



ARPA RECOVERY PLAN PERFORMANCE REPORT

County of Santa Barbara

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Executive Summary

The County of Santa Barbara will be receiving a total of \$86.7 million through the State and Local Fiscal Recovery Fund (SLFRF) component of the American Rescue Plan Act (ARPA). The funds will be allocated to the County in two equal tranches; the first \$43.3 million in FY 2021-22 and the second in FY 2022-23. The purpose of this report is to provide the details of funds obligated or spent prior to July 31, 2021 in addition to an overview of the County's plans for further discussion and areas of focus for use of the funds to promote a response to the pandemic and economic recovery. For this period, the County obligated funding to several projects totaling \$18.2 million. The balance of available funding, totaling \$68.5 million, will be allocated prior to December 31, 2024.

On June 1, 2021, in advance of the FY 2021-22 budget adoption hearings, the County of Santa Barbara Board of Supervisors ("the Board") received a preliminary report from staff on eligibility requirements and potential uses of the County's \$43.3 million tranche 1 SLFRF funding allocation. The funds were included in the County's Recommended FY 2021-22 Budget but not yet allocated to specific projects or services. The June 1 report included recommendations on projects under both "restricted" (i.e., response and recovery efforts directly related to the pandemic and its effects on the community) and "discretionary" (i.e., revenue replacement) funding categories. At that time, the allocation for discretionary projects via lost revenue replacement was estimated at \$18 million, with the remaining \$25.3 million of tranche 1 in the restricted category.

Projects funded prior to July 31, 2021, totaling \$18.2 million, include:

- **Homeless shelter acquisition** for \$7,000,000
- **Mental health services** for \$1,500,000
- **Community Resource Recovery Hub** for \$200,000
- **Ventilation improvements** for \$700,000
- **Estimated revenue replacement - various government services projects** for \$8,800,000

The Board provided direction to fund the critical projects listed above and deferred further allocations to after the issuance of final guidance by the Treasury Department in the fall. Additionally, the Board requested more information and workshop discussions related to childcare, broadband, workforce housing and a Health and Human Services Recovery Plan that was being developed. These specific discussions were held over the subsequent few months, followed by a public discussion in October 2021 that resulted in further allocation of tranche 1 funds for the FY 2021-22 budget, as well as a portion of tranche 2 funds that will be included in the FY 2022-23 budget.

The County continues to be challenged by a delay in final guidance and complex reporting requirements from the U.S. Treasury, leading to more questions than answers from municipalities on the use of these funds. While these challenges have slowed actual spending, it has allowed time for programs and projects countywide to be thoughtfully considered for the needs and recovery of the community.

One area that final guidance will be most critical to the future consideration of the ARPA funds is related to the calculation of revenue replacement or “lost” revenue. Since the June 1 Board discussion, more information on a specific methodology of calculation was released, which impacted the County’s initial estimate of \$18 million. After seeking clarification from the Treasury Department, staff provided a final determination of lost revenue at \$26.6 million.

As indicated above, \$18.2 million of the County’s tranche 1 allocation was obligated by the Board through July 31, 2021. The County’s Recovery Plan Performance Report (Recovery Plan) is a living document and will continue to be updated following release of Treasury’s final rule and as funding is further considered and allocated by the Board. The subsequent annual Recovery Plan, due for submission on August 31, 2022, will include a progress update on currently funded projects, as well as information on projects funded subsequent to July 31, 2021.

Uses of Funds

During this reporting period, the County focused on the first tranche of \$43.3 million in ARPA funds that are included in the Recommended FY 2021-22 Budget. Based on the interim guidance, the County Executive Office recommended that the funds be divided into the following two categories: restricted or discretionary. On June 1, 2021, the Board identified \$18.2 million in projects and programs that each fell into one of these categories. The remaining balance of \$25.1 million was not allocated and would be considered by the Board in October 2021.

The two categories totaling \$43.3 million are as follows:

Restricted ARPA funding: Approximately \$16.7 million is for response and recovery efforts directly related to the public health emergency and its effect on our communities. Funding allocated in this category is in the County’s FY 2021-22 budget, of which \$9.4 million was allocated to specific uses within the reporting period. Staff developed a [Health & Human Services Recovery Plan](#) of eligible services and expenditures to ensure the County of Santa Barbara can recover in a way that is sustainable, resilient, inclusive, and equitable, by addressing a variety of individual and community health impacts of COVID-19, including physical, psycho-social, socio-economic, and institutional/structural effects. Upon the release of the Treasury Department’s final guidance, the County Executive Office, in conjunction with the Auditor-Controller’s Office and the County’s external auditors as required, will review the proposed uses to ensure that they are consistent with the final guidance.

Uses of Restricted ARPA Funds

(1) Response to Public Health Emergency

Mitigating the impact of COVID-19 continues to require an unprecedented public health response, including resources for provision of care for those impacted by the virus and for services to address disparities in public health that have been exacerbated by the pandemic. Local governments may use funding to address a broad range of public health needs across COVID-19 mitigation and recovery,

medical expenses, behavioral healthcare, and public health resources, including the expansion of services to underserved and vulnerable populations. In addition to vaccinations, medical expenses, testing, contact tracing, and isolation or quarantine, funding can help support enhancement of healthcare facilities capacity, public health data systems, a wide variety of behavioral health services, and capital investments in public facilities to meet pandemic operational needs, among other categories.

As part of the response effort, funds can be used to reimburse the County for eligible costs, including staff time coded to the emergency in public health and public safety capacities; public communications costs associated with operating the Public Health Department's Department Operations Center (DOC), the County's Emergency Operations Center (EOC) and the Joint Information Center (JIC); as well as curating and distributing timely updates to the public via the Public Health information portal, the Santa Barbara County Recovers website, social media, media relations, and direct community outreach materials. Staff is compiling an inventory of eligible costs and will return to the Board with updates on expenditure reimbursement.

(2) Services to Disproportionately Impacted Communities

Use of funds to support services to disproportionately impacted communities is currently being evaluated by staff as part of the Health & Human Services Recovery Plan and may include, but is not limited to, the following:

1. Expansion of behavioral health services and programs to assist community recovery from the impacts of the pandemic;
2. Implementation of interim and long-term solutions for housing relief and sustainability, focused specifically on keeping people housed and avoiding evictions, providing emergency housing for vulnerable populations, deploying strategies to address homeless encampments, expanding the availability of permanent supportive housing opportunities, and enhancing our community outreach efforts to ensure all unsheltered persons have access to comprehensive case management services;
3. Addressing the economic impacts realized as a result of the pandemic;
4. Improving access to community services, especially to the underserved/under-resourced in order to help bridge the digital divide;
5. Offsetting staffing, operational impacts, and facility modifications incurred or to be incurred by County departments as a direct result of the public health emergency;
6. Enhancing the County's community engagement, communications and data transparency efforts; and
7. Enhancing community access to open space, parks and recreation to build stronger neighborhoods and address health disparities.

As part of the June 1, 2021, discussion, the Community Services Department identified the opportunity to acquire an existing facility within Isla Vista to provide temporary emergency shelter beds. The Board approved an allocation of \$7 million in ARPA funding to purchase and renovate the facility to meet sheltering requirements. The Phase II Community Action Plan to Address Homelessness, adopted by the Board on February 23, 2021, identifies the need for an additional 369 temporary beds in South

County. Given the increasing number of unsheltered persons during the current public health emergency, additional shelter beds are desperately needed to address public health and safety concerns in the surrounding area. ARPA provides eligibility for funding to aid disproportionately impacted populations and communities, including programs and services that address housing insecurity, lack of affordable housing, or homelessness.

State ESG-CV and HHAP Round 1 funding was used to supplement purchase of the El Colegio facility and mitigate the impact of COVID-19 for people experiencing homelessness through essential services and shelter operations, supporting the cost of services and operations, job order contracts, and projected lease payment and deposit as a navigation center model, totaling up to \$891,350. If additional federal or State funding becomes available to support the property acquisition, such as Project Homekey funding for which the County is applying, the SLFRF funding allocated to this property acquisition will be repurposed for ongoing operational costs.

(3) Negative Economic Impacts and Evaluation and Data Analysis

On June 1, the Board allocated \$200,000 towards economic support to develop a resource center or hub to assist businesses and the County to identify resources at the federal, State and local level that are available for recovery. Additionally, funding towards studies related to local child care needs, comprehensive economic development strategies, broadband gaps and workforce housing needs are alternatives to assessing the County's need for more investment in these areas. Funds may also be used for the costs of consultants to support effective management and oversight, including consultation for ensuring compliance with legal, regulatory, and other requirements related to ARPA funds.

(4) Infrastructure

The County is in the process of identifying projects for qualification under Clean Water and Broadband opportunities in Qualifying Census Tracts and other areas. A gap analysis study related to regional broadband is also being explored.

Discretionary ARPA funding: Approximately \$18 million to replace "general revenues", as defined by the interim guidance, lost as a result of the emergency, was estimated to be available as of the June 1, 2021 discussion. Subsequent review by the Auditor-Controller determined the final amount of lost revenues, according to Treasury's calculation methodology, to be \$26.6 million. Revenue replacement funds may be allocated to provide general governmental services or fund eligible priority capital, maintenance, and other one-time projects. The Board allocated \$9.5 million from this category at the June 1 hearing towards critical government services needs, of which \$700,000 was later determined to be eligible for restricted funding and was recategorized accordingly, for a remaining total of \$8.8 million in discretionary funding allocated as of July 31, 2021, with \$17.8 million available for later allocation.

In general, recovery funds may be used to offset losses or reductions in "general revenues" experienced as a direct result of the public health emergency. The interim guidance defines "general revenues" and provides the methodology by which the amount of revenue loss is calculated. Specifically, recipients will compute the extent of their reduction in revenue by comparing their actual revenue to an alternative representing what could have been expected to occur absent the pandemic. Analysis of this expected

trend begins with the last full fiscal year prior to the pandemic and projects forward at either a) the recipient's average annual revenue growth over the three full fiscal years prior to the public health emergency, or b) 4.1%, the national average state and local revenue growth rate from 2015-18 (the latest available data).

As with previous COVID-19 relief packages, implementation will be an extensive process as new or updated guidance may be developed and released by the U.S. Treasury Department. At this time, lost revenues were determined to be \$26.6 million, with Base Year Revenue (FY 2018-19) at \$915 million, Actual Revenue at \$963 million, annual Growth Adjustment of 5.3%, and Counterfactual Revenue at \$990 million. Based on the interim guidance that indicates revenue loss must be calculated on an entity-wide basis, the negative effect on most departmental operating revenues within the General Fund, special revenue funds and special districts are not likely eligible for reimbursement under ARPA. However, these are preliminary estimates that will need to be thoroughly vetted, refined, and updated to ensure compliance with final Treasury guidelines and to include new losses incurred through the current year and into the next.

Other Funding Used for Pandemic Recovery

The County has received funding from many sources that have been instrumental in response efforts and assisting the community, including the below:

- CARES Act of 2020: \$46.1 million
- Consolidated Appropriations Act of 2021 (Rent and Utility Cost Relief; Federal Emergency Rental Assistance Program (ERAP) 1): \$13.3 million
 - 1,413 households assisted to-date; \$360,312 remaining for direct assistance
- Federal ERAP 2: \$16.6 million
 - County disbursed funding to United Way to assist pending applications; funds provide direct assistance to renter households in the form of rent, rental arrears, utilities, utility arrears, and other housing expenses resulting from the pandemic
- State ERAP 1: \$14.3 million
- State ERAP 2: \$12.5 million
 - County selected State disbursement of block grant to County for local administration; State has disbursed \$7.9 million to-date
- Community Development Block Grant CARES Act (CDBG-CV): \$1.9 million
 - Funded the Housing Authority's ERAP program and the Santa Barbara Foundation Small Business Assistance Grant
- State Department of Social Services (DSS) Roomkey Grants: \$1.6 million
- Emergency Solutions Grant – Coronavirus (ESG-CV1 & 2): \$7.2 million
 - Funded housing opportunities for people experiencing homelessness through the operation of day/warming/navigation centers.
- Federal/State/other revenues received directly by Public Health: \$41.5 million
 - Funded epidemiology, laboratory capacity and testing, isolation and quarantine, vaccination, health center staffing and treatment support, preparedness support, contact tracing and disease investigation, and other public health COVID-19 response efforts
- FEMA (claims submitted; funds not yet obligated): \$6.1 million

- State CalOSBA - Microbusiness COVID-19 Relief Grant Program: \$555,000
- American Rescue Plan Act of 2021
 - Emergency Management Performance Grant (EMPG): \$63 thousand
 - Supplemental allocation to annual EMPG funds for ARPA, which supports Office of Emergency Management staffing for projects delayed due to COVID response activities; scheduled for Board approval on December 7, 2021
 - Emergency Housing Voucher (EHV) program: 215 housing vouchers
 - HOME Investment Partnerships Program (HOME): \$4.6 million
- State CA COVID-19 Grant: \$674 thousand
 - Funded Santa Maria High School Congregate Shelter, meals, outreach, supplies, sundries, etc
- Workforce Development Board Special Grants: \$5.2 million
 - To help with major layoffs as well as targeted populations: veterans, ex-incarcerated adults, disabled youth, and funds to serve under-represented populations.
- Center of Disease Control Health Disparities grant: \$591 thousand (9/1/2021 - 5/31/2023)
 - National Initiative to Address COVID-19 Health Disparities Among Populations at High-Risk and Underserved, including Racial and Ethnic Minority Populations and Rural Communities Grant
- Public Health Crisis Response and the Public Health Workforce Development Supplemental funding: \$1 million (7/1/2021 - 6/30/2023)
 - For strategically recruiting, hiring, and training personnel to address projected jurisdictional COVID-19 response needs while continuing to distribute and administer vaccines without discriminating on non-public-health grounds within a prioritized group
- Disease Intervention Specialist (DIS) Workforce Development grant: \$163 thousand/year (7/1/2021 - 12/31/2025)
 - To develop, expand, train, and sustain the disease intervention specialists (DIS) workforce; funding is intended to hire personnel to address projected jurisdictional sexually transmitted disease (STD), HIV, COVID-19, and other infectious disease prevention and response needs.
- Substance Abuse Block Grant (SABG): \$2.5 million
 - SABG Supplemental Funding comes from two pending sources:
 - Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA): approx. \$1.3 million (7/1/21 - 12/31/23).
 - Expansion will be utilized for Recovery Residences, Prevention Services, Friday Night Live program, Perinatal Services, and Adolescent Services
 - American Rescue Plan Act (ARPA): approx. \$1.2 million (9/1/21 - 6/30/25)
 - Expansion for discretionary, prevention services, and Friday Night Live
- Coronavirus Emergency Supplemental Fund (CESF): \$571 thousand (3/31/21 - 1/31/22)
 - To connect released inmates and cited and released individuals with navigators and case workers who determine the appropriate level of care for mental health, substance use and/or housing resources; transportation provided as necessary to ensure clients can attend appointments, especially court hearings and with Probation
- Transitional Housing Program Round 3 with Social Services: Department of Housing and Community Development: \$75 thousand
 - Grant be used to help young adults between 18 to 24 years old secure and maintain housing; priority for the funding will be given to young adults formerly in the state's foster care or probation systems.

Promoting Equitable Outcomes

In the spring of 2021, in addition to ensuring the ongoing robust response to the COVID-19 pandemic, the County Executive Office initiated a review of key impacts in the health and human services sectors resulting from the pandemic. This effort was structured to ensure the provision of supports and safety net services to those immediately economically, socially and emotionally impacted by COVID-19, as well as address emerging mid- and long-term recovery needs. Throughout the nation, state and locally, COVID-19 has disproportionately impacted communities of color, low-wage essential workers, seniors, and historically underserved and marginalized populations. Strategies were developed which recognize the impacts to this population and provide a strategic framework for health and human services and disaster related services.

Recovery will require strategically braided funding, enhanced community engagement and collaboration, as well as accelerated data gathering in order to address equity and inclusion, combat uncertainties about the future, promote economic and social opportunities and ensure the health and safety of the most vulnerable. The goal in these recovery strategies is for the County of Santa Barbara to recover in ways that are sustainable, resilient, inclusive, equitable, and just.

The health and human services recovery and resiliency strategies funded with ARPA were developed by the leadership teams of multiple County departments including the County Executive Office, Behavioral Wellness, Social Services, First 5, Child Support Services, Community Services and the Office of Emergency Management. While deeply engaged in pandemic response activities during that period, the Public Health Department also engaged to ensure seamless coordination of recovery services as well as ongoing involvement in community outreach and engagement programs. During spring through summer of 2021, departments convened on three occasions to assess impacts of COVID-19 on clients, as well as examine direct and emerging needs exhibited throughout the continuum of services. In order to ascertain direct and secondary impacts of COVID-19, data was gathered and each department was asked to respond to a series of questions designed to identify impacts to clients, as well as the community at large, and ultimately craft strategies to address.

The recovery strategies are designed to: address pressing primary and secondary impacts of COVID-19 on communities; integrate Whole Community practices to bolster individual, organizational, governmental and community cross-collaboration as vital partners in identifying assets, capacities, and gaps in achieving equitable recovery and resiliency; build recovery content team experts and integrate departmental efforts and monitor trends; and drive rapid and innovative recovery activities that can be planned, resourced and executed.

The desired outcomes of full strategy implementation are to recover in a resilient state with improved equity, inclusion, livability, wellness, and economic vitality with measurable outcomes by:

- Ensuring supports to provide basic health and human needs and recovery are viewed and evaluated through an equity lens and the underserved, under-resourced and marginalized are thoughtfully engaged;
- Building on best practices employed during COVID-19 response by incorporating them into organization processes;
- Emerging in an enhanced state of community disaster preparedness;
- Ensuring coordinated, integrated accessible data is developed and gathered for decision making;

- Coordinating departmental efforts, leverage shared resources, talents, skills and abilities; and
- Diversifying, integrating and maximizing funding opportunities to address recovery efforts and longer-term resiliency.

Six COVID-19 Recovery Focus Areas were identified to ensure that current and future services will not only support all individuals through the current crisis, but will lift the marginalized and underserved above the pre-COVID-19 experience, ensuring that all are prepared to quickly overcome challenges if other events or disaster were to occur, and that all can enjoy equitable access to services, build opportunities, and thrive in our community.

The Recovery Focus Areas are:

1. Behavioral Health
2. Economic Revitalization and Employment
3. Community Health and Wellbeing
4. Organization and Technology
5. Housing and Homelessness
6. Disaster Resiliency

Foundational work by the Public Health Department to outreach and engage with underserved and under-resourced populations to ensure equity and inclusion across all services permeates the recovery areas. In conjunction with County departments, hospitals, health system providers, businesses, community-based organizations, and the residents of Santa Barbara County, Public Health planned and executed a host of response efforts to protect the health and safety of the whole community.

Throughout pandemic response efforts, Public Health efforts are structured to provide a whole community response. However, significant multifaceted education, outreach, and robust community engagement has been implemented to reach vulnerable populations to address disparities in health outcomes, eliminate service barriers, and address service and information gaps. These efforts are informed through data collection, analysis, and evaluation. Examples of outreach and engagement services include partnerships with Promotores, developing new modes of communication with new interpretation vendors including American Sign Language and Mixteco languages, hosting community groups in a variety of languages and at non-traditional settings, such as community centers, street outreach events, food distribution centers, tele-health and tele-support groups, and churches.

Pandemic impacts varied among Santa Barbara community members. Yet, for the vulnerable and marginalized populations, these impacts were exacerbated. In Santa Barbara, communities of color were disproportionately impacted by the virus. Lower paying industries, like tourism, hospitality and recreation, where average annual earnings are below \$45k, experienced a drop in employment between 15%-40%. Women account for 80% of the total population who exited the workforce primarily for child care. The Health and Human Services Departments, primarily serving those community members who are unserved and underserved, experienced an overall increased demand for County services. CalFresh experienced a 3% increase, Medi-Cal healthcare services had a 17% increase, and Behavioral Wellness Access line calls continue to grow as opioid and other stimulant overdose rates continue to rise. Education remains critical in dissemination of information in the County's threshold language of Spanish and focused engagement with the Mixteco community.

In addition, based on a review of data collected, client engagement, and day-to-day services delivery across many public facing programs, Health and Humans Services departments spotlighted the following impacts to specific impacted populations and concerning trends for focus:

<p>Children</p> <ul style="list-style-type: none"> • Loss of social connection in schools • Childcare options constrained • Concerns over children’s social, educational and mental wellbeing 	<p>Digital Inclusion</p> <ul style="list-style-type: none"> • Lack of resources, internet skills, and digital devices to connect to services • Lower level of access to technology for those in safety net populations • Disproportionately impacted adult learners and those who depend on public facilities to access the internet and online information about services
<p>Marginalized & Underserved Communities</p> <ul style="list-style-type: none"> • More severely and disproportionately impacted by many aspects of the pandemic in contracting the virus, resulting economic impacts access and equity of services • Individuals with limited English proficiency had greater challenges receiving information, exacerbating inequities 	<p>Elderly</p> <ul style="list-style-type: none"> • People over 65 or who have chronic medical conditions are at an increased risk of serious illness from COVID-19 • Social isolation and lack of connectedness
<p>Family Violence</p> <ul style="list-style-type: none"> • Greater risk of family violence due to isolation in “home” • Increase in domestic violence incidents • Social isolation prevented some people from accessing services • Lack of opportunities for earlier interventions, resulting in more severe cases 	<p>Financial Impacts</p> <ul style="list-style-type: none"> • Job losses as people became unemployed or underemployed • Financial stress • Increased food insecurity • Workforce needs as businesses closed and experienced difficulties reopening • Housing insecurity

Women <ul style="list-style-type: none"> • Unemployment rate higher for women • Increased referrals to Women, Infants, and Children (WIC) and maternal child health referral 	Young People <ul style="list-style-type: none"> • Reduced social, educational, and economic opportunities • Mental and physical health impacts
Mental Health and Social Connections <ul style="list-style-type: none"> • Loneliness primary personal stressor • Anxiety and stress from changing and uncertain circumstances • Twice as many adults reported feelings of anxiety and nervousness • Mental exhaustion widely reported • No face-to-face contact with family or friends for extended periods • Discomfort attending events • Loss of sense of community and connectedness 	Health <ul style="list-style-type: none"> • Death of loved ones from COVID-19 leading to grief and potential substance use • Face-to-face treatment services halted or closed • Dramatic increase in telehealth • Those with pre-existing health conditions and specific comorbidities disproportionately impacted
Homelessness <ul style="list-style-type: none"> • Increased encampments • Higher level of acuity and service needs • Demand on services increased 	Employment <ul style="list-style-type: none"> • Lack of available workforce for business • Business closures • Unemployment and underemployment

As of July 31, 2021, the key funded initiatives are homelessness (EC 3) and mental health services (EC 1) with a focus to support underserved and marginalized communities. These were identified as a result of stakeholder feedback and data regarding the impacts experienced in the community around homelessness and those experiencing mental health issues. The Homeless Management Information System, which tracks county-wide data, indicates Santa Barbara County has experienced a 34% increase in unsheltered homelessness during the pandemic. As those experiencing homelessness rose, housing stress has grown for low income households as rents and housing costs soar although rental assistance programs have assisted many to remain housed with focused attention on the sustainability of these resources to support these vulnerable groups. Additionally, there are over 100 recorded homeless encampments.

During fall of 2021, strategies were developed for all the identified recovery focus areas. Each strategy's project details and outcomes will be established with a lens of ensuring equitable outcomes; these are currently in development and will be included in the next reporting period.

The County will continue to consider, measure, and promote equity at the various stages of the currently funded projects, and as future projects are considered for SLFRF funding.

Community Engagement

In recent months, several workshops and other presentations to the Board were made on a variety of topics related to potential SLFRF-funded projects and initiatives. These sessions were designed to facilitate community engagement and solicit feedback from the Board and members of the public on consideration of key funding areas. A calendar of previous and tentative/anticipated future public hearings is provided below.

Date	Topic
June 1, 2021	ARPA SLFRF Restricted Funding Allocation (Tranche 1A)
August 31, 2021	Homeless Encampment Strategy
September 21, 2021	Broadband Initiatives
October 5, 2021	Childcare Needs Recommendations
October 5, 2021	Workforce Housing Needs Recommendations
October 12, 2021	Health & Human Services Recovery Plan
October 19, 2021	ARPA SLFRF Restricted Funding Allocation (Tranches 1B & 2A)
December 7, 2021	Recreation Master Plan Update
January 11, 2022	ARPA SLFRF Discretionary Funding Allocation (Tranche 1C)
April 2022	ARPA SLFRF Restricted Funding Allocation (Tranche 2B)

In June 2021, the County Board of Supervisors authorized the use of SLFRF funding to expedite an assessment of mental health needs resulting from COVID-19, and to develop a plan to initiate identified priority services in conjunction with partners to promote recovery and resiliency in individuals and our overall community. In September 2021, the whole community was invited to respond to a short 10- to 15-minute survey, and data gathered through the survey will be used to identify and tailor services to meet the needs of community members. To support equitable representation of responses, the survey was also conducted in the field by service providers, in order to reach populations less likely to have access to an electronic survey. The process is being led by the County's Department of Behavioral Wellness and the Community Wellness Team, along with a broad stakeholder group that provided input on the assessment processes, including key populations and targeted outreach strategies. The survey was developed with assistance from mental health experts from UCSB to assure efficacy. The survey includes questions from the 2019 Cottage Health Population Health Survey, and from previous children's mental health surveys. A separate survey designed to assess the impact of the pandemic on children ages 0-5 is under development, and will be sent out at a later date. The survey is available on the County's emergency management website, [ReadySBC.org](https://www.readySBC.org).

The County also provides the community with information on COVID-19 recovery resources for individuals and businesses at [RecoverySBC.org](https://www.RecoverySBC.org), along with health officer updates and other timely information. Also featured, at [RecoverySBC.org/American-Rescue-Plan-Act-ARPA-funding](https://www.RecoverySBC.org/American-Rescue-Plan-Act-ARPA-funding), is a comprehensive discussion of ARPA funding, including a breakdown of the roughly \$1.5 trillion in various funding to state and local

governments, direct assistance to individuals and families, education/childcare, health, transportation, and other pandemic response programs; the County's direct ARPA allocation; eligible funding categories and uses; Board-approved allocations; reporting resources; and a calendar of public discussions.

Labor Practices

To-date, there are no Board-approved projects under the Infrastructure Eligible Category (EC 5). As the Board considers any future allocations, labor practices such as project labor agreements, community benefits agreements, prevailing wage requirements, and local hiring will be taken into consideration.

Use of Evidence

While the County is not proposing to utilize SLFRF funds for evidence-based interventions or evaluating projects through rigorous program evaluations designed to build evidence at this time, the CEO's Office continues to work with departments to improve data-driven decision-making that is focused on improved outcomes for the community. In particular, the CEO's Office worked with departments to develop a Health & Human Services Recovery Plan that provides program-specific recommendations to support community recovery from the pandemic and will incorporate a commitment to using data to evaluate program effectiveness over time.

Table of Expenses by Expenditure Category

No funds were expended through July 31, 2021. The table below indicates the funds obligated to-date within each expenditure category, as approved by the Santa Barbara County Board of Supervisors on June 1, 2021.

Category		Cumulative Obligations To-Date (\$)	Amount Spent Since Last Recovery Plan
1	Expenditure Category: Public Health		
1.1	COVID-19 Vaccination		
1.2	COVID-19 Testing		
1.3	COVID-19 Contact Tracing		
1.4	Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.)	\$700,000	\$700,000
1.5	Personal Protective Equipment		
1.6	Medical Expenses (including Alternative Care Facilities)		
1.7	Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency		
1.8	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)		

1.9	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19		
1.10	Mental Health Services	\$1,500,000	\$1,500,000
1.11	Substance Use Services		
1.12	Other Public Health Services		
2	Expenditure Category: Negative Economic Impacts		
2.1	Household Assistance: Food Programs		
2.2	Household Assistance: Rent, Mortgage, and Utility Aid		
2.3	Household Assistance: Cash Transfers		
2.4	Household Assistance: Internet Access Programs		
2.5	Household Assistance: Eviction Prevention		
2.6	Unemployment Benefits or Cash Assistance to Unemployed Workers		
2.7	Job Training Assistance (e.g., Sectoral job- training, Subsidized Employment, Employment Support or Incentives)		
2.8	Contributions to UI Trust Funds		
2.9	Small Business Economic Assistance (General)		
2.10	Aid to nonprofit organizations		
2.11	Aid to Tourism, Travel, or Hospitality		
2.12	Aid to Other Impacted Industries		
2.13	Other Economic Support	\$200,000	\$200,000
2.14	Rehiring Public Sector Staff		
3	Expenditure Category: Services to Disproportionately Impacted Communities		
3.1	Education Assistance: Early Learning		
3.2	Education Assistance: Aid to High-Poverty Districts		
3.3	Education Assistance: Academic Services		
3.4	Education Assistance: Social, Emotional, and Mental Health Services		
3.5	Education Assistance: Other		

3.6	Healthy Childhood Environments: Child Care		
3.7	Healthy Childhood Environments: Home Visiting		
3.8	Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System		
3.9.	Healthy Childhood Environments: Other		
3.10	Housing Support: Affordable Housing		
3.11	Housing Support: Services for Unhoused persons	\$7,000,000	\$7,000,000
3.12	Housing Support: Other Housing Assistance		
3.13	Social Determinants of Health: Other		
3.14	Social Determinants of Health: Community Health Workers or Benefits Navigators		
3.15	Social Determinants of Health: Lead Remediation		
3.16	Social Determinants of Health: Community Violence Interventions		
4	Expenditure Category: Premium Pay		
4.1	Public Sector Employees		
4.2	Private Sector: Grants to other employers		
5	Expenditure Category: Infrastructure		
5.1	Clean Water: Centralized wastewater treatment		
5.2	Clean Water: Centralized wastewater collection and conveyance		
5.3	Clean Water: Decentralized wastewater		
5.4	Clean Water: Combined sewer overflows		
5.5	Clean Water: Other sewer infrastructure		
5.6	Clean Water: Stormwater		
5.7	Clean Water: Energy conservation		
5.8	Clean Water: Water conservation		
5.9	Clean Water: Nonpoint source		
5.10	Drinking water: Treatment		

5.11	Drinking water: Transmission & distribution		
5.12	Drinking water: Transmission & distribution: lead remediation		
5.13	Drinking water: Source		
5.14	Drinking water: Storage		
5.15	Drinking water: Other water infrastructure		
5.16	Broadband: "Last Mile" projects		
5.17	Broadband: Other projects		
6	Expenditure Category: Revenue Replacement		
6.1	Provision of Government Services	\$8,800,000	\$8,800,000
7	Administrative and Other		
7.1	Administrative Expenses		
7.2	Evaluation and data analysis		
7.3	Transfers to Other Units of Government		
7.4	Transfers to Nonentitlement Units (States and Territories only)		
Total		\$18,200,000	\$18,200,000

Project Inventory

| El Colegio Homeless Shelter

Property lease, license agreement and sub-recipient agreement for provision of housing navigation services and operation of a 50-bed emergency shelter at 6549 El Colegio.

Amount: \$7,000,000

ID: 311EC

EC: 3.11 Housing Support: Services for Unhoused Persons

Timeline: FY 2021-22

Primarily Serving Disadvantaged Communities: Yes

Project Description: Emergency shelter is a high priority in the Isla Vista unincorporated area of the County, with approximately 80 unhoused persons in need of shelter. Unsafe conditions for persons remaining unsheltered include risk of fire, impacts on public recreation areas and the environment, safety of the greater Isla Vista community and visitors, and concern for the health and safety of those experiencing homelessness. These concerns have been identified through an increase in calls for law enforcement

service, the need for sanitation services and removal of biohazard, and the deterioration of parks due to work delays or cancellations caused by encampment activity. There is a need for a contracted service provider to coordinate and operate emergency shelter/temporary housing in or near the Isla Vista Community.

The impacts of COVID-19 have included an increase in unsheltered homelessness footprint and activity. There has been widespread concern for the health and safety of those experiencing homelessness, as well as concern for the environment and safety of greater community members. Based on the identified need for a contracted service provider to coordinate and operate emergency shelter/temporary housing in or near the Isla Vista Community, the County pursued a site to meet the need for shelter beds and agencies to operate an emergency shelter. The purpose of the Emergency Shelter at the site in Isla Vista is to address concerns for the health and safety of those experiencing homelessness, as well as concern for the environment and safety of community members and visitors.

On June 15, 2021, the Board approved the lease with El Colegio 6549, LLC, as well as a license agreement and sub-recipient agreement with Good Samaritan Shelter for the provision of housing navigation services and operation of an emergency shelter at 6549 El Colegio, Goleta, CA 93117. Good Samaritan Shelter has successfully operated State and/or federally-funded homeless assistance projects in the past with similar regulatory and administrative requirements.

Evidence-Based Interventions: While the navigation center is an [evidence-based model](#), the funding allocated toward this project was for acquisition of the physical property and therefore is not being used for evidence-based interventions. The ongoing operations will provide evidence-based emergency shelter and navigation services with linkage to interim and permanent housing via the Coordinated Entry System. The goals include meeting individuals' basic needs like food, clothing, and hygiene, and quickly connecting individuals to housing and other mainstream services including health and behavioral health services, juvenile justice and social service agencies.

Performance Measures		
Required Key Performance Indicators	Output Measures	Outcome Measures
<ul style="list-style-type: none"> • Number of people or households receiving eviction prevention services • Number of affordable housing units preserved or developed 	<ul style="list-style-type: none"> • Number of beds available • Number of bed-nights available • Number of unduplicated persons served • Number of unduplicated households served 	<ul style="list-style-type: none"> • Percentage of participants moving into transitional housing at project exit • Percentage of participants moving into Rapid Rehousing at project exit • Percentage of participants moving into permanent housing (other than RRH) at project exit • Percentage of adult participants gaining new or increasing existing earned income at project exit • Percentage of adult participants obtaining cash/non-cash benefits at project exit • Percentage of participants moving into transitional housing or permanent housing (including RRH) who

		remain housed for 3 months • Percentage of participants moving into transitional housing or permanent housing (including RRH) who remain housed for 6 months • Percentage of participants moving into transitional housing or permanent housing (including RRH) who remain housed for 1 year
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Mental Health Services

Services to address behavioral healthcare needs exacerbated by the pandemic, including mental health treatment, substance misuse treatment, etc.

Amount: \$1,500,000

ID: 110MHS

EC: 1.10 Mental Health Services

Timeline: FY 2021-22 – FY 203-24 (\$500,000/year)

Project Description: Data at the federal, state, and local levels indicate heightened instances of substance use and abuse, resulting from financial, social, and other impacts of COVID-19. Moreover, suicide and opioid overdose rates as well as initial calls to community helplines nationwide have increased. The County's Behavioral Wellness department will undertake a broad assessment of the community to determine impacts and needs. Funding will be used to conduct evaluations of mental health and substance abuse needs across the community and develop a three-year intervention plan to address issues identified in the assessment. Behavioral Wellness, together with community partners, will develop a validated rapid assessment survey instrument and work with local partner UCSB on data and reporting to ensure compliance with reporting requirements as well as fidelity in programs and services developed.

The community assessment process is underway. An estimated 5,000 individuals responded and focus groups in multiple languages are being held. Once complete, the results will be published. Community behavioral health stakeholders will convene to develop target evidence-based interventions and set outcomes with the objective of increasing awareness and linkage to services, recognizing signs of self-harm, expanding services with community partnerships and grants, and enhancing services to individuals.

Evidence-Based Interventions: The County is currently conducting a community assessment of mental health needs resulting from COVID-19. Once complete, behavioral health stakeholders will convene to develop appropriate evidence-based intervention strategies to respond to the needs identified as a result of the assessment. Services will be designed with the intention to help guide anyone who needs mental health support and substance use treatment to know where to find assistance and how to access support. Focus will include recognizing the signs of emotional distress, mental illness and risk of self-harm. Attention will be placed on the vulnerability of recently unemployed people, young people, those in financial stress, the elderly, and other populations historically underserved and marginalized.

Performance Measures	
Output Measures	Outcome Measures
<ul style="list-style-type: none"> • Number of people surveyed on mental health needs through initial community assessment process • Number of people surveyed in English, Spanish, and Mixteco • Number of people surveyed in geographically targeted areas • Focus groups conducted in geographically targeted areas and languages • Number of new services provided as a result of partnerships and grant/private funding • Number of Community Partnership Steering Committee meetings throughout the year (assuring regular collaboration) 	<ul style="list-style-type: none"> • Number of people reporting they know where to turn for help • Number of people who report knowing how to access services and supports • Number of people who report using mental health services • Number of people who, after reporting a clinical measurement of anxiety or depression at the time of taking the survey, are taught skills on how to recognize the signs and symptoms of mental illness and acknowledge the risks of self-harm • Number of people reporting improved mental health after receiving services • Number of people who report feeling more connected to their community

Community Recovery Resource Hub

An online dashboard for small businesses negatively impacted by the pandemic, which provides an inventory of, and access to, available resources and funding opportunities available by industry sector.

Amount: \$200,000

ID: 213RRH

EC: 2.13 Other Economic Support

Timeline: FY 2021-22

Evidence-Based Interventions: \$0

Primarily Serving Disadvantaged Communities: No, but supports individuals and businesses impacted by the pandemic, and the community at-large

Project Description: This project will consist of a partnership with a consultant to build and/or provide a funding tool where businesses or staff can access the tool to navigate recovery funding streams. The funding streams will include local, state, and federal funding sources in relation to COVID-19 Pandemic Recovery. These resources will be available via an online public facing dashboard or as a technical advising center where staff or non-profit entities would assist businesses in identifying funding streams.

Performance Measures		
Required Key Performance Indicators	Output Measures	Outcome Measures
<ul style="list-style-type: none"> • Number of workers enrolled in sectoral job training programs • Number of workers completing sectoral job training programs • Number of people participating in summer youth employment programs 	<ul style="list-style-type: none"> • Number of visitors to dashboard • Number of inquiries for technical assistance 	<ul style="list-style-type: none"> • Number of programs created and/or funding through resources found through tool

| HVAC Replacement, Calle Real Adult Outpatient Mental Health Clinic

Ventilation improvement to mental health clinic that will mitigate the spread of COVID-19 in a health care setting.

Amount: \$300,000

ID: 14MHC

EC: 1.4 Prevention in Congregate Settings

Timeline: FY 2021-22

Evidence-Based Interventions: \$0

Project Description: The existing HVAC system located at Behavioral Wellness' Adult Outpatient Mental Health Clinic, located at 4444 Calle Real, is at the end of its useful life. This project will design and install a new, energy efficient, zoned system that will serve the multiple wings of the facility. The clinic serves adults with Severe and Persistent Mental Illness (SPMI) and offers the following services: psychiatric medication evaluation and administration, therapy (group and individual), case management, rehabilitation therapy (group and individual), substance use disorder treatment and peer recovery services.

| HVAC Replacement, Santa Maria Juvenile Hall

Ventilation improvement to juvenile hall that will mitigate the spread of COVID-19 in a congregate setting.

Amount: \$400,000

ID: 14SMJ

EC: 1.4 Prevention in Congregate Settings

Timeline: FY 2021-22

Evidence-Based Interventions: \$0

Project Description: This project includes the replacement of several rooftop HVAC units within the Santa Maria Juvenile Hall facility, which meets the definition of a congregate setting as it operates 24/7 and is the primary juvenile justice corrections facility within the County. The existing HVAC units are at the end of their useful life and need to be replaced in order to adequately meet pandemic operational needs and mitigate the spread of COVID-19. The Juvenile Hall Units 4, 5, and 6 consists of holding cells / residential pods within the

complex. The County's General Services department will install new, energy efficient units that will support health and safety needs by improving the service quality to these areas as well as positively impact the energy usage for the facility.

| Boiler System Replacement, Santa Barbara Courthouse

Tier 1 priority capital improvement project to upgrade and modernize County facility.

Amount: \$2,000,000

ID: 61BSBC

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2022-23

Project Description: Over the last 20 years, General Services (GS) has replaced the heating and air conditioning systems in several segments of the historic Santa Barbara Courthouse. The East Wing and several smaller sections of the Courts portion of the facility have not gone through this upgrade process. East Wing contains court support functions, the Sheriff's Civil Bureau, and generally supports the State court operations. This project will include a full design and installation of new, energy efficient heating and cooling systems for these two areas. The system will be connected to the County's expanding Building Energy Management System (BEMS) network once operational, which will allow for real-time monitoring and energy efficiency analysis. The planning for this project is currently underway and it is anticipated that bidding and the start of construction for a new system can begin in late 2022.

| Central Elevator Replacement, Santa Barbara Main Jail

Tier 1 priority capital improvement project to upgrade and modernize County facility.

Amount: \$500,000

ID: 61EMJ

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2022-23

Project Description: The central elevator system within the Main Jail has reached the end of its useful life and GS' Facilities/Maintenance (F/M) Division has seen a significant increase in work orders for repairs and other operational issues associated with the system. This project will include replacement of all digital control systems, upgrades to elevator car hardware, mechanical systems, and communication systems. The project planning has begun and the County is targeting late 2022 for the upgrades.

| San Antonio Creek Bridge, Tucker's Grove Park

Addition of a bridge at San Antonio Creek to facilitate steelhead trout migration.

Amount: \$1,350,000

ID: 61BTGP

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2021-22 - FY 2024-25

Project Description: This project involves the replacement of the existing concrete summer crossing with a bridge (wooden/steel structure) over San Antonio Creek, located within Tucker's Grove County Park. The current concrete structure is considered to be a potential barrier for steelhead trout. A bridge would enhance the movement and migration of the steelhead trout along the San Antonio Creek and also reduce sediment buildup and embankment erosion upstream of summer crossing.

| Roof & Window Replacement, Santa Barbara Engineering Building

Tier 1 priority capital improvement project to upgrade and modernize County facility.

Amount: \$400,000

ID: 6.1RWEB

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2022-23

Project Description: The upper roof on the Santa Barbara Engineering Building, located within the County's downtown Santa Barbara campus, has reached the end of its useful life. GS' F/M Division has patched the roof system over the last several years and still must respond to multiple work orders to address leaks during rainy seasons. This project will include the complete replacement of the upper roof with a modern system that will provide additional insulation for better energy management. Additionally, the windows of the structure are originals from the 1960s, and they lack modern insulation properties and operational hardware. This project will selectively replace the south-facing windows to provide additional insulation capacity and improve the energy management of the facility. Planning for this project is underway and it is anticipated that the roofing work will be completed in mid- to late 2022, with the window project extending into early 2023.

| Orcutt Community Ball Field Lighting Project

Technology upgrade to increase public access to the only two County-owned sports fields in the Orcutt area, promoting a healthier living environment via outdoor recreation and socialization to mitigate the spread of COVID-19, and responding to increased demand for outdoor recreation spaces as a result of the pandemic.

Amount: \$550,000

ID: 61OBL

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2021-22

Project Description: This project adds LED field lighting to two youth sports fields at Orcutt Community Park, which will increase public access to the only County-owned multi-use sports fields in that area, by extending the hours the sports fields can be used each day. This is particularly important during winter months, when days are shorter and demand for play exceeds the available space. Sports fields in the Santa Maria Valley are highly impacted, limiting the availability of youth sports practices during the dark winter months, and

almost eliminating drop-in field use after 5:00 p.m. As demand for these outdoor spaces further increased during the pandemic, the need for additional usage time became increasingly apparent.

During the winter of 2019-2020, the Orcutt Community Park evening lighting pilot program provided up to an additional three hours of youth sports availability with the use of portable diesel generator-fueled lighting on two fields. The pilot confirmed the community's need for increased access: fields were reserved often by local youth programs in the evenings and were frequently used by drop-ins on nights when not reserved. As a permanent solution moving forward, LED technology offers a low-cost yet reliable option for youth sports field lighting.

| Public Works Road Maintenance

Restoration of 22.9 lane miles of work via rehabilitation and preventative surface treatments on County-maintained roads.

Amount: \$4,000,000

ID: 61PWRM

EC: 6.1 Provision of Government Services (Revenue Replacement)

Timeline: FY 2021-22

Project Description: As part of the FY 2021-22 budget process, the Board approved allocation of \$4 million from ARPA SLFRF funding to backfill transportation funding revenues lost due to COVID-19 impacts. Additional sections were included in Public Works' FY 2021-2022 Road Maintenance Annual Plan (RdMAP). An amendment was presented to the Board and adopted on November 2, 2021. This funding allows restoration of 22.9 lane miles of work that would otherwise have been deferred as a result of these losses. Roads added back into the RdMAP were selected through the annual plan process last year.

The RdMAP process allows the Department to prioritize needed annual improvements and match this need with limited available funding for road maintenance. Annual Road Yard Work Plans outline the various activities planned to maintain pavement, trees, hardscape, drainages, and traffic control devices for each road yard. Planning and implementing the RdMAP is a year-round process. In the fall, when the adopted RdMAP work is underway, planning for the next year begins. Maintenance crews and superintendents gather the information about needs and priorities based on what they see in the field. With that information and a preliminary budget, the Department creates an initial priority project list. Meanwhile, using asset management systems, engineers create a list to compare with what the Road Yards derived. Then, using input from constituents received through the Board offices, requests through the road yards and other public input, the list of projects is refined. Finally, public meetings and Board office meetings complete the RdMAP project list presented to the Board.

The \$4,000,000 ARPA funding was programmed in Public Works' Capital Maintenance Program, with \$1,890,000 rehabilitation treatment and \$2,110,000 preventive surface treatments on a selection of County-maintained roads. These road sections will be treated with surface sealing or asphalt overlays, depending on their pavement preservation needs. The plan includes any necessary hardscape construction associated with these to improve ADA accessibility.