him. After two top al Qa'ida leaders—Ammar al-Baluchi and Tawfiq bin Attash—were captured, Khan became a key al Qa'ida official in Karachi. He was involved in training al Qa'ida operatives in Shakai, Pakistan. During this time, he remained closely associated with such al Qa'ida leaders as Abd al-Hadi al-Iraqi, Hamza al-Jawfi, Abu Faraj al-Libbi, and Abu Musab al-Baluchi. With help from the CIA, which had been tracking him, Pakistani intelligence arrested him on July 13, 2004. He—and his laptop—were a gold mine of information and gave Pakistan, the United States, and other countries vital information on al Qa'ida operations. The laptop contained the plans of Abu Issa al-Hindi (also known as Dhiren Barot), a senior member of al Qa'ida whom British authorities arrested for plotting attacks in the United States and UK. Under interrogation, Khalid Sheikh Mohammed acknowledged that he had told Khan to carry out reconnaissance of, and prepare a plan to attack, Heathrow Airport. After initial planning, Khan also suggested Canary Wharf and London's subway system as additional targets. Access to Khan's computer after his capture showed that their well-advanced plans included attacks on the headquarters of Citigroup and Prudential Insurance Group in New York, the United Nations headquarters in New York, and the International Monetary Fund and World Bank buildings in Washington.<sup>23</sup>

## **Legal and Other Measures**

The third step is the development and passage of legal measures. This can involve criminalizing activities that are necessary for terrorist groups to function, such as raising money or recruiting members. It can also involve passing laws that make it easier for the intelligence and police services to conduct searches, engage in electronic surveillance, interrogate suspects, and monitor groups that pose a terrorist threat. It can include efforts to protect witnesses, juries, and judges from threats and intimidate. In democratic states, this inevitably leads to tension between civil liberties and security. As one scholar noted, "a democratic nation wants life, liberty, and unity as the products of its policies for dealing with terrorism, not just physical security. Focusing exclu-

<sup>&</sup>lt;sup>23</sup> Musharraf (2006, pp. 241–242).