U.S. Permanent Certification of Labor Applications

Keara June Buck & Michelle Hsiung Russell

December 14, 2017

```
In [1]: import numpy as np
        import pandas as pd
        import re
        import auxiliary_code as ac
        from matplotlib import pyplot as plt
In [2]: %matplotlib inline
        plt.rcParams["figure.dpi"] = 300
```

1 Introduction

Every year, thousands of immigrant visas are granted to foreign workers and their immediate family based on their job skills. Some forms of visa application require an individual to already have a job lined up in the United States. In such cases, the foreign worker must first obtain a Permanent Certification of Labor (PERM) from the U.S. Department of Labor before they can submit an immigration petition to the Department of Homeland Security's U.S. Citizenship and Immigration Services (USCIS) to apply for a visa. The PERM verifies that there are not enough qualified and willing U.S. workers to fill the position being offered at the offered wage. The certification also shows that the foreign worker will not negatively affect the wages and working conditions of similarly employed U.S. workers. We want to answer the following questions about the Permanent Certification of Labor (PERM):

- I. What is the likelihood of an individual getting certified by the Department of Labor given their background?
 - II. Which variables have significant negative effects on receiving a PERM?
 - III. Which variables have significant positive effects on receiving a PERM?

These questions are very compelling because knowing what factors attribute to getting a labor certification will help both employers and employees understand the foreign worker application process. It would also be interesting to see what attributes are not beneficial in helping an individual become labor certified. Understanding how the United States PERM process works can shed light on what the United States Department of Labor is looking for in terms of accepting foregin workers into the United States. We can also see if there is bias and flaws in their decisions and how the immigration system can be improved in the United States.

The dataset we will use is U.S. Permanent Visa Applicants, which can be found on kaggle.com. This dataset includes PERM application data from the years 2012-2016 and can be downloaded in

a csv table here. The Department of Labor discloses the PERM information every year. Since this dataset comes from the U.S. Department of Labor, we believe that it is reliable and that the information given is accurate. We also think that there should not be a bias other than people filling out their information wrong due to misunderstanding of the question.

Extensive research on Permanent Certification of Labor applicants has not been done. However, we expect to find that occupations based on computers and technology are more likely to be certified than other occupations, such as janitoral services, poultry processing, and limited servies restaurants. We also expect that workers applying for jobs in states with large cities, such as New York, California, Washington, Texas, and Florida are more likely to get certified. We also predict foreign workers with higher education have higher chances of getting certified.

2 Cleaning Data

2.1 Importing dataset

```
In [3]: data = pd.read_csv("us_perm_visas.csv",low_memory=False)
In [4]: data.shape
Out[4]: (374362, 154)
```

There are 374,362 data points with 154 factors in the dataset found on Kaggle. Each data point is specific information on an applicant, and each column represents a specific piece of data found on the application. Some of the important factors are state of the company sponsoring the applicant (employer_state), job title (naics_title), whether the applicant is refiling their application (refile), and the citizenship of the applicant (country_of_citizenship). Visit here for a list of all the factors in our dataset and its description.

There are also some factors such as data about recruitment fliers and postal codes that will not provide relevant information to the questions of interest. These factors will be removed from the dataset.

Note: The functions used to clean the data can be found in the python file: auxilary_code.py. It has been imported as ac. Please refer to this file to see how the data is cleaned in full detail.

2.1.1 Removing Columns

The code pd.isnull().sum() determines the number of applicants with empty data for each factor. Any factor with majority of the data left blank is removed. For example, there are 374,081 applicants that have no information on the variable orig_file_date. This means that there are only 281 applicants that have information on this column. Since almost all of the applicants do not have information on this column, the column is removed.

Note that we are not removing every single column that have majority of empty rows. For example, naics_2007_us_title (the standardized job title of applicant) have 354462 empty rows, however, this column represents the same information in naics_us_title, naics_us_title_2007 and naics_title. All four of the data points combined will cover almost every row in the dataset. Therefore, caution is taken not to remove variables like these, but rather merge our dataset so they are just one column.

We also dropped the columns that are related to the columns that are dropped or have no numerical or categorical significance. An example of this kind of data is the naic_code which is a code for the name of the job title. Since we have already included the actual title of the job, we decided to neglect the code.

```
In [5]: b = data.isnull().sum()
        # Sample of variables we deleted because majority of the rows are empty.
        b.sort_values(ascending=False).head(5)
Out[5]: orig_file_date
                                        374081
        orig_case_no
                                        374068
        recr_info_job_fair_to
                                        372569
        recr_info_job_fair_from
                                        372564
        recr_info_on_campus_recr_to
                                        372497
        dtype: int64
In [6]: #Drop the columns
        data = ac.drop_columns(data)
```

2.2 Merging Columns

Because this data set pulled from various applications over the years, the variables names were not consistent. Therefore, these factors are merged into one column. As mentioned above, examples of columns that should be merged are naics_2007_us_title, naics_us_title, naics_us_title.

First, we check to make sure the columns are disjoint; if the columns have values in the same row, we individually look at the row to see how to merge the columns correctly. We verified that the columns are indeed disjoint and merged the columns.

2.3 Standardize Column Information and Change Variable Types

Some columns in the dataset have inconsistent information. For example, pw_unit_of_pay_9089 is the applicant's unit of pay: yearly, hourly, etc. However, the inputs consist of yr, mth, bi, hr, wk, Hour, Bi-Weekly, Month, Week, Year. We standardized these to be Hour, Bi-Weekly, Month, Week, Year. The column employer_state also has some states written in abreviation while others were spelled out. All of the states were changed to the abbreviated form.

There are also a lot of different variable types that are stored in the dataframe as strings. The following columns are converted into their proper variable types:

- I. Turn time variables (decision_data, foreign_worker_yr_rel_edu_completed, employer_yr_estab) into pandas datetime objects.
 - II. Turn pw_amount_9089 into floats.
 - III. Turn 'Y' or 'N' variables (recr_info_coll_univ_teacher, recr_info_employer_rec_payment, recr_info_professional_occ, refile, ri_layoff_in_past_six_months, ji_live_in_domestic_service, job_info_foreign_ed, job_info_foreign_lang_req, job_info_experience) into boolean objects.

IV. Turn None to NaN in foreign_worker_info_education and foreign_worker_info_education_other.

V. Turn decision_date to year.

Lastly, we combine duplicate case_number data and set case_number as our index. Since case numbers are unique, we do not have to worry about losing data here.

```
In [8]: data = ac.standardize_column_info(data)
```

3 Feature Engineering

3.1 Remove Withdrawn Applications

Currently the response variable has the values Certified, Withdrawn, Certified-Expired, and Denied as the applicant's case status. The rows where the application has been withdrawn are not helpful in this research, since the purpose of this analysis is to understand the likelihood of a person being certified. Therefore, these rows were removed. The Certified-Expired label means that the person was certified for the permanent labor certifications but did not file a form called a 140 within a 6 month period, meaning that their permanent visa expired. Since the individuals whose applications are Certified-Expired were certified at one point, we decided to group them with the other Certified applications.

3.2 Adding Medical School to Education

In the column foreign_worker_info_education, applicants indicated the level of their education. If their highest level of education was not High Schoool, Bachelor's, Master's, Doctorate, or Associate's, they may indicate Other in that column. In that case, there is another column foreign_worker_info_education_other where those individuals can specify what type of education was completed. Since almost every individual who filled in this column has a different answer, this row may not be very helpful for the analysis. The foreign_worker_info_education_other column has a lot of individuals with medical degrees. Since it would be interesting to analyze applicants with a medical degree, we used regular expressions to find the rows that indicated that they got a medical degree and added it to the foreign_worker_info_education column. We then deleted the foreign_worker_info_education_other column.

3.3 If Applicants Used Agency or Not

Some applicants used certain agencies to help them with their application process. Some examples of agency information given in the data are name of the agency and location of the agency. These specific details are not very important to the analysis. However, exploring the likelihood of an individual getting PERM certified based on whether they have used an agency or not would be interesting. Thus, we used the agent_firm_name column to create a boolean variable, with True signifying an agency was used, or False signifying no agency was used.

Note: The functions used to create new features can also be found in the python file: auxilary_code.py. It has been imported as ac. Please refer to this file for details.

```
Out[9]: (354849, 23)
```

Our data is finally cleaned and ready for analysis. It has 23 variables and 354849 data points.

4 Visualization and Analysis

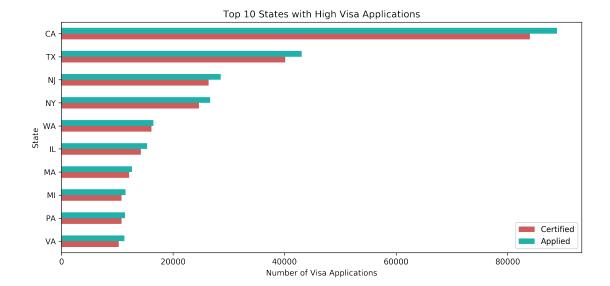
The conclusions in the analysis are dependent on certification ratio and numbers. Thus, define a subset of the dataset, certified, which only looks at applications that are certified. This helps us determine patterns and ratios easier.

Note: The functions used create new tables and plot figures can be found in the python file: auxilary_code.py. It has been imported as ac. Please refer to this file for details.

4.1 Employer States

Does the location of the employers have an effect on certification statuses? Note that there are 57 states in the dataset because the dataset includes U.S. territories like the Virgin Islands, Guam, Puerto Rico, etc.

The count_data function from the auxilary_code creates a dataframe that calculates the number of applicants of a given group, the number of certified applicants in that given group, and the ratio of certified applicants to total applicants.



The plot above consists of data of the ten states that have the most number of applicants along with the number of applications that were certified. As predicted, there is a high volume of immigration applicants from states with bigger cities including California, Texas, New York, and Washington. We also see that there are a lot more applicants from California than any other states. Notice that majority of the applicants in these states get certified. It would be interesting to see if this is the same case for other states.

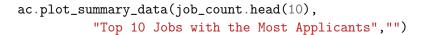
Certified ratio in a given group is defined to be the number of applicants that are certified divided by the number of total applicants for that group. The average certified ratios are calculated below.

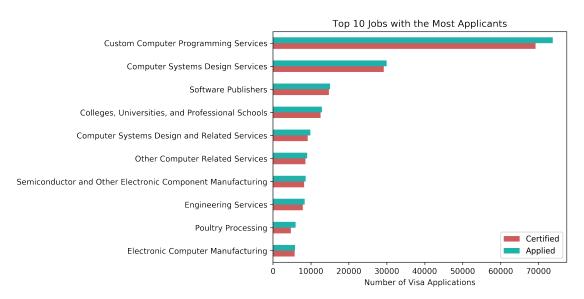
Top 10 avg: 0.8308623511361801 Bottom 10 avg: 0.938647187611869 Total avg: 0.8976729894722341

The calculations above revealed that the average certified ratio of all applicants is .898. This means that about 89.8% of all of the applicants got certified. The calculation also revealed that the average certified ratio of applicants of the top 10 states in application number is at .939 and the bottom 10 states is 0.831. The states that have a higher volume of applicants have a higher certified-ratio on average.

4.2 Foreign Worker Job Title

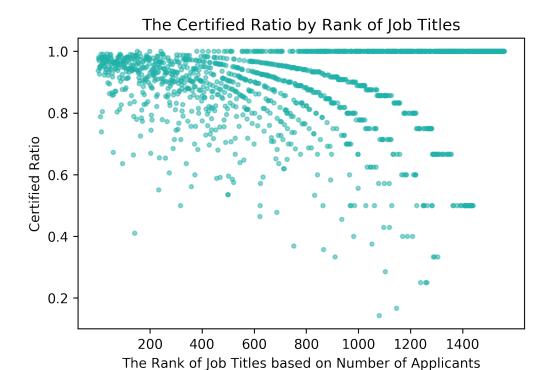
```
In [13]: # Get the job count table and plot the top 10 job titles.
    job_count = ac.count_data("naics_title",data)
```





The graph above displays the top 10 jobs that the foreign worker applicants are employed for in the United States. Note that half of the job titles are related to computer science.

The rank of job title is defined to be the rank based on the number of applicants in each job. Therefore, the rank of Custom Computer Programming Services, which has the highest number of applicants, would be 1, while the job title with the lowest number of applicants is ranked at 1560. The graph below plots the certified ratio of each job title based on ranking of the job title.



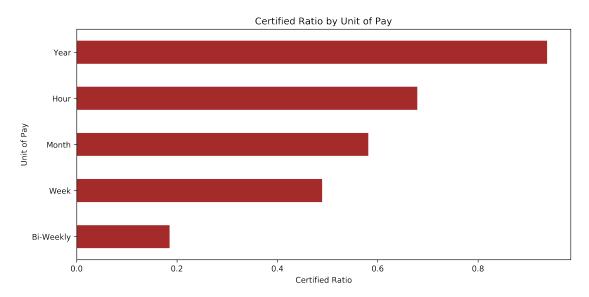
There is a lot less variance in certified ratios with higher ranked job titles. This means that the job titles that have more applicants corresponding to it have a certified ratio between 0.8-1.0. We also see that as the rank of the job decreases there is higher variance in certified ratio. If the job title is ranked from 1000 and on, the certified ratio is be anywhere between 0 and 1.

Note that the distribution of the number of jobs can also play an affect on the graph above. The data frame below depicts the distribution of the number of applicants across job categories. There are 44 job titles that have more than 1000 applicants, 226 with between 100-1000 applicants while over 82% of the jobs have less than 100 applicants. This means that the lower ranked jobs are highly weighted. Jobs that are ranked lower than 300 and on have only 100 or less applicants. This can be the reason why there is more variance in the graph above, since there is a less number of applicants to account for in the ratios.

```
In [15]: # Distribution of the number of individuals across job categories.
         job_amount = {'Count':[len(job_count.query("Applied>1000")),
                                  len(job_count.query("Applied<=1000 & Applied>=100")),
                                  len(job_count.query("Applied<100"))]}</pre>
         df = pd.DataFrame(data=job_amount,index=['>1000','100-1000','<100'])
         df['Ratio'] = df.Count/len(job_count)
         df
Out[15]:
                    Count
                              Ratio
         >1000
                       44
                           0.028205
         100-1000
                     226
                           0.144872
         <100
                     1290
                           0.826923
```

4.3 Unit of Pay

One of the variables in our data is called pw_unit_of_pay_9089. This variable indicates whether the proposed salary for this employee is going to be yearly, monthly, weekly, bi-weekly, or hourly.



The plot above describes the certified ratio of labor certification based on the unit of pay of each applicant. The applicants who are going to receive a yearly salary are certified more than 90% of the time in this dataset. Hourly pay has a certification ratio between 60% and 80%, while the other units are lower than 50%.

Out[17]:		Applied	Certified	ratio
	Year	345563	324084	0.937843
	Hour	7532	5115	0.679102
	Week	188	92	0.489362
	Month	117	68	0.581197
	Bi-Weekly	27	5	0.185185

Based on the table above, one of the reasons the certified ratio for weekly, month, and biweekly units of pay are so much lower is due to the number of applicants that fall under that category being much lower. Regardless, the applicants that have a yearly salary have a greater likelihood of being certified than those that do not.

4.4 Decision Date

Have the trends of labor certifications have changed over time? The decision date variable in our dataset is the year where the certification status is decided.

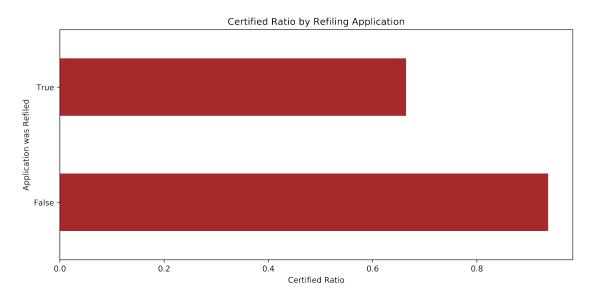
```
In [18]: # Get decision date count table
         year_count = ac.count_data("decision_date",data)
         year_count
Out [18]:
                     Applied
                                             ratio
                              Certified
         2016-01-01
                      119740
                                  113999
                                          0.952054
         2015-01-01
                       91847
                                   86318
                                          0.939802
         2014-01-01
                       73579
                                   69398
                                          0.943177
         2013-01-01
                       37174
                                   32022
                                          0.861409
         2012-01-01
                        21913
                                   19115
                                          0.872313
         2011-01-01
                        10596
                                    9473
                                          0.894017
```

Based on the table given above, the certified ratio of labor certification applicants did not change very much from 2011-2013 and 2014-2016. Although there is a slight difference, there is no significant amount of change within these two time periods. It is interesting that the past three years have had such an increase in certification than the three years prior.

Note that the data for applicants have increased each year, with a dramatic increase from 2014 to 2016. It would be interesting to see whether the number of applicants really has increased or if the amount of available data has increased over the years.

4.5 Refile application

The refile variable in our data indicates whether the application was previously filed. We would think that an application being refiled would give the application a better chance of being certified, but based on the data below, the opposite was true.

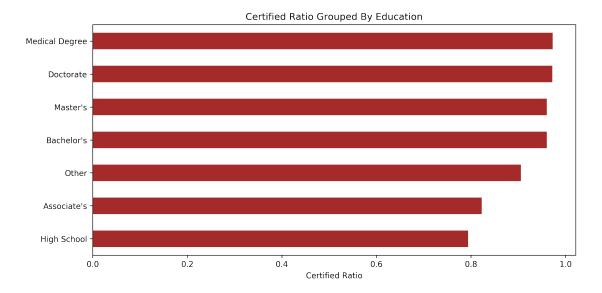


The graph above shows that applicants who have indicated that the application is a refile have a lower likelihood of being certified than those who did not indicate that the application is a refile.

4.6 Worker Education

We also looked at the education of workers to see what effects it may have on certification status. We predict that higher education levels with lead to a higher certified ratio.

Out[20]:		Applied	Certified	ratio
	Medical Degree	4765	4635	0.972718
	Doctorate	11743	11412	0.971813
	Master's	99722	95773	0.960400
	Bachelor's	84470	81105	0.960163
	Other	5007	4534	0.905532
	Associate's	2204	1813	0.822595
	High School	4194	3330	0.793991



Based on the table above, 95% of the applicants who have a bachelor's degree or higher level of education received their PERM. Therefore education can have a large effect on being certified or not.

4.7 Agency use

Lastly, does using an agency to help complete an application lead to a higher likelihood of getting certified?

Based on the table above, about 95% of the applicants that indicated the use of an agency were certified, while 91% of the applicants who did not use an agency were certified. Although there is a slight increase in certified ratio, we are unsure if this difference is significant enough to say that using an agency has an effect.

5 Conclusion

As predicted, states with high application volume have a higher rate of certification than the overall certification ratio. The applicants with a bachelor degree or higher have more than 95% of the applicants certified. In terms of occupation, there are a lot more people who apply for computer science type jobs, which have a broad range of specific job titles. The applications where refile was indicated have a significantly smaller certified rate than those whose applications indicated no refile. Surprisingly, completing an application with the help of an agency gives a marginal boost in likelihood of certification, but the difference is not significant. Another surprising conclusion is if the indicated salary is given as a yearly salary, as opposed to an hourly, weekly, biweekly, or monthly salary, the applicant is much more likely to get certified. Based on the analysis, we were able to determine some factors that positively or negatively affect the certification status. With further analysis, we hope to determine more trends in the application process and determine significant bias in the United States immigration system.