

Constrained Policy Improvement for Efficient Reinforcement Learning*

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Abstract

We propose a policy improvement algorithm for Reinforcement Learning (RL) termed Rerouted Behavior Improvement (RBI). RBI is designed to take into account the evaluation errors of the Q -function. Such errors are common in RL when learning the Q -value from finite experience data. Greedy policies or even constrained policy optimization algorithms that ignore these errors may suffer from an improvement penalty (i.e., a policy impairment). To reduce the penalty, the idea of RBI is to attenuate rapid policy changes to actions that were rarely sampled. This approach is shown to avoid catastrophic performance degradation and reduce regret when learning from a batch of transition samples. Through a two-armed bandit example, we show that it also increases data efficiency when the optimal action has a high variance. We evaluate RBI in two tasks in the Atari Learning Environment: (1) learning from observations of multiple behavior policies and (2) iterative RL. Our results demonstrate the advantage of RBI over greedy policies and other constrained policy optimization algorithms both in learning from observations and in RL tasks.

1 Introduction

While Deep Reinforcement Learning (DRL) is the backbone of many Artificial Intelligence breakthroughs [Silver *et al.*, 2017; OpenAI, 2018 accessed May 2020], factors such as safety and data efficiency may inhibit deployment of RL systems to real-world tasks. DRL is notoriously data and time inefficient – it requires up to billions of history states [Horgan *et al.*, 2018] or weeks of wall-clock time [Hessel *et al.*, 2017] to train to expert level. While it is partially due to the slow training process of deep neural networks, it is also due to inefficient, yet simple to implement, policy improvement routines. For example, an ϵ -greedy policy improvement is known to have a higher regret than other methods such as Upper Confidence Bound (UCB) [Auer *et al.*, 2002]. However, the latter is much more challenging to adjust to a deep learning framework [Bellemare *et al.*, 2016]. This transformation from the countable state space of

bandit and grid-world problems to the uncountable state-space in a DRL framework, calls for efficient improvement methods that fit into existing deep learning frameworks.

For some real-world problems, like autonomous cars [Shalev-Shwartz *et al.*, 2016], safety is a crucial factor. Randomly initialized policies and even an RL algorithm that may suffer from sudden catastrophic performance degradation are both unacceptable in such environments. While policy initialization risks may be avoided with Learning from Demonstrations (LfD) algorithms [Argall *et al.*, 2009], changing the policy to improve performance is still a risky task, mainly since the Q -value of the current policy can only be estimated from the past data. Therefore, for safe RL, it is desirable to design improvement algorithms that model the accuracy of the Q -value evaluation and can mitigate between fast improvement and a safety level [Garcia and Fernández, 2015; Thomas *et al.*, 2015; Pirotta *et al.*, 2013b].

In this work, we propose a policy improvement method that addresses both the sample efficiency of the learning process and the problem of safe learning from incomplete experiences. We start by analyzing the *improvement penalty* of an arbitrary new policy $\pi(a|s)$ based on an estimated Q -function of a past behavior policy $\beta(a|s)$. We find that under a simplified model of learning the Q -values from i.i.d samples, the variance of a potential improvement penalty is proportional to $\frac{|\beta(a|s) - \pi(a|s)|^2}{\beta(a|s)}$. Therefore, we design a constraint, called reroute, which limits this term. We show that finding the optimal policy under the reroute constraint amounts to solving a simple linear program. Instead of optimizing this policy via a gradient descent optimization, we take a different approach and solve it in the non-parameterized space for every new state the actor encounters. To learn the new, improved policy with a parameterized Neural Network (NN), we store the calculated policy into a replay buffer and imitate the actor’s policy with a KL regression.

RBI is designed for safe learning from a batch of experience, yet we show that it also increases data efficiency with respect to a greedy step and other constraints such as the Total Variation (TV) [Kakade and Langford, 2002] and PPO [Schulman *et al.*, 2017]. In fact, it is akin in practice to the forward KL constraint [Vuong *et al.*, 2019], however, unlike the KL constraint, it does not require different scaling for different reward signals, and it is much more intuitive to design. We

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validate our findings both in simple environments such as a two-armed bandit problem with Gaussian distributed reward and also in the Atari Learning Environment.

2 Related Work

Many different algorithms have been suggested to address the problems of efficiency and safety in RL. For safety, [Kakade and Langford, 2002; Pirota *et al.*, 2013a] introduced the concept of constrained policy optimization in RL for guaranteed monotonic improvement. TRPO [Schulman *et al.*, 2015] adopted it to NN parametrized policies, and its successor PPO [Schulman *et al.*, 2017] established better empirical results with a much simpler algorithm. More recent constrained policy iterations are Smoothing Policies [Papini *et al.*, 2019] and optimization via Importance Sampling [Metelli *et al.*, 2018]. However, these algorithms assume that the Q -function is known, and the safety issue arises due to the step size in the gradient optimization. While they provide improvement guarantees when the Q -value is known, they do not address the problem of imperfect Q -value approximation.

Another line of works, Double Q -learning [Hasselt, 2010; Van Hasselt *et al.*, 2016], and its policy gradient variant TD3 [Fujimoto *et al.*, 2018] addressed the errors in the Q -function from a different perspective. It is known that standard Q -learning [Watkins and Dayan, 1992] introduces a bias towards high-value actions; therefore, they use two different estimators of the Q -function to reduce this bias. Still, they do not address other error elements in the Q -value estimator, which result from learning from incomplete, imperfect data.

3 Preliminaries

We consider a model-free RL paradigm for solving Markov Decision Process (MDP) problems [Puterman, 2014] with states $s \in \mathcal{S}$, actions $a \in \mathcal{A}$ and rewards $r \in \mathcal{R}$. Our objective is to learn a policy π which maximizes the expected discounted return, also known as the objective function $J(\pi) = \mathbb{E}[\sum_{k \geq 0} \gamma^k r_k | \pi]$, where $0 < \gamma < 1$ is the discount factor. The value of a state as $V^\pi(s) = \mathbb{E}[\sum_{k \geq 0} \gamma^k r_k | s, \pi]$ is the total discounted reward followed by a visitation at s . Accordingly, the Q -value of a state-action pair is $Q^\pi(s, a) = \mathbb{E}[\sum_{k \geq 0} \gamma^k r_k | s, a, \pi]$. The advantage of an action A^π is the difference between its Q -value and the state's value, i.e. $A^\pi(s, a) = Q^\pi(s, a) - V^\pi(s)$. For convenience, we may simply write π_i to denote $\pi(a_i | s)$ (omitting the state's dependency). In the paper, two important distance functions between policies are discussed. The first is the Total Variation (TV) $\delta(\pi, \pi') = \frac{1}{2} \sum_{a_i} |\pi_i - \pi'_i|$ and the second is the KL divergence $D_{KL}(\pi || \pi') = -\sum_{a_i} \pi_i \log \frac{\pi_i}{\pi'_i}$. These metrics are often used to constrain the updates of a learned policy in RL algorithms [Schulman *et al.*, 2015; Schulman *et al.*, 2017].

4 Rerouted Behavior Improvement

Let us start by examining a single improvement step from a batch of experience of a behavior policy. Define by β the

behavior policy of a dataset \mathcal{D} and by Q^β , and \hat{Q}^β its exact and approximated Q -functions. Theoretically, for an infinite dataset with an infinite number of visitations in each state-action pair, one may calculate the optimal policy in an off-policy fashion [Watkins and Dayan, 1992]. However, practically, one should limit its policy improvement step over β when learning from a realistic finite dataset. To design a proper constraint, we analyze the statistics of the error of our evaluation of \hat{Q}^β . This leads to an important observation: the Q -value has a higher error for actions that were taken less frequently, thus, to avoid the improvement penalty, we must restrict the ratio of the change in probability $\frac{\pi}{\beta}$. We will use this observation to craft the reroute constraint and show that other well-known monotonic improvement methods (e.g., PPO and TRPO) overlooked this consideration. Hence they do not guarantee improvement when learning from a finite experience.

4.1 Soft Policy Improvement

Before analyzing the error statistics, we identify a set of policies that improve β if our estimation of Q^β is exact. Out of this set, we will pick our new policy π . Recall that the most common improvement method is taking a greedy step, i.e., deterministically acting with the highest Q -value action in each state, which is known by the policy improvement theorem [Sutton and Barto, 2017] to improve the policy performance.

It can be readily shown that the policy improvement theorem may be generalized to also include stochastic policies which satisfy $\sum_a \pi(a|s) A^\beta(s, a) \geq 0 \forall s$ where A^β is the advantage function of β . In other words, every policy that increases the probability of taking positive advantage actions over the probability of taking negative advantage actions achieves improvement. Later, we will use the next lemma to show that an RBI iteration improves the previous policy.

Lemma 4.1 (Rank-Based Policy Improvement). *Let $(A_i)_{i=1}^{|A|}$ be an ordered list of the β advantages in a state s , s.t. $A_{i+1} \geq A_i$, and let $c_i = \pi_i / \beta_i$. If for all states $(c_i)_{i=1}^{|A|}$ is a monotonic non-decreasing sequence s.t. $c_{i+1} \geq c_i$, then π improves β (proof in the appendix).*

4.2 Standard Error of the Value Estimation

To provide a statistical argument for the expected error of the Q -function, consider learning \hat{Q}^β with a tabular representation. The Q -function is the expected value of the random variable $z^\pi(s, a) = \sum_{k \geq 0} \gamma^k r_k | s, a, \pi$. Therefore, the Standard Error (SE) of an approximation $\hat{Q}^\beta(s, a)$ for the Q -value with N i.i.d. MC trajectories¹ is

$$\sigma_{\varepsilon(s,a)} = \frac{\sigma_{z(s,a)}}{\sqrt{N_s \beta(a|s)}}, \quad (1)$$

where N_s is the number of visitations in state s in \mathcal{D} , s.t. $N = \beta(a|s)N_s$. Therefore $\sigma_{\varepsilon(s,a)} \propto \frac{1}{\sqrt{\beta(a|s)}}$, and specifically for

¹Notice that MC rollouts from s, a are indeed independent random variables when averaging only over the first occurrences of the state-action pair s, a in each episode.

low frequency actions such an estimation may suffer from very large errors.²

4.3 Policy Improvement in the Presence of Value Estimation Errors

We now turn to the crucial question of what happens when one applies an improvement step with respect to an inaccurate estimation of the Q -function, i.e., \hat{Q}^β .

Theorem 4.2 (The Improvement Penalty). *Let $\hat{Q}^\beta = \hat{V}^\beta + \hat{A}^\beta$ be an estimator of Q^β with an error $\varepsilon(s, a) = (Q^\beta - \hat{Q}^\beta)(s, a)$ and let π be a policy that satisfies lemma 4.1 with respect to \hat{A}^β . Then the following holds*

$$V^\pi(s) - V^\beta(s) \geq -\mathcal{E}(s) = -\sum_{s'|s} \rho^\pi(s'|s) \sum_{a \in \mathcal{A}} \varepsilon(s', a) (\beta(a|s') - \pi(a|s')), \quad (2)$$

where $\mathcal{E}(s)$ is called the improvement penalty and $\rho^\pi(s'|s) = \sum_{k \geq 0} \gamma^k P(s \xrightarrow{k} s' | \pi)$ is the unnormalized discounted state distribution induced by policy π (proof in the appendix).

Since $\varepsilon(s', a)$ is a random variable, it is worth considering the variance of $\mathcal{E}(s)$. Define each element in the sum of Eq. (2) as $x(s', a; s) = \rho^\pi(s'|s) \varepsilon(s, a) (\beta(a|s') - \pi(a|s'))$. The variance of each element is therefore

$$\sigma_{x(s', a; s)}^2 = (\rho^\pi(s'|s))^2 \sigma_{\varepsilon(s', a)}^2 (\beta(a|s') - \pi(a|s'))^2 = \frac{(\rho^\pi(s'|s))^2 \sigma_{z(s', a)}^2 (\beta(a|s') - \pi(a|s'))^2}{N_{s'} \beta(a|s')}.$$

To see the need for the reroute constraint, we can bound the total variance of the improvement penalty

$$\sum_{s', a} \sigma_{x(s', a; s)}^2 \leq \sigma_{\mathcal{E}(s)}^2 \leq \sum_{s', a, s'', a'} \sqrt{\sigma_{x(s', a; s)}^2 \sigma_{x(s'', a'; s)}^2},$$

where the upper bound is due to the Cauchy-Schwarz inequality, and the lower bound follows from the fact that $\varepsilon(s, a)$ elements have a positive correlation (as reward trajectories overlap).

Hence, it is evident that the improvement penalty can be enormous when the term $\frac{|\beta - \pi|^2}{\beta}$ is unregulated and even a single mistake along the trajectory, caused by an unregulated element, might severely hurt the performance. However, by using the reroute constraint, which tames each of these terms, we can bound the variance of the improvement penalty.

While we analyzed the error for independent MC trajectories, a similar argument also holds for Temporal Difference (TD) learning [Sutton and Barto, 2017]. [Kearns and Singh, 2000] studied “bias-variance” terms in k -steps TD learning of the value function. Here we present their results for the Q -function error with TD updates. For any $0 < \delta < 1$ with

²Note that even for deterministic environments, a stochastic policy inevitably leads to $\sigma_{z(s, a)} > 0$.

probability at least $1 - \delta$, and a number t of iterations through the data for the TD calculation, the maximal error term abides

$$\begin{aligned} \varepsilon(s, a) &\leq \max_{s, a} |\hat{Q}^\beta(s, a) - Q^\beta(s, a)| \\ &\leq \frac{1 - \gamma^{kt}}{1 - \gamma} \sqrt{\frac{3 \log(k/\delta)}{N_s \beta(a|s)}} + \gamma^{kt}. \end{aligned} \quad (3)$$

While the “bias”, which is the second term in (3), depends on the number of iterations through the dataset, the “variance”, which is the square of the first term in (3), is proportional to $\frac{1}{\beta(a|s)N_s}$, therefore bounding the ratio $\frac{|\beta - \pi|^2}{\beta}$ also bounds the improvement penalty for TD learning.

4.4 The Reroute Constraint

In order to confine the ratio $\frac{|\beta - \pi|^2}{\beta}$, we suggest limiting the improvement step to a set of policies based on the following constraint.

Definition 4.1 (Reroute Constraint). *Given a policy β , a policy π is a reroute(c_{\min}, c_{\max}) of β if $\pi(a|s) = c(s, a)\beta(a|s)$ where $c(s, a) \in [c_{\min}, c_{\max}]$. Further, note that reroute is a subset of the TV constraint with $\delta = \min(1 - c_{\min}, \max(\frac{c_{\max} - 1}{2}, \frac{1 - c_{\min}}{2}))$ (proof in the appendix).*

With reroute, each element in the sum of Eq. (2) is proportional to $\sqrt{\beta(a|s)}|1 - c(s, a)|$ where $c(s, a) \in [c_{\min}, c_{\max}]$.

Let us now consider other popular constraints. Clearly, with TV $\delta \geq \frac{1}{2} \sum_i |\beta_i - \pi_i|$ the ratio $\frac{|\beta - \pi|^2}{\beta}$ is uncontrolled since actions with a zero probability may increase their probability up to δ . For the PPO constraint, we prove in the appendix that it does not force any constraint on the ratio $\frac{|\beta - \pi|^2}{\beta}$ and, moreover, its optimal solution is non-unique.

Next, there are two possible KL constraints, forward KL $D_{KL}(\pi || \beta) \leq \delta$ and backward KL $D_{KL}(\beta || \pi) \leq \delta$. The authors in [Vuong et al., 2019] have shown that the non-parametric solution for the backward constraint, which is implemented in TRPO, is $\pi(a|s) = \frac{\beta(a|s)\lambda(s)}{\lambda'(s) - A^\beta(s, a)}$ where λ, λ' are chosen such that the KL constraint is binding. However, the backward KL does not restrict the ratio $\frac{|\beta - \pi|^2}{\beta}$ simply because actions with zero behavioral probabilities, i.e. $\beta_i = 0$, do not contribute to the constraint (see appendix for a simple example). On the other hand, the forward KL constraint with its non-parametric solution of $\pi(a|s) = \frac{\beta(a|s)}{Z_\lambda(s)} e^{A^\beta(s, a)/\lambda(s)}$ indeed bounds the $\frac{|\beta - \pi|^2}{\beta}$ ratio since $\beta_i = 0$ forces $\pi_i = 0$. However, this bound depends on the specific size of the advantages and it differs from state to state, hence it requires prior knowledge of the rewards or alternatively inferring λ from the stochastic data (which is another source for errors).

4.5 Maximizing the Improvement Step under the Reroute Constraint

We now turn to the problem of maximizing the objective function $J(\pi)$ under the reroute constraint and whether such maximization improves the previous policy. To do so, we may maximize the advantage of π over β which equals

Algorithm 1 Max-Reroute

Require: $s, \beta, A^\beta, (c_{\min}, c_{\max})$ $\tilde{\mathcal{A}} \leftarrow \mathcal{A}$ $\Delta \leftarrow 1 - c_{\min}$ $\pi(a|s) \leftarrow c_{\min}\beta(a|s) \forall a \in \mathcal{A}$ **while** $\Delta > 0$ **do** $a = \arg \max_{a \in \tilde{\mathcal{A}}} A^\beta(s, a)$ $\Delta_a = \min\{\Delta, (c_{\max} - c_{\min})\beta(a|s)\}$ $\tilde{\mathcal{A}} \leftarrow \tilde{\mathcal{A}}/a$ $\Delta \leftarrow \Delta - \Delta_a$ $\pi(a|s) \leftarrow \pi(a|s) + \Delta_a$ **end while****return** $\{\pi(a|s), a \in \mathcal{A}\}$

to $J^A(\pi, \beta) = \mathbb{E}_{s \sim \pi}[\sum_a \pi(a|s)A^\beta(s, a)]$ [Schulman *et al.*, 2015]. Maximizing J^A without generating new trajectories of π is a hard task since the distribution of states induced by the policy π is unknown. Therefore, one usually resorts to policy gradient techniques which optimize a surrogate off-policy objective function $J^{OP}(\pi, \beta) = \mathbb{E}_{s \sim \beta}[\sum_a \pi(a|s)A^\beta(s, a)]$. However, to avoid large state distribution shifts, this approach can only be applied when the behavior policy is relatively closed to the new policy [Sutton *et al.*, 2000; Schulman *et al.*, 2015].

Here we suggest an alternative: instead of optimizing a parametrized policy that maximizes J^{OP} , the actor (i.e., the agent that interacts with the MDP environment) may ad hoc calculate a non-parametrized policy that maximizes the improvement step $\sum_a \pi(a|s)A^\beta(s, a)$ (i.e., the argument of the $J^A(\pi, \beta)$ objective) for each different state. This method directly maximizes the J^A objective since the improvement step is independent between states. Therefore, it lifts the requirement for a small state distribution shift between β and π .

Non-parametric maximization bears another important advantage. Contrary to policy gradient methods where the optimization may fail to converge to a global maximum (due to sub-optimal optimization routines), it is possible to design algorithms that are guaranteed to maximize the objective under the constraint. For example, for the reroute constraint, solving the non-parametrized problem amounts to solving the following simple linear program for each state

$$\begin{aligned} & \text{Maximize: } (A^\beta)^T \pi \\ & \text{Subject to: } c_{\min}\beta \leq \pi \leq c_{\max}\beta \\ & \text{And: } \sum \pi_i = 1, \end{aligned} \quad (4)$$

where π, β and A^β are vector representations of $(\pi(a_i|s))_{i=1}^{|\mathcal{A}|}$, $(\beta(a_i|s))_{i=1}^{|\mathcal{A}|}$ and $(A^\beta(s, a_i))_{i=1}^{|\mathcal{A}|}$ respectively. While it may be solved with the Simplex algorithm [Vanderbei and others, 2015], we present here a straightforward solution, termed Max-Reroute (Alg. 1). Max-Reroute is a special case of the extended value iteration with the Bernstein bound [Dann and Brunskill, 2015; Fruit *et al.*, 2017]. Similar to Max-Reroute, one may derive other algorithms that maximize other constraints (see Max-TV and Max-PPO in the appendix). We will use these algorithms as baselines for the performance of the reroute constraint.

Notice that Max-Reroute, Max-TV and Max-PPO satisfy the conditions of lemma 4.1. Therefore they always improve the previous policy, and hence, at least for a perfect approximation of Q^β , they are guaranteed to improve the performance. In addition, they all use only the action ranking information to calculate the optimized policy. We postulate that this trait makes them more resilient to value estimation errors. This is in contrast to policy gradient methods, which optimize the policy according to the magnitude of the advantage function.

5 Two-armed Bandit with Gaussian Distributed Rewards

To gain some insight into the nature of the RBI step, we begin by examining it in a simplified model of a two-armed bandit with Gaussian distributed rewards [Krause and Ong, 2011]. To that end, define the reward of taking action a_i as $r_i \sim \mathcal{N}(\mu_i, \sigma_i^2)$ and let action a_2 be the optimal action s.t. $\mu_2 \geq \mu_1$. Let us start by considering the regret of a single improvement step from a batch of transition samples. In this case, the regret is defined as

$$R^\pi = \mu_2 - V^\pi = \mu_2 - \sum_{i=1,2} \mathbb{E}[\pi(a_i)r_i]$$

Specifically, we are interested in the difference between the behavior policy regret and the modified policy regret, i.e. $R^\beta - R^\pi$, which is equal to

$$R^\beta - R^\pi = P(I)V_I^\pi + (1 - P(I))V_{\bar{I}}^\pi - V^\beta$$

where I is an indicator of the clean event when $\hat{r}_2 > \hat{r}_1$ (where \hat{r}_i is the empirical mean of r_i over the batch data). Since \hat{r}_1 and \hat{r}_2 have Gaussian distributions, we can easily calculate $P(I)$. In Figure 1 we plot the curves for $\mu_1 = -1$ and $\mu_2 = 1$ for a different number of batch sizes and different variances. As a baseline we plot the difference in regret for a greedy step. First, we see that for poor behavior policies s.t. $\beta(a_2) \leq \beta(a_1)$, it is better to make a greedy step. This is because the suboptimal action has a sufficiently accurate estimation. However, for good behavior policies s.t. $\beta(a_2) > \beta(a_1)$ (which is generally the case when learning from demonstrations and even in RL after the random initialization phase), the greedy regret grows significantly s.t. it is better to stick with the behavior policy. Intuitively, when the behavior policy reaches the optimum, an overestimation of \hat{r}_1 triggers a bad event \bar{I} which leads to a significant degradation. On the other hand, an RBI step is safe s.t. it always has a lower regret than β .³ In addition, its regret is lower than the greedy regret for good behavior policies.

To find out how RBI performs in an iterative RL process we continue with the bandit example, but now we consider the learning curve of off-policy learning where the behavior policy is mixed with a fixed exploration parameter, i.e. $\beta(a) = \pi(a)(1 - \varepsilon) + \frac{\varepsilon}{n_a}$ (where n_a is the number of actions and $\varepsilon = 0.1$). The Q -function is learned with $Q^\pi(a) = (1 - \alpha)Q^\pi(a) + \alpha r$, where α is a learning rate, possibly decaying over time. We evaluate several constrained policies: (1) RBI

³Note that a choice of too large c_{\max} is not safe, specifically $c_{\min} = 0$, and $c_{\max} \rightarrow \infty$ converges to the greedy step.

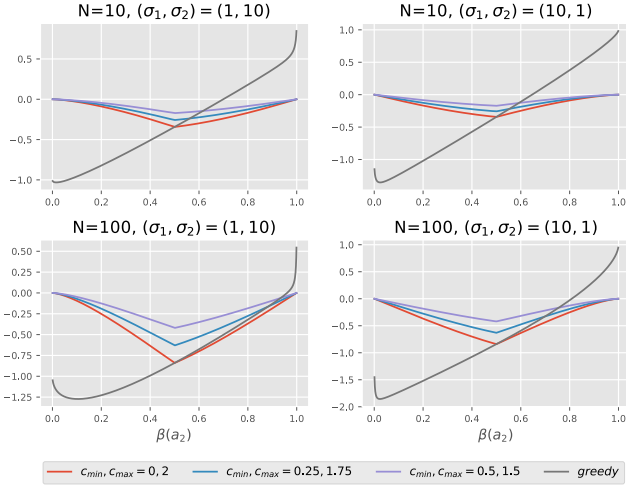


Figure 1: The regret with respect to a past behavior policy β . A positive number means that β has a higher value than π

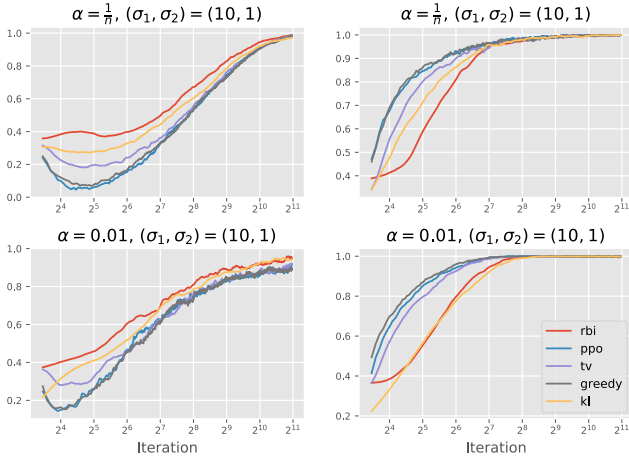


Figure 2: Different constrained policies’ performances in a two-armed bandit with Gaussian distributed reward.

with $(c_{\min}, c_{\max}) = (0.5, 1.5)$; (2) PPO with $\varepsilon = 0.5$; (3) TV with $\delta = 0.25$; (4) greedy step; and (5) forward KL with $\lambda = 1$. RBI, TV and PPO were all maximized with our maximization algorithms (without gradient ascent). To avoid absolute zero probability actions, we clipped the policy such that $\pi(a_i) \geq 10^{-3}$. In addition we added 10 random samples at the start of the learning process. The learning curves are plotted in Figure 2.

The learning curves exhibit two different patterns. For the scenario of $\sigma_1 > \sigma_2$, rapid convergence of all policies was obtained (note the x-axis logarithmic scale). Intuitively, when better action has low variance, it is easy to discard the worse action by choosing it and rapidly improving its value estimation and then switching to the favorable action. On the other hand, for the case of $\sigma_1 < \sigma_2$, it is much harder for the policy to improve the estimation of the favorable action after committing to the worse action. We see that RBI defers early commitment, and while it slightly reduces the rate of convergence in the

easier scenario, it significantly increases the data efficiency in the harder one. We postulate that the harder scenario is also more prevalent in real-world problems where, usually, one must take a risk to get a big reward (where avoiding risks significantly reduces not only the reward variance but also the expected reward).

An interesting distinction is between the ideal learning rate (LR) of $\alpha = \frac{1}{n}$ and a constant rate of $\alpha = 0.01$. In the ideal LR case, the advantage of RBI and KL is reduced over time. This is obvious since an LR of $\alpha = \frac{1}{n}$ takes into account the entire history. As such, for a large history and after a large number of iterations, there is no need for a policy that learns well from a finite dataset. On the other hand, there is a stable advantage of RBI and KL for a fixed LR as a fixed LR does not correctly weight all the transition samples. Notice that in a larger than 1-step MDP, it is unusual to use an LR of $\frac{1}{n}$ since the policy changes as the learning progresses, therefore, usually, the LR is fixed or decays over time (but not over state-visitations). Hence, we expect a positive advantage for RBI over greedy steps during the entire training process.

6 Learning to Play Atari by Observing Human Players

In section 4, the reroute constraint was derived for learning from a batch of transition samples of a single behavior policy β and a tabular value and policy parametrization. In this section, we empirically extend our results to a NN parametric form (both for value and policy) and a dataset generated by multiple policies $\{\beta_i\}$. To that end, we use a crowdsourced dataset of 4 Atari games (SpaceInvaders, MsPacman, Qbert, and Montezuma’s Revenge) [Kurin *et al.*, 2017], where each game has roughly 1000 recorded episodes. Such a dataset of observations is of particular interest since it is often easier to collect observations than expert demonstrations. Therefore, it may be practically easier to initialize an RL agent with learning from observations than to generate trajectories of a single expert demonstrator.

For this purpose, we aggregated all trajectories into a single dataset and estimated the average policy β as the average behavior of the dataset. Practically, when using a policy network, this sums to minimizing the Cross-Entropy loss between the $\beta_\theta(\cdot|s)$ and the empirical evidence (s, a) as done in classification problems. To estimate the Q -value of β we employed a Q -network in the form of the Dueling DQN architecture [Mnih *et al.*, 2015; Wang *et al.*, 2015] and minimized the MSE loss between Monte-Carlo reward trajectories $\sum_{k \geq 0} \gamma^k r_k$ and the $Q^\beta(s, a)$ estimation. Note that this does not necessarily converge to the true Q -value of β (since the trajectories were generated by the behavior policies $\{\beta_i\}$), but it empirically provides a close estimation with a small error.

Given our estimations of β and Q^β , we applied several improvement steps and evaluated their performance. For the RBI, TV, and greedy steps, we calculated the improved policy π in the non-parametric space (i.e., during evaluation) with Max-Reroute and Max-TV. For the PPO step we applied an additional gradient ascent optimization step and calculated the PPO policy. As an additional baseline, we implemented the DQfD algorithm [Hester *et al.*, 2018].

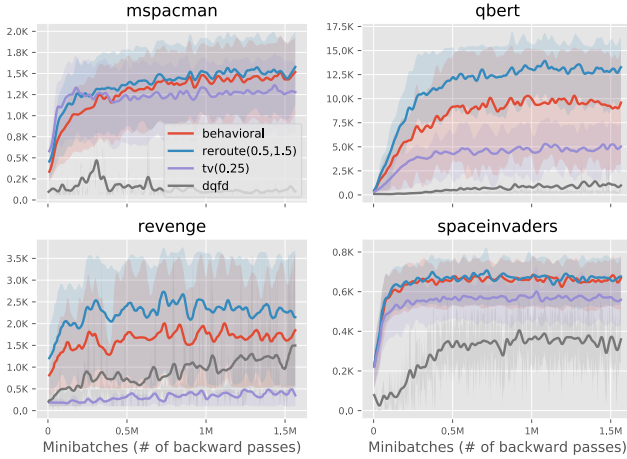


Figure 3: Learning to play Atari from a dataset of human players: Learning curves.

Method	Pacman	Qbert	Revenge	SI
Humans	3024	3401	1436	634
Behavioral	1519	8562	1761	678
RBI(0.5, 1.5)	1550	12123	2379	709
RBI(0.25, 1.75)	1638	13254	2431	682
RBI(0, 2)	1565	14494	473	675
TV(0.25)	1352	5089	390	573
PPO(0.5)	1528	14089	388	547
DQfD	83	1404	1315	402

Table 1: Learning to play Atari from a dataset of human players: Final scores table

First, we found out that behavioral cloning, i.e., merely playing with the calculated average behavior β , generally yielded good results with the exception of MsPacman, which is known to be a harder game (see a comparison of human and DQN scores in [Mnih *et al.*, 2015]). For Qbert, the behavioral score was much better than the average score, and we assume that this is because good episodes tend to be longer in Qbert. Thus, their weight in the average behavior calculation is higher.

We evaluated Max-TV with $\delta = 0.25$ since it encapsulates the *reroute*(0.5, 1.5) region. However, unlike *reroute*(0.5, 1.5), a TV constrained update obtained lower performance than the behavioral cloning in all games. At first glance, this may be surprising evidence, but it is expected after analyzing Eq. (2). Only a single state with a bad estimation along the trajectory is required to reduce the overall score significantly. On the other hand, *reroute*(0.5, 1.5) always increased the behavioral score and provided the overall best performance.

While PPO with $\varepsilon = 0.5$ generally scored better than TV, we noticed that in two games, it reduced the behavioral score. The final results (see Table 1) showed similarity between *PPO*(0.5) and *reroute*(0, 2). This indicates that PPO tends to settle negative advantage action to zero probability in order to avoid the negative PPO penalty. Empirically, this also indicates that it is important to set $c_{\min} > 0$ to avoid *catastrophic*

forgetting which occurs when the probability of a good action is reduced to zero due to value estimation errors. Finally, we observed a significantly lower score of the DQfD algorithm. DQfD uses the demonstrations data to learn a policy with an almost completely off-policy algorithm (it adds a regularization term that should tie the learned policy to the expert behavior, but its effectiveness depends on the Q -value magnitude). This strengthens our assertion that when learning from a fixed size of transition samples, the calculated policy must be constrained to the behavior policy presented in the data.

7 Iterative RL with RBI

We now turn to the implementation of RBI learning in an iterative RL setting in the Atari environment without utilizing any prior human demonstrations. We adopted a distributed learning setting with multiple actors and a single learner process, similar to the setting of Ape-X [Horgan *et al.*, 2018]. However, contrary to the Ape-X algorithm, which learns only a single Q -value network (and infers the policy with a greedy action selection), we learned side-by-side two different networks: (1) a Q -value network, termed Q -net and denoted Q_{ϕ}^{π} ; and (2) a policy network termed π -net and denoted π_{θ} .

In this experiment we attempt to verify: (1) whether RBI is a good method in DRL also for a better final performance (a tabular example of RL with RBI was discussed in section 5); and (2) whether our approach of solving for the optimal policy in the non-parametrized space as part of the actor’s routine can be generalized to iterative RL. Recently, [Vuong *et al.*, 2019] developed a framework of constrained RL where they generate samples with a policy π_{θ_k} (where θ_k is the set of network parameters in the k -th learning step), and in the learner process, they calculate an improved non-parameterized policy π under a given constraint and learn the next policy $\pi_{\theta_{k+1}}$ by minimizing the KL distance $D_{KL}(\pi_{\theta_{k+1}}, \pi)$.

We adopted a slightly different approach. Instead of calculating the non-parameterized policy in the learner process, each actor loads a stored policy π_{θ_k} and calculates the non-parameterized optimal policy π as part of the actor routine while interacting with the environment and generating its trajectories. The optimized policy for each new state is then stored to a replay buffer and executed by the actor (after mixing with a small random exploration). The learner process learns to imitate the optimized policy by minimizing the loss $D_{KL}(\pi, \pi_{\theta_{k+1}})$. This approach has several additional benefits:

1. The learner is not required to calculate the optimized policy; therefore, the rate of processing mini-batches of transitions increases. This rate is generally the bottleneck of the wall clock time of the process.
2. The Q -net estimates the value of the π -net policy (i.e., the past policy), contrary to [Vuong *et al.*, 2019] where the Q -net estimates the value of the past policy, but the π -net is the future policy. This improves the value estimation since π -net is used to calculate the target value.
3. The executed policy π is the optimal solution of the constrained optimization in Eq. (4), unlike policy gradient iteration, which gradually approaches the optimal solution.

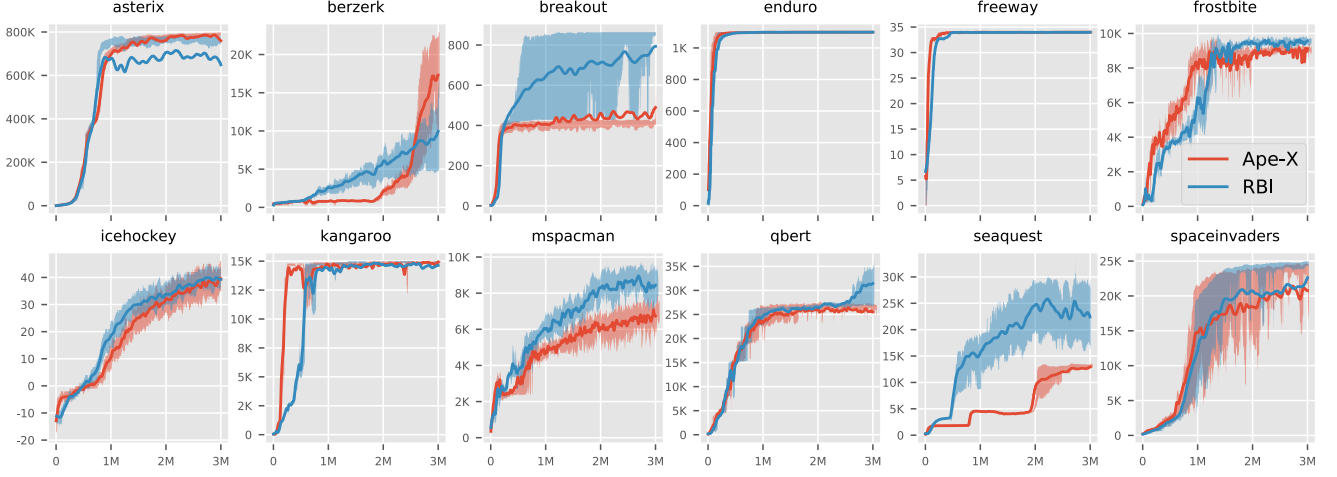


Figure 4: Performance curves of 12 Atari games over 3.125M training steps. The second and third quartiles are shadowed.

Algorithm 2 RBI learner

Require: $\mathcal{D} = \{(s_i, a_i, \pi_i, r_i), \dots\}$

repeat

$B \leftarrow \text{PriorityBatchSample}(\mathcal{D}, N)$

$\pi_{\theta_k} = \pi\text{-net}(s; \theta_k)$

$Q_{\phi_k}^\pi = Q\text{-net}(s, a; \phi_k)$

Calculate a target value with a target network:

$R_i = \sum_{t=1}^n \gamma^t r_{i+t} + \gamma^n \sum_{a_j} \pi_{\bar{\theta}}(a_j | s_{i+n}) Q_{\bar{\phi}}^\pi(s_{i+n}, a_j)$

$\mathcal{L}^\pi(\pi_{\theta_k}) = \frac{1}{N} \sum_i D_{KL}(\pi_i, \pi_{\theta_k, i})$

$\mathcal{L}^q(Q_{\phi_k}^\pi) = \frac{1}{N} \sum_i (R_i - Q_{\phi_k, i}^\pi)^2$

$\theta_{k+1} = \theta_k - \alpha \nabla_{\theta} \mathcal{L}^\pi(\pi_{\theta_k})$

$\phi_{k+1} = \phi_k - \alpha \nabla_{\phi} \mathcal{L}^q(Q_{\phi_k}^\pi)$

until termination

return θ, ϕ

Algorithm 3 RBI actor

reset the MDP and generate s_0

repeat

$\pi_{\theta} = \pi\text{-net}(s_i; \theta)$

$Q_{\phi}^\pi = Q\text{-net}(s_i, \cdot; \phi)$

$\pi = \text{MaxRoute}(\pi_{\theta}, s_i, Q_{\phi}^\pi)$

Add exploration: $\beta = \pi(1 - \varepsilon) + \frac{\varepsilon}{n_a}$

$a_i = \text{Sample}(\beta)$

executed a_i and obtain a new state s_{i+1} and reward r_i

Add to dataset $\mathcal{D} += \{(s_i, a_i, \pi_i, r_i), \dots\}$

until termination

As stated in the previous experiment, setting $c_{\min} > 0$ is important in avoiding catastrophic forgetting, and choosing too high a c_{\max} can lead to greedy-like improvement steps (see also Fig. 1). Following these observations, we set $(c_{\min}, c_{\max}) = (0.1, 2)$, which we found to balance between safety and efficiency. We also found that it is better to mix the RBI solution with a small amount of a greedy pol-

icy for a faster recovery of actions with near-zero probability. Therefore, the actor policy was

$$\pi = (1 - c_{\text{greedy}})\pi^{\text{rbi}} + c_{\text{greedy}}\pi^{\text{greedy}},$$

with $c_{\text{greedy}} = 0.1$. The final algorithms for the learner and actors are presented in Algorithms 2 and 3.

We evaluated RBI and the Ape-X baseline over a set of 12 Atari games with a varying range of difficulty. As an external baseline, we compared our results to the Rainbow score [Hessel *et al.*, 2017]. For a fair comparison, we used a batch size of 128 and capped the learning process to 3.125M backward passes. This is identical to the number of different states that were processed by the network in Rainbow (12.5M backward passes with a batch of 32). Altogether, RBI provided better policies in 7 out of 11 environments with respect to our Ape-X implementation and in 9 out of 11 environments with respect to the Rainbow score (all tied in Freeway). See Table 2 and the extended results section in the appendix. In some games (e.g., Qbert), RBI improved its policy while Ape-X converged to a steady policy. We postulate that with NN parametrization, taking greedy steps may lead to faster convergence of the nets since the diversity of actions is much lower. Generally, high diversity, i.e., a higher entropy policy, is known to be beneficial for exploration [Haarnoja *et al.*, 2018], and indeed, we noticed that RBI learns hard exploration tasks faster, like oxygen replenish in Seaquest. Another interesting game is Berzerk; in this game, while RBI was more efficient during the majority of the learning process and had lower regret (i.e., minus the area under the curve), the Q -learning achieved a higher final score. We found out that due to the deterministic nature of the ALE, the deterministic greedy policy found a better strategy near the end of the learning process.

8 Conclusions

We introduced a constrained policy improvement method, termed RBI, designed to generate safe policy updates in the presence of common estimation errors of the Q -function. In

Learning from Observation settings, where one has no access to new samples and off-policy RL fails, the RBI update can safely improve upon naive behavioral cloning. In addition to safety, we found out that the RBI updates are more data-efficient than greedy and other constrained policies in training RL agents. We validated our findings both in a simple two-armed bandit problem and in the Atari domain. To train parametrized policies with the RBI updates, we designed a two-phase method: an actor solves a non-parametrized constrained optimization problem (Eq. (4)) while a learner imitates the actor’s policy with a parametrized network.

Game	RBI	Ape-X	Rainbow
Asterix	838,018.3	926,429.2	428,200.3
Berzerk	12,159.3	43,867.7	2545.6
Breakout	780.4	515.2	417.5
Enduro	2260.9	2276.1	2,125.9
Freeway	34.0	34.0	34.0
Frostbite	9,655.0	8,917.3	9,590.5
IceHockey	40.4	39.9	1.1
Kangaroo	14,426.7	14,897.5	14,637.5
MsPacman	8,193.9	6,401.8	5,380.4
Qbert	32,894.2	26,127.5	33,817.5
Seaquest	26,963.7	12,920.7	15,898.9
SpaceInvaders	45,155.8	40,923.4	18,729.0

Table 2: Final scores table

A Supplementary Material

The appendix and the source code for the Atari experiments are found at github.com/eladsar/rbi/tree/rbi.

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