# Measuring International Financial Supervisory Transparency

Christopher Gandrud, Mark Copelovitch, and Mark Hallerberg

December 4, 2014

FRT 1 / 2

# Why financial supervisory transparency?

## Financial supervisory transparency has been lauded as promoting:

- financial system stability,
- democratic legitimacy for supervisors.

Why financial supervisory transparency?

Financial supervisory transparency has been lauded as promoting:

- financial system stability,
- democratic legitimacy for supervisors.

#### **Promotion**

Supervisory transparency has been **promoted** by international/supra-national institutions including the IMF, Basel Committee, and the European Union for these reasons.

But...

We **lack reliable**, **cross-country**, and **cross-time** indicators of financial supervisory transparency to **test** these assertions.

- Develop a reliable and valid indicator of supervisory transparency across countries and time.
  - Largely complete.
- ► Use this to **examine**:
  - why countries become more/less transparent,
  - how, if at all supervisory transparency affects economic outcomes.

- Develop a reliable and valid indicator of supervisory transparency across countries and time.
  - Largely complete.
- ► Use this to **examine**:
  - why countries become more/less transparent
  - how, if at all supervisory transparency affects economic outcomes.

- Develop a reliable and valid indicator of supervisory transparency across countries and time.
  - Largely complete.
- Use this to examine:
  - why countries become more/less transparent,
  - how, if at all supervisory transparency affects economic outcomes.

- Develop a reliable and valid indicator of supervisory transparency across countries and time.
  - Largely complete.
- Use this to examine:
  - ▶ why countries become more/less transparent,
  - how, if at all supervisory transparency affects economic outcomes.

- Develop a reliable and valid indicator of supervisory transparency across countries and time.
  - Largely complete.
- Use this to examine:
  - ▶ why countries become more/less transparent,
  - how, if at all supervisory transparency affects economic outcomes.

# Methodological Contribution

Our indicator makes (at least) two important methodological contributions:

- Develop a Hierarchical Bayesian Item Response Theory-based unique indicator of countries' willingness to credibly reveal basic facts about their financial systems to international actors.
- Show that missing financial system data is often endogenous to financial system difficulties and policymaker's aspirations.

## Methodological Contribution

Our indicator makes (at least) two important methodological contributions:

- Develop a Hierarchical Bayesian Item Response Theory-based unique indicator of countries' willingness to credibly reveal basic facts about their financial systems to international actors.
- Show that missing financial system data is often endogenous to financial system difficulties and policymaker's aspirations.

#### **Predecessors**

Recent supervisory transparency indexes generally use **surveys** and then **sum** dichotomous responses.

- ▶ Lierdorp et al. (2013)
- Arnone, Darbar, and Gambini (2007) (based on classified IMF data set, data is not publicly available)
- ► Seelig and Novoa (2009)
- ► Masciandaro, Quintyn, and Taylor (2008)

- Ironically, many of the surveys are not transparent.
- Survey methods are laborious.
- ► Surveys rely on **temporally ephemeral** information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- ▶ Ironically, many of the surveys are **not transparent**.
- ► Survey methods are **laborious**.
- ► Surveys rely on **temporally ephemeral** information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- ▶ Ironically, many of the surveys are **not transparent**.
- ► Survey methods are **laborious**.
- Surveys rely on temporally ephemeral information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- Ironically, many of the surveys are not transparent.
- ► Survey methods are **laborious**.
- Surveys rely on temporally ephemeral information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- Ironically, many of the surveys are not transparent.
- ► Survey methods are **laborious**.
- ▶ Surveys rely on **temporally ephemeral** information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- Ironically, many of the surveys are not transparent.
- Survey methods are laborious.
- Surveys rely on temporally ephemeral information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- ► No estimation of uncertainty.

- Ironically, many of the surveys are not transparent.
- Survey methods are laborious.
- Surveys rely on temporally ephemeral information.
- So, survey methods provide only brief windows, not time series.
- Summing responses assumes that each item should be weighted equally.
- ► **High non-response rate** (Liedorp et al. had a response rate of 57%). This information is often **ignored**.
- No estimation of uncertainty.

## Our Approach

We build on **Hollyer et al.s (2014)** approach to constructing a transparency indicator (also Stan Development Team (2014)).

Treat financial regulatory transparency (FRT) as an **unobserved latent variable**.

Our **FRT Index** summarizes countries' **likelihood of reporting** yearly data to indices included in the World Bank's Global Financial Development Database (**GFDD**).

## Observations and items

60 high income countries, 22 years (1990-2011), 14 items.

$$y_{k,c,t} = \begin{cases} 1 & \text{if item } k \text{ reported in country } c, \text{ year } t \\ 0 & \text{if item } k \text{ not reported in country } c, \text{ year } t \end{cases}$$

Esimate (from Stan Development Team (2014, 49-50)):

$$\Pr(y_{k,c,t} = 1 | \alpha_{c,t}) = \operatorname{logit}[\exp(\log \gamma_k) * (\alpha_{c,t} - \beta_k + \delta)]$$

#### where:

- $ightharpoonup lpha_{c,t}$  is the estimated propensity for country c at year t to report item k. This can be thought of as the **transparency** score.
- $lackbox{ } \log \gamma_k$  is the **discrimination** parameter for item k
- $\triangleright$   $\beta_k$  is the **difficulty** parameter for item k
- $\triangleright$   $\delta$  is the **mean transparency**

FRT Creating the FRT Index

$$y_{k,c,t} = \begin{cases} 1 & \text{if item } k \text{ reported in country } c, \text{ year } t \\ 0 & \text{if item } k \text{ not reported in country } c, \text{ year } t \end{cases}$$

Esimate (from Stan Development Team (2014, 49-50)):

$$\Pr(y_{k,c,t} = 1 | \alpha_{c,t}) = \operatorname{logit}[\exp(\log \gamma_k) * (\alpha_{c,t} - \beta_k + \delta)]$$

#### where:

- $ightharpoonup lpha_{c,t}$  is the estimated propensity for country c at year t to report item k. This can be thought of as the **transparency** score.
- ▶  $\log \gamma_k$  is the **discrimination** parameter for item k
- $\triangleright$   $\beta_k$  is the **difficulty** parameter for item k
- $\triangleright$   $\delta$  is the **mean transparency**

$$y_{k,c,t} = \begin{cases} 1 & \text{if item } k \text{ reported in country } c, \text{ year } t \\ 0 & \text{if item } k \text{ not reported in country } c, \text{ year } t \end{cases}$$

Esimate (from Stan Development Team (2014, 49-50)):

$$\Pr(y_{k,c,t} = 1 | \alpha_{c,t}) = \operatorname{logit}[\exp(\log \gamma_k) * (\alpha_{c,t} - \beta_k + \delta)]$$

#### where:

- $ightharpoonup lpha_{c,t}$  is the estimated propensity for country c at year t to report item k. This can be thought of as the **transparency** score.
- $ightharpoonup \log \gamma_k$  is the **discrimination** parameter for item k
- $\blacktriangleright$   $\beta_k$  is the **difficulty** parameter for item k
- $\triangleright$   $\delta$  is the **mean transparency**

FRT Creating the FRT Index 11 / 2

$$y_{k,c,t} = \begin{cases} 1 & \text{if item } k \text{ reported in country } c, \text{ year } t \\ 0 & \text{if item } k \text{ not reported in country } c, \text{ year } t \end{cases}$$

Esimate (from Stan Development Team (2014, 49-50)):

$$\Pr(y_{k,c,t} = 1 | \alpha_{c,t}) = \operatorname{logit}[\exp(\log \gamma_k) * (\alpha_{c,t} - \beta_k + \delta)]$$

#### where:

- $ightharpoonup lpha_{c,t}$  is the estimated propensity for country c at year t to report item k. This can be thought of as the **transparency** score.
- $ightharpoonup \log \gamma_k$  is the **discrimination** parameter for item k
- $\blacktriangleright$   $\beta_k$  is the **difficulty** parameter for item k
- $\blacktriangleright$   $\delta$  is the **mean transparency**

FRT Creating the FRT Index 11 / 2

# Priors (1)

$$\alpha_{c,1990} \sim N(0, 1)$$

then rescentered by  $\frac{\alpha_{c,1990}-\alpha_{1\bar{9}90}}{SD_{\alpha,1990}}$ 

Then random-walk priors

$$\alpha_{c,t} \sim N(\alpha_{c,t-1}, \sigma_{\alpha c}) \forall t > 1$$

where

$$\sigma_{\alpha c} \sim Cauchy(0, 0.25)$$

# Priors (2)

$$\delta \sim Cauchy(0, 0.25) 
\beta \sim N(0, \sigma_{\beta}) 
\log \gamma \sim N(0, \sigma_{\gamma})$$
(1)

where

$$\sigma_{\beta} \sim Cauchy(0, 0.25)$$
 $\sigma_{\gamma} \sim Cauchy(0, 0.25)$ 
(2)

#### **Estimation**

We estimated the model using **Stan**/No-U-Turn Sampler (good for highly correlated data).

## Accessing source and data

The **source code** is available at:

https://github.com/FGCH/FRTIndex

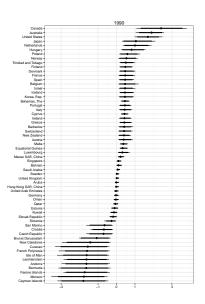
The (beta version) of the data set can be **downloaded** into R with:

frt\_index <- repmis::source\_data('http://bit.ly/1rZ49jB')</pre>

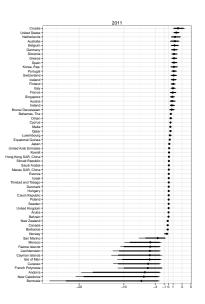
What are we actually measuring?

The willingness of a country to report **minimally credible** information about its financial system **to international institutions and investors**.

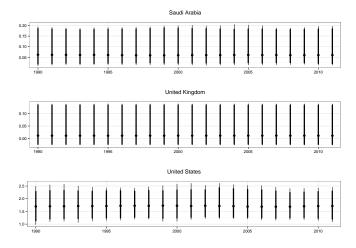
# FRT Index Overview (1990)



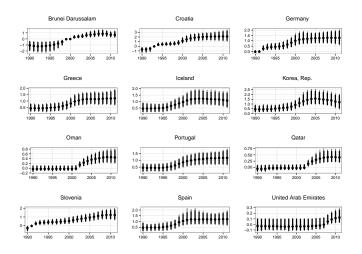
# FRT Index Overview (2011)



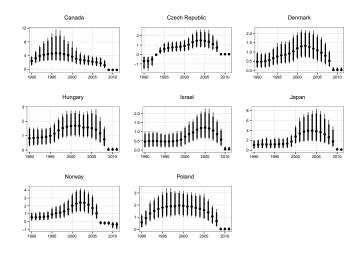
## **Stable Countries**



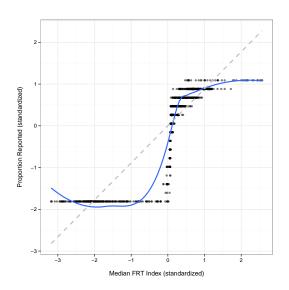
## **Improving Countries**



# **Declining Countries**

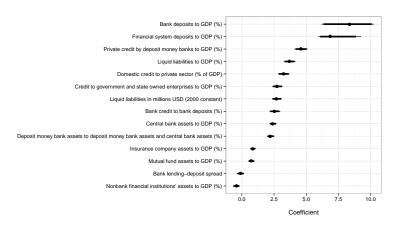


# Comparison to frequency measure



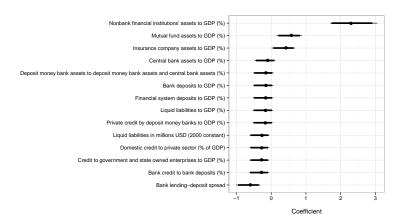
## Discrimination parameter

How well reporting an item predicts reporting other items.



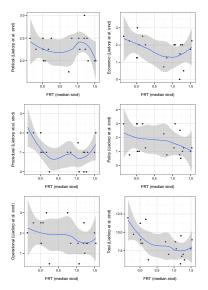
## Difficulty parameter

## On average how well reported is the item.



# Comparison to survey/frequency measures

# Comparision to Liedorp et al. (2013)



One annoying issue...

There is a possibility that **missing-ness** is sometimes caused by World Bank **data handling errors** rather than countries' willingness to report.

For example, Bank Deposits to GDP (%) is not reported for the UK. However, a **mirror** of the GFDD (FRED) **does have** the data.

http://research.stlouisfed.org/fred2/series/DD0I02GBA156NWDB

#### To-Do

- ▶ Understand **why** countries **increase/decrease** their reporting.
- ► Examine how reporting is associated with economic outcomes:
  - Investment flows
  - ► Financial stability

#### To-Do

- ▶ Understand why countries increase/decrease their reporting.
- ► Examine how reporting is associated with economic outcomes:
  - Investment flows
  - ► Financial stability