By: Bell H.B. No. 2338

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the Texas Sovereignty Act.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 4 SECTION 1. (a) This Act may be cited as the Texas
- 5 Sovereignty Act.
- 6 (b) The legislature finds that:
- 7 (1) The people of the several states comprising the
- 8 United States of America created the federal government to be their
- 9 agent for certain enumerated powers delegated by the states and the
- 10 people to the federal government through the United States
- 11 Constitution.
- 12 (2) The Tenth Amendment to the United States
- 13 Constitution confirms the intent and understanding of the people of
- 14 the United States that all powers not delegated to the United States
- 15 by the Constitution, or prohibited by it to the states, are reserved
- 16 to the states respectively, or to the people.
- 17 (3) Each power delegated to the federal government by
- 18 the United States Constitution is constitutionally limited to that
- 19 power as it was understood and exercised at the time it was
- 20 delegated. An amendment to the Constitution as ratified by the
- 21 states is required to expand or limit a constitutionally delegated
- 22 power.
- 23 (4) The United States Constitution authorizes the
- 24 United States Congress to exercise only those specific powers

- 1 enumerated in Section 8, Article I, United States Constitution, and
- 2 those other powers as may be delegated to Congress through
- 3 amendments to the Constitution as ratified by the states.
- 4 (5) Article VI, United States Constitution, makes
- 5 supreme the Constitution and federal laws enacted pursuant to the
- 6 Constitution, further requiring that public officials at all levels
- 7 and in all branches of government support the Constitution.
- 8 (6) The power delegated to the United States Congress
- 9 to regulate commerce among the several states under Section 8,
- 10 Article I, United States Constitution, is limited to federal
- 11 regulation of actual commerce between the states and among foreign
- 12 nations. Regulation of intrastate commerce is reserved to the
- 13 states and to the people of the states. The Commerce Clause of the
- 14 Constitution constrains the legislative, executive, and judicial
- 15 branches of the federal government.
- 16 (7) The power delegated to the United States Congress
- 17 to make all necessary and proper federal laws under Section 8,
- 18 Article I, United States Constitution, allows Congress to enact
- 19 only those laws necessary and proper to execute the
- 20 constitutionally delegated powers vested in the federal
- 21 government, all other powers being reserved to the states and to the
- 22 people of the states.
- 23 (8) The power delegated to the United States Congress
- 24 to provide for the general welfare of the United States under
- 25 Section 8, Article I, United States Constitution, in the General
- 26 Welfare Clause constitutionally constrains Congress when
- 27 exercising a delegated power to act in a manner that serves the

- 1 states and the people of the states well and uniformly.
- 2 (9) Sections 1 and 2, Article I, Texas Constitution,
- 3 provide that this state and the people of this state retain the
- 4 sovereign power to regulate the affairs of Texas, subject only to
- 5 the United States Constitution.
- 6 (c) The federal government does not have the power to take
- 7 any legislative, executive, or judicial action that violates the
- 8 United States Constitution.
- 9 (d) The contract with the State of Texas has been willfully
- 10 violated by the federal government and must be constitutionally
- 11 restored.
- 12 (e) This Act calls on all officials in federal, state, and
- 13 local government, in all branches and at all levels, to honor their
- 14 oaths to preserve, protect, and defend the United States
- 15 Constitution and its ratified amendments against any federal action
- 16 that:
- 17 (1) would unconstitutionally undermine, diminish, or
- 18 disregard the balance of powers between the sovereign states and
- 19 the federal government established by the United States
- 20 Constitution and its ratified amendments; or
- 21 (2) is outside the scope of the power delegated to the
- 22 federal government by the United States Constitution.
- SECTION 2. Subtitle Z, Title 3, Government Code, is amended
- 24 by adding Chapter 393 to read as follows:
- 25 CHAPTER 393. ENFORCEMENT OF UNITED STATES CONSTITUTION
- Sec. 393.001. DEFINITIONS. In this chapter:
- 27 (1) "Committee" means the Joint Legislative Committee

1	on Constitutional Enforcement.
2	(2) "Federal action" includes:
3	(A) a federal law;
4	(B) a federal agency rule, policy, or standard;
5	(C) an executive order of the president of the
6	<pre>United States;</pre>
7	(D) an order or decision of a federal court; and
8	(E) the making or enforcing of a treaty.
9	(3) "Unconstitutional federal action" means a federal
10	action enacted, adopted, or implemented without authority
11	specifically delegated to the federal government by the people and
12	the states through the United States Constitution.
13	Sec. 393.002. JOINT LEGISLATIVE COMMITTEE ON
14	CONSTITUTIONAL ENFORCEMENT. (a) The Joint Legislative Committee
15	on Constitutional Enforcement is established as a permanent joint
16	committee of the legislature. The committee is established to
17	review federal actions that challenge the sovereignty of the state
18	and of the people for the purpose of determining if the federal
19	action is unconstitutional.
20	(b) The committee consists of the following 12 members:
21	(1) six members of the house of representatives
22	appointed by the speaker of the house; and
23	(2) six members of the senate appointed by the
24	lieutenant governor.
25	(c) Not more than four house members of the committee may be
26	members of the same political party. Not more than four senate
27	members of the committee may be members of the same political party.

- 1 (d) Members of the committee serve two-year terms beginning
- 2 with the convening of each regular legislative session.
- 3 (e) If a vacancy occurs on the committee, the appropriate
- 4 appointing officer shall appoint a member of the house or senate, as
- 5 appropriate, to serve for the remainder of the unexpired term.
- 6 (f) The speaker of the house and the lieutenant governor
- 7 shall each designate one member of the committee as a joint chair of
- 8 the committee.
- 9 <u>(g)</u> The committee shall meet at the call of either joint
- 10 chair.
- 11 (h) A majority of the members of the committee constitute a
- 12 quorum.
- 13 Sec. 393.003. COMMITTEE REVIEW OF FEDERAL ACTION. (a) The
- 14 committee may review any federal action to determine whether the
- 15 <u>action is an unconstitutional federal action.</u>
- (b) When reviewing a federal action, the committee shall
- 17 consider the plain reading and reasoning of the text of the United
- 18 States Constitution and the understood definitions at the time of
- 19 the framing and construction of the Constitution by our forefathers
- 20 before making a final declaration of constitutionality, as
- 21 <u>demonstrated by:</u>
- 22 (1) the ratifying debates in the several states;
- 23 (2) the understanding of the leading participants at
- 24 the constitutional convention;
- 25 (3) the understanding of the doctrine in question by
- 26 the constitutions of the several states in existence at the time the
- 27 United States Constitution was adopted;

- 1 (4) the understanding of the United States
- 2 Constitution by the first United States Congress;
- 3 (5) the opinions of the first chief justice of the
- 4 United States Supreme Court;
- 5 (6) the background understanding of the doctrine in
- 6 question under the English Constitution of the time; and
- 7 (7) the statements of support for natural law and
- 8 natural rights by the framers and the philosophers admired by the
- 9 framers.
- 10 (c) Not later than the 180th day after the date the
- 11 committee holds its first public hearing to review a specific
- 12 federal action, the committee shall vote to determine whether the
- 13 action is an unconstitutional federal action.
- 14 (d) The committee may determine that a federal action is an
- 15 unconstitutional federal action by majority vote.
- Sec. 393.004. LEGISLATIVE DETERMINATION. (a) If the
- 17 committee determines that a federal action is an unconstitutional
- 18 federal action, the committee shall report the determination to the
- 19 house of representatives and to the senate during:
- 20 (1) the current session of the legislature if the
- 21 legislature is convened when the committee makes the determination;
- 22 or
- 23 (2) the next regular or special session of the
- 24 legislature if the legislature is not convened when the committee
- 25 makes the determination.
- 26 (b) Each house of the legislature shall vote on whether the
- 27 federal action is an unconstitutional federal action. If a

- 1 majority of the members of each house determine that the federal
- 2 action is an unconstitutional federal action, the determination
- 3 shall be sent to the governor for approval or disapproval as
- 4 provided by Section 14, Article IV, Texas Constitution, regarding
- 5 bills.
- 6 (c) A federal action is declared by the state to be an
- 7 unconstitutional federal action on the day:
- 8 (1) the governor approves the vote of the legislature
- 9 making the determination; or
- 10 (2) the determination would become law if presented to
- 11 the governor as a bill and not objected to by the governor.
- 12 (d) The secretary of state shall forward official copies of
- 13 the declaration to the president of the United States, to the
- 14 speaker of the House of Representatives and the president of the
- 15 Senate of the Congress of the United States, and to all members of
- 16 the Texas delegation to Congress with the request that the
- 17 <u>declaration of unconstitutional federal action be entered in the</u>
- 18 Congressional Record.
- 19 Sec. 393.005. OTHER DETERMINATIONS OF UNCONSTITUTIONAL
- 20 FEDERAL ACTS. (a) This chapter does not limit or alter the
- 21 <u>authority of the governor, the attorney general, a statewide</u>
- 22 elected official, a state or federal court, a judge or justice, a
- 23 state or local appointed or elected official, or the governing body
- 24 of a political subdivision of this state to issue a verbal or
- 25 written opinion determining a federal action to be
- 26 unconstitutional.
- 27 (b) An opinion issued under Subsection (a) may be referred

- 1 to the committee for review under this chapter.
- 2 Sec. 393.006. EFFECT OF DECLARED UNCONSTITUTIONAL FEDERAL
- 3 ACTION. (a) A federal action declared to be an unconstitutional
- 4 federal action under Section 393.004 has no legal effect in this
- 5 state and may not be recognized by this state or a political
- 6 <u>subdivision of this state as having legal effect.</u>
- 7 (b) The state and a political subdivision of the state may
- 8 not spend public money or resources or incur public debt to
- 9 implement or enforce a federal action declared to be an
- 10 unconstitutional federal action.
- 11 (c) A person authorized to enforce the laws of this state
- 12 may enforce those laws, including Section 39.03, Penal Code,
- 13 against a person who attempts to implement or enforce a federal
- 14 action declared to be an unconstitutional federal action.
- 15 (d) This chapter does not prohibit a public officer who has
- 16 taken an oath to defend the United States Constitution from
- 17 interposing to stop acts of the federal government which, in the
- 18 officer's best understanding and judgment, violate the United
- 19 States Constitution.
- 20 <u>(e) Texas officials in federal, state, and local government</u>
- 21 shall honor their oaths to preserve, protect, and defend the United
- 22 States Constitution and shall act to constitutionally defend this
- 23 state and the people of this state.
- Sec. 393.007. AUTHORITY AND DUTY OF ATTORNEY GENERAL.
- 25 (a) The attorney general shall defend the state and its citizens
- 26 to prevent the implementation and enforcement of a federal action
- 27 declared to be an unconstitutional federal action.

- 1 (b) The attorney general may prosecute a person who attempts
- 2 to implement or enforce a federal action declared to be an
- 3 unconstitutional federal action using Section 39.03, Penal Code, or
- 4 another provision of law.
- 5 (c) The attorney general may appear before a grand jury in
- 6 connection with an offense the attorney general is authorized to
- 7 prosecute under Subsection (b).
- 8 (d) The authority to prosecute prescribed by this chapter
- 9 does not affect the authority derived from other law to prosecute
- 10 the same offenses.
- 11 SECTION 3. Chapter 37, Civil Practice and Remedies Code, is
- 12 amended by adding Section 37.0056 to read as follows:
- 13 Sec. 37.0056. DECLARATIONS RELATING TO UNCONSTITUTIONAL
- 14 ACTS OF THE FEDERAL GOVERNMENT. (a) In this section, "federal
- 15 <u>action" and "unconstitutional federal action" have the meanings</u>
- 16 <u>assigned by Section 393.001, Government Code.</u>
- 17 (b) Any court in this state has original jurisdiction of a
- 18 proceeding seeking a declaratory judgment that a federal action
- 19 effective in this state is an unconstitutional federal action.
- 20 (c) A person is entitled to declaratory relief if the court
- 21 determines that a federal action is an unconstitutional federal
- 22 action.
- 23 (d) In determining whether to grant declaratory relief to a
- 24 person under this section, a court:
- 25 (1) may not rely solely on the decisions of other
- 26 courts interpreting the United States Constitution; and
- 27 (2) must rely on the plain meaning of the text of the

- 1 United States Constitution and any applicable constitutional
- 2 doctrine as understood by the framers of the constitution.
- 3 (e) Section 37.008 does not apply to relief sought under
- 4 this section.
- 5 SECTION 4. (a) Not later than the 30th day following the
- 6 effective date of this Act:
- 7 (1) the speaker of the house of representatives and
- 8 the lieutenant governor shall appoint the initial members of the
- 9 Joint Legislative Committee on Constitutional Enforcement
- 10 established under Section 393.002, Government Code, as added by
- 11 this Act; and
- 12 (2) the secretary of state shall forward official
- 13 copies of this Act to the president of the United States, to the
- 14 speaker of the House of Representatives and the president of the
- 15 Senate of the Congress of the United States, and to all members of
- 16 the Texas delegation to Congress with the request that this Act be
- 17 officially entered in the Congressional Record.
- 18 (b) Not later than the 45th day following the effective date
- 19 of this Act, the speaker of the house of representatives and the
- 20 lieutenant governor shall forward official copies of this Act to
- 21 the presiding officers of the legislatures of the several states.
- 22 SECTION 5. This Act takes effect immediately if it receives
- 23 a vote of two-thirds of all the members elected to each house, as
- 24 provided by Section 39, Article III, Texas Constitution. If this
- 25 Act does not receive the vote necessary for immediate effect, this
- 26 Act takes effect September 1, 2017.