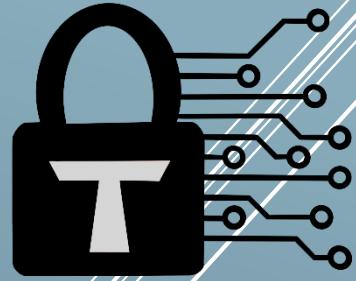


Trust Security



Smart Contract Audit

The Graph – IssuanceAllocator

28/12/25

Executive summary

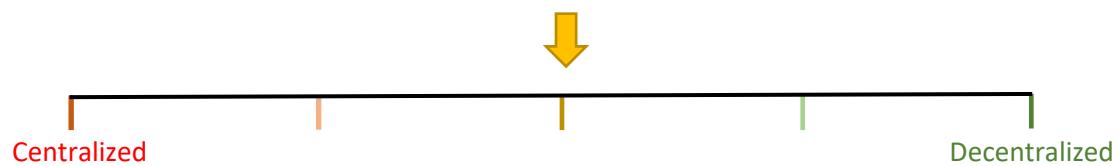


Category	Indexing
Audited file count	6
Auditor	Trust

Findings

Severity	Total	Open	Fixed	Acknowledged
High	0	-	-	-
Medium	2	-	2	-
Low	5	-	4	1

Centralization score



Signature

Trust Security	The Graph - IssuanceAllocator
EXECUTIVE SUMMARY	1
DOCUMENT PROPERTIES	4
Versioning	4
Contact	4
INTRODUCTION	5
Scope	5
Repository details	5
About Trust Security	5
About the Auditors	5
Disclaimer	6
Methodology	6
QUALITATIVE ANALYSIS	7
FINDINGS	8
Medium severity findings	8
TRST-M-1 Accounting configuration changes during pause period are likely to lead to unexpected distribution of tokens	8
TRST-M-2 Change of the default allocator does not distribute leading to loss for previous allocator	9
Low severity findings	10
TRST-L-1 Reward reclaiming efficiency is significantly limited	10
TRST-L-2 The lastChangeNotifyBlock of default allocation target will be incorrect on some default address changes	10
TRST-L-3 Inaccurate view functions for the zero-address target	11
TRST-L-4 Historic pending rewards could display wrong values in several cases	11
TRST-L-5 Key issuance operations could become permanently unreachable if gas limit is reached	12
Additional recommendations	14
TRST-R-1 Follow naming conventions for non-public functions	14
TRST-R-2 Emit events for all types of mints for visibility	14
TRST-R-3 Document security assumptions	14
TRST-R-4 Improve reentrancy protection for IssuanceAllocator	14
TRST-R-5 Clarify reclaim precedence	14
TRST-R-6 Account for default allocator in _removeTargetFromList()	15
TRST-R-7 Fix wrong documentation	15
TRST-R-8 Improve safety of reclaim address modification	15
TRST-R-9 Improve documentation	15
TRST-R-10 Avoid legacy library integrations	15
TRST-R-11 Avoid dead code	16

Centralization risks	17
TRST-CR-1 Governor is fully trusted	17
TRST-CR-2 Pauser is trusted	17
TRST-CR-3 Operator is trusted	17

Document properties

Versioning

Version	Date	Description
0.1	16/12/25	Client report
0.2	28/12/25	Mitigation review
0.3	31/12/25	2 nd Mitigation review

Contact

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Introduction

Trust Security has conducted an audit at the customer's request. The audit is focused on uncovering security issues and additional bugs contained in the code defined in scope. Some additional recommendations have also been given when appropriate.

Scope

- DirectAllocation.sol
- IssuanceAllocator.sol
- RewardsManager.sol
- RewardsManagerStorage.sol
- RewardsReclaim.sol
- AllocationManager.sol

For files that have existed prior to the commit hashes below, only a differential audit has been undertaken.

Repository details

- **Repository URL:** <https://github.com/graphprotocol/contracts>
- **PR #1257 commit hash:** dbf5d2b7d98d829a8ff481344700b6733206859b
- **PR #1267 commit hash:** cbe2bd1eb018d1490bed669385170ad91ceb1f89
- **Additional commit hash:** 88ce412963add2e65259b5cc8e749e0c15c2fc78
- **PR #1270 commit hash:** 9488b9d83e6412ae2dc5c0785e0c3737e7a25c67
- **PR #1272 commit hash:** f283815a4231fa65034dd97275ec4e07a570a378

About Trust Security

Trust Security has been established by top-end blockchain security researcher Trust, in order to provide high quality auditing services. Since its inception it has safeguarded over 30 clients through private services and over 30 additional projects through bug bounty submissions.

About the Auditors

Trust has established a dominating presence in the smart contract security ecosystem since 2022. He is a resident on the Immunefi, Sherlock and C4 leaderboards and is now focused in

auditing and managing audit teams under Trust Security. When taking time off auditing & bug hunting, he enjoys sharing knowledge and experience with aspiring auditors through X or the Trust Security blog.

Disclaimer

Smart contracts are an experimental technology with many known and unknown risks. Trust Security assumes no responsibility for any misbehavior, bugs or exploits affecting the audited code or any part of the deployment phase.

Furthermore, it is known to all parties that changes to the audited code, including fixes of issues highlighted in this report, may introduce new issues and require further auditing.

Methodology

In general, the primary methodology used is manual auditing. The entire in-scope code has been deeply looked at and considered from different adversarial perspectives. Any additional dependencies on external code have also been reviewed.

Qualitative analysis

Metric	Rating	Comments
Code complexity	Excellent	Project kept code as simple as possible, reducing attack risks
Documentation	Excellent	Project is very well documented.
Best practices	Excellent	Project consistently adheres to industry standards.
Centralization risks	Good	Project employs RBAC mechanism to distribute permissions for sensitive operations.

Findings

Medium severity findings

TRST-M-1 Accounting configuration changes during pause period are likely to lead to unexpected distribution of tokens

- **Category:** Accounting issues
- **Source:** IssuanceAllocator.sol
- **Status:** Fixed

Description

The Allocator is designed so that when paused, funds are accumulated up to the point where an allocation configuration change occurs. Upon resumption, funds are distributed according to the new allocation set. The accumulation logic is provided below:

```
if (0 < blocksToAccumulate) {
    uint256 totalIssuance = $.issuancePerBlock * blocksToAccumulate;
    // There can be a small rounding loss here. This is acceptable.
    $.pendingAccumulatedAllocatorIssuance += (totalIssuance * (MILLION -
$.totalSelfMintingPPM)) / MILLION;
    $.lastAccumulationBlock = toBlockNumber;
}
```

The pending distribution logic is also provided:

```
for (uint256 i = 0; i < $.targetAddresses.length; ++i) {
    address target = $.targetAddresses[i];
    AllocationTarget storage targetData = $.allocationTargets[target];
    if (0 < targetData.allocatorMintingPPM) {
        // There can be a small rounding loss here. This is acceptable.
        // Pending issuance is distributed in proportion to allocator-
        minting portion of total available allocation.
        uint256 targetIssuance = (pendingAmount *
targetData.allocatorMintingPPM) /
            (MILLION - $.totalSelfMintingPPM);
        GRAPH_TOKEN.mint(target, targetIssuance);
        emit IssuanceDistributed(target, targetIssuance);
    }
}
```

The key detail to note is that the pending amount increases by **totalIssuance** adjusted by the ratio of all allocations that are not self-minting, out of all allocations. The amount is later divided by the same ratio during distribution. The behavior results in two side effects:

- In case there is non-zero percentage of unused issuance, which is reduced or nullified during the configuration change, a particular issuance would retroactively grow during the pause period, coming out of the unused issuance pool. This happens despite the allocation percentage not being touched for that target.
- Any changes of **totalSelfMintingPPM** (even if unused percentage is untouched) will have the target receive a different value than their allocation percentage would suggest.

When governance is not aware of the intricacies and does not carefully simulate every configuration change, it could result in a permanent misallocation of GRT.

Recommended mitigation

For the first effect, changing the accounting to divide by the occupied allocation amount, rather than the remainder from `totalSelfMintingPPM`, would avoid over-allocating retroactively.

For the complex accounting issue, consider either documenting the formulas to be followed, or to adjust the accounting in code to maintain the desired property.

Team response

The code has been refactored so that at all times, the total allocation across targets remains 100%, simplifying calculations.

Mitigation review

The root cause of the issue has been addressed correctly. Other issues with the implementation are noted as separate items.

TRST-M-2 Change of the default allocator does not distribute leading to loss for previous allocator

- **Category:** Accounting issues
- **Source:** IssuanceAllocator.sol
- **Status:** Fixed

Description

When `setDefaultAllocationAddress()` is used, there is no distribution that occurs, regardless of whether the contract is paused. This means that in the non-pause case, the assumption that any change does not affect addresses retroactively is broken, and the new allocator will receive all the previous registered address's capacity.

Recommended mitigation

Trigger a distribution flow similarly to when setting a non-default allocation.

Team response

Fixed.

Mitigation review

Issue has been addressed with a `_handleDistributionBeforeAllocation()` call. The contract will still allow changing the address and apply it retroactively, but only if done by intention and during a pause period.

Low severity findings

TRST-L-1 Reward reclaiming efficiency is significantly limited

- **Category:** Logical flaws
- **Source:** RewardManager.sol
- **Status:** Fixed

Description

PR #1967 introduces reclaiming of rewards lost due to ineligibility. Without it, any rewards which cannot be claimed by an unauthorized indexer are permanently lost for everyone. The method where rewards are reclaimed through the *takeRewards()* flow is flawed, since a rational indexer who would not receive rewards would not trigger the rewarding logic in the first place.

Recommended mitigation

Consider adding calls to *takeRewards()* from StakingExtension and/or SubgraphService, so that any entity can force a reclaim of particular rewards if they are denied.

Team response

Fixed.

Mitigation review

The issue has been addressed by refactoring and making all SubgraphService reward handling support the case of denied rewards. Note that the HorizonStakingExtension does not handle the case of reward reclaiming, so it should be documented that during the transition period such rewards shall be lost.

TRST-L-2 The *lastChangeNotifyBlock* of default allocation target will be incorrect on some default address changes

- **Category:** Memory corruption
- **Source:** IssuanceAllocator.sol
- **Status:** Fixed

Description

When setting a default allocation target, the following code is executed:

```
// Notify both old and new addresses of the allocation change
_notifyTarget(oldAddress);
_notifyTarget(newAddress);
// Update the default allocation address at index 0
$.targetAddresses[0] = newAddress;
$.allocationTargets[newAddress] = $.allocationTargets[oldAddress];
delete $.allocationTargets[oldAddress];
```

Notification logic sets the **lastChangeNotifiedBlock** to the current block number if the **target** is not zero. The highlighted line copies the AllocationTarget values from the old to the new address, with the intention of copying the **allocatorMintingPPM** for the default target.

However, this also copies the **lastChangeNotifiedBlock** from the **oldAddress**, which for the zero address, is never updated. The correct value should be the `block.number`, which it currently has already set from the new address `_notifyTarget()` call. Similarly, the logic would lead to zero-value default to have an updated **lastChangeNotifiedBlock**, despite that never being possible otherwise, or constituting coherent logic.

Higher-level impacts have not been achieved from the issue, so it remains an invariant violation.

Recommended mitigation

Instead of the affected line, directly copy only the **allocatorMintingPPM** from the old address.

Team response

Fixed.

Mitigation review

Issue has been addressed by copying the notification block for the new address after the struct overwrite.

TRST-L-3 Inaccurate view functions for the zero-address target

- **Category:** View-related issues
- **Source:** IssuanceAllocator.sol
- **Status:** Fixed

Description

The Allocator exposes several view functions to observe state. In `getTotalAllocation()`, the case of a zero-address for the default target is handled correctly. However, `getTargetAllocation()` and `getTargetIssuancePerBlock()` do not have customized logic for that case. Since the effective minting for it would be zero, the placeholder **allocatorMintingPPM** should be replaced by 0 in any calculations. This should only lead to concrete impacts under unusual integration scenarios.

Recommended mitigation

Address the calculations for the zero-address as described above.

Team response

Fixed.

Mitigation review

Documentation has been clarified to make the semantics of the calls consistent with the return values.

TRST-L-4 Historic pending rewards could display wrong values in several cases

- **Category:** Logical flaws
- **Source:** AllocationManager.sol

- **Status:** Acknowledged

Description

In `_closeAllocation()`, if any rewards are reclaimed, the pending rewards are cleared from the closed `_allocationID`. Suppose there are 100 pending rewards while 200 rewards have accrued, but not in pending, when `reclaimRewards()` is called. If a reclaim address is registered, it will mint 300 and clear pending rewards, otherwise, will mint 0 and leave 100 in pending. However, leaving the old amount is wrong, because logically 300 rewards have been skipped. According to docs, leaving the pending amount could be useful for future logic that searched for unconsumed rewards, which is 300 in the example.

There is another path where unconsumed rewards are not tracked in the pending variable. When `_presentPOI()` is called and `reclaimRewards()` triggered, but no reclaim address is set, the pending will be cleared despite not being consumed.

In the worst case, a future implementation (which the preparations are in place for) would allocate rewards based on unconsumed rewards, which will not be able to detect all the skipped chunks.

Recommended mitigation

Ensure the pending variable, if used for future logic, maintains the invariant than any unconsumed yet unlocked rewards are properly tracked.

Team response

"This is a known limitation and not an accidental oversight. A proper fix would require an extra storage to separate unconsumed but not claimable versus still claimable. Doing so when closing an allocation seemed a trivial step to take in the right direction that seemed good in principle, but it is not a requirement to fully track this."

It is unclear under what circumstances we would want to retrospectively mint unclaimed tokens from further back in time than to which the reward claiming and allocation cycles apply. It seems a more transparent and appropriate approach to configure reclaim addresses if required. Otherwise minting could be perceived as arbitrary rather than predictably within a known budget."

TRST-L-5 Key issuance operations could become permanently unreachable if gas limit is reached

- **Category:** Gas-related flaws
- **Source:** IssuanceAllocator.sol
- **Status:** Fixed

Description

In the refactored codebase, almost all operations call `_advanceSelfMintingBlock()` to maintain mint state before further operations. Note that the function contains looping logic on all targets including possible event emissions. It is intended that governance would always be able to restore any freezes due to reaching the block gas limit or otherwise, by removing particular targets (and marking them as notified using governance-controlled function).

However, the flow for target removal could also be too expensive, in which case the contract would be deadlocked. Removal logic flows into `_advanceSelfMintingBlock()` which makes several storage-read operations and emits an event for every self-mint target.

Recommended mitigation

Add additional safety hatches for governance, for example to force removal without looping over each item in `_advanceSelfMintingBlock()` and to a lesser extent, in `_removeTarget()`. Alternatively, limit the amount of targets to a reasonable amount. As an example workaround, different end-targets could be represented by a single target that could split it within the target's own logic.

Team response

Fixed.

Mitigation review

Issue was addressed by having the event emission loop configurable by the admin. This way, there is always a way to escape an unexpected revert scenario.

Additional recommendations

TRST-R-1 Follow naming conventions for non-public functions

The codebase incorporates several private and internal functions, however they are not preceded by an underscore, for example `accumulatePendingIssuance()`. Consider adding those for clarity and to make the code less error-prone.

TRST-R-2 Emit events for all types of mints for visibility

In `_distributePendingIssuance()`, there are only events for allocator-minted amounts. Consider adding logging for self-mints as well, with a different event name.

TRST-R-3 Document security assumptions

- In `_distributePendingIssuance()`, division by zero is impossible since **allocatorMintingPPM** > 0 and so **totalSelfMintingPPM** must be at least 1 less than MILLION.
- The first issuance will actually execute for all blocks from 0 to block.number, which is safe because at that stage **issuancePerBlock** is guaranteed to be 0.
- In `_distributeIssuance()`, the formula for overflow should account for **allocatorMintingPPM**, which is up to MILLION, so could be of **type(uint236).max**.

TRST-R-4 Improve reentrancy protection for IssuanceAllocator

The IssuanceAllocator operates with notifications to targets, and notably CEI is not always respected in the contract code (for implementation reasons). While no concrete exploits have been identified, additional protection of a reentrancy guard would be significant in reducing likelihood of any issues arising. Note that functions initiated by governor role could still be reentered by malicious bots, if the role is fulfilled by a multi-sig and all signatures are known at that stage, for an example exploit weaponizing such a vector, the reader is referred to the Optimism [report](#).

TRST-R-5 Clarify reclaim precedence

The code takes an opinionated step when rewards are dropped, in case both the subgraph deny list and the indexer eligibility test fail. It should be documented that the **subgraphDeniedReclaimAddress** is prioritized over **indexerEligibilityReclaimAddress** in that scenario.

TRST-R-6 Account for default allocator in `_removeTargetFromList()`

The code using pop-and-swap algorithm for removing a target from the list in `_removeTargetFromList()`. However, the loop begins from $i=0$, meaning if a target were to match in the first iteration, it would replace the default allocator due to the swapping logic. It is recommended to start the loop from $i=1$. The issue is only theoretical because **target** can never be the first address due to a previous validation.

TRST-R-7 Fix wrong documentation

In the docs, behavior of setters under pause is explained below:

"Governance functions like `setIssuancePerBlock()` and `setTargetAllocation()` still work. However, unlike changes made while unpause, changes made will be applied from `lastIssuanceDistributionBlock` rather than the current block."

In fact, when changing issuance, or changing a target's self-mint allocation, this only applies from the current block, and previous rates are accumulated.

TRST-R-8 Improve safety of reclaim address modification

When setting the reclaim address, it should verify that when setting to zero, the existing reclaim address is non-zero. This avoids any unintentional no-ops.

TRST-R-9 Improve documentation

- The logic in `_presentPOI()` makes use of a hierarchy between different reclaim targets. This should be documented to keep in line with user expectations.
- Any change of the reclaim address takes into effect retroactively – any reclaims available from previous periods will go to the new address.

TRST-R-10 Avoid legacy library integrations

The Allocator imports `ReentrancyGuardTransientUpgradeable` for the reentrancy checks. Note that this contract does not exist from OpenZeppelin contracts release 5.5 – it is better to use the non-upgradeable version still supported. The utility contract doesn't use any state so no reason to use upgradeable version anyhow.

TRST-R-11 Avoid dead code

In `_advanceSelfMintingBlock()`, it is guaranteed that the 0th target does not have self-mint allocation, thus it can be safely skipped in the loop.

Centralization risks

TRST-CR-1 Governor is fully trusted

The Governor should be considered a fully trusted entity. They can assign any other roles, or permanently remove all roles from the system. Furthermore, they can trigger issuance of any amount of GRT tokens, to any address.

TRST-CR-2 Pauser is trusted

In case of a malicious PAUSE_ROLE, issuance for allocator-minted addresses would be suspended. This could eventually be addressed by removing the malicious pauser and nominating a new one.

TRST-CR-3 Operator is trusted

In case of a malicious operator, the DirectAllocation contract could be drained of any GRT tokens accrued