

# Raising climate ambition in 2023 to keep 1.5C within reach

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# The Center for Global Sustainability

Through world-leading research and policy engagement, we change the way that governments, businesses, and people see possibilities for—and implement—ambitious climate action.





# CGS is a research center at the University of Maryland supporting global, national, and state climate discussions



**Policy Impact.** CGS contributes to advancing climate discussions in the U.S., in other countries, globally, and in our State:

- **US climate goals:** CGS has produced analysis supporting, and helped provide input to, the 2025 and 2030 U.S. NDCs; led writing for 2021 U.S. long-term strategy report
- **U.S.-China climate cooperation:** Supported and helped negotiate the U.S.-China Joint Glasgow Declaration at COP27; at COP28 was asked by both the U.S. and Chinese envoys to facilitate experts' group providing recommendations
- **USG support:** Providing ongoing analysis and input to State Dept. to understand national ambition in 15 key countries, including roughly 75 briefings and other deliverables since 2021
- **Other Countries:** Supporting policy discussions via collaborative research in China, India, Indonesia, Brazil, Maldives, others
- **State of Maryland:** Delivering research to develop and write the State's plan to achieve its ambitious 2031 and 2045 climate goals.

**Research Leadership and Productivity.** CGS is running a portfolio of 40 projects and collaborates with 54 research teams in 17 countries. In the past two years, CGS researchers have:

- Authored or co-authored 120 peer-reviewed journal articles
- Published 150 additional research products, including many large, multi-institution reports, policy briefs, and more;
- Developed and made public one global database

The recent report from the Intergovernmental Panel on Climate Change cited 60 papers that were co-authored by CGS

**Large and Effective Team.** CGS has created an integrated community of nearly 60 people; including 15 full time positions including 12 full time funded faculty; 12 Joint Appointees with our national lab partner institution; 13 part time and other affiliated faculty, and roughly 20 Ph.D. and master's student research assistants.

**Visibility.** Global and national research reputation; since 2019 over 230 national and international media hits, including featuring CGS research on the front page of *The New York Times* and in *The Wall Street Journal*. And In the past three years, CGS organized 1 major research conference, 12 workshops, 30 external events; and 94 talks.



# The World's Question: Can we reach a 1.5-degree C trajectory?

- Where are we now and where are we heading?
- What are the possible ways to enhance that action?

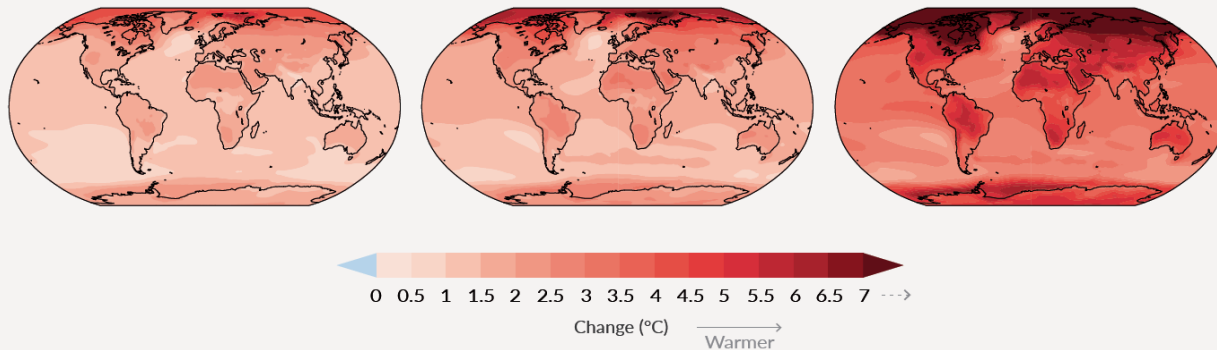
(b) Annual mean temperature change (°C)  
relative to 1850–1900

Across warming levels, land areas warm more than ocean areas, and the Arctic and Antarctica warm more than the tropics.

Simulated change at 1.5°C global warming

Simulated change at 2°C global warming

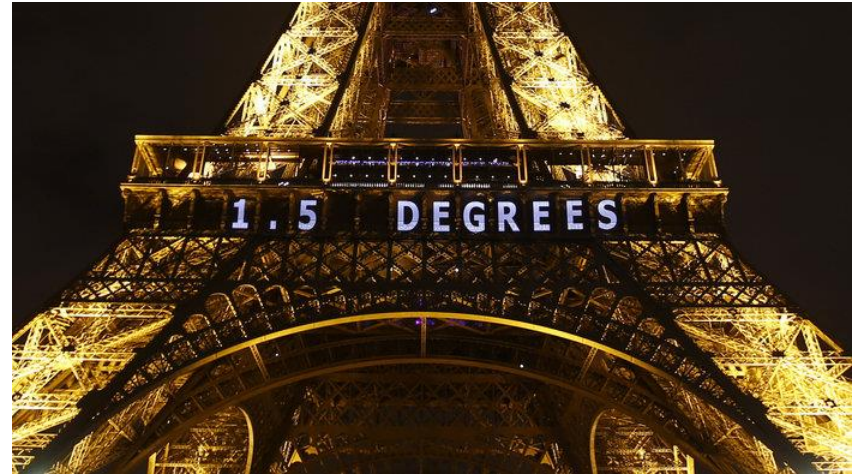
Simulated change at 4°C global warming



# An initial framing note:

## Global climate action and the role of international negotiations

- Most power for climate policy resides at national level; some at subnational
- International negotiations have value for coordination and leveraging other processes
- 5-minute history of climate policy from 1896 to the Paris Agreement

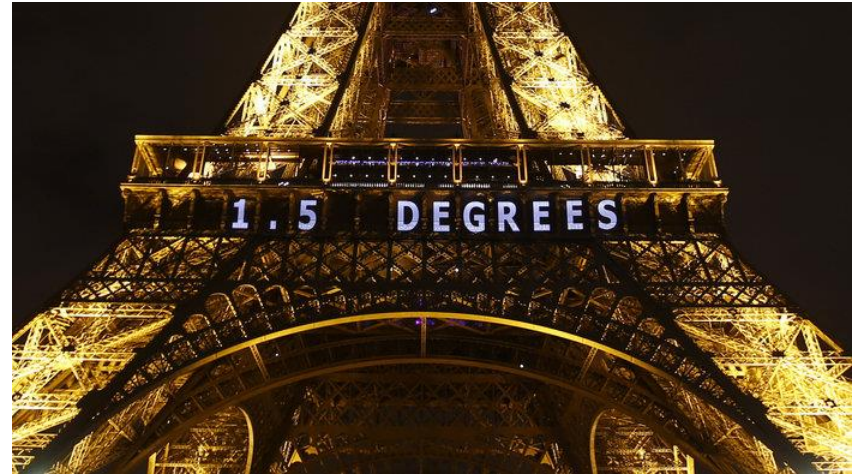




# An initial framing note:

## Global climate action and the role of international negotiations

- Negotiations have always had two levels:  
“Big Cop and little cop” (Biniaz)
  - The Paris Agreement established an architecture of centering the locus of climate action and commitments in *actions taken outside of the negotiations*
  - Big Cop becomes more important as a forcing moment, Little cop remains more narrowly important to make sure goals are adjusted as needed and the architecture is sound



# The core engine of Paris is the NDC

## What makes a good climate target?

Is it Ambitious?

Is it Achievable?

...

Is it 1.5-Aligned?

Is it in line with national priorities?

Is it implemented?

# What did we get in 2021?

## Pre-COP26

- Enhanced U.S. Action
  - United States rejoins Paris; U.S. 2030 climate target; new U.S. 2050 net zero goal and long-term strategy; U.S. domestic actions including from Bipartisan Infrastructure Deal from Congress
- Enhanced country targets (NDCs) for 2030
  - with strong contributions from particularly the G7 economies representing 65% of global emissions
- A flurry of new 2050 or midcentury net zero goals
  - Roughly 90% of emissions now covered
- Continued expansion of implementation





# What did we get in 2021?

## At COP26

- Little COP
  - Language around 1.5
  - Much attention on “phase out” vs. “phase down”
  - Mechanisms of Paris including the “Paris Rulebook”
  - Ratchet: Countries enhance NDCs in 2022
- Big COP
  - Methane
  - US-China Joint Glasgow Declaration
  - Forests Declaration, First Movers Coalition, and others
  - JET-P South Africa



Global  
Methane  
Pledge

# What did we get in 2022?

## At COP27

- Little COP
  - Agree to establish a fund and work on structure for Loss and Damage
  - Not much on mitigation
  - No agreement on phasedown of fossil fuels, and wavering on 1.5
- Big COP
  - Methane +20 countries on GMP
  - Renewed US-China Conversation
  - JET-P Indonesia
  - Mixed narrative going into Global Stocktake

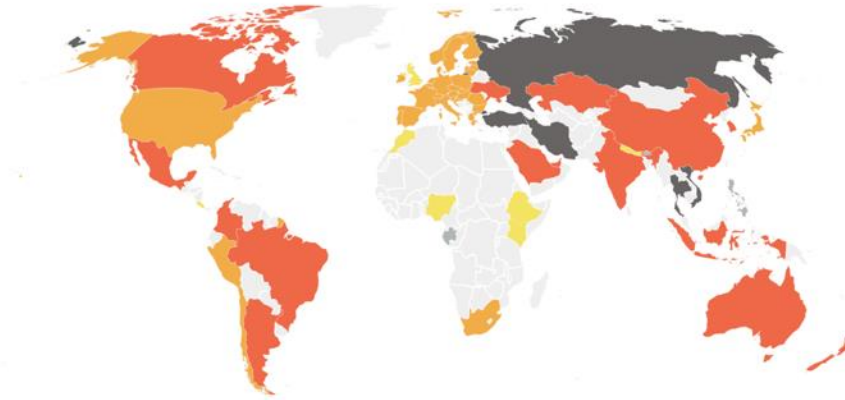


# Where does all of that leave us today?

## Constituting the global picture through NDCs



- National targets are diverse in form and ambition
- Constructing a 1.5C path depends on the diverse pieces
- Enhancing ambition in these “pieces” will be critical in next 1-3 years



The maps displayed are for reference only.

Assessments of:



LAST UPDATE: December 2021

CRITICALLY INSUFFICIENT

HIGHLY INSUFFICIENT

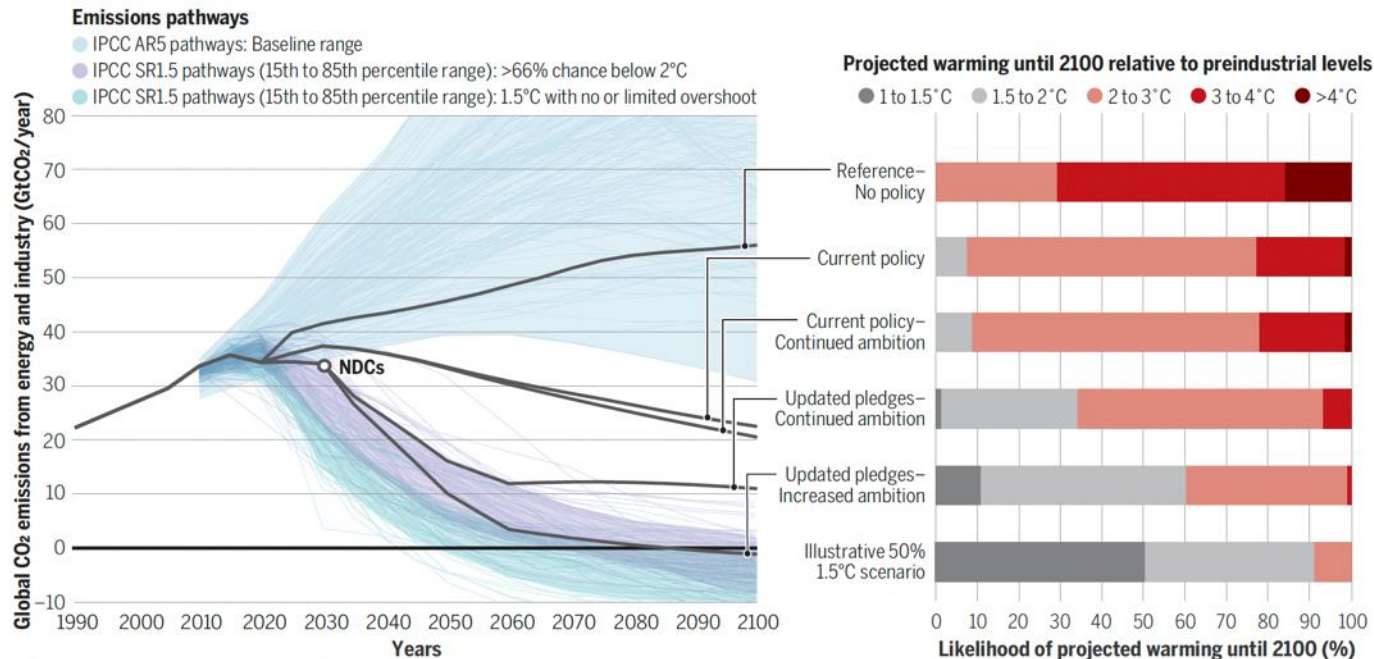
INSUFFICIENT

ALMOST SUFFICIENT

1.5°C PARIS AGREEMENT  
COMPATIBLE

# Where does all of that leave us today?

## The global picture (a)



Science

CLIMATE POLICY

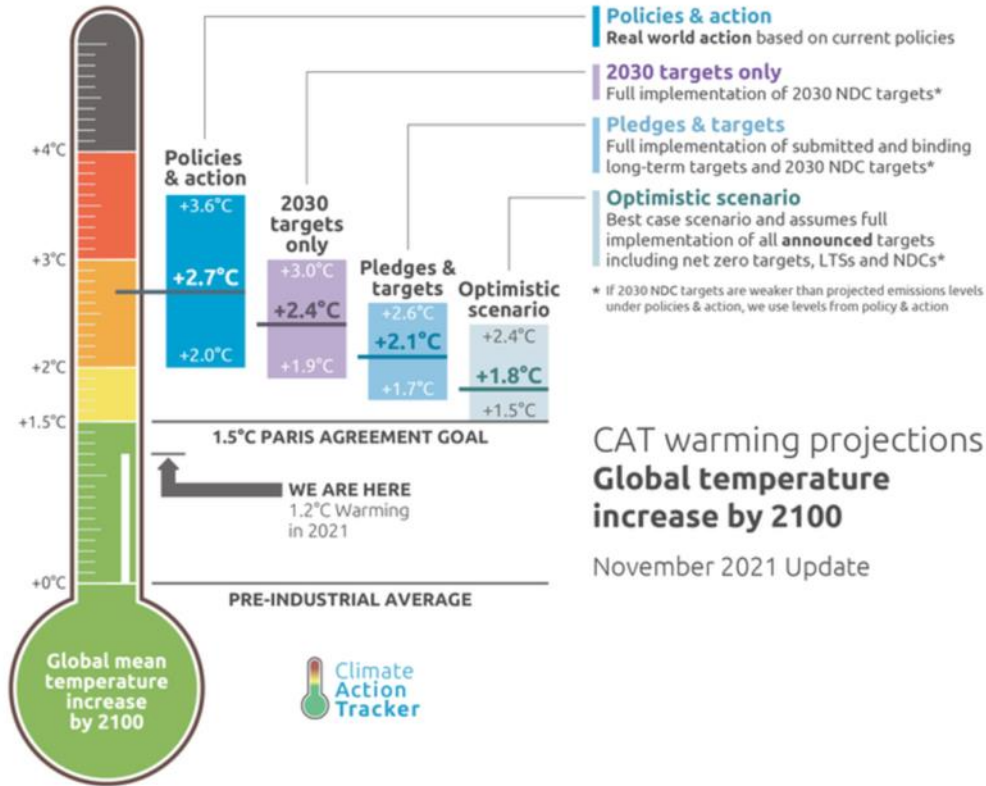
### Can updated climate pledges limit warming well below 2°C?

Increased ambition and implementation are essential

By Yang Ou<sup>1</sup>, Gokul Iyer<sup>1</sup>, Leon Clarke<sup>1</sup>, Jae Edmonds<sup>2</sup>, Allen A. Fawcett<sup>1</sup>, Nathan Hultman<sup>1,3</sup>, James R. McFarland<sup>4</sup>, Matthew Binsted<sup>5</sup>, Ryna Cui<sup>6</sup>, Claire Fyson<sup>6</sup>, Andreas Geiges<sup>1</sup>, Sofia Gonzales-Zufiga<sup>4</sup>, Matthew J. Gidden<sup>4,7</sup>, Niklas Höhne<sup>4,8</sup>, Louise Jeffery<sup>4</sup>, Takeshi Kuramochi<sup>9,10</sup>, Jared Lewis<sup>9,11,12</sup>, Malte Meinshausen<sup>11,12,13</sup>, Zebedeo Nicholls<sup>11,12,13</sup>, Pralit Patel<sup>4</sup>, Shaun Ragnauth<sup>4</sup>, Joeri Rogelj<sup>14</sup>, Stephanie Waldhoff<sup>1</sup>, Sha Yu<sup>1</sup>, Haewon McJeon<sup>1</sup>

# Where does all of that leave us today?

## The global picture (b)



## Three parts of this story

1. We have made good progress on ambition and action since Pre-Paris
2. We are not on 1.5 trajectory
3. Keeping 1.5 “in reach” is still possible, barely

# What can we expect for 2023?

- Year of Global Stocktake
  - Are we on track to 1.5?
- Potential new NDC enhancements
- More JETP?





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CENTER FOR GLOBAL  
SUSTAINABILITY

# Thank You

Prof. Nate Hultman, Director, Center for Global Sustainability

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# Let's look at the United States as one example

## 2030 NDC and Long-Term Climate Strategy



*Building on Past U.S. Leadership, including Efforts by States, Cities, Tribes, and Territories, the New Target Aims at 50-52 Percent Reduction in U.S. Greenhouse Gas Pollution from 2005 Levels in 2030*

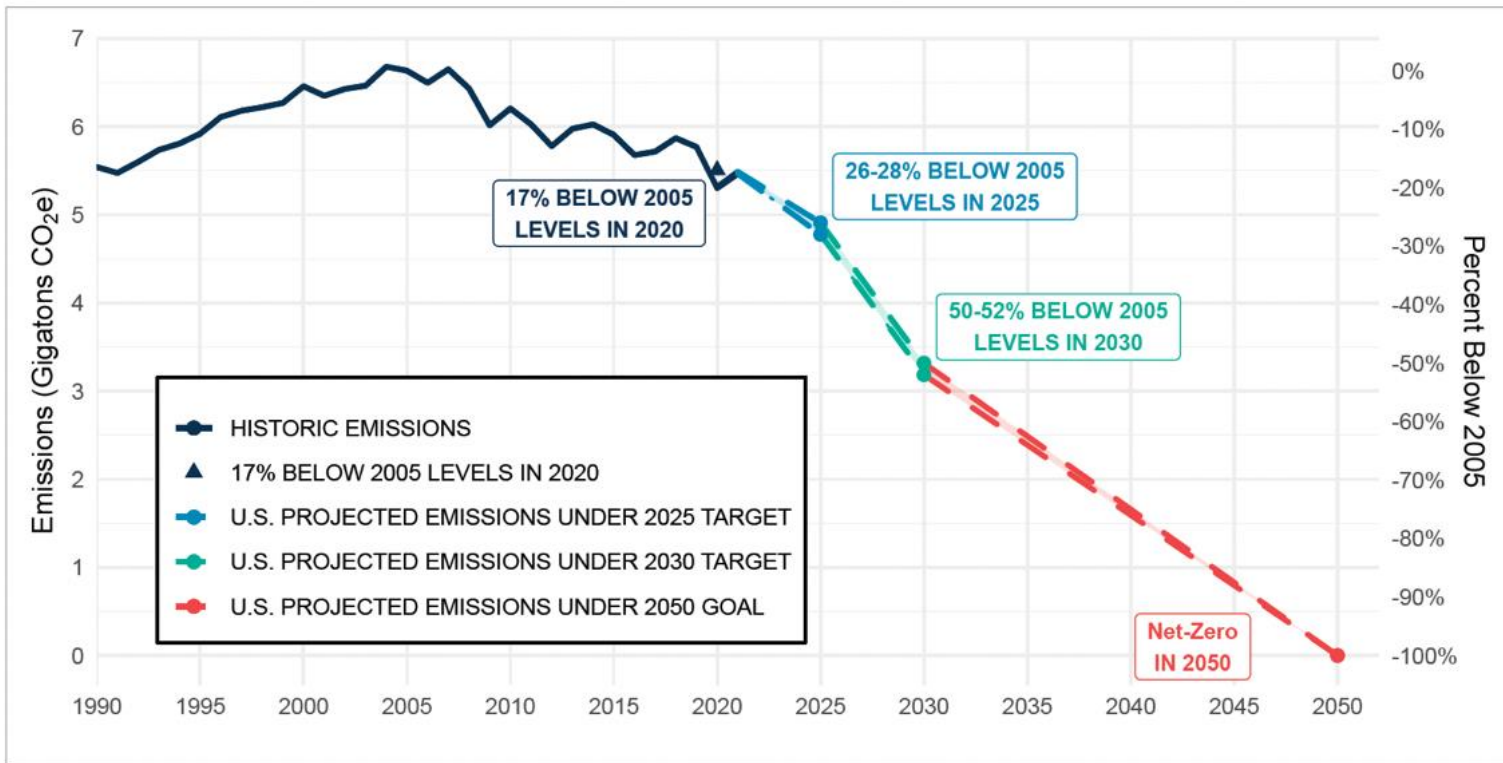
Today, President Biden will announce a new target for the United States to achieve a 50-52 percent reduction from 2005 levels in economy-wide net greenhouse gas pollution in 2030 – building on progress to-date and by positioning American workers and industry to tackle the climate crisis.

2030: 50-52% reduction in net GHG emissions, relative to 2005

2035: 100% clean electricity

2050: Net zero emissions

# Reaching a Global Net Zero Economy will require integration of near-term economic and development goals, NDCs, and national long-term strategies



Example:  
U.S. Long-Term  
Strategy (2021)

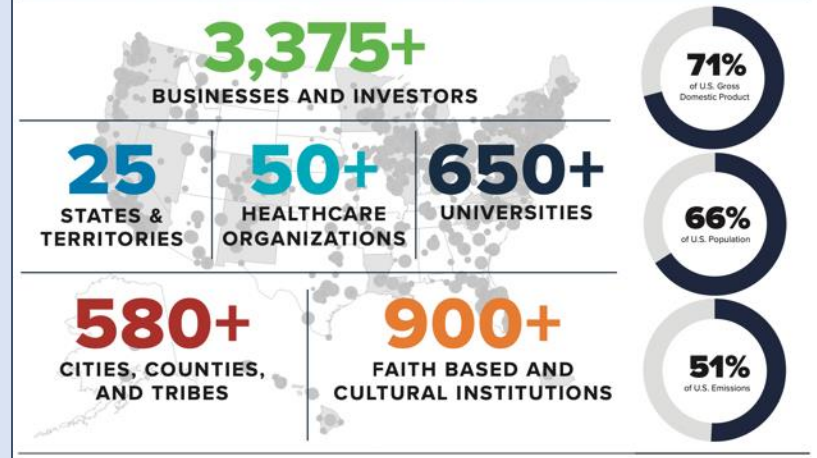


An “All of Society” national climate strategy combines policies at national and subnational levels, as well as actions from private sector and civil society



- Every country is different but all have opportunities for diversified climate action
- U.S. for example has multiple policy areas that can be complementary and mutually reinforcing
- Building policies across all of society has multiple benefits:
  - Builds support for higher national-level ambition
  - Builds stronger and more robust long-term politics
  - Creates learning across more areas more quickly
  - Provides some flexibility in how to achieve goals across all of economy

### Nonfederal Actors Committed to Climate Action in Support of Paris Agreement



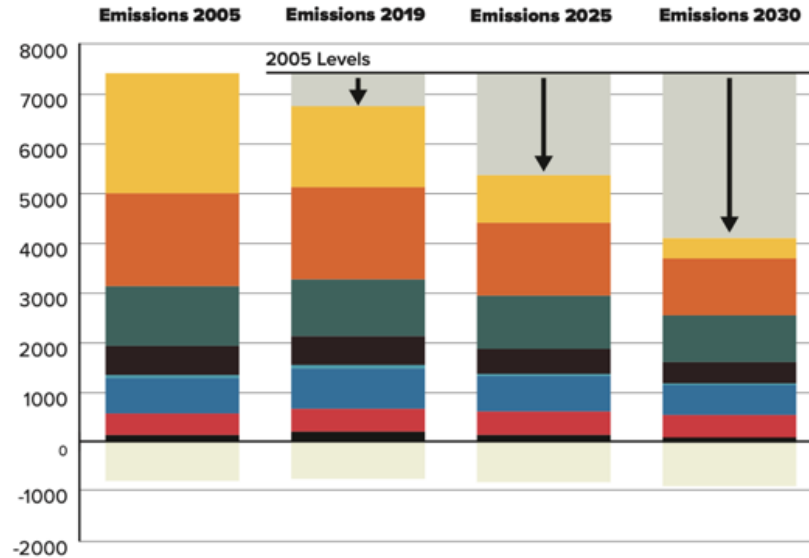
# Climate Policy in the United States: Overview

## Three Broad Categories Driving Action in the “All of Society” strategy

- 1. National Level: Legislation from Congress.** This type of action can change tax policy, provide incentives and funding, and set up new regulatory authority.
  - Clean Air Act
  - Energy Policy Act
  - Infrastructure Investment and Jobs Act of 2021
  - Inflation Reduction Act of 2022
- 2. National Level: New regulatory actions from the Executive Branch.** This type of action is carried out by the Executive Branch agencies (Department of Energy, EPA, Department of Interior, etc.)
  - Air pollution guidelines that affect CO<sub>2</sub> or methane
  - Leasing on federal lands
- 3. Subnational Levels.** Non-federal government policies and investments from the private sector, among others.
  - Policies, laws, and regulatory actions from states and cities
  - Other actions from businesses, investors, and others

# U.S. 2030 goal is achievable with a continuing set of policies and actions that are now being put in place

- **Ambitious:** 50-52% is highly challenging for the U.S. to deliver
- **Achievable:** NDC level is feasible based on assembling significant coalitions and delivering high levels of federal action
- **1.5 Aligned:** The U.S. trajectory is broadly aligned with IPCC 2030 and 2050 global goals. However, depends on approach for allocating across countries and approaches diverge.



Sector/GHG	Change from 2005 to 2030 (MMTCO <sub>2</sub> e)	Change relative to 2005 (%)
Electricity CO <sub>2</sub>	-2008	-83%
Transport CO <sub>2</sub>	-725	-39%
Industry CO <sub>2</sub>	-263	-22%
Buildings CO <sub>2</sub>	-154	-26%
Other CO <sub>2</sub>	-33	-50%
CH <sub>4</sub>	-105	-15%
N <sub>2</sub> O	18	4%
F-Gases	-40	-27%
LULUCF	-98	-12%
Net GHG Total	-3409	-52%



# Connecting the 2030 NDC to 2050 Net Zero United States Long-Term Strategy

## THE U.S. 2050 NET-ZERO GOAL

**The United States has set a goal of net-zero emissions by no later than 2050.**

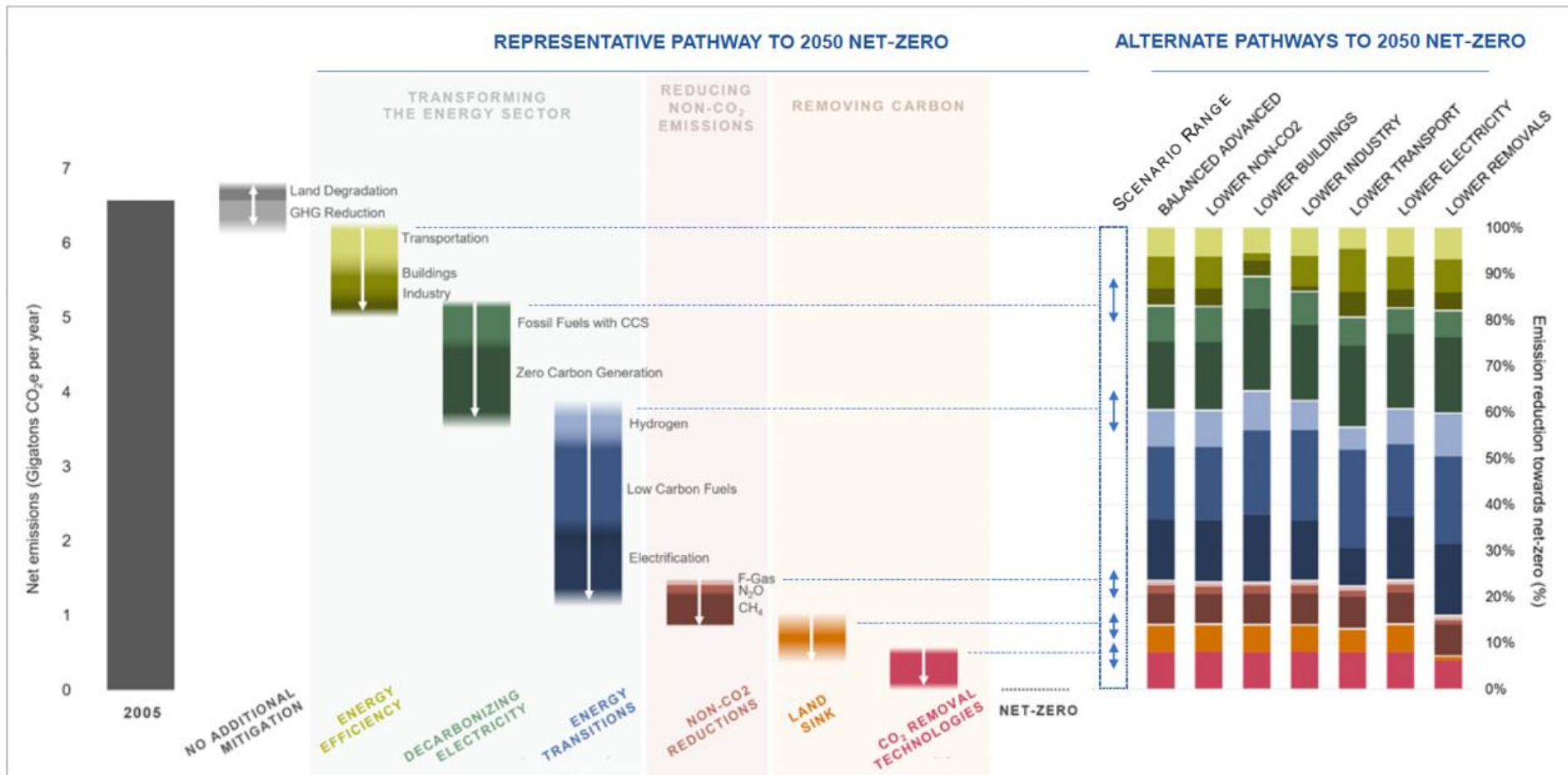
The goal includes all major GHGs ( $\text{CO}_2$ ,  $\text{CH}_4$ ,  $\text{N}_2\text{O}$ , HFCs, PFCs,  $\text{SF}_6$ ,  $\text{NF}_3$ ) and is economy-wide. The goal is on a net basis, including both sources of emissions and removals. It does not include emissions from international aviation or international shipping. At this time, the United States does not expect to use international market mechanisms toward achievement of this net-zero goal. Progress toward the goal will be assessed and the U.S. LTS may be updated, as appropriate.

# Pathways to 2050 in the United States: Common Elements Across All Scenarios

- **DECARBONIZE ELECTRICITY.** Electricity delivers diverse services to all sectors of the American economy. The transition to a clean electricity system has been accelerating in recent years — driven by plummeting costs for solar and wind technologies, federal and subnational policies, and consumer demand. Building on this success, the United States has set a goal of 100% clean electricity by 2035, a crucial foundation for net-zero emissions no later than 2050.
- **ELECTRIFY END USES AND SWITCH TO OTHER CLEAN FUELS.** We can affordably and efficiently electrify most of the economy, from cars to buildings and industrial processes. In areas where electrification presents technology challenges—for instance aviation, shipping, and some industrial processes— we can prioritize clean fuels like carbon-free hydrogen and sustainable biofuels.
- **CUT ENERGY WASTE.** Moving to cleaner sources of energy is made faster, cheaper, and easier when existing and new technologies use less energy to provide the same or better service. This can be achieved through diverse, proven approaches, ranging from more efficient appliances and the integration of efficiency into new and existing buildings, to sustainable manufacturing processes.
- **REDUCE METHANE AND OTHER NON-CO2 EMISSIONS.** Non-CO2 gases such as methane, hydrofluorocarbons (HFCs), nitrous oxide (N2O), and others, contribute significantly to warming — with methane alone contributing fully half of current net global warming of 1.0°C. The U.S. will also prioritize research and development to unlock the innovation needed for deep emissions reductions beyond currently available technologies.
- **SCALE UP CO2 REMOVAL.** In the three decades to 2050, our emissions from energy production can be brought close to zero, but certain emissions such as non-CO2 from agriculture will be difficult to decarbonize completely by mid-century. Reaching net-zero emissions will therefore require removing carbon dioxide from the atmosphere, using processes and technologies that are rigorously evaluated and validated. This requires scaling up land carbon sinks as well as engineered strategies.



# Pathways to Net-Zero in the United States Require Action Across All Sectors and Gases



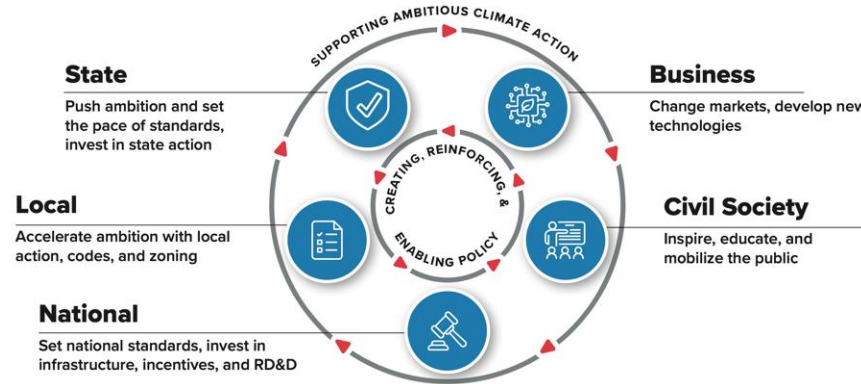
# Steps toward Enhancing targets

## Building the Politics and Policies

- Continuous improvement for NDCs and implementation
- Continued need for “All In” approach to climate policy

## Forcing events

- 2023 Global Stocktake
- 2024-5 Scheduled Paris update
- Domestic calendars provide important overlay for these



# Focusing our effort: G20 Enhancement

- If all G20 members align NDCs with a 1.5°C pathway, 2100 warming could be limited to 1.7°C.
- With this 0.7°C drop, down from 2.4°C under current commitments, **G20 countries could collectively close three-quarters of the temperature gap** to 1.5°C, keeping it within reach.

Figure 3: Most of the 2030 emissions gap can be closed by enhanced G20 ambition

