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In 2017, Afghanistan made a moderate advancement in efforts to eliminate the worst forms of child labor. The President signed a new Penal Code, which explicitly prohibits and sets penalties for bacha bazi—a practice involving exploiting boys, often through threats or violence, for social and sexual entertainment. The High Commission for Combating Crimes of Abduction and Human Trafficking carried out 210 awareness-raising campaigns. In addition, the government also rescued nearly 40 children from a madrassa where they were receiving military training from the Taliban. However, children in Afghanistan are engaged in the worst forms of child labor, including in armed conflict and forced labor in the production of bricks. Bacha bazi exists in all provinces of the country, and boys who are victims



of this practice are often treated as criminals rather than as victims. Afghanistan's Labor Inspectorate is not authorized to impose penalties for child labor violations, and the government lacks sufficient programs to eliminate the worst forms of child labor.

I. PREVALENCE AND SECTORAL DISTRIBUTION OF CHILD LABOR

Children in Afghanistan engage in the worst forms of child labor, including in armed conflict and the forced production of bricks. (1; 2; 3; 4) Table 1 provides key indicators on children's work and education in Afghanistan. Data on some of these indicators are not available from the sources used in this report.

Table 1. Statistics on Children's Work and Education

| Children | Age | Percent |
|-------------------------------|---------|---------------|
| Working (% and population) | 5 to 14 | 7.5 (673,949) |
| Attending School (%) | 5 to 14 | 41.8 |
| Combining Work and School (%) | 7 to 14 | 4.6 |
| Primary Completion Rate (%) | | Unavailable |

Primary completion rate was unavailable from UNESCO Institute for Statistics, 2018. (5) Source for all other data: Understanding Children's Work Project's analysis of statistics from Multiple Indicator Cluster Survey 4, 2010-2011. (6)

Based on a review of available information, Table 2 provides an overview of children's work by sector and activity.

Table 2. Overview of Children's Work by Sector and Activity

| Sector/Industry | Activity | | |
|-----------------|---|--|--|
| Agriculture | Farming, including harvesting poppies (7; 8; 9; 10; 11; 12; 13) | | |
| | Herding (8; 14; 15; 11; 13) | | |
| Industry | Carpet weaving† (8; 15; 16; 17; 11; 18) | | |
| | Construction, including gravelling, paving, and painting (19; 11; 20; 21) | | |
| | Coal, gold, and salt mining† (14; 22; 23; 24; 25; 26; 27; 28) | | |
| | Brick-making (8; 9; 14; 17; 29) | | |
| | Working in metal workshops, including in the production of doors, windows, and water tanks (17; 19; 30; 31) | | |
| Services | Domestic work (8; 32; 13) | | |
| | Transporting water and goods, including across international borders (8; 14; 33; 11; 34) | | |
| | Street work, including peddling, vending, shoe shining, carrying goods, and begging (8; 11; 35; 18; 36) | | |
| | Collecting garbage† (37; 20; 35; 18) | | |

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Table 2. Overview of Children's Work by Sector and Activity (cont)

| Sector/Industry | Activity |
|--|--|
| Services | Washing cars (8; 9; 11) |
| | Selling goods in stores (8; 19; 30; 33) |
| | Collecting and selling firewood (38; 11; 34) |
| | Repairing automobiles (39; 20) |
| | Voluntarily recruited children used in hostilities by state armed groups (3; 4) |
| Categorical Worst Forms of Child Labor‡ | Recruitment of children by non-state armed groups for use in armed conflict (40; 32; 3; 4) |
| | Use in illicit activities, including in producing and trafficking of drugs, and pickpocketing (8; 41; 35; 42; 43; 31; 44) |
| | Domestic work as a result of human trafficking (32; 44) |
| | Commercial sexual exploitation, sometimes as a result of human trafficking (33; 45; 46; 47; 48; 49; 44) |
| | Forced labor in the production of bricks and carpets, and in begging, each sometimes as a result of human trafficking (1; 2; 17; 33; 50; 31; 44) |

[†] Determined by national law or regulation as hazardous and, as such, relevant to Article 3(d) of ILO C. 182.

Children are subject to commercial sexual exploitation throughout the country. A remaining concern is the practice of *bacha bazi*, or boy play, in which men–including police commanders, tribal leaders, warlords, and mafia heads–force boys to provide social and sexual entertainment. (46; 51; 52) In many cases, these boys are dressed in female clothing, used as dancers at parties and ceremonies, and sexually exploited. (46) According to the Afghanistan Independent Human Rights Commission, the practice exists in all provinces of the country. (53) Research has found specific cases in the provinces of Baghlan, Balkh, Faryab, Helmand, Konduz, Takhar, and Uruzgan. (49; 52; 46) A national inquiry conducted in 2014 found that most boys were between the ages of 13 and 16, and that 60 percent of them had been subjected to physical violence, confinement, and threats of death. (46) Some government officials, including members of the Afghan National Police, the Afghan Local Police, and the Afghan Border Police, exploit boys for *bacha bazi* as well as for work as tea servers or cooks in police camps. (54; 46; 48; 49; 51; 53; 44; 55) A few such cases took place and were documented in 2017. (4; 56; 57) Some local police commanders abduct boys and use them for *bacha bazi*. (48; 49)

Afghan children are trafficked both domestically and internationally. Afghan boys are used for forced labor in agriculture and construction abroad, and girls tend to be used for commercial sexual exploitation and domestic work in destination countries, primarily Iran and Pakistan. (44) Children were trafficked to settle their family's debt, including in the production of bricks and illicit drugs. (2; 8; 44) Some Afghan girls are subjected to forced marriage in exchange for money for their families. (56) Reports indicate that girls from Iran, Pakistan, and China are trafficked to Afghanistan for commercial sexual exploitation. (56) Some child laborers are subjected to sexual violence. (20; 35) According to an international organization, there is an emerging trend of forced recruitment of trafficked children into non-state armed groups. (32)

Widespread violence and lack of economic opportunities lead some Afghan children to leave Afghanistan. (58; 59; 60; 61; 62) Some children specifically go to Iran to engage in child labor. (63) According to the UN, some Afghan refugee children in Iran engage in child labor and do not attend school. (32) There are reports that the Iranian Government and the Islamic Revolutionary Guards Corps (IRGC) coerce male Afghan migrants, including young boys, to fight in Syria in IRGC-organized and -commanded militias by threatening them with arrest and deportation to Afghanistan. (44; 56) The Taliban recruited and forced children to attend *madrassas* in Afghanistan and Pakistan, where they received religious and military training. (56; 57) Some families received cash payments in exchange for sending their children to the Taliban-run schools. (56) Boys, especially those traveling unaccompanied, are particularly vulnerable to trafficking. Some Afghan boys are subjected to sex trafficking in Greece after paying high fees to be smuggled into the country. (44; 64)

Non-state groups, such as the Taliban and the Islamic State in Khorasan Province, recruited children for use in armed conflict, including as combatants and suicide bombers. (40; 4; 32; 3) The UN verified the continued use of children by the government in 2017, including 11 cases of recruitment by the Afghan National Police, 9 by the Afghan Local Police, 1 by Afghan National Border Police, and 1 by the National Directorate of Security. (4; 32; 3) Low birth registration and falsified identity documents contribute

[‡] Child labor understood as the worst forms of child labor per se under Article 3(a)–(c) of ILO C. 182.

to the problem because it makes the determination of a recruit's age difficult. (65; 66) Observers reported that some officials accepted bribes to produce false identity documents that indicated the recipient boys were more than 18 years old. (44)

In 2016, UNICEF asserted that approximately 3.5 million school-age children are out of school in the country, 75 percent of whom are girls. (32) Barriers to education for children include displacement of populations due to conflict, the use of schools as military bases, attacks on schools, distance from school, school-related fees, lack of security, and lack of documentation. (21) Girls face additional barriers to education including lack of hygiene facilities, shortage of female teachers, and not being allowed by parents to go to school. (8; 67; 68) Schools do not provide sufficient services to children with disabilities. (32) Some nomad, or *kuchi*, children do not attend school because they travel to tend to livestock. (32) There were more than 445,000 new internally displaced persons during the reporting period. (69) Child labor is particularly prevalent among urban internally displaced persons. (21) In 2017, approximately 467,000 refugee and undocumented Afghans returned to Afghanistan from Iran and 155,000 from Pakistan. (56) The lack of necessary documents for children among displaced and returnee populations is an additional barrier to education. (18) For example, about half of returnee children from Pakistan do not attend school and are also particularly vulnerable to child labor, including debt bondage in brick factories. (50; 70; 71; 72; 32) Some individuals who facilitate repatriation take returnees to brick factories and keep them in debt bondage to repay their transportation costs. (51) Based on NGO reports, some 200,000 child laborers returned with their families from Pakistan and Iran and continued to engage in child labor in Afghanistan. (56)

II. LEGAL FRAMEWORK FOR CHILD LABOR

Afghanistan has ratified all key international conventions concerning child labor (Table 3).

Table 3. Ratification of International Conventions on Child Labor

| | Convention | Ratification |
|----------|---|--------------|
| To Table | ILO C. 138, Minimum Age | ✓ |
| ATTORY | ILO C. 182, Worst Forms of Child Labor | ✓ |
| | UN CRC | ✓ |
| | UN CRC Optional Protocol on Armed Conflict | ✓ |
| | UN CRC Optional Protocol on the Sale of Children, Child Prostitution, and Child Pornography | ✓ |
| | Palermo Protocol on Trafficking in Persons | ✓ |

The government has established laws and regulations related to child labor (Table 4). However, gaps exist in Afghanistan's legal framework to adequately protect children from the worst forms of child labor, including debt bondage.

Table 4. Laws and Regulations on Child Labor

| Standard | Meets International Standards: Yes/No | Age | Legislation |
|---|---------------------------------------|-----|---|
| Minimum Age for Work | Yes | 15 | Article 13 of the Labor Law (73) |
| Minimum Age for Hazardous Work | Yes | 18 | Articles 13 and 120 of the Labor Law (73) |
| Identification of Hazardous Occupations or Activities Prohibited for Children | Yes | | List of Prohibited Jobs for Child Laborers; Article 613 of the Penal Code (74; 75) |
| Prohibition of Forced Labor | No | | Article 4 of the Labor Law; Articles 510 and 511 of the Penal Code; Article 3 of the Law to Combat Trafficking in Persons and Smuggling of Migrants; Article 36 of the Law on the Elimination of Violence Against Women (73; 76; 77; 75) |
| Prohibition of Child Trafficking | Yes | | Articles 510–512 of the Penal Code; Article 3 of the Law to Combat Trafficking in Persons and Smuggling of Migrants (76; 75) |
| Prohibition of Commercial Sexual Exploitation of Children | No | | Article 18.2 of the Law on Elimination of Violence Against Women; Articles 650, 652–667, and 874 of the Penal Code; Article 3 of the Law to Combat Trafficking in Persons and Smuggling of Migrants (76; 77; 75) |

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Table 4. Laws and Regulations on Child Labor (cont)

| · · · · · · · · · · · · · · · · · · · | | |
|--|------------------|---|
| Meets International Standards: Yes/No | Age | Legislation |
| Yes | | List of Prohibited Jobs for Child Laborers; Articles 1, 7, and 23 of the Counter Narcotics Law; Articles 3.1–3.2 of the Law to Combat Trafficking in Persons and Smuggling of Migrants (74; 78) |
| | | |
| N/A* | | |
| Yes | 18 | Article 605–8 of the Penal Code (75) |
| Yes | 18 | Articles 510–512 of the Penal Code; Articles 3 of the Law to Combat Trafficking in Persons and Smuggling of Migrants (76; 75) |
| Yes | 15‡ | Article 17 of the Education Law; Article 609 of the Penal Code (79; 75) |
| Yes | | Article 17 of the Education Law (79) |
| | N/A* Yes Yes Yes | N/A* Yes 18 Yes 15‡ |

^{*} No conscription (80)

In 2017, the President approved a new Penal Code, published in the Official Gazette in May. The Penal Code entered into force in February 2018 and explicitly prohibits and sets penalties for the use of male or transgender children for *bacha bazi*. (32; 75) However, the new Penal Code does not create criminal penalties for the use of female children engaged in prostitution and therefore it does not meet the international standard on sexual exploitation of children.

In 2016, the government drafted a Comprehensive Child Act that remained under review in 2017. (32; 82)

Afghan law does not sufficiently criminalize forced labor and debt bondage.

III. ENFORCEMENT OF LAWS ON CHILD LABOR

The government has established institutional mechanisms for the enforcement of laws and regulations on child labor (Table 5). However, gaps exist within the authority of the Ministry of Labor, Social Affairs, Martyrs, and Disabled (MoLSAMD) that may hinder adequate enforcement of their child labor laws.

Table 5. Agencies Responsible for Child Labor Law Enforcement

| Organization/Agency | Role |
|--|---|
| Child Protection Action Network (CPAN) | Operates as a coalition of government agencies, NGOs, and community and religious leaders. Receive complaints of child labor, investigate such cases, and refer them to NGO and government shelters that provide social services. (54; 83) Not all provinces have a CPAN. (17; 84) The CPANs' capacity is not uniform or based on need, and the type of intervention depends on members of a particular CPAN and resources available. (31) In 2017, there were 133 CPANs in the country with 4,500 volunteers. (32) |
| Ministry of Labor, Social Affairs, Martyrs and Disabled (MoLSAMD) | Respond to complaints of child labor, child trafficking, and child sexual exploitation; refer cases to the Attorney General's Office and NGO shelters; and operate a shelter for trafficking victims in Kabul. (66) |
| Ministry of the Interior | Enforce laws related to child trafficking, the use of children in illicit activities, and child sexual exploitation. (83) |
| National Directorate of Security | Identify human trafficking victims and refer these cases to the Ministry of the Interior. (85) |
| Attorney General's Office | Investigate and prosecute human trafficking, abduction, and sexual exploitation cases. (66) |

Labor Law Enforcement

In 2017, labor law enforcement agencies in Afghanistan took actions to combat child labor (Table 6). However, gaps exist within the authority of MoLSAMD that may hinder adequate labor law enforcement, including penalty assessment authorization.

Table 6. Labor Law Enforcement Efforts Related to Child Labor

| Overview of Labor Law Enforcement | 2016 | 2017 |
|---|---------|---------------|
| Labor Inspectorate Funding | Unknown | Unknown* (32) |
| Number of Labor Inspectors | 32 (54) | 8 (32) |
| Inspectorate Authorized to Assess Penalties | No (54) | No (32) |

[‡] Age calculated based on available information (81)

Table 6. Labor Law Enforcement Efforts Related to Child Labor (cont)

| Overview of Labor Law Enforcement | 2016 | 2017 |
|--|----------|---------------|
| Training for Labor Inspectors | | |
| Initial Training for New Employees | No (54) | No (32) |
| Training on New Laws Related to Child Labor | N/A | No (32) |
| Refresher Courses Provided | Unknown | No (32) |
| Number of Labor Inspections Conducted | Unknown | Unknown* (32) |
| Number Conducted at Worksites | Unknown | Unknown* (32) |
| Number of Child Labor Violations Found | Unknown | Unknown* (32) |
| Number of Child Labor Violations for Which Penalties were Imposed | Unknown | Unknown* (32) |
| Number of Child Labor Penalties Imposed that were Collected | Unknown | Unknown* (32) |
| Routine Inspections Conducted | Unknown | Unknown* (32) |
| Routine Inspections Targeted | Unknown | Unknown* (32) |
| Unannounced Inspections Permitted | Yes (54) | Yes (32) |
| Unannounced Inspections Conducted | Unknown | Unknown* (32) |
| Complaint Mechanism Exists | Yes (54) | Yes (32) |
| Reciprocal Referral Mechanism Exists Between Labor Authorities and Social Services | Yes (54) | Yes (32) |

^{*} The government does not publish this information.

Labor inspectors do not have legal authority to inspect worksites for compliance with child labor laws or impose penalties for non-compliance. (83; 86) However, CPAN, of which MoLSAMD is a component, can respond to complaints of child labor, investigate cases, and issue warnings or refer criminal cases to the Attorney General's Office. A person wishing to file a complaint must specify the legal grounds for labor violations in writing. (87)

In 2017, MoLSAMD had 26 inspector positions, only 12 of which were filled. Of these, 8 were labor inspectors and 4 occupational safety and health inspectors. (32) The number of labor inspectors is likely insufficient for the size of Afghanistan's workforce, which includes more than 7.9 million workers. (88) According to the ILO's technical advice of a ratio approaching 1 inspector for every 40,000 workers in less developed economies, Afghanistan would employ roughly 200 labor inspectors. (83; 89; 90) Government officials, NGOs, and UNICEF acknowledge that the number of labor inspectors is insufficient. (83)

Business owners are not required to allow unannounced inspections. (83) Based on available information, MoLSAMD only inspects businesses that are registered with the Ministry. (32)

During the reporting period, MoLSAMD removed 40 children from an illegal salt mine and enrolled them in school. (32)

Criminal Law Enforcement

In 2017, criminal law enforcement agencies in Afghanistan took actions to combat child labor (Table 7). However, gaps exist within the operations of the criminal enforcement agencies that may hinder adequate criminal law enforcement, including training for criminal investigators.

Table 7. Criminal Law Enforcement Efforts Related to Child Labor

| Overview of Criminal Law Enforcement | 2016 | 2017 |
|---|----------|--------------|
| Training for Investigators | | |
| Initial Training for New Employees | Unknown | No (32) |
| Training on New Laws Related to the Worst Forms of Child Labor | Unknown | Yes (56) |
| Refresher Courses Provided | Unknown | No (32) |
| Number of Investigations | 60 (52) | 10 (32) |
| Number of Violations Found | Unknown | Unknown (32) |
| Number of Prosecutions Initiated | Unknown | Unknown (32) |
| Number of Convictions | Unknown | Unknown (32) |
| Reciprocal Referral Mechanism Exists Between Criminal Authorities and Social Services | Yes (54) | Yes (32) |

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In 2017, the Ministry of the Interior employed two officers in each anti-human trafficking unit throughout Afghanistan's 34 provinces, but the units lacked training and resources. (56) Government officials continue to state that they lack equipment and transportation to carry out investigations. (54) During the reporting period, the government detected 10 cases of commercial sexual exploitation of children, which were at different levels of the legal process, but the details are not available. (32)

Individuals who subject boys to *bacha bazi* were not prosecuted and some government officials contributed to this problem. (52; 44) The Afghanistan Independent Human Rights Commission's 2014 report assessed that most men who engage in *bacha bazi* paid bribes to, or had relationships with, law enforcement, prosecutors, or judges and that fact practically exempted them from prosecution. (44)

Victims of human trafficking were routinely prosecuted and convicted of crimes. (44) Male victims of child trafficking, especially those engaged in commercial sexual exploitation or armed conflict, were sometimes referred to juvenile detention and rehabilitation facilities, instead of appropriate victim support services. (91; 44; 92) Male child sex trafficking victims, including boys subjected to bacha bazi, were in some cases referred to juvenile rehabilitation centers on criminal charges. (44) The UN noted that some children associated with armed groups were kept in detention centers instead of juvenile rehabilitation centers. (57) The UN reported that some of these children were subjected to torture and ill treatment. (92; 93)

IV. COORDINATION OF GOVERNMENT EFFORTS ON CHILD LABOR

The government has established mechanisms to coordinate its efforts to address child labor (Table 8). However, gaps exist that hinder the effective coordination of efforts to address child labor, including efforts to address all forms of child labor.

Table 8. Key Mechanisms to Coordinate Government Efforts on Child Labor

| Coordinating Body | Role and Description |
|--|---|
| High Commission for Combating Crimes of Abduction and Human Trafficking | Address human trafficking in general, including child trafficking. Led by the Ministry of Justice; comprises nine ministries and five other entities. (32) In 2017, met regularly and identified 476 victims of human trafficking, although it is unknown how many of them may be children. Also carried out 210 awareness raising campaigns on human trafficking. (56) |
| Inter-Ministerial Steering Committee on Children and Armed Conflict | Coordinate efforts to eliminate the recruitment and use of child soldiers. Led by the Ministry of Foreign Affairs and monitored by the UN and NGOs. (32) Research was unable to determine whether the Inter-Ministerial Steering Committee on Children and Armed Conflict was active during the reporting period. |

Although there are these two sectoral mechanisms to coordinate government efforts to combat trafficking in persons and child soldiering, the government has not established an overarching coordination mechanism to address all child labor present in the country, including forced labor, debt bondage, and commercial sexual exploitation of children.

V. GOVERNMENT POLICIES ON CHILD LABOR

The government has established policies related to child labor (Table 9). However, policy gaps exist that hinder efforts to address child labor, including implementation.

Table 9. Key Policies Related to Child Labor

| Policy | Description |
|--|---|
| National Labor Policy | Includes objectives to eliminate the worst forms of child labor, such as those involving hazardous activities; pass legislation prohibiting child labor; and effectively enforce child labor laws. (94) Research was unable to determine whether activities were undertaken to implement this policy during the reporting period. |
| Action Plan for the Prevention of Underage Recruitment | Aims to prevent the recruitment of minors into the Afghan National Security Forces, including the Afghan National Army, the Afghan National Police, the National Directory of Security, and pro-government militia groups. Seeks to ensure the release of children under age 18 from the armed forces and facilitate their reintegration into families and communities. (95) In 2017, the policy remained in effect, but no further information was available. (56) |
| Policy on Child Labor in Carpet Weaving | Provides social services to children and incentives for weaving families that avoid child labor. Includes an implementation plan. (96) Research was unable to determine whether activities were undertaken to implement this policy during the reporting period. |

Table 9. Key Policies Related to Child Labor (cont)

| Policy | Description |
|--|--|
| National Strategy for Children at Risk | Creates a framework to provide social services to at-risk children and their families, and guides donors in contributing toward a comprehensive child protection system. Focuses specifically on working children, trafficked children, child soldiers, and other children affected by conflict. (97) Since the adoption of the policy, the establishment of CPANs has been an important achievement in its implementation. (32) Research was unable to determine whether activities were undertaken to implement this policy during the reporting period. |
| Policy for Protection of Children in Armed Conflict† | Reiterates the commitment to prevent children from recruitment and sexual exploitation in the armed forces, and provide services to children rescued from engagement in armed conflict. Assigns the Ministry of Defense and the Afghan National Police with monitoring that children's rights are safeguarded and coordinating with CPANs and the Afghanistan Independent Human Rights Commission. (84) |

[†] Policy was approved during the reporting period.

VI. SOCIAL PROGRAMS TO ADDRESS CHILD LABOR

In 2017, the government funded and participated in programs that include the goal of preventing child labor (Table 10). However, gaps exist in these social programs, including inadequate coverage of all sectors.

Table 10. Key Social Programs to Address Child Labor

| - | - |
|---|---|
| Program | Description |
| USDOL-Funded Projects to address child labor | USDOL funds projects that aim to build capacity of government law enforcement officials and address child labor in the carpet industry. Includes Project to Prevent Child Labor in Home-Based Carpet Production in Afghanistan, a \$2 million project implemented by GoodWeave; and Country Level Engagement and Assistance to Reduce Child Labor, a capacity-building project implemented by the ILO in at least 11 countries to build local and national capacity of the government to address child labor. (98; 99) Additional information is available on the USDOL website. |
| Age Verification of New Afghan National Security Forces Recruits† | Joint government and UNICEF program that operates child protection units in the Afghan National Security Forces recruitment centers. Aims to ensure that new recruits meet the minimum age requirement of age 18 by carefully screening applicants. (100) The process includes an ID check and a requirement that at least 2 community elders vouch that a recruit is age 18 or older and is eligible to serve. (101) In 2017, a child protection unit was opened in Kandahar to monitor and prevent child recruitment, bringing the number of child protection units to 22. (56) |

[†] Program is funded by the Government of Afghanistan.

During the reporting period, the government rescued nearly 40 children from a *madrassa* near the Pakistan border where they were receiving military training by the Taliban. (102)

There is no evidence of programs designed specifically to prevent and eliminate child labor in agriculture or forced child labor in the production of bricks. Moreover, there were no government-run shelters for victims of human trafficking, although there were two NGO-operated shelters in Kabul for victims of labor and sex trafficking, including one specifically for boys. (56) Some boys who are victims of human trafficking were arrested and some sent to juvenile rehabilitation centers due to the lack of shelters. (51; 55)

VII. SUGGESTED GOVERNMENT ACTIONS TO ELIMINATE CHILD LABOR

Based on the reporting above, suggested actions are identified that would advance the elimination of child labor in Afghanistan (Table 11).

Table 11. Suggested Government Actions to Eliminate Child Labor

| Area | Suggested Action | Year(s) Suggested |
|-----------------|--|-------------------|
| Legal Framework | Ensure that forced labor and debt bondage are criminally prohibited. | 2015 – 2017 |
| | Create criminal penalties for the use of any child engaged in prostitution. | 2017 |
| Enforcement | Establish a CPAN in all of Afghanistan's 34 provinces and ensure they can provide all the needed services. | 2016 – 2017 |
| | Track and publish information on labor inspections, including the Labor Inspectorate funding, number and type of child labor inspections, number of violations found, and penalties imposed and collected. | 2015 – 2017 |

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Table 11. Suggested Government Actions to Eliminate Child Labor

| Area | Suggested Action | Year(s) Suggested |
|---------------------|--|-------------------|
| Enforcement | Authorize the Labor Inspectorate to assess penalties for violations of Afghan law. | 2015 – 2017 |
| | Ensure that labor inspectors and criminal investigators receive training on child labor. | 2011 – 2017 |
| | Increase the number of labor inspectors to meet the ILO technical advice. | 2011 – 2017 |
| | Simplify the child labor complaint mechanism to allow oral complaints, and waive the requirement that the individual filing a complaint must specify the legal grounds for the violation. | 2015 – 2017 |
| | Ensure that the Labor Inspectorate has legal authority to enforce child labor laws, including by legally requiring businesses to comply with unannounced inspections. | 2014 – 2017 |
| | Publish data on criminal investigation, including the number of violations, prosecutions, and convictions for all crimes involving the worst forms of child labor. | 2011 – 2017 |
| | Ensure that investigators are available and receive resources, including equipment and transportation, to enforce criminal child labor laws. | 2012 – 2017 |
| | Ensure that child victims of human trafficking and other worst forms of child labor are correctly identified as victims and are not detained, and ensure that victims are referred to appropriate social services, and that children held in juvenile detention or rehabilitation facilities are not subject to mistreatment or torture. | 2014 – 2017 |
| Coordination | Ensure all coordinating bodies are able to carry out their intended mandates. | 2017 |
| | Establish coordinating mechanisms to combat child labor, including its worst forms, present in the country. | 2013 – 2017 |
| Government Policies | Implement the National Labor Policy, Policy on Child Labor in Carpet Weaving, and the National Strategy for Children at Risk. | 2016 – 2017 |
| Social Programs | Institute a birth registration campaign. | 2015 – 2017 |
| | Institute programs to increase access to education and to improve security in schools, especially for girls. | 2014 – 2017 |
| | Institute programs to address child labor in agriculture and bonded child labor in brick kilns. | 2009 – 2017 |
| | Provide financial support to open shelters for victims of human trafficking and to ensure that sufficient shelter services are available for male child trafficking victims. | 2010 – 2017 |

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