Understanding and Improving Human Data Relations

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6 Discussion Part 1: An Understanding of Human Data Relations

It will be already evident to the reader that there are significant overlaps and parallels to be drawn across the findings and discursive insights in Case Study One and Two. In this minidiscussion chapter, I will draw on both Chapter 4 and Chapter 5 to produce a unified summary of findings and insights in terms of the first two research subquestions RQ1 and RQ2. To recap on the research objectives expressed in 3.3, these two RQs are:

- RQ1: "What is the human experience of personal data, and what do people want from their data?"
- RQ2: "What role does data play in people's service relationships and how could relationships involving data be improved?"

The answers to these research questions are best expressed as an understanding of individual wants relating to data. The word 'want' is used here in a broader sense than its everyday meaning, referring to the *lack* of something that would be beneficial (which may or may not be accompanied by conscious desire). By framing our accumulated understandings from the Case Studies in this way, we are exposing both the problem - the things that individuals do not have or cannot do, while also identifying the goals that any imagined solutions or improvements to the status quo would need to address. It logically follows that any solution that better delivers on individual data wants will lead to improved relations between individuals and their data. This is how we can conceptualise "Human Data Relations" as alluded to in the title of this thesis, and indeed this gives us a yardstick against which to understand what "better" means, which will be explored in Chapter 8. "Human Data Relations" is a term that I introduce here to expand upon the established theory of Human Data

Interaction (Mortier *et al.*, 2013, 2014) in light of the Case Studies' findings from a more sociotechnical, interpersonal point of view. Humans have two kinds of relationships with data: *direct* interaction (such as through an interface in an app or website) and *indirect* interaction (through interacting with services, providers or individual representatives who themselves have access to personal data about the individual). Thus, Human Data Relations is a term that can encompass both the relationship humans have with their data, but also the relationships they have in which data plays an indirect role. In this context, RQ1 and RQ2 map quite cleanly onto these two types of Human Data Relations, and in answering RQ1 we can identify what people want from direct data relations, while RQ2 helps provide an answer as to what people want from indirect data relations.

6.1 Answering RQ1: What do people want in *direct* data relations?

By comparing and grouping elements of the findings from Case Study One (see 4.3) and from Case Study Two (see 5.4), three distinct data wants are evident when considering *direct* data relations. All data about them needs to be:

- 1. Visible: People need to have knowledge of data about them and an ability to see it and effectively access it;
- 2. *Understandable*: People need to be able to interpret this data to extract meaningful information from it (and about it), including through visualisations and summaries; and
- 3. *Useable*: People need to be able to take action upon this data, including exploring it, asking questions of it, using it to serve their own goals, and gaining personal value from it.

These wants are detailed in the following sections:

6.1.1 Visible

Data matters to every individual now, in a way that previously it did not. As described in 2.1.2, the role of data in our everyday lives has changed; data has become a material used by businesses to shape our world. In 2.2.2 and 2.2.4 I outlined how this change has practically manifested itself in people's lives; where once data was viewed as ours for our personal reference and use, the emergence of complex multiparty data ecosystems has meant that personal data management has become a sociotechnical & societal problem, not a practical individual one. In the past when businesses were more local, more personal and less data-centric, the data that businesses held about us was minimal and much less significant to our lives than the human relationships we had with those businesses. Businesses grew and data began to be considered as a resource to be processed at scale for customer insight and marketing exploitation, and though we didn't realise it, our need to understand those processes to protect one's own interests, began to grow. In the past, you didn't need to become aware of data storage and use, because it had little effect. Now, data has become a substitute for direct communication with the individual being served, as my research in both public sector ((Bowyer et al., 2018) and 4.3.3) and the private sector (5.4.3.3) has shown. In both domains, people do not have awareness, let alone access, to the extent of data that exists about them. In 5.4.4.1 we saw individuals feeling that companies forced them to hand over data in exchange for service access, and then subsequently maintaining power over them through holding that data, using it to make decisions, and denying them access to that data or

even be clear about what data is held.

Data sacrifice is now required for many services, putting individuals at risk. Be it the personal financial, health and lifestyle data collected on an Early Help assessment form when a family signs up for Early Help support (4.1.2), or the contact details, payment information and preferences provided when individuals register with commercial service providers such as insurance providers or streaming media platforms (5.4.4.1), supplying your personal data is required to access services. Consent to hold and use this data is enforced upon signup, through waiver forms or Terms & Conditions agreements. Service providers in both sectors see the acquisition of more personal data as beneficial to their operations, be it support workers wanting to gain more data about families' lives (4.2.3, 4.2.6), or commercial providers using trackers to gain more insight about users that they can exploit for advertising (Binns, 2022). In both domains, this sacrifice is seen to have an emotional effect on people, ranging from curiosity to fear and distrust ((Bowyer et al., 2018) and 5.4.4). Such fears are well-founded, with mistreatment through incorrect data known in both settings (4.2.2, 5.4.4.1). While data holders almost certainly do not intend to cause harm, data can be 'used against you' (P2's quote in 5.4.4.1) (Kröger, Miceli and Müller, 2021; Strohmayer et al., 2021). In providers' eyes, people are now represented through data. Despite the fact that data is never truly objective (Gitelman, 2013; Taylor et al., 2015) and a recognition (at least on the public sector side) that a data record can never tell the full story (4.2.6 and (Bowyer et al., 2018)), the data record becomes the object to be administered, rather than the individual (Cornford, Baines and Wilson, 2013; Zuboff, 2019), and this in itself creates risk - through mishandling or

inaccuracy. Given the data record is seen as a source of truth (4.1.2, 5.5.3), it is vital that such information remains *fair*, and *accurate*; this is especially important in the commercial sector, where people are only just beginning to become aware of data misuses and data exploitations that are actually happening (Chang, 2018; McNamee, 2019; Zuckerman, 2021; 'Data Brokers: Everything You Need to Know', 2022). Ensuring fairness and accuracy of held data cannot be verified without individuals' awareness of data held about them.

Once data has been sacrificed, it enters a closed and opaque ecosystem, where the individual loses access and **becomes unaware** of that data's storage and use (Luger and Rodden's 'point of severance' (Luger and Rodden, 2013)). What was previously available for individuals to see becomes inaccessible and invisible. In the Early Help context, this manifested as families having a lack of awareness or direct access to data held about them and having to rely on support workers as gatekeepers to choose to inform or show them aspects of their data (4.1.1,4.5). In the commercial context, the situation is perhaps even worse, as not only is there rarely any kind of data viewing interface, there is not even a gatekeeper who might make people aware of their data and its use; and even if someone becomes motivated to gain awareness, the GDPR leaves them in the dark; in 62% of cases, the data that companies own privacy policies stated they collect, was not returned, and data that was returned was complete in only 22% of cases (5.3.2). In both context, no awareness is gained unless the information is actively sought. This means that the vast majority of people, busy and unaware, remain so. This is problematic because people cannot judge data accuracy or protect themselves from risk, because they may not even be aware of certain data's existence, or be able to access it even

when they are.

Across both contexts, we saw that **people want to see data** which is hidden from them. In the SILVER project (3.4.1.1, 4.2.2), and my prior work with families (Bowyer et al. (2018)), and in Case Study One (4.2.6, 4.3.2, 4.4.2), families wanted to see what data was held about them ("what they've got on me"). They wanted to be actively kept informed and to have the ability to see if data was fair and accurate. In the commercial context, the same feelings were found; participants expressed a great desire to see and know what companies are storing about them, especially data collected or inferred about them without their involvement. This is not just a desire, but a need, given that data can have impact on their daily lives as it is used to inform decisions on how content is presented and recommended to them, and what services they are advertised, offered or can access (5.5.3). We also see from Case Study Two that awareness is not just a binary; awareness includes having an appreciation of why the existence and use of certain data is significant and what its implications might be. Article 13.2.f of the GDPR ('Article 13: Information to be provided where personal data are collected from the data subject', 2020) states that, at least in the case of automated decisionmaking, people are entitled to meaningful information about the significance of the processing of their data, yet such explanations were not given to participants of Case Study Two.

Effective access to held data is required for visibility.

Having gained awareness of data held and of the significance of it, people want that to be accompanied by meaningful access to the data itself. In Case Study One (4.3.2.1, 4.4.2), we saw families and support workers recognise the need to accommodate the differences in families' digital literacy,

mental and physical handicaps, and technology skills while providing them access to the data held about them. This mirrors Gurstein's call for 'effective access for everyone' (Gurstein, 2011), which was detailed in 2.1.4. Four aspects in particular are relevant here: the content and formatting of the data (which should support different levels of linguistic and computer literacy), the capabililities made available in terms of software, hardware and Internet access (sufficiently powerful, sufficiently available and affordable), and skills (ensuring that individuals are able to interpret the data). In Case Study Two, we saw several participants feeling that data was delivered in too-technical formats (5.4.3.2), or that they lacked the skill to properly interpret the data (5.4.3.1). Effective access and interpreting data goes beyond visibility of data and includes understandability, which is explored in the next section.

Visibility of and access to data must be timely, and ongoing. Given the ever-changing nature of data (and indeed of the lives of the people it represents), occasional or one-off access is not sufficient. In Human-Data Interaction theory, this concept is described as having *negotiability* (Mortier *et al.*, 2013, 2014): the ability to re-evaluate data and associated decisions as contexts change externally. It is also mentioned by Gurstein, who points out that time-limited access to data would not be effective (Gurstein, 2011). In the Early Help context, families wanted access to their data outside of support meetings; this implies some sort of self-service interfaces being available, that you can use in your own time rather than being reliant on the support worker as gatekeeper. People wanted to see all data about them directly, through a personal interface, as reflected in their workshop designs (4.3.2.3). This echoed findings of my earlier work with families, which had identified a need for continuing rights and visibility

of data over time, in order enable vigilance over keeping data accurate and meaningful as life changes (Bowyer et al. (2018)). Timeliness also implies that access to an up-to-date view of the data does not require special and ongoing effort by the individual, it is always available. Both support workers and supported families saw value in notification feeds about changes to data records (4.3.3.3), so that changes are discovered and can be acted upon without having to wait for the next support meeting. In the commercial context we can see that GDPR provides a form of access that is not at all timely. The 30 day delay on request processing guarantees that data will be out of date by the time it is viewed, and individuals must repeatedly make GDPR requests to maintain an up-to-date view (and in doing so, they the imposition of charges as GDPR states that requests should not be excessive and that fees can be levied for additional copies). This lack of timeliness in the design of GDPR data access motivates my third suggestion to policymakers in 5.5.1, that they should offer ongoing access rather than the one-off delivery of data packages.

For held data to become visible, systemic support is needed, including governance, advocacy and assistance.

Offering access to data is not solvable at a purely technical level. Even a well-built data interface with 24/7 access would not provide the depth and breadth of visibility people want. As observed in Case Study Two, even those companies that provide instant data access portals such as Google and Facebook did not provide participants with all the data they desired, nor all the answers they sought (5.4.2.3), and most companies offered neglible follow-up support after data had been delivered (5.3.3). Further investigations into data access conducted as part of the #digipower investigation (3.4.3.4)

confirmed that SAR requests and data portals rarely provide insight into some of the most desired types of data including derived and acquired data and data transfers. Effective access and visibility also requires advocacy (Gurstein, 2011): people require support and training to make use of their data. Furthermore, given the insufficient breadth of returned data from companies (5.3.3,5.4.2.2) and near-total lack of access to data on the public sector side (4.3.2.2, 4.3.2.3), it is clear that external governance (Gurstein, 2011) to ensure effective access is needed. Without the sort of pressure on data-holders that only policymakers can exert, organisations will not be compelled to provide richer responses or better informationaccess support (5.4.2.2, 5.5.1), and while small improvements can be achieved through individual action, people generally lack the means to effectively demand the increased visibility required (5.5.3). The impact of this lack of governance is most keenly felt in the PDE/MyData space (2.3.4), where emergent actors seek to encourage data-holding organisations to enable greater information access so that they might build better data access tools for individuals, but are hampered by a lack of topdown governance supporting their requests as well as a lack of funding and investment by data-holders in data advocacy.

If data is not visible, this can lead to subjection, alienation and exclusion. Throughout both Case Studies, we have seen the negative psychological effects of people not being able to see their data. Families in both my earlier work with families (Bowyer et al., 2018) and Case Study One were caused significant worries by not being able to see their data. People do not want to be treated like *subjects* (in either sense of on being subjugated (Bowyer et al., 2018), or a topic being discussed) and reducing people to a set of assertions in data causes them to become, in effect 'objects to be administed',

which is harmful and disempering (4.2.3, 4.3.4.2, (Cornford, Baines and Wilson, 2013)). Supported families felt helpless and resigned to being judged through data and sometimes suspicious of those holding or using that data (4.3.4.1). This led in some cases to withholding of information or distrust of support workers, harming the effectiveness of a relationship that is designed to empower (4.4.1). In that same section (and in (Bowyer et al., 2018) Page 7) I outline how ongoing individual access to data has the potential to transform attitudes, remove dependence and a feeling of being a subject, and could empower families to help themselves. Such fears and worries about unseen data were echoed in Case Study Two, with participants exhibiting great unawareness of held data (Table 12, 5.3.3), and concerns over data being held out of their sight for long periods of time (5.4.3.3) as well as similar feelings of resignation or lack of choice (5.4.4.1, 5.6). Denying access to held data was seen as a key source of holding power over individuals (5.4.4.1), and visibility of data is a key part of assessing 'to what extent the bargain' (of data sacrifice for value as described above) 'is fair' (2.1.4, 5.5.3 and (Larsson, <u>2018</u>)). It is an inherent consequence of representing people through data and then using that data to make decisions (2.1.2, (Cornford, Baines and Wilson, 2013, p. @bowyer2018b)) that individuals become sidelined and excluded (2.3.3 and (Crabtree and Mortier, 2016)). Without visibility of data, consent is not meaningful, and individual needs are more easily ignored or overlooked.

6.1.2 Understandable

Visibility and access to see data is not enough, people need to be able to interpret it. Data is only valuable in so much as it enables us to access the information which it

encodes (2.1.1). People need to be able to make sense of it. When humans look at data, we inevitably attempt to interpret it to see what it can tell them; in Early Help, support workers try to learn more about people's lives by examining data about them (4.2.3, 4.3.3.1). In doing so they apply their own knowledge and expectations in an attempt to extract facts. Similarly in the context of everyday digital life data, individuals search for value and meaning in that data, they reflect upon it and try to relate it to their own lives (5.4.3.1). While Early Help staff receive training on how to understand families' data, individuals struggle to understand their data without sufficient support, as discussed above. Returned data from GDPR requests is often dry and technical. It may contain codes, internal notations or abbreviations that a layperson cannot understand (5.4.3.1). Raw data is rarely sufficient to provide clear, unambiguous and unbiased information to the reader (Gitelman, 2013; Neff, 2013). In line with one of the three core principles of HDI, *legibility*, data should be understandable by those it concerns (Mortier et al., 2014). In both Case Studies (and my prior work), individuals shared a desire to not just be aware of, but to **understand** what data was held about them and how it was used ((Bowyer et al., 2018), 4.3.2.4, 5.4.2.1). People are only just beginning to understand the significance of a data-centric world that uses data to make decisions that affect their lives (2.1.2, 2.1.4, 5.5.3).

People need understandable summaries of information content and context. It was very clear from the findings of both Case Studies that all humans looking at data need summaries to help them digest and locate key information. In Case Study Two participants were often overwhelmed or "drowning" (P1) at the volume or technical complexity of the data returned from access requests, "so much of it that's

impossible to know what it all means" (P4) (5.4.3.1). These feelings were mirrored in Case Study One, by support workers who feared the liability of having to "trawl through" large volumes of data and know all the relevant and important facts about a family so that they do not make mistakes (4.3.2.1). Participants on both sides talked of needing help to see the whole picture, something that is hard to achieve from individual datapoints or files. In both cases, summaries of data would help comprehension. However, the task of creating a summary is not straightforward and places power in the hands of the summary-maker. People look at information for different reasons, to answer different questions, so the question of who decides what is relevant or most important within a body of data is a critical one. Different summaries would be needed for different audiences. As Mortier reminds us, effective legibility requires a recognition that individuals' viewpoints of data can and should differ (Mortier et al., 2014). There is a question about who decides what the viewer of a summary 'needs to know' (4.3.3.1, 4.3.4.3). This is further complicated by the fact that the data itself is not neutral (Gitelman, 2013); in the Early Help context it was clear that opinions as well as facts are recorded ((Bowyer et al., 2018, p. p6) and from SILVER project), and a focus on the recording of data most helpful to the support worker. Commercial data holders record data in ways that are optimised for their existing systems and processes, as seen through the presence of internal codes, system screenshots and filenames in returned data (5.4.3.2). In Case Study Two most participants' comments on returned data indicated that it had not been not presented in a way optimised for understanding (5.4.3.1), contrary to supporting sensemaking;"Information presentation should be as clear as possible so that people can interpret their data and extract meaningful information from it." (Gurstein, 2011)

- 3. Information and visualisations should be arranged and optimised for understanding.
- Information becomes most meaningful when it is recognisable and relatable and can be mapped back to life experiences.
- 5. In practice, ongoing human support is needed to facilitate the understanding of data.
- 6. If data is not understandable, distrust can arise.

6.1.3 Useable

- People need to be able to explore and interrogate data and ask questions of it.
- 2. The data needs to be useable, which means correctly formatted and explained in a portable and standardised form.
- The data needs to be explorable from a temporal perspective, which implies the ability to interact with the data is necessary.
- 4. If holders make data unusable, this is a barrier to individual agency and power.
- 5. Unusable data leads to disengagement and impairs individual independent action in society.

6.2 Answering RQ2: What do people want in *indirect* data relations?

By comparing and grouping elements of the findings from Case Study One (see 4.3) and from Case Study Two (see 5.4), especially in the context of individual relationships with care providers and digital service providers respectively, three distinct data wants are evident when considering *indirect* data

relations:

- Transparency: People need to know what data is being collected or held, and critically how it is being used, for accountability and safety and in order to have trust in data holders:
- Oversight: People need the ability to affect what data is held and how it is used, including reacting to changing circumstances, deleting data or withdrawing consent for certain uses; and
- 3. Involvement: People need to be invited and involved in decision-making based upon their data, so that they are not misrepresented and their needs are not overlooked. This can be aided by collaborative use of data, giving individuals a human point of contact, and consulting the person not just the record.

These wants are detailed in the following sections:

6.2.1 Transparency

- 1. People need a window into how their data is used; this means transparency not just of data but of processes.
- 2. Process transparency is required to enable accountability.
- 3. There is no accountability, processes are not transparent, and thus power remains imbalanced.
- 4. Even after using available transparency rights, people face an incomplete picture from and of their data.
- 5. Trust of data holders is needed, and gaps in transparency create distrust and a risk of broken expectations, harming relations.
- 6. Trust can be gained through transparency, which offers an opportunity to improve relations.

7. Transparency of data and processes enables individual action and facilitates the levelling of power balance.

6.2.2 Oversight

- Data visibility + Process transparency naturally leads to a desire for individual oversight - if you see something that is 'not right', you are motivated to want to fix it.
- 2. We need to be able to oversee data use for fairness, accuracy and the reduction of risk.
- 3. The ability for individuals to meaningfully oversee the use of their data requires governance, so that they can effect the changes they desire.
- 4. Individual oversight of data use brings the individual back to the centre of their data ecosystem as as an active participant.
- 5. Given the changing nature of human life, all data is dynamic, consent is never complete, so longitudinal participation and oversight is needed.
- 6. There is very little oversight and governance available today.
- Ultimately oversight means having choices, which is essential in the data-centric world. Without individual oversight, there is no choice and people remain powerless.

6.2.3 Involvement

- There is a need to consider the human behind the data, people are not records and can never be fully reduced to data.
- Consent to access and use data needs to be dynamic and meaningful, which can only happen through ongoing involvement.

- 3. A human channel for conversation is needed, to enable explanations, questions, and consultation.
- 4. Individuals should be consulted in decision-making, which improves accuracy, consideration, and fairness.
- Effective collaboration can be achieved by bringing data subject and data holder together around the data, using it as evidence (of facts or opinions) and as a boundary object.

[reference the fact that individuals' viewpoints of data may differ but be valid (6.1.2)]

- 6. Being involved means being able to learn and act at any time, including on one's own and away from official contact or interactions with service representatives.
- 7. Data use enforces an uneasy trust; services need a human face or point of contact, in order to earn trust and improve relations.
- 8. Without involvement, people can never take a full and equitable role in processes that affect their life.

6.3 Achieving Individual Empowerment

- Through these summarised insights, I have shown a
 multifacted set of needs and opportunities around data
 access and use. While all six of these data wants can
 produce improvements in their own right, the combination
 of all six is likely to produce more than the sum of its parts,
 an empowered form of digital citizen.
- 2. Giving people a role as co-stewards of their own data and involved in decision-making would be progressive and transformative, and this could be applied in different

domains across society.

3. We can envision from this a new fully human-centred (or at least power-balanced) future - cooperative data stewardship and empowered, involved citizens.

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