



# A Guide to Risk Limiting Audits for Instant Runoff Voting (IRV)

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# RLAs for IRV: How did we get here?

- All Australian elections are Ranked Choice
- We wanted to bring RLAs to Aus
- We developed algorithms for RLA IRVs
- We piloted them in San Francisco in 2019
  - Also some party primaries

House of Representatives  
Ballot Paper

Victoria  
**Electoral Division of Higgins**

Number the boxes from 1 to 8 in  
the order of your choice

	<b>1</b>	O'BRIEN, Rebecca MARRIAGE EQUALITY
	<b>2</b>	TREGEAR, Jessica DEBBY HINCH'S JUSTICE PARTY
	<b>3</b>	O'DWYER, Kelly LIBERAL
	<b>4</b>	BALL, Jason THE GREENS
	<b>5</b>	KENNEDY, Robert LIBERAL DEMOCRATS
	<b>6</b>	KATTER, Carl AUSTRALIAN LABOR PARTY
	<b>7</b>	BASSETT, Nancy NICK XENOPHON TEAM
	<b>8</b>	GULLONE, Eleonora ANIMAL JUSTICE PARTY

Remember... number **every** box to make your vote count

# RLAs for IRV: How did we get here?

## You can do RLAs for IRV

**The Process Pilot of Risk-Limiting Audits for the San Francisco District Attorney 2019 Instant Runoff Vote**

Michelle Blom<sup>\*</sup>, Andrew Conway<sup>†</sup>, Dan King<sup>‡</sup>, Laurent Sandrolini<sup>§</sup>,  
Philip B. Stark<sup>¶</sup>, Peter J. Stuckey<sup>||</sup> and Vanessa Teague<sup>\*\*</sup>

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The City and County of San Francisco, CA, has used Instant Runoff Voting (IRV) for some elections since 2004. This report describes the first ever process pilot of Risk Limiting Audits for IRV, for the San Francisco District Attorney's race in November, 2019. We found that the vote-by-mail outcome could be efficiently audited to well under the 0.05 risk limit given a sample of only 200 ballots. All the software we developed for the pilot is open source.

# RLAs for IRV: Concepts

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RLA BASICS  
HOW THEY  
APPLY TO IRV



TREE  
STRUCTURES



VISUALIZING  
IRV  
OUTCOMES  
(WITH TREES!)



ASSERTIONS



AUDITING  
ASSERTIONS



# **RLA Basics and How they apply to IRV**



# What is a Risk Limiting Audit?

- A post-election activity to check **the right person won**
- Involve randomly sampling paper ballots
- Compute statistics on this sample to ascertain a level of **risk**
- An RLA guarantees a **risk limit** – the maximum probability that it will mistakenly confirm a reported outcome when it was in fact wrong
- Ballots are sampled until this risk falls below an acceptable level



# What is Instant Runoff Voting?

A form of ranked-vote or preferential voting

**While there is more than one continuing candidate<sup>1</sup>:**

From the continuing candidates, select the candidate *C* with the smallest tally

**Eliminate *C*:**

Give each ballot in *C*'s tally to the next-preferred continuing candidate on that ballot

<sup>1</sup> or while no continuing candidate has the majority of votes



# What is an IRV RLA?

## What does it do?

Checks that the announced winner won.

## What does it not do?

- Check whether they won by the announced elimination order
- Check the IRV tabulations
- Check the runner-up is correct

This is a deliberate design feature: RAIRE does not waste auditing effort on details that do not affect who won.





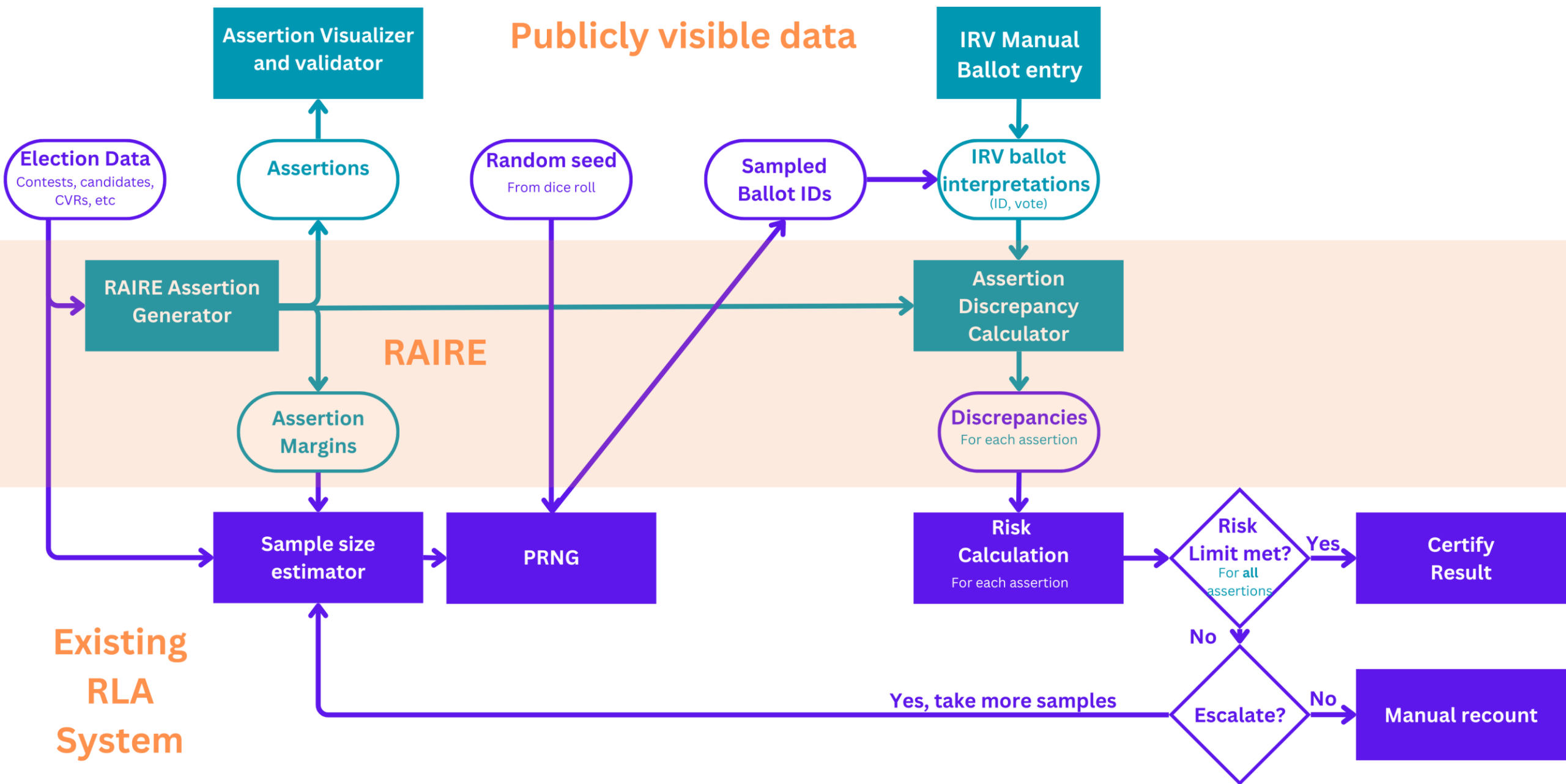
# What is RAIRE?

## What does it stand for?

*Risk Limiting **A**udits for **IRV** **E**lections*

## How do you audit?

1. RAIRE generates a set of Assertions that imply that the announced winner won.
2. These Assertions are tested with an RLA
  - hence making an RLA of the IRV election result.

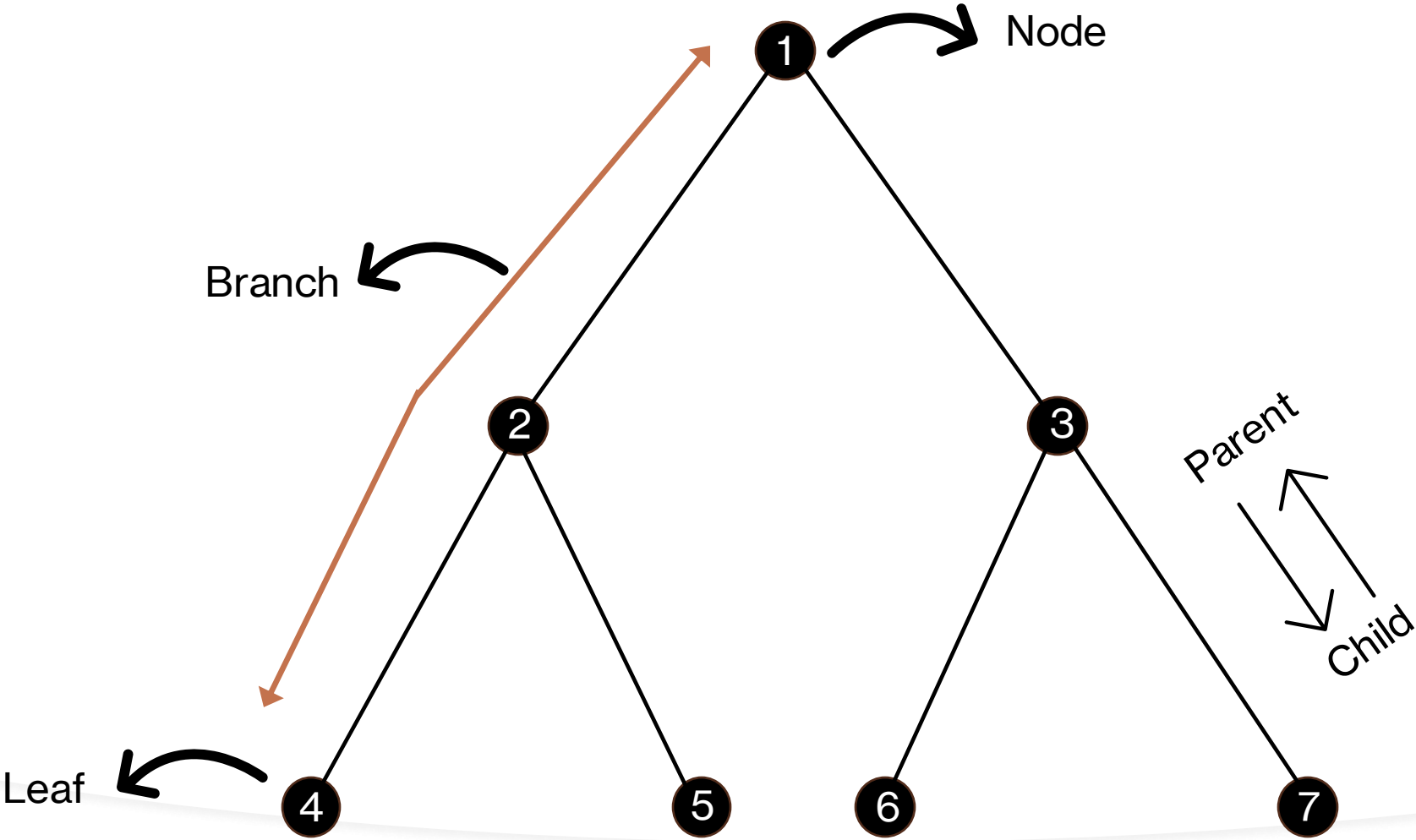




# **Tree Structures**



# Tree Structures





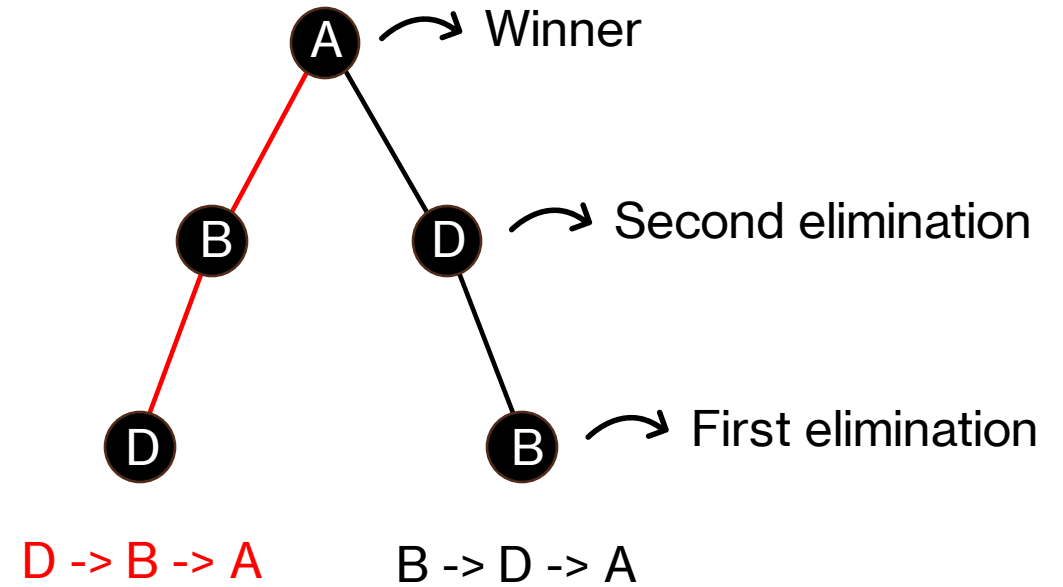
# **Visualizing IRV Outcomes**



# Visualizing IRV Outcomes

## 3 Candidate IRV

- Alice (A)
- Bob (B)
- Diego (D)

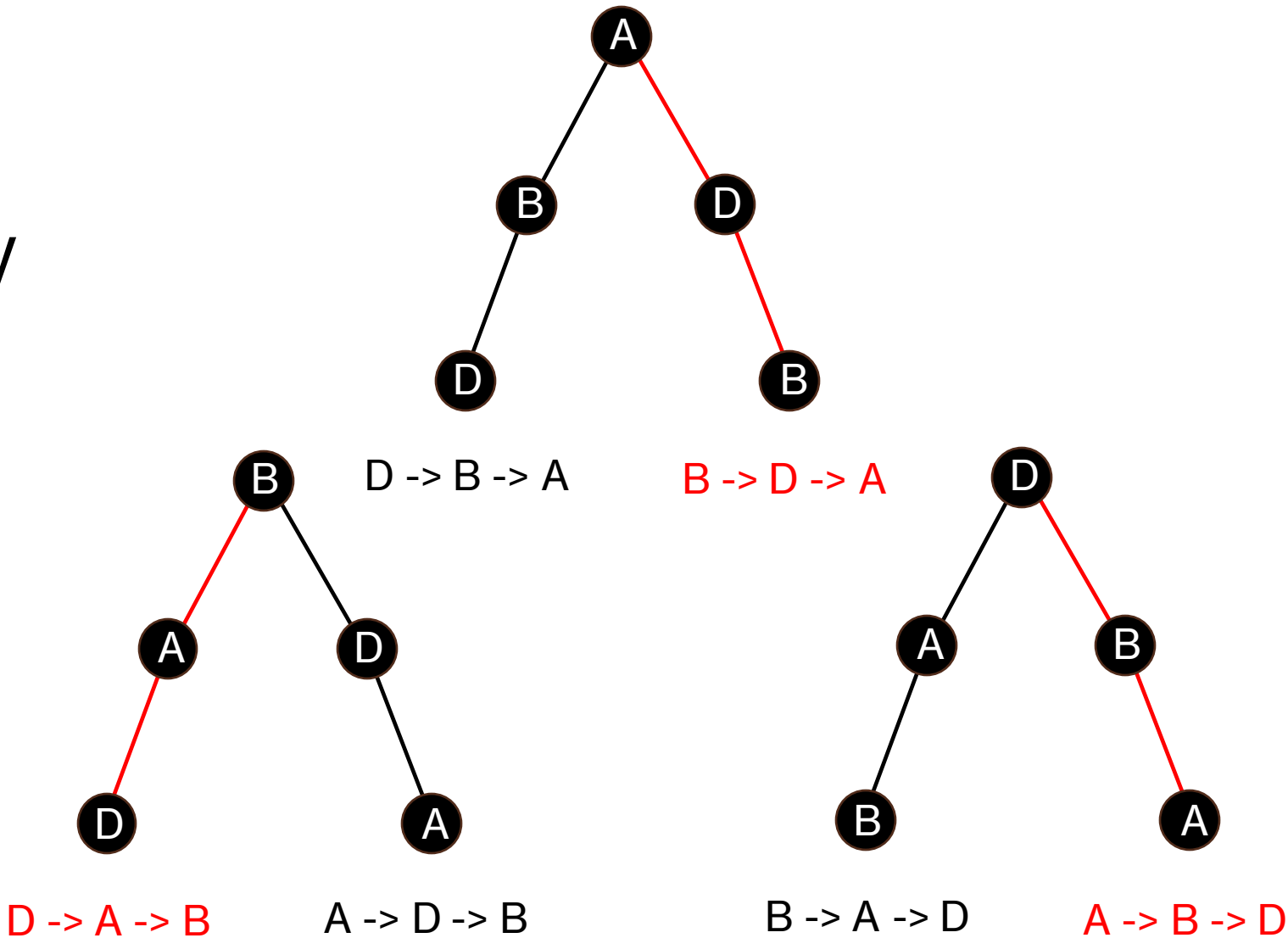




# Visualizing IRV Outcomes

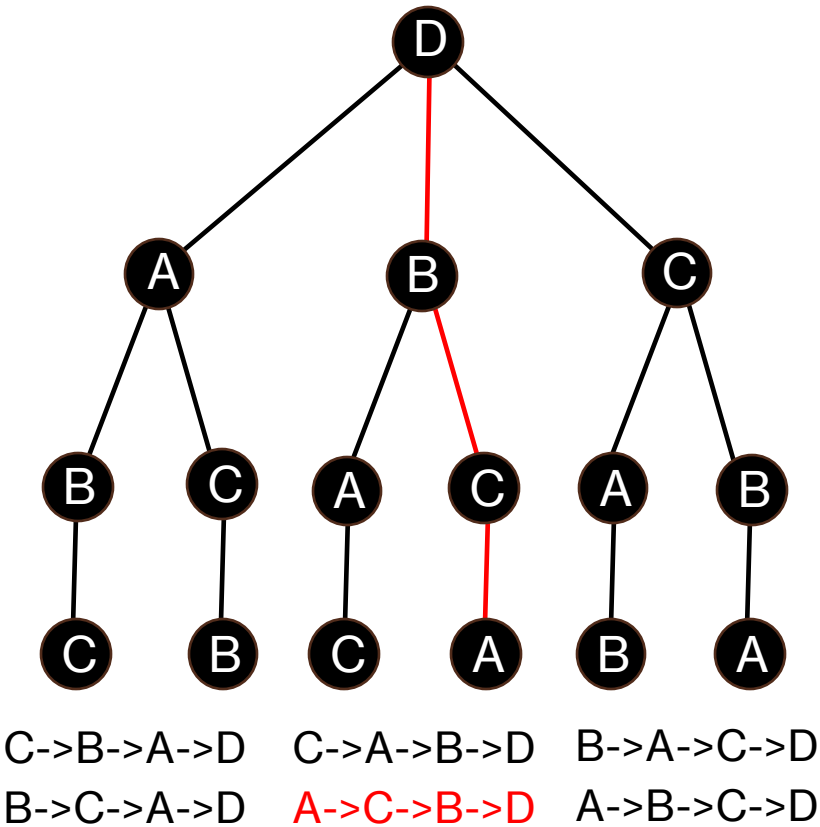
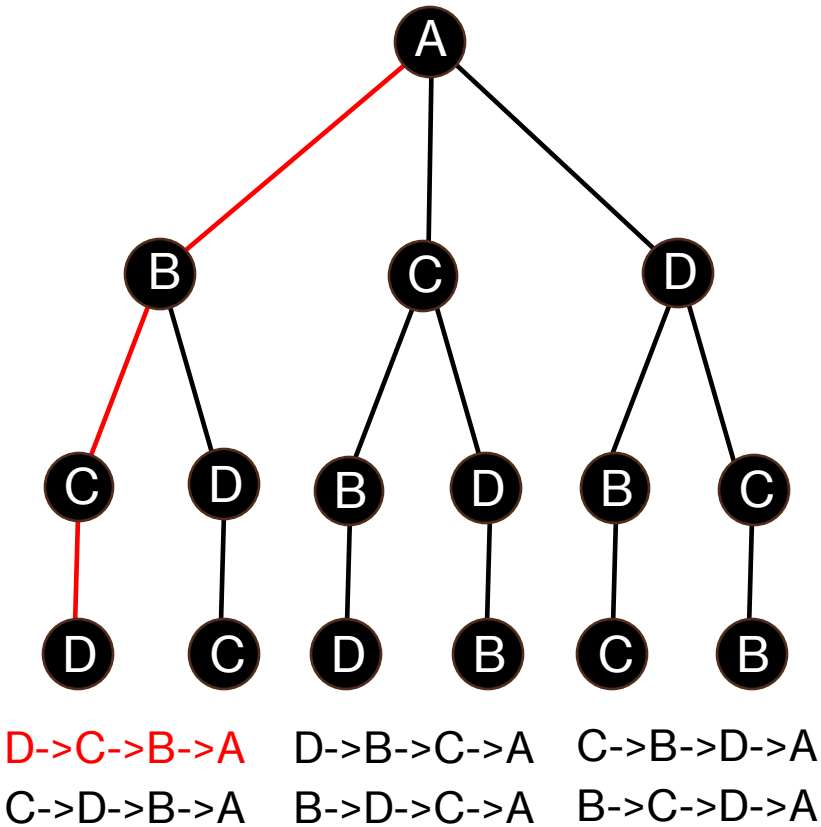
## 3 Candidate IRV

- Alice (A)
- Bob (B)
- Diego (D)





# Visualizing IRV Outcomes



- 4 Candidate IRV
- Alice (A)
  - Bob (B)
  - Chuan (C)
  - Diego (D)

+ Two more

(24 possible orders)

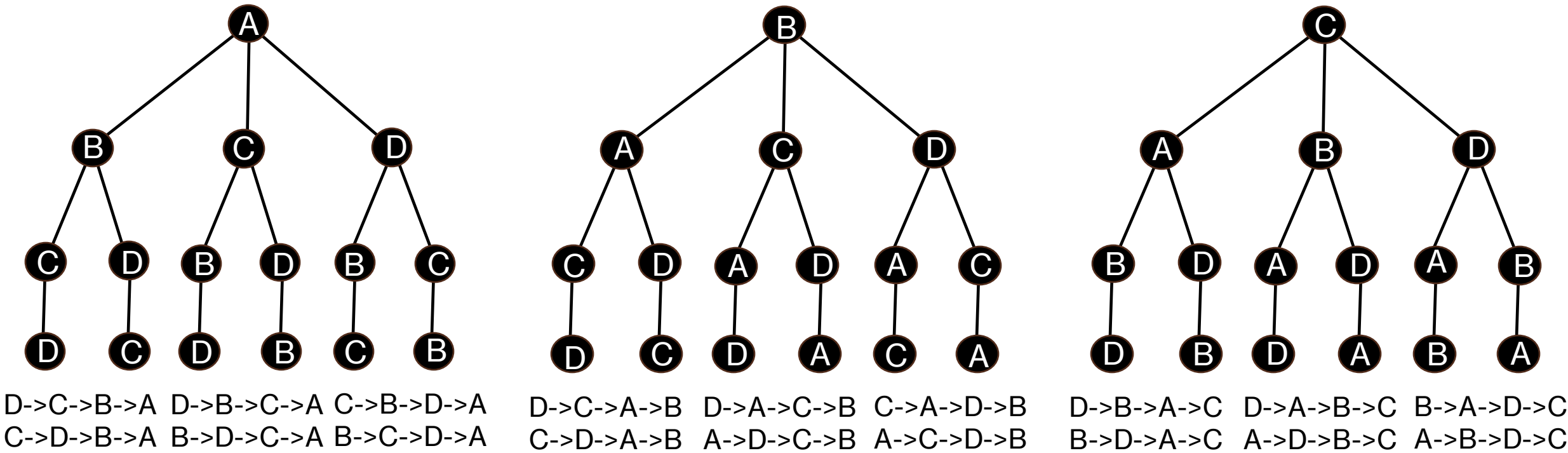




# Visualizing (Alternate!) IRV Outcomes

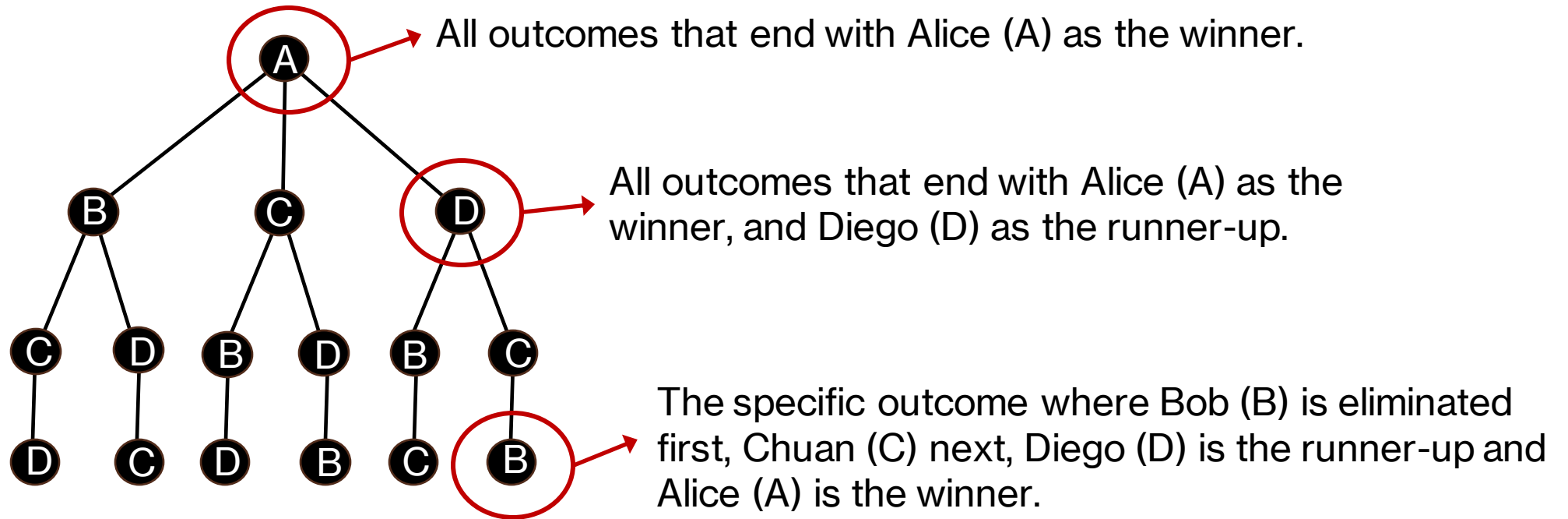


Diego (D)  Reported Winner!





# What does each node represent?



Our leaves are complete outcomes while each intermediate node describes a set of outcomes.



# Exercise

Tally the following example IRV election.

<b>Preference order</b>	<b>Number of ballots</b>
(A, B, C, D)	50
(A, C)	40
(B, C, A)	25
(B, D, A)	25
(C, A, B)	30
(C, D, B)	45
(D)	100

Draw the elimination tree for the case where D is the winner.



# Exercise (Solution)

Tally the following example IRV election.

<b>Preference order</b>	<b>Number of ballots</b>
(A, B, C, D)	50
(A, C)	40
(B, C, A)	25
(B, D, A)	25
(C, A, B)	30
(C, D, B)	45
(D)	100

Initial (first preference) tallies:

A : 90

B : 50

C : 75

D : 100

B is eliminated, giving 25 votes to C and 25 to D.

A : 90

C : 100

D : 125

A is eliminated, giving 90 votes to C.

C : 190 (C wins!)

D : 125

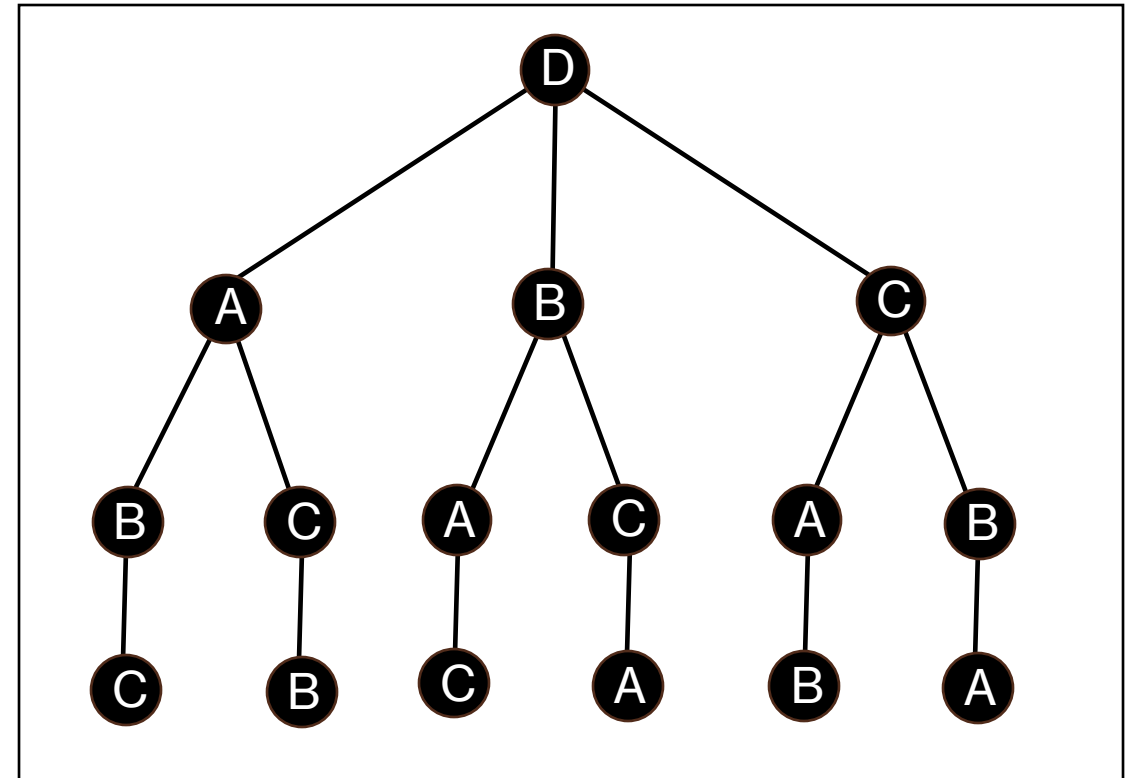
Draw the elimination tree for the case where D is the winner.



# Exercise (Solution)

Tally the following example IRV election.

Preferences	Count
(A, B, C, D)	50
(A, C)	40
(B, C, A)	25
(B, D, A)	25
(C, A, B)	30
(C, D, B)	45
(D)	100



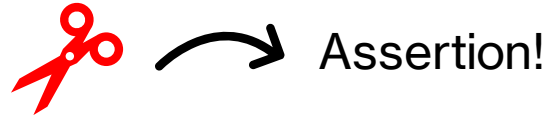
Draw the elimination tree for the case where D is the winner.



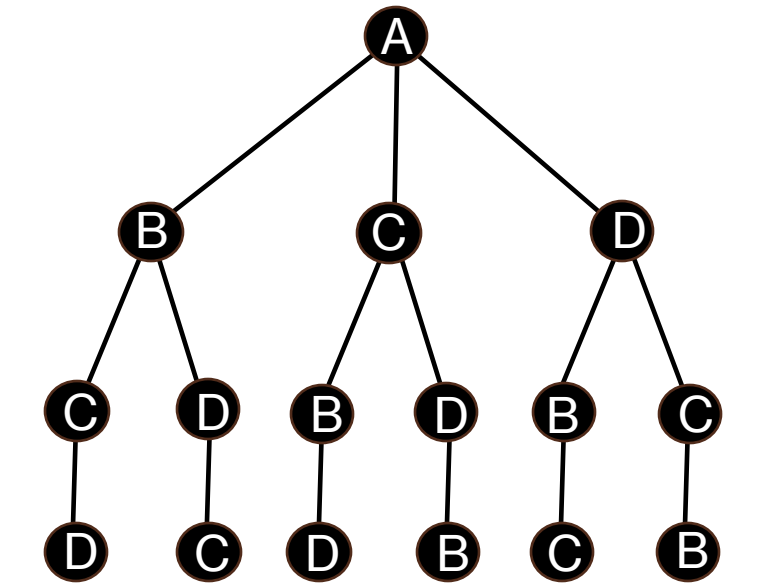
# Assertions



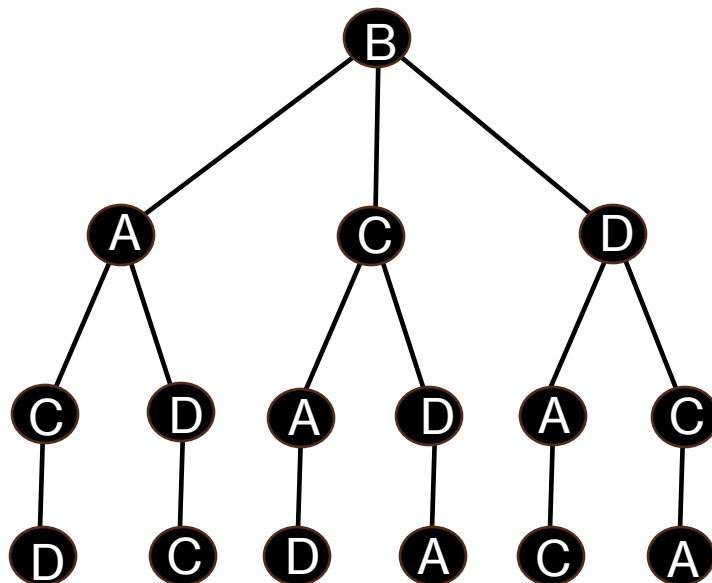
# Ruling Out (Alternate!) IRV Outcomes



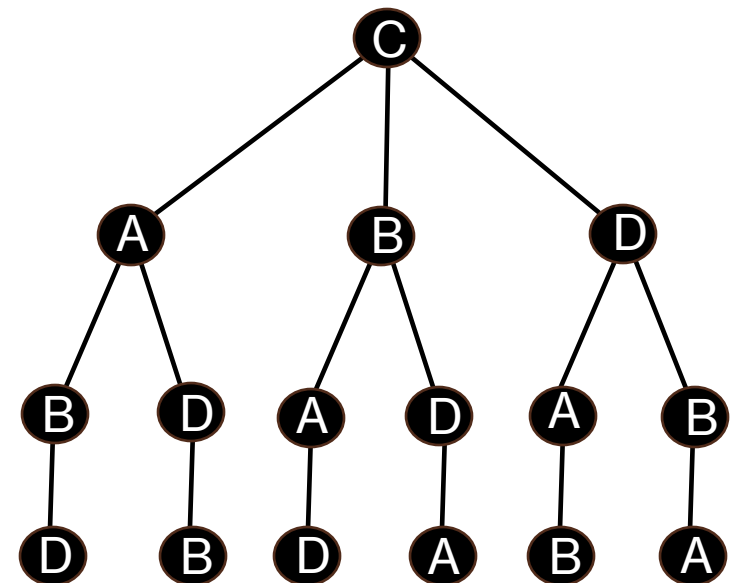
Assertion!



D->C->B->A D->B->C->A C->B->D->A  
C->D->B->A B->D->C->A B->C->D->A



D->C->A->B D->A->C->B C->A->D->B  
C->D->A->B A->D->C->B A->C->D->B



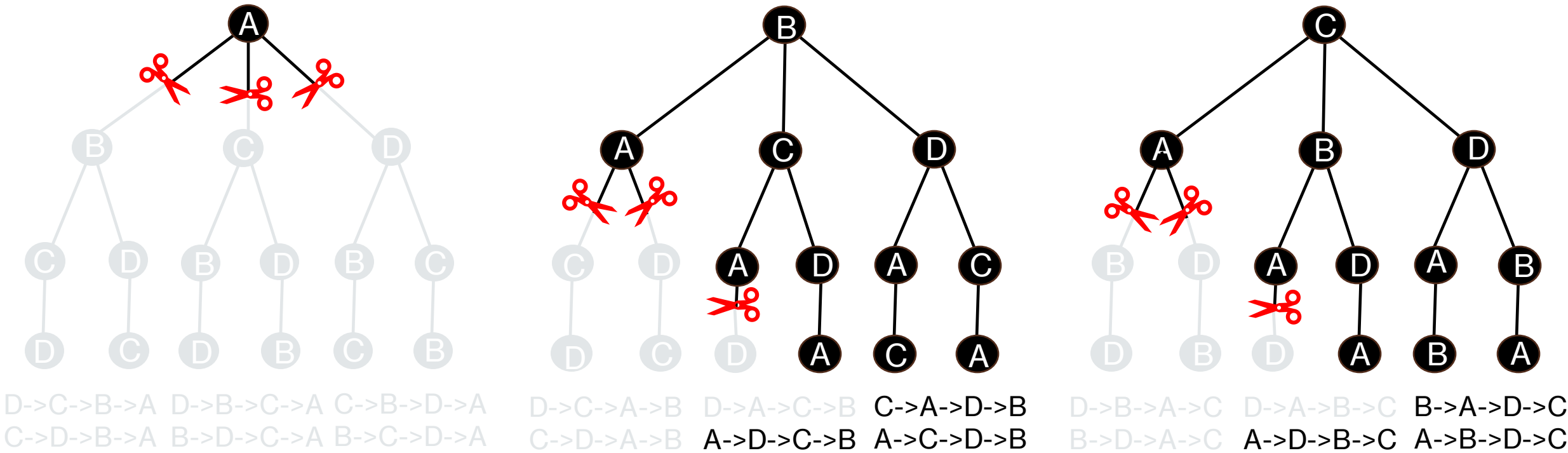
D->B->A->C D->A->B->C B->A->D->C  
B->D->A->C A->D->B->C A->B->D->C



# Ruling Out (Alternate!) IRV Outcomes



Diego cannot be eliminated before Alice







# Assertion Types



Not Eliminated Before (NEB)  
(Never Eliminated Before)



Not Eliminated Next (NEN)



# Assertion Types

Not Eliminated Before (NEB)  
(Never Eliminated Before)

**Diego** NEB **Alice**

The *maximum* tally Alice could ever have is less than the *minimum* tally Diego will ever have.

So, Diego will *always* have more votes than Alice!

Preference order	Number of ballots
A C B	1000
D	3000
C A D	500
B A	1000
C D A	400

Minimum Tally for **Diego**: **3000 votes**

Maximum Tally for **Alice**: **1000 + 500 + 1000 = 2500 votes**



# Assertion Types Not Eliminated Next (NEN)

**NEN: Diego > Alice when only {Diego, Alice} remain**

In the context where we assume everyone other than {Diego, Alice} have been eliminated, Diego has more votes than Alice.

Preference order	Number of ballots
A C B	1000
D	3000
C A D	500
B A	1000
C D A	400

Tally for **Diego**:  $3000 + 400 = 3400$  votes

Tally for **Alice**:  $1000 + 500 + 1000 = 2500$  votes



# Exercise

Think about the following 3 assertions. Write out in your own words what they mean

***Alice NEB Bob***

***NEN: Alice > Chuan if only {Alice, Chuan} remain***

***NEN: Alice > Chuan if only {Alice, Chuan, Diego} remain***



# Exercise

Consider an IRV election with four candidates: Alice, Bob, Diego, and Chuan. Suppose you are given a set of three assertions:

***Alice NEB Bob***

***Alice NEB Diego***

***NEN: Alice > Chuan if only {Alice, Chuan} remain***

Does this imply that Alice won? Either argue that it does, or provide an alternate winner via an elimination order that is consistent with these three assertions.



# Exercise (Solution)



Alice NEB Bob



Alice NEB Diego



NEN: Alice > Chuan if only {Alice, Chuan} remain

B



Alice NEB Bob

C

A

B

D



NEN: Alice > Chuan if only {Alice, Chuan} remain



Alice NEB Bob



Alice NEB Diego

D



Alice NEB Diego



# **Auditing Assertions**



# Scoring NEB Assertions

**Example:** Alice NEB Bob

This says that Alice’s first preferences exceed the total number of mentions of Bob that are not Preceded by a higher preference for Alice.

Fits into existing RLA, but with our two candidates being “Alice 1<sup>st</sup> Preference” and “Bob mention”

Ballot contents	Counted for	Example
First preference for Alice	Alice 1 <sup>st</sup> Preference	(A, B, C, D)
Bob mention, <i>no</i> higher preference for Alice	Bob mention	(C, B, D, A)
Bob mention, <i>with</i> higher preference for Alice	Neither	(C, A, B)
Anything else	Neither	(C, A, D)





# Auditing NEB Assertions

**Example:** Alice NEB Bob

We randomly sample ballots, compare what is on the paper to its matching CVR, and determine whether there are discrepancies.

**Overstatement:** Error that mistakenly records a first preference for Alice or omits a mention of Bob not preceded by Alice.

**One vote overstatement:** CVR showing (A, C) and ballot paper (D, C)

**Two vote overstatement:** CVR showing (A, B, C) and ballot paper (C, B, A)



# Scoring NEN Assertions

**Example:** NEN: Alice > Bob if only {Alice, Bob, Chuan} remain

This says that Alice has more votes than Bob when only Alice, Bob, and Chuan are continuing.

Fits into existing RLA, but with our two candidates being “Alice’s tally when Alice, Bob, and Chuan remain” and “Bob’s tally when Alice, Bob, and Chuan remain”.

Ballot contents	Counted for	Example
Alice, not preceded by Bob or Chuan	Alice	(A, B, C, D)
Bob, not preceded by Alice or Chuan	Bob	(D, B, C, A)
Chuan, not preceded by Alice or Bob	Neither	(D, C)
Anything else	Neither	(D)



# Auditing NEN Assertions

**Example:** NEN: Alice > Bob if only {Alice, Bob, Chuan} remain

We randomly sample ballots, compare what is on the paper to its matching CVR, and determine whether there are discrepancies.

**Overstatement:** An error that advantages Alice by mistakenly listing her as the highest preference among Alice, Bob, and Chuan, or disadvantages Bob by mistakenly not listing him as the highest preference among Alice, Bob, and Chuan.

**One vote overstatement:** CVR showing (A, C, D, B) and ballot paper (D, C, A, B)

**Two vote overstatement:** CVR showing (A, B, C) and ballot paper (D, B, C)



# Exercise

Suppose we have a CVR (C, D, B, A) and the corresponding ballot says (D, C, B, A).

Is this a one or two vote overstatement (or neither) for the following assertions?

Assertion	Overstatement
Chuan NEB Alice	
Chuan NEB Diego	
NEN: Chuan > Bob if only {Alice, Bob, Chuan} remain	



# Exercise (Solution)

Suppose we have a CVR (C, D, B, A) and the corresponding ballot says (D, C, B, A).

Is this a one or two vote overstatement (or neither) for the following assertions?




Assertion	Overstatement
Chuan NEB Alice	1
Chuan NEB Diego	2
NEN: Chuan > Bob if only {Alice, Bob, Chuan} remain	0



# **How RAIRE Generates Assertions**



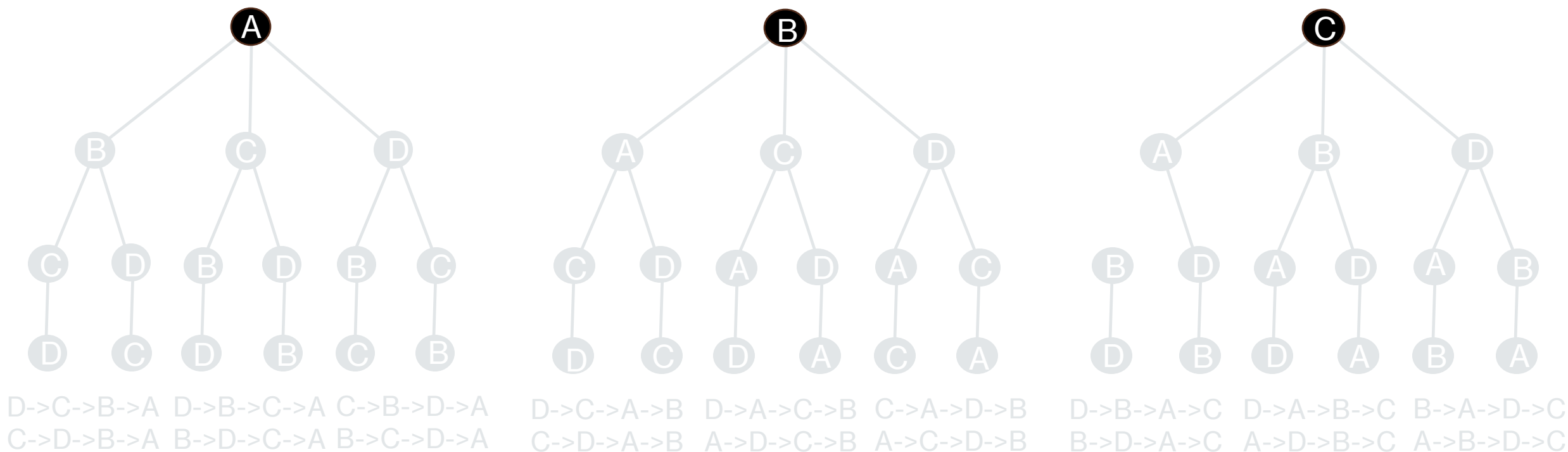
# Objectives

-  We need to find an assertion to rule out every branch in our collection of alternate outcome trees.
-  We **do not** want to create or explore these trees in their entirety!
-  We want to minimize the number of ballots auditors will have to collect.



# Simple (but Sub-Optimal) Approach

What if we just start with the top level of our alternate outcome trees and continue exploring down each branch *until* we know how to rule it out with an assertion?

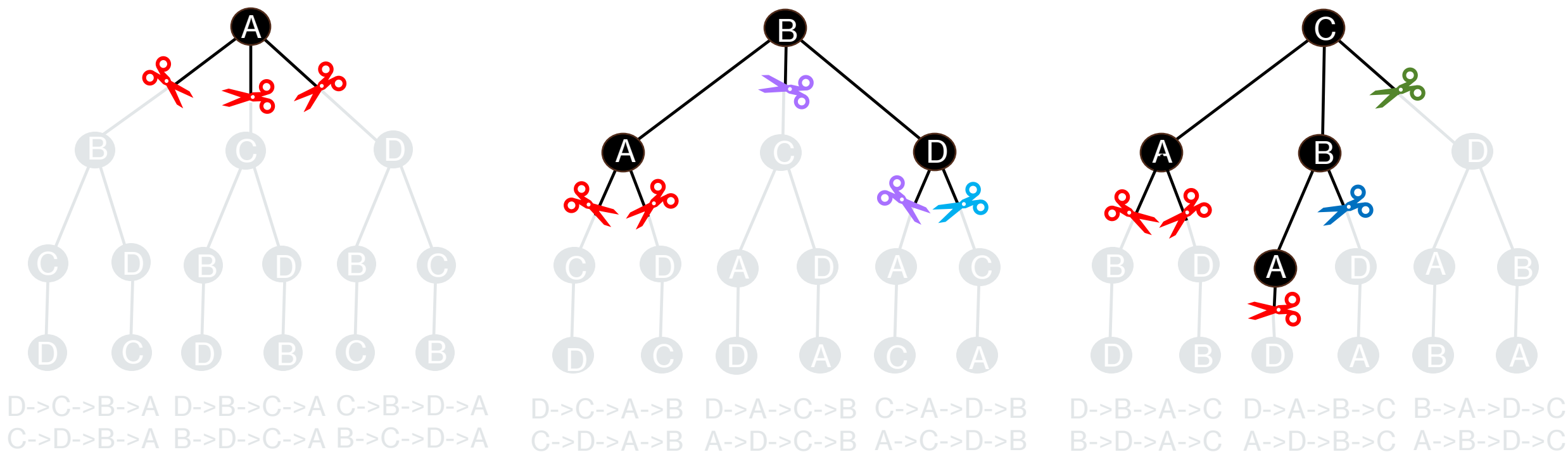






# Simple (but Sub-Optimal) Approach

This would work, and give us a valid set of assertions, but they might be expensive!



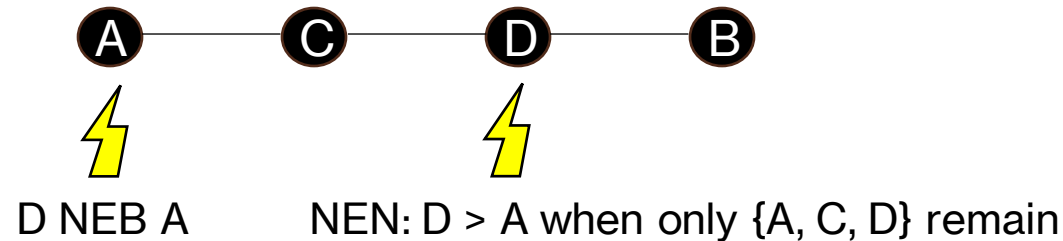


# RAIRE's Approach

- Consider one branch in our set of alternate outcomes trees.



- There may be multiple points at which we could attack outcome.



- A branch's **weakest point** is the point at which it can be attacked with the cheapest to audit assertion.



# RAIRE's Approach

1. Find the branch whose weakest point requires the most expensive assertion to audit.
2. The cost of this assertion gives us a lower bound on the overall cost of our audit.
3. Find assertions with costs within this bound to rule out all other branches, exploring only enough of each branch until a weak enough point has been found.



# A Guide to Risk Limiting Audits for Instant Runoff Voting (IRV)

**Vanessa Teague**<sup>1</sup> Michelle Blom<sup>1,2</sup> Peter Stuckey<sup>3</sup>  
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Guide (Parts 1 and 2):

<https://github.com/DemocracyDevelopers/Colorado-irv-rla-educational-materials>

An online assertion visualizer and explainer: <https://democracydevelopers.github.io/raire-rs>