OpenStreetMap as an input source for producing governmental datasets: the case of the Italian Military Geographic Institute

Alessandro Sarretta¹, Maurizio Napolitano², Marco Minghini³



¹ Italian National Research Council – Research Institute for Geo-hydrological Protection, Padova, Italy

² Bruno Kessler Foundation, Trento, Italy

³ European Commission – Joint Research Centre (JRC), Ispra, Italy

Introduction

- Public sector has historically been the sole responsible for producing & updating geospatial information
- Citizen-generated data has challenged this
 - most popular example: OpenStreetMap (OSM)
- Extensive research on OSM quality and/or comparison with authoritative data
- Multiple forms of integration between OSM & authoritative data
 - from the public sector including through OSM imports
 - from the business sector (e.g. Overture Maps)



Background



- The Italian Military Geographic Institute (IGM), one of the Italian governmental mapping agencies, released the National Summary Database (DBSN) in September 2022
 - https://www.igmi.org/en/dbsn-database-di-sintesi-nazionale





Background

DBSN

- vector database of geospatial information relevant for analysis and representation at the national level
- corresponds to a medium scale (1:25,000);
 it summarises contents of regional databases at larger scales; it is used to derive maps at smaller scales (1:250,000)
- currently includes data covering 12 out of the 20 Italian regions





DBSN data sources

- The IGM used several data sources to create the DBSN, including OSM
- DBSN database is released free of charge under the Open Database License (ODbL), the same license of OSM data

Source code	Source institution	Explanation
01	igm	IGM
02	ortofoto AGEA	AGEA orthophoto
03	osm	OpenStreetMap
04	db_regionale	regional database
	•••	•••

Accetto la licenza d'uso.

La base di dati denominata DBSN (DataBase di Sintesi Nazionale) e' resa disponibile con Licenza Open Data Commons Open Database License (ODbL) ver. 1.0 https://opendatacommons.org/licenses/odbl/1-0/.

IGM non e' responsabile per qualunque tipo di danno diretto, indiretto o accidentale derivante dall'utilizzo delle informazioni contenute nella base di dati.



Objective and methodology

- Identifying the actual role played by OSM in the production process of the DBSN (and the reasons for that)
 - analysis of the DBSN and OSM data models
 - mapping between the DBSN and OSM data models
 - assessment of OSM contribution to DBSN in all Italian regions & provinces
 - comparison between OSM and DBSN for specific objects
 - buildings
 - roads and railways



DBSN data model

- Specifications are defined in an Annex to the Ministerial Decree of 10 November 2011 "Technical rules for the definition of content specifications of geotopographical databases"
- Hierarchical structure composed of
 - 10 layers
 - 30 themes
 - 93 classes (with their attributes)

Roads, mobility and Roads Railways transport Other transport Buildings and human Buildings settlements Man-made constructions Transport infrastructure works Soil support and defence works Hydraulic, defence and hydraulic regulation works Inland and transitional waters Hydrography Marine waters Glaciers and perennial snowfields Hydrographic network Altimetry Orography Bathymetry Terrain forms Digital terrain models (tin, dem/dtm) Agro-forestry areas Vegetation Urban green Water supply network Underground utility networks Electricity network Gas distribution network Oil pipelines

Significant places

Transport services

Appurtenances Quarries-dumps

areas

Cartographic markings

Local authority administrative

DBSN theme

Cartographic

information

Geodetic information

and

meta-

DBSN laver

Geodetic and

information

photogrammetric

Significant places and

cartographic markings

Administrative areas

Appurtenant areas

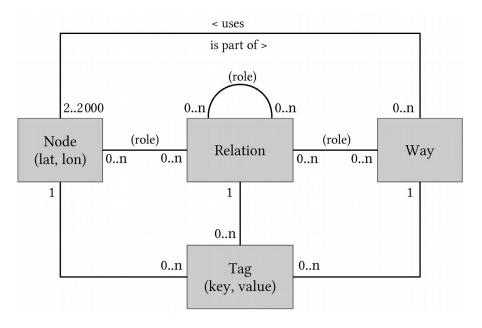


OpenStreetMap data model



3 geometric primitives

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- o ways 🖸 🖪
- o relations 🔝
- attributes (tags)
 - key-value pairs
 - minimum one tag per object



Source: Ramm F., Topf J. & Chilton S. (2010). *OpenStreetMap: Using and Enhancing the Free Map of the World*. Cambridge: UIT.



Mapping between DBSN & OSM data models

- DBSN layers, themes & classes are semantically matched with corresponding OSM objects through tags.
- Some of them have no match as they are beyond the scope of OSM.

DBSN theme	OSM tags
Roads	highway=*
Railways	railway=*
Other transport	aerialway=*, route=ferry,
Buildings	building=*
Man-made constructions	man_made=*
Transport infrastructure works	bridge=*, highway=* + tunnel=*,
Soil support and defence works	man_made=embankment
Hydraulic, defence and hydraulic regulation works	waterway=dam, man_made=dyke, embankment=dyke



Analysis

1. Assessment of OSM contribution to DBSN

2. Comparison of DBSN & OSM building, road and railway datasets

Python scripts available at: https://github.com/napo/dbsnosmcompare

Data download

DBSN: https://www.igmi.org/en/dbsn-database-di-sintesi-nazionale OSM: https://osmit-estratti.wmcloud.org

OSM as source

Data enrichment

Aggregation by province/region

Buildings/roads & railways: area/ lenght calculation for both datasets

Buildings: spatial intersection for calculating % of OSM/DBSN



OSM contribution to DBSN - Regions

Percentage of DBSN objects derived from OSM, for each layer & theme

	Layers								
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Geodetic and photogrammetric information	Roads, mobility and transport	Buildings and human settlements	Hydrography	Orography	Vegetation	Underground utility networks	Significant places and cartographic markings	Administrative areas	Appurtenant areas
Abruzzo	0.0	0.0				0.3			1.8
Basilicata	0.5	0.0				1.3			0.0
Calabria	0.0	0.3				0.1			5.4
Campania	24.2	0.1	0.0	0.0		0.8			4.2
Lazio	0.1	0.0				0.0			0.7
Marche	2.2	0.2							2.0
Molise	20.8	1.8			1.9	94.0			51.8
Puglia	0.3	1.1				0.1			3.9
Sardegna	0.3	0.0							0.1
Sicilia	3.0	0.1				0.2			11.2
Toscana	3.4	0.2				99.6			13.0
Umbria	95.9	0.8				0.2			16.2

	10														
Abruzzo	0.0	0.0		0.0	0.0	4.7					0.3		0.6	2.4	0.9
Basilicata	0.5			0.0	0.1						1.3			0.0	
Calabria	0.0	2.4		0.0	1.0						0.1		1.6	6.2	1.9
Campania	23.6	88.5	20.0	0.0	1.2	0.1	0.8	0.0			8.0			5.3	0.2
Lazio	0.0	1.6		0.0							0.0			0.5	5.3
Marche	2.2	5.2		0.1		33.4								2.3	
Molise	21.2	5.5	100	0.0	77.3				1.1	100	94.0		8.3		22.2
Puglia	0.3	0.0		0.0	8.5	1					0.1		0.1	5.1	3.0
Sardegna	0.3	1.3		0.0										0.2	
Sicilia	2.8	1.3	6.3	0.1	0.1	0.4					0.2		0.9	11.4	34.5
Toscana	3.4	0.5		0.2	1.6						99.6		0.3	16.2	0.3
Umbria	96.1	89.0		0.6	1.4						0.2		0.6	18.9	7.0
	Roads	Railways	port	ngs	S	: : : : : : : :	2	S	SS	듄	×		S	S	8
		Rail	Other transport	Buildings	Man-made constructions	Hydraulic, defence and hydraulic regulation works	Inland and transitional waters	Terrain forms	Agro-forestry areas	Urban green	Electricity network		Transport services	Appurtenances	Quarries-dumps



OSM contribution to DBSN - Regions

- Highly variable contribution of OSM as a source of information for the DBSN among the 12 available regions
- For DBSN layers, in half of the cases OSM contribution is lower than 1%
- 16 out of the 30 DBSN themes do not include objects derived from OSM
 - Geodetic information; Cartographic and meta-information; Transport infrastructure works;
 Soil support and defence works; Marine waters; Glaciers and perennial snowfields;
 Hydrographic network; Altimetry; Bathymetry; Digital terrain models (tin, dem/dtm); Water supply network; Gas distribution network; Oil pipelines; Significant places; Cartographic markings and Local authority administrative areas
 - Percentages depend on the total number of objects
 - a high percentage does not necessarily correspond to several OSM objects being used



OSM contribution to DBSN - Provinces

 Percentage of DBSN objects derived from OSM, for each theme

To the state of th	Chieti		0.0		0.0	0.0	4.5						0.9	2.3
	L'Aquila	0.0	0.1		0.1	0.0					0.4		1.8	0.3
Abruzzo	Pescara	-			0.0		2.0				0.5	4.2	1.1	2.0
	Teramo	0.0			0.0	0.0	8.0				0.7		5.0	
	Matera	0.0			0.0	0.0								
Basilicata	Potenza	0.9				0.1					1.8		0.1	
	Catanzaro		3.3		0.0	0.4					0.1		6.2	2.3
	Cosenza	0.0	2.3		0.0	2.5						1.0	3.8	2.0
Calabria	Crotone		1.3			0.6					0.1	6.7	10.7	4.7
	Reggio di Calabria	0.0	2.5		0.0	0.0					0.1	1.4	8.6	0.7
	Vibo Valentia		1.8		0.0	0.1					0.2	6.3	5.9	
	Avellino	18.0	79.3		0.0	4.2		1.1			1.1		3.5	
	Benevento	16.9	76.7		0.0	5.0		0.7			1.0		2.9	
Campania	Caserta	26.0	90.2		0.0	0.7	0.6	0.3			10.5		9.6	1.1
	Napoli	47.5	91.4	33.3	0.0	0.1		3.4			6.4		5.8	
	Salerno	16.4	88.7		0.0	0.5	0.1	0.8			0.2		4.3	
	Frosinone	0.0												
	Latina	0.1	0.1											
Lazio	Rieti													
	Roma	0.0	2.8		0.0								0.2	
_	Viterbo	0.0			0.0						0.0		3.6	21.7
	Ancona	3.6	0.1		0.2		43.5						4.2	
	Ascoli Piceno	3.0	18.4		0.1								0.4	
Marche	Fermo	1.8	12.7		0.1		48.5						1.1	
	Macerata	1.4	8.9		0.2		26.2						1.3	
	Pesaro e Urbino	1.6			0.1		35.0						3.4	
Molise	Campobasso	19.9	3.6		0.0	82.0			1.4	100	93.5	13.6	63.0	22.2
MOUSE	Isernia	24.3	8.3	100	0.0	68.0			0.6	100	94.9		54.1	22.2

	Bari	0.2			0.0	6.2					6.1	15.0
	Barletta-Andria-Trani	0.1			0.2	8.2					13.3	4.0
- "	Brindisi	0.3				10.4						
Puglia	Foggia	0.6			0.0	13.5			0.1	0.3	13.1	1.0
	Lecce	0.3				4.8					0.3	2.2
	Taranto	0.2			0.0	12.7					0.3	0.3
	Cagliari	0.1	11.5								0.2	
	Nuoro	0.1										
Sardegna	Oristano	0.0			0.0							
	Sassari	0.8			0.0						1.4	
	Sud Sardegna	0.1										
	Caltanissetta	2.9			0.0	0.1					14.6	51.9
	Catania	3.1	0.4	13.3	0.4	0.0					1.7	33.3
	Enna	2.5	0.3		0.0	0.1					9.1	60.0
Sicilia	Messina	5.1	3.5		0.3	0.0					0.2	
Sicilia	Palermo	2.3	1.4		0.0	0.0						37.5
	Ragusa	2.6	0.3		0.0	0.0				8.3	19.0	
	Siracusa	3.2	1.7		0.1	0.0				1.6	20.6	
	Trapani	2.4			0.0	0.4	0.8		6.1		22.7	93.2
	Arezzo	0.4			0.0	1.1			99.5		12.7	
	Firenze	0.4	2.1		0.1	3.0			99.9		13.3	
	Grosseto	8.5			0.1	1.0			99.7		18.0	2.3
	Livorno	0.6			0.1	0.8			100	1.4	15.0	
Toscana	Lucca	0.9			0.1	0.3			100		21.3	
TUSCAHA	Massa Carrara	4.3			0.7	7.9			98.5		14.0	
	Pisa	0.4			0.4	1.1			99.9		12.6	
	Pistoia	1.1			0.1	1.8			100		28.3	
	Prato	0.2			0.0	3.1			100		29.6	
	Siena	7.9			0.4	0.6			96.9		17.3	
Umbria	Perugia	95.9	88.5		0.5	0.1			0.1	1.2	12.9	5.6
	Terni		89.9		0.9	12.5			0.3		33.7	11.8

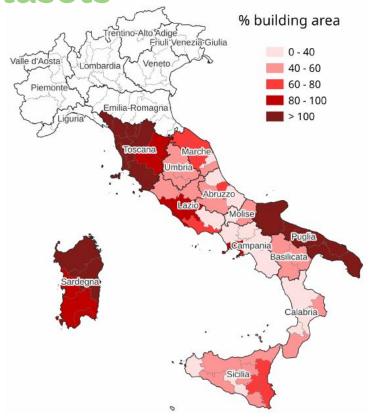
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Comparison of building datasets

- Ratio between the total area of buildings in OSM & in the DBSN
 - indirect measure of completeness
 - only in 3 regions (Sardegna, Toscana, Puglia) the areas of OSM buildings is almost equal to that of DBSN buildings
 - high variability across regions & provinces - possible reasons
 - demographic density
 - attractiveness
 - presence or absence of OSM local communities
 - imports





Comparison of building datasets

- Ratio between the total area of buildings in OSM & in the DBSN for each region
 - high variability, from 35% to 100+%
 - high variability of the standard deviation across provinces in the same region

Region	% OSM/DBSN building area	St. dev. of % OSM/DBSN building area for provinces	% OSM building area disjoint from DBSN
Abruzzo	44.2	9.9	2.9
Basilicata	46.8	7.4	3.1
Calabria	35.4	11.6	2.2
Campania	50.6	30.8	3.1
Lazio	71.9	22.2	3.9
Marche	57.8	16.7	6.7
Molise	47.6	7.8	3.1
Puglia	105.2	1.7	6.4
Sardegna	99.1	4.1	5.2
Sicilia	50.0	11.9	2.3
Toscana	103.7	5.2	7.1
Umbria	51.9	7.2	2.0



Comparison of building datasets

- Fraction of the area of OSM buildings not intersecting any DBSN building
 - values usually low, but this proves that OSM includes buildings not available in DBSN

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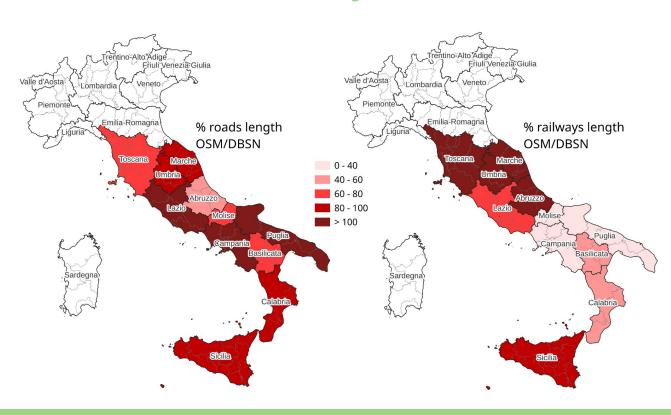
OSM buildings not available in DBSN

- Possible reasons
 - "in favour" of OSM
 - current workflow adopted by the IGM to filter the OSM database (through tags) fails to capture potentially relevant objects
 - the continuous evolution of the OSM database happens at a pace that the IGM can hardly cope with
 - "against" OSM
 - elements not included in DBSN as buildings, e.g. greenhouses or roofs
 - demolished buildings still in OSM
 - imperfect' overlap between the DBSN and OSM building datasets



Comparison of road and railway datasets

- Ratio between the total length of roads & railways in OSM & in the DBSN
 - roads are more complete than railways
 - variability is higher for railways





Conclusions & discussions points

- Official cartographic production needs (also) crowdsourced data to close some information gaps
 - o especially in baseline data layers
- OSM can be a reference source also for governmental bodies but it is not yet ready (at least as far as building coverage is concerned)
- Interesting case in terms of data reuse/licensing





Future work

- Extend the analysis to the remaining 8
 Italian regions once the DBSN is released
 - spot possible geographical trends
 - identify other OSM objects having a high(er)
 potential for integration in the DBSN
- Perform analyses on additional DBSN layers and themes
- Evaluate correlation between OSM quality
 & OSM use in the DBSN
- Assess the potential to use the DBSN as a source for imports or data update in OSM





Paper



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OPENSTREETMAP AS AN INPUT SOURCE FOR PRODUCING GOVERNMENTAL DATASETS: THE CASE OF THE ITALIAN MILITARY GEOGRAPHIC INSTITUTE

A. Sarretta 1, M. Napolitano 2, M. Minghini 3*

Research Institute for Geo-Hydrological Protection, National Research Council (CNR-IRPI), Padova, Italy – alessandro.sarretta@irpi.cnr.it

² Fondazione Bruno Kessler, Trento, Italy – napo@fbk.eu

³ European Commission, Joint Research Centre (JRC), Ispra, Italy – marco.minghini@ec.europa.eu

European Commission, John Research Centre (JRC), Ispia, Italy – marco.mingmin@cc.europa.cu

KEY WORDS: Data integration, Data quality, Geospatial, Governmental dataset, Italian Military Geographic Institute, Open-StreetMap, Open data, Volunteered Geographic Information.

ABSTRACT:

The role of Volunteered Geographic Information (VGI) to integrate, update or complement authoritative datasets released by governments has become increasingly important. This work analyses the contribution of OpenStreetMap (OSM), the most popular VGI project, as one of the input sources that the Military Geographic Institute (IGM), one of the Italian governmental mapping agencies, has used for producing the National Summary Database (DBSN). This database, which was recently released for 12 out of the 20 Italian regions, has a schema organised into a hierarchical structure composed of 10 layers, 30 themes and 93 classes, where each geospatial object carries information on the specific data source it was derived from. For each DBSN layer and theme, we first calculated the fraction of objects derived from OSM in all the Italian regions and related provinces. We found a heterogeneous picture with OSM contribution generally being limited, with the exception of few regions and layers/themes where the DBSN was almost exclusively derived from OSM. An in-depth comparison between the DBSN and OSM building datasets showed that OSM building completeness is varying across Italian regions and provinces, but in all regions there are buildings in OSM that are not included in the DBSN. The work shed light on the opportunities and obstacles for OSM to become a primary input source for the production of governmental datasets.

https://isprs-archives.copernicus.org/articles/XLVIII-4-W7-2023/193/2023/



Thank you for the attention!

marco.minghini@ec.europa.eu



slides: https://bit.ly/OSM-DBSN_analysis



