











Sharing Information, Enhancing Security

### **Conference Report**

### A conference jointly organised by:

- The Regional Cooperation Agreement on Combating Piracy and Armed Robbery against Ships in Asia Information Sharing Centre (ReCAAP ISC)
- The Baltic and International Maritime Council (BIMCO)

29 April 2010 Singapore

# About the Regional Cooperation Agreement on Combating Piracy and Armed Robbery against Ships in Asia (ReCAAP), and the ReCAAP Information Sharing Centre (ISC)

The Regional Cooperation Agreement on Combating Piracy and Armed Robbery against Ships in Asia (ReCAAP) is the first regional government-to-government agreement to promote and enhance cooperation against piracy and armed robbery in Asia. The Agreement was finalised on 11 November 2004 and entered into force on 4 September 2006. To date, 16 States¹ have become Contracting Parties to the ReCAAP, and they are the People's Republic of Bangladesh, Brunei Darussalam, the Kingdom of Cambodia, the People's Republic of China, the Republic of India, Japan, the Republic of Korea, the Lao People's Democratic Republic, the Union of Myanmar, the Kingdom of the Netherlands, the Kingdom of Norway, the Republic of the Philippines, the Republic of Singapore, the Democratic Socialist Republic of Sri Lanka, the Kingdom of Thailand, and the Socialist Republic of Viet Nam. The ReCAAP Information Sharing Centre (ReCAAP ISC) was established under the Agreement, and officially launched in Singapore on 29 November 2006. The ReCAAP ISC was formally recognised as an International Organisation on 30 January 2007.

### The roles of the ReCAAP ISC are to:

- I. Serve as a platform for information exchange with the ReCAAP Focal Points via the Information Network System (IFN); facilitate communications and information exchange among participating governments to improve incident response by member countries; analyse and provide accurate statistics of the piracy and armed robbery incidents to foster better understanding of the situation in Asia;
- 2. Facilitate capacity building efforts that help improve the capability of member countries in combating piracy and armed robbery against ships in the region; and
- 3. Cooperate with organisations and like-minded parties on joint exercises, information sharing, capacity building programme, or other forms of cooperation, as appropriate, and agreed upon among the Contracting Parties.

The ReCAAP Agreement sets out obligations to be undertaken by the Contracting Parties to effect measures to combat piracy and armed robbery against ships in Asia. It also lays out a framework for cooperation among the Contracting Parties, with information sharing as its main pillar. Sharing of piracy and armed robbery information can help improve operational cooperation when responding to incidents as well as enable the development of more effective preventive measures.

The ReCAAP initiative is one of several measures to combat piracy and armed robbery against ships in Asia by regional governments. The ReCAAP ISC supports regional governments' efforts by providing an accurate picture of the piracy and armed robbery situation, sharing of best practices adopted by seafarers and ship owners/operators and promoting operational cooperation between member countries with their respective authorities and law enforcement agencies in improving responses to incidents.

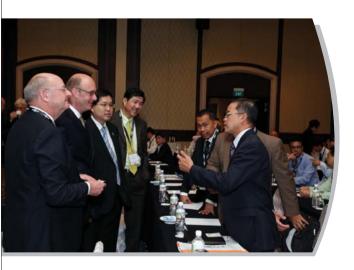
### **About BIMCO**

BIMCO is an independent international shipping association, consisting of ship owners, managers, brokers, agents and many other stakeholders with vested interests in the shipping industry. The association acts on behalf of its global membership to promote higher standards and greater harmony in regulatory matters. It is a catalyst for the development and promotion of fair and equitable international shipping policy. BIMCO is accredited as a Non-Governmental Organisation (NGO), holds observer status with a number of United Nations organisations and is in close dialogue with maritime administrations, regulatory institutions and other stakeholders within the EU, the USA and Asia. The association provides one of the most comprehensive sources of practical shipping information and a broad range of advisory and consulting services to its members.

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	This conference adheres to a variation of the Chatham House Rule. Accordingly, beyond the speakers and paper presenters cited, no other attributions have been included in this report.

# **Executive Summary**



The Piracy and Sea Robbery Conference 2010 was held on 29 April 2010. The presentations were mainly to give an overview of the various perspectives and responses towards piracy and armed robbery against ships. This year's event was significant as it was held against the backdrop of increasing reports of piracy against merchant shipping in the Gulf of Aden and the Western Indian Ocean. The conference was jointly organised by the ReCAAP Information Sharing Centre (ReCAAP ISC) and BIMCO and participated by representatives of various international, regional and national shipping associations, maritime organisations, and individual ship owners and operators.

The conference had two sessions. The first session gave an overview of the rising instances of piracy across the globe, various international conventions and efforts initiated to deal with it, and the limitations inherent in some existing conventions.

The second session deliberated on the operational challenges confronting ship owners when their ships transit the Gulf of Aden and the Western Indian Ocean; and the preventive measures put in place to combat piracy attacks. The presenters shared the logistical and operational challenges when securing a vessel's safety and when making approaches to the Gulf of Aden. The session also highlighted the successes and achievements of the Combined Maritime Forces (CMF) in ensuring the safe transit of vessels.

More importantly, the continued presence of the naval forces was deemed as crucial in the campaign against piracy in the Gulf of Aden. That status quo, many maintained, has to remain until a stable, representative government could be found on land for Somalia. The session also discussed a number of effective preventive measures the shipping industry has thus far initiated. The session ended with a gripping recount of a ship master's 162 days of captivity at the hands of pirates off the coast of Somalia.



Amidst the backdrop of the recent escalation of piracy in the Gulf of Aden and the Western Indian Ocean, the region will continue to be a major concern for ship owners and families of seafarers. Conference participants were, nonetheless, unanimous in their belief that the ReCAAP model of information sharing is the most effective platform to combat piracy not only in Asia but also in the Gulf of Aden and the Western Indian Ocean.

The conference witnessed the signing of a Memorandum of Understanding (MoU) between the ReCAAP ISC and BIMCO. The MoU institutionalises and seeks to establish methods of cooperation and consultation between the ReCAAP ISC and BIMCO in the areas of information sharing, mutual support and capacity building. The MoU was signed by Mr Yoshihisa Endo, Executive Director of the ReCAAP ISC and Mr Torben Skaanild, Secretary General of BIMCO; and was witnessed by Mr Lam Yi Young, Governor (Singapore) on behalf of the ReCAAP ISC Governing Council and Mr Robert Lorenz-Meyer, President of BIMCO.



# Opening Remarks

## Mr Lam Yi Young, Governor (Singapore) ReCAAP Information Sharing Centre (ReCAAP ISC) Governing Council



In his opening address, Mr Lam Yi Young the Governor (Singapore) of the ReCAAP ISC Governing Council welcomed all to the conference put together by the ReCAAP ISC, BIMCO and PETROSPOT. He conveyed the regrets of the Chairperson of the ReCAAP ISC Governing Council, Dr Pomchai Danvivathana who was not able to deliver the opening address at the conference as he needed to attend to another engagement.

Noting the improvement in the piracy situation and armed robbery against ships in Asia over the last three and the half years, Mr Lam alluded it to the growing significance of the ReCAAP ISC and its efforts and information exchange that

have proved pivotal for governments and industry to jointly tackle the menace. More importantly, the information platform has become a critical tool for enforcement agencies to share information of the situation and engage in more vigorous pursuit and apprehension of pirates and sea robbers.

This year's conference was significant as it came at a time of growing ties between the ReCAAP ISC with 'like-minded' organisations such as the IMO, the Republic of Singapore Navy's Maritime Security Task Force - Information Fusion Centre (MSTF-IFC), BIMCO, INTERPOL and individual ship owners and operators.

A case in point, according to Mr Lam was the recent recovery of tug boat *PU 2007*, which after being purportedly hijacked by pirates was escorted back to Singapore waters on 22 April 2010 by the Singapore Navy. The locating of *PU 2007* and its return to Singapore within three days after the alert made on 19 April 2010 was hailed by Mr Lam as a tribute to collaborative efforts by regional and interested parties who have a vested interest in the safe and unhindered passage of ships and other crafts in the region. The success in the recovery of the vessel was yet another reminder of the continued need to leverage on the ReCAAP information network, for concerted, timely and value-added information exchanges among stakeholders in the Asian shipping and maritime industry.

Mr Lam highlighted the signing of a Memorandum of Understanding (MoU) between the ReCAAP ISC and BIMCO, and hailed it as the ReCAAP ISC and BIMCO forging the step towards stronger collaborative ties. Mr Lam added that a similar MoU would also be concluded between the ReCAAP ISC and the Asian Shipowners' Forum (ASF) in the near future.

## Keynote Address

## Mr Robert Lorenz-Meyer, President Baltic and International Maritime Council (BIMCO)



Mr Robert Lorenz-Meyer, President of BIMCO delivered the keynote address during the conference.

In his address Mr Lorenz-Meyer hailed the good relationship between BIMCO and the ReCAAP ISC since the inception of the ReCAAP almost four years ago. One such notable achievement was the publication of a pamphlet on measures on avoiding piracy and armed robbery against ships. Mr Meyer also highlighted the dangers of piracy which continues to pose untold hardships not just to ship owners, but also to the families of seafarers who suffer from the psychological trauma when their kith and kin were held in captivity.

BIMCO, he added, has contributed significantly to the work carried out at the IMO, including the revision of related IMO's guidance and participation in various IMO workshops and seminars held across the world.

While these dialogue sessions proved instrumental in reducing piracy in Southeast Asia where the littoral States have reaped the benefits of coordinated cooperation and mobilisation of resources that ultimately restored security for merchant ships transiting the Straits of Malacca and Singapore; the same, however, could not be said in the Horn of Africa or West Africa where conditions have progressively worsened. He suggested increased dialogue amongst all concerned parties as a way to formulate effective preventive measures for "creating a higher degree of confidence and a higher likelihood of success" in tackling the menace.

Mr Lorenz-Meyer identified that whilst several dialogue initiatives such as Shared Awareness and De-confliction (SHADE) Meetings and those with the Maritime Security Centre (Horn of Africa) MSCHOA have met with varying degrees of success, the underlying problem fuelling piracy, still lies within the shores of Somalia.

He called for a fresh approach in dealing with the piracy issue in the Gulf of Aden and East African region pivoting on the principle of "pursuit, arrest, prosecution and punishment of pirates". A challenge to such an approach he said, is the small number of nations that have ratified the UNCLOS and SUA conventions and the lack of national legislation enabling enforcement agencies to arrest and prosecute pirates. He labelled the current policy of "catch and release" as otiose and proposed that the international community synergises their efforts in pursuing a policy of "catch and prosecute".

Since piracy is related to poverty and any disruption to maritime shipping by piracy attacks is directly linked to the economy of States, Mr Meyer called upon the international community to effect ways to establish alternate livelihoods for [those] arguably forced into piracy, by providing them with better opportunities.

Anything short of addressing that aspect of the piracy problem, according to Meyer will only result in "economic hardships and a less stable world".



### Overview and Perspective of Piracy and Armed Robbery Against Ships

### Trends on Piracy and Armed Robbery Against Ships in Asia

Introductory Remarks: Mr Yoshihisa Endo

Executive Director, ReCAAP Information Sharing Centre

Presentation : Ms Lee Yin Mui

Assistant Director (Research), ReCAAP Information Sharing Centre



The newly-appointed Executive Director of the ReCAAP ISC, MrYoshihisa Endo apprised the audience that there had been a 73% increase in the number of piracy and armed robbery incidents reported in Asia during January to March 2010 compared to the same period in 2009. Though he expressed optimism that the spike would be reversed, Mr Endo was concerned about the negative impact on seafarers and their families, further straining efforts to retain seafarer ranks across the world's fleets.

Mr Endo reiterated and identified the importance of enhanced cooperation in information sharing amongst all interested parties, including the IMO, maritime law enforcement agencies, shipping agencies and like-minded individuals as an effective means to counter the surge in incidents of piracy and armed

robbery against ships in Asia. Citing the case of tug boats, Asta and PU 2007 that were recently hijacked, Mr Endo held up the recovery of these vessels and rescue of the crew as examples of the merits of enhanced cooperation in information sharing among the ReCAAP ISC, the ReCAAP Focal Points, the Malaysian authorities, the Indonesian authorities and the ship owners.

On the trends of piracy and armed robbery against ships in Asia, Ms Lee Yin Mui apprised the audience on the situation during the first quarter of 2010 compared to the same period of 2006-2009. In her presentation, Ms Lee added that the increase were mostly Category 3 incidents, which were mainly petty theft incidents occurred at ports and anchorages. Of comfort was that there has been a drop in the number of Category 1 and Category 2 incidents.



### Trends on Piracy and Armed Robbery Against Ships in Asia

Information sharing amongst concerned nations was again highlighted by Ms Lee as the recommended means in combating piracy and armed robbery against ships. The successful locating of the hijacked tug boats, *Asta* and *PU 2007* in February 2010 and April 2010 respectively was one such desired outcome resulting from institutionalised information sharing amongst concerned organisations.

In both incidents, the tug boats were found and the modus operandi involved was rather similar, namely; the crew were tied up, the comms/ tracker equipment onboard the tug boats were destroyed, both tug boats deviated from their scheduled course and moved towards the South China Sea, the barges in tow were detached and the tug boats were renamed and painted over.

Ms Lee reiterated the importance of information sharing declaring it as being instrumental in the recovery of the detached barges and locating of the tug boats. Amongst the contributing factors were the immediate reporting by ship owner/ship agent to Singapore's Port Operation Control Centre (POCC), which is also the ReCAAP Focal Point (Singapore) and the MSTF-IFC who provided valuable information to the ship owner/ship agent and the ReCAAP ISC. The ReCAAP ISC in turn alerted all ReCAAP Focal Points, the Malaysian authorities and the Indonesian authorities to be on lookout for the hijacked tug boats. Ms Lee disclosed that such

cooperation and information exchange amongst the ReCAAP ISC, the ReCAAP Focal Points in particular the Focal Points of Brunei and Philippines, MSTF-IFC, the Malaysian authorities, the Indonesian authorities, and the maritime community exemplifies good inter-agency coordination and ultimately led to the locating of the tug boats and rescue of its crew.

On reporting of incidents, Ms Lee again emphasised the confidence amongst the maritime community to share information with the ReCAAP Focal Points. Timely and effective flow of information from port authorities (first recipients of information) to the ReCAAP Focal Points to ensure timely reporting are made to the enforcement authorities so that immediate assistance can be rendered to the victim ship.

As for ship masters Ms Lee encouraged them to implement anti-piracy measures, exercise vigilance at all times especially during hours of darkness, to report all incidents to the nearest coastal States, and provide detailed description of the incident to facilitate investigation and follow-up actions by the authorities.

On the part of ship owners and ship operators they were advised to report all incidents immediately to the ReCAAP Focal Points, and provide ship masters' statements of the incident, photographs and detailed description of the pirates/robbers and boats used by them.



### **International Efforts and Initiatives**

Prof Robert Beckman, Director Centre for International Law and Associate Professor of Law National University of Singapore (NUS)



Professor Robert Beckman, Director of the Centre for International Law and Associate Professor of Law, National University of Singapore (NUS), gave a presentation on current international efforts to combat piracy off the coast of Somalia and the Gulf of Aden. These efforts include actions taken by the International Maritime Organisation (IMO) and the United Nations Security Council (UNSC), bilateral agreements on jurisdiction over pirates, contact groups to deal with different aspects of piracy off the coast of Somalia, the Djibouti Code of Conduct and coordinated naval patrols.

Despite the existence of such a myriad of arrangements including those providing for judicial processes, piracy continues unabated. Professor Beckman pointed out that even bilateral agreements' with ship-rider clauses have proved ineffective<sup>2</sup>.

Professor Beckman also stated that greater work and international efforts are needed to contain piracy off Somalia and the Gulf of Aden in view of the total breakdown in law and order in Somalia and lack of capacity to secure its waters.

<sup>2</sup>Under the ship-rider agreement, law enforcement officials from one nation is to assist other nations who take custody of pirates while waiting for eventual prosecution.

Noting that Somali piracy constitutes a serious threat to international peace and security, he called for transfer agreements and ship-rider agreements to be seriously considered by the relevant stakeholders.

Professor Beckman also argued that while United Nations Convention on the Law of the Sea (UNCLOS) should always be the basic legal framework used to combat piracy, other international conventions can be used to suppress attacks against ships and crew. These conventions include the 1988 Convention for the Suppression of Unlawful Acts against the Safety of Maritime Navigation (SUA), the 2000 United Nations Convention against Transnational Organized Crime (UNTOC), and the 1979 Convention Against the Taking of Hostages (Hostages Convention).

He also stated that there is a need for nations to use these international conventions and not treat the ongoing problem as simply being piracy-centric.

Professor Beckman concluded by saying that the problems in dealing with Somali piracy have demonstrated the need for international cooperation to deal with piracy and other maritime crimes such as hijacking of ships and holding of crew for ransom. He called on States in Asia to put measures into place now to enable them to deal with these threats. Such measures include the review of national laws on piracy and armed robbery to ensure that national courts have jurisdiction to prosecute alleged offenders, adoption of guidelines and standard operating procedures for the exercise of jurisdiction, conduct of investigation and prosecution of alleged offenders as well as ratification of SUA, UNTOC, and Hostages Convention.

### **Asian Shipowners' Perspective**

Mr Yuichi Sonoda, Secretary-General Asian Shipowners' Forum (ASF)



The ongoing efforts and measures taken by the littoral States in combating piracy and armed robbery against ships in Asia prompted Mr Yuichi Sonoda, Secretary-General of the Asian Shipowners' Forum (ASF) to urge greater participation by all uncommitted littoral States to join the ReCAAP initiative in the continued fight against piracy and sea robbery.

The ASF currently comprises eight member associations from the shipowner's associations of Asia Pacific region and 13 national ship owners associations, outlined Mr Sonoda. And they comprise some 50% of the world's cargo-carrying fleet and promote the interests of Asia's shipping community.

The increasing alacrity caused by the boldness of pirates and their use of rocket propelled grenades (RPG) and automatic machine guns are a worrying trend in the Gulf of Aden and off the coast of Somalia, declared Mr Sonoda. For situation in Asia, he urged the increase in surveillance across waters of the South China Sea and the bolstering of security at ports and anchorages.

Significantly, Mr Sonoda called for establishing a real-time alert system.

Mr Sonoda pointed out that the figures for 2009 were an astonishing 406 reported cases compared to the paltry 283 reported in 2008. And most of the attacks were significantly more sophisticated and daring, quipped Mr Sonoda. These included RPG attacks on the vessel bridges, attacks on a ship's radar mast and boring of a hole in a VLCC.

Mr Sonoda ended his address by urging the international community to help the African nations to set up a similar inter-governmental body like the ReCAAP ISC for the security of the Gulf of Aden and off the coast of Somalia.

### Situation Update: Gulf of Aden / Indian Ocean

Mr Giles Noakes, Chief Maritime Security Officer **BIMCO** 



Mr. Giles Noakes's address revolved on the central theme of ransom payments and if they actually perpetuated the menace, by default. In the absence of viable counter-piracy solutions he called such payouts as 'pragmatic' - in a measure of Hobson's choice over what the current dilemma now presents - when taking a floor question. He added that "there is no alternative" to it (meaning as a response to countering piracy). He assailed a US's proposal asking ship owners not to pay ransom which was deemed as "illogical" saying it risks the lives of seafarers and loss of owners' investments and charterers' cargo.

Piracy however, continues to be abetted by the 'tyranny' of distance (more than I million square miles of ocean surface pirates operate in), lack of military assets and the changing patterns of piracy attacks. He added that desperate and highly motivated pirates are bound to attack slow-moving vessels that open their 'flanks' wide open and do not take steps to re-route and avoid the treacherous areas around the Somali Basin. Mr Noakes cited the New Transit Corridor as an example of how vessels can avoid pirate-infested areas along with an exhortation that owners take preventive nonlethal steps such as rigging the hulls of their vessels with barbed wire. Though purely experimental now, Mr Noakes also called for a re-look at ship designs to thwart pirates from attacking vessels.

But he dismissed outright the suggestion of stationing of armed guards onboard vessels to ward off pirates in accordance with long-held industry preferences that such options are dangerous and replete with legal and commercial implications.

Yet according to Mr Noakes, there was no denying that the current policy of 'catching and releasing' pirates is self-defeating. New circumstances require new measures and a policy of 'catch and prosecute' is now the preferred option over the former, he declared. And the legal tools to implement such onerous undertakings must also be made available, underscored Mr Noakes.

The greatest impact of pirate activities, he correctly identified was the sufferings of the kith and kin of seafarers held in captivity apart from the financial impact it imposes on seafarers, charterers and port terminals.

### Situation Update: Gulf of Aden / Indian Ocean

As a first up measure, Mr Noakes impressed his audience with the need to equip themselves with BIMCO's Automated Voyage Risk Assessment (AVRA) which in its essential form covers assessment of every known activity from smuggling to corruption, to terrorism and piracy at sea. The web-based tested tool simplifies and speeds up the risk analysis process with global coverage.

The tool, importantly, reduces losses and cuts costs by guarding against the financial impact of maritime crime and meets industry Best Management Practices for combating piracy off the coast of Somalia. And the same information, outlined Mr Noakes can also be given to underwriters.

## Session Two

### Reality at Sea: Operational Challenges and Experiences

### **Operational Challenges in Securing Safety of Vessels in the Gulf of Aden** and the Western Indian Ocean

Captain Chris Chambers, Chief of Staff **Combined Maritime Forces** 



The address by Capt Chris Chambers, Chief of Staff of Combined Maritime Forces (CMF) was punctuated exclusively by the extent and benefits that can derive out of continued partnership programmes. The CMF is not just about countering piracy but serves as a vehicle for humanitarian relief and assistance in environmental disasters, Capt Chambers added.

The CMF's 24 coalition partners also provide forces (ships and aircraft), command and administrative support in its overall pursuit of combating piracy and extremist-linked terrorism. The CMF cited its international force participation in the coalition, the shipping industry's awareness of threat, adoption of self-defence best practices and a 'legal finish' for pirates, as being some of the factors critical to accomplishing its tasks.

According to Capt Chambers a successful pirate attack can occur if ships made themselves vulnerable to such attacks, and ship managers failed to standardise their risk assessment with a predictive model.

Despite the existing of anti-piracy measures, Capt Chambers noted pirate activities have alarmingly expanded into several areas since March 2009, aided by the use of mother ships and larger pirate skiffs in the Gulf of Aden. Just as alarming were reports of pirate attacks close to Seychelles; a region discernibly far from the epicentre of all known attacks in the Somali Basin.

Like all the other speakers before him, Capt Chambers did not throw caution to the wind. He said high-risk pirate areas continue to remain and only by possible preventive measures can owners guarantee the safety of their vessels. He urged owners to be on a lookout at all times, have a comprehensive plan that includes risk assessment, participate in group transit movements and avoid high-risk areas if possible.

With the famous catchphrase of "Do not allow yourselves to become easy pirate targets", Capt Chambers also urged owners to hire professional security teams capable of repelling pirates, secure the hatches in their vessels and limit access to crew etc.

## Operational Challenges in Securing Safety of Vessels in the Gulf of Aden and the Western Indian Ocean

Some of the greatest dangers he identified was when ship owners are not talking to the United Kingdom Maritime Trade Organisation (UKMTO), not registering with the UKMTO, or not complying to the schedule of transit in the Internationally Recommended Transit Corridors (IRTC). He added that low free-board and slow-moving vessels are targets for pirates. The others are the lack of visible self-protection measures by ships and B2B calls when pirates get onboard, he outlined.

Just before summing his address, Capt Chambers called for increased military participation adding there must be improved coordination and information sharing in the Gulf of Aden. Developing a coastal

piracy (CP) aircraft de-confliction guide and incorporating independent deployers are the remaining measures, Capt Chambers outlined as critical in the continuing fight against pirates.

For the maritime industry, he called on industry leaders to adopt Best Management Practices, continued participation in Shared Awareness and De-confliction (SHADE) meetings and registration with MSC-HOA. Maintaining contact with UKMTO and sharing post release information with the military and making crews testify are also some of the measures needed in the never ending campaign to wipe out piracy, explained Capt Chambers.

### **Case Study: Effective Preventive Measures**

Captain Alexey Matskevich, Deputy Managing Director PRISCO (Singapore) Pte. Ltd.



Amidst the recurring theme of piracy and its continued wanton excesses, a presentation of how a vessel 'outflanked' and pre-empted a probable pirate attack gave the morning's session a refreshing whiff of assurance that piracy can afterall be contained.

The case study involved a handymax oil/chemical tanker, the *Prisco Alexander* with a speed of 14 knots sets sail on 13 September 2009 from Mina Al Ahmadi, Kuwait bound for the Suez Canal. Carrying MSCHOA registration particulars with the UKMTO, the master had judiciously undertook a Risk Assessment for passage through the high risk areas. The mainly Russian crew were briefed of the potential risks lying ahead and participated in a security drill. And in compliance with flag State requirements, the master adopted a mandatory Security Level 2 state of alert.

On 19 September 2009 when the vessel was transiting the International Recommended Transit Corridor (IRTC) with a number of other merchant vessels it sighted a suspicious-looking dhow some 6 miles to port. A white skiff that was soon seen leaving the dhow reportedly began heading towards the Prisco Alexander, Without hesitation the master activated the

SSAS and a broadcast was made on VHF Channel 16 to warn all other vessels and contact ships in the area. As the skiff made several attempts to approach the vessel the master ran evasive manoeuvring exercises whilst simultaneously raising the vessel's speed.

As expected, the attempted boarding by the pirates proved unsuccessful. But as is always the case it was not before the pirates left their trademark signatures; they fired shots at the vessel which damaged its port side bridge and a window. Despite those terrifying moments, the vessel maintained contact with the UKMTO.

Some 15 min after the VHF broadcast, a helicopter arrived on the scene and naval patrol crafts operating in the area began pursuit of the culprits in the skiff.

The address as thought provoking and instructive as it was, underscored the importance of the need for security preparation and measures crucial for preempting a piracy attack. Not only did the Prisco Alexander rig its hulls with barb wire and prepared itself for the eventuality of an attack by sealing off entry into cabins, it undertook security drills and risk assessment evaluations and adequately briefed its crew of actions that needed to be taken in the event of an attack.

It soon emerged that following the despatch of the helicopter and the subsequent radioing of Korean destroyer Daejoyoung, the dhow itself was hijacked a few days prior to the incident. The pirates had reportedly been using it to tow the skiff to the IRTC for their piracy runs.

### 162 Days of Captivity: A Ship Master's Perspective

### Captain Abelardo M. Pacheco, Ship Master



The session's most heart wrenching account belonged to Captain Abelardo M. Pacheco, the ship master held in captivity for 162 days. The incident off the coast of Somalia occurred soon after his vessel the MT Stolt Strength was commandeered by pirates on 10 November 2008 along with its 23 Filipino crew.

Not only were they held incommunicado for days but the solitary state of confinement had a special 'dehumanising' effect, declared Capt Pacheco. It was marked by the anguish and sorrow of being held far away from their native Philippines; a pain Capt Pacheco described as "immeasurable". The slow wilting of the human spirit sapped every ounce of energy of his men and for a moment it appeared that the only way to win their freedom was to engage in a firefight with the pirates onboard. That fortunately, however, did not materialise.

And when freedom finally came on 16 April 2009 after a ransom payout, it did not exactly turn out into the momentously joyous occasion the crew and Pacheco could savour.

Bureaucratic snafus and 'logistical' dithering over bunker supplies and the non-availability of navy ships to escort the MT Stolt Strength out from the piracy infested waters of Somalia soon began turning what had originally began as a joyous moment into a bitter sweet occasion for Capt Pacheco. For a moment it appeared that their 'new found' freedom was beginning to dangerously slip away. And the situation was exacerbated further by lack of a security escort which again exposed the vessel to a possible second pirate attack and a further round of captivity.

Though a second round of captivity never did happen but the lack of logistical support such as in the replenishment of bunker supplies and security escorts to pre-empt just that; began to fast emerge as a real and probable possibility, rued Capt Pacheco.

After considerable negotiations with the Philippine's Maritime Industry Authority (MARINA) and cognizant Chinese authorities, a Chinese Navy ship began steaming into the position of the MT Stolt Strength.

Even as that soothed some nerves, it was hardly of any real comfort. According to Capt Pacheco, he and his men lived in fear of reprisals from pirates, because they had betrayed to the media of the pirate leaders' short changing their men on the ransom payouts received from the owners of the MT Stolt Strength. And the 36 hours that remained before the arrival of a Chinese Navy vessel to escort the MT Stolt Strength gave the pirates just the opportunity to avenge that betrayal Capt Pacheco added, because there was no security cover and the vessel was left vulnerable allowing it to be easily retaken again.

Fortunately the arrival of USS Walter Deihl prevented that. But her immediate departure following the provision of some five days of food, had on the contrary only prolonged the MT Stolt Strength's 'agony' instead of ending it.

It was only by the timely intervention of the US media through news interview did the departed Walter Deihl felt compelled to change course and head on back to the location of MT Stolt Strength, which by now was vulnerable for another pirate attack without the badly-needed security escort she had sorely sought.

Finally on 25 April 2009, the Chinese vessel Huang Shuan arrived to escort the MT Stolt Strength to the safety of Salalah, Oman.

From then onwards, MT Stolt Strength began its last and final voyage back home with its ordeal of the pirate drama, demonstrably in tow.

# **Question & Answer**Session



Professor Beckman, the moderator for the conference, presided over the questions and answers session for the conference. Compared to last year's conference there was a 'refreshing' approach to adopting counter piracy operations in the world, especially in the notorious Gulf of Aden region.

Though all speakers unanimously agreed that information sharing and prompt counter piracy actions still remained the best available option on hand, the address by BIMCO's Giles Noakes was noted for its forthrightness when identifying the root cause of global piracy.

His famous phrase that resolution must henceforth move away from the 'catch and release' stance to one of 'catch and prosecute' pirates, hardly raised a peep in the audience and thus came to be interpreted as silent acceptance that present-day methods have noticeably failed to address the issue. And worsening the problem has been the absence of legal mechanisms to tackle piracy at its root core, outlined Mr Noakes. Whilst bilateral agreements indeed exist between nations to combat the menace such agreements unfortunately have been few and far between, conference participants learned.

The lack of a comprehensive supra-national authority to oversee counter-piracy operations also creates an opportunity for piracy to 'flourish'.

But even in nations that have such legislation, some experiences have shown that ship masters have been reluctant to testify against pirates. Such episodes undermine global efforts to contain piracy, the conference found out.

Notwithstanding the many solutions that speakers raised such as in the rigging of hulls with barb wires, altering ship designs or avoiding piracy-infested areas etc., the theme of the debates was more on defensive than offensive measures when combating global piracy.

"Is the international community waiting for it (Somalia) to explode?" thundered a questioner, clearly betraying the frustrations of the assembled audience of ship owners, operators, agents, masters and maritime enforcement personnel etc. That poser left none in doubt to the parallels of lawlessness and the tempting targets when nations such as Somalia experience the kind of interregnums it now does.

Just as instructive behind that poser, was the subconscious reality that the grounds for piracy is more shore-based than otherwise, as pointed by the President of BIMCO, Mr Robert Lorenz-Meyer.

Notwithstanding everything else, the question is whether such increased cooperation can really be of any use when the root cause of global piracy, namely the absence of an alternate form of livelihood for the Somali people, remains as yet unaddressed?

The conference also learned whether if ransom payouts were the unwitting allure for Somali pirates, as posed by one floor questioner.

Even as the conference learned that no ground rules currently exist for the Combined Maritime Naval Forces whether to aid or not aid ships in distress, the sentiments continued to remain as it was before: for the sake of crew safety, pay the ransom.



## Mr Lam Yi Young, Governor (Singapore) ReCAAP Information Sharing Centre (ReCAAP ISC) Governing Council

In his closing remarks, Mr Lam Yi Young thanked all participants attending the conference for their ideas and perspectives hoping that such opinions will enable all to understand each other better and appreciate the challenges encountered by the various stakeholders in tackling the piracy menace.

He called the fostering of trust and confidence amongst all stakeholders as vital in the fight against piracy noting that tacking piracy is the collective responsibility of every State and stakeholder. The key to this is the efficient and expeditious reporting of all incidents to the authorities and relevant agencies in the quickest time possible.



### **Piracy and Sea Robbery Conference 2010 Sharing Information, Enhancing Security** 29 April 2010

0830 Registration 0900 Opening Remarks Mr Lam Yi Young, Governor (Singapore) of the ReCAAP Information Sharing Centre (ReCAAP ISC) Governing Council 0910 Keynote Address Mr Robert Lorenz-Meyer, President of BIMCO **Session One** Overview and Perspective of Piracy and Armed Robbery Against Ships 0920 Trends on Piracy and Armed Robbery Against Ships in Asia Mr Yoshihisa Endo, Executive Director, ReCAAP ISC

Ms Lee Yin Mui, Assistant Director (Research), ReCAAP ISC

### 0940 International Efforts and Initiatives

Prof Robert Beckman, Director, Centre for International Law, National University of Singapore (NUS)

### 1000 Asian Shipowners' Perspective

MrYuichi Sonoda, Secretary-General, Asian Shipowners' Forum (ASF)

### 1020 Situation Update: Gulf of Aden / Indian Ocean Mr Giles Noakes, Chief Maritime Security Officer of BIMCO

1040 Coffee / Tea break

### **Session Two**

Reality at Sea: Operational Challenges and Experiences Moderator: Prof Robert Beckman, Director, Centre for International Law, NUS

### 1100 Operational Challenges in Securing Safety of Vessels in the Gulf of Aden and the Western Indian Ocean

Captain Chris Chambers, Chief of Staff, Combined Maritime Forces

- 1120 Case Study: Effective Preventive Measures Captain Alexey Matskevich, Deputy Managing Director, PRISCO (Singapore) Pte. Ltd.
- 1140 162 Days of Captivity - A Ship Master's Perspective Captain Abelardo M. Pacheco, Ship Master
- 1200 Ouestion & Answer Session
- 1220 Presentation of Plaques
- 1230 Signing of MoU between the ReCAAP ISC and BIMCO

### 1235 Closing Remarks

Mr Lam Yi Young, Governor (Singapore) of the ReCAAP Information Sharing Centre (ReCAAP ISC) Governing Council

1245 Conference ends



### **List of Moderator and Speakers**

I. Capt Abelardo M. Pacheco

Ship Master

2. Capt Alexey Matskevich

Deputy Managing Director PRISCO (Singapore) Pte. Ltd.

3. Capt Chris Chambers

Chief of Staff Combined Maritime Forces (CMF)

4. Gile Noakes

Chief Maritime Security Officer BIMCO

5. Lam Yi Young

Chief Executive
Maritime and Port Authority of Singapore (MPA) and
Governor (Singapore) of the ReCAAP Information Sharing
Centre (ReCAAP ISC) Governing Council

6. Lee Yin Mui

Assistant Director (Research)
ReCAAP Information Sharing Centre (ISC)

7. Prof Robert Beckman (Moderator)

Director Centre for International Law National University of Singapore (NUS)

8. Robert Lorenz-Meyer

President BIMCO

9. Yoshihisa Endo

Executive Director
ReCAAP Information Sharing Centre (ISC)

10. Yuichi Sonoda

Secretary-General Asian Shipowners' Forum (ASF)

Abdul Rahman Athan Crew / Agency Manager Amsbach Marine (S) Pte Ltd 2. Alvin Lim Director Sea Transport Division Ministry of Transport Singapore 3. Amanda Northey Senior Key Account Manager - Asia Pacific Pole Star Space Applications Ltd 4. Capt Amarjit Singh Assistant Director Aurora Tankers Management Pte Ltd 5. Amy Chung Credit-Suisse 6. Capt Anand Mannath Fleet Training Manager Epic Ship Management Pte Ltd 7. Andy Hillyard Regional Manager Products & Services Drum Cussac Asia Pte Ltd 8. Capt Aram A Ramakrishnan Marine Officer (Duty Officer) Port Operations Control Centre 2 Vessel Traffic Management Department Maritime and Port Authority of Singapore (MPA) 9. Bao Xiaobing Senior Engineer Classification Marine Division China Classification Society

Benny Low Security & Safety Superintendent / Company Security Officer Thome Ship Management Pte Ltd 11. Capt Bopanna Kalianda Appaya Defence Adviser High Commission of India in Singapore 12. Brian Seunghan Lee Director, Marketing & Sales / International Liaison Hoplon Ocean-Wide 13. C Lobb David Maritime Security Task Force - Information Fusion Centre (MSTF-IFC) Carlo Cortez Account Manager Circulation Sales TradeWinds 15. Chen Minjie, Jane Executive IMC Corp Limited DSP Cheng Zaizhi Assistant Director (Contingency Planning) Contingency Planning Branch Security Plans & Development Directorate Ministry of Home Affairs Singapore 17. Cheong Chee Wai, John Senior Analyst Joint Counter-Terrorism Centre National Security Coordination Secretariat Prime Minister's Office Singapore 18. MAJ Cher Kah Kheng, Vincent

Maritime Security Task Force - Information Fusion Centre

Staff Officer

Research and Experimentation Branch

19.	Chern Jing Yee I3S Monitor Pte Ltd	29.	CDR Darren Grogan  Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)
20.	Chin Yi Zhuan Assistant Director Sea Transport Division Ministry of Transport Singapore	30.	LCDR Daryl James Robinson Australian Information Liaison Officer Border Protection Command Australian Government
21.	Chris Clements Operations Chief Maritime Liaison Unit Pacific U.S. Navy	31.	David Park Director of Planning Department Hoplon Ocean-Wide
22.	Dr Christoph Hein Asia Pacific Correspondent Frankfurter Allgemeine Zeitung	32.	<b>Deborah Castelin</b> French Embassy in Singapore
23.	Christopher Sungkwang Lee Chief Executive Officer Hoplon Ocean-Wide	33.	<b>Duncan Martin</b> Managing Director ASC Chartering Pte Ltd
24.	Christina Andersen Managing Director ASC Liner Services Pte Ltd	34.	LCDR Ekgarat Narkmee Thailand ILO Exercises and Training Branch Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)
25.	Dr Christopher Merritt Senior Maritime Liaison Officer Maritime Liaison Unit Pacific Department of the Navy	35.	LTA Eric D. Stahl International Security Program Liaison Officer U.S. Coast Guard Activities Far East Detachment Singapore U.S. Coast Guard
26.	Christopher Stokkmo Liner Assistant ASC Liner Services Pte Ltd	36.	Ernest Ng Policy Analyst Maritime Security Department Policy Division Maritime and Port Authority of Singapore (MPA)
27.	Capt Chua Kim Young Manager (Operations) Harbour Towage Overseas PSA Marine (Pte) Ltd	37.	Estelle David French Embassy in Singapore
28.	Capt Clifton J. Simon Manager Safety Deparment Ocean Tankers (Pte) Ltd	38.	Esther Soon Assistant Director Sea Transport Division Ministry of Transport Singapore

39.	LTC Eugene Chng Head Research & Engagement / Senior CMA Planner Maritime Security Task Force	49.	lan Taylor Editor Cargo Security International	
40.	Fabian Tay Ocean-Wide International Pte Ltd	50.	Ibrahim Assistant to Director, Territory Riau Island Indonesian Marine Police Directorate	
41.	Farrah binte Mohd Fadil Assistant Director Maritime Security Department Policy Division Maritime and Port Authority of Singapore (MPA)	51.	LTC Iskandar bin DP Haji Yahya Secretariat National Security Committee (Maritime) Brunei Darussalam	
42.	Fazali bin Salleh Assistant Operations Manager Amsbach Marine (S) Pte Ltd	52.	Jacobs Ayren Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)	
43.	Capt Girish Mandlik Deputy General Manager HSEQ NYK Shipmanagement Pte Ltd	53.	Jaya Prakash Columnist Nash School of Journalism	
44.	Gustavo Bottan Passport Systems, Inc	54.	LCDR Jean-Michel Kergoat French ILO Engagement and Capability Development Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)	
45.	Guy Manchuk Research Student National University of Singapore (NUS)	55.	Jim Cripps Regional Shipping & Marine Manager (East) Shell Eastern Trading (Pte) Ltd	
46.	Hector Goh Senior Manager Crewing / Quality Assurance Hai Soon Ship Management Pte Ltd	56.	Joanne Fang Assistant Manager Corporate Communications Department Planning & Communications Division Maritime and Port Authority of Singapore (MPA)	
47.	Helle Gleie Vice President Crewing and Fleet Personnel EMS Crew Management	57.	Johan Borglin Managing Director Ocean-Wide World Pte Ltd	
48.	CDR Hideo Tojo Advisory Expert Malaysian Maritime Enforcement Agency (MMEA) Prime Minister's Department	58.	John Chia Director United Ocean Ship Management Pte Ltd	

59.	John Gregory Securewest International Pte Ltd	68.	Krishnan Emayavaramban Assistant Director Port Security Department Port Master's Office Maritime and Port Authority of Singapore (MPA)
60.	Joseph Sundram General Manager Saint Security Consultants Pte Ltd	69.	Kym Tan Senior Account Manager Advertising TradeWinds
61.	Julien Valette French Embassy in Singapore	70.	Capt Lai Y. G. Deputy General Manager Quality & Safety Pacific International Lines (Pte) Ltd
62.	Juriah binte Ismael Operations Officer International Operations Division International Cooperation Department Singapore Police Force	71.	Lam Wee Shann Deputy Director Planning & Communications Division Maritime and Port Authority of Singapore (MPA)
63.	Kai Portmann Correspondent dpa German Press Agency	72.	Larissa T. Kosanovil First Secretary & Deputy Head of Mission Royal Norwegian Embassy in Singapore
64.	Kanniappan Cheluvaraj NYK Line (Asia) Pte Ltd	73.	Lau Woan Lih Raetsasia P. & I. Services Pte Ltd
65.	LCDR Kapil Bhatia Indian ILO Research and Experimentation Branch Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)	74.	Leu Kun Man Marine Officer Maritime Rescue Coordination Centre Hong Kong Marine Department
66.	Karl-Johan Gombrii Managing Director Nordisk Defence Club (Singapore) Pte Ltd	75.	Lim Eng Kok Port Operations Officer Operations Planning Department Maritime and Port Authority of Singapore (MPA)
67.	Kenji Okimoto Second Secretary Transport, Tourism & Environment Embassy of Japan in Singapore	76.	Ling Yi Chao, James News Correspondent The Yomiuri Shimbun

77.	LTC Ling Young Ern Senior Assistant Director (Contingency Planning) Contingency Planning Branch Security Plans & Development Directorate Ministry of Home Affairs Singapore	86.	Capt Mathew Mathai Marine Manager Nippon Maritime Center
78.	Llewellyn Bankes-Hughes Managing Director & Publisher Petrospot Limited	87.	Capt Ismail Mohamad Manager Quality & Safety Pacific International Lines (Pte) Ltd
79.	Low Wei Xiang Journalist Singapore Press Holdings Limited	88.	Moosa Abdul Wahib Thome Ship Management Pte Ltd
80.	Luke Pestana Chief Operating Officer I3S Monitor Pte Ltd	89.	Muchamed Elfian bin Harun Manager (Corporate Communications) Planning and Communications Division Maritime and Port Authority of Singapore (MPA)
81.	M. G.Valsa Deputy General Manager Fleet Management NYK Shipmanagement Pte Ltd	90.	Comdt Mukul Garg Indian Coast Guard
82.	Mark Hankey Maritime & Underwater Security Consultants	91.	Nathaniel G Imperial Minister & Consul General Embassy of the Republic of the Philippines in Singapore
83.	Martin Abbugao Correspondent Agence France-Presse	92.	Neo Chai Chin Reporter MediaCorp Pte Ltd
84.	Martin Marini General Counsel Legal Department Maritime and Port Authority of Singapore (MPA)	93.	Ng Hui Min Journalist Singapore Press Holdings Limited
85.	Masayoshi Isono Managing Director Nippon Maritime Center	94.	Ng Kwang Chiau Senior Vice President Fleet Management Division Ocean Tankers (Pte) Ltd

95.	LTC Nicholas Lim Head Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)	105.	Capt Pradeep Desawar General Manager Fleet Management Division Pacific International Lines (Pte) Ltd
96.	COL (L) Nooradin Haji Yaakob Director National Maritime Coordination Centre Prime Minister Office Brunei Darussalam	106.	Capt Prakaysh Nair Project Manager Swire Pacific Offshore Operations (Pte) Ltd
97.	Paiman Mohamed Said  Marine Superintendent / HSEQ Administrator  B+H Equimar Singapore Pte Ltd	107.	Capt Praveen Bajaj Senior Manager HSEQ B+H Equimar Singapore Pte Ltd
98.	Capt Pang Yock Foo Controller Operations Planning Department Maritime and Port Authority of Singapore (MPA)	108.	Quah Ban Huat Rickmers Trust Management Pte Ltd
99.	Capt Panneer Selvan Manager Fleet Operations & Personnel Pacific International Lines (Pte) Ltd	109.	Ramadas Rao South Asia Editor Llyod's Register - Fairplay
100.	Capt Paul Chivers Chief of Staff European Naval Force (EU NAVFOR) European Union Operation HQ	110.	Capt Ravi Somakumar Operations Manager Anglo-Eastern Shipmanagement (Singapore) Pte Ltd
101.	Per Gennerskov Rasmussen Chartering H. Folmer & Co	111.	Capt Ravinder Gour Senior Manager Safety & Marine Operations Masterbulk Pte Ltd
102.	Dr Peter Swift Managing Director INTERTANKO	112.	Robbie Poo Policy Officer Ministry of Defence Singapore
103.	Capt Philip Tay Chief Executive Apex Ship Management Pte. Ltd.	113.	Roger Hawkes Director Corporate Security Global Industries Offshore, L.L.C.
104.	Capt Prabhunath Ramrup Pacific International Lines (Pte) Ltd	114.	Rosli Mokhtar Operation Executive Amsbach Marine (S) Pte Ltd

115.	Roy Michael Pasaribu Marine Superintendent Jaya Offshore Pte Ltd	125.	LCDR Stefan Hansen New Zealand ILO Engagement & Capability Development Branch Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)
116.	Rune Steen Masterbulk Pte Ltd	126.	Stephen Weatherford Director of Security Lakonian International
117.	Ryosuke Kurushima HSEQ Manager NYK Shipmanagement Pte Ltd	127.	Stuart Flynne Securewest International Pte Ltd
118.	Samuel Soo Policy Executive Sea Transport Division Ministry of Transport Singapore	128.	Sun Yun Fei Marine Superintendent Rickmers Shipmanagement (Singapore) Pte. Ltd.
119.	Capt Sanjay Mittal Epic Ship Management	129.	<b>Takashi Arikawa</b> Deputy General Manager Nippon Maritime Center
120.	Capt Sanjeev Shyam Chandiramani Manager Safety & Training Technical Services APL Co. Ltd	130.	Takashi Kawai First Secretary Embassy of Japan in Singapore
121.	Scott Austen Maritime & Underwater Security Consultants	131.	Takayuki Imaoka Director Shinwa (Singapore) Pte. Ltd.
122.	Shaun Goh Deputy Director Sea Transport Division Ministry of Transport Singapore	132.	Tan Cheng Peng Director Policy Division Maritime and Port Authority of Singapore (MPA)
123.	Simon Church MSCHOA Industry Liaison Officer European Naval Force (EU NAVFOR) European Union Operation HQ	133.	Tan Hock Guan Police Coast Guard Singapore
124.	Capt Stanley Siaw Director Safety & Training Technical Services APL Co. Ltd	134.	CPT Tan Thiam Joo Staff Officer Engagement & Capability Development Branch Maritime Security Task Force - Information Fusion Centre (MSTF-IFC)

135.	Tara Davenport Research Associate Centre for International Law National University of Singapore (NUS)	144.	Timo Lieckfeld HBC Asia Pte Ltd
136.	Capt Tay Juet Hui Head of Marine Shell Eastern Petroleum (Pte) Ltd	145.	Capt Tony Robertsen Regional HSEQ Manager Asia Pacific Marine Acquisition PGS Geophysical
137.	<b>Telvin Goh</b> I3S Monitor Pte Ltd	146.	Torben Skaanild Secretary-General BIMCO
138.	Thees Hollenberg First Secretary Embassy of the Kingdom of the Netherlands in Singapore	147.	Vinayagan Dharmarajah Legal Consultant Rickmers Trust Management Pte. Ltd.
139.	Thet Oo Maung Apex Marine Ship Management Pte Ltd	148.	Vincent Wee Correspondent Singapore Press Holdings Limited
140.	Capt Thomas Tan K. H.  Marine Manager Safety & Quality Parakou Shipmanagement Pte Ltd	149.	Capt Vivek Sharma Team Leader Ship Quality Assurance (East) Shell International Eastern Trading Co (SIETCO)
141.	Thomas Timlen Asia Liaison Officer BIMCO	150.	Capt VRS Rajandran Norgas Asia Pte Ltd
142.	<b>Ticy Thomas</b> Centre for Maritime Studies National University of Singapore (NUS)	151.	Capt Wayne Menezes SHEQ Manager, CSO Epic Ship Management Pte Ltd
143.	<b>Tim Wilkins</b> Regional Manager Asia-Pacific INTERTANKO	152.	SUPT Wendy Chio Deputy Commanding Officer Coastal Patrol Squadron Police Coast Guard HQ Singapore Police Force

153.	Wu Minjie CONEX SA	161.	Jason Lee Specialist (Operations/Information) ReCAAP Information Sharing Centre (ISC)
154.	Dr Xu Ke Assistant Professor Faculty of International Relations & Research School of Southeast Asian Studies Xiamen University China	162.	Capt Jerry Nibre Senior Manager (Operations/Research) ReCAAP Information Sharing Centre (ISC)
155.	Yassin Kosasih Director Territory Riau Island Indonesian Marine Police Directorate	163.	Juliana Lim Specialist (Administration) ReCAAP Information Sharing Centre (ISC)
156.	Yee Cheok Hong Group Director (Policy & Planning) Strategic Maritime Interests Cluster Planning And Communications Division & Policy Division Maritime and Port Authority of Singapore (MPA)	164.	Lee Seow Fong Assistant Director (Administration) ReCAAP Information Sharing Centre (ISC)
157.	Amy Fang Manager (Corporate Communications) ReCAAP Information Sharing Centre (ISC)	165.	LTC (Retd) Nicholas Teo Deputy Director ReCAAP Information Sharing Centre (ISC)
158.	Comdt (JG) Ashish Mehrotra Manager (Research) ReCAAP Information Sharing Centre (ISC)	166.	CDR Shinichiro Matsuyoshi Assistant Director (Programmes) ReCAAP Information Sharing Centre (ISC)
159.	Caslyn Chee PA to ED-ISC & DD-ISC ReCAAP Information Sharing Centre (ISC)	167.	LTC (NS) Toong Ka Leong Senior Manager (Operations/Programmes) ReCAAP Information Sharing Centre (ISC)
160.	Capt Hong Jong Hae Assistant Director (Operations) ReCAAP Information Sharing Centre (ISC)	168.	LTC Xu Liang Manager (Research) ReCAAP Information Sharing Centre (ISC)



### **Contact Details of ReCAAP Focal Points / Contact Point**

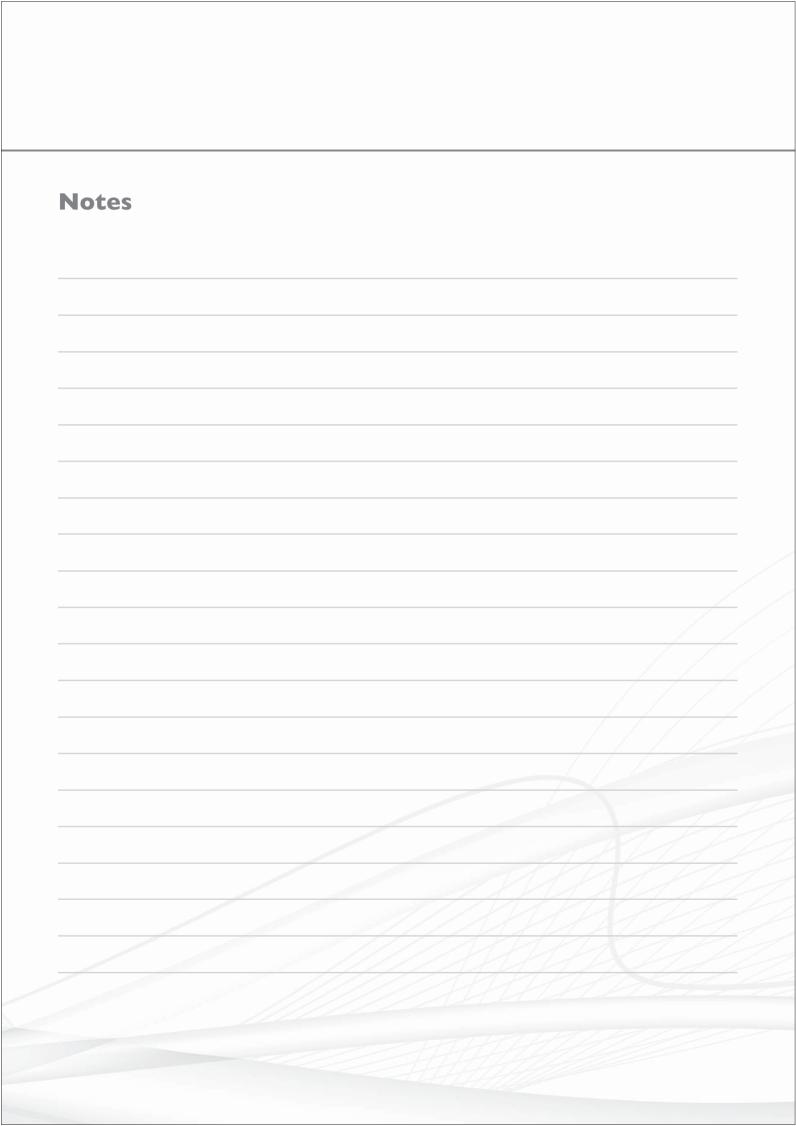
Country & Agency	Point of Contact		
Country & Agency	Phone No	Fax Number	
People's Republic of Bangladesh			
Department of Shipping Email: dosdgdbd@bttb.net.bd	+88-02-9554206	+88-02-7168363	
Brunei Darussalam			
National Maritime Coordination Centre (NMCC) Email: P2MK@jpm.gov.bn	+67-3871-4440 +67-3717-6322	+67-3245-5916	
Kingdom of Cambodia			
Merchant Marine Department Email: mmd@online.com.kh	+85-5-2388-1846	+85-5-2388-2968	
People's Republic of China			
China Maritime Search and Rescue Centre (Beijing) Email: cnmrcc@msa.gov.cn	+86-10-6529-2218 +86-10-6529-2219 +86-10-6529-2221	+86-10-6529-2245	
Maritime Rescue Coordination Centre (Hong Kong) Email: hkmrcc@mardep.gov.hk	+85-2-2233-7999 +85-2-2233-7998	+85-2-2541-7714	
Republic of India			
MRCC (Mumbai) Coast Guard Region (West) Mumbai - India Email: icgmrcc_mumbai@mtnl.net.in	+91-22-2437-6133 +91-22-2438-8065	+91-22-2433-3727 +91-22-2431-6558	
Japan			
Japan Coast Guard (JCG) Ops Centre Email: op@kaiho.mlit.go.jp	+81-3-3591-9812 +81-3-3591-6361	+81-3-3581-2853	
Republic of Korea			
Ministry of Land, Transport and Maritime Affairs (MLTM) Operations Centre Email: piracy@gicoms.go.kr	+82-2-2110-8864 +82-2-2110-8865 +82-2-2110-8866 +82-2-2110-8867	+82-2-503-7333	
Lao People's Democratic Republic			
Department of Foreign Relations Ministry of Public Security Email: keomps@yahoo.com	+85-6-2121-2505	+85-6-2121-2505 +85-6-2121-2547	



Country & Agency	Point of Contact		
	Phone No	Fax Number	
Union of Myanmar			
MRCC Ayeyarwaddy (Myanmar Navy) Email: mrcc.yangon@mptmail.com.mm	+95-313-1650	+95-1-202-417	
Kingdom of the Netherlands			
Nautical Affairs and Operations Netherlands Coast Guard Email: jan.ricken@kustwacht.nl	+31-223-658-315	+31-223-658-303	
Kingdom of Norway			
Norwegian Maritime Directorate Email: morten.alsaker.lossius@sjofartsdir.no	+47-5274-5130 +47-5274-5000	+47-5274-5001	
Republic of the Philippines			
Philippine Coast Guard PCG Action Centre-MRCC (Manila) PCG Hot Text Email: cg2@coastguard.gov.ph pcg_cg2@yahoo.com	+63-2-527-3877 +63-2-527-8481 to 89 (ext: 6136/6137) +63-917-724-3682 (Text Hotline)	+63-2-527-3877	
Republic of Singapore			
Maritime Port Authority of Singapore Port Operations Control Centre (POCC) Email: pocc@mpa.gov.sg	+65-6226-5539 +65-6325-2493	+65-6227-9971 +65-6224-5776	
Democratic Socialist Republic of Sri Lanka			
Sri Lanka Navy Operations Centre Email: nhqsoo@navy.lk nhqsoo@yahoo.com	+94-1-1244-5368	+94-1-1244-9718	
Kingdom of Thailand			
Royal Thai Navy Operations Centre Email: nidint@navy.mi.th	+66-2475-4643	+66-2466-1382	
Socialist Republic of Viet Nam			
Vietnam Marine Police Email: phongqhqtcsb@vnn.vn vietnamfocalpoint@yahoo.com.vn	+84-4-3355-4378	+84-4-3355-4363	

Correct as at 3 July 2010

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