By: Taylor of Collin

S.B. No. 109

A BILL TO BE ENTITLED

AN ACT

- 2 relating to the procedure for action by the Texas Commission on
- 3 Environmental Quality on an application for a water right.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 11.129, Water Code, is amended to read as
- 6 follows:
- 7 Sec. 11.129. REVIEW OF APPLICATION[; AMENDMENT]. (a) In
- 8 this section:
- 9 <u>(1) "Administratively complete" means an application</u>
- 10 includes the information and fees required under Sections 11.124,
- 11 11.125, 11.1271, and 11.128 and, if applicable, Sections 11.126,
- 12 <u>11.127</u>, and 11.1272.
- 13 (2) "Technical review" means the part of the process
- 14 of reviewing an application after the executive director has
- 15 determined the application is administratively complete in which
- 16 technical material is analyzed and reviewed in order to prepare a
- 17 draft permit and draft notice.
- 18 (b) Not later than the 30th working day after the date the
- 19 <u>executive director receives an application, the executive director</u>
- 20 shall review the application and provide to the applicant:
- 21 <u>(1) written notice that the application is</u>
- 22 administratively complete; or
- 23 (2) a written request for information that describes
- 24 in detail the information that the applicant must provide in order

- 1 for the application to be considered administratively complete.
- 2 (c) Not later than the 30th day after the date an applicant
- 3 receives a request under Subsection (b)(2), the applicant must
- 4 submit a response to the request. Not later than the 30th working
- 5 day after the date the executive director receives a timely
- 6 response, the executive director shall review the response and
- 7 provide to the applicant:
- 8 (1) written notice that the application is
- 9 administratively complete; or
- 10 (2) a written request for information that describes
- 11 <u>in detail the information that the applicant must provide in order</u>
- 12 for the application to be considered administratively complete.
- 13 (d) The applicant may request an extension of the time to
- 14 submit a response to a request under Subsection (b)(2) or (c)(2).
- 15 The executive director shall grant the request if the applicant
- 16 <u>demonstrates good cause for the extension. An extension under this</u>
- 17 subsection extends the deadline provided by Subsection (e) by the
- 18 same amount of time as the amount of the extension.
- 19 (e) Not later than the 180th day after the date the
- 20 executive director receives the application, the executive
- 21 <u>director shall:</u>
- 22 (1) provide the applicant written notice that the
- 23 <u>application is administratively complete; or</u>
- 24 (2) return the application and the entire filing fee
- 25 to the applicant and provide the applicant with a list of the
- 26 deficiencies in the application.
- 27 (f) The applicant is entitled to appeal the return of the

- 1 application and dispute an application deficiency in a hearing
- 2 before the commission. The commission shall review the application
- 3 and related documents, rule on the issues presented at the hearing,
- 4 and issue an order:
- 5 (1) directing the executive director to return the
- 6 application to the applicant;
- 7 (2) requesting additional information as required by
- 8 the executive director to render the application administratively
- 9 complete; or
- 10 (3) declaring that the application is
- 11 <u>administratively complete and scheduling the technical review of</u>
- 12 the application.
- 13 <u>(g) If the commission requests additional information from</u>
- 14 the applicant under Subsection (f)(2), the applicant must provide
- 15 the information to the commission not later than the 30th day after
- 16 the date the commission issues the request. The commission shall
- 17 review the material and issue an order described by Subsection
- 18 (f)(1) or (3), as applicable.
- 19 (h) After the executive director or the commission
- 20 determines that the application is administratively complete, the
- 21 <u>executive director shall conduct a technical review of the</u>
- 22 application. As part of the review, the executive director shall
- 23 determine whether the applicable water conservation and drought
- 24 contingency plans under Sections 11.1271 and 11.1272 are adequate.
- 25 (i) Not later than the 180th day after the date on which the
- 26 technical review begins, the executive director shall provide the
- 27 applicant with:

- 1 (1) written notice that the technical review is
- 2 complete, a draft permit, a draft notice, and technical memoranda
- 3 associated with the application; or
- 4 (2) a written request for technical information as
- 5 determined by the executive director to be necessary for the
- 6 completion of the technical review.
- 7 (j) With notice to the applicant, the executive director may
- 8 extend the deadline provided by Subsection (i) for a period of 30
- 9 days. The executive director may not extend the deadline more than
- 10 three times.
- 11 (k) Not later than the 60th day after the date the applicant
- 12 receives a request under Subsection (i)(2), the applicant must
- 13 provide the requested information to the executive director.
- 14 (1) The applicant may request an extension of the time to
- 15 submit a response to a request under Subsection (i)(2). The
- 16 <u>executive director shall grant the request if the applicant</u>
- 17 demonstrates good cause for the extension. An extension under this
- 18 subsection extends the deadline provided by Subsection (k) by the
- 19 same amount of time as the amount of the extension.
- 20 (m) If the executive director grants an extension under
- 21 Subsection (j) or (l), the executive director shall extend the
- 22 deadline under Subsection (i) or (k), as appropriate, for an
- 23 <u>application:</u>
- 24 (1) received after the application for which the
- 25 extension was granted under Subsection (j) or (l); and
- 26 (2) that relates to a new appropriation of water in the
- 27 same river basin as the application for which the extension was

- 1 granted under Subsection (j) or (l).
- 2 (n) The executive director shall provide notice in a timely
- 3 manner to an applicant who receives an extension under Subsection
- 4 (m).
- 5 (o) Not later than the 60th day after the date the executive
- 6 director receives a timely response to a request under Subsection
- 7 (i)(2), the executive director shall review the response and
- 8 provide the applicant with:
- 9 (1) written notice that the technical review is
- 10 complete, a draft permit, a draft notice, and technical memoranda
- 11 associated with the application; or
- 12 (2) written notice that the response to the request
- 13 for technical information is deficient.
- 14 (p) If the executive director provides notice under
- 15 Subsection (o)(2), the executive director and the applicant must
- 16 <u>collaborate in a good faith effort to resolve the deficiency. Not</u>
- 17 later than the 180th day after the date the executive director
- 18 provides the notice, the executive director shall:
- 19 (1) provide the applicant with written notice that the
- 20 technical review is complete, a draft permit, a draft notice, and
- 21 technical memoranda associated with the application; or
- (2) return the application and the use fee and the
- 23 unused portion of the notice fee as prescribed by commission rule to
- 24 the applicant and provide the applicant with a list of the
- 25 deficiencies with the application.
- 26 (q) The applicant is entitled to appeal the return of the
- 27 application and dispute an application deficiency in a hearing

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- 1 before the commission. The commission shall review the application
- 2 and related documents, rule on the issues presented at the hearing,
- 3 and issue an order:
- 4 (1) directing the executive director to return the
- 5 application to the applicant;
- 6 (2) requesting additional information as required by
- 7 the commission; or
- 8 <u>(3) requiring the executive director to prepare the</u>
- 9 draft permit, draft notice, and technical memoranda associated with
- 10 the application and written notice that the technical review is
- 11 complete.
- 12 (r) If the commission requests additional information from
- 13 the applicant under Subsection (q)(2), the applicant must provide
- 14 the information to the commission not later than the 30th day after
- 15 the date the commission issues the request. The commission shall
- 16 review the material and issue an order described by Subsection
- 17 (q)(1) or (3), as applicable.
- 18 (s) The applicant may request an extension of the time to
- 19 submit a response to a request under Subsection (q)(2). The
- 20 commission shall grant the request if the applicant demonstrates
- 21 good cause for the extension. An extension under this subsection
- 22 <u>extends the deadline provided by Subsection (r) by the same amount</u>
- 23 of time as the amount of the extension.
- 24 (t) Not later than the 14th day after the date the applicant
- 25 <u>receives the draft permit, draft notice, and technical memoranda</u>
- 26 associated with the application, the applicant must provide the
- 27 executive director with:

- 1 (1) the applicant's comments on the draft permit,
- 2 draft notice, and technical memoranda; or
- 3 (2) a statement that the applicant has no comment on
- 4 the draft permit, draft notice, or technical memoranda.
- 5 (u) The applicant may request an extension of the time to
- 6 submit comments under Subsection (t)(1). The commission shall
- 7 grant the request if the applicant demonstrates good cause for the
- 8 extension.
- 9 (v) The executive director shall file the draft permit,
- 10 draft notice, and technical memoranda associated with the
- 11 application with the chief clerk of the commission:
- 12 (1) not later than the 14th day after the date the
- 13 executive director receives comments under Subsection (t)(1),
- 14 during which time the executive director and the applicant must
- 15 <u>collaborate to address the comments; or</u>
- 16 (2) immediately on receipt of a statement described by
- 17 Subsection (t)(2).
- 18 (w) Notwithstanding any other provision of this section, if
- 19 the executive director makes a written determination that notice is
- 20 not required for an application, the executive director shall grant
- 21 or deny the permit for which the application is filed not later than
- 22 the 300th day after the date the executive director receives the
- 23 application. This period shall be extended by the same amount of
- 24 time as the amount of any extension of time granted to the applicant
- 25 for the provision of information [The commission shall determine
- 26 whether the application, maps, and other materials comply with the
- 27 requirements of this chapter and the rules of the commission. The

- 1 commission may require amendment of the application, maps, or other
- 2 materials to achieve necessary compliance].
- 3 SECTION 2. Section 11.133, Water Code, is amended to read as
- 4 follows:
- 5 Sec. 11.133. HEARING. (a) At the time and place stated in
- 6 the notice, the commission shall hold a hearing on the application.
- 7 Any person may appear at the hearing in person or by attorney or may
- 8 enter an [his] appearance in writing. Any person who appears may
- 9 present objection to the issuance of the permit. The commission may
- 10 receive evidence, orally or by affidavit, in support of or in
- 11 opposition to the issuance of the permit, and it may hear arguments.
- 12 (b) The commission may not refer an issue regarding an
- 13 application to the State Office of Administrative Hearings for a
- 14 hearing unless the commission determines that the issue is:
- 15 (1) a disputed question of fact; and
- 16 (2) relevant and material to a decision on the
- 17 application.
- 18 (c) If the commission grants a request for a hearing, the
- 19 commission shall:
- 20 (1) determine the number and scope of issues to be
- 21 referred to the State Office of Administrative Hearings for a
- 22 hearing; and
- 23 (2) consistent with the nature and number of issues to
- 24 be considered at the hearing, specify the maximum expected duration
- 25 of the hearing, which may not exceed a period of 270 days.
- 26 (d) If the application has been determined to be
- 27 administratively complete and the time for requesting more

- 1 information under Section 11.129(i)(2) has expired, the
- 2 commission:
- 3 (1) may not revoke that determination; and
- 4 (2) may request additional information from the
- 5 applicant only if the information is necessary to clarify, modify,
- 6 or supplement previously submitted information.
- 7 (e) A request for information under Subsection (d)(2) does
- 8 not render the application administratively incomplete.
- 9 (f) If the commission refers an issue regarding an
- 10 application to the State Office of Administrative Hearings for a
- 11 hearing, the administrative law judge who conducts the hearing may
- 12 not grant party status to a person who failed to seek party status
- 13 from the commission before the issue was referred to the office.
- 14 (g) In the event of a conflict between this section and any
- 15 other law, this section prevails.
- SECTION 3. (a) As soon as practicable after the effective
- 17 date of this Act, the Texas Commission on Environmental Quality
- 18 shall adopt rules to implement the changes in law made by this Act.
- 19 (b) The changes in law made by this Act apply only to an
- 20 application for a new or amended water right received by the Texas
- 21 Commission on Environmental Quality on or after the effective date
- 22 of the rules adopted under Subsection (a) of this section. An
- 23 application received before the effective date of the rules adopted
- 24 under Subsection (a) of this section is governed by the law in
- 25 effect on the date the application was received, and the former law
- 26 is continued in effect for that purpose.
- (c) On notice to the applicant, beginning on the effective

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- 1 date of the rules adopted under Subsection (a) of this section, the
- 2 executive director of the Texas Commission on Environmental Quality
- 3 may extend the period for technical review of an application for a
- 4 new or amended water right under Section 11.129, Water Code, as
- 5 amended by this Act, by a period not to exceed 18 months from the
- 6 date the rules take effect if:
- 7 (1) on the effective date of the rules there are
- 8 applications for new or amended water rights pending before the
- 9 commission the technical review of which has not been completed;
- 10 and
- 11 (2) the applications described by Subdivision (1) of
- 12 this subsection affect the same river basin as the application for
- 13 which the technical review period is extended.
- 14 (d) During an extension under Subsection (c) of this
- 15 section, the executive director shall take all practicable measures
- 16 to substantially meet all other applicable deadlines in Section
- 17 11.129, Water Code, as amended by this Act, related to the technical
- 18 review of an application.
- 19 SECTION 4. This Act takes effect immediately if it receives
- 20 a vote of two-thirds of all the members elected to each house, as
- 21 provided by Section 39, Article III, Texas Constitution. If this
- 22 Act does not receive the vote necessary for immediate effect, this
- 23 Act takes effect September 1, 2015.