ment of Justice, which was established in 1986 to help restructure the law-enforcement system of countries in transition. 63

The end of the Cold War and the increasing tempo of U.S. stability operations after 1989 rendered the 1974 legislation largely obsolete. Section 660 still exists. But U.S. government agencies secured waivers and provided police and other internal security assistance to a range of democratic and nondemocratic regimes. U.S. assistance to foreign police for counterterrorism purposes was limited but did include several types: providing arms and other equipment; training and mentoring security forces; and building infrastructure, such as prisons and police stations. This assistance was geared toward promoting U.S. security and interests abroad by improving foreign governments' ability to deal with common security threats, especially terrorism. As the Foreign Assistance Act noted, counterterrorism assistance is critical "to enhance the ability of . . . law enforcement personnel to deter terrorists and terrorist groups from engaging in international terrorist acts such as bombing, kidnapping, assassination, hostage taking, and hijacking."64 U.S. policymakers believed that strengthening the capabilities of foreign governments has a feedback loop: Improving foreign governments' ability to deal with security threats, such as terrorism, increases U.S. security.

There are numerous examples of policing successes against terrorist groups. Stepped-up surveillance by the Royal Canadian Mounted Police and the Quebec Provincial Police (QPP) led to a series of arrests and convictions of Quebec terrorist groups in the 1970s, especially the Liberation Front of Quebec (Front de Libération du Québec, or FLQ). As one study concluded,

Stepped-up surveillance by the Royal Canadian Mounted Police Security Service (RCMPSS) and the Quebec Provincial Police (QPP), including the use of informants, led to arrests and convic-

<sup>63</sup> Charles T. Call, "Institutional Learning Within ICITAP," in Robert B. Oakley, Michael J. Dziedzic, and Eliot M. Goldberg, eds., Policing the New World Disorder: Peace Operations and Public Security, Washington, D.C.: National Defense University Press, 1998, pp. 315-364.

<sup>64</sup> P.L. 93-669, Chapter 8, Part 2.