S.B. No. 514 By: Hall

A BILL TO BE ENTITLED

1	AN ACT
2	relating to an interstate compact on border security and refugee
3	resettlement; authorizing fines and fees.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Title 7, Government Code, is amended by adding
6	Chapter 793 to read as follows:
7	CHAPTER 793. INTERSTATE COMPACT FOR BORDER SECURITY AND REFUGEE
8	RESETTLEMENT
9	Sec. 793.001. DEFINITIONS. In this chapter:
10	(1) "Alien" means an individual who is not a United
11	States citizen or United States national.
12	(2) "Border security" means the security of a border
13	at which only those authorized to cross the border can do so and at
14	which every illegal crossing event between the legal ports of entry
15	is detected and stopped.
16	(3) "Bylaws" means those bylaws established by the
17	commission for its governance or those rules constructed for
18	directing or controlling the commission's actions or conduct.
19	(4) "Commission" means the Interstate Border Security
20	and Refugee Resettlement Commission.
21	(5) "Commissioner" means the voting representative of
22	each compacting state appointed under the compact.
23	(6) "Compact" means the Interstate Compact for Border

24

Security and Refugee Resettlement executed under Section 793.002.

- 1 (7) "Compacting state" means any state that has
- 2 enacted the enabling legislation for this interstate compact.
- 3 (8) "Illegal alien" means an alien located in a
- 4 compacting state who is deportable under Clause 4, Section 8,
- 5 Article I, United States Constitution, and who has entered the
- 6 United States illegally or who entered the United States legally,
- 7 but who has fallen "out of status."
- 8 (9) "Rules" means acts of the commission adopted under
- 9 Article VII of the compact and substantially affecting interested
- 10 parties that have the force of law in the compacting states.
- 11 Sec. 793.002. EXECUTION OF COMPACT. This state enacts the
- 12 Interstate Compact for Border Security and Refugee Resettlement and
- 13 enters into the compact with all other states legally joining in the
- 14 compact in substantially the following form:
- 15 INTERSTATE COMPACT FOR BORDER SECURITY AND REFUGEE RESETTLEMENT
- ARTICLE I. PURPOSE
- 17 (a) The compacting states recognize that each state is
- 18 responsible for monitoring, detection, apprehension, and
- 19 detainment of unauthorized border crossers to enforce existing
- 20 federal immigration law.
- 21 (b) The compacting states are authorized to form a dedicated
- 22 border security force with each state having an appropriate command
- 23 structure. Each compacting state's border security force shall be
- 24 administered by state law enforcement functions.
- 25 (c) The compacting states are authorized to prosecute
- 26 illegal alien criminal activity through the state attorneys general
- 27 of the compacting states and incarcerate those convicted in prisons

- 1 operated by the compacting states.
- 2 (d) The border security forces from any compacting state may
- 3 operate in any other compacting state's territory when requested by
- 4 that state. Interstate sharing of state resources extends to both
- 5 personnel and equipment resources. Cross-state operations and
- 6 support are authorized for state militias, organized and
- 7 unorganized as defined by 10 U.S.C. Section 311, employed in a state
- 8 border security role.
- 9 (e) The compacting states will immediately invalidate any
- 10 restrictions placed on border enforcement activities under federal
- 11 regulations administered by the United States Environmental
- 12 Protection Agency, the Bureau of Land Management, the United States
- 13 Fish and Wildlife Service, the Federal Aviation Administration, and
- 14 any other federal agencies with the purpose of restricting land and
- 15 <u>airspace access to compacting state officials and their law</u>
- 16 <u>enforcement agencies.</u>
- 17 (f) The border security forces of each compacting state
- 18 while bound by the laws of that state are vested with broad law
- 19 enforcement powers necessary to track down illegal border crossers
- 20 and criminals and to enforce existing federal immigration laws.
- 21 (g) A compacting state's border security forces are
- 22 granted, in accordance with the state's law, the authority to open
- 23 and operate as many checkpoints, including floating checkpoints,
- 24 along identified choke points with access to the interior of the
- 25 United States as are needed to identify and apprehend illegal
- 26 aliens.
- (h) It is the purpose of this compact and the commission

- 1 created under this compact, through means of joint and cooperative
- 2 action among the compacting states to:
- 3 (1) provide operational control and border security
- 4 for international United States borders and coastlines adjacent to
- 5 compacting state borders;
- 6 (2) provide internal immigration enforcement within
- 7 the compacting states' borders;
- 8 (3) provide support to other compacting states if
- 9 illegal alien activity evolves into a specific threat to one or more
- 10 compacting states;
- 11 (4) equitably distribute the costs, benefits, and
- 12 obligations of the compact among the compacting states;
- 13 (5) ensure notification from the federal government at
- 14 least 60 days before the date refugees are resettled in a compacting
- 15 state, including access by a compacting state to vetting
- 16 <u>information</u>, security screening, in-person interviews, and health
- 17 assessments of refugees;
- 18 (6) establish a compacting state's right to refuse a
- 19 refugee offered by the federal government for resettlement in the
- 20 state;
- 21 (7) establish a refugee resettlement tracking program
- 22 <u>among compacting states that:</u>
- (A) collects information on resettled refugees,
- 24 including the refugees' country of origin, historical and family
- 25 information, crime history, entry routes, fingerprints, and DNA
- 26 samples; and
- 27 (B) contains the information collected by

- 1 screening processes before a refugee arrives in the compacting
- 2 state at least 60 days before the refugee's arrival;
- 3 (8) establish the compacting state's authority to
- 4 revoke refugee status from a refugee:
- 5 (A) who is convicted of a felony and, after the
- 6 appropriate sentence is served, hold the former refugee for
- 7 <u>immediate return to the former refugee's country of origin; or</u>
- 8 (B) who does not seek naturalization as provided
- 9 by Subdivision (12);
- 10 (9) establish a comprehensive assimilation education
- 11 program that tracks the assimilation of refugees in accordance with
- 12 United States laws, history, and culture;
- 13 (10) abolish the private agencies, operations, and
- 14 authorities in the compacting states performing refugee
- 15 resettlement functions and reapportion the federal contract funds
- 16 provided to those entities to the compacting states assuming those
- 17 functions;
- 18 <u>(11) establish standing for any legal action or brief</u>
- 19 submitted to a federal court demanding injunctive relief from
- 20 federal executive orders that:
- 21 (A) are not in the best interests of the
- 22 compacting states; or
- (B) do not comply with Clause 4, Section 8,
- 24 Article I, or Clause 2, Article VI, United States Constitution; and
- 25 (12) establish a uniform time frame for revoking
- 26 refugee status from a refugee in a compacting state who does not
- 27 seek naturalization.

- 1 (i) In addition, this compact is intended to create a commission that will establish uniform procedures to manage joint 2 activities of the compacting states and the execution of support 3 activities and resources between and among the compacting states, 4 5 to establish a system of uniform tracking and data collection, to provide intelligence to other compacting states regarding illegal 6 7 immigration activity within each state, to access information on active cases by authorized criminal justice officials, and to 8 provide regular reporting to governors of the compacting states, 9 state legislatures, and the Secretary of the United States 10 Department of Homeland Security. 11
- (j) It is the policy of the compacting states that the
 activities of the commission are intended to foster public safety
 and formulate public policy. Therefore, the commission is subject
 to public sunshine laws in each compacting state.
- ARTICLE II. INTERSTATE BORDER SECURITY AND REFUGEE RESETTLEMENT

COMMISSION

18 <u>(a) The compacting states hereby create the Interstate</u>

17

25

- Border Security and Refugee Resettlement Commission. The commission is a body corporate and joint agency of the compacting states. The commission has all the responsibilities, powers, and duties set forth in this compact, including the authority to sue and be sued and additional powers as may be conferred on it by subsequent action of the respective legislatures of the compacting
- 26 <u>(b) The commission consists of commissioners selected and</u>
 27 appointed by each compacting state with qualifications, terms, and

states in accordance with the terms of this compact.

- 1 conditions for removal determined by the appointing state. The
- 2 commission's bylaws may provide for additional nonvoting members as
- 3 it considers necessary.
- 4 (c) Each compacting state represented at any meeting of the
- 5 commission is entitled to one vote. A majority of the compacting
- 6 states shall constitute a quorum for the transaction of business,
- 7 unless a larger quorum is required by the bylaws of the commission.
- 8 (d) The commission shall meet at least once each calendar
- 9 year. The chair may call additional meetings and, on the request of
- 10 a majority of compacting states, shall call additional meetings.
- 11 Public notice must be given of all meetings, and meetings are open
- 12 to the public, except as provided in Article V of the compact.
- 13 Public notice of meetings must include posting of meeting details
- on the commission's website and the websites of compacting states.
- 15 <u>(e) The commission shall establish and provide procedures</u>
- 16 for the appointment of an executive committee that includes
- 17 commission officers, members, and others as determined by the
- 18 bylaws. The procedures must address qualifications and terms for
- 19 the executive committee. The executive committee has the power to
- 20 act on behalf of the commission during periods when the commission
- 21 is not in session, with the exception of rulemaking or amendment to
- 22 the compact. The executive committee oversees the day-to-day
- 23 activities managed by the executive director. Commission staff
- 24 administers enforcement and compliance with the compact and its
- 25 bylaws and rules and performs other duties, as directed by the
- 26 commission or set forth in the bylaws and rules.

1	ARTICLE III. POWERS AND DUTIES OF THE INTERSTATE BORDER SECURITY
2	AND REFUGEE RESETTLEMENT COMMISSION
3	The commission has the following powers:
4	(1) to adopt a seal and suitable bylaws governing the
5	management and operation of the commission;
6	(2) to adopt rules in compliance with the compacting
7	states' laws that have the force and effect of statutory law and are
8	binding in the compacting states to the extent and in the manner
9	<pre>provided in this compact;</pre>
10	(3) to enforce compliance with the compact and the
11	rules and bylaws of the commission, using all necessary and proper
12	means, including the use of judicial process;
13	(4) to establish and maintain offices;
14	(5) to purchase and maintain insurance and bonds;
15	(6) to borrow, accept, or contract for the services of
16	personnel, including members and their staffs;
17	(7) to establish and appoint committees and hire staff
18	that it considers necessary to carry out its functions, including
19	an executive committee as required by Article II of the compact;
20	(8) to elect or appoint officers, attorneys,
21	employees, agents, or consultants, and to fix their compensation,
22	define their duties, and determine their qualifications, and to
23	establish the commission's personnel policies and programs,
24	including policies and programs relating to conflicts of interest,
25	rates of compensation, and qualifications of personnel;
26	(9) to accept, receive, use, and dispose of donations
27	and grants of money, equipment, supplies, materials, and services;

1 (10) to lease, purchase, or accept contributions or 2 donations of any property, or otherwise own, hold, improve, or use any property, whether real, personal, or mixed; 3 4 (11) to sell, convey, mortgage, pledge, lease, 5 exchange, abandon, or otherwise dispose of any property, whether real, personal, or mixed; 6 7 (12) to establish a budget and make expenditures and 8 impose assessments as provided in Article VIII of the compact; 9 (13) to sue and be sued; 10 (14) to provide for dispute resolution among 11 compacting states; 12 (15) to perform any function necessary or appropriate to achieve the purposes of this compact; 13 14 (16) to report annually to the compacting states' 15 governors and legislatures and the Secretary of the United States Department of Homeland Security concerning the activities of the 16 17 commission during the preceding year, including recommendations that may have been adopted by the commission; 18 19 (17) to coordinate education, training, and public awareness regarding border security and immigration enforcement 20 for officials involved in that activity; and 21 22 (18) to establish uniform standards for the reporting, collecting, and exchanging of data. 23 24 ARTICLE IV. ORGANIZATION AND OPERATION OF THE COMMISSION (a) The commission shall, by a majority of its members, not 25

later than a year after the first commission meeting, adopt bylaws

to govern its conduct as may be necessary or appropriate to carry

26

27

1	out the purposes of the compact, including:
2	(1) establishing the fiscal year of the commission;
3	(2) establishing an executive committee and other
4	<pre>committees as may be necessary;</pre>
5	(3) providing reasonable standards and procedures:
6	(A) for the establishment of committees; and
7	(B) governing any general or specific delegation
8	of any authority or function of the commission;
9	(4) providing reasonable procedures for calling and
10	conducting meetings of the commission and ensuring reasonable
11	<pre>notice of each meeting;</pre>
12	(5) establishing the titles and responsibilities of
13	the officers of the commission;
14	(6) providing reasonable standards and procedures for
15	the establishment of the personnel policies and programs of the
16	commission, notwithstanding any civil service laws or other similar
17	laws of any compacting state;
18	(7) providing a mechanism for decommissioning the
19	operations of the commission and the equitable return of any
20	surplus funds that may exist on the termination of the compact,
21	after the payment or reserve of funds needed to retire all of the
22	commission's debts and obligations;
23	(8) providing transition rules for establishing the
24	administration of the compact; and
25	(9) establishing standards and procedures for
26	compliance and technical assistance in carrying out the compact.
27	(b) The commission shall, by a majority of the members,

- 1 elect from among its members a chair and a vice chair, each of whom
- 2 shall have the authorities and duties as may be specified in the
- 3 bylaws. The chair, or in the chair's absence or disability, the
- 4 vice chair, shall preside at all meetings of the commission. The
- 5 officers shall serve without compensation or remuneration from the
- 6 commission, provided that, subject to the availability of budgeted
- 7 funds, the officers shall be reimbursed for any actual and
- 8 necessary costs and expenses incurred by them in the performance of
- 9 their duties and responsibilities as officers of the commission.
- 10 (c) The commission shall, through its executive committee,
- 11 appoint or retain an executive director for the period, on the
- 12 terms, and for the compensation the commission considers
- 13 appropriate. The executive director shall serve as secretary to
- 14 the commission and shall hire and supervise other staff as may be
- 15 <u>authorized</u> by the commission, but may not be a member of the
- 16 commission.
- 17 <u>(d) The commission shall maintain its corporate books and</u>
- 18 records in accordance with the bylaws.
- 19 (e) The commission shall defend the commissioner of a
- 20 compacting state, the commissioner's representatives or employees,
- 21 or the commission's representatives or employees in any civil
- 22 action seeking to impose liability arising out of any actual or
- 23 alleged act, error, or omission that occurred within the scope of
- 24 commission employment, duties, or responsibilities, or that the
- 25 defendant had a reasonable basis for believing occurred within the
- 26 scope of commission employment, duties, or responsibilities,
- 27 provided that the actual or alleged act, error, or omission did not

- 1 result from intentional wrongdoing on the part of the person.
- 2 (f) The commission shall indemnify and hold the
- 3 commissioner of a compacting state, the appointed representatives
- 4 or employees, or the commission's representatives or employees
- 5 harmless in the amount of any settlement or judgment obtained
- 6 against those persons arising out of any actual or alleged act,
- 7 error, or omission that occurred within the scope of commission
- 8 employment, duties, or responsibilities, or that those persons had
- 9 a reasonable basis for believing occurred within the scope of
- 10 commission employment, duties, or responsibilities, provided that
- 11 the actual or alleged act, error, or omission did not result from
- 12 intentional wrongdoing on the part of those persons.

13 ARTICLE V. COMMISSION ACTIVITIES

- (a) The commission shall meet and take actions as are
- 15 consistent with the provisions of this compact.
- 16 (b) Except as otherwise provided in this compact and unless
- 17 a greater percentage is required under the bylaws, in order to
- 18 constitute an act of the commission, the act must have been taken at
- 19 a meeting of the commission and must have received an affirmative
- 20 vote of a majority of the members present.
- 21 (c) Each member of the commission shall have the authority
- 22 and power to cast a vote to which that compacting state is entitled
- 23 and to participate in the business and affairs of the commission. A
- 24 member shall vote in person on behalf of the compacting state and
- 25 may not delegate a vote to another compacting state. However, a
- 26 member may designate another individual, in the absence of the
- 27 member, to cast a vote on behalf of the member at a specified

- 1 meeting. The bylaws may provide for members' participation in
- 2 meetings by telephone or other means of telecommunication or
- 3 electronic communication. Any voting conducted by telephone or
- 4 other means of telecommunication or electronic communication shall
- 5 be subject to the same quorum requirements of meetings where
- 6 members are present in person and to the same requirements of open
- 7 meetings as determined by Subsection (e).
- 8 (d) The commission's bylaws shall establish conditions and
- 9 procedures under which the commission shall make its information
- 10 and official records available to the public for inspection or
- 11 copying. The commission may exempt from disclosure any information
- 12 or official records to the extent the information or records would
- 13 adversely affect personal privacy rights or proprietary interests.
- 14 In adopting those rules, the commission may make available to law
- 15 enforcement agencies records and information otherwise exempt from
- 16 disclosure, and may enter into agreements with law enforcement
- 17 agencies to receive or exchange information or records subject to
- 18 nondisclosure and confidentiality provisions.
- 19 (e) The commission shall adopt rules consistent with the
- 20 principles contained in the Government in the Sunshine Act (5
- 21 U.S.C. Section 552b). The commission and any of its committees may
- 22 close a meeting to the public when the commission determines by
- 23 two-thirds vote that an open meeting would be likely to:
- 24 (1) relate solely to the commission's internal
- 25 personnel practices and procedures;
- 26 (2) disclose matters specifically exempted from
- 27 disclosure by statute;

1 (3) disclose trade secrets or commercial or financial 2 information that is privileged or confidential; 3 (4) involve accusing any person of a crime or formally 4 censuring any person; 5 (5) disclose information of a personal nature when the disclosure would constitute a clearly unwarranted invasion of 6 7 personal privacy; 8 (6) disclose investigatory records compiled for law enforcement purposes; 9 10 (7) disclose information contained in or related to examination, operating, or condition reports prepared by, or on 11 12 behalf of or for the use of, the commission with respect to a regulated entity for the purpose of regulation or supervision of 13 14 the entity; 15 (8) disclose information when the premature disclosure would significantly endanger the life of a person or the 16 17 stability of a regulated entity; or (9) specifically relate to the commission's issuance 18 19 of a subpoena or its participation in a civil action or proceeding. (f) For every meeting closed under Subsection (e), the 20 commission's chief legal officer shall publicly certify that, in 21 the officer's opinion, the meeting may be closed to the public and 22 shall make reference to each relevant provision authorizing closure 23 24 of the meeting. The commission shall keep minutes that fully and clearly describe all matters discussed in any meeting and shall 25

provide a full and accurate summary of any action taken and the

reasons for the action, including a description of each of the views

26

27

- S.B. No. 514
- 1 expressed on any item and the record of any roll call vote. All
- 2 documents considered in connection with any action shall be
- 3 identified in the minutes.
- 4 (g) The commission shall collect standardized data
- 5 concerning the interstate movement and activity of illegal aliens
- 6 within the compacting states as directed through its bylaws and
- 7 rules, which specify the data to be collected, the means of
- 8 collection, data exchange, and reporting requirements.
- 9 ARTICLE VI. RULEMAKING FUNCTIONS OF COMMISSION
- 10 <u>(a)</u> The commission shall adopt rules:
- 11 (1) to effectively and efficiently achieve the
- 12 purposes of the compact, including transition rules governing
- 13 administration of the compact during the period in which it is being
- 14 considered and enacted by the states; and
- 15 (2) under criteria set forth in this article and the
- 16 bylaws and rules adopted under this article.
- 17 (b) Rulemaking must substantially conform to the principles
- 18 of the federal Administrative Procedure Act (5 U.S.C. Section 551
- 19 et seq.) and the Federal Advisory Committee Act (5 U.S.C. Appendix,
- 20 Section 1 et seq.). All rules and amendments shall become binding
- 21 as of the date specified in the rule or amendment.
- (c) If a majority of the legislatures of the compacting
- 23 states rejects a rule, by enactment of a statute or resolution in
- 24 the same manner used to adopt the compact, the rule has no further
- 25 force and effect in any compacting state.
- 26 (c-1) If a compacting state rejects a rule by enacting a
- 27 statute or resolution, the rule has no further force and effect in

- 1 that compacting state.
- 2 (d) When adopting a rule, the commission shall:
- 3 (1) publish the proposed rule, stating with
- 4 particularity the text of the rule that is proposed and the reason
- 5 for the proposed rule;
- 6 (2) allow persons to submit written data, facts,
- 7 opinions, and arguments that will be publicly available;
- 8 (3) provide an opportunity for an informal hearing;
- 9 and
- 10 (4) adopt a final rule and its effective date, if
- 11 appropriate, based on the rulemaking record.
- 12 (e) Not later than the 60th day after the date a rule is
- 13 adopted, an interested person may file a petition in the United
- 14 States District Court for the District of Columbia or in the federal
- 15 district court where the commission's principal office is located
- 16 for judicial review of the rule. If the court finds that the
- 17 commission's action is not supported by substantial evidence in the
- 18 rulemaking record, the court shall hold the rule unlawful and set it
- 19 aside. For purposes of this subsection, evidence is substantial if
- 20 it would be considered substantial evidence under the federal
- 21 Administrative Procedure Act (5 U.S.C. Section 551 et seq.) and the
- 22 Federal Advisory Committee Act (5 U.S.C. Appendix, Section 1 et
- 23 <u>seq.</u>).
- 24 (f) On determination by the commission that an emergency
- 25 exists, the commission may adopt an emergency rule that is
- 26 effective immediately on adoption, provided that the usual
- 27 rulemaking procedures provided in this article shall be

- 1 retroactively applied to said rule as soon as reasonably possible,
- 2 but not later than the 90th day after the effective date of the
- 3 rule.
- 4 ARTICLE VII. OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION
- 5 <u>BY THE COMMISSION</u>
- 6 (a) The commission shall oversee the interstate movement of
- 7 illegal aliens in compacting states and the resettlement of
- 8 refugees in compacting states and shall monitor those activities
- 9 being administered in non-compacting states that may significantly
- 10 affect compacting states.
- 11 (b) The courts and executive agencies in each compacting
- 12 state shall enforce this compact and shall take all action
- 13 necessary and appropriate to effectuate the compact's purposes and
- 14 intent. In any judicial or administrative proceeding in a
- 15 compacting state pertaining to the subject matter of this compact
- 16 that may affect the powers, responsibilities, or actions of the
- 17 commission, the commission is entitled to receive all service of
- 18 process in any of those proceedings and has standing to intervene in
- 19 those proceedings for all purposes.
- 20 (c) The compacting states shall report to the commission on
- 21 issues or activities of concern to them and cooperate with and
- 22 support the commission in the discharge of its duties and
- 23 <u>responsibilities.</u>
- 24 (d) The commission shall attempt to resolve any disputes or
- 25 other issues that are subject to the compact and that may arise
- 26 among compacting states and non-compacting states. The commission
- 27 shall enact a bylaw or adopt a rule providing for both mediation and

- 1 binding dispute resolution for disputes among the compacting
- 2 states.
- 3 (e) The commission, in the reasonable exercise of its
- 4 discretion, shall enforce the provisions of this compact using the
- 5 means set forth in Subsections (e), (f), (g), (h), and (i) of
- 6 Article X of the compact.
- 7 <u>ARTICLE VIII. FINANCE</u>
- 8 (a) The commission shall pay or provide for the payment of
- 9 the reasonable expenses of its establishment, organization, and
- 10 ongoing activities.
- 11 (b) The commission shall impose and collect an annual
- 12 assessment from each compacting state to cover the cost of the
- 13 internal operations and activities of the commission and its staff,
- 14 in a total amount sufficient to cover the commission's annual
- 15 budget as approved each year. The aggregate annual assessment
- 16 <u>amount shall be allocated based on a formula to be determined by the</u>
- 17 commission, taking into consideration the population of illegal
- 18 aliens in the state, the magnitude of illegal alien smuggling and
- 19 criminal activity, the miles of international border in each
- 20 compacting state, and the number of refugees resettled in the
- 21 state. The commission shall adopt a rule that governs the
- 22 <u>assessment and is binding on all compacting states.</u>
- 23 (c) The commission may not incur any obligation of any kind
- 24 before securing the funds adequate to meet the same, and the
- 25 commission may not pledge the credit of a compacting state, except
- 26 by and with the authority of the compacting state.
- 27 (d) The commission shall keep accurate accounts of all

- 1 receipts and disbursements. The receipts and disbursements of the
- 2 commission are subject to the audit and accounting procedures
- 3 established under its bylaws. However, all receipts and
- 4 disbursements of funds handled by the commission shall be audited
- 5 yearly by a certified or licensed public accountant, and the report
- 6 of the audit shall be included in and become part of the annual
- 7 report of the commission.
- 8 ARTICLE IX. COMPACTING STATES, EFFECTIVE DATE, AND AMENDMENT
- 9 (a) Any state is eligible to become a compacting state.
- 10 (b) The compact is effective and binding on legislative
- 11 enactment of the compact into law by not fewer than two of the 50
- 12 states. After enactment by two states, the compact is effective and
- 13 binding as to any additional compacting state on:
- 14 (1) approval of a majority of the compacting states;
- 15 and
- 16 (2) enactment of the compact into law by that state.
- 17 <u>(c) The governors of non-compacting states or their</u>
- 18 designees may be invited to participate in commission activities on
- 19 a nonvoting basis before adoption of the compact by other states.
- 20 (d) Amendments to the compact may be proposed by the
- 21 commission for enactment by the compacting states. An amendment is
- 22 not effective and binding on the commission and the compacting
- 23 states until it is enacted into law by unanimous consent of the
- 24 compacting states.
- 25 ARTICLE X. WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL
- 26 ENFORCEMENT
- 27 (a) Once effective, the compact shall continue in force and

- S.B. No. 514
- 1 remain binding on a compacting state, provided that a compacting
- 2 state may withdraw from the compact by specifically repealing the
- 3 statute that enacted the compact into law. The effective date of
- 4 withdrawal is the effective date of the repeal of the statute that
- 5 enacted the compact into law.
- 6 (b) The withdrawing state shall immediately notify in
- 7 writing the chair of the commission of the introduction of
- 8 legislation repealing this compact in the legislature of the
- 9 withdrawing state. The commission shall notify the other
- 10 compacting states of the withdrawing state's intent to withdraw not
- 11 later than the 60th day after the date of receipt of the written
- 12 notice.
- 13 (c) The withdrawing state is responsible for all
- 14 assessments, obligations, and liabilities incurred through the
- 15 effective date of withdrawal, including any obligation the
- 16 performance of which extends beyond the effective date of
- 17 withdrawal.
- 18 (d) Reinstatement of a previously withdrawn compacting
- 19 state occurs on the withdrawing state reenacting the compact or on a
- 20 later date as determined by the commission.
- 21 (e) If the commission determines that any compacting state
- 22 has at any time defaulted in the performance of any of its
- 23 obligations or responsibilities under this compact, or the bylaws
- 24 or rules of the commission, the commission may impose any or all of
- 25 the following penalties:
- 26 <u>(1) fines, fees, and costs in amounts as are</u>
- 27 considered reasonable as fixed by the commission;

- 1 (2) remedial training and technical assistance as
- 2 directed by the commission; or
- 3 (3) suspension and termination of membership in the
- 4 compact.
- 5 (f) Suspension of a compacting state may be imposed only
- 6 after all other reasonable means of securing compliance under the
- 7 bylaws and rules have been exhausted. Immediate notice of
- 8 suspension shall be given by the commission to the governor, the
- 9 chief justice or chief judicial officer of the defaulting state,
- 10 the presiding officers of the defaulting state's legislature, and
- 11 the defaulting state's attorney general.
- 12 (g) The grounds for default include failure of a compacting
- 13 state to perform obligations or responsibilities imposed on it by
- 14 this compact or the commission's bylaws or rules. Pending a cure of
- 15 the default, the commission shall immediately notify in writing the
- 16 defaulting state of the penalty imposed by the commission. The
- 17 commission shall stipulate the conditions and the time within which
- 18 the defaulting state must cure its default. If the defaulting state
- 19 fails to cure the default within the time specified by the
- 20 commission, in addition to any other penalties imposed, the
- 21 <u>defaulting state may be terminated from the compact on an</u>
- 22 affirmative vote of a majority of the compacting states, and all
- 23 rights, privileges, and benefits conferred by this compact shall be
- 24 terminated from the effective date of suspension. Not later than
- 25 the 60th day after the effective date of termination of a defaulting
- 26 state, the commission shall notify the governor, the chief justice
- 27 or chief judicial officer of the defaulting state, the presiding

- 1 officers of the defaulting state's legislature, and the defaulting
- 2 state's attorney general.
- 3 (h) The defaulting state is responsible for all
- 4 assessments, obligations, and liabilities incurred through the
- 5 effective date of termination, including any obligation the
- 6 performance of which extends beyond the effective date of
- 7 termination.
- 8 <u>(i) The commission may not bear any cost relating to the</u>
- 9 defaulting state unless otherwise mutually agreed on between the
- 10 commission and the defaulting state. Reinstatement following
- 11 termination of any compacting state requires both a reenactment of
- 12 the compact by the defaulting state and the approval of the
- 13 commission under the rules.
- 14 (j) The commission may, by majority vote of the members,
- 15 initiate legal action in the United States District Court for the
- 16 District of Columbia or, at the discretion of the commission, in the
- 17 federal district court where the commission has its principal
- 18 office, to enforce compliance with the provisions of the compact or
- 19 its rules or bylaws against any compacting state in default. In the
- 20 event judicial enforcement is necessary, the prevailing party shall
- 21 be awarded all costs of litigation, including reasonable attorney's
- 22 fees.
- 23 (k) The compact dissolves effective on the date of the
- 24 withdrawal or default of the compacting state that reduces
- 25 membership in the compact to one compacting state.
- 26 (1) On the dissolution of the compact, the compact becomes
- 27 void and is of no further force or effect, the business and affairs

- 1 of the commission are concluded, and any surplus funds shall be
- 2 distributed in accordance with the bylaws.
- 3 ARTICLE XI. SEVERABILITY AND CONSTRUCTION
- 4 (a) The provisions of this compact shall be severable, and
- 5 if any phrase, clause, sentence, or provision is considered
- 6 unenforceable, the remaining provisions of the compact shall be
- 7 enforceable.
- 8 (b) The provisions of this compact shall be liberally
- 9 construed to effectuate its purposes.
- 10 ARTICLE XII. BINDING EFFECT OF COMPACT AND OTHER LAWS
- 11 (a) This compact does not prevent the enforcement of any
- 12 other law of a compacting state that is not inconsistent with this
- 13 compact.
- 14 (b) All agreements between the commission and the
- 15 compacting states are binding in accordance with their terms.
- 16 (c) On the request of a party to a conflict over the meaning
- 17 or interpretation of a commission action, and on a majority vote of
- 18 the compacting states, the commission may issue an advisory opinion
- 19 regarding the meaning or interpretation.
- 20 (d) In the event any provision of this compact exceeds the
- 21 constitutional limits imposed on the legislature of any compacting
- 22 state, the obligations, duties, powers, or jurisdiction sought to
- 23 be conferred by the provision on the commission is ineffective and
- 24 the obligations, duties, powers, or jurisdiction remains in the
- 25 compacting state and is exercised by the agency of the compacting
- 26 state to which the obligations, duties, powers, or jurisdiction is
- 27 delegated by law in effect at the time this compact becomes

- 1 <u>effective.</u>
- 2 Sec. 793.003. EFFECT ON STATE LAWS. If the laws of this
- 3 state conflict with the compact or a rule adopted under the compact,
- 4 the compact or rule controls, except that if a conflict exists
- 5 between the compact or rule and the state constitution, as
- 6 determined by the courts of this state, the state constitution
- 7 controls.
- 8 Sec. 793.004. COMMISSIONER. (a) The governor shall
- 9 appoint a commissioner to be responsible for administration and
- 10 management of this state's participation in the compact.
- 11 (b) If the commissioner is unable to attend a specific
- 12 meeting of the commission, the governor shall delegate voting
- 13 authority for that meeting to another individual from this state.
- 14 (c) The commissioner serves at the will of the governor.
- 15 SECTION 2. This Act takes effect immediately if it receives
- 16 a vote of two-thirds of all the members elected to each house, as
- 17 provided by Section 39, Article III, Texas Constitution. If this
- 18 Act does not receive the vote necessary for immediate effect, this
- 19 Act takes effect September 1, 2017.