



A Full Accounting of Landcover Map Error and Bias and Their Impacts on Assessments of Global Change

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landcover | bias | remote sensing | agriculture | crop yield | harvested area | carbon | agent-based model | landscape

Abbreviations: GTI, GeoTerralmage; SSA, sub-Saharan Africa

he nature and distribution of landcover provides significant insight into econonomic processes (1) because hu-3 man endeavors are so closely tied to how we transform land, 4 whether it be the felling of ancient forests for farmland or ${\scriptscriptstyle 5}$ converting that farmland into office parks. The vastness of $_{6}\,\mathrm{our}$ alteration of Earths landscapes suggests that landcover 7 is a prime mediator of many environmental and social pro-8 cesses that drive or are affected by global change (1), such 9 as agricultural production and food security (2-4), carbon cy-10 cling (5, 6), biodiversity loss (7, 8), and changes in human 11 demography (9). Like any view into nature, resolution and 12 fidelity at fine scales are the keys to unlocking more granular 13 and mechanistic insights into these processes (10). It is there-14 fore unsurprising to see the explosive growth in private sector 15 initiatives to develop new Earth observing capabilities, which 16 range from small hobbyist drones¹ to satellite arrays², in or-17 der to add value to industries such as agriculture, mining, and 18 construction. This rapid growth in fine-scale landcover map-19 ping capability is creating new opportunities to develop ac-20 tionable information for traditionally public-sector concerns, 21 such as agricultural development³, drought and flood adapta-22 tion⁴, and carbon cycle management⁵. But while the demand 23 for more nuanced, landcover-based insights is growing, there is 24 only now the opportunity to use finer-scaled imagery to com-25 prehensively interrogate the accuracy and biases in the land-26 cover products that have become ubiquitous in global change 27 research.

Global landcover data can only practically be derived from ²⁹ satellite imaging, but in many regions the cover types of in³⁰ terest are smaller, on average, than the sensor resolution, or ³¹ spectrally indistinct from other neighboring covers, and these ³² factors propagate classification errors (10–12). The result is ³³ that landcover maps are generally inaccurate at finer scales ³⁴ and disagree substantially with one another, particularly in ³⁵ those parts of the world undergoing the most rapid land use ³⁶ changes (13–15).

Errors in landcover products are widely-acknowledged (10, 38 14–17), and there are a variety of efforts underway to improve 39 landcover maps, particularly for agriculture (12, 18). What 40 is less known is the degree to which these errors bias analy-41 ses derived from the distributional and areal information in 42 landcover. Errors are hard to quantify because spatially ex-43 tensive reference data are not available for most regions of 44 the world–particularly over Africa and other developing re-45 gions. Error assessments therefore typically rely on a small 46 number of ground truth points for a bottom-up assessment or

 $_{47}$ aggregated survey data for a top-down sanity check. For this $_{48}$ reason, we have a better understanding of discrepancies be- $_{49}$ tween landcover datasets in relation to country-level statistics $_{50}$ (14, 15, 19), which offers little direction for how to arrive at a $_{51}$ true number.

Being unable to fully quantify the errors in landcover maps of course makes it difficult, if not impossible, to quantify their maps impact on downstream analyses. There has been some work examining how such error influences climate simulations (20), agricultural land use patterns (21), and carbon flux (22) and muman population estimates (9), but these either use simuselated landcover errors (20) or compare relevant differences in estimates between different satellite-derived landcover maps (9, 22). One exception is a study (21) that used a high quality, ground-collected reference map detailing farm land use parcels in central Belgium, but the number of sites and region were both fairly restricted, and the parcels were not spatially contiguous.

Just as a building needs a solid foundation, global change 66 science needs to be based on sound landcover data. There 67 is thus an urgent need to more precisely quantify landcover 68 map errors and how these vary over large regions, particularly 69 for the regions where landcover is changing most rapidly yet 70 is most poorly known. We address this need in this study, 71 using a unique, high accuracy agricultural landcover map for 72 the entire country of South Africa to conduct a spatially com-73 prehensive, bottom-up quantification of error in several lat-74 est generation landcover maps that are widely used in global 75 change studies. We use these errors to assess the extent of 76 bias in i) landcover data, ii) how landcover properties influ-77 ence this bias, iii) how these biases change with aggregation 78 scale, with the specific goal of determining "safe" scales for 79 drawing area-based inferences, and iv) how these biases prop-80 agate through several different forms of downstream analyses 81 that broadly represent the global change research focus areas, 82 including biogeochemical and land use change studies, food

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¹e.g. 3DRobotics, DJIA

²Planet Labs, Skybox

³USAID's Feed the Future

⁴Global Index Insurance Facility, www.indexinsuranceforum.org

⁵United Nations REDD+, www.un-redd.org/aboutredd



83 security assessments, land surface hydrology and climatology, 148 many assessments of crop productivity and production (e.g. 84 and human geography.

85 Study area and landcover data

87 (SSA) landmass, and has a large, diverse agricultural sec- 153 used the Variable Infiltration Capacity (37) land surface hy-88 tor, ranging from large commercial operations to smallholder 154 drology model to calculate monthly evapotranspiration, using 89 farms (23, 24). This diversity suggests that the country's agri- 155 the reference and cropland maps to adjust landcover-specific 90 cultural landcover spans the range of types that are found 156 leaf area index (LAI) values that VIC uses to partition water 91 throughout the rest of SSA.

93 try cropland boundary map to enhance its annual collection 159 errors impact the parameterization of an agent-based food se-94 of agricultural statistics (25). The map was made by trained 160 curity model (38). Spatially-explicit, agent-based models are 95 workers who visually interpreted high resolution satellite im- 151 frequently employed in land change science, and require an ini-96 agery (<5 m SPOT imagery) and manually digitized field 162 tialization step to assign landscape resources to model agents 97 boundaries following a standardized mapping protocol. The 163 (e.g. 39-41). In this case, we used cropland maps to provide 98 resulting vectorized field maps, which were made in 2007 and 164 the model the location and abundance of cropland, which is 99 updated in 2011, provide a unique, high quality reference 165 used to allocate an initial share of cropland to each farm house-100 dataset describing crop field distributions and size classes, and 166 hold (agent) in the model. 101 are 97% accurate in distinguishing cropland from non-cropland 102 at 200 m resolution. We intersected the field vectors with a 1 103 km grid, and calculated the percent of each cell occupied by 104 fields to create a gridded cropland reference map.

We compared the reference map with similar maps derived 106 from four existing landcover datasets. We obtained South 107 Africa's 30 m resolution National Landcover map (SA-LC) for 108 2009 (26), the 500 m resolution MODIS Landcover for 2011 109 (27, 28), the 300 m resolution GlobCover 2009 (29), and the 110 new 1 km Geo-wiki hybrid-fusion cropland map for Africa (16). 111 We chose these particular datasets because they are nearly 112 contemporaneous with our reference data, and represent the 113 major types of landcover products used by researchers: SA-LC 114 typifies the higher resolution, Landsat-derived maps that are 115 developed individually for many countries (e.g. 30), MODIS and GlobCover are widely used global-scale products (31, 32), 117 while Geo-Wiki incorporates the first three datasets and rep-118 resents the current state-of-the-art in landcover mapping. We 119 extracted the cropland classes from the first three datasets and 120 converted these to 1 km resolution percent cropland estimates 121 (hereafter simply the "cropland maps"), resulting in 4 maps 122 to compare to our reference map.

123 Quantifying Error and Bias

124 We first quantified the errors in cropland area estimates based 125 on the pixel-wise differences between the reference map and 126 each of the four cropland maps. We calculated these errors for 127 five different scales of aggregation, from the original 1 km up to 128 100 km, in order to calculate bias (the mean pixel-wise error) 129 and mean absolute error (which measures the average error $_{130}$ magnitude), and how these vary with scale. Next, we assessed $_{\rm 167}$ Bias 131 the degree to which the average cropland cover in agricultural 168 Landcover error and bias. We created the 1 km reference 132 landscapes, a descriptor of landcover pattern, impacts error 169 map after removing all field types classified as commu-

135 through "downstream" analyses that are built on landcover 172 tial cropland area overestimates, SI) or permanent tree-crops 136 data, and which are typical of those performed in global 173 (SI), and calculated the total cropland extent in the remain-137 change assessments. We began by examining the biases and 174 ing area (1,081,000 km², or 90% of South Africa). The 2011 138 mean absolute errors in three "first-order" landcover-based 175 reference map showed a cropland area of 104,310 km², which 139 analyses, in which a variable of interest is mapped onto a 176 the SA-LC and GeoWiki maps overestimated by 26 and 5.8%, 140 landcover type(s) using a simple empirical relationship. The 177 respectively, and GlobCover and MODIS underestimated by 141 first of these was the widely used International Panel on Cli-178 21 and 26.1%. 142 mate Change's Tier-1 approach for mapping vegetative car- 179 We then aggregated the reference and each cropland map 143 bon stocks, as developed by (33). The second was maize yield 180 to 5, 10, 25, 50, and 100 km resolutions, and subtracted the 144 maps derived by disaggregating district-scale agricultural cen- 181 four landcover maps from each reference (2007 and 2011) map 145 sus data for both maize yield and harvested area (following 182 at each scale of aggregation to assess error patterns (Fig. 1). 146 34, 35), from which we calculated the third map, gridded maize 183 Negative pixels here represent overestimation error, while pos-147 production estimates. Maps based on these analyses underpin 184 itive values indicate underestimates.

149 4, 36)

Finally, we examined errors resulting from two second-order 151 analyses, in which a process model draws on the cover types 86 South Africa comprises nearly 6% of sub-Saharan Africa's 152 values to calculate an output value. For the first of these, we 157 vapor fluxes into their evaporative and transpirative compo-The South African government commissioned a whole coun- 158 nents. In the second example, we examined how these map

170 nal/smallholder agriculture (individual fields in this category We then investigated how landcover map error propagates 171 were not delineated, thus they were removed to prevent poten-











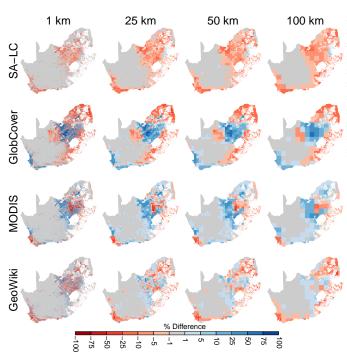


Fig. 1. Errors in the percent cropland estimates resulting from each of the four cropland maps relative to the reference map at different scale of pixel aggegation. Rows indicate the landcover map being assessed (by subtraction from the reference map), while columns refer to resolution of aggregation. White indicates areas with no data where communal farmlands or plantation forests were removed.

The most pronounced errors were in the MODIS and Glob-186 Cover maps, which both underestimated cropland extent by 187 10-75% in the center of the country (blue areas in Fig. 1, and 188 the dominant production region), and overestimated along the 189 eastern to northern margins (red areas in Fig. 1). Averaging 190 these errors across the whole country shows resulted

The average of these were 21% for MODIS and 34% for 192 GlobCover at 1 km resolution (Fig. S1), meaning that each 193 map had a strong underestimation bias. Both maps's biases 194 decreased with pixel aggregation, with MODIS biases falling 195 to 8% at 50 km, whereas GlobCover's was still 24% at 100 km 196 (SI Appendix, Fig. S1).

The SA-LC map uniformly overestimated cropland through-198 out the country (Fig. 1), but its overall bias was relatively 199 small, ranging from -8% at 1 km to -6% at 100 km (Fig. S1). 229 Map error and Tier-1 carbon estimates. Using the meth-200 The GeoWiki map had a strongly heterogenous pattern of dif- 230 ods provided by (33), we calculated average carbon densities 201 ferences (Fig. 1) and the smallest magnitude of bias, which 231 for African forests, secondary forests, shrublands, croplands, 202 changed between slight tendencies to underestimate (5% at 1 222 grasslands, and sparse habitats (semi-arid grasslands and low 203 km) and overestimate (-2 % at 100 km, Fig. S1).

204 Landscape characteristics and error magnitude. To investigate 236 other types, creating five different carbon maps for each land-205 the degree to which landscape features influence landcover 237 cover map at each aggregation scale (Fig. S4), which allowed 206 map errors, we extracted all pixels in agricultural areas (>0% 238 us to test how carbon estimates vary as a function of i) crop-207 cropland) of the 1 km reference map using the boundaries of 239 land map bias and ii) the characteristics of adjacent cover 208 354 magisterial districts (South Africa's finest administrative 240 types. 209 unit, which average 3,445 km² in size; SI Appendix, Fig. S3), 241 The difference between total carbon stocks for the country 210 and calculated the district-wise mean for these pixels, provid- 242 made using any of the cropland maps were within +/-3% of 211 ing a measure of cropland density that was informative of the 243 those based on the reference map, regardless of which cover 212 degree of mixing between cropland and other land covers at 244 type was adjacent to cropland (Table S1), because the large 213 landscape scales. We then extracted the cropland map errors 245 of non-cropland in the country (~50-70%, Fig. 1) dilutes any 214 for the same pixels, and calculated their mean absolute errors 246 map errors. Comparing total stocks between maps for just 215 for each district.

218 cropland cover for all but the GlobCover map (which con-219 tinued to increase with cropland cover), and is lowest when 220 the landscape is dominated either by cropland or other cover 221 types (Fig. 2). In other words, bias is highest when cropland 222 cover is mixed evenly with other cover types. The reason that 223 GlobCover bias continued to increase with cropland density 224 was because this dataset's dominant class identified for South 225 African cropland was a mixture of 50-70% cropland and other 226 vegetation types, which resulted in the capping of GlobCover-227 derived cropland cover estimates at the intermediate densities 228 defined by this class.

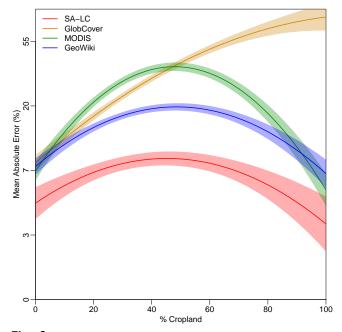


Fig. 2. The relationship between the mean absolute error (error magnitude) in cropland maps and the actual cropland cover within agricultural landscapes (reference map pixels having > 0.5% cropland), here defined by the boundaries of magisterial districts (n = 345), as fit with a generalized additive model. Prediction curves are color-coded to the different cropland maps, with the solid line indicating predicted absolute bias, and the lighter shading the standard error of the coefficients

233 shrublands), and assigned cropland carbon values to map cells 234 in proportion to their cropland cover. For the non-cropland 235 proportions, we assigned the carbon value from each of the

247 the agricultural area (30-50% of the country) reveals much A generalized additive model fit to district-level mean ab- 248 greater differences (Table S1). SA-LC overestimated carbon 217 solute error (log-transformed) shows that error peaks at 50% 249 stocks by just 2% when the adjacent cover type was forest, and

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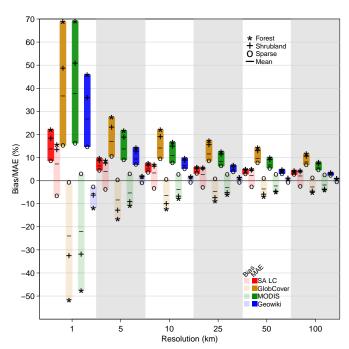


Fig. 3. Biases and mean absolute errors in carbon densities derived from cropland maps, calculated as percents relative to the reference map. Bias estimates (represented by symbols) fall within the semi-transparent bars, while mean absolute errors are contained in the solid bars. Bar colors are coded to specific cropland map, while the symbols indicate which cover type was used to calculate cropland adjacent carbon density. The bar represents the mean biases calculated across each of the 5 cover see Table S2).

250 up to 15% when it was sparse cover. MODIS ranged from neg-251 ligible differences in denser carbon classes (forest, secondary 252 forest, and shrublands) to 8-13% underestimates for the grass-253 land and sparse classes. GeoWiki underestimated for all types, 254 from <1% for sparse cover to 8% for forest. GlobCover grossly 255 overestimated total carbon stocks for agricultural areas, vary-256 ing from 64% for sparse lands to 162% for forest. The mag-257 nitude of this bias was due to false positives-GlobCover iden-258 tified cropland in nearly 50% of pixels, compared to 30% for 259 the other three cropland maps.

The spatial patterns of errors in carbon estimates (Fig. S4) 261 reflect those of cropland biases (Fig. 1). Where cropland was 262 underestimated and the surrounding cover type was of higher 263 carbon density than cropland, carbon density was overesti-264 mated. For lower density cover (grassland and sparse vegeta-265 tion), carbon stocks were underestimated, but by small mag-266 nitudes. These tendencies were reflected in each map's biases, 267 as calculated over the cropped areas of the country as jointly 268 defined by the reference and each cropland map (Fig. 3). For 269 example, MODIS and GlobCover bias was \sim -50% (overestima-270 tion) at 1 km resolution when forest was the cropland-adjacent 271 cover (stars in semi-transparent green and gold bars, Fig. 3; ²⁷² Table S2). For sparse vegetation (open circles in Fig. 3), 273 MODIS bias was 3% at all scales, whereas maps that overes-274 timated cropland (e.g. SA-LC, semi-transparent red) overes-275 timated carbon density for this cover type, because cropland 276 has a higher carbon density (33). Overall, GeoWiki had the 277 lowest bias, for all cover types and all resolutions. Its worst $_{278}$ bias was a tendency to overestimate by 12% at 1 km when 279 forest was adjacent, but at coarser scales this bias reduced to

280 just a few percent (Fig. 3, Table S2). All maps' biases are $_{\rm 281}$ within +/-10% bias after aggregation to 25 km.

The mean absolute error in carbon maps (solid colored bars 283 in Fig. 3) generally followed the same patterns, but with 284 higher magnitudes and a few important differences. The most 285 notable is that Geo-Wiki, despite relatively low bias, had large 286 mean absolute errors at 1 km, averaging 27% across across $_{\rm 287}\,\rm cover$ types (line in solid blue bar, Fig. 3, Table S2), which is 288 close to the 36-37% for GlobCover and MODIS. SA-LC had 289 the lowest mean absolute error across scales, averaging (across 290 cover types) 14% at 1 km to 3% at 100 km. (Fig. 3, Table 291 S2). The increase in Geo-Wiki's absolute bias relative to SA-292 LC's can be attributed to the highly heterogeneous nature of 293 its cropland errors (Fig. 1), which traded between between 294 positive and negative errors of high magnitude over shorter 295 distances than the other three cropland maps.

296 Map error and gridded agricultural data. The disaggregated 297 yield and harvested area maps of (34) are built upon crop-298 land fraction maps where the total area is adjusted to match 299 survey-derived cropland area statistics reported for adminis-300 trative districts (provinces, in South Africa's case 35). To be 301 consistent with this methodology, we first adjusted our crop-302 land maps according to this procedure, using the reference 303 map to calculate total cropland area for each of South Africa's 304 nine provinces, then updating the pixel-wise cropland percent- $_{305}$ ages in the four cropland maps so that the province-wise sums 306 matched the reference areas (35, and see SI). Despite this sta-307 tistical constraint, the updated cropland maps still had sub-308 stantial errors that were similar in pattern (Fig. S5) to those 309 in the unadjusted maps (Fig. 1), and we evaluated how these types. Shrubland and grassland bias values were near zero, while secondary forest 310 residuals affected gridded estimates of the yield and producvalues were close to forest values, and thus these are not shown for display clarity (but 311 tion of maize, South Africa's largest crop (42). To create these 312 maps, we followed (34) by disaggregating district-level (n = $_{313}$ 354, mean area = 3,445 km²) agricultural census data (43)

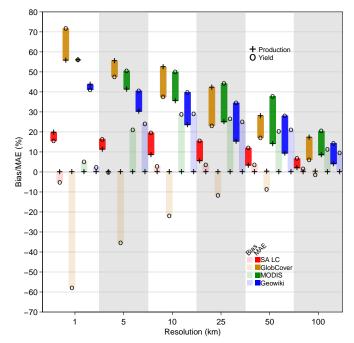


Fig. 4. Biases and mean absolute errors in disaggregated maize yield and production estimates. Bias estimates (represented by symbols) fall within the semitransparent bars, while mean absolute errors are contained in the solid bars. Bar colors are coded to specific cropland map, while the symbols indicate which the values for the different variables (production and yield)

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315 harvested area, aggregated each set of maps, and multiplied 380 according to the reference map. 316 the two to calculate production at each scale.

Production errors were completely unbiased (Fig. 5). The 396 We used the reference map and each cropland map to sepa-332 statistical constraints on harvested and cropland areas re- 397 rately initialize the model, and compared the agent allocation 333 sulted in the canceling out of spatial errors in production es- 398 results to assess how cropland map errors impacted the ini-334 timates, which is evident in the checkerboard-like pattern in 399 tialization process. [insert importance here]. We examined 335 maps of production biases (Figure S7). However, this reduc- 400 two metrics, the first being the number of agents that were 336 tion in bias comes at the cost of higher error magnitude, as 401 not assigned fields. Here there was a one-to-one relationship 337 the mean absolute error in production estimates were large, 402 between the percentage of cropland area underestimation and 338 between 40 to 55% for GeoWiki, MODIS, and GlobCover at 1 403 the percentage of households left without farmland (Fig. 6, left 339 km, and remained generally high (10-28%) even up to 50 km 404 panel). The most extreme examples occurred when MODIS $_{340}$ of aggregation (Fig. 5). SA-LC production biases were lowest $_{405}$ cropland initialized the ABM in districts 1 and 2, where $\sim 85\%$ 341 across all spatial scales (20% at 1 km, dropping linearly to 2% 406 of agents did not receive cropland.

344 erally 10-15% larger than production biases across all aggrega- 409 the percent of cropland left unallocated—our second metric for 345 tion scales, except for GlobCover where absolute production 410 assessing cropland error impacts—matched the size of the over- $_{346}$ biases exceeded yield bias at 5-100 km of aggregation.

348 crop related examples, bias and mean absolute errors in evapo- 414 model also failed to give land to households when cropland 349 transpiration (ET) calculated using the VIC model were small 415 was underestimated by more than 50% (Fig. 6, right panel). $_{350}$ and averaged to less than +/-1%. However, there were several $_{416}$ MODIS again provided the most pronounced results in dis-351 hotspots of discrepancy evident in the error maps (Fig. 6). 417 tricts 1 and 2, where 7-12% of cropland was left unallocated 352 The most pronounced of these are the 5-15% overestimates in 418 despite the fact that 85% of agents had no land. This curious 353 the center resulting from VIC when initialized with MODIS 354 and GlobCover, while overestimates along the southern and 355 western coasts reached 25%. These locations correspond pri-356 marily to the margins of major crop production regions-in 357 the center is the westernmost boundary of the summer rainfall 358 growing region, marked approximately by the 400 mm isohyet, 359 where maize is the primary crop. The west coast hotspot falls 360 at the western edge of the wheat-dominated winter rainfall re-361 gion (23), where growing season rainfall is approximately 200 362 mm

SA-LC and GeoWiki also resulted in ET errors estimates 364 along the southern and western coasts, but here the tendency 365 was to underestimate ET, while biases in the center of the 366 country were either negligible to absent. All but MODIS un-367 derestimated ET by 5-15% in the northern tip of the country.

368 Initialization errors in agent-based models. We used an agent-369 based model (ABM) of food security that represents the in-370 teractions between hundreds of individual farming households 371 over multiple seasons (38). Like many spatial ABMs, the 372 model is computationally intensive, and thus run over smaller 373 geographic domains (e.g. districts, rather than an entire coun-374 try) and at higher spatial resolutions (10s to 100s of meters) 375 that are needed to represent the different land units of sin-376 gle farmers. To match these computational characteristics, 377 we selected four contiguous magisterial districts (ranging from 378 1,040-1,343 km², Fig. S8) in the eastern part of the country,

314 for maize (South Africa's largest crop by area, (42)) yield and 379 having between 28-45% of their areas devoted to cropland,

We disaggregated the cropland percentages in all maps to 381 The yields disaggregated onto the cropland maps were 382 binary cropland/non-cropland cover types with 100 m resolu-318 markedly different to those on the reference map, particularly 383 tion, which matches the typical field size (1 ha) for smallholder 319 in the lower density cropland areas in the center of the coun- 384 farmers in household survey data (collected in Zambia) used in 320 try, where GlobCover overestimated yields and MODIS and 385 developing the agent-based model (38). These surveys found 321 GeoWiki (to a lesser extent) underestimated them at 1 km 366 mean household crop field area to be 2 ha, which we divided 322 resolution (Fig. S6). However, only GlobCover showed a no- 387 into reference cropland areas to estimate the total households 323 table bias in yields at this resolution, which was equivalent to 388 within each district. We then initialized the model by as-324 nearly 60% of the mean reference yield of 3.4 tons ha⁻¹. All 389 signing each household agent two cropland pixels. In order 325 other maps had biases of just +/-5% at 1 km (Fig. 5). Inter-390 to emulate the natural groupings of communities, the model 326 estingly, GeoWiki and MODIS biases increased with aggrega-391 only assigns a household fields that are within 1.5 km of other 327 tion, peaking at 10 km where both had underestimation biases 392 agents' fields, provided those pixels were not previously al-328 of 30%, thereafter declining to 10% at 100 km. In contrast, 393 located to another agent. The model thus iteratively grows $_{329}$ GlobCover's yield bias declined linearly with aggregation (Fig. $_{394}$ "communities" until all households are assigned cropland, or 395 all available cropland is allocated.

407 All households were assigned fields when maps overesti-Absolute mean errors in yield were also substantial, and gen- 408 mated cropland extent (GeoWiki, SA-LC), but in these cases 411 estimate (e.g. ~20% for SA-LC, Fig. 6 right panel). Interest-412 ingly, the overall relationship between the percent of cropland 347 Map error and evapotranspiration. Compared to carbon and 413 allocated and percent cropland error was U-shaped, as the

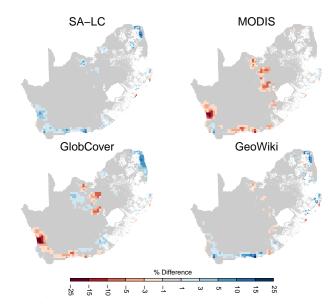


Fig. 6. Differences in annual mean evapotranspiration estimates from 29-year runs of the VIC land surface hydrology model when initialized with LAI response curves derived from the reference map, versus those from the four cropland maps.

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420 when it is underestimated, the size of these clusters is small, 461 of South Africa's farming regions. 421 resulting in islands of cropland that fall outside of the search 462 Maps derived from higher resolution sensors, such as the 422 radius (which is constrained by an absolute distance and the 463 SA-LC dataset, if carefully done, do not have this mixed class 423 proximity of other agents) within which cropland is sought 464 problem, and sufficiently unbiased for most applications with 424 when agents are seeded onto the landscape.

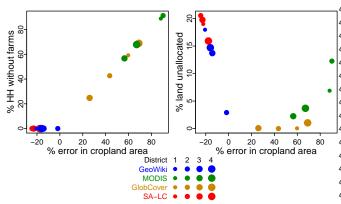


Fig. 5. Biases in agent-based model initialization relative to the district-wise errors (as a percent) in total cropland area, measured in terms of the percent of households having no cropland allocated (left), and the percent of cropland left unallocated (right). Dot sizes correspond to district numbers, colors represent the landcover map.

425 Discussion

426 This spatially comprehensive, bottom-up assessment of error 427 and biases in landcover maps provides unique insight into their 428 extent, causes, and consequences for understanding global 429 change processes, made possible by a unique, high accuracy 430 dataset that provides the truest measure of total cropland 431 area and distribution that is currently available for this re-432 gion. This dataset is of course not perfect, being affected by 433 the map-makers' occasional interpretation errors (mostly of 434 omission), while some of the cropland map error we found 435 may have been caused by the slight temporal mismatches be- $_{436}$ tween the reference data and the original landcover datasets 437 we used. However, our assessment (SI) suggests that these er-438 rors are small, and do not have an appreciable impact on our 439 general findings about the degree of error and bias in land- $_{\rm 440}$ cover data, which is bolstered by previous work showing large 441 disagreements between landcover map-based cropland area es-442 timates and national inventory data (14).

These results suggest several guidelines for selecting and us-444 ing landcover data, and contain some important implications 445 for how understanding of global change processes based on 446 the data, and associated policy decisions, may be affected. $_{\rm 447}\,\rm In$ terms of developing a base land cover map, the first im- 509 $_{\rm 448}\,\rm portant$ rule of thumb is that standard landcover products 510 $_{449}$ derived from coarse resolution sensors, such as MODIS and 511 $^{\bullet}$ $_{450}$ GlobCover, appear to be too biased to be useful without sub- 512 $^{\bullet}$ 451 stantial aggregation. If we use the standard that bias within $_{452}$ +/-10% is acceptable, then at least 25-100 km of aggregation $_{453}$ is needed to sufficiently cancel out the errors in the base land- $_{515}$ $_{454}$ cover data and subsequent first order estimates built on them $_{516}$ $_{455}$ (Fig. 3 & 4). The upper range of aggregation scale is necessary $_{517}$ 456 if a mixed pixel class becomes dominant, as in the case with $_{457}$ GlobCover, because these lead to underestimation bias that 518 458 will persist until the pixel size becomes substantially greater 519 $_{459}\,\mathrm{than}$ the average area of landscapes that are dominated by 520

419 relationship occurred because cropland tends to cluster, and 460 the cover type of interest, which can be >1000 km² in some

465 just 1-5 km of aggregation. However, such datasets are typi-466 cally developed for specific countries, using varying methods, 467 and can be hard to obtain. For broader scale analyses, the 468 best option is to use newer generation maps such as GeoWiki 469 (and the GLC-Share ⁶ datasets for other cover types) which 470 is relatively unbiased at 1 km resolution. GeoWiki's lower 471 bias comes from its process of evaluating consensus between 472 several landcover datasets (including the other three in this 473 study), resulting in cropland probabilities that are converted 474 to percentages by calibrating to statistical data (15, 16). This 475 method mirrors the ensemble averaging used by other fields 476 (e.g. crop (44), climate (45), and ecological modeling (46)) to 177 increase prediction confidence.

The statistical constraint procedure is similar to the one 479 we used (following 35), which resulted in maize unbiased pro-480 duction estimates (Fig. 3) because it eliminated bias in the 481 adjusted cropland and harvested maps that they were built 482 upon. This result, together with GeoWiki's low bias, indicate 483 the value of fusing inventory data with remote sensing. How-484 ever, this approach depends on the quality of inventory data, 485 which can be suspect in many countries, particularly in Africa 486 (47, 48). The statistical constraint also does not greatly im-487 prove map accuracy, as evidenced by GeoWiki's 23% mean ab-488 solute error in 1 km cropland percentage estimates (Fig. S1), 489 which is only slightly more accurate than MODIS (31%) but 490 worse than SA-LC (11%). GeoWiki is definitely most accurate 491 among the large scale landcover products, but its improvement 492 is related to the map consensus methods, which can correct 493 for omission or commission errors made by the classifier. Sta-494 tistical constraints only adjust map values at locations where 495 cropland is identified, so their use it .

Map accuracy is perhaps more important than bias for land-497 cover maps.

Broader regional implications - error higher elsewhere Main points:

What we found, significance of study

- First large area quantification of spatial biases
- How large those biases are, for one of the most widely spread (spreading landcovers)
- Insight into causes of bias, and thus some understanding of where biases are likely to be greater or smaller
- How much progress made in reducing it
- Class type and bias
- Bias decreases as function of scale
- General bias patterns, appropriate use of landcover products, which landcover products
- Appropriate scales of inference, by type of product -
- Aggregation improves results for landcover, generally,
- Sensor resolution, statistical resolution, and merging products have high value
 - But don't remove spatial bias absolute bias matters. Statistical constraints seems to just compress spatial biases to higher rates of turnover. Geo-wiki
 - But of course these types of data are then dependent on how accurate the statistical data are defining the constraint (cite emperor has no data)



 $^{^6\}mathrm{GLC}\text{-Share}.\ \mathrm{www.glcn.org}$

- 521 commission errors by increasing the number of cover $_{\rm 584}$ 522 classes, or because such landscapes are less spectrally dis- 585 • 523 tinct (12)524
- caveats: Only single country in South Africa. More com- 587 525 mercial farming than many other countries, but results are 588 526 still instructive. Analysis of error as function of landscape 589 527 type suggests that areas where cropland is more mixed with 590 natural vegetation have higher errors. These sorts of land-529 scapes quite common in smallholder-dominated systems, 530 thus suggests that biases may be even higher elsewhere on 591 Materials and Methods 531 the continent.

Implications for understanding global change and policy: 533

Increasing awareness of need to have spatial assessments $^{594}\,\text{Digital RCD Analysis}.$ 535 536 in global change analyses. Do things such as identify areas 537 where yield gaps are high, or how much carbon or biodiversity 595 Appendix: App 1 538 will be lost to changes in land use, in order to try prioritize 539 development (7, 49), or to understand coupled human-social 596 Appendix 540 dynamics, etc.

Our finding suggest: 542

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- Area-based estimates only safe at coarser scales of aggregation for most types of global change analyses, and primarily 544 with constrained products.
- 546 50-100 km scale of aggregation reduces bias sufficiently.
- Not so with unconstrained products
- Assessments of spatial variability unsafe, for all products, 604 548 bar one - finer country-scale product. Here you look at ab- 605 solute bias. This is high in many products even at higher $^{606}_{607}$ 550 scales of aggregation. 551
- This suggests that disaggregation approaches or paint by 552 numbers approaches are nice maps, but can't give clear $_{611}$ guidance about differences between grid cells, even when 612 554 highly aggregated. [work on this] 555
- can lead to misinformed policies 556
 - E.g. Efforts to identify area where yield gaps are most 617 pronounced and/or concentrated are likely to be highly $^{618}_{619}$ misleading, leading to ineffective targeting of resources. 620 Most informative simply to look at these areas at the political boundary resolution
 - Comparing carbon stocks against potential yield for 624 10. tradeoff analysis, which may be done with conservation 626 planning to find areas with high benefit/low-cost. Also 628 misleading.
 - Looking at land availability for cropland or biofuels ex- 631 13. pansion (look at biofuel paper for example)-land might $^{632}_{633}$ not be as available as people think. Can lead to formu- 634 14. lation of bad policy
- Analyses of higher order interactions, biogeochemistry, hu- 637 15. 570 man decision-making, also misleading (maybe pair this 639 571 with yield example). 572
 - Our example here, ET estimates not heavily biased, but ⁶⁴² ¹⁷. in marginal areas of low rainfall some pronounced differ- $^{043}_{644}$ ences. These are areas where irrigation is more common, 645 18. but VIC doesn't simulate this, so absolute bias in those 646 647 19. zones likely to be underestimated, and such regions can 648 have substantial impacts on altering climate (50, 51).
 - Can skew understanding of more advanced attempts to 651 understand the human factors that go into driving agricultural productivity. Examples here

Way forward

Footline Author

- Mixed landscapes increase the chances of omission and 583 For now, use latest generation products fusion products or more detailed country-level products
 - Avoid change detection based on landcover products, e.g. MODIS.
 - But moving forward key will be developing new approaches to map landcover with much greater fidelity, e.g. scaling out approach that led to this dataset, combining with latest computer vision algorithms, etc.

592 Methods. Perhaps it is right SI Materials and Methods.

Describe weighted mean bias reasons.

597 This is an example of an appendix without a title.

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599 References

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