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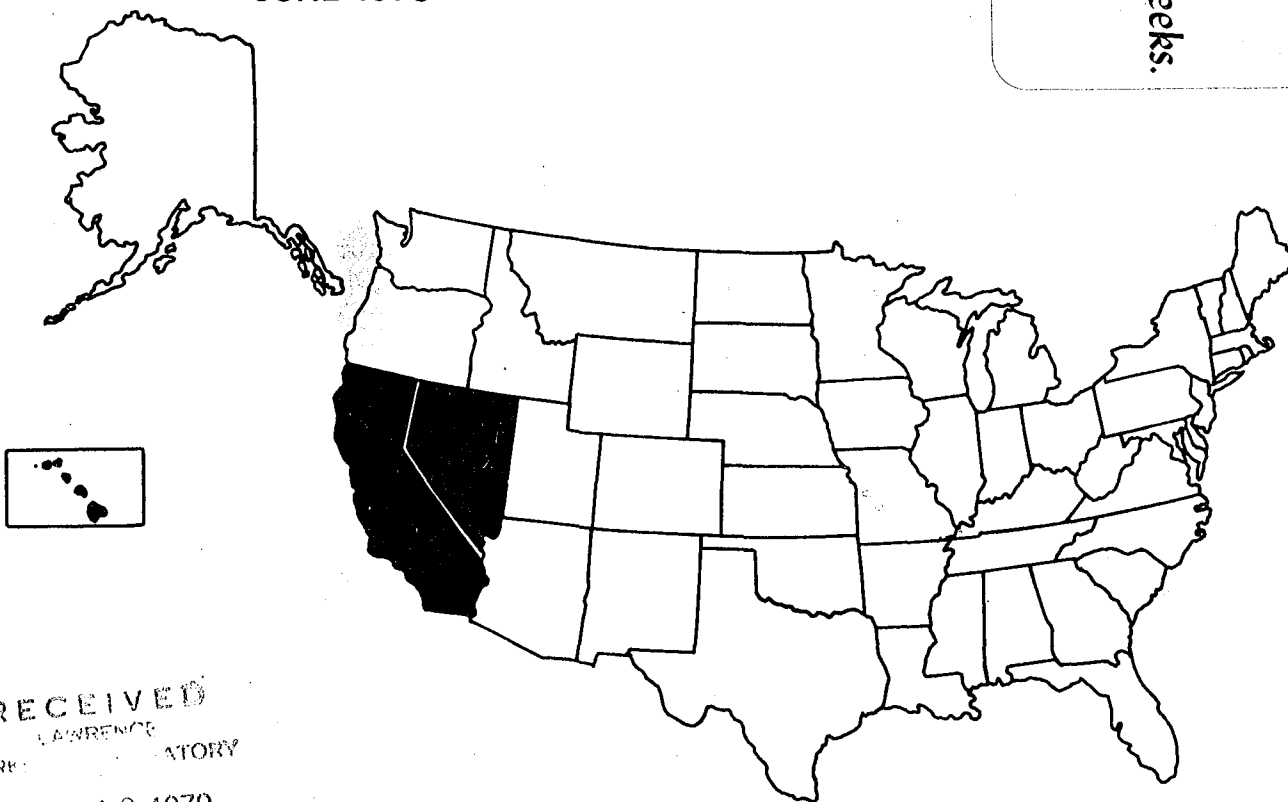


DEPARTMENT OF ENERGY

# Energy and Water Use in Irrigated Agriculture During Drought Conditions

ENERGY ANALYSIS PROGRAM  
JUNE 1978

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Energy & Water Use in Irrigated Agriculture  
During Drought Conditions

Ronald L. Ritschard and Karen Tsao

June 1978

Energy Analysis Program  
Energy and Environment Division  
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Berkeley, California 94720



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## Table of Contents

	<u>Page</u>
Acknowledgment . . . . .	iii
Table of Contents. . . . .	iv-v
List of Tables . . . . .	vi
List of Figures. . . . .	vii
Summary. . . . .	viii-ix

	<u>Page</u>
INTRODUCTION . . . . .	1
ENERGY/WATER USE DURING A DROUGHT YEAR (1977). . . . .	2
Water Supply & Demand in 1977. . . . .	2
Energy Requirements for Agricultural Water Demands . . . . .	7
Unit Water Use by Crop . . . . .	11
Unit Energy Use by Crop. . . . .	11
Estimate Crop Acreage in the Central Valley. . . . .	13
Energy Demand for Agricultural Pumping in the Central Valley . . . . .	16
AGRICULTURE'S RESPONSES TO THE DROUGHT CONDITIONS OF 1977. . . . .	23
Increased Use of Ground Water. . . . .	23
Increased Efficiency of Water Application. . . . .	24
Reduce Water Application . . . . .	24
Cropping Pattern Changes in 1977 . . . . .	25
Future Problems Created During the Drought . . . . .	26
CONSERVATION OF ELECTRICITY & WATER IN THE AGRICULTURE SECTOR . . . . .	30
Factors in Agricultural Resource Use . . . . .	30
Types of Strategies. . . . .	31
Maintaining and Augmenting Surface Water Supply. . . . .	33
Reducing Evaporation and Percolation Losses. . . . .	33
Using Reclaimed Waste Water. . . . .	36
Decrease in Electricity Demand . . . . .	36
Changing Pump Power Source . . . . .	36
Power Use Efficiency . . . . .	38
Well Efficiency & Maintenance. . . . .	38
Pump Efficiency & Maintenance. . . . .	38



Table of Contents  
(continued)

	<u>Page</u>
Shifting Power Demand . . . . .	40
Winter Irrigation . . . . .	40
Weekend Pumping . . . . .	40
Night Pumping . . . . .	41
Decrease in Water Demand . . . . .	41
Reducing Water Application. . . . .	41
Water Efficiency in the Field . . . . .	42
Tailwater Reuse . . . . .	42
Sprinkler, Drip and Gated Pipe Irrigation . . . . .	43
Irrigation Management . . . . .	48
Institutional Factors Affecting Conservation. . . . .	50
Appropriative Water Rights Law. . . . .	50
Water Quality Standards . . . . .	51
Water Resource Development. . . . .	51
Definition of Efficient and Beneficial Use in Water Conservation Policy . . . . .	51
Pricing Structure . . . . .	51
Information Services. . . . .	52
Research Needs for Agricultural Conservation. . . . .	53
Prospects for Conservation. . . . .	55
REFERENCES . . . . .	59
APPENDIX A . . . . .	61

List of Tables

Table		Page
1	California Precipitation. . . . .	4
2	Estimated Water Supply and Demand in the Central Valley (1976-78) . . . . .	5
3	Estimated Agricultural Water Supply and Demand in the Central Valley-1977 . . . . .	10
4	Estimated Groundwater Well Depth in the Central Valley. . .	10
5	Energy Use Per Acre-Foot in the Central Valley. . . . .	10
6	Water Requirements per Acre in the Central Valley . . . . .	12
7	Energy Use per Acre for Crops in the Central Valley . . . .	14
8	Estimated Major Crop Acreage in the Central Valley-1977 . .	15
9	Percentage of Acreage in Surface and Sprinkler Systems in the Central Valley (1972) . . . . .	17
10	Total Energy Use for Selected Crops in the Central Valley by Water Source and Irrigation Method . . . . .	18
11	Total Estimated Energy Requirements for Agricultural Irrigation in Central Valley-1977 . . . . .	19
12	Monthly Electricity Sales to Agriculture (1975-77). . . . .	21
13	Plantings of Selected Crops in California (1975-77) . . . .	27
14	Irrigation Pumping Energy for Selected Hydrologic Basins. .	32
15	1976 Pump Lift and Efficiency Tests . . . . .	32
16	Strategies of Agricultural Electricity Conservation . . . . .	34
17	Energy Required to Lift One Acre-Foot Water One Foot. . . .	37
18	Number of Pumping Plants at a Level of Performance by Age .	39
19	Number of Pumping Plants Attaining a Level of Performance with Various Pumping Lifts . . . . .	39
20	Pumping Energy Requirements for Different Irrigation Methods Using Groundwater . . . . .	44
21	Cost Factors of Irrigation Systems . . . . .	47
22	Irrigation Management Service . . . . .	59

List of Figures

Figure		Page
1	California Water System . . . . .	3
2	Hydrologic Basin Planning Areas . . . . .	8
3	Electricity Sales to Agriculture (1975-77) (P G & E). . . . .	22
4	Comparison of Energy Demands for Different Irrigation Methods . . . . .	42

## Energy & Water Use in Irrigated Agriculture During Drought Conditions

### SUMMARY

Approximately 9 million acres harvested in California during 1977 were irrigated. Electrical energy is an essential input to this form of agriculture. Over 90 percent of the irrigation pumping units in the state are electrical. A higher than normal demand from the agricultural sector for electric power can result from pumping ground water in areas where the surface water supply has fallen below normal as a result of drought conditions.

The objectives of the study are to:

- 1) determine water and energy use for agricultural irrigation during the 1977 season;
- 2) describe the responses of agriculture to the drought conditions of 1977 and;
- 3) identify the present and potential water and energy conservation strategies applicable to California.

The methodology used for determining electricity requirements to pump irrigation water focused on the hydrologic basins of the Central Valley. The method employed the following factors: unit energy use to obtain surface and ground water, average water use by individual crops, type of irrigation, and estimated crop acreage planted in 1977. The total energy requirements for pumping in the Central Valley were estimated to be 5.91 billion Kwh, which was slightly higher than the total yearly electrical sales to agriculture reported by PG&E.

Growers used several energy and water conservation strategies in response to the drought conditions of 1976 and 1977. The strategies included an increase use of ground water, increased efficiency of water application, reduced application of water, and shifts in cropping patterns. Drought-related losses to irrigated agriculture were minimized as a result of these modifications.

Some future problems may have been created, however, by obtaining the needed water supplies for 1976-77. These problems include the effects of extensive water pumping on ground water reservoirs and ground subsidence. Furthermore, reduced water application by less frequent irrigation and changes in irrigation methods may affect the total salt balance picture for future years.

Several conservation strategies that have some potential application in California were identified. Among the general approaches are: maintaining and augmenting surface water supply, decreasing electrical demand by use of alternative sources of energy, shifting power demand away from peak periods, increasing pump and well efficiencies and increasing water efficiency in the field. Electricity savings associated with water conservation have been estimated as high as 25 percent.

In the agricultural sector, conserving water and energy are complexly inter-related. The treatment of conservation in this paper emphasized strategies that could be implemented in the near term. Specific actions suggested for facilitating conservation included: an expanded irrigation management system; efficient water delivers at the irrigation district level and a continued effort on the part of the individual growers to use resources during periods of normal rainfall as they were used under drought conditions.

## INTRODUCTION

Energy requirements for irrigation vary widely across California as a function of the proximity of water sources, the methods of irrigation and the water requirements of the crops. The objectives of this study are to:

- 1) determine water and energy use for agricultural irrigation and during the 1977 season;
- 2) describe the responses of agriculture to the drought conditions of 1977; and,
- 3) identify the present and potential water and energy conservation strategies applicable to California.

The analysis of electricity and water requirements for irrigated agriculture was started as a part of a two-phase project conducted by Lawrence Berkeley Laboratory in cooperation with the San Francisco Operations Office of the Department of Energy.<sup>1,2</sup> The purposes of that overall study were to assess the impacts of the drought on California electricity supply and demand, to evaluate remedial measures, and to develop a methodology for such assessments.

The methodology used for determining electricity requirements to pump irrigation water focused on the hydrologic basins of the Central Valley. The method employed several factors to calculate the final energy demand for pumping. The factors included unit energy use to obtain ground and surface water, average water use by individual crop, type of irrigation and estimated crop acreage planted in 1977. Section II ("Energy/Water Use During Drought Year") contains the assumptions and calculations used to determine the total electricity demand.

The dry years of 1976 and 1977 present an opportunity to gain a better understanding of how farmers meet their irrigation needs with limited supplies of surface water. Section III ("Agriculture's Responses of Drought Conditions") outlines the major strategies employed in 1977. Since the overall purpose of this present study is to determine if this information can help develop a long-term approach for water and energy conservation in irrigated agriculture, the present and potential conservation strategies applicable to California were identified and presented in Section IV.

## ENERGY/WATER USE DURING A DROUGHT YEAR (1977)

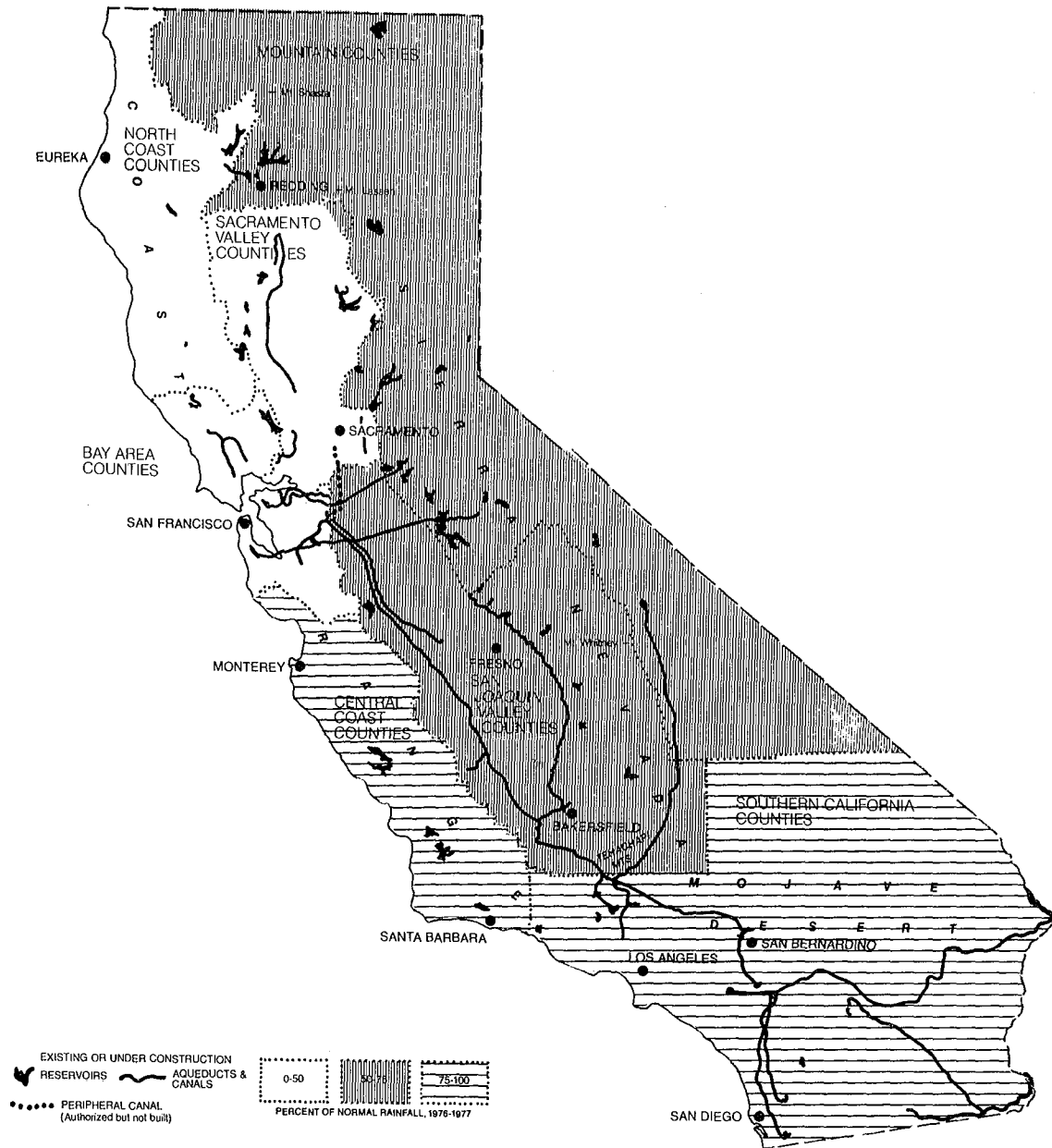
### Water Supply & Demand in 1977

California's agricultural industry has experienced a second year of drought conditions north of the Tehachapi Mountains. Water shortages during 1977 have been of only minor concern in southern California and most central coast areas, but are particularly troublesome and costly in the Central Valley.

A map of California shown in Figure 1 depicts the varying effects of the drought by area. Table 1 contains a comparison of the average precipitation in various areas of the state between a normal year and the 1976-77 water year. As demonstrated by the map and the corresponding table, the central coast counties and those of the coastal and desert regions of southern California received precipitation that was close to normal. Furthermore, sufficient surface water was available in the southern California area from the Colorado River to eliminate any drought threat to this agricultural region. Other areas of the state, namely the North Coast, San Francisco Bay, Mountain, and Central Valley (Sacramento and San Joaquin Valleys) did not fare as well.

Although contributing only about three percent directly to the value of agricultural production in California, the Mountain area supplies most of the surface water used by the Sacramento and San Joaquin Valleys. This water is usually stored in reservoirs located in that area. In the 1976-77 water year, however, these areas generally have received the lowest percentage of the state's precipitation. As of July 1977, reservoir storage in the state was about 37 percent of normal on the average.<sup>3</sup>

The major suppliers of surface water for irrigation in the Sacramento and San Joaquin Valleys are the federal Central Valley Project (CVP) and the State Water Project (SWP). During 1977, the CVP announced cutbacks of 75 percent to agricultural users while the SWP reported cutbacks of 60 percent.<sup>3</sup> If the same amount of ground water had been pumped as in a normal year, the Sacramento Valley would have received about 25 percent less total water supplies and the San Joaquin Valley 20 percent less than 1976. Table 2 summarizes the estimated water supply and demands in the Central Valley for 1976 and 1977. Table 3 disaggregates the 1977 values by hydrologic basins.



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Figure 1. California Water System



Table 1  
California Precipitation<sup>a</sup>

Areas	Normal Year (inches)	Percent of Normal (July 1974- June 1975)	Percent of Normal (July 1976- June 1977)
North Coast	37.6	105	42
San Francisco Bay	21.6	96	47
Central Coast	12.6	96	88
Sacramento Valley	20.4	100	48
San Joaquin Valley	9.5	91	68
Southern California <sup>b</sup>	7.9	57	94
Mountain	32.4	94	58

<sup>a</sup> Average precipitation at weather stations in each area as reported by California Crop and Livestock Reporting Service, USDA (July-June weather year).

<sup>b</sup> Average of coastal and desert stations.

Table 2  
Estimated Water Supply and Demand in the Central Valley (1976-78)  
(10<sup>6</sup> acre-feet)<sup>a</sup>

	Sacramento Valley	San Joaquin Valley	Valley Total
<u>1976 Demand<sup>b</sup></u>			
Urban	1.0	0.7	1.7
Agriculture	7.5	19.2	26.7
Total	8.5	19.9	28.4
<u>1976 Supply<sup>b</sup></u>			
Surface	6.5	9.6	16.1
Ground	1.9	10.2	12.1
Total	8.4	19.8	28.2
<u>1977 Demand<sup>b</sup></u>			
Urban	1.0	0.7	1.7
Agriculture	8.0	20.0	28.0
Total	9.0	20.7	29.7
<u>1977 Supply<sup>b</sup></u>			
Surface	4.6	4.8	9.4
Ground	2.5	12.2	14.7
Total	7.1	17.0	24.1
<u>1977 Deficit</u>	-1.9	-3.7	-5.6
<u>Estimated 1978 Supply<sup>c</sup></u>			
Surface	3.9	3.2	7.1
Ground	2.5	12.2	14.7
Total	6.4	15.4	21.8
<u>1978 Deficit</u>	-2.6	-5.3	-7.9

<sup>a</sup> An acre-foot = 325,851 gallons.

<sup>b</sup> Projected 1977 California Agricultural Drought Report, California Department of Food and Agriculture, August 1977 (ref. 4).

<sup>c</sup> The Continuing California Drought, California Department of Water Resources, August 1977 (ref. 3). Assumes 1977 surface runoff in 1978 and same groundwater pumping as 1977.

Surface water supplies in the Central Valley were down over 40 percent in 1977 from the 1976 level. Ground water pumping increased by over 20 percent to compensate for this deficiency with an estimated 7,500 new wells drilled in California during 1977.<sup>4</sup> In addition to drilling new wells, farmers reactivated dormant wells in large numbers in the Central Valley. By the end of 1977, ground water accounted for at least 53 percent of all water used by agriculture in California, compared with a normal year average of 40 percent.<sup>4</sup> Even with the increase in ground water pumping during 1977 in the Central Valley, there was a total deficit between estimated water supply and demand of 5.6 million acre-feet.

During drought periods the state's most significant source of reserve supply is ground water. In a normal year ground water pumping in the state accounts for about 15 million acre-feet.<sup>5</sup> It is estimated that 50 percent of this water results from the recharge percolation of applied surface water, 36 percent is due to natural recharge, and the remainder is overdrafted from ground water storage basins.<sup>3</sup> In 1976 with less applied surface water there was a reduction in deep percolation to recharge ground water reservoirs and subsequently an increase in the amount of water removed from storage. The quantity of ground water overdraft in 1976 was estimated to be 4.9 million acre-feet compared to about 2.1 million acre-feet in 1975. Over 80 percent of this overdraft occurred in the Central Valley with the worst impact in the southern San Joaquin Valley. In 1977, because of a continued reduction in surface water supply, pumping from ground water storage reservoirs may reach as much as 10 million acre-feet out of the statewide total of 18.5 million acre-feet.<sup>3</sup> The major portion of this overdraft (8 million acre-feet) will occur in the Central Valley.

With the increased pumping in the Sacramento and San Joaquin Valleys the water table is expected to drop even more than the 1976 record. In the northern Sacramento Valley, the average ground water levels in 1977 were 3.6 feet lower than in 1976. This decline is in addition to the average lowering of 6 feet in the previous year of the drought. In the lower Sacramento Valley where ground wells are the major source for water, the levels have fallen between 5 and 10 feet from the levels of 1976.<sup>3</sup>

In the San Joaquin Valley, the effect of increased ground water pumping during 1976 is represented by the lowering of water table levels along the eastern sides of the Valley. Comparison of 1977 levels to those reported in 1976 indicate an average drop between 5 and 13 feet.<sup>3</sup> Ground water levels for the western portion of the San Joaquin Valley, which rely minimally on ground water supplies, continued to rise or remain stable.

Declines in the ground water table result in additional energy requirements for pumping at the greater depths. Assuming a pump efficiency of 55.5 percent, each additional foot of pumping requires about 1.85 kilowatt-hours per acre-foot of water pumped. The farmer is thus faced with the cost for drilling a new well which ranges from \$30,000 to \$150,000 depending on the size and depth.

In addition to the expense of drilling a new well or reactivating an abandoned one, there are the increased energy costs. The average cost to pump an acre-foot of water ranges from \$33 to \$40 from a well, compared to a price of \$8.50 to \$11 for surface water from a canal.<sup>4</sup> During 1977 some water districts (e.g., Westlands Water District) purchased northern California water normally used for rice irrigation at a cost of about \$68 per acre-foot. This water was made available as needed for the survival of trees and vines. In water districts in which the water is delivered (e.g., Wheeler Ridge-Maricopa Water Storage District), the costs have increased from \$44 per acre-foot to nearly \$123 per acre-foot.

#### Energy Requirements For Agricultural Water Demands

The Sacramento and San Joaquin Valleys, which comprise the Central Valley, account for nearly 60 percent of the state's cash receipts from farm marketing of crops. Since nearly 80 percent of the estimated water use in agriculture and 75 percent of the energy requirements for pumping occur in four of the 16 hydrologic basins (5A, 5B, 5C, 5D) established by the State Water Resources Control Board (Fig. 2), these basins were used as the basic geographic area for all energy calculations. Furthermore, the major part of the area represented by these basins lies within the Pacific Gas and Electric Company's (PG&E) service area. A part of the Tulare Basin (5D) is serviced by Southern California Edison Company (SCE).



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Figure 2. Hydrologic Basin Planning Areas

This section estimates energy use by crop and irrigation method in the four hydrologic basin planning areas of the Central Valley. The basic approach used to determine energy requirements for agricultural pumping in the Central Valley follows the procedure used in a recent report.<sup>6</sup> Energy requirements are calculated for 1) on-farm wells incorporating the best available data on average well depths in the Central Valley; 2) pumping energy required for moving water within the state and federal water projects; 3) energy required by irrigation districts for pumping water. The latter two energy values are taken from recently published and unpublished reports (Refs. 6 and 7). The energy calculations are based on average values within each hydrologic basin for factors such as well depths, water requirements, planted acreage, and irrigation systems.

#### Unit Energy Use for Ground and Surface Water

In order to calculate the energy requirements for ground water the average pumping depth for wells in each hydrologic planning basin was estimated. Average pumping depths were taken from the estimates for 1972 by determining the average static water level for each basin and adding the average draw down (21 feet) and average surface irrigation pressure head (4 feet). Since the water table has been generally declining throughout the state, it was necessary to update the data presented by Knutson.<sup>6</sup> Information on the average drop in groundwater levels was obtained from the various districts of DWR which represent the Central Valley. The estimated ground water well depths are presented in Table 4. These values, which are basin averages, are used to determine the energy required to pump ground water to the surface.

An average overall pumping plant efficiency of 55 percent was used. This value is a weighted average obtained from measurements reported to USBR.<sup>12</sup> Although this is a more conservative figure than the percentage used in other studies,<sup>6,9</sup> it is probably more representative of the overall picture in the Central Valley. By combining the average pumping efficiency with the pumping depth, the energy used to pump ground water was determined by the following formula:

$$\text{Unit Energy Use (Kwh/AF)} = 1.024 \times \frac{D}{E} \quad (1)$$

Table 3  
Estimated Agricultural Water  
Supply and Demand in the Central Valley - 1977  
(10<sup>6</sup> acre-feet)<sup>a</sup>

Water Source	5A	5B	5C	5D	Valley Totals
Surface Water	4.01	1.56	2.06	1.71	9.34
Groundwater	2.43	1.12	2.73	8.46	14.74
TOTAL WATER SUPPLY <sup>b</sup>	6.44	2.68	4.79	10.16	24.08
Percent Surface Water	62.3	58.3	43.0	16.7	
Percent Groundwater	37.7	41.7	57.0	83.2	
WATER DEMAND <sup>c</sup>	8.30	2.56	6.71	12.13	29.70

<sup>a</sup> An acre-foot = 325,851 gallons.

<sup>b</sup> Data from Department of Water Resources, 1977 (ref. 13)

<sup>c</sup> Estimated total applied water demand

Table 4  
Estimated Groundwater Well Depth in the Central Valley

Hydrologic Planning Basin	Pumping Depth (feet) 1972 Data <sup>a</sup>	Average Drop in Groundwater Level (1972-77) feet <sup>b</sup>	Estimated Pumping Depth in 1977 (feet)
5A	53	8	61
5B	89	8	97
5C	123	4	127
5D	181	7	188

<sup>a</sup> Knutson, et al., 1977 (ref. 6)

<sup>b</sup> Data from Department of Water Resources, 1977 (ref. 13)

Table 5  
Energy Use Per Acre-Foot in the Central Valley (kWh/AF)<sup>a</sup>

Irrigation Method	5A	5B	5C	5D
Surface Irrigation From:				
Groundwater	113	180	236	350
Surface Water	18	43	204	258
Sprinkler Irrigation From:				
Groundwater	347	414	470	584
Surface Water	252	277	438	492

<sup>a</sup> Assumes 55% pumping efficiency.

where: Kwh/AF = Kilowatt-hour per acre-foot

1.024 = number of kilowatt-hours to lift one acre-foot of water  
one foot in height at 100 percent efficiency

D = pumping depth (feet)

E = overall pumping plant efficiency (55 percent)

Table 5 presents the energy required to pump ground water in the Central Valley. The ground water numbers were calculated according to Eq. 1. The surface water numbers represent the average energy per acre-foot required for moving irrigation water by state and federal water projects and pumping water by irrigation districts. They were determined in recent studies.<sup>7,8,9</sup> Sprinkler irrigation requires energy equivalent to an additional 126 foot lift.

#### Unit Water Use by Crop

Data in Table 6 on the expected water requirements for various crops within each Central Valley hydrologic basin were taken from three reports.<sup>6,10,11</sup> These average values for the amount of water applied per acre were given in Knutson's paper for different methods of application. Comparisons were made between surface and sprinkler methods which are used on the majority of the irrigated acreage in California.

The amount of water applied per acre is affected by the average application efficiency of the different methods of irrigation. Since little data are available on the relative application efficiencies of the different irrigation methods, average water application efficiencies of 65 percent for surface irrigation and 81 percent for sprinklers were used. These figures are based on current practice. The details of the calculations which were computed on an acre weighted basis are given in another report.<sup>6</sup>

#### Unit Energy Use by Crop

The energy use per acre for various crops in the Central Valley was calculated by a method used previously.<sup>6</sup> The procedure consisted of combining the energy required to pump one acre-foot of water (Kwh/AF) from either surface or ground water sources with the water used per acre of crop (AF/acre). The following formula were used;



Table 6  
Water Requirements per Acre in the Central Valley\*  
(Acre-foot/Acre)

HBPA**	Irrigation Method	Alfalfa	Corn	Cotton	Grain	Rice	Sugar Beets	Fruit/ Nuts	Vines	Vege- tables
5A	Surface	3.9	2.5	--	1.0	8.2	3.1	3.2	3.0	2.7
5A	Sprinkler	3.1	--	--	0.8	--	2.5	2.5	2.4	2.2
5B	Surface	3.5	2.2	--	1.0	8.2	3.0	3.2	2.5	2.7
5B	Sprinkler	2.8	--	--	0.8	--	2.4	2.5	2.0	2.3
5C	Surface	5.2	3.2	4.0	1.0	6.7	3.7	4.1	3.6	2.3
5C	Sprinkler	4.1	--	3.2	0.8	--	2.9	3.2	2.8	1.8
5D	Surface	5.6	3.4	4.2	1.2	6.7	3.8	4.0	4.0	2.2
5D	Sprinkler	4.5	--	3.3	1.0	--	3.0	3.2	3.2	1.8
VALLEY AVERAGE		4.5	2.8	3.9	1.1	7.5	3.3	3.5	3.2	2.3

\* Knutson, et al., 1977 (Ref. 6).

\*\* Hydrologic Basin Planning Areas

Surface Irrigation: (kWh/AF) X (AF/Acre) for each crop

Sprinkler Irrigation:  $\left[ \begin{array}{l} \text{(kWh/AF)} + \text{additional energy} \\ \text{for sprinkler} \\ \text{pressure head} \end{array} \right] \text{ X (AF/Acre) for each crop}$

The energy use per acre of crop (kWh/Acre) for the hydrologic basins of the Central Valley is tabulated in Table 7. Energy requirements are presented for both surface and sprinkler irrigation methods using either ground or surface water.

#### Estimated Crop Acreage in the Central Valley

In order to complete an energy analysis of agricultural pumping it was necessary to estimate the acreage planted for each crop in the various hydrologic basins of the valley. This task proved to be the most difficult because of a lack of definitive data on expected cropping patterns for the 1977 growing season.

The procedure used the June 1977 report on farmers' intentions to plant various crops in California.<sup>16</sup> This information was available on a statewide basis. Information obtained through various conversations with the staff members of the State Department of Food and Agriculture was used to separate the Central Valley crop intentions from the state totals. Finally the estimated planted acreages were apportioned to the hydrologic basins according to historical cropping patterns.<sup>6,11</sup> Since the data in these studies on planted acreage pertained to the year 1972, a comparison was made to 1975-76 information on production and yield. The percentages of total statewide acreage estimated in each hydrologic basin within the Central Valley did not change significantly during this time period, and so 1972 data on the percentage of each crop planted in the four hydrologic planning basins were used to estimate 1977 acreage.

The estimated planted acreage in the Central Valley by crop for 1977 is presented in Table 8. These crop estimates are apportioned to the appropriate hydrologic basin by the method described above. It is important to note that the figures are only approximations and may differ significantly from actual plantings.

Table 7

Energy Use per Acre for Crops in the Central Valley  
(kwh/acre)

HPBA *	Irrigation Method/ Water Source	Alfalfa	Corn	Cotton	Grain	Rice	Sugar Beets	Fruit/ Nuts	Vines	Vegetables
5A	<u>Surface Irrigation</u>									
	Groundwater	441	283	--	113	927	350	362	339	305
	Surface water	70	45	--	18	148	56	58	54	49
5A	<u>Sprinkler Irrigation</u>									
	Groundwater	1076	--	--	278	--	868	868	833	763
	Surface water	781	--	--	202	--	630	630	605	554
5B	<u>Surface Irrigation</u>									
	Groundwater	630	396	--	180	1476	540	576	450	486
	Surface water	151	95	--	43	353	129	138	108	116
5B	<u>Sprinkler Irrigation</u>									
	Groundwater	1159	--	--	331	--	994	1035	828	952
	Surface water	776	--	--	222	--	665	693	554	637
5C	<u>Surface Irrigation</u>									
	Groundwater	1227	755	944	236	1581	873	968	850	543
	Surface water	1061	653	816	204	1367	755	836	734	469
5C	<u>Sprinkler Irrigation</u>									
	Groundwater	1927	--	1504	376	--	1363	1504	1316	846
	Surface water	1796	--	1402	350	--	1270	1402	1226	788
5D	<u>Surface Irrigation</u>									
	Groundwater	1960	1190	1470	420	2345	1330	1400	1400	770
	Surface water	1445	877	1084	310	1729	980	1032	1032	568
5D	<u>Sprinkler Irrigation</u>									
	Groundwater	2628	--	1927	584	--	1752	1869	1869	1051
	Surface water	2214	--	1624	492	--	1476	1574	1574	886

\* Hydrologic Planning Basin Areas

Table 8  
Estimated Major Crop Acreage in the Central Valley - 1977

CROPS	Estimated Statewide Acreage (10 <sup>3</sup> A)	5A		5B		5C		5D	
		% State Acreage	Estimated Acres - 1977 (10 <sup>3</sup> A)	% State Acreage	Estimated Acres - 1977 (10 <sup>3</sup> A)	% State Acreage	Estimated Acres - 1977 (10 <sup>3</sup> A)	% State Acreage	Estimated Acres - 1977 (10 <sup>3</sup> A)
Alfalfa	1680	15.2	255.4	9.8	164.6	22.6	379.7	25.4	426.7
Corn	450	18.2	81.9	21.8	98.1	27.1	122.0	30.6	137.7
Cotton	1400	--	--	--	--	9.1	127.4	71.9	1006.6
Grain	1250	8.3	103.8	8.6	107.5	4.7	58.8	48.6	607.5
Rice	320	89.2	285.4	2.1	6.7	7.4	23.7	1.4	3.8
Sugar Beets	210	35.4	74.3	27.1	56.9	12.9	27.1	21.9	46.0
Fruits/Nuts	1335	32.7	436.5	17.2	229.6	19.9	265.7	25.0	333.8
Vineyards	647	6.7	43.3	9.1	58.9	20.0	129.4	48.1	311.2
Vegetables	900	38.6	347.4	29.7	267.3	15.5	139.5	16.2	145.8

### Energy Demand for Agricultural Pumping in the Central Valley

To determine the total energy demand for agricultural pumping, which is the objective of this section of the report, the energy use per acre was multiplied by the estimated acreage in the Central Valley water basins. These computations were made for surface and sprinkler irrigation methods using water from either ground or surface sources.

Certain assumptions related to irrigation systems and water sources were made in order to obtain the appropriate acreages. First, it was assumed that the irrigation patterns reported previously had not changed significantly.<sup>6,11</sup> The percentages of acreage used for surface and sprinkler irrigation systems, as shown in Table 9 were taken from the 1972 data, and were apportioned to the estimated planted acres in 1977.

The second assumption is that the proportion of acreage using surface and sprinkler systems for a given hydrologic basin applied equally to water from ground and surface sources, i.e., that ground water and surface water were used in the same ratio in sprinkler irrigation as they were in surface irrigation. Therefore the acreage employing surface and sprinkler irrigation methods was applied to the ratio of ground and surface water available within each hydrologic basin for 1977 as shown in Table 2. The results of such calculations are the estimated planted acreage by water source and irrigation method.

The estimated planted acreages were then multiplied by the appropriate energy use per acre value as presented in Table 7 to give the total energy use for the various crops in each hydrologic basin. Table 10 contains the total energy use for selected crops according to the water source and irrigation method. The data are summarized in Table 11 as the estimated total energy requirements for agricultural pumping in the Central Valley.

The total energy requirements for agricultural pumping in the Central Valley during 1977 were calculated to be 5.91 billion kWh. This energy value is slightly greater than the total yearly electricity sales to agriculture reported by PG & E. (See Table 12.) The difference in total energy needs is due to a number of factors. We assumed an overall average pumping efficiency of 55 percent, while the actual efficiencies are probably greater. PG & E's service area covers the major portion of the Central Valley, but not

Table 9  
Percentage of Acreage in Surface and Sprinkler Systems in the Central Valley  
(1972)

Crops	5A			5B			5C			5D		
	Estimated acres (10 <sup>3</sup> A)	% Surface	% Sprinkler	Estimated acres (10 <sup>3</sup> A)	% Surface	% Sprinkler	Estimated acres (10 <sup>3</sup> A)	% Surface	% Sprinkler	Estimated acres (10 <sup>3</sup> A)	% Surface	% Sprinkler
Alfalfa	255.4	91.9	8.1	164.6	97.6	2.4	379.7	93.3	6.7	426.7	90.1	9.9
Corn	81.9	100	--	98.1	100	--	122.0	100	--	137.7	100	--
Cotton	--	--	--	--	--	--	127.4	70.0	30.0	1006.6	79.6	20.4
Grain	103.8	93.2	6.8	107.5	99.8	0.2	58.8	94.7	5.3	607.5	95.0	5.0
Rice	285.7	100	--	6.7	100	--	23.7	100	--	3.8	100	--
Sugar Beets	74.3	80.9	19.1	56.9	93.6	6.4	27.1	92.9	7.1	46.0	85.7	14.3
Fruit/Nuts	436.5	44.8	55.2	229.6	54.3	45.7	265.7	80.6	19.4	333.8	74.1	25.9
Vineyards	43.3	95.0	5.0	58.9	95.0	5.0	129.4	91.5	8.5	311.2	93.0	7.0
Vegetables	347.4	81.9	18.1	267.3	96.2	3.8	139.5	99.9	0.1	145.8	57.8	42.2

Table 10

Total Energy Use for Selected Crops in the Central Valley by Water Source and Irrigation Method\*  
(10<sup>6</sup> kwh)

HPBA**	Irrigation Method/ Water Source	Alfalfa	Corn	Cotton	Grain	Rice	Sugar Beets	Fruit/ Nuts	Vines	Vegetables
5A	<u>Surface Irrigation</u>									
	Groundwater	36.64	8.20	--	3.87	93.76	7.45	25.06	4.94	30.72
	Surface Water	10.61	2.38	--	1.13	27.31	2.17	7.33	1.43	9.01
	<u>Sprinkler Irrigation</u>									
	Groundwater	7.88	--	--	0.70	--	4.36	74.04	0.64	16.98
	Surface Water	10.43	--	--	0.92	--	5.78	98.06	0.85	22.50
		65.56	10.58	--	6.62	121.07	19.76	204.49	7.86	79.21
5B	<u>Surface Irrigation</u>									
	Groundwater	42.20	16.20	--	8.05	4.12	11.99	29.95	10.50	52.11
	Surface Water	14.14	5.43	--	2.69	1.38	4.01	10.03	3.52	17.39
	<u>Sprinkler Irrigation</u>									
	Groundwater	1.91	--	--	0.03	--	1.51	45.29	1.02	4.04
	Surface Water	1.78	--	--	0.03	--	1.41	42.39	0.95	3.77
		60.03	21.63	--	10.80	5.50	18.92	127.66	15.99	77.31
5C	<u>Surface Irrigation</u>									
	Groundwater	247.77	52.50	47.98	7.49	21.36	12.53	118.16	57.37	43.14
	Surface Water	161.62	34.26	31.29	4.88	13.93	8.18	76.99	37.37	28.10
	<u>Sprinkler Irrigation</u>									
	Groundwater	27.94	--	32.76	0.67	--	1.49	44.19	8.25	0.07
	Surface Water	19.65	--	23.05	0.47	--	1.05	31.07	5.80	0.05
		456.98	86.76	135.08	13.51	35.29	23.25	270.41	108.79	71.36
5D	<u>Surface Irrigation</u>									
	Groundwater	626.95	136.34	979.96	201.67	7.41	43.62	288.11	337.11	53.98
	Surface Water	93.33	20.29	145.92	30.06	1.11	6.49	42.88	50.19	8.04
	<u>Sprinkler Irrigation</u>									
	Groundwater	92.35	--	329.23	14.76	--	9.58	134.44	33.87	53.80
	Surface Water	15.72	--	56.03	3.51	--	1.64	22.87	5.76	9.16
		828.35	156.63	1511.14	249.00	8.52	61.33	488.30	426.93	124.98

\* Assumes 0.55 efficiency.

\*\* Hydrologic Planning Basin Areas

Table 11  
Total Estimated Energy Requirements for Agricultural Irrigation in Central Valley - 1977  
(10<sup>6</sup> kwh)

HPBA	Alfalfa	Corn	Cotton	Grain	Rice	Sugar Beets	Fruit/ Nuts	Vineyards	Vegetables	Basin Totals
5A	65.56	10.58	--	6.62	121.07	19.76	204.49	7.86	74.21	515.15
5B	60.03	21.63	--	10.80	5.50	18.92	127.66	15.99	77.31	337.84
5C	456.98	86.76	135.08	13.51	35.29	23.25	270.41	108.74	71.36	1201.43
5D	828.35	156.63	1511.14	249.0	8.52	61.33	488.3	426.93	124.98	<u>3855.18</u>
TOTAL ENERGY REQUIRED:										5909.60



the entire region. Furthermore, our estimates of unit water use for the various crops was taken from historical data. The actual amount of water delivered to some crops in 1977 was considerably less.

Table 12 contains the monthly electricity sales to agriculture in PG & E's service area for 1975-77. The data for 1975 and 1976 includes sales of PG & E and of other utilities in PG & E's service area (e.g. Modesto Irrigation District, Turlock Irrigation District, Bureau of Reclamation, etc.). In addition, the total state agricultural sales are included for 1975 and 1976 as a means of comparison.

The peak demand for agriculture in PG & E's service area occurred in July during both 1975 and 1976. The growth in electrical sales to agriculture was more than 20 percent between 1975 and 1976 reflecting a response to the first year of the drought. PG & E's service area represented over 75 percent of the total statewide electricity sales to agriculture during both 1975 and 1976. PG & E's agricultural peak demand for 1977 took place in August and was less than 10 percent higher than the previous year, this probably results from the shift in water supply between 1976 and 1977 (see Table 2). The total yearly sales to agriculture in 1976 were 20 percent greater than in 1975, while they increased only about 10 percent in 1977.

A graphical representation of PG & E's electricity sales to agriculture during 1975-77 is presented in Figure 3. The graph shows a rather steady increase in electricity use from January through the peak periods in July and August followed by a steady decrease during the last quarter of the year. This pattern in total agricultural requirements corresponds to the periods when irrigation pumping demands are the greatest. The 1977 data exhibit a similar form.

Decreased water deliveries in 1977 resulted in reduced energy requirements for water pumping in both the CVP and SWP. In 1976, the CVP required 1.79 billion kWh for deliveries to agricultural users in the San Joaquin Valley. During 1977 the CVP used only about 800 million kWh for a savings of over 900 million kWh.<sup>12</sup> The DWR staff reported a total net energy use of about 2.95 billion kWh in 1976. This year with reductions in surface water deliveries, the estimated net energy requirements of the SWP is 1.58 billion kWh.<sup>13</sup> These combined reductions totaled about 2.3 billion kWh and were a factor in P.G.&E's ability to meet peak electricity demand during the summer.

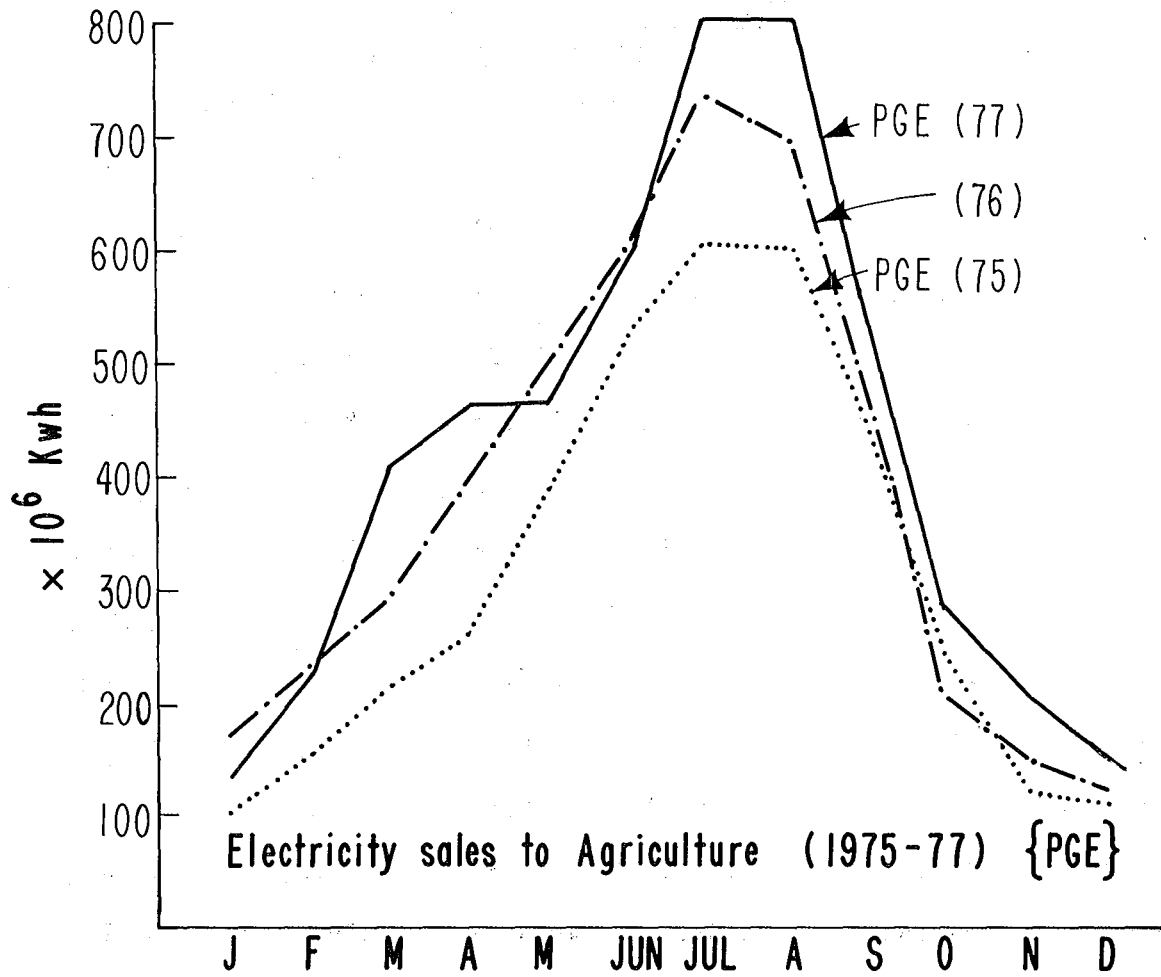
Table 12  
Monthly Electricity Sales to Agriculture (1975-77)  
(10<sup>6</sup> kilowatt-hours)

	1975		1976		1977
	PG&E <sup>a</sup>	Statewide	PG&E <sup>b</sup>	Statewide	PG&E <sup>c</sup>
January	109.64	158.0	186.7	252.25	137.66
February	161.60	219.3	254.51	333.43	224.86
March	222.89	298.43	322.21	398.11	410.01
April	285.77	362.1	432.24	534.22	462.33
May	425.31	522.83	542.95	689.7	466.61
June	584.17	723.88	663.22	838.64	601.84
July	657.12	836.38	790.08	1023.99	803.95
August	654.04	838.97	744.74	965.9	804.79
September	494.54	674.3	517.29	712.95	556.07
October	272.83	416.08	324.11	356.6	292.66
November	130.67	226.34	160.77	257.58	200.75
December	112.29	188.61	136.87	220.29	152.18
Yearly Total	4110.63	5465.21	4975.69	6579.65	5113.72

<sup>a</sup>"Electric Utility Sales Report Summary," California Energy Resources Conservation and Development Commission, 1975. Includes PG&E's sales and sales of the following utilities: Bureau of Reclamation (Central Valley Project), City of Roseville, Modesto Irrigation District, Plumas-Sierra Rural Electric, Sacramento Municipal Utility District and Turlock Irrigation District.

<sup>b</sup>"Electric Utility Sales Report Summary," California Energy Resources Conservation and Development Commission, 1976.

<sup>c</sup>Personal communication, Pacific Gas & Electric Company, September 30, 1977. Includes PG&E sales only.



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Figure 3

## AGRICULTURE'S RESPONSES TO THE DROUGHT CONDITIONS OF 1977

Although the drought-related losses to California agriculture were projected to be in a range from \$500 million to \$1.5 billion, with \$800 million the most likely figure under current conditions, the total state agricultural income is down only about one percent from last year.<sup>4</sup> The livestock industry which is suffering from a second year of the drought, contributes an estimated \$500 million to the total gross farm income reductions.

The predictions earlier in the year were even more severe. The discrepancy between earlier predictions and current expectations is a result of a general underestimation of the ability of farmers to adapt to changes in their water supplies. A spokesman for the California Department of Food and Agriculture is quoted as saying "farmers behaved like farmers, while they were expected to act like economists." Furthermore, the more recent estimates were modified by the fact that about 291,000 acre-feet of water had been diverted to agriculture in the southern San Joaquin Valley from urban uses in southern California.

### Increased Use of Ground Water

Farmers responded to the dry year conditions of 1977 by employing various strategies. One of the most common responses is related to the increased use of ground water. As mentioned above, growers compensated for the loss of surface water by drilling thousands of new wells, deepening existing wells and refurbishing old ground water delivery systems. Backlogs for drilling new wells and connecting to major electrical systems, however, range from three months to one year. Also, increased pumping in some areas of the state (e.g. Central Valley) have caused the water table to drop significantly. In addition to the expense of drilling a well, there are the additional energy costs to pump the ground water, especially from the increased depths. It is reported that the per unit electrical costs have more than doubled over the past five years. It costs about ten cents to lift

one acre-foot of water one foot. Therefore, it became necessary during the 1977 season to make the most efficient use of water that was available.

#### Increase Efficiency of Water Application

Growers are practicing "cutback irrigation," which is a management scheme that diminishes runoff and reduces deep soil percolation in furrow systems. The procedure involves a high volume initial stream to give rapid water advance down the furrow with a subsequent reduction in flow rate to maintain minimum flow. Some farmers have been collecting excess water at the ends of the fields and pumping it back to the head of the field. This return-reuse methods of surface irrigation is regarded as both an energy-and a water-efficient procedure.

Another strategy used to increase the efficiency of water application has been the change in irrigation methods during 1977. There has been an increase in the installation of sprinkler and drip systems. These changes involved large expenditures of capital and certain delays related to the time necessary to design, order and install the new irrigation systems. Although a net decrease in water use may result from the use of sprinkler and drip systems, their implementation may lead to increased energy use depending on the water source that is employed. A discussion of the relationship between water and energy efficiencies of the various irrigation methods will be given in a later section of this report.

#### Reduce Water Application

"Deficit irrigation," which is simply the application of less water than usual, is taking place in answer to the dry year conditions. The application of less water, in turn, reduces surface evaporation and more importantly evapo-transpiration, which accounts for the greatest loss of water by a crop. Instead of totally replacing these losses through irrigation, the level of soil moisture is allowed to be depleted. On the other hand, the relationship between crop yield and water

stress is a very critical one, which must be considered when determining the optimal amount of water to apply to the plant system. The water status of a plant is only one factor in crop production, although a very important one, especially in a drought.

A technique being used in relation to reduced supplies of water is that of "minimized leaching." Additional water above that needed to replace the loss from evapo-transpiration is applied to balance salt levels in the crop's root zone. This additional water, which is crucial to good irrigation management, is called the leaching requirement. The amount of leaching requirements have been reduced drastically in some areas of the state. Minimized leaching will save more irrigation water, but its use is still untested on a large scale and over long periods of time. Actually, what has happened over the past two dry years is that leaching has been postponed. The future status of this water conservation strategy is unknown at this time.

#### Cropping Pattern Changes in 1977

Although water available from the SWP in 1977 was cut back nearly 50 percent from last year, irrigated acreage was reduced only 13 percent on a statewide basis.<sup>4</sup> The 1977 crop patterns show decreases in acreage for some commodities and increases in others. These changes reflect not only the drought situation but also market conditions.

Table 13 shows planted acreages of selected crops for the 1975 and 1976 growing seasons along with estimated plantings in 1977. The largest acreage reductions from 1976 were for sorghum (-37 percent), sugar beets (-26 percent), rice (-18 percent), wheat (-12 percent), and corn (-10 percent). The production of these crops decreased not only because of diminishing supplies of water but due to lower prices resulting from sizable global stocks of food and feed grains.

The reduction in sorghum is probably directly related to the drought since sorghum is frequently grown as a second crop. During this drought year a second crop was not grown in many parts of the state. Unprofitable prices and the drought are responsible for the reduced 1977 sugar beet acreage. This reduction is also due to the two-year sugar

beet crop rotation problem. Rice, which as a higher average annual applied water requirement than any other crop, was replaced in some areas with oats, safflower and tomatoes.

Cotton plantings have increased about 19 percent over last year because of a favorable market and government price supports. Furthermore, cotton requires lower quality water and its deep roots use moisture deep in the soil profile. Cotton acreage is 1.35 million acres which is the largest planting since 1953. Planting in some areas of southern California increased about 95 percent over 1976, because of favorable market price induced by an uncertainty of water supplies in the San Joaquin Valley. The Central Valley's cotton yield, however, was less as a consequence of the diminished supply of water for irrigation. Planted acreage of oats and alfalfa also increased slightly over 1976.

Most fruit and nut crops, which generally have access to ground water supplies, are expected to survive, although yields will probably be lower. Some citrus crops (e.g. oranges), however, can not tolerate drought conditions. There is the possibility that some groves may be lost in the San Joaquin Valley.

Since most vegetables are produced in southern California or along the central coast where water supplies are not significantly affected by the drought, vegetables are probably the least affected agricultural sector. Planted acreage of processing tomatoes, which supplies approximately 80 percent of the nation's market, is up 5 percent from last year. While growing of tomatoes requires more water per acre than most vegetable crops, the market price increased from \$47 to \$55 a ton, thus making them a favorable crop. Tomato acreage increased by about 13,000 acres over the 1976 acreage to 200,000 acres.

#### Future Problems Created During the Drought

Several problems may have been created by obtaining the needed water supplies for 1976-1977. In order to make up some of their surface water deficiencies, farmers relied on ground water pumping.

Table 13  
Plantings of Selected Crops in California (1975-77)  
(10<sup>3</sup> acres)

Crop	1975 <sup>a</sup>	1976 <sup>b</sup>	Estimated 1977 <sup>c</sup>	Estimated 1976-77
<u>Field Crops</u>				
Alfalfa	1650	1630	1670	+ 2
Barley	1220	1200	1150	- 4
Beans	154	179	176	- 2
Corn	420	480	430	-10
Cotton	900	1120	1350	+19
Oats	365	385	400	+ 4
Potatoes	15.	16.	16.	+ 0.6
Rice	530	421	345	-18
Sorghum	230	235	150	-37
Sugar Beets	333	318	235	-26
Wheat (excluding Durum)	1060	1000	885	-12
Wheat (Durum)	15	90	30	-67
<u>Fruit/Nuts<sup>d</sup> (excluding grapes)</u>				
Grapes	647	631	647	--
Vegetables (excluding tomatoes)	616.1	555.7	620	+12
Tomatoes	305.6	267.7	280	+ 5

<sup>a</sup>Principal Crop and Livestock Commodities - 1975, California Crop and Livestock Reporting Service, USDA, June 1976 (ref. 14)

<sup>b</sup>Principal Crop and Livestock Commodities - 1976, California Crop and Livestock Reporting Service, USDA, June 1977 (ref. 15)

<sup>c</sup>Crop Intentions Report, California Crop and Livestock Reporting Service, USDA, June 1977 (ref. 16)

<sup>d</sup>California Fruit and Nut Statistics (1975-76), California Crop and Livestock Reporting Service, USDA, February 1977 (ref. 17)





A heavy reliance on ground water pumping, however, is accompanied by potential adverse effects such as well collapse, ground subsidence and the possibility of wells going dry.

A further problem with the extensive use of ground water sources in a drought year is that of future recharge rates. Natural recharge has decreased about 45 percent over the past two years, while percolation from applied water sources has decreased about 26 percent. On the other hand, ground water overdraft has increased from a level of about 2.1 million acre-feet in 1975 to an estimated 10 million acre-feet in 1977. Overdraft and ground subsidence lead to a collapse of ground formation which reduces the water storage capacity. In view of the needs and the possibility of future drought periods, the replenishment of ground water basins is a problem requiring consideration at some future time.

In an attempt to conserve water during 1977 less frequent irrigations were made with less applied water per application. The effect of the drought is to put both annual crops (e.g. field crops) and perennials (e.g. trees and vines) under stress. The problem is most serious for the perennials. It is not known at this time what the effects of last year's dry conditions were on the life of the trees and vines. In addition, the future yields of the perennial crops may be affected in later years.

Another problem with reduced water applications and rates is that there is less soil moisture carry over into the next growing season. In addition, reduced water application together with the use of a lower quality of water for irrigation may result in more severe soil salinity problems in the future. For a permanent irrigated crop, salt must be removed from the soil at the same rate it is introduced by irrigation water, otherwise a steadily increasing salt concentration in the soil water will cause a progressive reduction in crop yields. The relationship between reduced water application, soil salinity and ground water as they apply to the total salt balance picture is a critical question that needs to be considered.

## CONSERVATION OF ELECTRICITY AND WATER IN THE AGRICULTURAL SECTOR

### Factors in Agricultural Resource Use

The drought conditions of 1976-77 have shown both the necessity and ability to conserve water in agriculture, as well as in other sectors of our society. Because of the use of energy for water delivery and use, water conservation can mean energy conservation as well, though this is dependent on the irrigation method used (see section on Water Efficiency in the Field). In a drought year the lack of surface water supply is partially made up by increased ground water pumping, which increases electricity consumed, though not as greatly as if water conservation is not being practiced. In a normal rainfall year, the electricity savings associated with water conservation could be as much as 25 percent.<sup>20</sup>

The requisites for implementation proceed on many levels. Some measures, such as cutback irrigation, require only a change of practice on the part of the farmer. Some strategies begin to involve other sectors through the purchase and installation of equipment or the change of labor schedules. At the widest extreme, a change of governmental policy may be required. While many conservation strategies are implemented ultimately on the farm, the policies and practices of broader levels of organization (e.g. water districts or the federal government) can effect the facilitation of the necessary changes.

The relationship between energy conservation and water conservation in agriculture is fairly complex. Certain aspects, such as pump and well efficiency, are independent of water use. The electricity used in water delivery and application is dependent on a variety of factors, e.g. irrigation system, crop, weather and local growing conditions. Depending on the specifics of the situation, more or less energy may be required to apply the same amount of water.

The water-energy equation has another factor which is labor. Traditionally, the large quantities of water used in irrigation substitute for labor, i.e. for arranging irrigation systems in the field, for maintaining those systems, for scheduling according to need and efficiency rather than convenience. In changing to more efficient irrigation methods, there are the major barriers of increased cost and of low availability of labor needed to implement the methods.

Some measures such as minimal leaching are explicitly short term in application because of their cumulative adverse effects. Other measures can be incorporated into a continuing conservation effort since the increasing water demands will affect water price and availability. Generally, the more elaborate the physical set-up, the longer the lead time needed to implement the measure.

### Types of Strategies

There are several general approaches to agricultural electricity conservation which cover a variety of individual strategies. The dimensions in which these approaches vary are level of implementation and method of balancing water or electrical supply and demand. These approaches are:

- Maintaining and augmenting surface water supply
- Decrease in electricity demand
- Power use efficiency
- Shifting power demand
- Decrease in water demand
- Water efficiency in the field: retention, uniform application, proper amount of application

There are two overriding caveats to this discussion of strategies. First are the limits to the usefulness of the strategies, not only in terms of lead time, technological development and cost, but also in terms of geographic factors such as soil, climate, local social and economic structure, and marketing of crops. Nearly all (90 percent) of the energy used for irrigation is used in the 7 hydrologic basins that contain over 90 percent of California's agriculture.<sup>21</sup> Regional energy requirements for pumping vary (see Tables 14 and 15). The second caveat is the quality of the information presented. Since the data were gathered from a variety of sources, there is a lack of uniformity between the strategies. In some cases, the figures given are estimates, while in others, they are not given because of a lack of information. But most importantly the data do not represent the same geographic regions and therefore care must be taken in applying the results to a region with a different character.

Table 14  
Irrigation Pumping Energy for Selected Hydrologic Basins

Hydrologic Basin Planning Areas		Agricultural Irrigation Pumping Energy (%)
1A	Klamath River	3.1
3	Central Coast	5.1
5A	Sacramento River	9.6
5B	Sacramento - San Joaquin Delta	4.4
5C	San Joaquin	14.6
5D	Tulare Lake	49.6
7A	West Colorado River	5.0

Source: Reference 21, Table 3, p. 40.

Table 15  
1976 Pump Lift and Efficiency Tests

District	kWh/AF			Average Overall Plant Efficiency			Average Total Lift in Feet		
	1974	1975	1976	1974	1975	1976	1974	1975	1976
Kings	345	295	329	53.1	55.8	55.5	179	138	124
Fresno	173	245	229	54.6	56.4	54.9	92	138	124
Kern	569	594	630	57.8	58.2	55.3	321	304	315
Yosemite	223	237	230	55.3	58.5	56.6	120	135	133
San Joaquin Division	344	344	362	55.3	57.5	55.8	186	178	173

Source: PG&E 1976 Pumping Lift Report.

The individual strategies have been evaluated in terms of lead time, costs, potential savings and limiting criteria. These characteristics for each strategy are summarized in Table 16 which covers all the approaches listed above. The rest of this section consists of a discussion of those strategies which are relevant to direct electricity conservation in California and which can be implemented in the future. Other strategies, while important to continuing conservation, are not discussed for lack of space. For clarity in the discussion, some of the strategies are discussed together in one section to avoid unnecessary cross references. It should be noted that the strategies do not represent a disconnected course of action. Many of them must be combined in order to achieve water and energy conservation while maintaining crop yields.

#### Maintaining and Augmenting Surface Water Supply

##### Reducing Evaporation and Percolation Losses

Many of the canals and ditches used to deliver water are unlined and uncovered. Water evaporates from the surfaces and percolates into the ground as there is no barrier. Often these canals and ditches have phreatophytes or water-loving plants growing in them. These plants increase water loss through high transpiration rates. Eliminating phreatophytes would slightly increase ground water recharge<sup>10</sup> but the use of herbicides and the loss of wildlife habitats may counter the water savings. While covering the surfaces to prevent evaporative loss aids in water management, the prevention of percolation by lining is a more complex issue. Percolation is necessary to maintain both ground water supplies and the underground storage capacity. Large and long depletion cause capacity reduction. Where pumping energy is a critical factor however, the cost of recovering percolated water from the ground may make canal lining desirable.

Similar issues are involved in the building of storage reservoirs. They have water loss from ground and surface, though they can be lined and covered. Additionally, if they are built in proximity to the area where the water will be used, good land may be taken out of production. The great advantage of reservoirs is that they allow greater flexibility in scheduling irrigation.

Table 16  
Strategies of Agricultural Electricity Conservation

Strategy	Time of Implementation	Costs	Electricity Savings	Implementation Criteria
<u>A. Maintaining and Augmenting Surface Water Supply</u>				
Phreatophytic control	now	\$, ecological alteration	Through water savings	
Ditch and canal lining & covering	now - a few months	High capital cost	~10% water savings <sup>10</sup>	Loss of percolation
Use of reclaimed water	4-8 years <sup>20</sup>	Capital investment	5-10% water saving energy cost in processing	Dependent on basin hydrology and topography
<u>B. Decreasing Electricity Demand</u>				
Solar-powered pumps	a few years	Research and Capital investment	Some, could be considerable	Needs backup power source
Wind-powered pumps	now - a few years	Capital investment	10-15% <sup>20</sup>	Needs backup power source; some old mills can be reconnected
Diesel-powered pumps	now	Capital investment	Some	Basin air quality; necessary where no electrical hookup available
Crop residue as fuel	6 years <sup>20</sup>	Research and development	60%	Reduces material available for organic mulch
Cogeneration on distribution canals	now	Capital investment	Some	Need sufficient drop to generate electricity
<u>C. Power Use Efficiency</u>				
Well Maintenance	now	Capital investment	Some	Best for new wells, also reactivated wells
Well efficiency	4-7 years <sup>20</sup>	Research	2-10% <sup>20</sup>	
Pump maintenance	now	Service fee	15-35% <sup>20</sup> probably 15%	Especially for pumps older than 5 years
Pump and motor efficiencies	5 years <sup>20</sup>	Research and capital investment	2-5% <sup>20</sup>	Big pumps are more efficient
<u>D. Shifting Power Demand</u>				
Winter irrigation	now	Less water-efficient	Possibly increase pumping	Especially for soils with high water retention, also for salt leaching
Weekend pumping	now	Change in labor schedule		Physical system may limit
Night pumping	now	Labor	Need for night lighting	Most feasible from storage facility

Table 16 (continued)

Strategy	Time of Implementation	Costs	Electricity Savings	Implementation Criteria
<u>E. Decreasing Water Demand in the Field</u>				
Winter fallow	now	Lower crop yield	From not pumping	
Removing marginal land from production	now		Less pumping	Legal Constraints, marginal land has high irrigation and leaching requirements than prime land
Reduced application	now	Cost of measurement and scheduling	Through 10% water savings <sup>20</sup>	Allow programmed depletion of available soil moisture
<u>F. Water Efficiency in the Field</u>				
Cutback irrigation	now	Labor	Through water savings	Greatly improves water use efficiency of surface irrigation and leaching uniformity
Tailwater reuse	now	See Table 21	See Table 20 and Figure 4	Benefit depends on basin hydrology, water costs and topography
Sprinkler systems	a few months	See Table 21	See Table 20 and Figure 4	Benefit depends on well depth; can increase plant disease; inefficient in desert areas
Drip	a few months	See Table 21	See Table 20 and Figure 4	Not for use in extreme soil types; most profitable for high value crops
Gated pipe	months	Capital and labor	Through water savings, very small energy cost	Prevents erosion on steep slopes; increase areal distribution from single water source
Irrigation management	now	Labor; service fee, \$5-6 acre	25% <sup>20</sup>	Limited trained personnel, tailored to site, increased yield offsets fee



## Using Reclaimed Waste Water

Substituting water reclaimed from industrial and municipal use for fresh water in agriculture is possible because a lower water quality is required for those crops not directly consumed by people. Secondary sewage treatment is required for ocean disposal and tertiary for river disposal, making the water usable for fiber and forage and in some cases orchard crops. While the energy cost of reclamation, equivalent to 3 bbl of oil per acre-foot has been compared to that of ground water pumping, 1/2 bbl of oil.<sup>22</sup> Such blanket comparisons ignore the fact that some water treatment is required for any disposal. Given that treated water is available for irrigation, the savings in terms of energy for ground water pumping has been estimated to be around 5-10 percent.<sup>21</sup> Water slated for disposal must be pumped to the fields. In the case of ocean disposal, there is little nearby agricultural land and ranges of hills between treatment plant and irrigated farm land. The amount of treatment required for various agricultural purposes and the elevation change to delivery point determine if energy can be saved by using waste water. Another complication in evaluating the impact of waste water irrigation is that transferring water from one hydrologic basin to another may lower the water table of the supplying area.

## Decrease in Electricity Demand

### Changing Pump Power Source

One way to reduce electricity demand is to use an alternate power source. Diesel pumps are used where electricity hookups are unavailable as in Westlands Water District, but they are somewhat less convenient than electric pumps, easier to overload, and are more expensive.<sup>21</sup> Furthermore, depending on the air basin, air quality may be concern. In terms of direct energy utilization, electric pumps are more efficient, but in terms of total energy input that advantage is dependent on the generation efficiency (see Table 17).

Table 17  
Energy Required to Lift One Acre-Foot Water One Foot  
(agricultural deep-well pumping plants)

	Direct Energy Input to Pumping Plant		Total Primary Energy
	Fuel/AF/ft	Btu/AF/ft	Btu/AF/ft
<u>Nebraska Standard Performance</u>			
Electricity			
(.38 generation efficiency)	1.55 kWh	5,290	17,200
(.31 generation efficiency)	1.55 kWh	5,290	21,100
(.25 generation efficiency)	1.55 kWh	5,290	26,100
Natural Gas	20.5 ft <sup>3</sup>	21,900	24,000
Diesel	0.125 gal	17,500	20,400
Gasoline	0.158 gal	19,600	22,900
Propane	1.199 gal	18,300	21,400
<u>Nebraska Observed Average</u>			
Electricity			
(.38 generation efficiency)	1.96 kWh	6,690	21,700
(.31 generation efficiency)	1.96 kWh	6,690	26,600
(.25 generation efficiency)	1.96 kWh	6,690	33,000
Natural Gas	35.4 ft <sup>3</sup>	37,800	41,500
Diesel	0.172 gal	24,100	28,100
Gasoline	0.278 gal	34,500	40,200
Propane	0.336 gal	30,900	36,100

Source: Reference 21.

Solar and wind-powered pump development offer the opportunity for substantial energy savings in the near future. Currently, old wind mills can be reconnected. The major drawback to these power sources is the need for a backup power source involving additional capital investment which most farmers cannot afford. Water generated power from drops along the canals can supply energy to the nearby distribution pumps if the height is sufficient, six to eight feet.

### Power Use Efficiency

#### Well Efficiency & Maintenance

The amount of energy necessary to lift a given volume of water depends not only on the well depth, but also on the well efficiency. An efficient well is one which has an even, loose distribution of particles between gravel. When the fine particles form clots, more power is needed to draw water out of the well. The particles are silt and clay which are common in the soil types in California. This problem can be ameliorated by pumping the well in surges. Other remedies include acid treatments, new casing and gravel pack. It is important that the well be drilled properly in the first place and that it be maintained to gain maximum efficiency. Either a meter for a well log or an observation well to measure the draw down is required in order to determine well efficiency. A program to upgrade wells and standardize the drilling of new wells could be implemented in the next year.

#### Pump Efficiency and Maintenance

Many pumps have lower efficiencies because they are out of tune. Efficiency tends to be fairly high for the first five years of operations, but drops sharply after that.<sup>23</sup> (See Table 18). A tune-up will improve the efficiency and should last three years, which is about the time necessary for the energy savings to balance the cost.<sup>24, 25</sup> A more thorough investigation shows that the cross-over point between costs and benefits varies with the units of analysis.<sup>25</sup> In monetary terms, pumps should be rebuilt after 5 years; in energy terms, it should be done after 2 years.

Table 18  
Number of Pumping Plants at a Level of Performance by Age<sup>a</sup>

Efficiency* (%)	1	2	3	4	5	6	7	8	9	10 or More	Total
>88	4	9	7	1	7	1	0	0	0	1	30
80-88	13	13	6	6	3	4	2	1	1	1	50
66-79	11	33	22	18	9	8	6	1	2	11	121
44-65	8	17	20	14	8	7	5	1	4	17	101
<43	3	6	3	4	0	0	3	1	0	10	30
TOTAL	39	78	58	43	27	20	16	4	7	40	332

Source: Reference 23

<sup>a</sup>44 units did not have age known.

\*of 100% possible

Table 19  
Number of Pumping Plants Attaining a Level  
of Performance with Various Pumping Lifts

Efficiency* (%)	50' or Less	50'-100'	100'-200'	200' or Over	Total
88	2	7	11	14	34
80-88	1	12	32	10	155
66-79	20	30	53	29	132
44-65	39	37	39	6	121
TOTAL	82	95	139	60	342

Source: Reference 23

\*of 100% possible

The weighted average pump efficiency in California is 50 percent. This average is weighted for pump capacity since larger pumps are generally more efficient. The pump efficiency could easily be improved to 65-70 percent, which would yield a 15 percent energy saving.<sup>25</sup> The higher efficiency of large pumps also is represented in efficiency levels for pumping from varying depths (Table 19).

### Shifting Power Demand

#### Winter Irrigation

The peak energy demand for agricultural pumping occurs in July and August generally at the same time that power use peaks. As the purpose of irrigation is to supply water for crop growth, making the water available in a manner other than direct application can alter the agricultural power demand curve. By irrigating during the winter and early spring, it is possible to raise the soil moisture to field capacity at the start of the growing season.<sup>26</sup> This strategy is appropriate for clay soils, such as are predominant in California, since they retain their moisture over a fairly long time. This would shift the pumping load to a time when there will be less demand from other sectors. It would also be possible to coordinate water irrigation with spills from reservoirs in preparation for flood control. Possible drawbacks to this strategy are the legal and institutional constraints on release scheduling and the depletion of reservoirs at a time when general demand for hydroelectric power is lower.

#### Weekend Pumping

Another shift of power demand could be away from the mid-week peak.<sup>27</sup> In terms of institutional organization, physical capacity of the delivery system, and crop growth stage there may be some difficulties scheduling releases for the weekend. Farmers may be reluctant to accept such a schedule or may not be able to find the labor to implement it. Some operations currently pump week-round as a minimum flow over maximum time

is most energy efficient. However, it does offer a compromise between current irrigation practices and a restriction to off-peak pumping as well as lessening some of the problems of night pumping.

#### Night Pumping

There are many problems and barriers for this strategy. There are difficulties with scheduling labor, system capacity (some fields require 24-hour pumping to irrigate completely), storage facilities, and restart adjustments. A severe effect of pumping a well only at night is the increased periodic draft of aquifers. In order to obtain the same volume, a greater flow rate is necessary which can aggravate saltwater intrusion where saltwater aquifers neighbor fresh ones.<sup>28</sup> In some irrigation set-ups, storage is necessary and already established. In the case of low yield well which need to be constantly pumped to accumulate enough water for irrigation, application pumping from a storage pond or tank can be done at night. Where the drainage water has been collected for reuse, the relift pumping can also be done at night.

#### Decrease in Water Demand

##### Reducing Water Application

The relationship between the amount of water applied and crop yield is a direct one up to the limit of the maximum transpiration.. The more water applied, the greater the yield is except when the crop is over irrigated and root damage results. There are a couple of circumstances when over-irrigation is likely to occur, if there is a long lag time between water application and the adverse effect of over-irrigating. With alfalfa, the initial effect is to increase production, but over time the stand loses its vigor and is invaded by native grasses sooner than a properly watered field. If the water supply is from a river which drops its level in the middle of the irrigating season, the irrigator may irrigate heavily early in the season in an attempt to compensate for lack of water later. The important thing to do is to bring the soil moisture to its maximum just before the river drops.

Reducing water application below the maximum plant use level may cause a drop in yield tonnage. In the case of orchard and vine crops such reduction may bring about improvement in flavor and shipping characteristics. When water application is reduced below the amount needed to replace water lost through evapo-transpiration and percolation, the soil moisture is depleted, though the plants begin to transpire less. A program of soil water depletion can be coordinated with crop growth stages to minimize adverse effects, but there are limits to this strategy. When leaching is cut, the soil salinity rises and interferes with crop growth especially during the period of germination. This problem is more severe in areas where the soil has a high salt content. In areas where the irrigation water has a high salt content or the drainage is poor and salts accumulate in the soil, reduced water application can be beneficial by delivering less salt and reducing the chemical reactions which produce salts. Depletion of soil moisture is possible only with deep rooting crops which have a large enough root area to draw the water needed for growth. Last summer there were some reductions of applied water. While this demonstrates a willingness to use this strategy, it may limit the applicability for next summer, in terms of accumulated soil salts and current low soil moisture levels. One way to maintain soil moisture and to minimize risk of over-depletion is to apply mulch to the surface. Reduction of water loss (ranging from 16 percent to 49 percent) has been reported.<sup>29</sup> There is a point however, at which additional mulch does not affect moisture retention. Effectiveness and choice of mulch depend to some extent on the crop, the weather pattern and the soil. There is also a minimal application below which mulching has no effect. The tradeoff between cost and energy savings is unknown, but implementation is readily accomplished. Mulching also reduces the salt concentration in the soil.

#### Water Efficiency in the Field

##### Tailwater Reuse

In a gravity or flow fed system without return flow, only part of the water is actually used by the plant. By pumping the excess back

to the field, the water can be reused. Such systems are already employed extensively in the San Joaquin Valley. The energy budget of a return flow system depends on size and slope of the field and the depth from which water is pumped. The deeper the well, the more efficient it is to reuse the water. This strategy also entails the installation of sumps for collecting the runoff. The water of the final runoff has high total dissolved solids. Implementing this method requires additional labor and time. The time involved depends on the current physical layout of the fields. A tailwater reuse system with proper use can compare favorably with sprinkler systems.<sup>21</sup> The water use efficiency is improved from 65 percent for regular furrow irrigation to 81 percent by reusing 1/4 to 1/3 of the water. Another advantage is control of those plant diseases which are spread through run-off. In many districts, it is not necessary for the farmers to reuse tailwater to achieve a high district water efficiency. Often the irrigation district collects the run-off and either relifts it or sells it downslope to other users.

The energy relations which depend on the water availability and topography are more complex. In terms of pumping energy and well depth, tailwater reuse becomes advantageous deeper than 25 feet.<sup>21</sup> If the water table is not extremely deep or if water is not transported over mountains (as for San Diego and Los Angeles Hydrologic Basins), the additional energy to pump tailwater to the top of the field increases the total energy requirement for irrigation on a basin wide average.

#### Sprinkler, Drip and Gated Pipe Irrigation

Sprinklers apply water more efficiently by allowing better penetration of the water into the ground. Pressurizing the water to disperse it requires pumping energy. If the water is pumped from deeper than 300 feet, the less water used, the more economical, so that the smaller energy cost of sprinkler pressure becomes worth the investment. (See Figure 4 and Table 20.) Improving the nozzles to require lower pressure, hence less energy, could provide as much as 10 percent energy savings. This approach, however, is 6-8 years in the future.<sup>20</sup> Because



Table 20  
Pumping Energy Requirements for  
Different Irrigation Methods Using Groundwater<sup>a</sup>

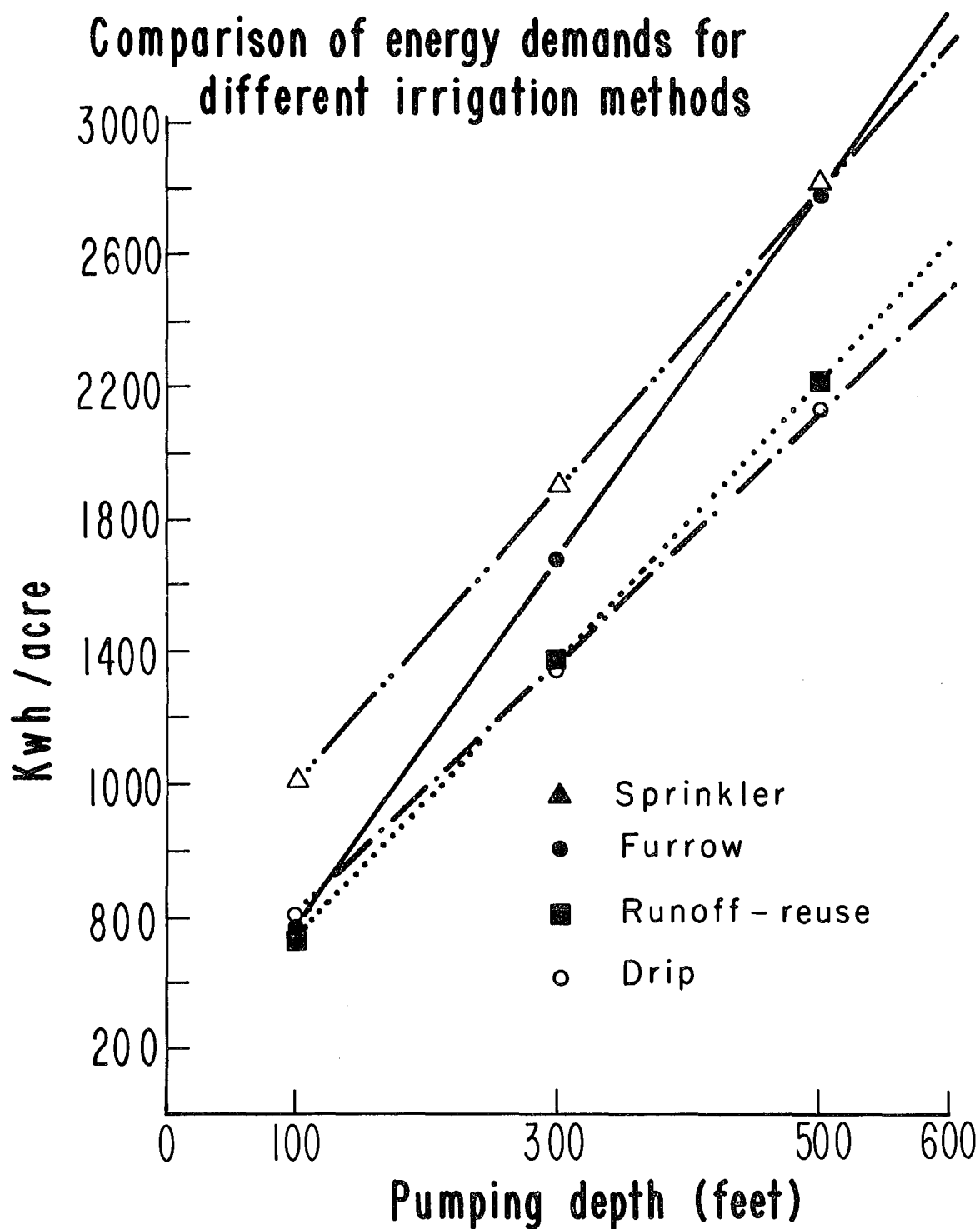
Irrigation Method	Water <sup>b</sup> Applied ( <u>acre feet</u> ) acre	Head (feet)	Energy Requirements (Kwh/acre)		
			100 feet	300 feet	500 feet
Furrow	3.0	0	558	1677	2793
Sprinkler	2.4	126	1010	1906	2798
Runoff-Reuse	2.4	20	513	1371	2226
Drip	1.5	46	571	1355	2136

<sup>a</sup> Assumes pump efficiency of 55 percent

Kwh/AF = 1.024 (depth/efficiency)

Kwh/AF = 1.024 (additional energy + depth/efficiency for head)

<sup>b</sup> Source: Ref. (21) based on a typical crop and soil



XBL 7711-11032

Figure 4.

of the spray characteristics sprinklers are best used on coarse soils only. In addition, the air borne water from sprinklers can increase plant disease incidence.

In drip irrigation, water trickles from an emitter in a pipe. The water must be filtered under slight pressure to prevent the emitters from becoming clogged. Drip irrigation requires a lower pressure than sprinklers, but its applicability is limited to widely-spaced crops. It cannot be used on soils of extreme coarseness or fineness. The timing of conversion to a drip system is crucial for perennials. It should be done during the fall or winter when the plants' water demand is low to allow new root growth in a smaller area near the emitter. The economic advantage to the farmer is greatest for high value crops such as trees and vines or where water is expensive because the installation and labor costs are also great.

Gated pipe contains the water as it flows and dispenses it at its point of application. This system allows greater area distribution of water from a single source than surface irrigation. It can be used on steep slopes where surface methods would cause erosion. The water in the pipe needs little additional pressure. As a result, gated pipe irrigation offers a much greater energy savings than sprinkler and drip systems. With automated control (see Irrigation Management Section below), as much as 50 percent energy savings can be achieved.<sup>24</sup>

All these systems have the advantage of providing more uniform application of water than surface systems and more control for varying conditions in a field. Conversion to any of these systems takes time and money. The state legislature is now considering a bill to institute a tax credit for installing water-saving irrigation systems, but little can be done to reduce the time factor. An irrigation system takes time to design, order, deliver, install, and adjust before any savings will be realized. Operating and maintaining a system requires additional labor which means more expense for the farmer (see Table 21).

The calculation of energy requirements for various irrigation systems using ground water (see Table 20 and Figure 4) has some unstated assumptions. Mechanical methods are contrasted with inefficiently

Table 21  
Cost Factors of Irrigation Systems

Irrigation Method	Capital Cost <sup>b</sup> \$/acre	Labor <sup>a</sup>	Labor <sup>b</sup> Cost \$/ac/yr	Power Cost <sup>b</sup> \$/ac/yr (application only)	Average <sup>b,c</sup> Annual Cost \$/ac/yr
<u>Surface Flood Systems</u>		Intensive but infrequent			
Graded border	500-600		20-50	0-5	100-200
Level border	500-600		20-50	0-5	100-200
Furrow	400-500		over 50	0-5	200-300
<u>Sprinkler Systems</u>		Daily or automated			
Portable	400-600		over 50	over 15	100-200
Wheel Roll	400-600		20-50	over 15	100-200
Solid Set	700-1200		under 20	over 15	200-300
Center Pivot	700-1000		under 20	over 15	200-300
Boom (Giant)	600-700		20-50	over 15	200-300
<u>Drip Systems</u>	500-1200	Automated	under 20	5-15	200-300

<sup>a</sup>Reference 21, Figure I, p. 63.

<sup>b</sup>From Selecting an Irrigation System—Should You Change?, drought tips distributed by Inter-agency Agricultural Information Task Force.

<sup>c</sup>Amortized capital cost plus operating and maintenance cost.

operated surface types. If surface methods which incorporated cutback irrigation were used in the comparison, the savings would be less. Also surface methods do not require expensive equipment or make money for manufacturers. Finally, it is assumed that the rate of water application is constant for a given irrigation method.

#### Irrigation Management

There are three distinct aspects to irrigation management: measurement, scheduling and operation. In order to determine the amount of water to apply, it is necessary to know the water that is available to the crop and the water needs of the crop. Measuring the soil moisture tension or the water budget between evaporation and precipitation provides information about the former and the growth stage dictates the latter. A water budget supplies an estimate of how much water has been transpired or evaporated since the last measurement by determining how much water has evaporated from a pan. This method is easy and inexpensive but it requires skill and experience in interpreting the data. A direct and easy way to assess the soil moisture level is to probe the ground each foot for the first five feet and estimate the depletion by feeling the soil. With very little experience such measurements can be accurate to the tenth of an inch. Obtaining ground truth by moisture tension measurement requires more complex instrumentation which is less convenient for the farmer to use. The slow release of soil moisture by clay soils makes these latter two methods somewhat more reliable for calculating water application in California.

Another necessary measurement for irrigation management is water flow rate, which is also used in measuring pump and well efficiencies. Water use can be reduced by eliminating the error in the amount of application, which can be off by 20-40 percent.<sup>23</sup> This requires the installation of a meter and the effort to use it.

The scheduling of irrigation depends on water use rate and the irrigation strategy. Irrigation at full field capacity requires heavier, more frequent applications than irrigation to balance the evapo-transpiration (ET). Though ET balance irrigation does use less water than field capacity irrigation, the crop yields are equal.<sup>30</sup>

An amount of flexibility can be achieved even with manually operated systems. Cutback irrigation in a gravity fed system consists of initially flooding the furrow using surplus hoses. When the entire length is wetted, only those hoses needed to maintain the system are left in place. In this manner most of the water applied goes into the soil rather than running off as it would if the initial stream were maintained throughout irrigation.

While measurement and scheduling techniques definitely benefit the farmer in conserving water, they are unfamiliar and require some training and experience to use. Services are available which will supply the information needed to set up an irrigation program. Field measurement of soil moisture is necessary in any climate in order to determine water need. But in dry growing season areas such as California, computer analysis of meteorological data is unnecessary. At the moment there is a shortage of trained personnel in irrigation management so that the expansion of this practice will be limited for the next few years. Another possible approach would be to disseminate to farmers the basics of measurement and scheduling so that they could undertake their own irrigation management.

While irrigation management is often referred to in terms of water savings, it can also mean increased application where a farmer has been under-irrigating. If a farmer does not take into account an initially low soil moisture level, water applications will not be sufficient for a good crop if they are scheduled only to replace subsequent depletion. However, because plants show stress and will be damaged when dehydrated, under-irrigation is less common than over-irrigation. When under-irrigation does occur, applications tend to be close to the optimal level. With over-irrigation, applications may greatly exceed the optimum since the excess will drain off or percolate down.

Irrigation management does require labor inputs and often capital inputs as well. However, the potential savings are substantial enough to make it worth consideration. A savings of 25 percent of the energy

used in pumping can be realized while maintaining yields. In addition, an estimated 35-40 percent water savings will become increasingly important as resource prices rise.<sup>20</sup> A summary of survey responses in Appendix A shows the extent, though not the amount, of water savings with irrigation management and growers reactions to I.M.S.

There must be planning of water delivery at the district level which accounts for different crops and different types of irrigation systems to implement irrigation management. In order to encourage more efficient water use, pricing policy should be changed from a fixed rate to a graduated scale, since a fixed rate may encourage farmer to use the full amount paid for.

#### Institutional Factors Affecting Conservation

While conservation practices occur on the farms and in the water districts, their implementation draws on institutional structures and policies. Among those institutional settings which affect water use are:

- appropriative water rights law
- water quality standards
- water resource development
- definition of efficient and beneficial use
- pricing structure
- information services

#### Appropriative Water Rights Law

Water rights in California are based on actual use. This is commonly interpreted to mean "use it or lose it" and many farmers maintain wasteful practices in the belief that establishing use will serve as a hedge against future water needs. However, the law states that use must be beneficial and reasonable. If a use is shown not to meet this criteria, the user stands to lose the excessive amount. Currently there is little enforcement by the State. Most investigations are being done on the basis of complaints.

## Water Quality Standards

While to some degree these standards limit the availability of water and affect the cost (see Using Reclaimed Waste Water), generally they serve to promote minimal leaching by keeping the salt levels down in both the in flow and out flow of water through the soil.<sup>31</sup>

## Water Resource Development

In the physical sense the current system's structure affects the water delivery schedule due to its capacity and delivery time requirement. In a societal sense, the agencies involved with water resources can plan development to increase supply or to use more efficiently supplies available. One of the major tools implementing this latter policy is water pricing (see below). Because of the amount of electricity needed to deliver water by CVP and SWP (2 billion Kwh in 1972 compared to 3.3 billion Kwh for all on-farm pumping),<sup>21</sup> curtailed use of surface water could result in energy savings, depending on local water availability.

## Definition of Efficient and Beneficial Use in Water Conservation Policy

Though much of this issue is very subject to differences of values between factions, certain aspects can be and need to be better defined. Currently many farmers estimate water applied and may be off by 20-40 percent.<sup>23</sup> Metering water flows would establish how much water is being used in irrigation. Another aspect in evaluating efficiency is to determine the amount of water needed. A great difficulty here is the extent to which that can vary with factors of time and region.

## Pricing Structure

Cost per acre-foot for surface water is one-half to one-tenth the cost of pumping ground water, at the rates charged by the water agencies. These rates are subsidized. In some water districts the rates are structured so that the more water used, the lower the cost per acre-foot. In others there is one initial charge for using water up to a certain amount. This latter pricing practice encourages farmers to use that full amount irrespective of actual need because they have paid for it.



When excessive surface water is applied, the percolating water recharges the aquifer. The raised water table makes the cost of pumping from private wells less than in normal conditions. The result is essentially that surface water is made accessible through these wells, though their operators do not pay for water delivery.<sup>32</sup>

Raising the price for use of surface water above a minimal amount has been suggested as an incentive for water conservation.<sup>21</sup> No longer subsidizing water prices for agriculture would allow other users such as industry and power generation to compete economically for use of water resources and would force farmers to use water more efficiently. While it has been noted earlier in this paper that there is water wastage which can be eliminated, marginal pricing for irrigation water inadequately addresses two major issues in irrigation: What is efficient water use once waste has been eliminated and how should minimum water use be determined? Yield and crop quality generally are directly related to the amount of water applied. More than crop survival is needed by the farmer for economic survival. Crops must meet certain quality criteria to be marketable at various grades. And there are some established costs such as pest control that remain relatively constant regardless of yield, so that maximum yield makes the most efficient use of them. Due to variations in growing conditions, it is impossible to establish a universal minimum. Determination of local minimum would require greatly expanded and improved data collection for crop, soil type, weather, topography, etc. If the price of water above any minimum were to become greater than the cost of pumping ground water, such a rate structure may lead to the aggravation of ground water depletion. To avoid this result, both ground and surface water availability must be incorporated in water conservation policy. These factors need to be balanced with the farmers' profit margin.

#### Information Services

Making information about conservation practices available to the farmer will facilitate their implementation. Such services currently are

in operation on various levels. There are private consulting firms which can advise the farmer on all phases of field operations. At the state level, the agricultural extension in each county offers information and help to improve farming practices. This service requires that the farmer request such information or help. The U. S. Bureau of Reclamation has an Irrigation Management Service which involves both individual farmers and water districts. These services act to better the farmers' situation without explicitly incorporating relationships between the agricultural sector and others. Some effects may be beneficial in a broader way and others may not. These services also operate on the existing infrastructure, such as water delivery systems, irrigation techniques, labor relations, market conditions, and environmental quality standards.

The planning agencies should be concerned with issues related to the above mentioned infrastructure. It is they who are the other major client for information services. However, the nature of the information they require is broadly based and comprehensive in order to have a sound basis for policy formulation. While good information on some issues arises, there are serious gaps. This situation is discussed in the following section.

#### Research Needs for Agricultural Conservation

There is some information currently available on agricultural use of water and electricity. Many studies are concerned only with one or two factors. Factors, such as water sources, are not differentiated. In other studies, the aggregation of data makes it difficult to understand the relationships between various factors. The statewide average of pump efficiency and of pumping lifts are not exact enough to allow calculation of potential energy savings for pump maintenance. In order to formulate more effective and realistic water and energy conservation policy, there are a number of research questions which must be investigated:

- What is the actual correlation between irrigation practices (method and efficiency) and water source, surface or ground and their associated costs? In Figure 4 and Table 20, we have shown

The relationship between electricity use, water depth and irrigation method. What is the actual use situation? We need to know this to make any projection of potential energy savings through irrigation management.

- What is the relationship between cropping pattern and water availability? It has been shown that for field crops there is a general trend to use less water-consumptive crops where water costs more.<sup>11</sup> How does the market affect assessment of water cost? At what point does the limit of water availability affect cropping patterns?
- How will water conservation practices affect other cultivation practices? To what extent will they increase or decrease the use of fertilizers, pesticides and herbicides? Less water applied may mean these chemicals won't be washed away as quickly so less may be needed. Since fertilizer alone requires more energy for production than all the electricity used in irrigation pumping, reduced fertilizer application will result in energy conservation external to farm operations.
- How much flexibility is there in scheduling water delivery? Between what soil moisture levels is it beneficial and efficient to irrigate? How much can deliveries be gauged?
- What are the benefits and costs of water conservation? What use opportunities may be foregone in favor of another use? Pricing policy may depend on this question. How does conservation or its lack affect water quality? In reusing water, does actual water quality meet the standard required for a particular use? How much energy is required to treat and transport the water? Some work has been done on the tradeoffs between water consumed and its electricity generating capacity.<sup>7</sup> This has not included the pumping energy required to substitute ground water for surface water. In order to analyse the effects of such substitution, an examination of ground water reserves and their depths by local area is necessary as well as the transport energy for surface supplies.

- How much electricity can be conserved by improving pump efficiencies? This depends on the lift and volume of water being pumped, factors which vary from locality to locality. The aggregated data available<sup>6</sup> has limited use since depths and use must be matched at least within water table areas.
- What effect do practices in associated sectors such as food processing and food preservation methods have on cultivation practices? The farmer has certainly altered the crop varieties grown to fit in with packing and marketing practices, but without regard to these varieties water and energy requirements.

#### Prospects for Conservation

In the agricultural sector, conserving water and conserving energy are complexly related. While energy may be conserved independently of water, as in pump and well efficiencies, for the most part energy is used directly or inversely proportional to water use. In this abstracted context, it is possible to budget water and energy use, even with regional variations of soil, topography and water availability. In actuality, other factors such as labor, time and capital outlay play a major role in the farmer's estimation of the feasibility and profitability of implementing conservation strategies. The decisions of individual farmers about water and energy conservation are made within the institutional structure of water district operations, water agency policy, state and federal water quality standards and water rights laws. These structures affect the farmers evaluation of conservation in terms of what is feasible and what are the benefits and costs involved.

The treatment of conservation in this paper leans toward strategies that can be implemented immediately. While conservation is clearly both necessary and possible, there needs to be better understanding of the impact of practices on the local ecological conditions. What may be a sound practice in one area, may waste energy and/or disrupt the local ecology in another area. Again, care must be taken in recommending any course of action. Criteria should be outlined so that the farmer understands the extent to which a particular conservation practice

applies to his area. Specific actions which would facilitate conservation are establishing programs for irrigation record keeping, pump testing and well testing; gaining acceptance for alternative energy sources and irrigation management through explaining and demonstrating their benefits to farmers; encouraging irrigation districts to foster efficient water use, to maintain supplies through canal lining and to generate power where possible.

In formulating policy more information is needed of actual practices, conservation implementation, regional variations of growing conditions and the linkages between these. This information would enable policy to be more realistic about what is possible, what is desirable and what is necessary and thereby more effective. Finally, further research on potential for energy and water conservation in agriculture can give a clearer idea of how agricultural resource use fits into the social matrix of resource use and would aid in making policies for various sectors compliment each other.

## APPENDIX A

In order to gauge the effect of the Irrigation Management Service (IMS) program, USBR runs a survey of those growers on the program. Some of the results are compiled in Table A-1. The El Dorado Irrigation District (EID) sample shows better compliance with the program as well as greater satisfaction and desire to continue on it than the Solano Irrigation District (SID) sample. Some of this more positive response to IMS may be the result of those who support IMS being more likely to return their questionnaires. The response rate for EID is much lower than SID. In turn, this support of IMS may result from greater improvement. EID has more widespread water savings.

It must be remembered that these responses are to conditions of an abnormal year. There are at least two points where the drought situation may be reflected in the growers responses. While EID did have more widespread water saving, to some extent this was due to the strict rationing implemented during the 1977 growing season. Scarcity of water supply will remain an issue at EID because plans to increase water supply severely lag behind the increasing demand. The lack of improvement in crop yield and quality for EID (1977) comes from this rationing situation. Supply was so short that water was allocated for minimum crop and tree survival.

While the field technicians, who take measurements and dispense irrigation scheduling recommendations, are knowledgeable and competent in their jobs, the extent to which they are seen as being helpful relates to the success of the program. Suggestions for improving service indicate what qualities constitute helpfulness; more frequent visits, less turnover in personnel, and better training especially in field experience. Other suggestions are presenting the soil moisture information in a better way and not offering more elaborate service.

The information presented here compares IMS in two locations. Unfortunately, at present there is no data available for comparing water use on and off IMS. The "results" presented in Table A-1 do not indicate the amount of water saved, just the growers estimation of one year's

water application compared to what is thought to be usual. As can be seen, documentation for these results is sparse. Having accurate records of water application would aid greatly in assessing the usefulness of IMS.

Table 22

A-1

Comparison of Results of Irrigation Management Service (IMS)  
Questionnaire by Irrigation District and Year

		El Dorado <sup>a</sup> 1976			El Dorado <sup>a</sup> 1977			Solano <sup>b</sup> 1977		
Number of growers on IMS program		48			51			26		
% of IMS growers responding (number)		39% (19)			49% (25)			85% (22)		
Did you follow the program?	yes	58			66			27		
	some	11			29			64		
	none	11			4			9		
Has the program been a benefit to you?	yes	63			79			64		
	some	5			16			18		
	none	16			4			14		
Do you want the service provided next year?	yes	95			98			77		
	no	0			0			9		
Were the field technicians helpful?	yes	84			91			64		
	no	0			0			5		
What were some of the results?		more	same	less	more	same	less	more	same	less
labor		5	53	21	4	29	45	5	55	18
water		11	32	37	8	20	62	9	36	46
power		0	32	5				5	41	13
crop yield/quality		11	42	5	12	12	4	32	41	
irrig. confidence		74	11	0	75			36	36	
Can the above data be documented with records?	yes	32						32		
	no	32						36		

All figures in percentage of respondent except where noted.



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		El Dorado <sup>a</sup> 1976	El Dorado <sup>a</sup> 1977	Solano <sup>b</sup> 1977
Would you recommend this service to others?	yes	84		73
	no	0		9
Would you prefer a more detailed service?	yes			36
	no			46
reporting irrigation amounts required:	yes		29	
	no		29	
irrigation system evaluation:	yes		12	
	no		29	
more probe sites:	yes		16	
	no		41	

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a. Source: C. Applegate, El Dorado Irrigation District, unpublished data, August 1978.

b. Source: G. Lyford, U.S.B.R. Sacramento, unpublished data, August 1978.

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