By: Metcalf, et al.

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## A BILL TO BE ENTITLED

	AN ACT

- 2 relating to the rights of a guardian of a person in the criminal
- 3 justice system.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Chapter 26, Code of Criminal Procedure, is
- 6 amended by adding Article 26.041 to read as follows:
- 7 Art. 26.041. PROCEDURES RELATED TO GUARDIANSHIPS. (a) In
- 8 this article:
- 9 (1) "Guardian" has the meaning assigned by Section
- 10 1002.012, Estates Code.
- 11 (2) "Letters of quardianship" means a certificate
- 12 <u>issued under Section 1106.001(a)</u>, Estates Code.
- 13 (b) A guardian who provides a court with letters of
- 14 guardianship for a defendant may:
- 15 (1) provide information relevant to the determination
- 16 of indigency; and
- 17 (2) request that counsel be appointed in accordance
- 18 with this chapter.
- 19 SECTION 2. Section 501.010, Government Code, is amended by
- 20 amending Subsection (a) and adding Subsections (a-1) and (b-1) to
- 21 read as follows:
- 22 (a) In this section:
- 23 (1) "Guardian" has the meaning assigned by Section
- 24 1002.012, Estates Code.

- 1 (2) "Letters of guardianship" means a certificate
- 2 issued under Section 1106.001(a), Estates Code.
- 3 (a-1) The institutional division shall allow the governor,
- 4 members of the legislature, and members of the executive and
- 5 judicial branches to enter at proper hours any part of a facility
- 6 operated by the division where inmates are housed or worked, for the
- 7 purpose of observing the operations of the division. A visitor
- 8 described by this subsection may talk with inmates away from
- 9 institutional division employees.
- 10 (b-1) The uniform visitation policy must:
- 11 (1) allow visitation by a guardian of an inmate to the
- 12 same extent as the inmate's next of kin, including placing the
- 13 guardian on the inmate's approved visitors list on the guardian's
- 14 request and providing the guardian access to the inmate during a
- 15 <u>facility's standard visitation hours if the inmate is otherwise</u>
- 16 eligible to receive visitors; and
- 17 (2) require the guardian to provide the warden with
- 18 letters of guardianship before being allowed to visit the inmate.
- 19 SECTION 3. Section 507.030, Government Code, is amended by
- 20 amending Subsections (a) and (b) and adding Subsection (a-1) to
- 21 read as follows:
- 22 (a) In this section:
- 23 (1) "Guardian" has the meaning assigned by Section
- 24 1002.012, Estates Code.
- 25 (2) "Letters of guardianship" means a certificate
- 26 issued under Section 1106.001(a), Estates Code.
- 27 (a-1) The state jail division shall allow the governor,

- 1 members of the legislature, and officials of the executive and
- 2 judicial branches to enter during business hours any part of a
- 3 facility operated by the division, for the purpose of observing the
- 4 operations of the division. A visitor described by this subsection
- 5 may talk with defendants away from division employees.
- 6 (b) The state jail division shall establish a visitation
- 7 policy for persons confined in state jail felony facilities. The
- 8 visitation policy must:
- 9 (1) allow visitation by a guardian of a defendant
- 10 confined in a state jail felony facility to the same extent as the
- 11 defendant's next of kin, including placing the guardian on the
- 12 defendant's approved visitors list on the guardian's request and
- 13 providing the guardian access to the defendant during a facility's
- 14 standard visitation hours if the defendant is otherwise eliqible to
- 15 receive visitors; and
- 16 (2) require the guardian to provide the director of
- 17 the facility with letters of guardianship before being allowed to
- 18 visit the defendant.
- 19 SECTION 4. Section 511.009(a), Government Code, is amended
- 20 to read as follows:
- 21 (a) The commission shall:
- 22 (1) adopt reasonable rules and procedures
- 23 establishing minimum standards for the construction, equipment,
- 24 maintenance, and operation of county jails;
- 25 (2) adopt reasonable rules and procedures
- 26 establishing minimum standards for the custody, care, and treatment
- 27 of prisoners;

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- 1 (3) adopt reasonable rules establishing minimum
- 2 standards for the number of jail supervisory personnel and for
- 3 programs and services to meet the needs of prisoners;
- 4 (4) adopt reasonable rules and procedures
- 5 establishing minimum requirements for programs of rehabilitation,
- 6 education, and recreation in county jails;
- 7 (5) revise, amend, or change rules and procedures if
- 8 necessary;
- 9 (6) provide to local government officials
- 10 consultation on and technical assistance for county jails;
- 11 (7) review and comment on plans for the construction
- 12 and major modification or renovation of county jails;
- 13 (8) require that the sheriff and commissioners of each
- 14 county submit to the commission, on a form prescribed by the
- 15 commission, an annual report on the conditions in each county jail
- 16 within their jurisdiction, including all information necessary to
- 17 determine compliance with state law, commission orders, and the
- 18 rules adopted under this chapter;
- 19 (9) review the reports submitted under Subdivision (8)
- 20 and require commission employees to inspect county jails regularly
- 21 to ensure compliance with state law, commission orders, and rules
- 22 and procedures adopted under this chapter;
- 23 (10) adopt a classification system to assist sheriffs
- 24 and judges in determining which defendants are low-risk and
- 25 consequently suitable participants in a county jail work release
- 26 program under Article 42.034, Code of Criminal Procedure;
- 27 (11) adopt rules relating to requirements for

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- 1 segregation of classes of inmates and to capacities for county
- 2 jails;
- 3 (12) require that the chief jailer of each municipal
- 4 lockup submit to the commission, on a form prescribed by the
- 5 commission, an annual report of persons under 17 years of age
- 6 securely detained in the lockup, including all information
- 7 necessary to determine compliance with state law concerning secure
- 8 confinement of children in municipal lockups;
- 9 (13) at least annually determine whether each county
- 10 jail is in compliance with the rules and procedures adopted under
- 11 this chapter;
- 12 (14) require that the sheriff and commissioners court
- 13 of each county submit to the commission, on a form prescribed by the
- 14 commission, an annual report of persons under 17 years of age
- 15 securely detained in the county jail, including all information
- 16 necessary to determine compliance with state law concerning secure
- 17 confinement of children in county jails;
- 18 (15) schedule announced and unannounced inspections
- 19 of jails under the commission's jurisdiction using the risk
- 20 assessment plan established under Section 511.0085 to guide the
- 21 inspections process;
- 22 (16) adopt a policy for gathering and distributing to
- 23 jails under the commission's jurisdiction information regarding:
- 24 (A) common issues concerning jail
- 25 administration;
- 26 (B) examples of successful strategies for
- 27 maintaining compliance with state law and the rules, standards, and

- 1 procedures of the commission; and
- 2 (C) solutions to operational challenges for
- 3 jails;
- 4 (17) report to the Texas Correctional Office on
- 5 Offenders with Medical or Mental Impairments on a jail's compliance
- 6 with Article 16.22, Code of Criminal Procedure;
- 7 (18) adopt reasonable rules and procedures
- 8 establishing minimum requirements for jails to:
- 9 (A) determine if a prisoner is pregnant; and
- 10 (B) ensure that the jail's health services plan
- 11 addresses medical and mental health care, including nutritional
- 12 requirements, and any special housing or work assignment needs for
- 13 persons who are confined in the jail and are known or determined to
- 14 be pregnant; [and]
- 15 (19) provide guidelines to sheriffs regarding
- 16 contracts between a sheriff and another entity for the provision of
- 17 food services to or the operation of a commissary in a jail under
- 18 the commission's jurisdiction, including specific provisions
- 19 regarding conflicts of interest and avoiding the appearance of
- 20 impropriety; and
- 21 (20) adopt reasonable rules and procedures regarding
- 22 <u>visitation of a prisoner at a county jail by a guardian, as defined</u>
- 23 by Section 1002.012, Estates Code, that:
- 24 (A) allow visitation by a guardian to the same
- 25 extent as the prisoner's next of kin, including placing the
- 26 guardian on the prisoner's approved visitors list on the guardian's
- 27 request and providing the guardian access to the prisoner during a

- 1 facility's standard visitation hours if the prisoner is otherwise
- 2 eligible to receive visitors; and
- 3 (B) require the guardian to provide the sheriff
- 4 with letters of guardianship issued as provided by Section
- 5 1106.001, Estates Code, before being allowed to visit the prisoner.
- 6 SECTION 5. Not later than December 1, 2015:
- 7 (1) the Texas Department of Criminal Justice shall
- 8 revise visitation policies consistent with Sections 501.010 and
- 9 507.030, Government Code, as amended by this Act; and
- 10 (2) the Commission on Jail Standards shall establish
- 11 rules and procedures as required by Section 511.009(a)(20),
- 12 Government Code, as added by this Act.
- SECTION 6. Article 26.041, Code of Criminal Procedure, as
- 14 added by this Act, applies to a defendant for whom indigency is at
- 15 issue, regardless of whether the defendant is arrested before, on,
- 16 or after the effective date of this Act.
- 17 SECTION 7. This Act takes effect September 1, 2015.