By: Kolkhorst S.B. No. 2258

A BILL TO BE ENTITLED

Τ	AN ACT
2	relating to the conversion of the Grand Northwest Municipal Utility
3	District to the Grand Northwest Municipal Management District;
4	providing authority to issue bonds; providing authority to impose
5	assessments, fees, or taxes.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
7	SECTION 1. The Grand Northwest Municipal Utility District
8	is converted to the Grand Northwest Municipal Management District
9	and is governed by Chapter 3949, Special District Local Laws Code,
10	as added by this Act.
11	SECTION 2. Subtitle C, Title 4, Special District Local Laws
12	Code, is amended by adding Chapter 3949 to read as follows:
13	CHAPTER 3949. GRAND NORTHWEST MUNICIPAL MANAGEMENT DISTRICT
14	SUBCHAPTER A. GENERAL PROVISIONS
15	Sec. 3949.001. DEFINITIONS. In this chapter:
16	(1) "Board" means the district's board of directors.
17	(2) "County" means Harris County.
18	(3) "Director" means a board member.
19	(4) "District" means the Grand Northwest Municipal
20	Management District.
21	Sec. 3949.002. NATURE OF DISTRICT; CONVERSION. The Grand
22	Northwest Municipal Management District is a special district
23	created under Section 59, Article XVI, Texas Constitution, as the
24	Grand Northwest Municipal Utility District. The district is

- 1 converted to a municipal management district known as the Grand
- 2 Northwest Municipal Management District under the same
- 3 constitutional authority.
- 4 Sec. 3949.003. PURPOSE; DECLARATION OF INTENT. (a) The
- 5 conversion and operation of the district are essential to
- 6 accomplish the purposes of Sections 52 and 52-a, Article III, and
- 7 Section 59, Article XVI, Texas Constitution, and other public
- 8 purposes stated in this chapter. By converting the district to a
- 9 municipal management district and in authorizing the county and
- 10 other political subdivisions to contract with the district, the
- 11 legislature has established a program to accomplish the public
- 12 purposes set out in Section 52-a, Article III, Texas Constitution.
- 13 (b) The conversion and operation of the district are
- 14 necessary to promote, develop, encourage, and maintain employment,
- 15 commerce, transportation, housing, tourism, recreation, the arts,
- 16 entertainment, economic development, safety, and the public
- 17 welfare in the district.
- (c) This chapter and the conversion or operation of the
- 19 district may not be interpreted to relieve the county from
- 20 providing the level of services provided as of the effective date of
- 21 the Act enacting this chapter to the area in the district. The
- 22 district is created to supplement and not to supplant county
- 23 services provided in the district.
- Sec. 3949.004. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a)
- 25 The district is converted to a municipal management district to
- 26 serve a public use and benefit.
- 27 (b) All land and other property included in the district

- 1 will benefit from the improvements and services to be provided by
- 2 the district under powers conferred by Sections 52 and 52-a,
- 3 Article III, and Section 59, Article XVI, Texas Constitution, and
- 4 other powers granted under this chapter.
- 5 (c) The operation of the district is in the public interest
- 6 and is essential to further the public purposes of:
- 7 (1) developing and diversifying the economy of the
- 8 state;
- 9 (2) eliminating unemployment and underemployment; and
- 10 (3) developing or expanding transportation and
- 11 commerce.
- 12 (d) The district will:
- 13 (1) promote the health, safety, and general welfare of
- 14 residents, employers, potential employees, employees, visitors,
- and consumers in the district, and of the public;
- 16 (2) provide needed funding for the district to
- 17 preserve, maintain, and enhance the economic health and vitality of
- 18 the district territory as a community and business center;
- 19 (3) promote the health, safety, welfare, and enjoyment
- 20 of the public by providing pedestrian ways and by landscaping and
- 21 developing certain areas in the district, which are necessary for
- 22 the restoration, preservation, and enhancement of scenic beauty;
- 23 and
- 24 (4) provide for water, wastewater, drainage, road, and
- 25 recreational facilities for the district.
- 26 (e) Pedestrian ways along or across a street, whether at
- 27 grade or above or below the surface, and street lighting, street

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- 1 landscaping, parking, and street art objects are parts of and
- 2 necessary components of a street and are considered to be a street
- 3 or road improvement.
- 4 (f) The district will not act as the agent or
- 5 instrumentality of any private interest even though the district
- 6 will benefit many private interests as well as the public.
- 7 Sec. 3949.005. INITIAL DISTRICT TERRITORY. The district is
- 8 initially composed of the territory of the former Grand Northwest
- 9 Municipal Utility District as that territory existed on March 1,
- 10 2017.
- 11 Sec. 3949.006. APPLICABILITY OF MUNICIPAL MANAGEMENT
- 12 DISTRICTS LAW. Except as otherwise provided by this chapter,
- 13 Chapter 375, Local Government Code, applies to the district.
- 14 Sec. 3949.007. CONSTRUCTION OF CHAPTER. This chapter shall
- 15 <u>be liberally construed in conformity with the findings and purposes</u>
- 16 stated in this chapter.
- SUBCHAPTER B. BOARD OF DIRECTORS
- Sec. 3949.051. GOVERNING BODY; TERMS. (a) The district is
- 19 governed by a board of five voting directors who serve staggered
- 20 terms of four years, with two or three directors' terms expiring May
- 21 <u>1 of each even-numbered year.</u>
- (b) The board by resolution may change the number of voting
- 23 directors on the board only if the board determines that the change
- 24 is in the best interest of the district. The board may not consist
- 25 of fewer than 5 or more than 11 voting directors.
- Sec. 3949.052. APPOINTMENT OF VOTING DIRECTORS. The Texas
- 27 Commission on Environmental Quality shall appoint voting directors

from persons recommended by the board. 2 Sec. 3949.053. NONVOTING DIRECTORS. The board may appoint nonvoting directors to serve at the pleasure of the voting 3 4 directors. 5 Sec. 3949.054. QUORUM. For purposes of determining the requirements for a quorum of the board, the following are not 6 7 counted: 8 (1) a board position vacant for any reason, including death, resignation, or disqualification; 10 (2) a director who is abstaining from participation in a vote because of a conflict of interest; or 11 12 (3) a nonvoting director. Sec. 3949.055. COMPENSATION. A director is entitled to 13 14 receive fees of office and reimbursement for actual expenses as 15 provided by Section 49.060, Water Code. Sections 375.069 and 375.070, Local Government Code, do not apply to the board. 16 17 Sec. 3949.056. INITIAL VOTING DIRECTORS ON CONVERSION TO MANAGEMENT DISTRICT. (a) On the conversion of the district to a 18 19 management district, the initial board consists of the following directors: 20 21 Pos. No. Name of Director 22 Charles Martin 1. 23 Taylor Dillingham 2. 24 Stephen Ghutzman 3. 25 4. Oliver Maarraoui 26 5. Andrew Doonan

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(b) Of the initial directors, the terms of directors

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- 1 appointed for positions one, two, and three expire May 14, 2018, and
- 2 the terms of directors appointed for positions four and five expire
- 3 May 12, 2020.
- 4 (c) Sections 3949.051 and 3949.052 do not apply to the
- 5 appointment or terms of directors appointed by Subsection (a). A
- 6 <u>director appointed to succeed a director appointed by Subsection</u>
- 7 (a) serves until May 1 of the appropriate year.
- 8 (d) This section expires September 1, 2020.
- 9 <u>SUBCHAPTER C. POWERS AND DUTIES</u>
- 10 Sec. 3949.101. GENERAL POWERS AND DUTIES. The district has
- 11 the powers and duties necessary to accomplish the purposes
- 12 described by this chapter.
- 13 Sec. 3949.102. IMPROVEMENT PROJECTS AND SERVICES. The
- 14 district may provide, design, construct, acquire, improve,
- 15 relocate, operate, maintain, or finance an improvement project or
- 16 <u>service using any money available to the district, or contract with</u>
- 17 a governmental or private entity to provide, design, construct,
- 18 acquire, improve, relocate, operate, maintain, or finance an
- 19 improvement project or service authorized under this chapter or
- 20 Chapter 375, Local Government Code.
- 21 Sec. 3949.103. MUNICIPAL UTILITY DISTRICT POWERS AND
- 22 DUTIES. The district has the powers and duties provided by the
- 23 general law of this state, including Chapters 49 and 54, Water Code,
- 24 applicable to municipal utility districts created under Section 59,
- 25 Article XVI, Texas Constitution.
- Sec. 3949.104. AGREEMENTS; GRANTS. (a) As provided by
- 27 Chapter 375, Local Government Code, the district may make an

- 1 agreement with or accept a gift, grant, or loan from any person.
- 2 (b) The implementation of a project is a governmental
- 3 function or service for the purposes of Chapter 791, Government
- 4 Code.
- 5 Sec. 3949.105. LAW ENFORCEMENT SERVICES. To protect the
- 6 public interest, the district may contract with a qualified party,
- 7 including the county, to provide law enforcement services in the
- 8 district for a fee.
- 9 Sec. 3949.106. ECONOMIC DEVELOPMENT. (a) The district may
- 10 engage in activities that accomplish the economic development
- 11 purposes of the district.
- 12 (b) The district may establish and provide for the
- 13 administration of one or more programs to promote state or local
- 14 economic development and to stimulate business and commercial
- 15 <u>activity in the district, including programs to:</u>
- (1) make loans and grants of public money; and
- 17 (2) provide district personnel and services.
- 18 (c) The district may create economic development programs
- 19 and exercise the economic development powers provided to
- 20 <u>muni</u>cipalities by:
- 21 (1) Chapter 380, Local Government Code; and
- 22 (2) Subchapter A, Chapter 1509, Government Code.
- Sec. 3949.107. PARKING FACILITIES. (a) The district may
- 24 acquire, lease as lessor or lessee, construct, develop, own,
- 25 operate, and maintain parking facilities or a system of parking
- 26 facilities, including lots, garages, parking terminals, or other
- 27 structures or accommodations for parking motor vehicles off the

- 1 streets and related appurtenances.
- 2 (b) The district's parking facilities serve the public
- 3 purposes of the district and are owned, used, and held for a public
- 4 purpose even if leased or operated by a private entity for a term of
- 5 years.
- 6 (c) The district's parking facilities are parts of and
- 7 necessary components of a street and are considered to be a street
- 8 or road improvement.
- 9 (d) The development and operation of the district's parking
- 10 facilities may be considered an economic development program.
- 11 Sec. 3949.108. ANNEXATION OF LAND. The district may annex
- 12 land as provided by Subchapter J, Chapter 49, Water Code.
- SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS; ASSESSMENTS
- 14 Sec. 3949.151. DISBURSEMENTS AND TRANSFERS OF MONEY. The
- 15 board by resolution shall establish the number of directors'
- 16 signatures and the procedure required for a disbursement or
- 17 transfer of district money.
- 18 Sec. 3949.152. MONEY USED FOR IMPROVEMENTS OR SERVICES.
- 19 The district may acquire, construct, finance, operate, or maintain
- 20 any improvement or service authorized under this chapter or Chapter
- 21 <u>375, Local Government Code, using any money available to the</u>
- 22 district.
- Sec. 3949.153. PETITION REQUIRED FOR FINANCING SERVICES AND
- 24 IMPROVEMENTS WITH ASSESSMENTS. (a) The board may not finance a
- 25 service or improvement project with assessments under this chapter
- 26 unless a written petition requesting that service or improvement
- 27 has been filed with the board.

- 1 (b) A petition filed under Subsection (a) must be signed by
- 2 the owners of a majority of the assessed value of real property in
- 3 the district subject to assessment according to the most recent
- 4 certified tax appraisal roll for the county.
- 5 Sec. 3949.154. ASSESSMENTS; LIENS FOR ASSESSMENTS. (a)
- 6 The board by resolution may impose and collect an assessment for any
- 7 purpose authorized by this chapter in all or any part of the
- 8 district.
- 9 (b) An assessment, a reassessment, or an assessment
- 10 resulting from an addition to or correction of the assessment roll
- 11 by the district, penalties and interest on an assessment or
- 12 reassessment, an expense of collection, and reasonable attorney's
- 13 fees incurred by the district:
- 14 (1) are a first and prior lien against the property
- 15 <u>assessed;</u>
- 16 (2) are superior to any other lien or claim other than
- 17 <u>a lien or claim for county, school district, or municipal ad valorem</u>
- 18 taxes; and
- 19 (3) are the personal liability of and a charge against
- 20 the owners of the property even if the owners are not named in the
- 21 <u>assessment proceedings.</u>
- (c) The lien is effective from the date of the board's
- 23 resolution imposing the assessment until the date the assessment is
- 24 paid. The board may enforce the lien in the same manner that the
- 25 board may enforce an ad valorem tax lien against real property.
- 26 (d) The board may make a correction to or deletion from the
- 27 assessment roll that does not increase the amount of assessment of

- 1 any parcel of land without providing notice and holding a hearing in
- 2 the manner required for additional assessments.
- 3 <u>SUBCHAPTER E. TAXES AND BONDS</u>
- 4 Sec. 3949.201. ELECTIONS REGARDING TAXES AND BONDS. (a)
- 5 The district may issue, without an election, bonds, notes, and
- 6 other obligations secured by:
- 7 (1) revenue other than ad valorem taxes; or
- 8 (2) contract payments described by Section 3949.203.
- 9 (b) The district must hold an election in the manner
- 10 provided by Subchapter L, Chapter 375, Local Government Code, to
- 11 obtain voter approval before the district may impose an ad valorem
- 12 tax or issue bonds payable from ad valorem taxes.
- (c) Section 375.243, Local Government Code, does not apply
- 14 to the district.
- 15 (d) All or any part of any facilities or improvements that
- 16 may be acquired by a district by the issuance of its bonds may be
- 17 submitted as a single proposition or as several propositions to be
- 18 voted on at the election.
- 19 Sec. 3949.202. OPERATION AND MAINTENANCE TAX. (a) If
- 20 authorized by a majority of the district voters voting at an
- 21 election held in accordance with Section 3949.201, the district may
- 22 impose an operation and maintenance tax on taxable property in the
- 23 district in accordance with Section 49.107, Water Code, for any
- 24 district purpose, including to:
- 25 (1) maintain and operate the district;
- 26 (2) construct or acquire improvements; or
- 27 (3) provide a service.

- 1 (b) The board shall determine the tax rate. The rate may not
- 2 exceed the rate approved at the election.
- 3 (c) Section 49.107(h), Water Code, does not apply to the
- 4 district.
- 5 Sec. 3949.203. CONTRACT TAXES. (a) In accordance with
- 6 Section 49.108, Water Code, the district may impose a tax other than
- 7 an operation and maintenance tax and use the revenue derived from
- 8 the tax to make payments under a contract after the provisions of
- 9 the contract have been approved by a majority of the district voters
- 10 voting at an election held for that purpose.
- 11 (b) A contract approved by the district voters may contain a
- 12 provision stating that the contract may be modified or amended by
- 13 the board without further voter approval.
- 14 Sec. 3949.204. AUTHORITY TO BORROW MONEY AND TO ISSUE BONDS
- 15 AND OTHER OBLIGATIONS. (a) The district may borrow money on terms
- 16 determined by the board. Section 375.205, Local Government Code,
- 17 does not apply to a loan, line of credit, or other borrowing from a
- 18 bank or financial institution secured by revenue other than ad
- 19 valorem taxes.
- 20 (b) The district <u>may issue bonds</u>, <u>notes</u>, or <u>other</u>
- 21 obligations payable wholly or partly from ad valorem taxes,
- 22 assessments, impact fees, revenue, contract payments, grants, or
- 23 other district money, or any combination of those sources of money,
- 24 to pay for any authorized district purpose.
- 25 (c) The limitation on the outstanding principal amount of
- 26 bonds, notes, and other obligations provided by Section 49.4645,
- 27 Water Code, does not apply to the district.

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- 1 Sec. 3949.205. TAXES FOR BONDS. At the time the district
- 2 <u>issues bonds payable wholly or partly from ad valorem taxes</u>, the
- 3 board shall provide for the annual imposition of a continuing
- 4 direct annual ad valorem tax, without limit as to rate or amount,
- 5 for each year that all or part of the bonds are outstanding as
- 6 required and in the manner provided by Sections 54.601 and 54.602,
- 7 <u>Water Code</u>.
- 8 SUBCHAPTER F. DISSOLUTION AND MUNICIPAL ANNEXATION
- 9 Sec. 3949.251. MUNICIPAL ANNEXATION; DISSOLUTION. (a) The
- 10 district is a "water or sewer district" under Section 43.071, Local
- 11 Government Code.
- 12 (b) Section 43.075, Local Government Code, applies to the
- 13 district.
- 14 (c) Section 375.264, Local Government Code, does not apply
- 15 to the dissolution of the district by a municipality.
- 16 SECTION 3. The Grand Northwest Municipal Management
- 17 District retains all rights, powers, privileges, authority,
- 18 duties, and functions that the Grand Northwest Municipal Utility
- 19 District had before the effective date of this Act, except as
- 20 otherwise expressly provided by Chapter 3949, Special District
- 21 Local Laws Code, as added by this Act.
- 22 SECTION 4. (a) The legislature validates and confirms all
- 23 governmental acts and proceedings of the Grand Northwest Municipal
- 24 Utility District that were taken before the effective date of this
- 25 Act.
- 26 (b) This section does not apply to any matter that on the
- 27 effective date of this Act:

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- 1 (1) is involved in litigation if the litigation
- 2 ultimately results in the matter being held invalid by a final court
- 3 judgment; or
- 4 (2) has been held invalid by a final court judgment.
- 5 SECTION 5. (a) The legal notice of the intention to
- 6 introduce this Act, setting forth the general substance of this
- 7 Act, has been published as provided by law, and the notice and a
- 8 copy of this Act have been furnished to all persons, agencies,
- 9 officials, or entities to which they are required to be furnished
- 10 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 11 Government Code.
- 12 (b) The governor, one of the required recipients, has
- 13 submitted the notice and Act to the Texas Commission on
- 14 Environmental Quality.
- 15 (c) The Texas Commission on Environmental Quality has filed
- 16 its recommendations relating to this Act with the governor,
- 17 lieutenant governor, and speaker of the house of representatives
- 18 within the required time.
- 19 (d) The general law relating to consent by political
- 20 subdivisions to the creation of districts with conservation,
- 21 reclamation, and road powers and the inclusion of land in those
- 22 districts has been complied with.
- (e) All requirements of the constitution and laws of this
- 24 state and the rules and procedures of the legislature with respect
- 25 to the notice, introduction, and passage of this Act have been
- 26 fulfilled and accomplished.
- 27 SECTION 6. This Act takes effect immediately if it receives

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- 1 a vote of two-thirds of all the members elected to each house, as
- 2 provided by Section 39, Article III, Texas Constitution. If this
- 3 Act does not receive the vote necessary for immediate effect, this
- 4 Act takes effect September 1, 2017.