By: Schwertner S.B. No. 932

A BILL TO BE ENTITLED

| 1 | AN ACT |
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- 2 relating to the licensing of, the executive commissioner of the
- 3 Health and Human Services Commission's duties with respect to, and
- 4 the administrative penalties for certain long-term care
- 5 facilities.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 SECTION 1. Sections 531.058(a) and (a-1), Government Code,
- 8 are amended to read as follows:
- 9 (a) The executive commissioner by rule shall establish an
- 10 informal dispute resolution process in accordance with this
- 11 section. The process must provide for adjudication by an
- 12 appropriate disinterested person of disputes relating to a proposed
- 13 enforcement action or related proceeding of the commission under
- 14 Section 32.021(d), Human Resources Code, or the Department of Aging
- 15 and Disability Services or its successor agency under Chapter 242,
- 16 247, or 252, Health and Safety Code. The informal dispute
- 17 resolution process must require:
- 18 (1) an institution or facility to request informal
- 19 dispute resolution not later than the 10th calendar day after
- 20 notification by the commission or department, as applicable, of the
- 21 violation of a standard or standards; and
- 22 (2) the commission to complete the process not later
- 23 than:
- 24 (A) the 30th calendar day after receipt of a

- 1 request from an institution or facility, other than an assisted
- 2 living facility, for informal dispute resolution; or
- 3 (B) the 90th calendar day after receipt of a
- 4 request from an assisted living facility for informal dispute
- 5 resolution.
- 6 (a-1) As part of the informal dispute resolution process
- 7 established under this section, the commission shall contract with
- 8 an appropriate disinterested person who is a nonprofit organization
- 9 to adjudicate disputes between an institution or facility licensed
- 10 under Chapter 242 or 247, Health and Safety Code, and the Department
- 11 of Aging and Disability Services or its successor agency concerning
- 12 a statement of violations prepared by the department in connection
- 13 with a survey conducted by the department of the institution or
- 14 facility. Section 2009.053 does not apply to the selection of an
- 15 appropriate disinterested person under this subsection. The person
- 16 with whom the commission contracts shall adjudicate all disputes
- 17 described by this subsection.
- 18 SECTION 2. Subchapter B, Chapter 531, Government Code, is
- 19 amended by adding Section 531.0585 to read as follows:
- Sec. 531.0585. ISSUANCE OF MATERIALS TO CERTAIN LONG-TERM
- 21 CARE FACILITIES. The executive commissioner shall review the
- 22 commission's methods for issuing informational letters, policy
- 23 updates, policy clarifications, and other related materials to an
- 24 entity licensed under Chapter 103, Human Resources Code, or Chapter
- 25 242, 247, 248A, or 252, Health and Safety Code, and develop and
- 26 implement more efficient methods to issue those materials as
- 27 appropriate.

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- 1 SECTION 3. Section 242.066, Health and Safety Code, is
- 2 amended by amending Subsections (a) and (e) and adding Subsection
- 3 (i) to read as follows:
- 4 (a) The <u>commission</u> [<u>department</u>] may assess an
- 5 administrative penalty against a person who:
- 6 (1) violates this chapter or a rule, standard, or
- 7 order adopted or license issued under this chapter;
- 8 (2) makes a false statement, that the person knows or
- 9 should know is false, of a material fact:
- 10 (A) on an application for issuance or renewal of
- 11 a license or in an attachment to the application; or
- 12 (B) with respect to a matter under investigation
- 13 by the commission [department];
- 14 (3) refuses to allow a representative of the
- 15 <u>commission</u> [department] to inspect:
- 16 (A) a book, record, or file required to be
- 17 maintained by an institution; or
- 18 (B) any portion of the premises of an
- 19 institution;
- 20 (4) wilfully interferes with the work of a
- 21 representative of the $\underline{\text{commission}}$ [$\underline{\text{department}}$] or the enforcement of
- 22 this chapter;
- 23 (5) wilfully interferes with a representative of the
- 24 commission [department] preserving evidence of a violation of this
- 25 chapter or a rule, standard, or order adopted or license issued
- 26 under this chapter;
- 27 (6) fails to pay a penalty assessed by the commission

- 1 [department] under this chapter not later than the 10th day after
- 2 the date the assessment of the penalty becomes final; or
- 3 (7) fails to notify the <u>commission</u> [department] of a
- 4 change of ownership before the effective date of the change of
- 5 ownership.
- 6 (e) In determining the amount of a penalty, the <u>commission</u>
- 7 [department] shall consider any matter that justice may require,
- 8 including:
- 9 (1) the gradations of penalties established under
- 10 Subsection (d);
- 11 (2) the seriousness of the violation, including the
- 12 nature, circumstances, extent, and gravity of the prohibited act
- 13 and the hazard or potential hazard created by the act to the health
- 14 or safety of the public;
- 15 (3) the history of previous violations;
- 16 (4) deterrence of future violations; and
- 17 (5) efforts to correct the violation.
- (i) The commission shall develop and use a system to record
- 19 and track the scope and severity of each violation of this chapter
- 20 or a rule, standard, or order adopted under this chapter for the
- 21 purpose of assessing an administrative penalty for the violation or
- 22 taking some other enforcement action against the appropriate
- 23 <u>institution to deter future violations. The system:</u>
- 24 (1) must be comparable to the system used by the
- 25 Centers for Medicare and Medicaid Services to categorize the scope
- 26 and severity of violations for nursing homes; and
- 27 (2) may be modified, as appropriate, to reflect

- 1 changes in industry practice or changes made to the system used by
- 2 the Centers for Medicare and Medicaid Services.
- 3 SECTION 4. Section 242.0665, Health and Safety Code, is
- 4 amended to read as follows:
- 5 Sec. 242.0665. RIGHT TO CORRECT. (a) The commission
- 6 [department] may not collect an administrative penalty against an
- 7 institution under this subchapter if, not later than the 45th day
- 8 after the date the institution receives notice under Section
- 9 242.067(c), the institution corrects the violation.
- 10 (b) Subsection (a) does not apply:
- 11 (1) to a violation that the <u>commission</u> [department]
- 12 determines:
- 13 (A) represents a pattern of violations that
- 14 results in actual [serious] harm [to or death of a resident];
- 15 (B) results in actual harm that is pervasive
- 16 throughout the services provided by the institution or that
- 17 represents a systemic failure by the institution that affects or
- 18 has the potential to affect a large number of or all of the
- 19 residents of the institution;
- 20 <u>(C)</u> constitutes the potential for actual harm
- 21 that is pervasive throughout the services provided by the
- 22 <u>institution</u> or that represents a systemic failure by the
- 23 institution that affects or has the potential to affect a large
- 24 number of or all of the residents of the institution and is a
- 25 violation of this chapter or a rule, standard, or order adopted
- 26 under this chapter relating to:
- 27 (i) residents' rights;

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1
                          (ii) treatment of residents;
 2
                          (iii) resident behavior and institution
 3
   practices;
 4
                         (iv) quality of care;
 5
                         (v) medication errors;
 6
                         (vi) standard menus and nutritional
 7
   adequacy;
8
                         (vii) physician visits;
 9
                         (viii) infection control;
10
                         (ix) life safety from fire; or
11
                          (x) emergency preparedness and response;
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                    (D) [<del>(B)</del>] constitutes an immediate [<del>a serious</del>]
   threat to the health or safety of a resident; or
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14
                    (E) [<del>(C)</del>] substantially limits the institution's
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   capacity to provide care;
16
               (2) to
                             violation
                                         described by
                         a
                                                             Sections
   242.066(a)(2)-(7);
17
               (3) to a violation of Section 260A.014 or 260A.015; or
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               (4) to a violation of a right of a resident adopted
19
   under Subchapter L.
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          (c) An institution that corrects a violation
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                                                                under
   Subsection (a) must maintain the correction. If the institution
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   fails to maintain the correction until at least the first
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24
   anniversary of the date the correction was made, the commission
    [department] may assess an administrative penalty under this
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   subchapter for the subsequent violation. A penalty assessed under
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27
   this subsection shall be equal to three times the amount of the
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- 1 penalty assessed but not collected under Subsection (a). The
- 2 commission [department] is not required to provide the institution
- 3 an opportunity to correct the subsequent violation under this
- 4 section.
- 5 (d) In this section:
- 6 (1) "Actual harm" means a negative outcome that
- 7 compromises a resident's physical, mental, or emotional
- 8 well-being.
- 9 (2) "Immediate threat to the health or safety of a
- 10 resident" means a situation that causes, or is likely to cause,
- 11 serious injury, harm, or impairment to or the death of a resident.
- 12 (3) "Pattern of violations" means the repeated, but
- 13 not pervasive, occurrence of violations that are found throughout
- 14 the services provided by an institution or that affect or involve
- 15 the same residents or institution employees.
- 16 SECTION 5. Section 247.023, Health and Safety Code, is
- 17 amended to read as follows:
- 18 Sec. 247.023. ISSUANCE AND RENEWAL OF LICENSE. (a) The
- 19 commission [department] shall issue a license if, after inspection
- 20 and investigation, it finds that the applicant, the assisted living
- 21 facility, and all controlling persons with respect to the applicant
- 22 or facility meet the requirements of this chapter and the standards
- 23 adopted under this chapter. The license expires on the third
- 24 [second] anniversary of the date of its issuance. The executive
- 25 commissioner by rule shall [may] adopt a system under which
- 26 licenses expire on staggered [various] dates during each [the]
- 27 three-year [two-year] period. The commission shall prorate the

- 1 license fee as appropriate if the expiration date of a license
- 2 changes as a result of this subsection [For the year in which a
- 3 license expiration date is changed, the department shall prorate
- 4 the license fee on a monthly basis. Each license holder shall pay
- 5 only that portion of the license fee allocable to the number of
- 6 months during which the license is valid. A license holder shall
- 7 pay the total license renewal fee at the time of renewal].
- 8 (b) To renew a license, the license holder must submit to
- 9 the commission [department] the license renewal fee.
- 10 (c) The <u>commission</u> [<u>department</u>] may require participation
- 11 in a continuing education program as a condition of renewal of a
- 12 license. The executive commissioner shall adopt rules to implement
- 13 this subsection.
- 14 SECTION 6. Section 247.027, Health and Safety Code, is
- 15 amended to read as follows:
- Sec. 247.027. INSPECTIONS. (a) In addition to the
- 17 inspection required under Section 247.023(a), the commission:
- 18 (1) shall [department may] inspect each [an] assisted
- 19 living facility every two years following the initial inspection
- 20 required under Section 247.023(a); [annually] and
- 21 (2) may inspect a facility at other reasonable times
- 22 as necessary to assure compliance with this chapter.
- 23 (b) The commission [department] shall establish an
- 24 inspection checklist based on the minimum standards that describes
- 25 the matters subject to inspection. The commission [department]
- 26 shall use the inspection checklist in conducting inspections under
- 27 this section and Section 247.023(a).

- 1 SECTION 7. Section 247.0451, Health and Safety Code, is
- 2 amended by amending Subsections (a), (b), (d), and (f) and adding
- 3 Subsections (g) and (h) to read as follows:
- 4 (a) The commission [department] may assess an
- 5 administrative penalty against a person who:
- 6 (1) violates this chapter or a rule, standard, or
- 7 order adopted under this chapter or a term of a license issued under
- 8 this chapter;
- 9 (2) makes a false statement, that the person knows or
- 10 should know is false, of a material fact:
- 11 (A) on an application for issuance or renewal of
- 12 a license or in an attachment to the application; or
- 13 (B) with respect to a matter under investigation
- 14 by the commission [department];
- 15 (3) refuses to allow a representative of the
- 16 <u>commission</u> [department] to inspect:
- 17 (A) a book, record, or file required to be
- 18 maintained by an assisted living facility; or
- 19 (B) any portion of the premises of an assisted
- 20 living facility;
- 21 (4) wilfully interferes with the work of a
- 22 representative of the commission [department] or the enforcement of
- 23 this chapter;
- 24 (5) wilfully interferes with a representative of the
- 25 commission [department] preserving evidence of a violation of this
- 26 chapter or a rule, standard, or order adopted under this chapter or
- 27 a term of a license issued under this chapter;

- 1 (6) fails to pay a penalty assessed under this chapter
- 2 not later than the 30th day after the date the assessment of the
- 3 penalty becomes final; or
- 4 (7) fails to notify the commission [department] of a
- 5 change of ownership before the effective date of the change of
- 6 ownership.
- 7 (b) Except as provided by Section 247.0452(c), the penalty
- 8 may not exceed:
- 9 (1) \$5,000 for each violation that results in actual
- 10 harm or that constitutes an immediate threat to the health or safety
- 11 of a resident; or
- 12 (2) \$1,000 for each other violation.
- 13 (d) In determining the amount of a penalty, the commission
- 14 [department] shall consider any matter that justice may require,
- 15 but must consider each of the following and make a record of the
- 16 extent to which each of the following was considered:
- 17 (1) the gradations of penalties established under
- 18 Subsection (c);
- 19 (2) the seriousness of the violation, including the
- 20 nature, circumstances, extent, and gravity of the prohibited act
- 21 and the hazard or potential hazard created by the act to the health
- 22 or safety of the public;
- 23 (3) the history of previous violations;
- 24 (4) deterrence of future violations;
- 25 (5) efforts to correct the violation; and
- 26 (6) the size of the facility and of the business entity
- 27 that owns the facility.

- 1 (f) The <u>commission</u> [<u>department</u>] may not assess a penalty
- 2 under this section against a resident of an assisted living
- 3 facility unless the resident is also an employee of the facility or
- 4 a controlling person.
- 5 (g) The commission shall develop and use a system to record
- 6 and track the scope and severity of each violation of this chapter
- 7 or a rule, standard, or order adopted under this chapter for the
- 8 purpose of assessing an administrative penalty for the violation or
- 9 taking some other enforcement action against the appropriate
- 10 assisted living facility to deter future violations. The system:
- 11 (1) must be comparable to the system used by the
- 12 Centers for Medicare and Medicaid Services to categorize the scope
- 13 and severity of violations for nursing homes; and
- (2) may be modified, as appropriate, to reflect
- 15 changes in industry practice or changes made to the system used by
- 16 <u>the Centers for Medicare and Medicaid Services.</u>
- 17 (h) In this section:
- 18 (1) "Actual harm" has the meaning assigned by Section
- 19 247.0452.
- 20 (2) "Immediate threat to the health or safety of a
- 21 resident" has the meaning assigned by Section 247.0452.
- SECTION 8. Section 247.0452, Health and Safety Code, is
- 23 amended to read as follows:
- Sec. 247.0452. RIGHT TO CORRECT. (a) The commission
- 25 [department] may not collect an administrative penalty from an
- 26 assisted living facility under Section 247.0451 if, not later than
- 27 the 45th day after the date the facility receives notice under

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   Section 247.0453(c), the facility corrects the violation.
               Subsection (a) does not apply:
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               (1) to a violation that the <u>commission</u> [department]
   determines represents a pattern of violations that results in
 4
   actual [serious] harm [to or death of a resident];
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 6
               (2) to a violation that the commission determines
   results in actual harm that is pervasive throughout the services
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   provided by the assisted living facility or that represents a
   systemic failure by the assisted living facility that affects or
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   has the potential to affect a large number of or all of the
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   residents of the facility;
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               (3) to a violation that the commission determines
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   constitutes the potential for actual harm that is pervasive
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   throughout the services provided by the assisted living facility or
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   that represents a systemic failure by the assisted living facility
   that affects or has the potential to affect a large number of or all
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   of the residents of the facility and is a violation of this chapter
   or a rule, standard, or order adopted under this chapter relating
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   to:
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                    (A) resident assessment;
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                    (B) staffing, including staff training;
                    (C) resident policies, including residents'
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   rights;
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                    (D) administration of medication;
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                    (E) activities;
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                    (F) infection control;
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                    (G) restraints; or
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1
                     (H) emergency preparedness and response;
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                    to a violation that the commission determines
    constitutes an immediate threat to the health or safety of a
 3
 4
    resident;
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               (5) \left[\frac{(2)}{(2)}\right] to a violation described by
    247.0451(a)(2)-(7) or a violation of Section 260A.014 or 260A.015;
 6
 7
               (6) \left[\frac{3}{3}\right] to a second or subsequent violation of:
 8
                     (A)
                          a right of the same resident under Section
    247.064; or
 9
10
                     (B)
                          the same right of all residents under Section
   247.064; or
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               (7) [\frac{4}{1}] to a violation described by Section 247.066,
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    which contains its own right to correct provisions.
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              An assisted living facility that corrects a violation
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    must maintain the correction. If the facility fails to maintain the
    correction until at least the first anniversary of the date the
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    correction was made, the commission [department] may assess and
    collect an administrative penalty for the subsequent violation. An
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    administrative penalty assessed under this subsection is equal to
   three times the amount of the original penalty assessed but not
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    collected. The commission [department] is not required to provide
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    the facility with an opportunity under this section to correct the
22
23
    subsequent violation.
24
          (d) In this section:
25
               (1) "Actual harm" means a negative outcome that
26
    compromises a resident's physical, mental, or emotional
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well-being.

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- 1 (2) "Immediate threat to the health or safety of a
- 2 resident" means a situation that causes, or is likely to cause,
- 3 serious injury, harm, or impairment to or the death of a resident.
- 4 (3) "Pattern of violations" means the repeated, but
- 5 not pervasive, occurrence of violations that are found throughout
- 6 the services provided by an assisted living facility or that affect
- 7 or involve the same residents or facility employees.
- 8 SECTION 9. Section 248A.053, Health and Safety Code, is
- 9 amended to read as follows:
- 10 Sec. 248A.053. INITIAL OR RENEWAL LICENSE TERM; RENEWAL;
- 11 NOTIFICATION. (a) An initial or renewal license issued under this
- 12 chapter expires on the third [second] anniversary of the date of
- 13 issuance. The executive commissioner by rule shall adopt a system
- 14 under which licenses expire on staggered dates during each
- 15 three-year period. The commission shall prorate the license fee as
- 16 appropriate if the expiration date of a license changes as a result
- 17 of this subsection.
- 18 (b) A person applying to renew a center license shall:
- 19 (1) submit a renewal application to the commission
- 20 [$\frac{\text{department}}{\text{department}}$] on \underline{a} [$\frac{\text{the form}}{\text{orm}}$] prescribed $\frac{\text{form}}{\text{orm}}$ [$\frac{\text{by the department}}{\text{orm}}$] at
- 21 least 60 days but not more than 120 days before expiration of the
- 22 license;
- 23 (2) submit the renewal fee in the amount required by
- 24 <u>agency</u> [department] rule; and
- 25 (3) comply with any other requirements specified by
- 26 agency [department] rule.
- 27 (c) The commission [department] shall assess a \$50 per day

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- 1 late fee to a license holder who submits a renewal application after
- 2 the date required by Subsection (b)(1), except that the total
- 3 amount of a late fee may not exceed the lesser of 50 percent of the
- 4 license renewal fee or \$500.
- 5 (d) At least 120 days before expiration of a center license,
- 6 the commission [department] shall notify the owner or operator of
- 7 the center of the license expiration.
- 8 SECTION 10. Subchapter F, Chapter 248A, Health and Safety
- 9 Code, is amended by adding Section 248A.2515 to read as follows:
- 10 Sec. 248A.2515. SYSTEM FOR ASSESSMENT OF PENALTY. The
- 11 commission shall develop and use a system to record and track the
- 12 scope and severity of each violation of this chapter or a rule or
- 13 standard adopted or order issued under this chapter for the purpose
- 14 of assessing an administrative penalty for the violation or taking
- 15 some other enforcement action against the appropriate center to
- 16 <u>deter future violations. The system:</u>
- 17 (1) must be comparable to the system used by the
- 18 Centers for Medicare and Medicaid Services to categorize the scope
- 19 and severity of violations for nursing homes; and
- 20 (2) may be modified, as appropriate, to reflect
- 21 changes in industry practice or changes made to the system used by
- 22 the Centers for Medicare and Medicaid Services.
- 23 SECTION 11. Sections 252.033(a), (b), (d), (f), and (h),
- 24 Health and Safety Code, are amended to read as follows:
- 25 (a) After receiving the application, the commission
- 26 [department] shall issue a license if, after inspection and
- 27 investigation, it finds that the applicant and facility meet the

- 1 requirements established under this chapter.
- 2 (b) The <u>commission</u> [department] may issue a license only
- 3 for:
- 4 (1) the premises and persons or governmental unit
- 5 named in the application; and
- 6 (2) the maximum number of beds specified in the
- 7 application.
- 8 (d) A license is renewable on the third [second] anniversary
- 9 of issuance or renewal of the license after:
- 10 (1) an inspection;
- 11 (2) filing and approval of a renewal report; and
- 12 (3) payment of the renewal fee.
- 13 (f) The commission [department] may not issue a license for
- 14 new beds or an expansion of an existing facility under this chapter
- 15 unless the addition of new beds or the expansion is included in the
- 16 plan approved by the commission in accordance with Section
- 17 533A.062.
- 18 (h) The executive commissioner by rule shall:
- 19 (1) define specific, appropriate, and objective
- 20 criteria on which the commission [department] may deny an initial
- 21 license application or license renewal or revoke a license; and
- 22 (2) adopt a system under which:
- 23 (A) licenses expire on staggered dates during
- 24 each three-year period; and
- 25 (B) the commission prorates the license fee as
- 26 appropriate if the expiration date of a license changes as a result
- 27 of the system adopted under Paragraph (A).

- 1 SECTION 12. Section 252.041, Health and Safety Code, is
- 2 amended to read as follows:
- 3 Sec. 252.041. UNANNOUNCED INSPECTIONS. (a) Each licensing
- 4 period, the commission [department] shall conduct at least three
- 5 [two] unannounced inspections of each facility.
- 6 (b) In order to ensure continuous compliance, the
- 7 commission [department] shall randomly select a sufficient
- 8 percentage of facilities for unannounced inspections to be
- 9 conducted between 5 p.m. and 8 a.m. Those inspections must be
- 10 cursory to avoid to the greatest extent feasible any disruption of
- 11 the residents.
- 12 (c) The commission [department] may require additional
- 13 inspections.
- 14 (d) As considered appropriate and necessary by the
- 15 <u>commission</u> [department], the <u>commission</u> [department] may invite at
- 16 least one person as a citizen advocate to participate in
- 17 inspections. The invited advocate must be an individual who has an
- 18 interest in or who is employed by or affiliated with an organization
- 19 or entity that represents, advocates for, or serves individuals
- 20 with an intellectual disability or a related condition.
- 21 SECTION 13. Section 252.065, Health and Safety Code, is
- 22 amended by amending Subsections (a), (b), (e), (f), (i), and (j) and
- 23 adding Subsections (1) and (m) to read as follows:
- 24 (a) The commission [department] may assess an
- 25 administrative penalty against a person who:
- 26 (1) violates this chapter or a rule, standard, or
- 27 order adopted or license issued under this chapter;

- 1 (2) makes a false statement, that the person knows or
- 2 should know is false, of a material fact:
- 3 (A) on an application for issuance or renewal of
- 4 a license or in an attachment to the application; or
- 5 (B) with respect to a matter under investigation
- 6 by the commission [department];
- 7 (3) refuses to allow a representative of the
- 8 commission [department] to inspect:
- 9 (A) a book, record, or file required to be
- 10 maintained by the institution; or
- 11 (B) any portion of the premises of an
- 12 institution;
- 13 (4) wilfully interferes with the work of a
- 14 representative of the commission [department] or the enforcement of
- 15 this chapter;
- 16 (5) wilfully interferes with a representative of the
- 17 commission [department] preserving evidence of a violation of this
- 18 chapter or a rule, standard, or order adopted or license issued
- 19 under this chapter;
- 20 (6) fails to pay a penalty assessed by the commission
- 21 [department] under this chapter not later than the 10th day after
- 22 the date the assessment of the penalty becomes final;
- 23 (7) fails to submit a plan of correction within 10 days
- 24 after receiving a statement of licensing violations; or
- 25 (8) fails to notify the commission [department] of a
- 26 change in ownership before the effective date of that change of
- 27 ownership.

- 1 The penalty for a facility with fewer than 60 beds shall be not less than \$100 or more than \$1,000 for each violation. 2 penalty for a facility with 60 beds or more shall be not less than 3 \$100 or more than \$5,000 for each violation. [The total amount of 4 5 the penalty assessed for a violation continuing or occurring on separate days under this subsection may not exceed \$5,000 for a 6 facility with fewer than 60 beds or \$25,000 for a facility with 60 7 8 beds or more. Each day a violation occurs or continues is a separate violation for purposes of imposing a penalty. 9
- (e) The executive commissioner by rule shall provide the 10 facility with a reasonable period of time, not less than 45 days, 11 following the first day of a violation to correct the violation 12 before the commission [department] may assess an administrative 13 14 penalty if a plan of correction has been implemented. 15 subsection does not apply to a violation described by Subsections (a)(2)-(8) or to a violation that the commission [department] 16 17 determines:
- (1) represents a pattern of violations that results

 [has resulted] in actual [serious] harm [to or the death of a

 20 resident];
- (2) results in actual harm that is pervasive
 throughout the services provided by the facility or that represents
 a systemic failure by the facility that affects or has the potential
 to affect a large number of or all of the residents of the facility;
- 25 (3) constitutes the potential for actual harm that is 26 pervasive throughout the services provided by the facility or that 27 represents a systemic failure by the facility that affects or has

- 1 the potential to affect a large number of or all of the residents of
- 2 the facility and is a violation of this chapter or a rule, standard,
- 3 or order adopted under this chapter relating to:
- 4 (A) staff treatment of a resident;
- 5 (B) active treatment;
- 6 (C) client behavior and facility practices;
- 7 <u>(D) health care services;</u>
- 8 (E) drug administration;
- 9 (F) infection control;
- 10 (G) food and nutrition services; or
- (H) emergency preparedness and response;
- 12 $\underline{(4)}$ [$\underline{(2)}$] constitutes <u>an immediate</u> [<u>a serious</u>] threat
- 13 to the health or safety of a resident; or
- 14 $\underline{(5)}$ [$\overline{(3)}$] substantially limits the <u>facility's</u>
- 15 [institution's] capacity to provide care.
- 16 (f) The commission [department] may not assess an
- 17 administrative penalty for a minor violation if the person corrects
- 18 the violation not later than the 46th day after the date the person
- 19 receives notice of the violation.
- 20 (i) The <u>commission</u> [department] may not assess an
- 21 administrative penalty against a state agency.
- 22 (j) Notwithstanding any other provision of this section, an
- 23 administrative penalty ceases to be incurred on the date a
- 24 violation is corrected. The administrative penalty ceases to be
- 25 incurred only if the facility:
- 26 (1) notifies the commission [department] in writing of
- 27 the correction of the violation and of the date the violation was

- 1 corrected; and
- 2 (2) shows later that the violation was corrected.
- 3 (1) The commission shall develop and use a system to record
- 4 and track the scope and severity of each violation of this chapter
- 5 or a rule, standard, or order adopted under this chapter for the
- 6 purpose of assessing an administrative penalty for the violation or
- 7 taking some other enforcement action against the appropriate
- 8 facility to deter future violations. The system:
- 9 (1) must be comparable to the system used by the
- 10 Centers for Medicare and Medicaid Services to categorize the scope
- 11 and severity of violations for nursing homes; and
- 12 (2) may be modified, as appropriate, to reflect
- 13 changes in industry practice or changes made to the system used by
- 14 the Centers for Medicare and Medicaid Services.
- 15 (m) In this section:
- 16 (1) "Actual harm" means a negative outcome that
- 17 compromises a resident's physical, mental, or emotional
- 18 well-being.
- 19 (2) "Immediate threat to the health or safety of a
- 20 resident" means a situation that causes, or is likely to cause,
- 21 serious injury, harm, or impairment to or the death of a resident.
- 22 (3) "Pattern of violations" means the repeated, but
- 23 <u>not pervasive, occurrence of violations</u> that are found throughout
- 24 the services provided by a facility or that affect or involve the
- 25 same residents or facility employees.
- SECTION 14. Section 103.003, Human Resources Code, is
- 27 amended by amending Subdivision (1) and adding Subdivisions (1-a)

- 1 and (4-b) to read as follows:
- 2 (1) "Commission" means the Health and Human Services
- 3 Commission.
- 4 (1-a) "Day activity and health services facility"
- 5 means a facility that provides services under a day activity and
- 6 health services program on a daily or regular basis but not
- 7 overnight to four or more elderly persons or persons with
- 8 disabilities who are not related by blood, marriage, or adoption to
- 9 the owner of the facility.
- 10 (4-b) "Facility" means a day activity and health
- 11 services facility.
- 12 SECTION 15. Sections 103.006(a) and (b), Human Resources
- 13 Code, are amended to read as follows:
- 14 (a) The commission [department] shall issue a license to
- 15 operate a day activity and health services facility to a person who
- 16 has met the application requirements and received approval after an
- 17 on-site inspection.
- (b) The license expires three [two] years from the date of
- 19 its issuance. The executive commissioner by rule shall [may] adopt
- 20 a system under which licenses expire on staggered [various] dates
- 21 during the three-year [two-year] period. The commission shall
- 22 prorate the license fee as appropriate if the expiration date of a
- 23 <u>license changes as a result of this subsection</u> [For the year in
- 24 which a license expiration date is changed, the department shall
- 25 prorate the license fee on a monthly basis. Each license holder
- 26 shall pay only that portion of the license fee allocable to the
- 27 number of months for which the license is valid. A license holder

- 1 shall pay the total license renewal fee at the time of renewal].
- 2 SECTION 16. Section 103.008, Human Resources Code, is
- 3 amended to read as follows:
- 4 Sec. 103.008. INSPECTIONS. (a) In addition to the
- 5 inspection required under Section 103.006(a), the commission:
- 6 (1) shall inspect each facility every two years
- 7 <u>following</u> the initial inspection required under Section
- 8 103.006(a); and
- 9 (2) [The department] may inspect [enter the premises
- 10 of a facility at other reasonable times as [and make an inspection]
- 11 necessary to ensure compliance with this chapter [issue a license
- 12 or renew a license].
- 13 (b) Any person may request an inspection of a facility by
- 14 notifying the commission [department] in writing of an alleged
- 15 violation of a licensing requirement. The complaint shall be as
- 16 detailed as possible and signed by the complainant. The <u>commission</u>
- 17 [department] shall perform an on-site inspection as soon as
- 18 feasible but no later than 30 days after receiving the complaint
- 19 unless after an investigation the complaint is found to be
- 20 frivolous. The commission [department] shall respond to a
- 21 complainant in writing. The commission [department] shall also
- 22 receive and investigate anonymous complaints.
- 23 SECTION 17. Section 103.012, Human Resources Code, is
- 24 amended by amending Subsections (a) and (e) and adding Subsection
- 25 (g) to read as follows:
- 26 (a) The commission [department] may assess an
- 27 administrative penalty against a person who:

- 1 (1) violates this chapter, a rule, standard, or order
- 2 adopted under this chapter, or a term of a license issued under this
- 3 chapter;
- 4 (2) makes a false statement of a material fact that the
- 5 person knows or should know is false:
- 6 (A) on an application for issuance or renewal of
- 7 a license or in an attachment to the application; or
- 8 (B) with respect to a matter under investigation
- 9 by the commission [department];
- 10 (3) refuses to allow a representative of the
- 11 commission [department] to inspect:
- 12 (A) a book, record, or file required to be
- 13 maintained by a day activity and health services facility; or
- 14 (B) any portion of the premises of a day activity
- 15 and health services facility;
- 16 (4) wilfully interferes with the work of a
- 17 representative of the commission [department] or the enforcement of
- 18 this chapter;
- 19 (5) wilfully interferes with a representative of the
- 20 commission [department] preserving evidence of a violation of this
- 21 chapter, a rule, standard, or order adopted under this chapter, or a
- 22 term of a license issued under this chapter;
- 23 (6) fails to pay a penalty assessed under this chapter
- 24 not later than the 30th day after the date the assessment of the
- 25 penalty becomes final; or
- 26 (7) fails to notify the commission [department] of a
- 27 change of ownership before the effective date of the change of

- 1 ownership.
- 2 (e) In determining the amount of a penalty, the commission
- 3 [department] shall consider any matter that justice may require,
- 4 including:
- 5 (1) the gradations of penalties established under
- 6 Subsection (d);
- 7 (2) the seriousness of the violation, including the
- 8 nature, circumstances, extent, and gravity of the prohibited act
- 9 and the hazard or potential hazard created by the act to the health
- 10 or safety of the public;
- 11 (3) the history of previous violations;
- 12 (4) the deterrence of future violations; and
- 13 (5) the efforts to correct the violation.
- 14 (g) The commission shall develop and use a system to record
- 15 and track the scope and severity of each violation of this chapter
- 16 or a rule, standard, or order adopted under this chapter for the
- 17 purpose of assessing an administrative penalty for the violation or
- 18 taking some other enforcement action against the appropriate
- 19 facility to deter future violations. The system:
- 20 (1) must be comparable to the system used by the
- 21 Centers for Medicare and Medicaid Services to categorize the scope
- 22 and severity of <u>violations for nursing homes; and</u>
- (2) may be modified, as appropriate, to reflect
- 24 changes in industry practice or changes made to the system used by
- 25 the Centers for Medicare and Medicaid Services.
- 26 SECTION 18. Section 103.013, Human Resources Code, is
- 27 amended to read as follows:

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S.B. No. 932
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Sec. 103.013. RIGHT TO CORRECT BEFORE 1 IMPOSITION OF ADMINISTRATIVE PENALTY. (a) The commission [department] may not 2 3 collect an administrative penalty from a day activity and health services facility under Section 103.012 if, not later than the 45th 4 5 day after the date the facility receives notice under Section 103.014(c), the facility corrects the violation. 6 Subsection (a) does not apply to: 7 8 (1) a violation that the commission [department] determines: 9 10 (A) represents a pattern of violations that results in actual [serious] harm [to or death of a person attending 11 12 the facility]; (B) results in actual harm that is pervasive 13 14 throughout the services provided by the facility or that represents a systemic failure by the facility that affects or has the potential 15 to affect a large number of or all of the elderly persons and 16 persons with disabilities receiving services at the facility; 17 (C) constitutes the potential for actual harm and 18 19 is a violation of this chapter or a rule, standard, or order adopted under this chapter relating to: 20 21 (i) staffing, including staff training, 22 ratio, and health; 23 (ii) administration of medication; or 24 (iii) emergency preparedness and response;

threat to the health $\underline{\text{or}}$ [and] safety of $\underline{\text{an elderly person or a}}$

person with a disability receiving services at a [a person

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(D) [(B)] constitutes an immediate [a serious]

- 1 attending the] facility; or
- 2 (E) $\frac{(C)}{(C)}$ substantially limits the facility's
- 3 capacity to provide care;
- 4 (2) a violation described by Sections
- 5 103.012(a)(2)-(7); or
- 6 (3) a violation of Section 103.011.
- 7 (c) A day activity and health services facility that
- 8 corrects a violation must maintain the correction. If the facility
- 9 fails to maintain the correction until at least the first
- 10 anniversary after the date the correction was made, the commission
- 11 [department] may assess and collect an administrative penalty for
- 12 the subsequent violation. An administrative penalty assessed under
- 13 this subsection is equal to three times the amount of the original
- 14 penalty assessed but not collected. The <u>commission</u> [department] is
- 15 not required to provide the facility with an opportunity under this
- 16 section to correct the subsequent violation.
- 17 (d) In this section:
- 18 (1) "Actual harm" means a negative outcome that
- 19 compromises the physical, mental, or emotional well-being of an
- 20 elderly person or a person with a disability receiving services at a
- 21 <u>facility.</u>
- 22 (2) "Immediate threat to the health or safety of an
- 23 elderly person or a person with a disability" means a situation that
- 24 causes, or is likely to cause, serious injury, harm, or impairment
- 25 to or the death of an elderly person or a person with a disability
- 26 receiving services at a facility.
- 27 (3) "Pattern of violations" means the repeated, but

- 1 not pervasive, occurrence of violations that are found throughout
- 2 the services provided by a facility or that affect or involve the
- 3 same elderly persons or persons with disabilities receiving
- 4 services at the facility or the same facility employees.
- 5 SECTION 19. Section 247.0025, Health and Safety Code, is
- 6 repealed.
- 7 SECTION 20. The changes in law made by this Act apply only
- 8 to actions taken by the Health and Human Services Commission and
- 9 license holders under Chapter 103, Human Resources Code, and
- 10 Chapters 242, 247, 248A, and 252, Health and Safety Code, on or
- 11 after the effective date of this Act. An action taken before the
- 12 effective date of this Act is governed by the law in effect at that
- 13 time, and the former law is continued in effect for that purpose.
- 14 SECTION 21. This Act takes effect September 1, 2017.