology using his best guess of u_i even if he loses money at first in doing so. He also may not experiment with the technology at all even though he knows for sure that if he were to learn to properly manage the new technology, it would be more profitable than the older technology: The short-term cost may outweigh the long-term benefit.

The model is easily adapted to cases in which the ex post optimal u_i varies randomly over space and across time around some mean, so that the farmer will not be able to fully determine the optimal use from a single realization of u_i and thus will need to aggregate information across space and/or time to determine the optimal level of input use. It also creates a relatively straightforward way of thinking about the process of learning from the experience of neighbors, which has been a prominent focus of the empirical literature on learning, as discussed below.

An attractive feature of the target-input model, at least in the special case in which the cost of the input is zero, is that future profits do not depend on the revealed values of the farm-specific parameters. This means that a farmer will know for sure the relationship between experimentation and his future profits. Thus it is possible in the learning-by-doing model to write down formal testable implications for the relationship between past experimentation and current profitability. These propositions are formally tested in Foster & Rosenzweig (1995). In particular, they find evidence that the profitability of the new technology is increasing but concave in past experience. Note that this need not be the case in a learning-about-profitability model. Experimentation in that case may influence adoption, but it should not affect profitability given adoption. Similarly, the learning-by-doing model provides predictions about how experimentation should be related to adoption, but the learning-about-productivity model does not necessarily do so. In the latter case, experimentation may lead one to conclude that a new technology is inferior and thus lead to lower adoption.

3.3. Learning from Others

As noted above, a primary focus of the learning literature has been the issue of whether and by how much agents learn from others. Although learning from others clearly facilitates the acquisition of knowledge compared to a world in which one has to learn only from own experience, such learning externalities can give rise to suboptimal adoption of new technologies. Foster & Rosenzweig (1995) assume that the input target is the same on every farmer's land, but the actual input decision of neighboring farmers is observed with error so that a given neighbor's experience contributes less information than does one's own experience. Alternatively, it is recognized that every farmer has multiple neighbors, so the overall effect of the average neighbors' experience could be greater or less than one's own experience in terms of area planted with the new technology. Using a data set collected in rural India starting from the time that HYV seeds were first introduced into the country, they establish that, as with one's own experience, the profitability of the new technology is increasing in neighbors' experience at a decreasing rate. Consistent with the idea that one's own and one's neighbors' experiences are substitutable, they further establish that the rate of decrease in returns to experimentation is the same for oneself and one's neighbors. They also show that experimentation both by oneself and one's neighbors increases adoption.

That one's own and one's neighbors' experiences are substitutes creates the potential for free-riding behavior. In particular, a farmer who knows that his neighbor is likely to experiment with the new variety may have an incentive to reduce his own experimentation and then benefit from the increased information. Obviously this problem might be

 $^{^{10}}$ If inputs are costly, then the realized value of u_i does affect future profitability because it affects the cost of achieving profit-maximizing input use.

overcome if farmers can license or otherwise market their information to others or if other institutions are in place to reward those farmers who bear a disproportionate share of the cost of experimentation. But whether or not this internalization of the potential externality takes place may be critical for policy. If there is free-riding behavior, there may be inefficient underprovision of information and even, in the extreme case, nonadoption of a new technology that would be profitable, inclusive of the cost of experimentation, from a social perspective. To test for the presence of free-riding behavior, Foster & Rosenzweig (1995) make use of the idea suggested above that the returns to experimentation are increasing in scale when this experimentation is not specific. Given within-farmer heterogeneity in the suitability of the crop for the new technology, these scale effects imply not only that farmers with large land area and other fixed assets will experiment more, but also that, from a social planner's perspective, those farmers with neighbors with larger operational scale should experiment more. In the absence of coordination, however, a farmer will know that his larger neighbor has a private incentive to experiment more. Thus as long as costs of experimentation are sufficiently high, a farmer close to a larger farmer will underadopt a new technology, conditional on his own and his neighbors' experience.

The empirical evidence presented by Foster & Rosenzweig confirms the presence of free-riding behavior and thus may provide a case for socially optimal subsidy of experimentation on new technologies at the village level. However, it is important to point out that in fact the presence of learning spillovers, particularly in the case of heterogeneity in land ownership, also means that the diffusion of a new technology once adopted by the largest farmers can be quite rapid. In short, larger farmers with the highest incentive to experiment do so, and then this information is transferred to the smaller farmers who then adopt without bearing the full cost of experimentation. In the particular case of the early stages of the green revolution in India, the estimates from Foster & Rosenzweig suggest that diffusion of information about the new technologies within a given village is more or less complete in three to four years following the first adoption of that new technology.

Foster & Rosenzweig's learning study focuses on a model in which farmers benefit from the cumulative experience of all farmers in the village. The key assumptions that deliver this result are that the optimal management of the new technology does not vary much within the village, that information flow within the village is not importantly constrained by networks based on kin or social status, and that individual farmers have a good sense of the structure of the technology. The first assumption seems plausible to the extent that soil and moisture conditions typically do not vary substantially within a village. The second seems more restrictive, particularly in the light of recent work showing the importance of caste networks in determining access to credit, for example (Munshi & Rosenzweig 2009). However, issues of trust and reciprocity that may be critical in the context of credit provision would seem to be less important in the context of transferring information about agricultural input use. Nonetheless, it would be useful to know whether learning about agricultural technology flows more effectively within castes or other groups.

The third assumption about knowledge of the true structure would seem to be of particular interest. A key assumption of the target-input model is that farmers have a full understanding of the relationship between input use and profits given the unobservable u_{it} , and they can make use of this understanding to back out estimates of u_{it} from their experience. A surprising implication of this model, taken literally, is that the information that can be gleaned from the planting of the new technology is the same regardless of the level of input actually used. Thus one can learn as much from acreage planted with the new

technology with good information as one can from farmers with relatively weak information. Although this is analytically convenient, as noted above, one might imagine a more complicated signal extraction problem in which there is an unknown nonparametric relationship between input use and profitability. This idea that farmers know the structure may not seem particularly limiting in the context of inputs such as pesticides or fertilizer, for which one would expect to see a smooth relationship between inputs and outputs. It may be quite unreasonable, however, in a case in which individuals are choosing among a variety of high-yielding seeds with differential resistance to different types of pests, for example. In this case, experience with one seed may have little relevance for experience with other seeds. The key prediction of such a model is that one is likely to try and replicate the input use of those who were relatively successful and to not make the same choices as those who were not.

Conley & Udry (2010) examine a model of this form in the context of pineapple farmers in Ghana. The basic proposition tested is that, when learning about a new technology, farmers will adopt the behavior of those farmers who were unexpectedly successful, in the sense that they had high profits given other observables that influence profitability. Despite the similarity of the question being asked, it is notable that the data used for this study are quite different in scope than the data used in Foster & Rosenzweig's study of Indian farmers. Instead of being a large nationally representative survey in which the village provides an important source of variation, Conley & Udry look at a small number of villages and farmers in which there is more detailed information on the network structure of the village that might influence information flows. Nonetheless, Conley & Udry's results also support the notion that individuals are learning from the experience of their neighbors. Not only does one see movement toward the fertilizer behavior of those who are successful and away from those who are unsuccessful, but also, as expected, people move toward the input use of more experienced neighbors and are more likely to move if they have little experience of their own. Such patterns are not observed in the case of traditional crops with which most farmers have a great deal of experience. It is unclear, however, whether these results are inconsistent with a more parametric approach to learning. In particular, one would expect in a parametric model for those farmers who have more precise information about the proper management of a technology given local characteristics (i.e., they know u_{it}) to in fact use inputs that generate higher profits. Thus unless one can fully condition on the information set of the farmers in question, one would expect movement toward the behavior of successful farmers under either model.

Bandiera & Rasul (2006) also make use of a data set involving the adoption of a new technology, in this case sunflowers, in which there is more detailed information available on social and other networks that may influence the flow of information than was available for Foster & Rosenzweig. They explicitly focus on the question of how adoption varies by network structure. Their work highlights the point made above that, in the presence of free-riding effects, social network effects on adoption may be positive as well as negative. In particular, they conclude that, when relatively few people in one's network have adopted, the marginal effect of increased adoption by one's neighbor is positive. However, when a large number of people in one's network have adopted, the marginal effects may be negative as there is less incentive for an individual to undertake costly experimentation on his own. The results from their analysis during the first year that the new technology was introduced do show this u-shaped effect. However, as the authors recognize, there are significant problems of inference that arise given that they cannot take

advantage of dynamic effects. In particular, there may be important unobservables that are common within network groups, and network groups themselves may be importantly constructed with respect to willingness to adopt new technologies. Arguably these effects contribute to the estimates of the positive effects of adoption, but it is difficult to see how these effects could also create the negative marginal effects at high levels.

Whereas the models of Conley & Udry, Foster & Rosenzweig, and Bandiera & Rasul assume that information about a new technology is largely nonspecific (at least within the village). Munshi considers the possibility that different technologies have different degrees of specificity. In particular, if there is variation across farmers in u_{it} , then the acquisition of information by one farmer need not be useful to his neighbor. Of course, to the extent that the differences can be predicted by observable characteristics, this need not be too much of an obstacle. A farmer may know, for example, that the yield of a new technology is dependent on the porosity of the soil. As such, in determining whether a neighbor's high yields of a new technology are likely to be obtainable, he will try in some way to adjust for differences in porosity. But in cases in which there are important unobservable differences in farm or farmer characteristics, he may not use that information at all and thus will have to rely disproportionately on his own experimentation. As noted above, Munshi (2004) shows, in particular, that rice and wheat are quite different in this regard—yields of new wheat technologies are similar across farmers, whereas yields on new rice technologies tend to be quite dependent on local conditions. As a result, one would expect stronger evidence of learning from neighboring regions and/or farmers in the case of wheat relative to rice. This contrast is in fact clearly evident in the data.

In an early draft of this paper, Munshi addressed the issue raised above about learning with and without knowledge of the structural relationship between farm attributes and profitability of the new technologies. In particular, he argues that, when a farmer has a good sense of the underlying structure, the experience of other farmers who are quite different from him in terms of observable attributes could be useful in terms of predicting yields of a new technology for him. Alternatively, if a farmer has little sense of the structure relating yields to these attributes, then he can only learn from those who share similar characteristics. For example, it may be possible to make some adjustment for the permeability of one's own soil by comparing the yields of farmers on permeable soil with those on soil that is not permeable. But if one has red soil, for example, then it is not clear what can be learned by comparing yields of those with black soil and those with sandy soil.

A common theme of this literature on learning from others is the difficulty of inference that arises when predicting adoption behavior based on the adoption decisions of one's neighbors because of the presence of common unobservables that jointly affect everyone's decisions (Manski 1993). Dynamic data can be quite useful in this regard by allowing one to trace out a sequence of decisions over time. Another way to meet this challenge, at least on a small scale, is to exogenously and randomly induce some group of individuals to adopt a new technology and then determine if others who in some way are connected to these individuals are subsequently more likely to adopt this new technology. An early application in the economics of a randomized intervention aimed at identifying social learning is Duflo & Saez (2003), who examine the spillovers associated with attendance at a meeting on a tax-deferred pension account in the United States.

The first application of a randomized design looking directly at technology adoption in a development context is Kremer & Miguel (2007), which is based on their original experimental intervention (Miguel & Kremer 2004). In the later study, the authors take

advantage of the randomized treatment used to evaluate the effects of a school-based deworming intervention to assess subsequent adoption among students with direct or indirect contact (through attending a school where others have social ties). As discussed above, they find that those students who had contacts exposed to the deworming intervention were less likely to use or to continue to take the pill, a result that appears consistent with the presence of learning effects given that the private returns to deworming, inclusive of costs due to side effects, appear to have been small, particularly given technological externalities, as discussed below. The reduction in pill use over time also suggests that the population was initially overestimating the private returns to pill use, perhaps because of nongovernmental-organization ideology.

A recent paper (Dupas 2009) uses data from an experiment with a similar design, describing the outcome of a field experiment in which households were randomly assigned vouchers that allowed them to purchase a high-quality bed mosquito net at various subsidized rates (Cohen & Dupas 2010). Dupas examines whether households that did not receive the initial subsidy were more likely to purchase the bed nets if they lived near other households that received relatively favorable subsidies. The results show this effect quite clearly and, given the likely sign of the technological externality, as discussed below, may provide some of the most compelling evidence to date that learning plays an important role in the adoption of health technologies in a low-income setting. In another example of a similar randomized trial that provides evidence of social learning, Oster & Thornton (2009) study the adoption of menstrual cups among school girls in Nepal. Their results suggest that friends of those randomly given access to the cup are more likely to adopt the cup subsequently. However, in this study the authors further show that the take-up effect was driven by communication regarding how to use the cup, consistent with the learning-by-doing hypothesis, rather than by changes in the value attached to the cup.

3.4. Technological Externalities and Learning

As noted above, learning externalities in some cases can inhibit individual adoption and experimentation with new technologies, but the presence of learning spillovers that create these externalities can also help in the long term to ensure the adoption of socially profitable technologies. A potentially more complex case is one in which there are externalities that are technological. There can be either positive externalities (i.e., the benefits to an individual of adopting a particular technology are increasing in the fraction of the population using these technologies) or negative externalities (i.e., the individual adoption of a technology may be less profitable if a large fraction of people adopt this technology). Formally, given the above structure, the production function might be

$$y_{\theta it} = g_{\theta}(f_{it}, l_{it}, u_{it}, h_{\theta\{-i\}}),$$
 (12)

where $h_{\theta\{-i\}}$ denotes the average adoption of technology θ by farmers other than i.

Technological externalities of this type are uncommon in agriculture, although one example might be cases in which widespread adoption of a particular type of seed in a particular area increases exposure to pests or leads to depletion of local common resources such as groundwater. A more likely source of externalities would be through the prices of inputs or outputs. An influential example of the former comes from Griliches (1957), who argued that differences in market density in different parts of the United States lead to differences in the supply of hybrid corn seed supply and thus to different rates of adoption in different regions.

But technological externalities may play an important role in the context of health, for which certain types of intervention may create herd immunity. Kremer & Miguel (2007) argue that such effects have reduced the uptake of a deworming medicine in Kenya. In this case, although deworming treatments help protect individual students, they also tend to reduce the exposure of nontreated students in the same schools or classroom. The net treatment benefits to the individual may be small—or even negative given possible unpleasant side effects—as long as the fraction of other students accepting the treatment is reasonably high. Thus it is likely that equilibrium adoption levels will be below socially efficient levels.¹¹

When both technological externalities and learning spillovers are in place, it can be difficult to distinguish these two processes in practice, even in the presence of experimental variation. In Kremer & Miguel's (2007) study of the consequences of the distribution of deworming pills, although individuals learn from the experience of their friends, they also have physical exposure to these friends, and this in turn should influence their chances of being infected and thus also the incentive to use the medication. Thus the experience of one's friends influences one's behavior directly through the technological externality as well as indirectly through its effect on perceptions about private returns. To break apart these effects, one would require a setting in which one learns based on the experience of people with whom one does not have direct physical contact. It is thus important to distinguish between studies of learning (particularly in the context of health) in which technological externalities are likely to be small and those in which such externalities may be large. In the case of Dupas's study of the adoption of higher-quality mosquito nets, for example, medical evidence suggests that the overall likelihood that an infected mosquito will bite someone without a high-quality net is significantly affected by the fraction of households using a high-quality net, so it is difficult to quantify the amount of learning in that context. However, this medical externality is likely to reduce adoption and thus is likely to offset a positive learning effect if the technology is perceived to be advantageous by those who use it. This result contrasts with Kremer & Miguel's study in which the externality is negative but the learning effect may also be negative because of unexpectedly low private returns.

4. EDUCATION, LEARNING, AND TECHNOLOGY ADOPTION

As noted above, a common finding in the adoption literature is that more educated agents are more likely to adopt new technologies. For example, Skinner & Staiger (2005) examine the adoption of new, effective technologies across U.S. states over the course of the twentieth century, including hybrid corn, beta-blockers, tractors, and computers. They find that education (measured by high-school enrollments) and measures of social networks were the only variables positively associated with the adoption rates for all four innovations. Table 1 also shows that education is positively correlated with HYV seed choice among Indian farmers in 2007. There are three mechanisms that have been hypothesized in the literature to explain the education-adoption link: (*a*) First, more educated agents are

¹¹Externalities that influence adoption in both positive and negative directions may also arise in the case of social preferences. Munshi & Myaux (2006) show that values regarding family limitation evolve differently within different networks, as might be expected if the returns to a given behavior (contraceptive use) are influenced by the fraction of people within one's social network that adopt this behavior.

wealthier, and thus the education-adoption relationship represents an income effect. Most of the descriptive studies linking schooling to adoption, however, include controls for income or wealth, as in Table 1 and in Skinner & Staiger's study. (b) Second, more educated agents have better access to information. (c) Third, more educated agents are better able to learn—to decode new information faster and more efficiently. The third mechanism has been the principal focus of economists. As noted by Nelson & Phelps (1966), the income gap between rich and poor countries can be attenuated if poor countries can catch up to rich countries by adopting new technologies developed in rich countries faster and more efficaciously. Thus if schooling augments learning, increasing educational levels can be an effective development policy in a world in which there is technological diffusion.

There are a number of testable implications that arise from the hypothesis that those that are more educated are superior learners. The first implication is that more educated agents will have higher incomes in situations in which there are profitable and complex new technologies to understand. We can modify the profit function (Equation 6) for a farmer deciding how much of a new technology to plant to allow profits under the different technologies to be a function of the farmer's schooling *E*:

$$\pi_{\theta} = \max_{h_1} (A - h_1) \pi_0 (p_f, p_l, E) + h_1 \pi_1 (p_f, p_l, E) + a_1 K \left(h_1 - \frac{h_1^2}{2A} \right). \tag{13}$$

If schooling augments profits more under the new technology than under the old technology, then (*a*) more educated farmers will tend to adopt more of the new technology,

$$dh_1/dE = (A/aK)[\partial \pi_1/\partial E - \partial \pi_0/\partial E], \tag{14}$$

and (b) more educated farmers will have higher earnings in situations in which there are advantageous newer technologies available.

The hypothesis that farmers with more schooling earn more under a new technology regime was first tested by Welch (1970), who finds that the relative earnings of more educated U.S. farmers were higher in areas where there was more farm-technology research and development. Foster & Rosenzweig (1996) directly estimate the new- and old-technology profit functions, embedded in Equation 13, to assess whether the returns to profits were higher in areas of India in which advances in agricultural technology were highest after the onset of the Indian green revolution. Using panel data on the profits of farmers from a national probability sample of rural households interviewed in 1971 and in 1982, they find that the differential in profits between illiterate and primary-schoolgraduate farmers rose from approximately 10% prior to the green revolution to as high as 40% in those areas of India, such as the Punjab, where the gains from agricultural technological progress were highest. Both Welch's and Foster & Rosenzweig's studies assume, and find, that labor is spatially immobile, so it is possible to estimate a relationship between area-specific technology change and wages. Using a three-year-decadal panel of U.S. manufacturing industries, Bartel & Lichtenberg (1987) assume that industrial wages are spatially equalized and instead look at the demand for educated workers by industry. Specifically, they estimate a restricted translog cost function to assess if the demand for more educated workers was higher in those industries using newer technologies, as proxied by the average age of the capital stock. They find that this is the case, although their estimation procedure does not take into account that unobserved shock to the education of the labor force can affect the age of the capital stock.

The finding that more educated workers (farmers) earn more or are in greater demand when there is new technology merely indicates that new technology and schooling are complements. The evidence does not necessarily imply that the higher return results from the more educated workers having superior learning skills. Foster & Rosenzweig (1996) use their profit-function estimates of the returns to schooling across districts of India to test if schooling investment responded to the increase in schooling returns. A key result is that school enrollments increased in response to the higher returns to schooling in agriculture only in households with land, thus suggesting that only those making allocative decisions in agriculture benefit from schooling in the high-technological-change areas.

A more direct way to assess if schooling enhances learning is to estimate the relationship between profitability, education, and experience with a technology. As shown by Rosenzweig (1995), using an augmented version of the target-input Bayesian learning model used in Foster & Rosenzweig (1995), the returns to experience with new technologies should be higher for the more schooled workers if education enhances learning. However, experience and schooling will be substitutes if schooling merely increases initial knowledge about a technology, due to superior access to external information sources, for example. Using the same three-year panel data on Indian farmers, Rosenzweig estimates how the cumulative planting of HYV seeds affected farm profits over time differentially for primary-schooled and illiterate farmers. The results show that an additional hectare of prior HYV planting increased per-hectare farm profits 18% more for the educated farmers than for the illiterate farmers in the second round of the survey.

Lleras-Muney & Lichtenberg (2006) use data from a 1997 U.S. sample of individuals that contains information on specific drug purchases to assess the role of education in medication choice. Controlling for income and a large variety of other characteristics, they find that more educated patients are significantly more likely to purchase newer drugs, as indicated by the date of FDA approval. More importantly, they find that the education-newness relationship is significantly greater among those with chronic conditions, as indicated by longer histories of repeated drug purchases. That is, they find that experience with medications for an illness and education are complements, consistent with the learning hypothesis.

A corollary of the assumption that schooling augments learning is that the benefits or effects of schooling will be small in settings in which either there are no new technologies or the new technologies are not difficult to decipher, for which the returns to learning are low. The absence of an adoption or input use relationship with schooling can thus be evidence in favor of the learning hypothesis. Duflo et al. (2008), for example, do not find any effect of education on the use of fertilizer, but this is in a setting in which the agricultural technology is relatively old and is the same setting in which they also find that farmers do not discuss fertilizer use with neighbors. Rosenzweig & Schultz's (1989) study of contraception adoption at the onset of the contraceptive revolution shows that, controlling for desired family size, college-educated women were no more likely to adopt the pill or intrauterine device as contraceptive methods than were high school students. They argue that the pill and intrauterine device are simple technologies that do not present a challenge to use effectively. They indeed show that the measured efficaciousness of the new contraceptives also did not differ by schooling. In contrast, the efficacy of the traditional rhythm method was much higher for those women with a college education than those who had only completed high school. In this case, the traditional method was even more complex than the new technology, so that the ability to decode information was more advantageous.

5. THE EFFECTS OF INCOME ON THE ADOPTION OF PROFITABLE INNOVATIONS: RISK, CREDIT CONSTRAINTS, AND SCALE

Although income may affect the demand for technologies that augment health or well-being, the wealth of profit-maximizing enterprises should have no effect on technology adoption if markets are perfect, unless, as shown above, there are fixed costs to technology adoption (scale effects). Given that the costs of many inputs associated with a technology must be paid up front and that the returns to new technologies are uncertain (and may be riskier), imperfections in credit and insurance markets, however, may lead to wealthier agents or agents with steadier alternative income streams being more likely to adopt new technologies, at least initially. Disentangling the effects of scale, credit constraints, and absent insurance (combined with risk aversion) is not an easy task, yet it is relevant in formulating policies that facilitate the diffusion of technologies. We discuss studies that address the role of risk and credit constraints as they affect adoption and input use and thus create a link between income and the adoption decision.

5.1. Risk and Insurance

Above we discuss the role of variation in profitability in creating difficulties for assessing the true returns to a new technology and thus its profitability. But variability in the returns to new technologies has also been thought to play an important role in terms of technological adoption because of aversion to risk in contexts in which insurance markets are absent. In the context of agriculture, there are three reasons that one might expect new technologies to be riskier. First, the yields of new seed varieties may be more sensitive to weather or other forms of variation than are those of traditional crops. Certainly the first generation of HYV wheat crops was dependent on having a reliable supply of water over the crop cycle. Second, imperfect knowledge about the input management, as discussed above, may not only lower yields, but it may also increase variability. Third, HYV seeds often require more investment, such as in fertilizer, prior to the full realization of uncertainty, thus increasing overall risk. Thus if there is a crop failure just before the realization of the harvest, one can reduce expenses by reducing the labor force used to harvest the crop. One cannot, ex post, reduce one's use of fertilizer.

To incorporate this idea into our overall notation, assume that u_{it} is a random variable across space that has a known distribution that is realized after input choices are made and that farmers have concave preferences over risk and no insurance. Consider the linear in shocks technology above and utility V(.), so that the maximand is

$$\int V((A-h_1)g_0(p_f,p_l) + h_1g_1(p_f,p_l) + h_1a_1u)f(u|h_1)du,$$
(15)

where integration is over the average shock on the land planted to technology 1. Because technology 1 in this case has higher risk by assumption, the farmer faces a trade-off between risk and return. With quadratic utility and a mean zero shock, this may be written as

$$V_0((A - h_1)g_0(p_f, p_l) + h_1g_1(p_f, p_l)) - V_1a_1^2 \text{var}(h_1u).$$
 (16)

One simple additional assumption is that the u_{it} are the same for all the land of a given farmer, in which case $var(h_1u) = h_1^2 var(u_{it})$, so an interior solution for the adoption of the

technology is a likely outcome. Alternatively, if the u_{it} are sufficiently independent across space so that $var(h_1u) = h_1var(u_{it})$, farmers will specialize in either the old or new technology.

Despite the large empirical literature testing for and rejecting full insurance in the context of low-income countries and the theoretical literature showing how risk in principle can affect agricultural decision making, the literature evaluating the role of risk as a constraint on adoption of new technologies is thin. The likely reason for this is that the key thought experiment involves the question of whether, *ceteris paribus*, an increase in the ex ante risk of adopting a new technology affects adoption. Unless there is reason to believe that the distribution of risk is changing over time or varies across people in the same area in some well-defined way, this precludes the use of estimates of technological adoption rules that include village fixed effects. But, given the inability to use fixed effects, any test of the effects of risk on adoption is not robust to the presence of unobserved endowments (such as land quality in the case of agriculture) that may be related to both risk and the returns to the new technology. The best one can do, in general, is to determine whether households with different abilities to accommodate risk (i.e., through higher wealth) but with otherwise similar endowment (i.e., quality of land) are differentially likely to be influenced by risk.

An early example of this approach is Rosenzweig & Binswanger (1993). Although these authors do not specifically deal with the question of technological adoption per se, they do establish that poor farmers facing increased rainfall variability tend to hold a portfolio that is less influenced by rainfall and as a consequence tend to have lower profits. Wealthy farmers facing varying exposure to risk, however, do not exhibit changing portfolios of investments. Thus to the extent that new technologies are high mean and high variance, these results would confirm the presence of a risk-based barrier to technological adoption, with wealthier farmers more likely to adopt new, riskier (at least initially) technologies. Morduch (1990) also shows, using the same data, that poorer farmers exposed to risk planted less risky crops than wealthier farmers.

In more recent work, Dercon & Christiansen (2008) address directly the question of fertilizer adoption using panel data from Tanzania. They are able to use household fixed effects by constructing a measure of the level of consumption that would be obtained if rainfall was at the 20% level. In essence, the idea is that as a household's wealth changes from year to year, the consequences of an adverse weather shock change, and this in turn may affect willingness to absorb risk. One can think of this as a model identified by an interaction between household wealth and the underlying weather risk, with household wealth changing over time, although changes in household wealth may themselves be responsive to technological choices, of course. Moser & Barrett (2006) examine a new rice technology in Madagascar. They take advantage of individual-level variation in exposure to risk by using a measure of whether the household has a stable source of income. This measure significantly predicts adoption and continued use of the new technology.

Given the challenges associated with using natural variation in exposure to risk to look at this question, one can ask whether it is possible to look at experimentally induced variation. For example, recent attempts to experimentally induce better crop insurance mechanisms (Cole et al. 2009) may provide useful methods for evaluating the role of risk in reducing technological adoption—in principle one could establish whether farmers who are given access to a successful measure for reducing exposure to weather risk are more

likely to adopt new technologies. Unfortunately, the major conclusion of that paper is that few farmers chose to purchase the insurance provided even though it was designed to have attractive returns.

Foster & Rosenzweig (2009) attempt to test whether imperfect insurance leads to suboptimal use of fertilizer, exploiting their plot-specific data on Indian farmers who have multiple plots and cultivate at least some of them across seasons. Specifically, they test whether profit shocks for a given farmer prior to planting affect his subsequent per-acre input use on a given plot of land. If farmers are fully insured, then variation in profits will be sterilized and have no effect on input decisions. In the absence of insurance, there will be a positive relationship between lagged income or profits π_{jt-1} for a farmer j on the use of inputs f_{ijt} on plot i in the subsequent crop season t because farmers with a positive income shock experience an increase in wealth and thus can absorb more risk or because credit markets are also imperfect, so self-financing of inputs is necessary. Expressed as a linear relationship,

$$f_{iit} = \delta \pi_{it-1} + \zeta_{ii} + \nu_i + e_{iit} + \varepsilon_{it}, \tag{17}$$

where ζ_{ij} is a plot-specific fixed effect (e.g., soil quality); v_j is a farmer/farm fixed effect; e_{ijt} is an independently and identically distributed time-varying, plot-specific shock; and ε_{jt} is an independently and identically distributed time-varying shock that is common across all plots (e.g., farmer illness). If there is imperfect insurance, and perhaps also if there are credit constraints, then $\delta > 0$. Estimation of this equation by ordinary least squares would lead to a biased estimate of δ because farm profits may be correlated with the farmer and plot fixed effects, which reflect the ex ante return to input use (profitability). Thus one could find that higher lagged profits and current fertilizer use are positively related simply because time-invariant land quality is complementary with fertilizer.

Differencing Equation 17 over time for the same plot eliminates all unmeasured plot characteristics and time-invariant farmer characteristics:

$$\Delta f_{iit} = \delta \Delta \pi_{it-1} + \Delta e_{iit} + \Delta \varepsilon_{it}. \tag{18}$$

However, there are two problems. First, there will be a negative covariance between the change in lagged farm profits $\Delta \pi_{it-1}$ and the difference in the plot-specific error. This can be eliminated by taking out of the lagged difference farm profits that component associated with plot i. Thus farmers with more than one plot are needed to identify δ . Second, the change in farm profits associated with the other farmer plots will be correlated with any shock to fertilizer common to all plots. If this is a shock common to all farmers in a village, then a village dummy can absorb this effect. If the shock is common to the farmer, such as farmer illness that prevents the use of optimal fertilizer and other inputs that affect profits, there will be a negative covariance between the change in lagged profits and this farmerspecific shock. Thus the estimate of δ , the effect of lagged farm profits on current input use. will be biased negatively. The finding that δ is positive, however, would certainly reject full insurance; a coefficient of zero or a negative coefficient would lead to an uncertain conclusion. With an estimate of over 4045 farmers cultivating more than one plot in at least two of three seasons, Foster & Rosenzweig find that δ is indeed positive and statistically significant, but only for farmers whose land size puts them in the bottom quartile of the land distribution. Consistent with other studies, the problem of lack of insurance appears to afflict the poorest farmers.

5.2. Credit Constraints

Any input or technology that entails paying upfront costs requires that the agent have funds available prior to the realization of the gains from using the input or adopting the technology. If all agents can borrow, then the adoption of a new technology depends only on net returns and not on the timing of costs and benefits, and therefore not on the characteristics of the agent, net of returns. If the ability to borrow, however, depends on the agent having assets that can be used as collateral, or if borrowing is not an option so that the agent must supply his own funds, then such agent characteristics as wealth or the history of prior income realizations will affect current input and technology choices that have an investment element (assuming imperfect insurance). However, as shown above, income and wealth may be correlated with the scale of operation, which affects returns, and with the ability to cope with ex post risk when formal insurance is unavailable. Identifying the role of credit market imperfections is thus difficult.

There are two methods used in the literature to quantify the role of credit constraints. The first is to ask agents (farmers) the primary reason(s) why they did not adopt a technology. Miyata & Sawada (2007) use this method in their study of the adoption of floating net aquaculture. The reasons can then be correlated with wealth or income to draw inferences about the importance of the credit constraint by income. This was done by Bhalla (1979) for farmers at the onset of the Indian green revolution; he finds that 48% of small farmers and only 6% of large farmers reported that lack of access to credit was a reason for not purchasing fertilizer. The problem, of course, is that if the returns to adoption of HYV (which is fertilizer intensive) vary by farm scale, then even if all farmers faced the same credit price, small farmers would find it unprofitable to adopt, whereas large farmers would find it profitable at the going interest rate. Small farmers would optimally adopt at lower interest rates and thus may report that they are credit constrained in that context. Or lenders may be unwilling to make loans to small farmers because the returns, given fixed costs, are low. Subjectively reported credit constraints and returns may thus be highly correlated.

The second method for identifying the role or existence of credit constraints is to look for income effects that are net of returns, scale effects, and insurance. Gine & Klonner (2005) attempt to isolate the role of credit with an intensive examination of the adoption of a new technology whose returns do not depend on scale. In particular, they look at the timing of the adoption of plastic reinforced fiber boats in a fishing village in Tamil Nadu. Purchase of the boats requires upfront payments, and given that labor markets were functioning well, the new, larger-scale boats do not depend on the size of the fisherman's household. The authors also argue that the fisherman have a wellfunctioning informal risk-sharing scheme and that, because of moral hazard, boat rental was not an option. Gine & Klonner also estimate the gains from adopting the new boat. They find that households with a higher-value house, for given returns, were more likely to purchase the boat earlier. The problem is that the variation in house value across fishermen may reflect unobservables that affect investment returns, which are only imperfectly measured—fishermen with big houses may be more capable fishermen, and we must accept that the fishermen are fully insured, which seems unlikely. If not, then the wealth effect may again reflect risk aversion. The authors show, however, that regardless of the reasons for the differential timing of adoption, the new technology was fully diffused within five years.

6. BEHAVIORAL ECONOMICS AND ADOPTION BEHAVIOR

Given increased evidence from experimental laboratories, in the United States and increasingly in low-income countries, that individual behavior appears at times to be at variance with standard economic models, it is natural to question whether behavioral models can be useful in understanding rates of technological adoption and input use in low-income countries. Of course, given the complexity of the adoption process and the difficulties associated with measurement highlighted above, it may be that the resolution to some of the puzzles of the technology adoption literature lies in making more careful measurements and theorizing rather than taking significant steps away from the standard economic paradigm. However, to the extent that governments and nongovernmental organizations are resistant to adopting insights from more conventional economic models, a finding that a behavioral mechanism is absent or of limited importance may have a constructive effect on policy design. Alternatively, if departures from standard optimizing models are salient, standard policy prescriptions based on such models should be modified or reversed.

Two recent papers that set out to test an explicit behavioral model do, in the end, seem to support a more conventional approach. Ashraf et al. (2010) use a randomized field experiment to study the adoption of packaged chlorine to purify drinking water. The intervention was designed to explore the idea that raising the cost of a technological device may increase the actual use of the device because agents are loss aversive so that sunk costs affect behavior, which should not be the case if agents are purely rational. Of course, in this experiment it is important to distinguish between a sunk cost effect and selection, arising from the fact that individuals who are more likely to use a device place a higher value on the device and thus are less sensitive to price. This problem is addressed by randomly assigning a discount for an item after individuals had already agreed to purchase it at a given price. Because the discount does not introduce any additional selection into the process, response in terms of use to the discount variation captures any sunk cost effect. Although the results show clear evidence of a selection effect, there is not clear evidence of the sunk cost effect.

Dupas's (2009) analysis of the field experiment randomizing the selling prices of bed nets among individuals in groups (Cohen & Dupas 2010) was also initially conceived to shed light on behavioral hypotheses. In particular, the question asked was whether people who knew that a good was sold to neighbors at a subsidized price would be less likely to purchase the good at a given price, *ceteris paribus*. The difficulty with this experiment is that, as noted above, those people who have neighbors who faced a favorable price in the early period may also be influenced by a learning effect—they will know more people who used the technology and thus will be more likely to adopt the technology if it is considered to be valuable by the previous adopters. It is clear from the results that the learning effects are far larger than any reference price effect as the reduced-form effect of neighbor prices on one's own adoption is negative, while the behavioral effect predicts a positive relationship. Note that if the price paid by a neighbor does in fact directly affect one's own behavior, then this would invalidate the use of neighbors' prices as instruments to predict bed net adoption and thus prevent identification of pure learning effects from the experiment.

Duflo et al. (2009) examine the efficacy of a commitment device designed to increase fertilizer adoption among Kenyan farmers by offering them small discounts on fertilizer when farmers are relatively liquid due to a recent harvest season and by delivering it at the time the fertilizer is used. The prediction of a standard exponential model of discounting

with effective credit markets, of course, is that a farmer who is given the opportunity to purchase an investment item that will not be used until time t+1 will prefer to purchase that item at time t+1 at a given price than to purchase that item at time t at the same price. To test whether the standard model is relevant in their context, the authors employ a randomized design that offers three main treatments: (a) At the time of harvest, the farmer is offered a contract for the free delivery of fertilizer when it is needed in the subsequent season. (b) At the top-dressing period of the subsequent season, the farmer is offered free delivery of fertilizer at that time. (c) At the time of harvest, the farmer is offered a choice between contracts (a) and (b).

In all these cases, the price of fertilizer inclusive of delivery costs is the same. Thus one would have expected that no farmer would choose to take up contract (a) if offered contract (b) and that more farmers would take up contract (b) than would take up contract (a). However, the authors find that more farmers take up the delayed contract (a) than contract (b) (although the difference is marginally statistically significant), and half of the farmers offered contracts (a) and (b) actually choose contract (a). Therefore, the authors conclude that farmers value a commitment device, which could result from hyperbolic discounting. One alternative explanation for these results is that cash payments up front have a negative return—from losses due to sharing obligations, theft, or inflation. Therefore, the authors overlaid randomly on the other treatments the subsidized sale of maize. Those receiving the subsidy had more cash and thus should have differentially preferred contract (a) under this alternative explanation. They did not. These results suggest that the deadweight loss from subsidizing fertilizer can be reduced by offering subsidies along with commitment contracts if at least some farmers exhibit behavior consistent with hyperbolic discounting. However, in the absence of well-documented information on the profitability of fertilizer use (as discussed above) or of the different treatments in this setting, it is difficult at this point to evaluate the full consequences for welfare of a behaviorally enlightened subsidy program.

7. CONCLUSION

The adoption and efficient use of new technologies are important features of the development process. It is thus not surprising that there is a lively and growing literature attempting to understand whether or not there is substantial underadoption or suboptimal application of profitable or otherwise socially beneficial technologies. There is considerable variation, however, in what is known about different aspects of the process.

A particular strength of the recent literature has been its focus on the role of learning in the adoption of new technologies. It is evident that, as a whole, learning is quite sophisticated and is a key element in at least the early stages of adoption when information acquisition has large payoffs. Information about technologies that are generally beneficial tends to diffuse quite rapidly, and this process appears to be captured well by standard models of Bayesian learning. There is also evidence of active and strategic experimentation, however, which provides insights into how interventions could facilitate the adoption process. The literature also suggests that education plays an important role in facilitating the acquisition and processing of new information, which appears to account for the pervasive finding that more educated agents adopt new technologies first and helps explain the variation in returns to schooling over time and across areas. However, although the learning literature is generally quite well developed, we find the relationship between

learning and technological externalities to be complex and in need of further study. Technological externalities may be particularly important in the arena of health, and therefore studies of learning behavior in the context of health may be especially difficult to conduct and interpret.¹²

There is also suggestive evidence that risk, due to the incompleteness of insurance, and credit availability play an important role in delaying the adoption of profitable new technologies and constraining the levels of inputs necessary to exploit the new technologies, particularly among the relatively poor. That wealth and income are advantageous in adoption and input use because of these institutional failures is of particular concern both because it suggests that poor countries may have difficulty developing via technology catch-up and because it suggests that possibilities for upward mobility of the poorest households are limited. However, although there is an ample literature documenting that poor households are not well protected from risk and that they may have limited access to credit, few studies examine directly how these factors affect the process of technological adoption itself.

Perhaps a surprising gap in the literature is the paucity of studies carefully documenting the returns to inputs and technologies that are alleged to be underutilized. In some cases, this results from the lack of data characterizing input costs for enterprises, the remedy for which is obvious, but in others, new thinking about how to measure gains for individuals, such as from medical interventions, is needed. The salience of behavioral oddities and of particular market imperfections in observed adoption behavior may be quite different in settings in which returns to input misallocations and distance from the technological frontier are small compared with settings in which there are large gains from alternative choices. Because the same technology may have different returns for different people in different places, one cannot assume that a profitable technology in one time or place will be profitable in another or that the important constraints to adoption in one area generalize.

A new and promising area of research involves testing models of choice in the field that go beyond simple rationality and that are consistent with laboratory evidence on these behavioral departures. However, it is not likely that differences in technological adoption or input use across different settings are primarily the result of differences in the fundamental nature of human behavior across countries. Ultimately the interplay among behavior, market settings, traditional institutions, and technology payoffs needs to be addressed to more fully understand the variety of experiences over time and across countries in utilizing productive resources and adopting new technologies. A strength of micro studies of adoption is that some of these details can be incorporated into the analysis, and rigorous methods of evidence adducement can be applied. However, a better understanding of differences in findings across studies requires particular attention to differences in specific conditions, inclusive of those related to climate and soil, coupled with differences in specific market imperfections and traditional institutions.

DISCLOSURE STATEMENT

The authors are not aware of any affiliations, memberships, funding, or financial holdings that might be perceived as affecting the objectivity of this review.

¹²The medical literature contains studies designed to illuminate externalities, such as in the case of bed nets (e.g., Hawley et al. 2003).

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