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Reliability Engineering and System Safety 00 (2014) 1–23

Reliability
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Coupling mode-destination accessibility with a quantitative seismic-risk assessment to identify at-risk communities

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Abstract

In this paper, we develop a framework for coupling mode-destination accessibility with a quantitative seismic-risk assessment to identify communities at a high risk for travel disruptions after an earthquake. For a case study of the San Francisco Bay Area, we find that accessibility varies more strongly from location to location than between income classes, and we identify particularly at-risk communities. We also observe that communities more conducive to local trips by foot or bike are predicted to be less impacted by losses in accessibility.

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Keywords: Infrastructure, Risk, Earthquakes

1. Introduction

Seismic risk assessment in earthquake engineering tends to focus on buildings, bridges, and the performance of infrastructure systems. For measuring the performance of transportation systems, researchers typically use engineering-based metrics such as the post-earthquake connectivity loss, which quantifies the decrease in the number of origins or generators connected to a destination node [e.g., 1], or the post-earthquake travel distance between two locations of interest [e.g., 2]. These frameworks have provided insight into seismic vulnerability and possible risk mitigation. However, the link to the human ramifications can be limited.

In the field of vulnerability sciences, researchers have long stressed the importance of the impact on human welfare from earthquakes. For example, Bolin and Stanford write that, “‘Natural’ disasters have more to do with the social, political, and economic aspects than they do with the environmental hazards that trigger them. Disasters occur at the interface of vulnerable people and hazardous environments” [3]. A recent World Bank and United Nations report echoed this idea that the effects on human welfare turn natural hazards into disasters [4].

Historical events emphasize the complex social effects of earthquakes. For example, on one hand the 1994 Northridge earthquake caused major damage to nine bridges, which, while significant, represented only 0.5% of the bridges estimated by Caltrans to have experienced significant shaking [5]. On the other hand, over half of businesses reported closing after the earthquake with 56% citing the “inability of employees to get to work” as a reason [6]. Furthermore, the total economic cost of transport-related interruptions (“commuting, inhibited customer access, and shipping and supply disruptions”) from this earthquake is estimated at 2.16 billion USD (2014) [7], using the consumer price index to account for inflation.

An emergent trend in earthquake engineering related to the social impacts is measuring the cumulative extra time needed for travel after an earthquake, sometimes called travel time delay [e.g., 8, 9]. This performance measure captures basic re-routing due to road closures and enables identifying roads more likely to be very congested. Travel time

23 approximately measures one aspect of impact on people, but does not capture the fact that some destinations and trips
 24 have higher value than others. Furthermore, this approach measures the impacts by focusing on aggregate regional
 25 effects rather than individual communities and demographic groups. Some recent work has looked at other metrics,
 26 such as the qualitative criteria-based metric “disruption index” [10]. However, this does not provide a quantitative link
 27 between the technical impact and the human ramifications. Other work has looked at resiliency, but defined it in pure
 28 engineering terms, such as percentage of a simplified road network that is functional [11]. Outside of transportation
 29 systems, some researchers have investigated the interplay between earthquake damage, such as damage to the electric
 30 power and wastewater networks, and the usability of houses and other buildings; this represents an important first
 31 step [12].

32 In contrast to the work on transportation-related seismic risk, urban planning has a long tradition of studying the
 33 impact on people of events and policy [13]. Accessibility is one metric popular in urban planning to measure
 34 the impact of different transportation network scenarios, and it measures how easily people can get to desirable
 35 destinations, which is one measure of social impact [14]. Furthermore, accessibility, by definition, quantifies one
 36 key aspect of human welfare [e.g., 14]. Within urban planning, accessibility has been measured in many ways,
 37 including individual accessibility, economic benefits of accessibility, and mode-destination accessibility [15]. The
 38 mode-destination accessibility is computed by taking the log value of the sum of a function of the utilities of each
 39 destination over all possible destinations and travel modes, where the utility decreases if getting to that destination is
 40 more costly or time-intensive [16]. This choice of accessibility definition is particularly applicable to quantifying the
 41 impacts of catastrophes, such as earthquakes, because certain destinations might be more critical for people in certain
 42 locations or from different socio-economic groups (such as low income or high income).

43 While recent work has investigated the interdependencies between different infrastructure networks, such as elec-
 44 tric power and water distribution [17], a less well-understood topic is the interdependencies within the transportation
 45 system itself. For example, the collapse of a highway bridge may close a transit line if the bridge crosses the transit
 46 line. Furthermore, the majority of work to date assumes that travel demand and mode choice will remain unchanged
 47 after a future earthquake, which historical data suggests is not the case [7]. A first step towards considering variable
 48 demand is work in the literature that varies demand by applying a constant multiplicative factor on all pre-earthquake
 49 travel demand [8]. Thus, the prior work suggests three areas of further investigation: 1) the risk of post-earthquake
 50 accessibility losses for different people and communities in a region, 2) the impact to the risk assessment results of
 51 modeling interdependent transit systems, and 3) the consequences of capturing varying travel demand and different
 52 travel modes in the analysis.

53 In this paper, we develop a framework for coupling mode-destination accessibility with a quantitative seismic-risk
 54 assessment to identify at-risk populations and measure the accompanying impacts on human welfare. We illustrate our
 55 approach with a case study of the San Francisco Bay Area transportation network, including highways, local roads,
 56 and public transportation lines. We use a set of forty hazard-consistent earthquake scenarios, ground-motion intensity
 57 maps, and damage maps, as we introduced in [20] using the optimization procedure we proposed in [18]. We model
 58 damage with a practical, agent-based transportation model used by the local transportation authorities that includes
 59 damage to bridges, roads, and transit lines, and varies demand. Finally, we analyze the predicted losses in accessibility
 60 according to 12 socio-economic groups used by local planners for the case study region, based on income class, and
 61 ratio of personal vehicles to workers in a household.

62 2. Case study: San Francisco Bay Area

63 2.1. Case study overview

64 We focus on the San Francisco Bay Area, a seismically-active region, to illustrate our approach (Figure 1). The
 65 area follows a polycentric metropolitan form, with San Francisco as the primary center and other jobs concentrated
 66 in suburban centers, such as Silicon Valley [19]. The region has a wide array of trip patterns for mandatory and
 67 non-mandatory trips. Furthermore, trip times and routes vary greatly depending on travel preferences and workplace
 68 locations [19]. Thus, we might expect noticeable disparities between households in the risk of travel time delays due
 69 to earthquakes.

70 This analysis considers the complex web of roads and transit networks of the case study area. The roads are
 71 modeled by a directed graph $G = (V, E)$, where V is a finite set of vertices representing intersections, and the set E ,
 72 whose elements are edges representing road links, is a binary relation on V . In this model, $(|V|, |E|) = (11,921, 32,858)$
 73 including centroidal links and $(|V|, |E|) = (9,635, 24,404)$ without. Centroidal links do not correspond to particular
 74 physical roads but instead capture more subtle travel flows, such as from outside the study area or the flow of people
 75 to and from some minor local roads. We also model 43 transit networks, as detailed in [20].

76 We model damage from ground shaking intensity to a set of 1743 highway bridges impacting the road and some
 77 transit networks, with data provided by the California Department of Transportation (Caltrans), and 1409 structures
 78 impacting the rapid transit network, BART, with data provided by that agency. We refer readers to [20] for more
 79 details about matching these structures, hereafter called components, to the relevant road and transit networks.

80 2.2. Ground-motion intensity maps

81 2.2.1. Theory

82 We now describe how to produce a set of maps with ground-motion intensity realizations at each location of
 83 interest in a region and corresponding occurrence rates that reasonably capture the joint distribution of the ground-
 84 motion intensity. First, we generate Q earthquake scenarios from a seismic source model. The seismic source model
 85 specifies the rates at which earthquakes of specified magnitudes, locations, and faulting types will occur. This set of
 86 earthquake scenarios is comparable to a stochastic event catalogue in the insurance industry.

87 Second, for each earthquake scenario in the seismic source model, we use an empirical ground-motion prediction
 88 equation (GMPE) [e.g., 21, 22, 23, 24] to model Y , the resulting intensity measure at each location of interest [e.g.,
 89 25, 26].

90 Then, for each of the Q earthquake scenarios, we sample b realizations of the spatially-correlated ground-motion
 91 intensity residual terms. Readers are referred to [27] for a survey of sampling methods. Once residuals are sampled,
 92 the total log ground-motion intensity (Y) is computed as

$$\ln Y_{ij} = \overline{\ln Y(M_j, R_{ij}, V_{s30,i}, \dots)} + \sigma_{ij}\epsilon_{ij} + \tau_j\eta_j \quad (1)$$

93 where j is the ground-motion intensity map index ($j = 1, \dots, m$ where $m = Q \times b$), ϵ_{ij} is the normalized within-event
 94 residual in $\ln Y$ representing location-to-location variability and η_j is the normalized between-event residual in $\ln Y$
 95 and the other parameters are defined above. Both ϵ_{ij} and η_j are normal random variables with zero mean and unit
 96 standard deviation. The vector of ϵ_{ij} can be modeled by a spatially-correlated multivariate normal distribution [e.g.,
 97 28] and the η_j by a standard univariate normal distribution.

98 The result is a set of m ground-motion intensity maps (e.g., Figure 2(a)). Since we simulate an equal number
 99 (b) of ground-motion intensity maps per earthquake scenario, the annual rate of occurrence for the j^{th} ground-motion
 100 intensity map is the original rate of occurrence of the earthquake scenario, divided by b . We denote the final result as
 101 w_j .

102 2.2.2. Implementation

103 To generate a stochastic catalog of ground-motion intensity maps, we use the OpenSHA Event Set Calculator [29].
 104 This software outputs the mean, $\overline{\ln Y_{ij}}$, and standard deviation values, σ_{ij} and τ_j , for all locations of interest for a
 105 specified seismic source model and ground-motion prediction equation. The intensity measure is the 5%-damped
 106 pseudo absolute spectral acceleration (Sa) at a period $T = 1\text{s}$, which is the required input to the fragility functions
 107 below. This spectral acceleration value represents the maximum acceleration over time that a linear oscillator with



Figure 1. Study area: San Francisco Bay Area, CA with specific travel analysis zones (TAZs) used in the case study marked in blue.

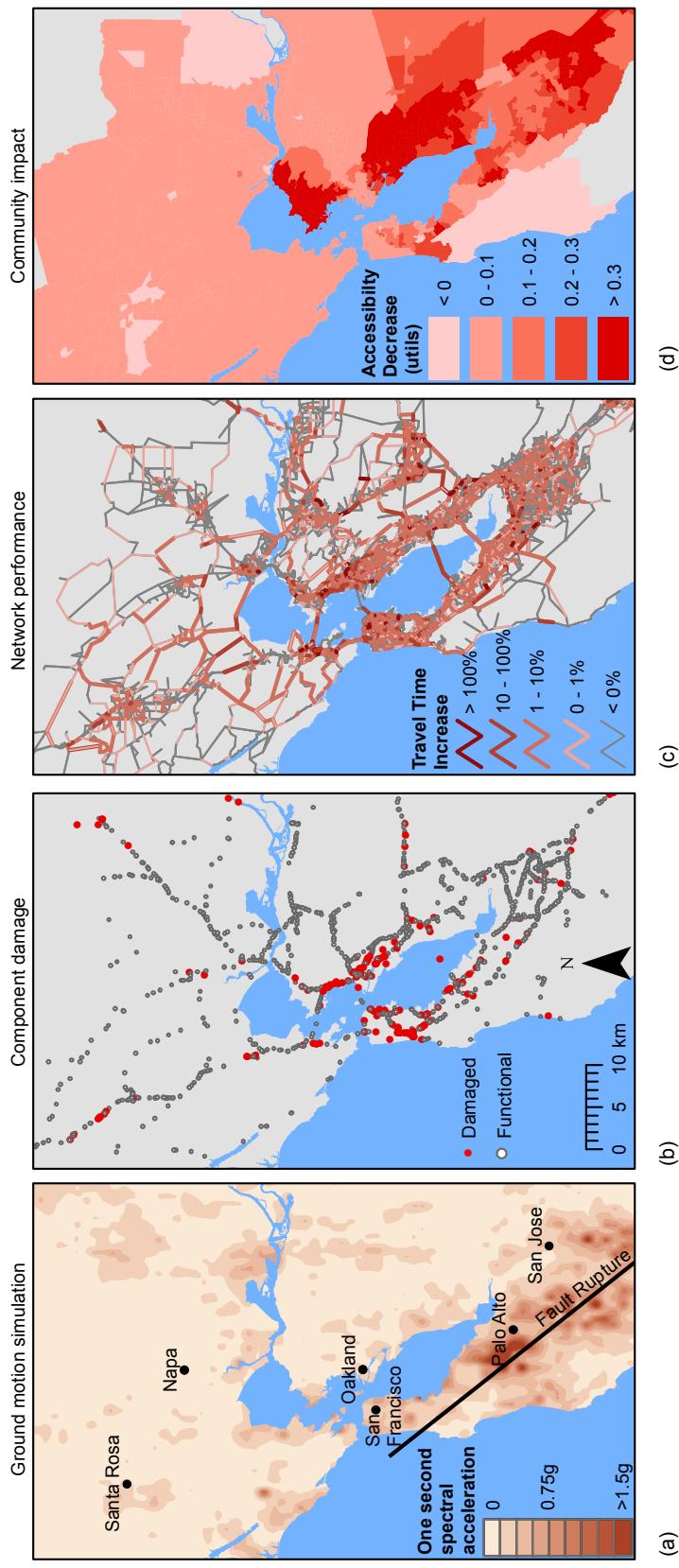


Figure 2. Illustration of the risk framework for one earthquake event including a) One-second spectral acceleration (ground-motion intensity) map with earthquake rupture, b) bridge (component) damage map, c) map of travel time increase (network-performance measure) values, and d) map of accessibility values averaged over all market segments by travel analysis zone (TAZ). There are 1454 TAZs.

108 5% damping and a period of 1 second will experience from a given ground motion. We calculate these values at
 109 each component location (bridges and other structures). Using one ground-motion intensity measure per component
 110 is a common simplification of the time-varying acceleration dynamics [e.g., 30, 9] that may have lower errors for
 111 components with a natural period near 1 second as opposed to long-span bridges. We use the UCERF2 seismic source
 112 model [31], Wald and Allen topographic slope model for the shear wave velocity $V_{s30,i}$ [32], and the Boore and
 113 Atkinson [21] ground-motion prediction equation. Using this seismic source model, which is then discretized into
 114 a list of faults and a stratified list of magnitudes and rupture locations for each, we obtain a set of 2110 earthquake
 115 events on all active faults, each with an annual occurrence rate greater than or equal to 10^{-5} . We simulate the sets
 116 of maps by combining the mean terms from the Event Set Calculator and spatially-correlated residual terms of the
 117 ground-motion intensity (using [28]) according to the basic ground-motion model, Equation 1.

118 2.3. Damage maps

119 2.3.1. Theory

120 Calculating network performance risk requires assessing the structural damage of relevant components after future
 121 earthquakes. The link between ground-motion intensity and structural damage is often provided by fragility functions.
 122 Fragility functions express $P(DS_i \geq ds_S | Y_{ij} = y)$. We assume one component, such as a bridge, per site location, so we
 123 will identify both components and site locations via the index i . Using that notation, DS_i is a discrete random variable
 124 whose value represents the damage state for the i^{th} component and ds is a damage state threshold of interest. The
 125 damage state is conditioned on a realization, y , of the random variable Y_{ij} , the ground-motion intensity at the i^{th} site
 126 and j^{th} ground-motion intensity map. Researchers have calibrated fragility functions using historical post-earthquake
 127 data [e.g., 33], experimental and analytical results [e.g., 34], hybrid approaches, and expert opinion. It is possible to
 128 sample the damage states from a joint distribution that includes correlation, such as due to similarities in design or
 129 construction practices [e.g., 35].

130 By sampling a damage state for each component, with probabilities obtained from the fragility functions given
 131 the ground-motion intensity, we produce a damage map (e.g., Figure 2(b)). The damage map has a realization of the
 132 damage state of each relevant component. This sampling process can be repeated multiple times to simulate multiple
 133 damage maps per ground-motion intensity map. For example, if equal numbers of damage maps are sampled per
 134 ground-motion intensity map (c damage maps per ground-motion intensity map), the weight of the j^{th} damage map
 135 should be adjusted accordingly to w_j , where $w_j = \frac{w_j}{c}$, and $j' = 1, \dots, J$.

136 *Functional percentage* relationships link the component damage to the functionality of network elements. For
 137 example, in a road network, when a bridge collapses, the traffic flow capacity of the road it carries and it crosses can
 138 be modeled as reduced to zero. These relationships are often derived from a combination of observation and expert
 139 opinion, often due to data scarcity [36]. Furthermore, the relationships are typically deterministic for a certain com-
 140 ponent damage state and restoration time [36]. Thus, in this paper, each damage map corresponds to a functionality
 141 state for every element of the network.

142 2.3.2. Implementation

143 *Component damage.* We use fragility functions of the following form to provide the link between ground-motion
 144 shaking and component damage:

$$P(DS_i \geq ds_S | Y_{ij} = y) = \Phi\left(\frac{\ln y - \lambda_{\xi,i}}{\xi_{\xi,i}}\right), \quad (2)$$

145 where Φ is the standard normal cumulative distribution function, $\lambda_{\xi,i}$ and $\xi_{\xi,i}$ are respectively the mean and standard
 146 deviation of the $\ln Y_{ij}$ value necessary to cause the ξ^{th} damage state to occur or be exceeded for the i^{th} component,
 147 and the other variables are defined above. By using the previous equation and the inverse method, we can sample
 148 realizations of component damage states for a given ground-motion intensity.

149 The California Department of Transportation (Caltrans) provided the fragility function values $\lambda_{\xi,i}$ and $\xi_{\xi,i}$ used
 150 in this study for the highway components in summer 2012, which was last updated in 2007 and includes various
 151 retrofitted bridges [37]. The $\lambda_{\xi,i}$ values are based on component characteristics including number of spans and age
 152 as detailed in [33]. The $\xi_{\xi,i}$ values are given as a constant. The BART seismic safety group provided the fragility
 153 function values $\lambda_{\xi,i}$ and $\xi_{\xi,i}$ used in this study for the BART-related components for the state of the network in summer
 154 2012. At that time, data was available for the aerial structures shown in Figure ???. These correspond to the safety

155 performance goals under the recent retrofit program [38]. The numbers are comparable to the Caltrans fragility data.
 156 For the BART components, however, $\xi_{\zeta,i}$, the standard deviation of the $\ln S_a$ value necessary to cause the extensive
 157 damage state to occur or be exceeded, varies depending on the component. Both sets of fragility functions are based
 158 on the assumption that damage can be reasonably accurately estimated by the ground motion intensity at each site
 159 independently, and that the damage state can be reasonably estimated by an analytical model considering a single
 160 ground-motion intensity measure. In addition, the fragility curves do not directly consider the effects of degradation.
 161 Current work is ongoing to refine these assumptions [e.g., 34, 39, 40].

162 Caltrans also provided other component properties such as length, construction year, construction materials, out-
 163 to-out distance (the maximum distance in the perpendicular direction to traffic flow), number of spans, and average
 164 daily traffic flow). Similarly, Caltrans provided estimates for bridge replacement costs in current (2014) USD: 175 per
 165 square foot for construction and 10 per square foot for demolition of the damaged bridge [41].

166 Per ground-motion intensity map, we sample 1 damage maps (e.g., Figure 2(b)), which each has a realization of
 167 the component damage state at each component location according to the fragility function (eq. 2). The provided
 168 fragility functions do not consider correlation of the structural capacities, but other models could be used [e.g., 35].

169 *Transit network damage.* Each of the 43 transit systems we considered will be impacted differently. For Caltrain,
 170 conversations with managers suggest that given that there is one shared track system, the system would either be
 171 fully operational or not at all. Similarly, managers suggested modeling the VTA system as fully functional or not.
 172 Depending on where the BART train cars are when the earthquake strikes, the agency could accommodate different
 173 emergency plans. However, BART representatives suggested considering that if any part of a route is damaged, the
 174 entire corresponding route would not be operational (but other routes on different tracks might be still operational). In
 175 other words, each BART route as well as the Caltrain and VTA routes are each a weakest-link system, so the failure
 176 of a single component will cause the route to be non-operational. We modeled the ferry systems as fully functioning
 177 for all earthquake events. For all earthquake events including the baseline, trans-bay and cross-county bus lines were
 178 discontinued, but main lines in urban areas as well as other local bus networks were maintained per recommendations
 179 from the MTC, though they may face delays due to traffic congestion.

180 *Road network damage.* Each component damage state maps directly to the traffic capacity on associated road seg-
 181 ments. We use a functional percentage relationship to compute the traffic capacity of relevant road segments. Based
 182 on discussions with Caltrans, we consider travel conditions one week after an earthquake, since it is a critical period
 183 for decision making. For example, one week after most events, bridges should have been inspected and surface dam-
 184 age should be repaired, but major reconstruction would not have yet begun. According to our functional percentage
 185 relationship, at this point in time, the components have one of two classes of functionality, zero traffic capacity and
 186 full traffic capacity [36]. We can thus summarize the component damage using two damage states ds_s , $ds_{damaged}$ and
 187 $ds_{functional}$, which correspond to the common HAZUS *extensive* or *complete* damage states and the *none*, *slight*, or
 188 *moderate* damage states respectively [36]. Thus, the functional percentage relationship assigns zero traffic capacity
 189 on road segments that have at least one component in the $ds_{damaged}$ damage state, and full traffic capacity otherwise.
 190 We do not consider network damage from sources other than main structural damage from ground shaking, such as
 191 tunnel displacement or liquefaction, but the framework allows including such considerations. In the discussion below,
 192 we consider a set of 113,940 damage maps, which correspond to 2110 scenarios, 3 ground-motion intensity maps per
 193 scenario, and 18 damage maps per ground-motion intensity map.

194 2.4. Network performance

195 2.4.1. Theory

196 The final step for the event-based risk analysis is to evaluate the network performance measure, X . For this
 197 application, we consider a metric popular in urban planning, *mode-destination accessibility change* [e.g., 15, 42, 43]
 198 (e.g., Figure 2(d)). Mode-destination accessibility, hereafter referred to as accessibility, measures the distribution of
 199 travel destination opportunities weighted by the composite utility of all modes of travel to those destinations, i.e.,
 200 the ease of someone getting to different destinations weighted by how desirable those destinations are [16, 14]. The
 201 utility function for the mode-destination choice may be estimated using a multinomial random utility model where

202 the logsum represents the accessibility value [44, 16, 14]. Namely, accessibility for a particular agent a is

$$Acc_a = \ln \left[\sum_{c \in C_a} \exp(V_{a(c)}) \right], \quad (3)$$

203 where $V_{a(c)}$ is the utility of the c^{th} choice for the a^{th} person for $a = 1, \dots, A$, and C_a is the choice set for the a^{th}
204 person [16]. Choices refer to travel destinations and the mode of travel (driving, walking, bus, etc.). The units are a
205 dimensionless quantity, *utils*. As an extension, the accessibility values from the previous equation can be converted
206 into equivalent time and dollar amounts using *compensating variation* for cost-benefit studies; for the case study,
207 0.0134 *utils* (generic measure of utility) equals the value of one minute per day [14, 45, 46] and we conservatively
208 value one hour of time as approximately \$15 [47]. In other words, one *util* is worth approximately \$20 per person per
209 day based on these assumptions. With nearly 7 million people in the region, even small changes in *utils* lead to large
210 economic losses. Since accessibility measures how easily people can get to the destinations they desire, accessibility
211 is used as one of the measures of human welfare [e.g., 14].

212 Once the chosen performance measure is computed for each damage map, we aim to estimate the exceedance
213 rate of different levels of performance. The annual rate, λ , of exceeding some threshold of network performance
214 is estimated by summing the occurrence rates of all damage maps in which the performance measure exceeds the
215 threshold:

$$\lambda_{X \geq x} = \sum_{j'=1}^J w_{j'} \mathbb{I}(X_{j'} \geq x) \quad (4)$$

216 where x is an accessibility value threshold of interest and $X_{j'}$ is the accessibility value realization for the j'^{th} damage
217 map. The variable $w_{j'}$ is the occurrence rate of the j'^{th} damage map. The indicator function \mathbb{I} evaluates to 1 if the
218 argument, $X_{j'} \geq x$, is true, and 0 otherwise. By evaluating λ at different threshold values, we derive an exceedance
219 curve (e.g., Figure 7).

220 2.4.2. Implementation

221 We compute accessibility using *Travel Model One* (version 0.3), an activity-based model used for the official San
222 Francisco Bay Area travel model by the Metropolitan Transportation Commission (MTC), the local metropolitan plan-
223 ning organization (MPO) [48]. It represents the full road network as well as the public transit networks, biking, and
224 walking. Travel demand data consists of the locations of different households in the case study area, their destination
225 preferences and utilities, their number of vehicles, their income and other demographic data [48, 46]. More details can
226 be found in [49]. This data was collected by the MTC from surveys and census information. Thus, we assume that the
227 distributions of travel preferences do not change after an earthquake, although the actual destinations and trips may
228 vary. For example, if a trip takes a very long time after a simulated earthquake, it is less likely that the trip will occur.
229 The result is a *variable* travel demand model. This model uses a combination of Java code called CT-RAMP [50],
230 and the Citilabs Cube Voyager and Cube Cluster software programs, which are part of a leading commercial software
231 suite for transportation planning [48]. This model differs from previous representations of this network [e.g., 9, 51],
232 since it includes not only major roads but also local roads and transit lines. We have provided further details about
233 computing mode-destination accessibility using this high-fidelity model in [20].

234 This analysis considers 40 interesting and hazard-consistent events, as defined by 40 sets of ground-motion inten-
235 sity maps, damage maps, and accessibility performance measure realizations. We selected this set of events with the
236 optimization-based procedure we introduced in [18]. Readers are referred to [20] for more details about this set of
237 events.

238 In the following sections, we first compare region-wide results, and then focus on particular characteristics of
239 three communities (Figure 1 shows the study area and three communities). Finally, we discuss generalizable trends.

240 3. Results and Discussion

241 3.1. Overview of results region-wide

242 In this section, we analyze region-wide trends in accessibility losses for the case study area. As mentioned in
243 Section 1, we first analyze each of the 12 socio-economic groups used in practice for the case study region [46], which

Income class	Income range, 1989 USD	Income range, 2014 USD
Low	0 - \$25,000	0 - \$47,334
Medium	\$25,000 - \$45,000	\$47,334 - \$85,202
High	\$45,000 - \$75,000	\$85,202 - \$142,004
Very high	more than \$75,000	more than \$142,004

Table 1. Income class definitions for the case study region, as defined by the local planning organization, the MTC [46] and also translated to current 2014 USD using the consumer price index.

are characterized based on households. The socio-economic groups correspond to all combinations of four different income classes (Table 1), and three different classes of automobile availability in the household (zero automobiles, fewer automobiles than household members that work, a greater or equal number of automobiles as compared to the number of household members that work).

We first assess the data availability for each of the segments. Each data point represents a trip by a person of a household, who is modeled as an agent in the high-fidelity transportation model. The results suggest comparing households with at least one car, because for households without cars (no cars), only the low income class has reasonably many trips (Figure ??).

General patterns emerge in the expected losses in accessibility. The expected losses are computed by taking an average of the accessibility results for each of the 1454 travel analysis zones (TAZ) for each earthquake event, weighted by the adjusted annual likelihood of occurrence from the optimization results.

First, we notice that the ratio of cars to the number of people who work in a household is correlated with accessibility risk; a higher ratio corresponds to higher expected decreases in accessibility. This corresponds to going across a column in Figure 3. For example, for the first row representing low income households, we notice a marked change in accessibility across the columns, as indicated by an expanded area of darkened TAZs from left to right (Figure 3(a-c)). Note that 1 *util* corresponds to a consumer value of compensating variation of approximately \$20 per person per day, which assumes low (conservative) estimates of the value of time for travel delays and value of getting to destinations.

We might expect these households with more cars to take longer trips because there might be a relationship between needing to travel longer distances and needing an extra car or two in a household. This is indeed the case (Figure 4(b)), but it is not fully predictive. In fact, there is only a weak trend between average trip length for a TAZ before any earthquake and the predicted impact on accessibility (Figure 5). Instead, we hypothesize that there are other latent variables correlated with car ownership. For example, the geographic distribution of people without cars varies. Additionally, in Section 3.5, we will further explore the correlation between the percentage of car-based trips and accessibility risk. We will show that TAZs with fewer car-based trips, tend to have lower risk of accessibility losses.

Second, controlling for car ownership, we see a fairly equitable distribution of risk across income class segments. For example, by looking at households with fewer workers than cars (middle column of Figure 3), the variation from TAZ to TAZ is significantly more striking than the difference across income segments (Figure 3(b,e,h,k)). Similarly, while trip lengths are slightly longer for higher income households, the differences are subtle (Figure 4(a)).

Thus, for a given TAZ, the differences across incomes are not that great. At the same time though, there is an unequal geographic distribution of wealth in the San Francisco Bay Area. Because of this, when we aggregate accessibility risk across TAZs, we see that accessibility risk rises with increasing household income (Figure 7(b)). Therefore, even though the poor are generally the most vulnerable to natural disasters including hurricanes, floods and earthquakes, wealthier households in the San Francisco Bay area are more vulnerable than the other income groups to earthquake-related accessibility risk.

Next, we consider which geographic parts of the San Francisco Bay Area are at an elevated risk. The results show regions of high risk: in the East Bay due East of San Francisco, in the suburbs of San Jose, along the coastal and Bay-side regions South of San Francisco (Millbrae and Pacifica, e.g.), and in parts of San Francisco (South-Central neighborhoods including Westland Highlands and Glen Park neighborhoods). One may have expected more high risk areas on the San Francisco Peninsula, because of the San Andreas fault, which can generate large magnitude events. In contrast, the East Bay has higher shaking levels at more moderate return periods, due to the higher relative annual frequency of events on the Hayward Fault; this is correlated to bridge damage and thus road closures. Furthermore,

286 the data suggests that both the more common moderate-magnitude East Bay events and the rare higher-magnitude
 287 San Andreas events can cause accessibility problems for the East Bay. Figure 6 shows one sample realization of a
 288 M6.85 Hayward event and one sample realization of a M7.45 San Andreas event—both follow the general trend of
 289 high predicted accessibility losses in the East Bay. In contrast, while any events could contribute to the risk in San
 290 Francisco, our model results show the main accessibility losses in San Francisco corresponding to the San Andreas
 291 events. Figures 6(c,d) provide one such example. Figures 6(e,f) show an example of a lower magnitude event farther
 292 away from the main population centers, a M6.35 event in the Great Valley Pittsburg-Kirby Hills Fault. This shows
 293 how the range of more minor faults in the East Bay can contribute to that area's risk. Also, we have shown the results
 294 for one socio-economic group in Figure 6, but the other socio-economic groups follow the same general patterns,
 295 albeit with different specific values.

296 Finally, we can examine the rates of loss exceedance (Section ??). Figure 7 shows a similar shape to the loss
 297 exceedance curves for other performance metrics (Section ??). Note that the results are primarily valid in the 100 to
 298 2475 year return periods, since this is the range chosen for the map selection optimization problem.

299 Recognizing that the impact varies significantly by TAZ, as indicated by Figure 3, we also examine the accessi-
 300 bility loss exceedance curve for three communities: part of the San Francisco financial district, Danville, and Pacifica
 301 (Figure 1). These correspond to TAZ IDs 2, 1161, and 224 respectively. This part of the San Francisco financial
 302 district represents an area with relatively low expected changes in accessibility (Figure 3), whereas Danville and Paci-
 303 fica are at an elevated risk in almost all socio-economic groups (Figure 3). The general trends are corroborated by
 304 the loss exceedance curves for these three communities (Figure 7(a) shows an example for the socio-economic group
 305 with medium income households with fewer cars than workers). In other words, the average middle-class person from
 306 Danville in a household with fewer cars than people who work is expected to experience travel-related losses up to 1
 307 *utils* per day after a rare earthquake, which he or she values at approximately \$20 per day considering a conservative
 308 estimate of travel time and destination value. In contrast, his or her fellow Bay Area resident in San Francisco has
 309 expected losses of only a tenth as much as experienced by a Danville resident. At return periods greater than 100
 310 years, we notice that Danville and Pacifica follow a similar general pattern, which differs dramatically from that of
 311 San Francisco.

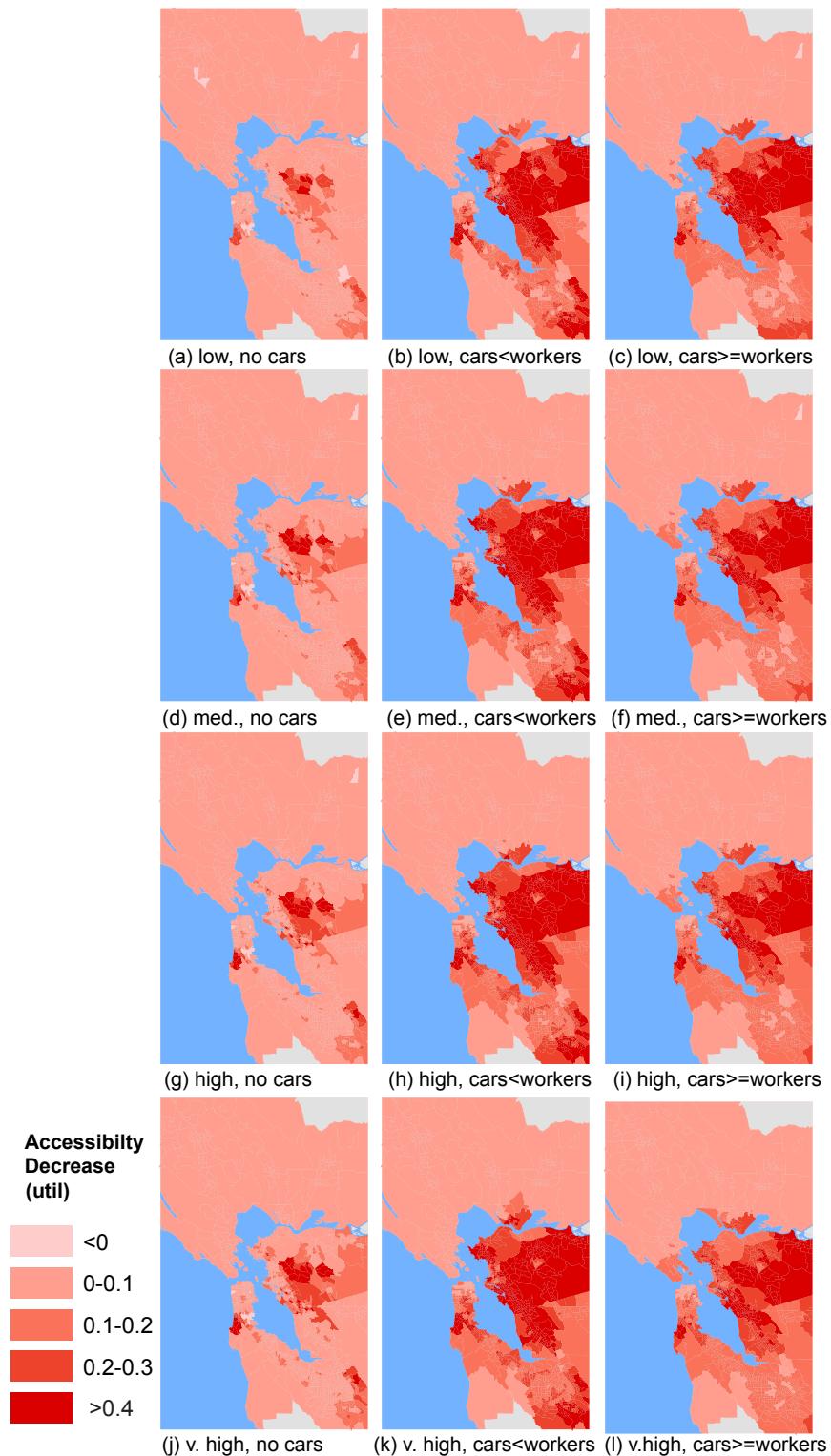


Figure 3. Expected changes in accessibility per person per day for each combination of income class and car ownership group. The darker the color, the greater the losses in accessibility.

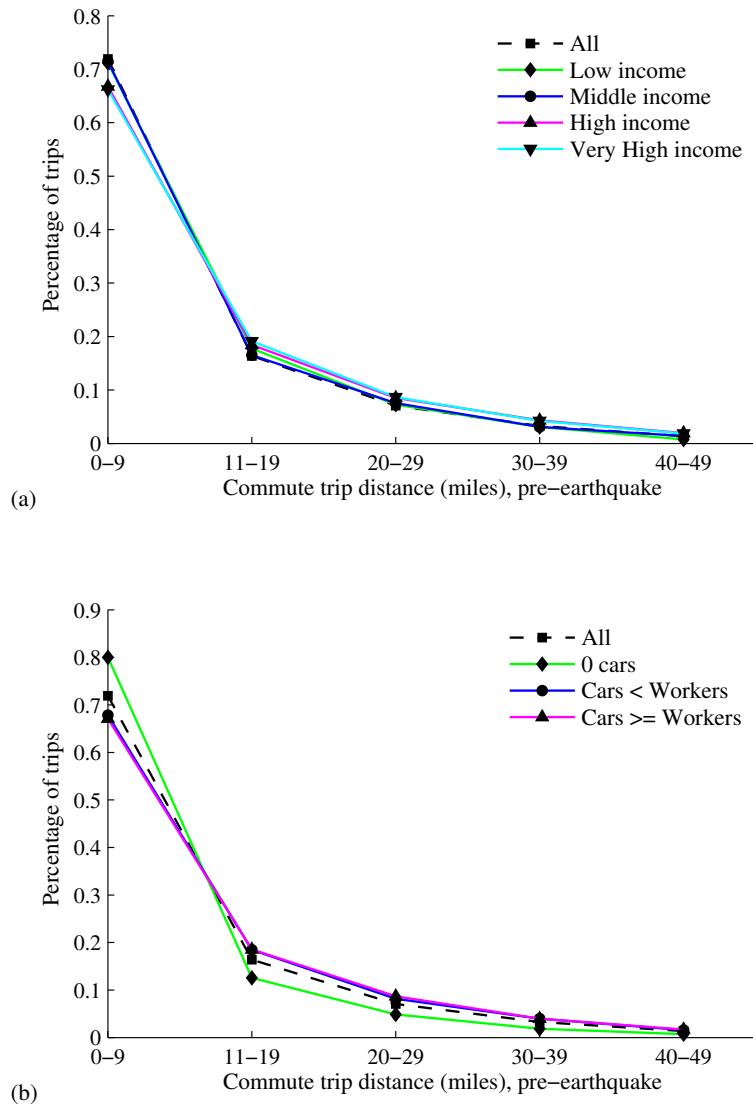


Figure 4. Distributions of commute trip length in 10-mile intervals by a) income class segment, and b) car ownership segment, (pre-earthquake)

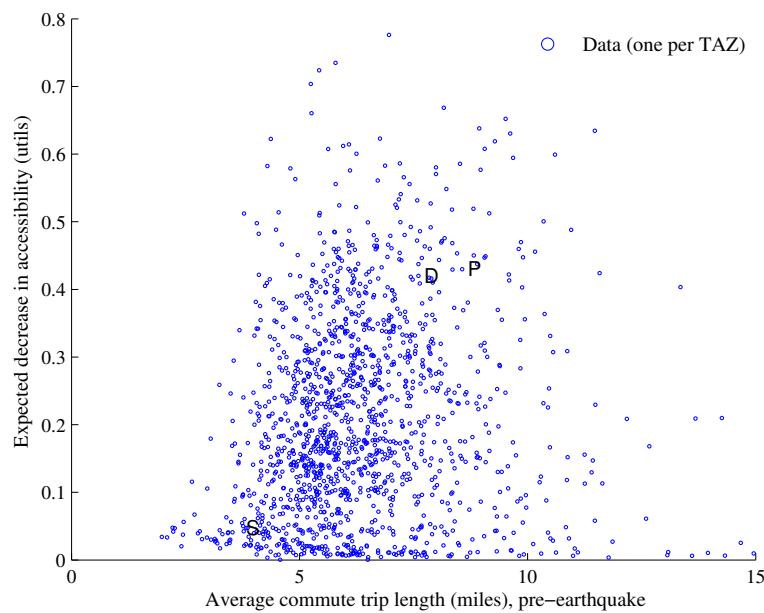


Figure 5. Trip length (pre-earthquake) versus change in total accessibility per person per day. Each dot represents one TAZ and the three case study communities, San Francisco financial district, Danville, and Pacifica are marked by **S**, **D**, and **P** respectively.

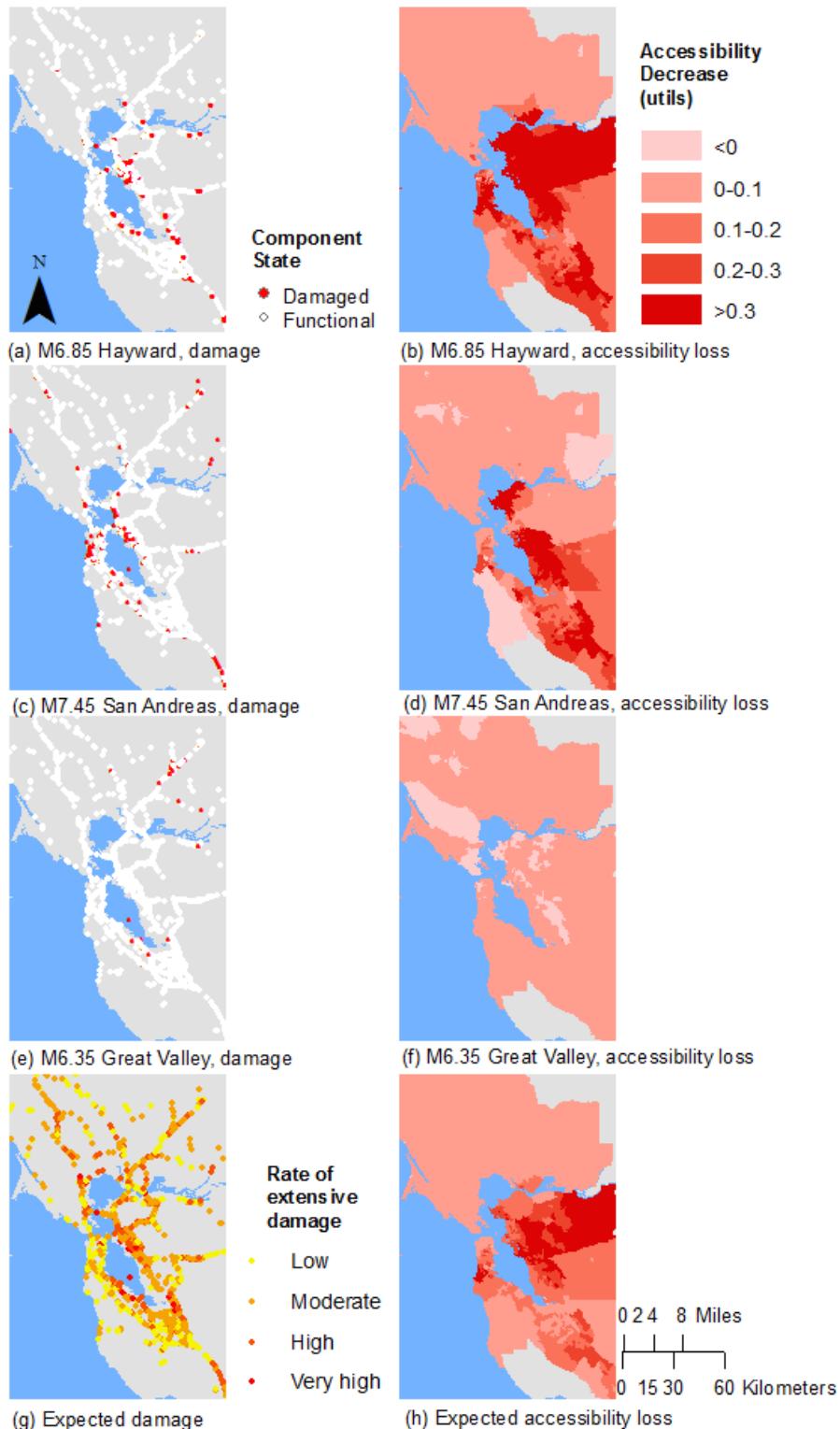


Figure 6. Bridge damage (red = damaged) and corresponding accessibility losses per person per day by TAZ for medium income households with fewer cars than workers. The bottom row has expected values calculated as a weighted average over all events.

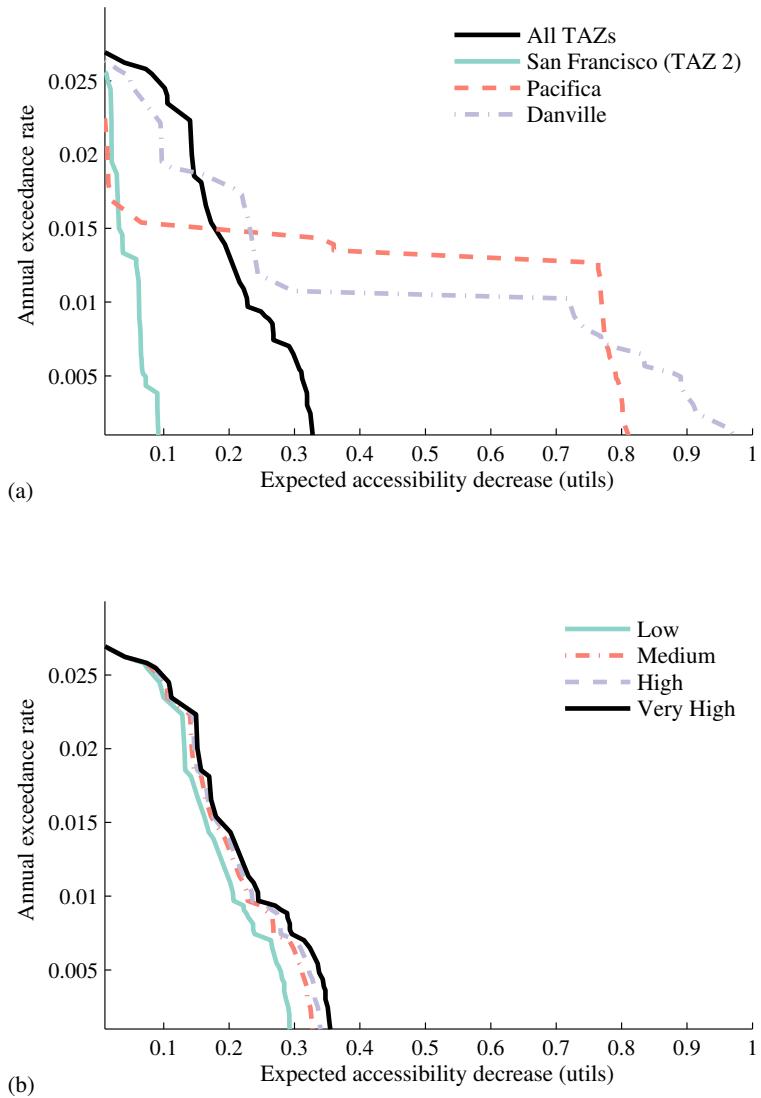


Figure 7. Accessibility annual loss exceedance curve with a comparison by (a) case study TAZs and average over all TAZs and (b) income class; all curves are in *utils* per person per day for medium income households with fewer cars than workers .

312 *3.2. Analysis for San Francisco, CA financial district*

313 In this section, we will explore some possible explanations for why this San Francisco TAZ (Figure 1) has lower
 314 expected accessibility losses than most other communities. First, the financial district of San Francisco differs dramatically
 315 from many other TAZs in that the percentage of trips made by car is relatively small (38% versus an average of
 316 85% across all TAZs). Households traveling by foot or bike will be less influenced by network damage, because the
 317 model considers only damage to the road network and transit systems; thus, foot travel routes and travel times will not
 318 be affected in this model. We also observe that more trips by foot and bike correspond to destinations that are closer
 319 geographically. The impact of travel mode shift post-earthquake will be further explored in Section 3.5.

320 Second, Figure 8(a) shows that the average time for a trip to and from work is about average for a TAZ in this
 321 region and also follows a similar distribution to that of the other TAZs. Figure 8(b) suggests a slight trend towards
 322 shorter trips, but the average trip distance for trips is only 7% lower than the average for all trips region-wide. Since
 323 the trip time and length are relatively typical, but the accessibility is much lower than average, the trip time and length
 324 do not explain the differences in accessibility losses.

325 In summary, the data suggests that a major cause for the low expected accessibility impact for the financial
 326 district of San Francisco is the lower relative dependence on cars for mobility. In the next section, we will contrast
 327 the San Francisco example with results from Pacifica, another Peninsula community that, nonetheless, is expected to
 328 be at high risk of losses in accessibility.

329 *3.3. Analysis for Pacifica, CA*

330 We might not suspect that Pacifica, CA would be at an extremely elevated risk of accessibility losses across most
 331 market segments, as compared to other communities, because it is not unusually close to a major earthquake fault.
 332 In addition, the percentage of pre-earthquake car-based trips is around average for the case study area (88% versus
 333 an average of 85%). In contrast to most other regions, however, Pacifica is wedged between the Pacific Ocean to
 334 the West and the coastal mountains to the East. Indeed, the main access road is California Highway 1, which has
 335 various vulnerable bridges included in the case study dataset. There are no viable alternative routes on local roads.
 336 Since almost all trips are by car from Pacifica and the average trip length is much longer than the region-wide average
 337 (108% longer), the road issue is particularly serious.

338 As a comparison, consider the next main town along the Pacific coast, Half Moon Bay, about 13 miles South. Half
 339 Moon Bay has significantly lower expected accessibility losses compared to Pacifica (0.11 *utils* per day for a person
 340 in Half Moon Bay in middle income household with fewer cars than workers, given an event in the dataset, versus
 341 0.43 *utils* per day for a similar person in Pacifica). While the seismic hazard is similar, the population is about one
 342 third the size, so there is less demand for the limited road capacity [55]. Furthermore, and likely most significantly,
 343 Half Moon Bay has a key alternative to California Highway 1, California Highway 92, which links to Silicon Valley
 344 and the main highways of that region (US-101 and I-280). Since Pacifica, CA is unusually reliant on one road with
 345 key vulnerabilities for access, it has an elevated risk for losses in accessibility.

346 *3.4. Analysis for Danville, CA*

347 We will first examine the trip length characteristics for Danville, CA. As illustrated in Figure 8, the distribution
 348 of pre-earthquake commute trips from Danville, CA is shifted towards both longer distance and longer time than the
 349 communities we have studied so far with a relatively higher proportion of trips taking 60–74 minutes and traveling
 350 over 40 miles than in the other communities. The same trend holds for other trip purposes. On average, the trip lengths
 351 are longer than many other TAZs (85% longer than the average over all trips originating from any of the TAZs). The
 352 consequence of these longer trips is more opportunities to be impacted by a road closure, simply because more roads
 353 and bridges will be used. Moreover, the road layout near Danville, CA mandates many highway trips, which increase
 354 the likelihood of crossing bridges; bridges are the part of the network for which we model the vulnerability.

355 Next, we look at patterns of expected bridge damage. Bridge damage is important for many regions, including
 356 Danville, because the percentage of car-based trips is high (85% of all trips on average, and also 85% of Danville-
 357 origin trips). For damage map realizations for the three earthquake events we introduced—M6.85 Hayward Fault,
 358 M7.45 San Andreas Fault, M6.35 Great Valley Fault—some bridges in the Oakland area are in the extensive or
 359 greater damage state (Figure 6(a,c,e)). These correspond to bridge closures in the model. In addition, in the first two
 360 cases, there are closures to the north of Danville, which represents one of the two main travel routes from Danville.

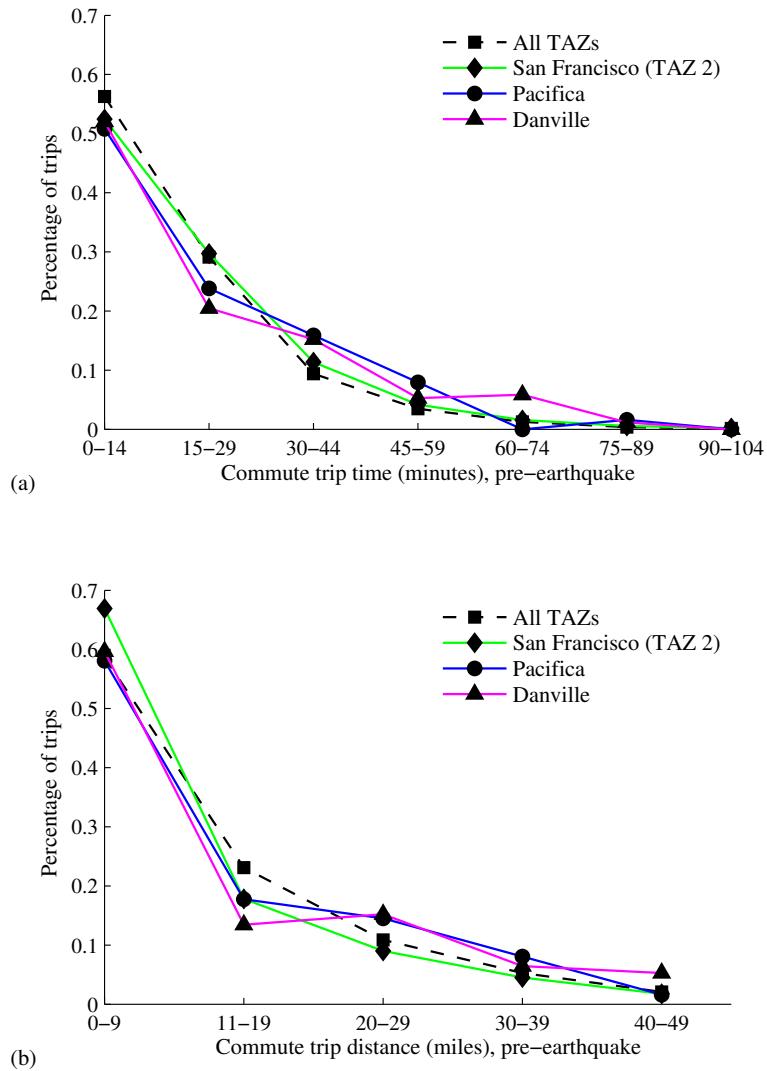


Figure 8. One-way commute trip information by (a) 15-minute time interval, and (b) 10-mile distance interval for 3 case study TAZs and the average over all TAZs.

361 There are also scattered closed bridges to the west of Danville, likely a top travel corridor because of the workplace
 362 centers in San Francisco, Oakland, and Silicon Valley (all to the west). As for transit, in the first two events, all BART
 363 lines are closed, so there are limited alternatives to the popular road routes. The result is that the residents of Danville,
 364 CA have reduced access to their normal destinations after all these events.

365 We can also look at bridge damage in a probabilistic event-set-based manner. The expected damage over all
 366 events represents the annual rate of a bridge being in the extensive or complete damage state for the set of 113,940
 367 damage maps (Figure 6(g)). This figure indicates that bridges in the Oakland-Berkeley area are particularly likely to
 368 be damaged. We also see a few high likelihood bridges to the North of Danville. Thus, the data suggests that the
 369 relative position of high-risk bridges to Danville contributes to this community's accessibility risk.

370 *3.5. Impact of travel mode shifts and regional variations in travel mode patterns*

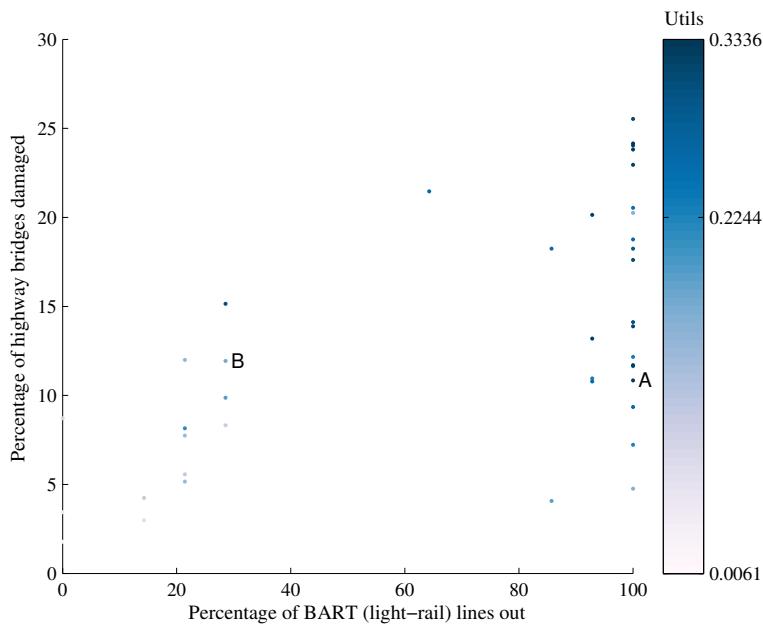


Figure 9. Percentage of BART (heavy-rail) lines not operational versus percentage of highway bridges damaged, where each data point corresponds to one earthquake damage map. The values are color-coded by the average loss in accessibility per day per person over all TAZs for households with the fewer cars than people who work. Two events discussed in this section are marked by the letters A and B.

371 First, we compare patterns of transit system damage with patterns of travel mode shifts after earthquake events.
 372 Over all the simulated events, taking a weighted average by the annual likelihood of each event, we see a reduction in
 373 transit ridership (25% weighted average decrease from the base case). This is not surprising. The heavy rail systems
 374 (BART and Caltrain) are not fully operational in most of the forty simulated events (Table 2), and these have heavy
 375 ridership. The light rail systems (VTA and Muni light rail) also suffered losses in many events (Table 2). As detailed
 376 in [20], with regards to the other transit systems, trans-bay and cross-county bus lines were suspended in the forty
 377 events and the baseline case; main local buses are modeled as operational, although with possible delays; and ferries
 378 are modeled as operational. The result is an average increase in the percentage of trips by the other modes (foot, car,
 379 and bike).

380 A notable exception is the M6.35 Great Valley, Pittsburg-Kirby Hills Fault earthquake event, as illustrated in
 381 Figure 6(e,f). In this event, there were no line closures on the major transit systems (BART, Caltrain, Muni, and
 382 VTA Light Rail). There were, however, some bridge closures on the highways (Figure 6(e)). The result was a slight
 383 increase in transit ridership and also in trips by foot.

384 In general, accessibility impact grows with increasing number of damaged transit lines, particularly in combination
 385 with high numbers of damaged bridges (Figure 9). The results do not conclusively show that transit is a key contributor

Functionality	BART	Caltrain	Muni Light Rail	VTA Light Rail
Full	3	13	25	9
50-99%	10	0	15	0
1-49%	8	0	0	0
None	19	27	0	31

Table 2. Transit network functionality as a count out of the forty simulated events for BART, Caltrain, Muni Light Rail, and VTA Light Rail. Functionality is measured by the percentage of lines that are operational given a damage map (based on a ground-motion intensity map).

386 to accessibility risk, but based on individual examples, the data suggests this conclusion. For example, in the set of
 387 forty events analyzed with the high-fidelity model, the M6.85 Hayward Rogers-Creek and the M7.45 Northern San
 388 Andreas Fault event both have a similar number of damaged bridges (around 11%); these are noted by points A and B
 389 respectively in Figure 9. These correspond to the bridge damage and accessibility maps in Figures 6(a,b) and 6(c,d)
 390 respectively. However, this Hayward Rogers-Creek event has significantly higher accessibility impact. Similarly, the
 391 transit impact was different. This Northern San Andreas event had only 4 of the 14 BART lines, all Caltrain, and all
 392 VTA Light Rail lines not operational, whereas this Hayward Rogers-Creek event had all 14 of the 14 BART lines, all
 393 Caltrain, all VTA Light Rail and 3 of the 8 Muni light rail lines not operational. Thus, the transit lines were impacted
 394 significantly differently. Moreover, the differences in accessibility results could not have been predicted from simpler
 395 models focusing on bridge portfolio losses, because the percent of damaged bridges was about the same, and the San
 396 Andreas event actually corresponded to a greater increase in travel time.

397 Second, we examine the correlation between a community's walkability, as measured by the percentage of total
 398 trips made by that travel mode, and the expected decrease in accessibility by community. We see that an increased
 399 percentage of pre-earthquake trips on foot corresponds to a lower average decrease in accessibility (Figure 10). This
 400 result corroborates the specific example of the San Francisco Financial District we saw in Section 3.2. Furthermore,
 401 on average, the number of by-foot trips slightly increases after the earthquake events where road congestion worsens.
 402 This model result is consistent with the observations after the 1995 Kobe earthquake, in which many commuters
 403 switched to walking and biking ("non-mechanized modes") in the weeks after the earthquake [7]. In conclusion, the
 404 data suggests that TAZs, i.e. communities, which have a greater walkability are also more resilient to earthquake-
 405 related accessibility risk.

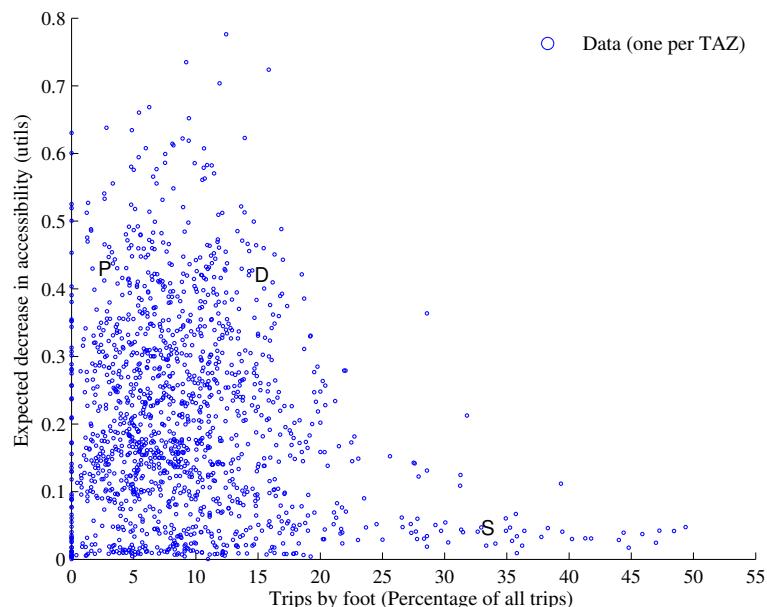


Figure 10. Percentage of total trips by foot (pre-earthquake) versus decrease in total accessibility, measured in *utils* per day (for households with the number of cars less than the number of workers). Each dot represents one TAZ and the three case study communities, San Francisco financial district, Danville, and Pacifica are marked by S, D, and P respectively.

406 **4. Conclusions**

407 Here we have shown how mode-destination accessibility links post-earthquake infrastructure damage to the impact
 408 on human welfare and enables identifying at-risk geographic and demographic groups in a region. Adopting this
 409 performance metric from the urban planning community, we have illustrated its use for seismic risk assessment and
 410 mitigation through a case study of the San Francisco Bay Area. Furthermore, we have proposed a model that captures
 411 transport mode choice and the interdependencies of the roads and transit systems. We have nested this network
 412 performance model within an event-based probabilistic seismic risk framework. In the case study, we first simulated
 413 a large set of earthquake scenarios, ground-motion intensity maps, and damage maps. Then, we used optimization
 414 to select a subset of the maps. After that, for each of the selected maps, we processed the data for analysis in a
 415 high-fidelity, activity-based travel model that includes the road network, transit networks, walking and biking options,
 416 variable travel demand, and mode choice. From this, we computed the mode-destination accessibility, a state-of-
 417 the-art performance measure for each community and each socio-economic group (defined by income class and car
 418 ownership).

419 We saw stark differences in accessibility from location to location. Specifically, we found that areas in the suburbs,
 420 such as the far East Bay, South San Jose and select communities just south of San Francisco, were particularly at risk.
 421 We found that these geographic trends persisted across income classes and car ownership groups. Nonetheless, on
 422 average, higher income households with more cars than workers had the highest risk across the studied socio-economic
 423 groups. One key reason is the geographic clustering of these households in higher-risk areas. Another factor is that
 424 these households tend to take longer daily trips, thus crossing more roads and bridges and possibly increasing the
 425 likelihood of disruption.

426 The third finding from this study is that travel modes shift after an earthquake, and communities who can more
 427 easily make these adjustments are generally predicted to experience lower post-earthquake losses in accessibility. The
 428 results suggest that the walkability of a community, as measured by the percentage of pre-earthquake trips by foot, is
 429 closely linked to reduced accessibility risk. We also found that one adaptation measure after major earthquakes is an
 430 increased likelihood to walk or bike. We also found that in almost all of the simulated earthquake events, the transit
 431 system, particularly the heavy rail (BART and Caltrain) lines, is predicted by this model to be severely impacted. The
 432 result is a reduced mode share for transit and increased trips by the other modes (car, walk, bike). Thus, this study
 433 suggests that not including transit can lead to an unconservative estimate of seismic risk of transportation systems. The
 434 model shows, however, that when transit is not damaged—which is very rare for this case study—ridership increases.

435 In conclusion, mode-destination accessibility offers important applications for further investigation into the impact
 436 to human welfare of engineering losses and mitigation efforts. In addition, we have provided researchers a method
 437 for including the interdependencies of the transportation system into an event-based probabilistic risk framework.
 438 This work lays the foundation for future work in risk mitigation and policy to reduce the vulnerability of at-risk
 439 communities. It also suggests that initiatives making communities more conducive for cycling and walking to work
 440 can increase resiliency.

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