- 1 AN ACT
- 2 relating to the Texas Forensic Science Commission, the
- 3 accreditation of crime laboratories, and the licensing and
- 4 regulation of forensic analysts; authorizing fees; requiring an
- 5 occupational license.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 SECTION 1. Section 2, Article 38.01, Code of Criminal
- 8 Procedure, is amended by amending Subdivision (1) and adding
- 9 Subdivision (5) to read as follows:
- 10 (1) "Accredited field of forensic science" means a
- 11 specific forensic method or methodology validated or approved by
- 12 the <u>commission under this article</u> [public safety director of the
- 13 Department of Public Safety under Section 411.0205(b-1)(2),
- 14 Covernment Code, as part of the accreditation process for crime
- 15 laboratories established by rule under Section 411.0205(b) of that
- 16 <del>code</del>].
- 17 (5) "Physical evidence" has the meaning assigned by
- 18 Article 38.35.
- 19 SECTION 2. Section 3(a), Article 38.01, Code of Criminal
- 20 Procedure, is amended to read as follows:
- 21 (a) The commission is composed of nine members appointed by
- 22 the governor as follows:
- 23 (1) two members who must have expertise in the field of
- 24 forensic science;

- 1 (2) one member who must be a prosecuting attorney that
- 2 the governor selects from a list of 10 names submitted by the Texas
- 3 District and County Attorneys Association;
- 4 (3) one member who must be a defense attorney that the
- 5 governor selects from a list of 10 names submitted by the Texas
- 6 Criminal Defense Lawyers Association;
- 7 (4) one member who must be a faculty member or staff
- 8 member of The University of Texas who specializes in clinical
- 9 laboratory medicine that the governor selects from a list of five
- 10 [10] names submitted by the chancellor of The University of Texas
- 11 System;
- 12 (5) one member who must be a faculty member or staff
- 13 member of Texas A&M University who specializes in clinical
- 14 laboratory medicine that the governor selects from a list of five
- 15 [10] names submitted by the chancellor of The Texas A&M University
- 16 System;
- 17 (6) one member who must be a faculty member or staff
- 18 member of Texas Southern University that the governor selects from
- 19 a list of five  $[\frac{10}{10}]$  names submitted by the chancellor of Texas
- 20 Southern University;
- 21 (7) one member who must be a director or division head
- 22 of the University of North Texas Health Science Center at Fort Worth
- 23 Missing Persons DNA Database; and
- 24 (8) one member who must be a faculty or staff member of
- 25 the Sam Houston State University College of Criminal Justice and
- 26 have expertise in the field of forensic science or statistical
- 27 analyses that the governor selects from a list of five  $[\frac{10}{2}]$  names

- 1 submitted by the chancellor of the Texas State University System.
- 2 SECTION 3. Sections 4(b) and (b-1), Article 38.01, Code of
- 3 Criminal Procedure, are amended to read as follows:
- 4 (b) If the commission conducts an investigation under
- 5 Subsection (a)(3) of a crime laboratory that is accredited [by the
- 6 Department of Public Safety] under this article [Section 411.0205,
- 7 Government Code, pursuant to an allegation of professional
- 8 negligence or professional misconduct involving an accredited
- 9 field of forensic science, the investigation:
- 10 (1) must include the preparation of a written report
- 11 that identifies and also describes the methods and procedures used
- 12 to identify:
- 13 (A) the alleged negligence or misconduct;
- 14 (B) whether negligence or misconduct occurred;
- 15 (C) any corrective action required of the
- 16 laboratory, facility, or entity;
- 17 (D) observations of the commission regarding the
- 18 integrity and reliability of the forensic analysis conducted;
- 19 (E) best practices identified by the commission
- 20 during the course of the investigation; and
- 21 (F) other recommendations that are relevant, as
- 22 determined by the commission; and
- 23 (2) may include one or more:
- 24 (A) retrospective reexaminations of other
- 25 forensic analyses conducted by the laboratory, facility, or entity
- 26 that may involve the same kind of negligence or misconduct; and
- 27 (B) follow-up evaluations of the laboratory,

- 1 facility, or entity to review:
- 2 (i) the implementation of any corrective
- 3 action required under Subdivision (1)(C); or
- 4 (ii) the conclusion of any retrospective
- 5 reexamination under Paragraph (A).
- 6 (b-1) If the commission conducts an investigation under
- 7 Subsection (a)(3) of a crime laboratory that is not accredited  $[\frac{by}{2}]$
- 8 the Department of Public Safety] under this article [Section
- 9 411.0205, Government Code, or the investigation is conducted
- 10 pursuant to an allegation involving a forensic method or
- 11 methodology that is not an accredited field of forensic science,
- 12 the investigation may include the preparation of a written report
- 13 that contains:
- 14 (1) observations of the commission regarding the
- 15 integrity and reliability of the forensic analysis conducted;
- 16 (2) best practices identified by the commission during
- 17 the course of the investigation; or
- 18 (3) other recommendations that are relevant, as
- 19 determined by the commission.
- 20 SECTION 4. Article 38.01, Code of Criminal Procedure, is
- 21 amended by adding Sections 3-a, 4-a, 4-b, and 4-c to read as
- 22 follows:
- Sec. 3-a. RULES. The commission shall adopt rules
- 24 necessary to implement this article.
- Sec. 4-a. FORENSIC ANALYST LICENSING. (a) Notwithstanding
- 26 Section 2, in this section:
- 27 (1) "Forensic analysis" has the meaning assigned by

- 1 Article 38.35.
- 2 (2) "Forensic analyst" means a person who on behalf of
- 3 a crime laboratory accredited under this article technically
- 4 reviews or performs a forensic analysis or draws conclusions from
- 5 or interprets a forensic analysis for a court or crime laboratory.
- 6 The term does not include a medical examiner or other forensic
- 7 pathologist who is a licensed physician.
- 8 (b) A person may not act or offer to act as a forensic
- 9 analyst unless the person holds a forensic analyst license. The
- 10 commission by rule may establish classifications of forensic
- 11 analyst licenses if the commission determines that it is necessary
- 12 to ensure the availability of properly trained and qualified
- 13 forensic analysts to perform activities regulated by the
- 14 commission.
- 15 (c) The commission by rule may establish voluntary
- 16 <u>licensing programs for forensic disciplines that are not subject to</u>
- 17 <u>accreditation under this article.</u>
- 18 (d) The commission by rule shall:
- 19 (1) establish the qualifications for a license that
- 20 include:
- 21 (A) successful completion of the education
- 22 requirements established by the commission;
- 23 (B) specific course work and experience,
- 24 <u>including instruction in courtroom testimony and ethics in a crime</u>
- 25 laboratory;
- 26 (C) successful completion of an examination
- 27 required or recognized by the commission; and

Τ	(D) successful completion of proficiency testing
2	to the extent required for crime laboratory accreditation;
3	(2) set fees for the issuance and renewal of a license;
4	<u>and</u>
5	(3) establish the term of a forensic analyst license.
6	(e) The commission by rule may recognize a certification
7	issued by a national organization in an accredited field of
8	forensic science as satisfying the requirements established under
9	Subsection (d)(1)(C) to the extent the commission determines the
10	content required to receive the certification is substantially
11	equivalent to the content of the requirements under that
12	subsection.
13	(f) The commission shall issue a license to an applicant
14	who:
15	(1) submits an application on a form prescribed by the
16	<pre>commission;</pre>
17	(2) meets the qualifications established by
18	<pre>commission rule; and</pre>
19	(3) pays the required fee.
20	Sec. 4-b. ADVISORY COMMITTEE. (a) The commission shall
21	establish an advisory committee to advise the commission and make
22	recommendations on matters related to the licensing of forension
23	analysts under Section 4-a.
24	(b) The advisory committee consists of nine members as
25	follows:
26	(1) one prosecuting attorney recommended by the Texas

District and County Attorneys Association;

27

- 1 (2) one defense attorney recommended by the Texas
- 2 Criminal Defense Lawyers Association; and
- 3 (3) seven members who are forensic scientists, crime
- 4 laboratory directors, or crime laboratory quality managers,
- 5 selected by the commission from a list of 20 names submitted by the
- 6 Texas Association of Crime Laboratory Directors.
- 7 (c) The commission shall ensure that appointments under
- 8 Subsection (b)(3) include representation from municipal, county,
- 9 state, and private crime laboratories that are accredited under
- 10 this article.
- 11 (d) The advisory committee members serve staggered two-year
- 12 terms, with the terms of four or five members, as appropriate,
- 13 expiring on August 31 of each year. An advisory committee member
- 14 may not serve more than two consecutive terms. A vacancy on the
- 15 advisory committee is filled by appointing a member in the same
- 16 manner as the original appointment to serve for the unexpired
- 17 portion of the term.
- 18 (e) The advisory committee shall elect a presiding officer
- 19 from among its members to serve a one-year term. A member may serve
- 20 more than one term as presiding officer.
- 21 (f) The advisory committee shall meet annually and at the
- 22 call of the presiding officer or the commission.
- 23 (g) An advisory committee member is not entitled to
- 24 compensation. A member is entitled to reimbursement for actual and
- 25 necessary expenses incurred in performing duties as a member of the
- 26 advisory committee subject to the General Appropriations Act.
- (h) Chapter 2110, Government Code, does not apply to the

- 1 advisory committee.
- Sec. 4-c. DISCIPLINARY ACTION. (a) On a determination by
- 3 the commission that a license holder has committed professional
- 4 misconduct under this article or violated this article or a rule or
- 5 order of the commission under this article, the commission may:
- 6 (1) revoke or suspend the person's license;
- 7 (2) refuse to renew the person's license; or
- 8 <u>(3) reprimand the license holder.</u>
- 9 (b) The commission may place on probation a person whose
- 10 license is suspended. If a license suspension is probated, the
- 11 commission may require the license holder to:
- 12 (1) report regularly to the commission on matters that
- 13 are the basis of the probation; or
- 14 (2) continue or review continuing professional
- 15 education until the license holder attains a degree of skill
- 16 <u>satisfactory to the commission in those areas that are the basis of</u>
- 17 the probation.
- 18 (c) Disciplinary proceedings of the commission are governed
- 19 by Chapter 2001, Government Code. A hearing under this section
- 20 shall be conducted by an administrative law judge of the State
- 21 Office of Administrative Hearings.
- 22 SECTION 5. Section 411.0205, Government Code, is
- 23 transferred to Chapter 38, Code of Criminal Procedure, redesignated
- 24 as Section 4-d, Article 38.01, Code of Criminal Procedure, and
- 25 amended to read as follows:
- Sec. 4-d [411.0205]. CRIME LABORATORY ACCREDITATION
- 27 PROCESS. (a) Notwithstanding Section 2, in this section [In this

- 1 section, "crime laboratory,"] "forensic analysis" has the meaning
- 2 [analysis," and "physical evidence" have the meanings] assigned by
- 3 Article 38.35[ Code of Criminal Procedure].
- 4 (b) The commission [director] by rule:
- 5 (1) shall establish an accreditation process for crime
- 6 laboratories and other entities conducting forensic analyses of
- 7 physical evidence for use in criminal proceedings; and
- 8 (2) may modify or remove a crime laboratory exemption
- 9 under this section if the commission [director] determines that the
- 10 underlying reason for the exemption no longer applies.
- 11 (b-1) As part of the accreditation process established and
- 12 implemented under Subsection (b), the <a href="commission">commission</a> [director] may:
- 13 (1) establish minimum standards that relate to the
- 14 timely production of a forensic analysis to the agency requesting
- 15 the analysis and that are consistent with this article and
- 16 <u>applicable laws</u> [code];
- 17 (2) validate or approve specific forensic methods or
- 18 methodologies; and
- 19 (3) establish procedures, policies, and practices to
- 20 improve the quality of forensic analyses conducted in this state.
- 21 (b-2) The commission [director] may require that a
- 22 laboratory, facility, or entity required to be accredited under
- 23 this section pay any costs incurred to ensure compliance with the
- 24 accreditation process.
- 25 (b-3)  $\underline{A}$  [The director shall require that  $\underline{a}$ ] laboratory,
- 26 facility, or entity that must be accredited under this section
- 27 shall, as part of the accreditation process, agree to consent to any

- 1 request for cooperation by the commission [Texas Forensic Science
- 2 Commission] that is made as part of the exercise of the commission's
- 3 duties under this article [Article 38.01, Code of Criminal
- 4 Procedure].
- 5 (c) The commission [director] by rule may exempt from the
- 6 accreditation process established under Subsection (b) a crime
- 7 laboratory conducting a forensic analysis or a type of analysis,
- 8 examination, or test if the commission [director] determines that:
- 9 (1) independent accreditation is unavailable or
- 10 inappropriate for the laboratory or the type of analysis,
- 11 examination, or test performed by the laboratory;
- 12 (2) the type of analysis, examination, or test
- 13 performed by the laboratory is admissible under a well-established
- 14 rule of evidence or a statute other than Article 38.35[, Code of
- 15 Criminal Procedure];
- 16 (3) the type of analysis, examination, or test
- 17 performed by the laboratory is routinely conducted outside of a
- 18 crime laboratory by a person other than an employee of the crime
- 19 laboratory; or
- 20 (4) the laboratory:
- 21 (A) is located outside this state or, if located
- 22 in this state, is operated by a governmental entity other than the
- 23 state or a political subdivision of the state; and
- 24 (B) was accredited at the time of the analysis
- 25 under an accreditation process with standards that meet or exceed
- 26 the relevant standards of the process established [by the director]
- 27 under Subsection (b).

- 1 (d) The commission [director] may at any reasonable time
- 2 enter and inspect the premises or audit the records, reports,
- 3 procedures, or other quality assurance matters of a crime
- 4 laboratory that is accredited or seeking accreditation under this
- 5 section.
- 6 (e) The commission [director] may collect costs incurred
- 7 under this section for accrediting, inspecting, or auditing a crime
- 8 laboratory.
- 9 (f) If the commission [director] provides a copy of an audit
- 10 or other report made under this section, the commission [director]
- 11 may charge \$6 for the copy, in addition to any other cost permitted
- 12 under Chapter 552, Government Code, or a rule adopted under that
- 13 chapter.
- 14 [(q) Funds collected under this section shall be deposited
- 15 in the state treasury to the credit of the state highway fund, and
- 16 money deposited to the state highway fund under this section may be
- 17 used only to defray the cost of administering this section or
- 18 Subchapter G.
- 19 SECTION 6. Section 8, Article 38.01, Code of Criminal
- 20 Procedure, is amended to read as follows:
- Sec. 8. ANNUAL REPORT. Not later than December 1 of each
- 22 year, the commission shall prepare and publish a report that
- 23 includes:
- 24 (1) a description of each complaint filed with the
- 25 commission during the preceding 12-month period, the disposition of
- 26 each complaint, and the status of any complaint still pending on
- 27 December 31;

- 1 (2) a description of any specific forensic method or
  2 methodology the commission <u>designates</u> [recommends to the <u>public</u>
  3 <u>safety director of the Department of Public Safety for validation</u>
  4 <u>or approval under Section 411.0205(b-1)(2), Government Code</u>,] as
  5 part of the accreditation process for crime laboratories
  6 established by rule under <u>this article</u> [Section 411.0205(b) of that
  7 code];
- 8 (3) recommendations for best practices concerning the 9 definition of "forensic analysis" provided by statute or by rule 10 [of the Department of Public Safety];
- 11 (4) developments in forensic science made or used in 12 other state or federal investigations and the activities of the 13 commission, if any, with respect to those developments; and
- 14 (5) other information that is relevant to 15 investigations involving forensic science, as determined by the 16 presiding officer of the commission.
- SECTION 7. Article 38.01, Code of Criminal Procedure, is amended by adding Section 12 to read as follows:
- Sec. 12. COLLECTION OF CERTAIN FORENSIC EVIDENCE. The

  commission shall establish a method for collecting DNA and other

  forensic evidence related to unidentified bodies located less than
- 22 <u>120 miles from the Rio Grande River.</u>
- 23 SECTION 8. Articles 38.35(a)(3) and (4), Code of Criminal 24 Procedure, are amended to read as follows:
- 25 (3) "Commission" ["Director"] means the <u>Texas</u>
  26 Forensic Science Commission established under Article 38.01
  27 [public safety director of the Department of Public Safety].

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- 1 (4) "Forensic analysis" means a medical, chemical,
- 2 toxicologic, ballistic, or other expert examination or test
- 3 performed on physical evidence, including DNA evidence, for the
- 4 purpose of determining the connection of the evidence to a criminal
- 5 action. The term includes an examination or test requested by a
- 6 law enforcement agency, prosecutor, criminal suspect or defendant,
- 7 or court. The term does not include:
- 8 (A) latent print examination;
- 9 (B) a test of a specimen of breath under Chapter
- 10 724, Transportation Code;
- 11 (C) digital evidence;
- 12 (D) an examination or test excluded by rule under
- 13 Article 38.01 [Section 411.0205(c), Government Code];
- 14 (E) a presumptive test performed for the purpose
- 15 of determining compliance with a term or condition of community
- 16 supervision or parole and conducted by or under contract with a
- 17 community supervision and corrections department, the parole
- 18 division of the Texas Department of Criminal Justice, or the Board
- 19 of Pardons and Paroles; or
- 20 (F) an expert examination or test conducted
- 21 principally for the purpose of scientific research, medical
- 22 practice, civil or administrative litigation, or other purpose
- 23 unrelated to determining the connection of physical evidence to a
- 24 criminal action.
- 25 SECTION 9. Articles 38.35(d) and (e), Code of Criminal
- 26 Procedure, are amended to read as follows:
- 27 (d)(1) Except as provided by Subsection (e), a forensic

- 1 analysis of physical evidence under this article and expert
- 2 testimony relating to the evidence are not admissible in a criminal
- 3 action if, at the time of the analysis, the crime laboratory
- 4 conducting the analysis was not accredited by the <a href="commission">commission</a>
- 5 [director] under Article 38.01 [Section 411.0205, Government
- 6 <del>Code</del>].
- 7 (2) If before the date of the analysis the <u>commission</u>
- 8 [director] issues a certificate of accreditation under Article
- 9 <u>38.01</u> [Section 411.0205, Covernment Code,] to a crime laboratory
- 10 conducting the analysis, the certificate is prima facie evidence
- 11 that the laboratory was accredited by the <a href="commission">commission</a> [director] at
- 12 the time of the analysis.
- 13 (e) A forensic analysis of physical evidence under this
- 14 article and expert testimony relating to the evidence are not
- 15 inadmissible in a criminal action based solely on the accreditation
- 16 status of the crime laboratory conducting the analysis if the
- 17 laboratory:
- 18 (A) except for making proper application, was
- 19 eligible for accreditation by the commission [director] at the time
- 20 of the examination or test; and
- 21 (B) obtains accreditation from the commission
- 22 [director] before the time of testimony about the examination or
- 23 test.
- SECTION 10. Articles 38.43(i) and (m), Code of Criminal
- 25 Procedure, are amended to read as follows:
- 26 (i) Before a defendant is tried for a capital offense in
- 27 which the state is seeking the death penalty, subject to Subsection

- 1 (j), the state shall require either the Department of Public Safety
- 2 through one of its laboratories or a laboratory accredited under
- 3 Article 38.01 [Section 411.0205, Government Code,] to perform DNA
- 4 testing, in accordance with the laboratory's capabilities at the
- 5 time the testing is performed, on any biological evidence that was
- 6 collected as part of an investigation of the offense and is in the
- 7 possession of the state. The laboratory that performs the DNA
- 8 testing shall pay for all DNA testing performed in accordance with
- 9 this subsection.
- 10 (m) A defendant may have another laboratory accredited
- 11 under <u>Article 38.01</u> [Section 411.0205, Government Code,] perform
- 12 additional testing of any biological evidence required to be tested
- 13 under Subsection (i). On an exparte showing of good cause to the
- 14 court, a defendant may have a laboratory accredited under Article
- 15 38.01 [Section 411.0205, Government Code,] perform testing of any
- 16 biological material that is not required to be tested under
- 17 Subsection (i). The defendant is responsible for the cost of any
- 18 testing performed under this subsection.
- 19 SECTION 11. Article 64.03(c), Code of Criminal Procedure,
- 20 is amended to read as follows:
- 21 (c) If the convicting court finds in the affirmative the
- 22 issues listed in Subsection (a)(1) and the convicted person meets
- 23 the requirements of Subsection (a)(2), the court shall order that
- 24 the requested forensic DNA testing be conducted. The court may
- 25 order the test to be conducted by:
- 26 (1) the Department of Public Safety;
- 27 (2) a laboratory operating under a contract with the

- 1 department; or
- 2 (3) on the request of the convicted person, another
- 3 laboratory if that laboratory is accredited under Article 38.01
- 4 [Section 411.0205, Government Code].
- 5 SECTION 12. Section 411.145(c), Government Code, is amended
- 6 to read as follows:
- 7 (c) A fee collected under this section shall be deposited in
- 8 the state treasury to the credit of the state highway fund, and
- 9 money deposited to the state highway fund under this section and
- 10 under Articles 42.12 and 102.020(h), Code of Criminal Procedure,
- 11 may be used only to defray the cost of administering this subchapter
- 12 [and Section 411.0205].
- SECTION 13. Section 420.003(1), Government Code, is amended
- 14 to read as follows:
- 15 (1) "Accredited crime laboratory" means a crime
- 16 laboratory, as that term is defined by Article 38.35, Code of
- 17 Criminal Procedure, that has been accredited under Article 38.01 of
- 18 that code [Section 411.0205].
- 19 SECTION 14. On the effective date of this Act:
- 20 (1) a certificate of accreditation issued by the
- 21 Department of Public Safety under former Section 411.0205,
- 22 Government Code, is continued in effect as a certificate of
- 23 accreditation of the Texas Forensic Science Commission; and
- 24 (2) an application or proceeding before the Department
- 25 of Public Safety under former Section 411.0205, Government Code,
- 26 that is pending on the effective date of this Act is transferred
- 27 without change in status to the Texas Forensic Science Commission.

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- 1 SECTION 15. Not later than January 1, 2016, the Texas
- 2 Forensic Science Commission shall appoint the members of the
- 3 advisory committee in accordance with Section 4-b, Article 38.01,
- 4 Code of Criminal Procedure, as added by this Act. In making the
- 5 appointments, the commission shall designate:
- 6 (1) four members to serve terms expiring August 31,
- 7 2016; and
- 8 (2) five members to serve terms expiring August 31,
- 9 2017.
- 10 SECTION 16. Not later than January 1, 2017, the Texas
- 11 Forensic Science Commission shall make recommendations to the
- 12 legislature regarding suggested changes to the licensing of
- 13 forensic analysts as established by this Act, including
- 14 recommendations regarding the issuance of licenses to individuals
- 15 practicing as forensic analysts on the effective date of this Act.
- SECTION 17. (a) Except as provided by Subsection (b) of
- 17 this section, this Act takes effect September 1, 2015.
- 18 (b) Section 4-a(b), Article 38.01, Code of Criminal
- 19 Procedure, as added by this Act, takes effect January 1, 2019.

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President of the Senate Speaker of the House
I hereby certify that S.B. No. 1287 passed the Senate on
April 16, 2015, by the following vote: Yeas 30, Nays 1; and that
the Senate concurred in House amendments on May 29, 2015, by the
following vote: Yeas 28, Nays 3.
Secretary of the Senate
I hereby certify that S.B. No. 1287 passed the House, with
amendments, on May 26, 2015, by the following vote: Yeas 74,
Nays 72, two present not voting.
Chief Clerk of the House
Approved:
Date
Governor