By: Rodriguez of Travis, Harless, Miles, Turner of Tarrant, Isaac, et al.

H.B. No. 1485

C.S.H.B. No. 1485

Substitute the following for H.B. No. 1485:

By: Button

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the establishment of a grocery access investment fund
- 3 program.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Title 2, Agriculture Code, is amended by adding
- 6 Chapter 26 to read as follows:
- 7 CHAPTER 26. TEXAS GROCERY ACCESS INVESTMENT FUND
- 8 Sec. 26.001. DEFINITIONS. In this chapter:
- 9 (1) "Community development financial institution" has
- 10 the meaning assigned by 12 U.S.C. Section 4702.
- 11 (2) "Financing" means a loan, grant, or forgivable
- 12 <u>loan.</u>
- 13 (3) "Fund" means the Texas grocery access investment
- 14 fund established by this chapter.
- 15 (4) "Grocery store" means a self-service retail store
- 16 that primarily sells meat, seafood, fruits, vegetables, dairy
- 17 products, dry groceries, household products, and sundries.
- 18 <u>(5) "Low-income area" means a census tract, based on</u>
- 19 the most recent information published by the United States Bureau
- 20 of the Census, in which the poverty rate is 20 percent or higher or
- 21 the median family income is at or below 81 percent of the median
- 22 family income for the state or the metropolitan statistical area.
- 23 (6) "Moderate-income area" means a census tract, based
- 24 on the most recent information published by the United States

- 1 Bureau of the Census, in which the median family income is between
- 2 81 and 95 percent of the area median family income for the state or
- 3 the metropolitan statistical area.
- 4 (7) "Program" means the Texas grocery access
- 5 investment fund program authorized by this chapter.
- 6 (8) "Supplemental nutrition assistance program" means
- 7 the nutritional assistance program formerly referred to as the food
- 8 stamp program.
- 9 (9) "Underserved area" means a census tract, based on
- 10 the most recent information published by the United States Bureau
- 11 of the Census, that has been determined to be an area with low
- 12 supermarket access by:
- (A) the United States Department of Agriculture,
- 14 as identified by the Food Access Research Atlas published by the
- 15 United States Department of Agriculture; or
- 16 (B) another governmental or philanthropic
- 17 healthy food initiative.
- 18 (10) "WIC program" means the federal special
- 19 supplemental nutrition program for women, infants, and children
- 20 authorized by 42 U.S.C. Section 1786.
- 21 <u>Sec. 26.002. TEXAS GROCERY ACCESS INVESTMENT FUND PROGRAM.</u>
- 22 (a) The department, in cooperation with public and private sector
- 23 partners, shall establish the Texas grocery access investment fund
- 24 program to provide financing to construct, rehabilitate, or expand
- 25 grocery stores in underserved low-income and moderate-income areas
- 26 in this state.
- 27 (b) The fund is a trust fund outside the treasury with the

1 comptroller and administered by the department. 2 (c) The fund is composed of: 3 (1) money appropriated to the fund by the legislature; federal, state, or private grants or loans; 4 (2) 5 (3) money received as a result of federal tax credits; 6 and 7 (4) any other type of financial assistance. 8 (d) Money in the fund may be appropriated only to the department for the purposes of establishing the program authorized 9 by this chapter. Not less than 25 percent of the money in the fund 10 shall be used to provide grants or forgivable loans distributed 11 12 under the program. Not more than 10 percent of the money in the fund may be reserved for administrative or operational costs of 13 operating the program, unless the costs are covered by another 14 15 budget or in-kind contributions. Sec. 26.003. ADMINISTRATION OF TEXAS GROCERY ACCESS 16 INVESTMENT FUND PROGRAM. (a) The department shall contract with 17 one or more qualified nonprofit organizations or community 18 development financial institutions to administer the program 19 through a public-private partnership. 20 21 (b) A nonprofit organization or community development financial institution contracted under Subsection (a) shall 22 establish program guidelines, raise matching funds, promote the 23 24 program statewide, evaluate applicants, underwrite and disburse grants and loans, and monitor compliance with and the impact of the 25 26 program.

(c) The department shall establish rules or other

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- 1 procedures as necessary to administer this chapter.
- 2 (d) The department shall establish monitoring and
- 3 accountability mechanisms for projects receiving financing under
- 4 the program and shall report annually to the legislature. The
- 5 report must include information regarding the projects that are
- 6 funded, the geographic distribution of the projects, the costs of
- 7 start-up and administration of the program, and the outcomes of the
- 8 projects, including the number and types of jobs created as a result
- 9 of the program and the health impact of the program.
- 10 (e) The department shall create project eligibility
- 11 guidelines and provide financing through an application process.
- 12 Projects must be located in an underserved area and primarily serve
- 13 <u>low-income</u> or moderate-income areas. Projects eligible for
- 14 financing include:
- (1) constructing a new grocery store; and
- 16 (2) improving an existing grocery store, including
- 17 upgrading the store's infrastructure, renovating the store, or
- 18 expanding the store to improve the availability and quality of
- 19 fresh produce and other healthy food.
- 20 (f) An applicant for financing may be a for-profit or
- 21 nonprofit entity, including a sole proprietorship, partnership,
- 22 limited liability company, corporation, cooperative, nonprofit
- 23 organization, nonprofit community development entity, university,
- 24 or government entity. An applicant for financing must:
- 25 (1) demonstrate the capacity to successfully
- 26 implement the project and the likelihood that the project will be
- 27 economically self-sustaining;

1	(2) demonstrate the ability to repay any loan required
2	to be repaid; and
3	(3) agree, for a period of five years, to:
4	(A) accept benefits under the WIC program and the
5	supplemental nutrition assistance program;
6	(B) allocate 30 percent of the retail space for
7	the sale of perishable foods, which may include whole grains, fresh
8	produce, meat, poultry, seafood, and fresh or frozen dairy
9	<pre>products;</pre>
10	(C) comply with all data collection and reporting
11	requirements established by the department;
12	(D) promote the sale of fresh produce, including
13	Texas-grown fruits and vegetables, and fresh Texas-raised meat,
14	poultry, and seafood products; and
15	(E) promote the hiring of local residents.
16	(g) In determining which qualified projects to finance, the
17	department shall consider:
18	(1) the level of need in the area to be served;
19	(2) the amount of public funding required to make the
20	<pre>project move forward, create impact, or be competitive;</pre>
21	(3) the degree to which the project will have a
22	positive economic impact on the underserved area, including by
23	creating or retaining jobs for local residents;
24	(4) the degree to which the project will participate
25	in state and local health initiatives to educate consumers on
26	nutrition and promote healthy eating, including Texas A&M AgriLife
27	Extension Service initiatives; and

- 1 (5) any other criteria the department considers
- 2 necessary or appropriate.
- 3 (h) A recipient of financing may use funds received for the
- 4 following purposes:
- 5 (1) site acquisition and preparation;
- 6 (2) construction and build-out costs;
- 7 (3) equipment and furnishings;
- 8 (4) employee training or security;
- 9 (5) predevelopment costs, including market studies
- 10 and appraisals;
- 11 (6) energy efficiency measures; and
- 12 (7) working capital for initial inventory and start-up
- 13 costs.
- SECTION 2. Not later than December 1, 2015, the Department
- 15 of Agriculture shall adopt rules to administer Chapter 26,
- 16 Agriculture Code, as added by this Act.
- SECTION 3. Not later than December 15, 2015, the Department
- 18 of Agriculture shall contract with one or more nonprofit
- 19 organizations or community development financial institutions as
- 20 provided by Section 26.003, Agriculture Code, as added by this Act.
- 21 SECTION 4. Not later than January 15, 2016, the Department
- 22 of Agriculture shall transfer money to the Texas grocery access
- 23 investment fund.
- SECTION 5. This Act takes effect September 1, 2015.