

# Like-for-like bibliometric substitutes for peer review: Advantages and limits of indicators calculated from the $e_p$ index

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## Abstract

The use of bibliometric indicators would simplify research assessments. The 2014 Research Excellence Framework (REF) is a peer review assessment of UK universities, whose results can be taken as benchmarks for bibliometric indicators. In this study, we use the REF results to investigate whether the  $e_p$  index and a top percentile of most cited papers could substitute for peer review. The probability that a random university's paper reaches a certain top percentile in the global distribution of papers is a power of the  $e_p$  index, which can be calculated from the citation-based distribution of university's papers in global top percentiles. Making use of the  $e_p$  index in each university and research area, we calculated the ratios between the percentage of 4-star-rated outputs in REF and the percentages of papers in global top percentiles. Then, we fixed the assessment percentile so that the mean ratio between these two indicators across universities is 1.0. This method was applied to four units of assessment in REF: Chemistry, Economics and Econometrics joined to Business and Management Studies, and Physics. Some relevant deviations from the 1.0 ratio could be explained by the evaluation procedure in REF or by the characteristics of the research field; other deviations need specific studies by experts in the research area. These results indicate that in many research areas the substitution of a top percentile indicator for peer review is possible. However, this substitution cannot be made straightforwardly; more research is needed to establish the conditions of the bibliometric assessment.

**Key words:** research assessment; peer review; bibliometric indicators;  $e_p$  index; percentile indicators.

## 1. Introduction

Research investments in technologically advanced countries are quite high and research policy must control these investments by both boosting the lines of research that have the most economic or societal importance (Weinberg 1962, 1964) and checking the returns to society (Salter and Martin 2001), which includes the assessing of the research performance. Although performance assessments in research are not more necessary than in any other productive system, in research the procedure is more complex:

‘A factory can easily measure how many widgets are produced per man-hour of labor. Evaluating scientific productivity; however is trickier’ (Kreiman and Maunshell 2011: 1).

The consequence is that wrong research evaluations have been frequent, giving rise to notable mistakes, as in the well-known case of the European paradox (Dosi, Llerena, and Labini 2006; Bonaccorsi 2007; Herranz and Ruiz-Castillo 2013; Rodríguez-Navarro and Narin 2018). The conceptual problem that explains these mistakes lies in the fact that the product of a research system, the advancement of knowledge, is an intangible product that cannot be easily measured. From a rational point of view, the best judges to evaluate the intangible advancement of science are the same researchers that produce it. But an assessment in which the same actors are judge and party does not seem to be the best solution. Judges that are sufficiently expert as to perform a competent

assessment and sufficiently distant as to avoid conflicts of interest can be selected, but to organize a research assessment by this method is complex and onerous (Martin 2011; Régibeau and Rockett 2016).

To evaluate the performance of a research system indirectly, without actually assessing its contribution to the advancement of knowledge, a whole field of science has been developed: *scientometrics*, a branch of which, *bibliometrics*, uses numerical analyses of scientific publications and their citations. This field of science has developed numerous indicators that can be used as proxies of the advancement of knowledge (Godin 2006; De-Bellis 2009; Mingers and Leydesdorff 2015; Waltman 2016). However, because the number of publications and citations is large and these data can be easily obtained in several databases, it is easy to produce indicators using intuition, imagination, or mathematical skills, but which are not necessarily indicators of scientific progress.

The difficulty of producing reliable indicators of scientific progress arises from the fact that a large proportion of the scientific publications are ‘normal science’; these publications are necessary for the progress of knowledge but do not report the scarce ‘revolutionary science’ that boosts knowledge (Kuhn 1970); it has been calculated that <0.02% of all publications are landmark publications (Bornmann, Ye, and Ye 2018). Because the number of these landmark publications is so low it cannot be used to formulate indicators because the result would be zero in most cases. Moreover, their proportion with reference to the total number of publications varies across countries (Rodríguez-Navarro 2012), which prevents its calculation. Thus, a reliable indicator should be calculated from ‘normal publications’ but should correlate with the number of landmark publications (Rodríguez-Navarro and Brito 2019). Consequently, the most important step in the proposal of a bibliometric indicator based on a large number of papers is its validation (Harnad 2008), but, unfortunately, this validation requires a standard of comparison that is unclear. In other words, the generation of indicators for research assessment is easier than their validation.

It has already been mentioned above that research assessments with experts is complex and onerous (Martin 2011; Régibeau and Rockett 2016), but in the absence of well-founded bibliometric indicators this is the only reliable method. Therefore, the research institutions in several countries are evaluated by experts (Wouters et al. 2015). When these peer review assessments are well performed, they not only give a solution to a public policy requirement, but such assessments provide priceless information for the validation of bibliometric indicators (Harnad 2009). Certainly, peer review is not guaranteed to be fault-free, but ‘the natural way to test the validity of metrics is against peer review’ (Harnad 2008: 105); conversely, these validated indicators eventually could substitute for the peer review. However, although most of the peer judgments that are used to validate bibliometric indicators come from the assessments of institutions and research groups, validations can also be based on other types of expert decisions (e.g. Bornmann and Marx 2015; Dunański, Visser, and Geldenhuys 2016).

Among a notable number of research assessments of institutions based on peer review (Wouters et al. 2015) those carried out in the UK for almost 30 years—the Research Assessment Exercise and Research Excellence Framework (REF)—are the most firmly established and most extensively studied. The last research assessment of UK universities, REF, has given rise to an extensive and well-documented study, *The Metric Tide*, about the possible use of bibliometric indicators to substitute for peer review (Wilsdon et al. 2015),

and this study has been recently further complemented (Traag and Waltman 2019). The REF assessment is based on a selected sample of publications as described below (Section 3.1) and most of these studies address the important question of whether the bibliometric and REF evaluations of the papers presented to REF are correlated. Another approach, however, is to investigate whether bibliometric indicators that are based on the total number of publications—not on a selection of them—correlates with the REF results, which are based on a selection, as already explained. This approach has been used by Elsevier (Jump 2015) and by Harzing (2017), and is the approach used in this study. If the answer is positive, the evaluation could be performed using these indicators, without requiring the submissions of outputs to the REF.

To answer this question, we must return to the aforementioned very low proportion of breakthrough publications and their almost impossible counting in most countries and institutions. A mathematical alternative to this problem of counting is to calculate their probability or expected frequency, which is possible from the power law that holds in the distribution of papers in global percentiles (Section 4).

In the described scenario, this study was designed with two overlapping aims: to validate percentile indicators calculated from the  $e_p$  index and to investigate whether any of these indicators could be used to eventually substitute for the peer review-based REF evaluations in a like-for-like manner.

## 2. Validation of percentile indicators against the UK REF results

Among the many indicators studied by Wilsdon et al. (2015), a percentile indicator is used by Traag and Waltman (2019). Percentile distributions have been widely used for many years in almost all social and technological fields, from medicine (e.g. Acheson 1973) to economics (e.g. Gallman 1969), and metric data in these fields are similar to citations in scientific publications. For example, in analogy with income distributions, ‘instead of individuals we have scientific articles, and instead of dollars we have citations’ (Albarrán, Ortuño, and Ruiz-Castillo 2011: 325). An obvious advantage for the use of percentile distributions of citations is that they produce results that are normalized, eliminating the great differences in citations that occur across scientific fields, which otherwise would make it impossible to make field comparisons (Waltman and van-Eck 2013). Furthermore, percentile-based normalization does not have the flaws of normalizing approaches based on arithmetic averages (Bornmann, Leydesdorff, and Wang 2013b), and their calculation, opportunity, and limits of use are well established (Bornmann, Leydesdorff, and Mutz 2013a; Waltman and Schreiber 2013).

The REF assesses three types of criteria: outputs, impact, and environment (REF2014 2011), and peers must rate publications in four-starred levels (4\*, 3\*, 2\*, and 1\*), which are described as world-leading, internationally excellent, internationally recognized, and nationally recognized, respectively. Of the three evaluated criteria by the REF, the outputs criterion has the highest weight and the results of this criterion are the ones that can be compared with the results obtained with bibliometric indicators.

The study by Wilsdon et al. (2015) compares the scores of peer reviewed outputs with bibliometric indicators, reporting that the ‘correlation analysis of the REF2014 results at output-by-author level (Supplementary Report SII) has shown that individual metrics

give significantly different outcomes from the REF peer review process, and therefore cannot provide a like-for-like replacement for REF peer review' (p. ix).

In contrast, the study by [Traag and Waltman \(2019\)](#) finds a good agreement between the top 10% indicator and the scores of peer reviews. They provide clarity in the correlation debate by considering four important points: (1) comparisons are made at institutional level instead of at output-by-author level; (2) both size-independent and size-dependent indicators are used; (3) correlations are complemented with other types of comparisons; and (4) taking into account that peer review has a certain level of uncertainty. In their study, the percentage of submitted publications that belong to the top 10% of most cited publications ( $PP_{top\ 10\%}$  in the Leiden Ranking notation) is compared with the  $PP(4^*)$ , which is the percentage of 4-star-rated papers.

### 3. Previous considerations and aim of this study

#### 3.1 General considerations about the REF peer review

The study by [Traag and Waltman \(2019\)](#) describes methods and provides results that strongly support that with certain restrictions the proportion of outputs rated 4-star or world leader class by peer review is in agreement with the  $PP_{top\ 10\%}$  indicator. However, to go a step further, towards the use of a bibliometric indicator that makes it unnecessary to submit outputs to the REF, the indicator must be based on the total number of publications from the university instead of on a sample of them. Therefore, in the comparison with the REF results four considerations have to be taken into account.

- i. An important constrain of the REF peer review is that it has to be performed on samples and not on the total number of published papers to limit costs and administrative burden ([Abramo and D'Angelo 2011](#)). In the REF, the limit was 'four outputs listed against each member of staff entered in the exercise' ([Wilsdon et al. 2015](#): 119). These REF samples are not random samples but samples containing the outputs that the staff members consider their top outputs. In a 6-year evaluation, 22% of the outputs submitted were rated 4-star ([Wilsdon et al. 2015](#): 122). Taking this figure, it can be guessed that in medium-level universities it is unlikely that even top researchers have more than two or three 4-star-level publications, which implies that the outputs sample submitted for evaluation may include all 4-star-level publications of the university. In contrast, in the most active universities, in big research groups some staff members may have more than four 4-star-level publications, which imply that the sample will contain only a fraction of all 4-star-level publications of the university. In consequence, these universities will be sub-evaluated compared with medium-level universities.
- ii. The top percentile of the citation distribution to be used as bibliometric indicator has to be defined. It is intuitive that peer review assessments based on top research publications that is, world leader (4-star) class, is conceptually equivalent to top percentiles in the distribution of world publications, but the corresponding percentile is absolutely unknown. [Traag and Waltman \(2019\)](#) use the  $PP_{top\ 10\%}$ , which seems reasonable but not necessarily accurate. For example, attending to the study by [Tijssen, Visser, and van-Leeuwen \(2002\)](#), the  $PP_{top\ 1\%}$  would have also been reasonable.
- iii. [Traag and Waltman \(2019: 2\)](#) make the important caveat that 'correlations between metrics and peer review may not be the

most informative measure of agreement'. Therefore, they used a test based on median differences. This is an important step forward, but to demonstrate that a like-for-like substitution can be achieved it must be demonstrated that the ratio between the peer review numerical assessment and the bibliometric indicator is 1.0. Certainly, neither peer review ([Harnad 2008](#); [Traag and Waltman 2019](#)) nor bibliometric indicators can be expected to provide a perfect measure, which implies that individual ratios will not all be 1.0, but the mean should be close to 1.0 and the standard deviation should be low if a like-for-like substitution is pursued. This consideration can be used in the search for the appropriate top percentile indicator (ii).

- iv. The last consideration regarding peer review is that it does not provide results that can be used for comparison with universities in other countries; the results of the evaluation are only for internal use. This occurs because a peer-established 'world leader level' is a subjective concept that has no external reference. For example, if 30% of the research outputs of University A and 20% of them in University B are rated 4-star or world leader, these two universities can be compared between themselves but neither of them can be compared with US universities.

#### 3.2 Collaborative studies hinder both peer and bibliometric evaluations

Research evaluation using methods based on either bibliometrics or peer review has pros and cons (see a review in [Wouters et al. 2015](#)), but a singular problem arises when both peer review and bibliometrics are unable to perform the evaluation reliably. This occurs with publications where the number of participant authors and institutions is so high that the assessment of the actual merit of each institution or author is practically impossible.

The field of scientific collaboration has been extensively studied from many points of view (reviewed by [Sonnenwald 2007](#)), including unethical practices ([Cronin 2001](#)), which are deliberately ignored here. The number of publications with more than one institution has increased over the last 50 years ([Wuchty, Jones, and Uzzi 2007](#)); from a bibliometric point of view it is known that collaborations have the effect of increasing the number of citations ([Persson, Glänzel, and Danell 2004](#)), due—but not exclusively—to self-citation ([Wuchty, Jones, and Uzzi 2007](#)). This increase in citations might be difficult to interpret for the evaluation of the paper, but the actual problem arises when individual merits have to be assigned to either authors or institutions. When the number of institutions is low—e.g. up to three or four—assigning the real merit to each one of the participant institutions might be difficult but is not an impossible task for experts in the field, and fractional counting ([Waltman and van-Eck 2015](#)) may be a reasonably bibliometric solution. In this case, even full counting might not be a distorting solution.

However, the important issue in the evaluations of collaborative publications is that in certain research fields the number of participant institutions can be hundreds ([Birnholtz 2006](#); [King 2012](#)). These consortia are typical in the fields of particle physics, genome sequencing, and clinical trials, and a reliable evaluation of the merit of each participant institution or researcher in these papers may be practically impossible. If the proportion of these publications in both the global and institutional production is small, their biasing effect will be small and irrelevant. In contrast, if the proportion is high, reliable individual assessments may be impossible. The use of

formal methods of weighting (Rossi, Strumia, and Torre 2019) is a statistical solution, but that does not distinguish individual merits.

### 3.3 Aim of this study

This study was designed to find percentile bibliometric indicators that could substitute for peer assessments in a like-for-like manner, which implies that if the indicator is found, it is simultaneously validated. For this purpose, this study is based on the outputs results of REF. The notion of the existence of a validatable bibliometric indicator that is calculated from the total number of publications recorded in databases seems plausible in research fields in which most of their research results are communicated through journal articles. In REF, in natural and formal sciences, and in technologies practically all submitted outputs are journal articles. In some social sciences, such as Economics and Econometrics, and Business and Management Studies not all, but a large proportion of outputs (>90%) are journal articles (Wilsdon et al. 2015: 154).

Traag and Waltman (2019) have demonstrated that when considering exclusively the outputs submitted for peer assessment, the level of agreement between the  $PP_{top\ 10\%}$  and  $PP(4^*)$  of universities is very high. Pearson correlation coefficient varied depending on the field of research but in most cases was higher or slightly <0.8; these results clearly establish that a percentile indicator can be the ideal bibliometric indicator that allows a like-for-like substitution for peer review. To go a step beyond this idea, our study pursued three specific aims:

1. To determine the percentile indicator ( $PP_{top\ x\%}$ ) that corresponds to the 4-star level of peer review, fulfilling the condition that the  $PP_{top\ x\%}/PP(4^*)$  ratio is 1.0, which implies that it is a like-for-like substitute.
2. To calculate individual deviations of the  $PP_{top\ x\%}/PP(4^*)$  ratio from 1.0. First, to estimate whether the  $PP_{top\ x\%}$  indicator may be a like-for-like substitute for peer review, and, second, if this substitution is possible, to identify cases of high deviations that can be investigated by experts in the field.
3. To discuss the advantages and limits of using a  $PP_{top\ x\%}$  indicator for the research assessments of institutions as a substitute for peer reviews.

## 4. Methods and data

To investigate the most convenient  $PP_{top\ x\%}$  indicator for the purposes just stated, we used the percentile-based double rank analysis of citation frequencies to calculate the  $e_p$  index. It was shown in (Brito and Rodríguez-Navarro 2018a) that, when sorted by the number of citations, the number of papers of an institution in a world percentile obeys a power law of the form:

$$N(x) = Ax^\alpha \quad (1)$$

In this equation,  $x$  is the percentile and  $N(x)$  the number of papers in the percentile. The constant  $\alpha$  measures the efficiency of the institution; when the research efficiency of an institution is coincident with the global average,  $\alpha$  takes the value of 1.0. Values of  $\alpha$  higher than 1.0 mean lower efficiency than the global average and values of  $\alpha$  lower than 1.0 mean higher efficiency than the world average. The  $e_p$  index is then defined from this power law exponent by a simple equation (Rodríguez-Navarro and Brito 2019):

$$e_p = 10^{-\alpha} \quad (2)$$

When the research performance of an institution or country is coincident with the global average,  $\alpha$  values 1.0 and the  $e_p$  index values 0.1. With this definition,  $e_p > 0.1$  and  $e_p < 0.1$  mean higher and lower research efficiency than the world average, respectively. Maximum values of the  $e_p$  index are around 0.20–0.25.

Making use of the  $e_p$  index, the frequency of papers at any global percentile can be obtained from the equation:

$$N(x) = Ne_p^{(2-\lg x)} \quad (3)$$

where  $N$  is the total number of papers and  $N(x)$  is the number of papers in the selected percentile (Rodríguez-Navarro and Brito 2019: 228).

To calculate the  $e_p$  index, we counted the number of publications in the global percentiles 7, 10, 14, 20, 27, and 35 of the research fields, and fitted the data to a power law (Rodríguez-Navarro and Brito 2019); as in REF, we used full counting for each publication authored by several universities. The publication window was one year. In universities, the interannual variability of the  $e_p$  index is not-able in some cases. To overcome this annual variability, we used the mean of 4 years 2009–12. For this purpose, for each year, we calculated the  $PP_{top}$  values for each one of the aforementioned percentiles—percentage of the papers from the university in each global percentile. Next, we calculated the means of the four  $PP_{top}$  values for these percentiles and these means were then used to fit the power law and calculate the  $e_p$  index of the university. The 1-year publication window raises a problem in the analysis of some universities because in many fields of research, the total number of publications is low and our limit for an accurate fitting is about 80–120 publications. With this number of publications, the goodness of fit was variable—better fits seem to be associated to higher  $e_p$  index values. In the universities presented in this study the fits to the power law showed  $R^2$  and  $P$  values calculated by using the  $X^2$  statistics (Press et al. 1989) that were higher than 0.99.

The  $PP_{top\ x\%}$  indicators were calculated with the following formula (Rodríguez-Navarro and Brito 2019):

$$PP_{topx\%} = 100 \cdot e_p^{(2-\lg x)} \quad (4)$$

by giving values to  $x$  it is possible to select the  $x$  value that makes the  $PP_{top\ x\%}/PP(4^*)$  ratio equal 1.0. Using the same formula the  $PP_{top\ 0.01\%}$  can be calculated. This indicator is 100-times the probability that one paper of the university is in the 0.01 percentile, which is a reasonable indicator of research landmark (Bornmann, Ye, and Ye 2018) even at the level of a Nobel Prize (Brito and Rodríguez-Navarro 2018a).

The REF reports the results of 36 units of assessment (UOA; REF2014 2011) and we have studied four of these units: Chemistry (No. 8); Physics (No. 9); and Economics and Econometrics (No. 18) joined to Business and Management Studies (No. 19). To obtain the bibliometric data, we used the Web of Science (WoS), searching using the Advanced Search feature and the research areas (SU=) of Chemistry, Physics, and Business and Economics joined to Operations Research and Management Science, which were matched with the UOAs above, respectively. For the Chemistry and Physics research areas, we used the database Science Citation Index Expanded; for the Business and Economics and Operations Research and Management Science, we used two databases, the Science Citation Index Expanded and the Social Sciences Citation



Index. To retrieve the papers published by each university, we used the Organization-Enhanced (OG=) tool of the database. We restricted the search to only ‘articles’ because review papers receive more citations than original papers, but it is unlikely that they receive a better qualification than original papers in peer review assessments. Furthermore, review papers may distort citation distribution (Brito and Rodríguez-Navarro 2019). We studied the articles published in each year from 2009 to 2012, recording the number of citations up to the day of the search. Because percentile analyses require the analyses of world and institution publications, we obtained the world and institution numbers of citations on the same day.

The REF outputs results referred to universities and UOAs were retrieved at <https://results.ref.ac.uk>, restricting our study to the 4-star level. Our method can be equally applied to the addition of the 4- and 3-star levels. However, in most universities we have studied, the percentage of joined outputs in both levels exceeds the 90% (considering all universities the percentage is 72%), which indicates that the outputs presented for evaluation will be considerably less than the total production of putative 4- and 3-star-level papers of the university. This observation precludes comparisons between REF outputs data and the  $PP_{top\ x\%}$  that correspond to the joint of 4- and 3-star-rated papers because the REF sample of these papers is lower than its total number.

As already explained, the  $PP_{top\ x\%}$  indicators were calculated from the papers retrieved from the WoS database and correspond to the whole production of the university. In contrast, the REF 4-star outputs data is a percentage of the research outputs submitted. Therefore, to calculate the  $PP_{top\ x\%}/PP(4^*)$  ratio it was necessary to express the  $PP(4^*)$  results as percentages of the whole production. For this purpose, we assumed that the REF recorded 4-star outputs make up the total number of publications of this level of the university. Under this assumption, the  $PP(4^*)$  indicator, which is the percentage of 4-star-rated publications in the whole production, was calculated from the number of submitted outputs, the percentage of 4-star outputs, and the number of papers retrieved from WoS. We first calculated the number of 4-star-rated outputs, this number was referred to the total number of papers retrieved from the WoS database, and the ratio was expressed as a percentage. Thus, although for consistency we keep the  $PP(4^*)$  notation of Traag and Waltman (2019), their and our parameters are not identical: theirs is a percentage referred to the number of submitted outputs and ours a percentage referred to the total number of publications.

For comparisons with external universities, we analysed the publications of the Massachusetts Institute of Technology (MIT) in the WoS research areas of Chemistry and Physics and of the Princeton University in the research areas of Business and Economics joined to Operations Research and Management Science. To calculate the indicators for these universities, we proceeded as for the UK universities.

## 5. Results

### 5.1 Chemistry

The REF lists 35 universities in the OUA of Chemistry (No. 8); Table 1 records these universities, including the number of outputs submitted and percentage of these outputs that were rated 4-star. The last two columns of Table 1 show the number of papers retrieved from the WoS for the 2008–13 period in the WoS research area of Chemistry, and the percentage that the number of

the 4-star-level outputs represents in the total number of WoS publications. Next, we calculated the  $e_p$  index for these universities, as explained in Section 4. Excluding the universities in which the number of publications was too low, the number of universities was reduced to 26.

The next step was to give values to  $x$  in Equation (1) in order that the mean of the  $PP_{top\ x\%}/PP(4^*)$  ratios of the 26 universities was as close as possible to 1.0. The 1.9 percentile fulfils this condition (mean ratio = 1.004). However, at this percentile, and at any other, five universities deviate from the trend of the other 21: Imperial College of London; Newcastle University; the joint submission of the Universities of Edinburgh and St Andrews; the University of Cambridge; and the University of Bath. Therefore, they were omitted from the calculation of the 4-star-rated equivalent percentile in order to study their deviations independently. Excluding these universities, the 2.8 percentile fulfils the condition (the mean ratio was 1.02 and SD = 0.26; a mean ratio closer to 1.0 can be obtained using a percentile with two decimal figures). Table 2 records the calculated  $e_p$  index values and  $PP_{top\ 2.8\%}/PP(4^*)$  ratios for the 26 universities under study.

Table 2 also shows the  $PP_{top\ 0.01\%}$  values for each university. As mentioned before, this indicator is 100-times the probability that a random paper of the university is in the 0.01 percentile, which is a reasonable indicator of research excellence (Bornmann, Ye, and Ye 2018; Brito and Rodríguez-Navarro 2018a). Considering this indicator and the  $e_p$  index, the research competitiveness of the MIT is much higher than in the UK universities.

### 5.2 Economics and business

Because the UOAs in this area and the WoS research areas were not coincident, we joined the REF results in Economics and Econometrics (REF, UOA No. 18) and in Business and Management Studies (REF, UOA No. 19), and the WoS research areas of Business and Economics and Operations Research and Management Science. We compared the two joint UOA areas with the two joint WoS areas.

REF lists 98 universities with outputs in the UOAs Nos. 18 and 19; Table 3 records these universities including the number of outputs submitted to each UOA and percentage of the outputs that were rated 4-star. The last two columns of Table 3 show the number of papers retrieved from the WoS for the 2008–13 period in the research areas of Business and Economics and Operations Research and Management Science, and the percentage that the number of the 4-star-rated outputs in the UOAs Nos. 18 and 19 represent in the total number of WoS publications.

Next, we calculated the  $e_p$  index for these universities, excluding those in which the number of publications was too low (Section 3). These exclusions reduced the number of universities to 15. This significant reduction occurs because the number of WoS papers in most universities in the UOAs Nos. 18 and 19 is low (Table 3). In contrast, the goodness of fits of data to the power law was high even with numbers of papers below 100.

As above, the next step was to give values to  $x$  in Equation (1) in order that the mean of the  $PP_{top\ x\%}/PP(4^*)$  ratios of the 15 universities was as close as possible to 1.0. The 9.0 percentile fulfils this condition (mean ratio = 1.03), but the data showed a notable variability (SD = 0.43), which, in contrast to Chemistry, did not occur because a few universities deviated from the trend of the others. Notably, in the two universities with the highest number of Nobel Laureates in the field of Economic Sciences, Cambridge and the

**Table 1.** Summary of the REF2014 university outputs in the UOA of Chemistry that meet the 4-star standard, and calculated PP(4\*) indicator

University	Outputs submitted	REF 4-star (%)	WoS papers 2008–13	PP(4*) (%) <sup>a</sup>
University of Bath	122	18.9	1,029	2.24
University of Birmingham	109	13.8	934	1.61
University of Bristol	236	28.0	1,336	4.95
University of Cambridge	229	46.5	3,045	3.53
University of Durham	152	23.0	1,071	3.26
University of East Anglia	65	32.3	724	2.90
University of Greenwich	59	3.4	148	1.36
University of Huddersfield	62	4.8	166	1.79
University of Hull	94	9.6	357	2.53
Imperial College London	217	20.7	2,398	1.87
University of Kent	57	14.0	190	4.20
Lancaster University	32	25.0	181	4.42
University of Leeds	125	13.6	1,169	1.45
University of Leicester	78	6.4	273	1.83
University of Liverpool	119	44.5	865	6.12
University College London	248	22.2	2,034	2.71
Loughborough University	90	1.1	522	0.19
University of Manchester	207	20.8	2,239	1.92
Newcastle University	95	4.2	672	0.59
University of Nottingham	154	17.5	1,463	1.84
University of Oxford	314	38.2	3,315	3.62
Queen Mary University of London	45	31.1	373	3.75
University of Reading	88	12.5	697	1.58
University of Sheffield	112	23.2	1,119	2.32
University of Southampton	159	26.4	1,218	3.45
University of Sussex	65	16.2	256	4.11
University of Warwick	134	29.1	1,093	3.57
University of York	191	24.1	742	6.20
University of Aberdeen	78	9.0	343	2.05
Universities of Edinburgh and St Andrews	146	22.7	2,482	1.34
Universities of Glasgow and Strathclyde	120	17.4	1,741	1.20
Heriot-Watt University	113	15.0	529	3.20
Bangor University	40	5.0	136	1.47
Cardiff University	103	22.3	1,017	2.26
Queen's University Belfast	138	5.1	850	0.83

<sup>a</sup>Percentage of publications that meet the 4-star standard with reference to the total number of publications retrieved for the WoS research area of Chemistry.

London School of Economics and Political Sciences, the  $PP_{top\ 9.0\%}/PP(4^*)$  ratios were 1.21 and 0.70, which did not deviate very much from the mean value of 1.0. Between these two values of the ratio there are six universities (Table 4); outside these values there are eight universities, four with higher and four with lower ratios. This symmetry around the central value of 1.0 demonstrates that there are no individual deviations from a general trend.

Table 2 also shows the  $PP_{top\ 0.01\%}$  values for each university. Considering this indicator and the  $e_p$  index, the research competitiveness of Princeton University is much higher than in the UK universities.

### 5.3 Physics

The REF lists 40 universities with outputs in the UOA of Physics (No. 9); Table 5 records these universities including the number of outputs submitted, the percentage of 4-star-rated outputs, and the number of publications retrieved from the WoS.

As in the previous UOAs, the next step was to calculate the  $e_p$  index with the data obtained from the WoS. For this purpose, some

universities could not be studied because the low number of publications in some or in all years of the study was too low. In addition to this difficulty, in the UOA of Physics, we found specific anomalies that we had not observed in either this or many other studies (Brito and Rodríguez-Navarro 2018b; Rodríguez-Navarro and Brito 2018). The first surprising observation was that in some universities with a large number of publications, such as for example the University of Oxford, University of Birmingham, Imperial College of London, or University of Southampton, the distribution of percentiles deviated from a power law and the  $e_p$  index could not be calculated. Even in some universities, such as the Universities of Cambridge and Manchester, to fit the power law we had to omit one or two data points, which is very unusual in universities with a large number of publications as in these cases. Because of these problems, we could calculate the  $e_p$  index in only 12 universities (Table 6). In general terms, the  $e_p$  index of these 12 universities was significantly higher than in chemistry (compare Tables 2 and 6); only in one case was it lower than 0.1 and the value was 0.093, while in Chemistry the  $e_p$  index was lower than 0.1 in 40% of the universities. Furthermore, in Chemistry in only one university, the

**Table 2.** Substitution of a percentile indicator for peer review in the research field of Chemistry

University	$e_p$ index	PP(4*)	PP <sub>top 2.8%</sub>	PP <sub>top 0.01%</sub>	Ratio PP <sub>top 2.8%</sub> /PP(4*)
Imperial College London	0.166	1.87	6.17	0.0766	<b>3.30</b>
Newcastle University	0.075	0.59	1.79	0.0032	<b>3.02</b>
Universities St Andrews and Edinburg	0.118	1.34	3.60	0.0192	<b>2.70</b>
University of Cambridge	0.185	3.53	7.30	0.1180	<b>2.07</b>
University of Bath	0.134	2.24	4.40	0.0321	<b>1.96</b>
University of Manchester	0.109	1.92	3.22	0.0143	1.67
University of Hull	0.120	2.53	3.72	0.0207	1.47
University of Nottingham	0.096	1.84	2.61	0.0083	1.42
University of Aberdeen	0.097	2.05	2.69	0.0090	1.31
University of Birmingham	0.074	1.61	1.77	0.0031	1.10
University of Leeds	0.070	1.45	1.59	0.0023	1.10
Cardiff University	0.091	2.26	2.41	0.0068	1.07
University of York	0.175	6.20	6.66	0.0933	1.07
Universities Strathclyde and Glasgow	0.059	1.20	1.22	0.0012	1.02
University College London	0.096	2.71	2.65	0.0086	0.98
University of Oxford	0.115	3.62	3.49	0.0177	0.97
Durham University	0.108	3.26	3.14	0.0134	0.96
University of Sheffield	0.082	2.32	2.06	0.0045	0.89
University of Southampton	0.106	3.45	3.05	0.0125	0.88
University of Reading	0.062	1.58	1.34	0.0015	0.85
Queen Mary University of London	0.108	3.75	3.16	0.0136	0.84
University of Warwick	0.103	3.57	2.92	0.0112	0.82
University of East Anglia	0.089	2.90	2.35	0.0064	0.81
University of Liverpool	0.145	6.12	5.01	0.0447	0.82
University of Leicester	0.064	1.83	1.41	0.0017	0.77
University of Bristol	0.111	4.95	3.27	0.0149	0.66
Mean ratio excluding the top five ratios					1.02
SD of the mean ratio					0.26
Massachusetts Institute of Technology	0.247		11.89	0.3751	

Comparison of the bibliometric indicator PP<sub>top 2.8%</sub> with the proportion of 4-star-rated outputs by peer review in the UOA of Chemistry in REF2014, and values of the PP<sub>top 0.01%</sub> indicator. Ratios in bold indicate important deviations from the mean, see text.

University of Cambridge, was the  $e_p$  index higher than 0.15, whereas in Physics six universities out of 12 had an  $e_p$  index higher than 0.15.

The next step was to give values to  $x$  in Equation (1) in order that the mean of the PP<sub>top  $x\%$</sub> /PP(4\*) ratios of the 12 universities was as close as possible to 1.0. The PP<sub>top 1.1%</sub> fulfilled this condition, but perhaps consistently with the anomalies observed, the variability of the ratios was very high (mean = 1.04; SD = 0.41). The highest ratio amounted to 1.52, and the lowest 0.33.

Aside from other possible difficulties, the high proportion of hyper-authored papers (Section 3.2) was a notable problem for the assessment in physics. Table 7 shows the distribution of publications with multiple authors across the universities evaluated in physics in REF (excluding universities with a very low number of publications). The proportion of these multi-authored papers varies among universities from no multi-authored papers, such as Heriot-Watt University and University of Durham, to the Royal Holloway University of London in which 80% of the papers were multi-authored (Table 7); in half of the universities the proportion was over 20%. Figure 1 shows the distribution of the number of authors in the WoS publications of the universities recorded in Table 7 in the UOA of Physics and, as a comparison, in the UOA of Chemistry (Table 2)—because we used full counting, some publications were counted several times. Up to 30 authors, the distributions for chemistry and physics are very similar, although the number of authors per paper was slightly lower in physics, Modes 3–4, than in

chemistry, Modes 5–7, but in physics there is another series of papers where the number of authors varies from 50 to more than 3,000. These papers show two peaks at 300–800 and about 3,000 authors that correspond to international collaborations. The latter were mainly ATLAS and CMS Collaborations using the Large Hadron Collider at CERN; collaborations with 300–800 authors were diverse, among which LHCb and CDF Collaborations were the most frequent, the former working at CERN and the latter working at Fermilab.

A possible explanation for the difficulties that were found in the calculation of the  $e_p$  index in many universities could be that the hyper-author collaborations alter the double rank power law because normal and hyper-authored publications form two different populations regarding the distribution of citations. At global level, in 2012, the proportion of this type of collaboration was only 0.45% of all publications, which is insignificant and probably well integrated in the global lognormal citation distribution. In contrast, in 17 out of the 36 universities under study, the percentage of hyper-authored papers varied from 16.9% to 80.9% (Table 7) and the distortion of the lognormal citation distribution is possible.

To test this possibility, we studied the citation distribution of the publications from the ATLAS and CMS collaborations (Figure 2A) and from the LHCb and CDF collaborations (Figure 2B). Omitting the lower tail with 0–2 citations, which clearly formed an independent population of the papers from the

**Table 3.** Summary of the REF2014 university outputs in the UOA of Economics and Econometrics joined to Business and Management Studies, and calculated PP(4\*) indicator

University	WoS 2008–13	OUA				
		No. 18		No. 19		Nos. 18 and 19 PP(4*) (%) <sup>a</sup>
		Submitted	4-star (%)	Submitted	4-star (%)	
Anglia Ruskin University	16	97	10.3	44	6.8	81.14
Aston University	349			174	21.3	10.62
University of Bath	483			207	27.5	11.79
University of Bedfordshire	42			47	10.6	11.86
Birkbeck College	131			103	12.6	9.91
University of Birmingham	554			204	17.2	6.33
Birmingham City University	15	79	7.6	17	5.9	46.71
Bournemouth University	119			65	4.6	2.51
University of Bradford	178			71	18.3	7.30
University of Brighton	49			69	17.4	24.50
University of Bristol	275	63	22.4	85	15.3	9.86
Brunel University London	435	102	2	228	11.4	6.44
University of Cambridge	1,143	99	54.5	163	43.6	10.94
University of Central Lancashire	71			63	3.2	2.84
University of Chester	13			23	4.3	7.61
City University London	605	54	16.7	330	36.6	21.45
Coventry University	73			66	4.5	4.07
Cranfield University	367			154	14.3	6.00
De Montfort University	110			82	8.5	6.34
University of Derby	9			35	0	0.00
University of Durham	315			179	25.7	14.60
University of East Anglia	451	49	20.4	75	30.7	7.32
University of East London	46			16	0	0.00
University of Essex	440	113	29.2	165	17	13.87
University of Exeter	396	83	13.3	171	17.5	10.34
University of Greenwich	88			113	7.1	9.12
University of Hertfordshire	88			67	7.5	5.71
University of Huddersfield	39			67	6	10.31
University of Hull	204			157	9.6	7.39
Imperial College London	692			204	48.5	14.30
Keele University	66			63	9.5	9.07
University of Kent	340	79	2.5	158	17.7	8.81
King's College London	292			147	24.5	12.33
Kingston University	131			107	16.8	13.72
Lancaster University	634			461	24.9	18.11
University of Leeds	583			262	22.1	9.93
Leeds Beckett University	50			72	1.4	2.02
University of Leicester	378	80	18.8	218	14.5	12.34
University of Lincoln	44			28	10.3	6.55
University of Liverpool	268			156	8.9	5.18
University College London	721	142	69.7	40	55	16.78
London Business School	486			356	55.3	40.51
London School of Economics and Political Science	1,500	183	56.3	296	47.6	16.26
London Metropolitan University	135			13	7.7	0.74
London South Bank University	19			35	2.9	5.34
Loughborough University	521			230	22.2	9.80
University of Manchester	1,267	114	11.4	456	20.8	8.51
Manchester Metropolitan University	122			80	5	3.28
Middlesex University	181			170	11.6	10.90
Newcastle University	342			231	18.6	12.56
University of Northampton	15			32	0	0.00
University of Northumbria at Newcastle	84			76	5.3	4.80
University of Nottingham	1,183	127	19.7	321	16.2	6.51
Nottingham Trent University	136			98	13.3	9.58
Open University	165			74	13.5	6.05
School of Oriental and African Studies	121			91	8.8	6.62

(continued)



Table 3. Continued

University	WoS 2008–13	OUA				
		No. 18		No. 19		Nos. 18 and 19
		Submitted	4-star (%)	Submitted	4-star (%)	
University of Oxford	1,404	242	42.6	156	44.2	12.25
Oxford Brookes University	121			85	9.4	6.60
University of Plymouth	124			125	9.6	9.68
University of Portsmouth	135			156	7.7	8.90
Queen Mary University of London	225	94	20.2	111	19.8	18.21
University of Reading	397			139	18.7	6.55
Roehampton University	16			19	0	0.00
Royal Holloway, University of London	223	51	35.5	168	23.8	26.05
University of Salford	177			72	5.6	2.28
University of Sheffield	548	50	8	119	23.5	5.83
Sheffield Hallam University	52			28	3.6	1.94
University of Southampton	521	82	22	124	12.1	6.34
Staffordshire University	38			33	3	2.61
University of Sunderland	9			16	0	0.00
University of Surrey	301	71	26.8	148	16.9	14.63
University of Sussex	362	54	14.8	139	18	9.12
Teesside University	27			21	9.5	7.39
University of Warwick	1,017	136	42.6	374	38.2	19.74
University of the West of England, Bristol	192			131	9.9	6.75
University of Westminster	111			76	7.9	5.41
University of Wolverhampton	29			37	2.7	3.44
University of Worcester	5			28	0	0.00
University of York	498	104	14.4	81	17.3	5.82
York St John University	2			24	0	0.00
University of Aberdeen	285	63	4.8	53	17	4.22
University of Dundee	106			72	5.6	3.80
University of Edinburgh	422	55	30.9	166	21.1	12.33
Edinburgh Napier University	59			44	11.1	8.28
University of Glasgow	415	83	18.1	131	18.3	9.40
Glasgow Caledonian University	69			65	4.6	4.33
Heriot-Watt University	203			119	8.4	4.92
Robert Gordon University	46			31	9.7	6.54
University of St Andrews	231	51	23.5	74	24.3	12.97
University of Stirling	239			137	15.3	8.77
University of Strathclyde	532			309	18.8	10.92
University of the West of Scotland	23			35	5.7	8.67
Aberystwyth University	69			52	7.7	5.80
Bangor University	163			105	19	12.24
Cardiff University	709			272	27.2	10.43
Swansea University	184			101	8.9	4.89
Queen's University Belfast	280			184	20.7	13.60
University of Ulster	157			95	23.2	14.04

<sup>a</sup>Percentage of publications that meet the 4-star standard with reference to the total number of publications retrieved for the WoS research areas of Business and Economics and Operations Research and Management Science.

ATLAS and CMS collaborations, the rest of the two distributions resemble lognormal distributions with similar  $\mu$  and  $\sigma$  parameters: 3.2 and 1.1 and 3.1 and 0.9, respectively. In contrast, as a general fact, in universities without hyper-authored publications the  $\mu$  parameter is smaller. For example, in the University of Durham, which has a fairly high  $e_p$  index (Table 6), the  $\mu$  and  $\sigma$  parameters value 2.7 and 1.1, respectively, eliminating the 0–2 citation tail (distribution not shown). Obviously, the combination of two lognormal distributions with different parameters is not a lognormal distribution, which confirmed the aforementioned possibility of distribution distortion.

## 6. Discussion

### 6.1 Pros and cons of peer reviews and $e_p$ index-based indicators

The pros and cons of the use of bibliometric indicators or peer review for the research assessment of institutions have been extensively studied (Martin 2011; Wilsdon et al. 2015; Wouters et al. 2015) and the correlation of the  $PP_{top10\%}$  indicator with the peer review of REF outputs has been demonstrated (Traag and Waltman 2019).

The aim of this study was to examine in more depth the percentile indicator that might eventually substitute for the peer review.

**Table 4.** Substitution of a percentile indicator for peer review in the research field of Economics and Business, comparison of the bibliometric indicator  $PP_{top\ 9.0\%}$  with the proportion of 4-star-rated outputs by peer review in the UOAs of Economics and Econometrics joined to Business and Management Studies in REF2014, and values of the  $PP_{top\ 0.01\%}$  indicator

University	$e_p$ index	PP(4*)	PP <sub>top 9%</sub>	PP <sub>top 0.01%</sub>	Ratio PP <sub>top % 9%</sub> /PP(4*)
University of Nottingham	0.132	6.51	12.02	0.033	1.85
University of Leeds	0.197	9.93	18.33	0.167	1.85
University of York	0.100	5.82	9.01	0.011	1.55
University of Sheffield	0.083	5.83	7.41	0.005	1.27
University of Cambridge	0.144	10.94	13.21	0.048	1.21
University of Birmingham	0.078	6.33	6.98	0.004	1.10
Imperial College London	0.163	14.30	14.98	0.077	1.05
University of Bath	0.134	11.79	12.20	0.035	1.04
University of Oxford	0.128	12.25	11.64	0.029	0.95
Cardiff University	0.106	10.43	9.56	0.014	0.92
University of Manchester	0.080	8.51	7.14	0.005	0.84
London School of Economics and Political Science	0.125	16.26	11.35	0.027	0.70
University of Strathclyde	0.085	10.92	7.55	0.006	0.69
City University London	0.130	21.45	11.87	0.032	0.55
University of Warwick	0.117	19.74	10.63	0.021	0.54
University College London	0.076	16.78	6.78	0.004	0.40
Mean ratio					1.03
SD of the mean					0.43
Princeton University	0.238		22.31	0.322	

If this substitution were made, ‘limiting the evaluation to a subset of overall research output’ (Abramo and D’Angelo 2011: 501) would be unnecessary because the percentile indicator of the assessed university would be based on its whole production recorded in the WoS or other databases. The use of the whole production eliminates the sampling problem of the analysis of a low number of outputs, which may be insufficient to reveal the actual excellence of some universities (Section 3.1). When comparing the REF results with the percentile indicator, the effect of this problem—too low rating for high-level universities—is asymmetric because if it appears, it always increases the  $PP_{top\ x\%}/PP(4^*)$  ratios. The probability of appearance will be higher in fields with numerous groups and less strict panels. For example, if the  $PP(4^*)$  indicator is equivalent to the top 1.0 percentile and research is performed by small groups, the existence of researchers with more than four 4-star-rated outputs in six years is unlikely. In contrast, if the  $PP(4^*)$  indicator is equivalent to the top 10 percentile and research is performed by large groups, many researchers may publish more than four 4-star-rated outputs in 6 years.

In this study, the comparison of the results obtained by peer review and by using a percentile-based indicator is facilitated with the use of the  $e_p$  index. The use of the percentile that exactly produces a ratio of 1.0 with peer assessments has the advantage of accurately indicating the level of the requirement that has been applied by the expert judges. Thus, different levels of peer requirements by different evaluating sub-panels across research areas are immediately revealed by the percentile that gets the closest ratio to 1.0 with peer assessment. Another minor but convenient advantage of the use of the percentile that exactly matches peer assessments is that proportional deviations from a ratio of 1.0 are more rapidly perceived than with other ratios. Furthermore, if the  $PP_{top\ x\%}/PP(4^*)$  ratio is 1.0, the  $PP_{top\ x\%}$  is the indicator that allows an actual like-for-like substitution for peer assessment.

Another advantage of the use of the  $e_p$  index is that it removes all problems of dichotomous distinction: for example, to decide

whether to rate an output 4- or 3-star, which may be difficult. This problem does not apply to the  $e_p$  index and the percentiles calculated from it, because the  $e_p$  index is calculated from a fitting that implies a large number of publications. The dichotomous distinction problem will affect more sharply to universities with low number of outputs. If the number of 4- and 3-star-rated outputs is high, an internal compensation of opposite mistakes can be expected.

It is widely accepted that any type of assessment with control purposes could affect the assessed system, which is known as the Goodhart’s (Martin 2011; Strathern 1997) or Campbell’s (Campbell 1979) law. The question is whether  $e_p$  index assessments can induce specific responses that are less likely to occur with peer review. As in any type of citation-based evaluation, citation-boosting stratagems similar to those applied to the impact factor (Martin 2016) are possible, but the calculation method of the  $e_p$  index makes this difficult (Rodríguez-Navarro and Brito 2019), especially at institution level. A second possible effect is the movement of institutions from society’s important but lowly cited research fields to the most glamorous and highly cited research fields. This would occur if the publications in the two fields are evaluated together. For example, if plant breeding and molecular biology of *Arabidopsis* were evaluated together in a single area of plant sciences, some plant breeding researchers might decide to move to the field of the molecular biology of *Arabidopsis*. This response, however, is not the consequence of the bibliometric method but the consequence of a poorly designed application of the method, which implies that it can be avoided.

The results obtained in three research areas allow the pros and cons of the method to be determined more clearly.

### 6.1.1 Chemistry

In chemistry, using the 2.8 percentile, in 21 out of 26 universities, the  $PP_{top\ 2.8\%}/PP(4^*)$  ratio deviates moderately from 1.0, from 1.67 to 0.66; in 15 universities the ratio varied from 1.10 and 0.82 (Table 2). Considering all universities, there is an upper tail of five universities in which peer evaluations resulted much less favourably

**Table 5.** Summary of the REF2014 university outputs in the UOA of Physics that meet the 4-star standard, and calculated PP(4\*) indicator

University	Outputs submitted	REF 4-star (%)	WoS 2008–13	PP(4*) (%)
University of Bath	84	15.5	537	2.42
University of Birmingham	157	22.9	1,604	2.24
University of Bristol	191	18.8	2,208	1.63
University of Cambridge	535	23.9	6,043	2.12
University of Central Lancashire	84	9.5	44	18.14
University of Durham	293	21.8	1,412	4.52
University of Exeter	146	21.9	505	6.33
University of Hertfordshire	130	8.5	49	22.55
University of Huddersfield	42	9.5	55	7.25
Imperial College London	453	23.6	4,548	2.35
Keele University	43	23.3	83	12.07
University of Kent	17	23.5	158	2.53
King's College London	97	22.7	764	2.88
Lancaster University	134	27.6	1,206	3.07
University of Leeds	88	13.6	1,141	1.05
University of Leicester	200	9	300	6.00
University of Liverpool	138	17.4	2,167	1.11
Liverpool John Moores University	85	22.4	53	35.92
University College London	446	18.6	2,972	2.79
Loughborough University	75	6.7	754	0.67
University of Manchester	256	17.6	2,787	1.62
University of Nottingham	193	20.7	1,403	2.85
University of Oxford	464	33.2	4,911	3.14
University of Portsmouth	51	21.6	276	3.99
Queen Mary University of London	91	23.1	987	2.13
Royal Holloway, University of London	101	17.8	689	2.61
University of Sheffield	110	23.6	1,672	1.55
University of Southampton	120	25	1,849	1.62
University of Surrey	101	15.8	1,031	1.55
University of Sussex	95	20	667	2.85
University of Warwick	215	24.1	1,808	2.87
University of York	137	18.2	940	2.65
University of Edinburgh + University of St Andrews	224	26.8	2,922	2.05
University of Glasgow	161	13.7	1,933	1.14
Heriot-Watt University	79	21.5	751	2.26
University of Strathclyde	111	27	1,055	2.84
Aberystwyth University	47	2.1	87	1.13
Cardiff University	74	21.6	665	2.40
Swansea University	82	13.4	497	2.21
Queen's University Belfast	166	25.3	930	4.52

<sup>a</sup>Percentage of publications that meet the 4-star standard with reference to the total number of publications retrieved for the WoS research area of Physics.

than percentile evaluation (ratios > 1.67). This asymmetric upper tail may be due to the sampling method in REF (Sections 3.1 and 5.1) and could explain the cases of the Imperial College of London and University of Cambridge and eventually of the University of Bath. The presence in this tail of Newcastle University must have another reason, perhaps the dichotomous distinction problem described earlier. In fact, in Newcastle University four outputs were rated 4-star and 72 were rated 3-star. Thus, if a few real 4-star outputs were rated 3-star the  $PP_{top\ 2.8\%}/PP(4^*)$  ratio would increase above the 1.0 value. Fortunately, if this were the cause of the deviation it would be easily detected by expert reviewers.

The range of deviations from 1.10 to 0.82, which applies to 15 universities, could be taken as the normal variability that is inherent to any type of evaluation. In fact, performing ratios increase the variability of the original data; in a ratio range from 1.10 to 0.82, the expected variability of the two indicators is low. For example, with a variability of  $\pm 10\%$  in both types of data, the expected

variability of the ratios would be higher than that from 1.10 to 0.82. Most likely, most experts in research assessment would consider that a variability of  $\pm 10\%$  in research assessments is positively surprising.

### 6.1.2 Economics and business

In the two UOAs Nos. 18 and 19, we could only test 16 universities against a percentile indicator because in many of the universities in REF the number of publications was too low to allow a robust calculation of the  $e_p$  index. However, the study of these 16 universities provided informative results.

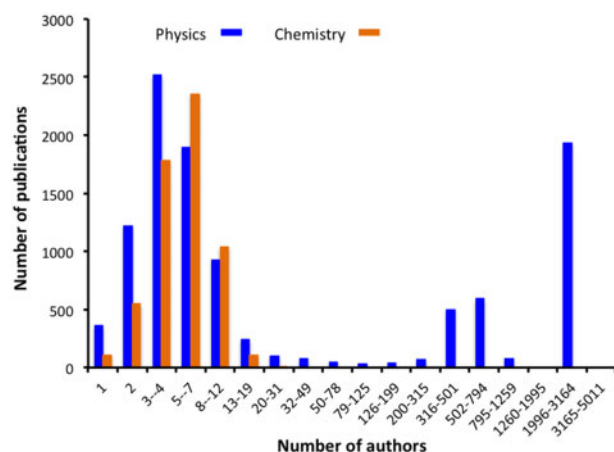
In these universities, the 9.0 percentile was the most convenient to compare with the REF results. The variability of the  $PP_{top\ 9.0\%}/PP(4^*)$  ratio was rather high (mean = 1.03, SD = 0.43), but in contrast with chemistry, the ratios were perfectly distributed around the mean (Table 4). Furthermore, if we consider the ratios in the two universities with the higher number of Nobel laureates in Economic

**Table 6.** Substitution of a percentile indicator for peer review in the research field of Physics, comparison of the bibliometric indicator  $PP_{top\ 1.1\%}$  with the proportion of 4-star-rated outputs by peer review in the UOA of Physics in REF2014, and values of the  $PP_{top\ 0.01\%}$  indicator

University	$e_p$ index	PP(4*)	$PP_{top\ 1.1\%}$	$PP_{top\ 0.01\%}$	Ratio $PP_{top\ 1.1\%}$ /PP(4*)
Loughborough University	0.096	0.67	1.02	0.009	1.52
University of Leeds	0.119	1.05	1.55	0.020	1.48
University of Manchester	0.146	1.62	2.30	0.045	1.42
University of Cambridge	0.164	2.12	2.90	0.072	1.37
Universities of Edinburgh and St Andrews	0.156	2.05	2.64	0.060	1.29
University of Strathclyde	0.174	2.84	3.27	0.093	1.15
Cardiff University	0.159	2.4	2.73	0.064	1.14
University of Sheffield	0.119	1.55	1.55	0.020	1.00
University of Durham	0.167	4.52	3.02	0.079	0.67
Lancaster University	0.138	3.07	2.06	0.036	0.67
University of York	0.108	2.65	1.29	0.014	0.49
University of Nottingham	0.093	2.85	0.95	0.007	0.33
Mean ratio					1.04
SD					0.41
Massachusetts Institute of Technology	0.217		4.40	0.223	

**Table 7.** Hyper-authored publications per university, percentage of publications in the WoS area of Physics in 2012 exceeding 20, 50, and 100 authors

University	Number or proportion of publications			
	Total	>20 (%)	>50 (%)	>100 (%)
University of Bath	95	0.0	0.0	0.0
University of Birmingham	362	62.4	60.8	60.5
University of Bristol	472	34.1	33.7	32.8
University of Cambridge	1,124	17.2	16.9	16.9
University of Central Lancashire	117	11.1	7.7	6.0
University of Durham	259	1.2	0.0	0.0
University of Exeter	81	0.0	0.0	0.0
Imperial College London	809	30.4	29.2	28.6
University of Kent	29	0.0	0.0	0.0
King's College London	155	1.3	0.6	0.6
Lancaster University	288	61.5	61.5	61.1
University of Leeds	183	3.3	3.3	2.7
University of Leicester	41	0.0	0.0	0.0
University of Liverpool	461	64.0	60.7	59.9
University College London	570	34.7	34.7	34.6
Loughborough University	99	0.0	0.0	0.0
University of Manchester	577	47.7	45.2	44.5
University of Nottingham	255	1.2	0.8	0.0
University of Oxford	990	28.3	26.9	26.0
University of Portsmouth	47	0.0	0.0	0.0
Queen Mary University of London	246	51.2	51.2	51.2
Royal Holloway, University of London	188	81.4	80.9	80.9
University of Sheffield	340	40.3	40.3	39.7
University of Southampton	369	26.0	25.5	25.5
University of Surrey	162	16.0	4.3	0.6
University of Sussex	198	65.2	65.2	65.2
University of Warwick	338	41.4	41.1	40.5
University of York	169	10.7	3.0	0.6
University of Edinburgh + University of St Andrews	602	40.7	37.9	36.9
University of Glasgow	442	62.4	59.7	58.8
Heriot-Watt University	129	0.0	0.0	0.0
University of Strathclyde	193	6.2	3.1	3.1
Aberystwyth University	14	0.0	0.0	0.0
Cardiff University	117	11.1	7.7	6.0
Swansea University	84	4.8	0.0	0.0
Queen's University Belfast	145	4.1	0.7	0.0



**Figure 1.** Distribution of the number of authors per publication in the WoS research area of Physics in the UK universities recorded in Table 7. Publications in year 2012.

Sciences—University of Cambridge and London School of Economics and Political Science, 1.21 and 0.70, respectively—the same number of universities exhibited ratios higher than 1.21 and ratios < 0.70. This distribution suggests that divergences between the peer and percentile assessments are not the result of any specific bias.

To go further in the analysis of the divergences between peer review and the percentile indicator would require a specific analysis by experts in economics and business who study the 4-star-rated outputs and their number of citations. Aside from this issue, some observations suggest that in the field of economics and business the selection of the outputs submitted and the evaluation of these outputs may be different to those in chemistry or physics. In the first place, the  $PP_{top\ x\%}$  that is equivalent to the  $PP(4^*)$  indicator is higher in the UOAs of Economics and Business versus chemistry or physics, 9% versus 2.8% and 1.1%, respectively. Furthermore, and probably related, the comparison of the  $PP(4^*)$  columns in Tables 2, 4, and 6 show notable differences between the research areas, because it is evident that the proportion of 4-star-rated outputs versus the total number of articles recorded in the WoS is notably higher in economics and business than in chemistry and physics (the means are 11.7, 2.7, and 2.3, respectively).

Although the deviations of the  $PP_{top\ 9\%}/PP(4^*)$  ratio from 1.0, ranging from 1.85 to 0.40 seem large deviations, they are not so large; they could be expected from a variation of the data of  $\pm 35\%$ . However, at the level of this study it is not possible to conclude whether the  $PP_{top\ 9.0\%}$  indicator is a reasonably like-for-like substitute for the  $PP(4^*)$  indicator and a straightforward substitution is doubtful. However, it seems likely that a study by experts in economics and business could reach a positive conclusion perhaps suggesting simple complements for the bibliometric analysis.

### 6.1.3 Physics

In the UOA of Physics we could only study 12 out of 40 universities. In part, this is because in some universities the number of WoS articles (Table 5) was insufficient for a robust calculation of the  $e_p$  index, but also because in many cases the percentile-based double rank distribution could not be fitted to a power law. The cause of this impossibility is the notable proportion of hyper-authored papers

(Figure 1) that occurs in many universities (Table 7), which is due to wide participation in international collaborations.

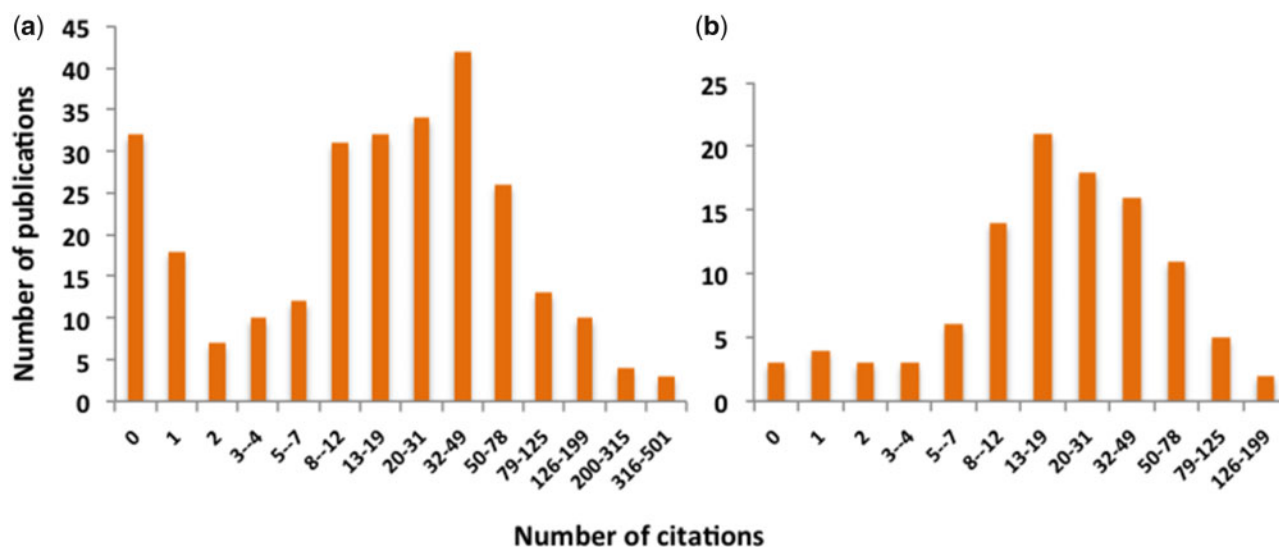
The study of the ATLAS and CMS collaborations, which involve around 3,000 authors per paper, and the LHCb and CDF collaborations, which involve 300–800 authors per paper, showed that their citation distributions could be fitted to lognormal distributions, but with  $\mu$  parameters that are higher to those of papers with a low number of authors—the question of whether this difference is due to the high number of authors or to the scientific characteristics of subject is out of the scope of this study. In the global distribution of citations, the proportion of collaborative papers (all types of them) is very low (0.45% in 2012), which strongly suggests that they do not have a significant influence in the global lognormal citation distribution in the WoS research area of Physics. In contrast, in many UK universities the proportion is much higher (20–80%; Table 7), which distorts the lognormal distribution of citation and subsequently the percentile-based double rank distribution could not be fitted to a power law.

The conclusion that can be drawn from these results is that the bibliometric evaluation of these papers must be done independently from the evaluation of the other papers with a low number of authors because they belong to two independent citation universes. Furthermore, a certain agreement about how to perform the combination of the evaluations of both types of papers must be reached because the proportion of normal and hyper-authored papers varies across universities (Table 7) and many of these hyper-authored papers are listed in several universities.

It is worth noting that the aforementioned difficulties are not exclusive to bibliometric evaluations, they also apply to peer evaluations. An example of two publications submitted as outputs in REF by the same university illustrates the issue. The first publication describes an efficient solar cell (Liu, Johnston, and Snaith 2013) and is authored by three researchers, two of whom are staff members of the university. Most peers will rate this publication as 4-star and it can be attributed to only one university. The second publication is an ATLAS Collaboration research about the Higgs boson (Aad et al. 2013), which is authored by 2,922 researchers who belong to 179 institutions, including 13 UK universities; nine of its authors are staff members of the university under consideration and the publication is an output that was listed twice in the implied university. Many particle physicists would probably rate this publication as a 4-star, which could be done in 13 universities, and more than once by the same university. For evaluative purposes, these two publications are so different that it seems that an equitable judgment of both in a comparative way is an almost impossible task, unless that, as mentioned above, a method of evaluation has been previously agreed.

The discrepancies between peer and bibliometric evaluations in the universities of Nottingham and York,  $PP_{top\ 1.1\%}/PP(4^*)$  ratios of 0.33 and 0.49 (Table 6), seem high although it cannot be ruled out that it is normal variability. There is nothing in these universities that could explain the notable deviation from the 1.0 ratio: 1) the number of publications is sufficient for reliable fittings; 2) the numbers of submitted outputs is high, 137 and 193, respectively; 3) the values of the  $e_p$  index are normal,  $\approx 0.1$ , and 4) the number of multi-authored publications is very small. Therefore, the high rating of these universities by the experts with reference to the percentile indicator (ratios much lower than 1.0) deserves a specific analysis of the two indicators by experts in physics, which should clarify the deviations.





**Figure 2.** Distribution of citations to the papers published by the ATLAS and CMS collaborations (a), and LHCb and CDF collaborations (b).

### 6.2 Top percentile equivalence of 4-star peer ratings reveals international relevance

The use of the  $e_p$  index in this study has allowed the characterization of the 4-star or world-leading quality in an international context. In the case of chemistry, this top quality is equivalent to the top 2.8% of cited papers, in the case of economics and business, the equivalence is to the top 9.0% of cited papers, and in the case of physics, the equivalence is with the top 1.1% of cited papers.

These important differences between UOAs suggest that experts in different research areas keep different criteria regarding the concept or *world-leading research* (4-star rating). The use of the  $e_p$  index could serve to homogenize evaluations across these UOAs. This homogenization might not be strictly necessary, but it seems convenient to have common criteria for universities that are specialized in different research areas.

### 6.3 Probability of publishing a very highly cited paper

An additional and main advantage of evaluations with the  $e_p$  index is that it allows the immediate calculations of the probabilities of achieving the publication of highly cited papers located in the 0.01 or any other percentile. The convenience of the calculation of the probability or expected frequency at these low percentile seems reasonable if the evaluation tries to determine the capacity of the system to achieve important breakthroughs (Rodríguez-Navarro and Brito 2019); Tables 2, 4, and 6 report the value of the  $PP_{top\ 0.01\%}$  indicator in many universities. Although comparatively this indicator does not change the judgements that can be made with the  $e_p$  index, because it equals the value of this index to the power of four (Equation 1), it has the advantage of providing the actual figures for achieving breakthroughs at a concrete level. These figures might eventually serve to discuss funding differences between universities. If random papers in chemistry in the Universities of Cambridge and York have probabilities of around 0.1 to reach the top 0.01 citation percentile and random papers in some other universities are 10 or even 100 times lower, university administrators might like to take into account these differences.

With regard to the  $e_p$  index values, in the three research areas here studied, the UK universities lag behind the MIT and Princeton

University (Tables 2, 4, and 6). Although at a first glance, it seems that physics is ahead of chemistry, and economics and business, it is more probable that the three cases are similar, with top UK universities exhibiting  $e_p$  index values of around 0.18–0.20 while world-leading universities exhibit index values of 0.22–0.25  $e_p$  index values.

Although this comparison seems informative, it must be interpreted with caution because international comparisons of universities based on the  $e_p$  index are complex (Rodríguez-Navarro and Brito 2019). In addition to differences due to differences in research policy, the MIT and Princeton University are exceptional research universities that exist in a big country, the USA, where there are many top research universities such as, for example, Cornell University, University of Wisconsin at Madison, University of Illinois at Urbana-Champaign, and many others. This circumstance and the high mobility of researchers make possible the existence of the MIT and Princeton University and a few others with an exceptionally high  $e_p$  index. The UK is smaller than the USA and it is probably impossible that its top universities can achieve  $e_p$  index values similar to those of the MIT and Princeton University. However, this impossibility for countries smaller than the USA to have very high  $e_p$  index universities does not imply that these countries cannot be very competent in research (Rodríguez-Navarro and Brito 2019).

### 6.4 Non-studied research areas

In this study only three research areas have been included. The intention is that these three areas reveal the framework, and the advantages and limits of a like-for-like substitution of a bibliometric indicator for peer review, laying the groundwork for more extensive studies.

The findings in the field of chemistry suggest that this field is a good candidate to be evaluated with a percentile indicator. However, it is pending a study by experts of the discrepancy observed between peer and bibliometric evaluations in the University of Newcastle. It can be expected that this study will reveal a specific problem rather than a general one.

According to previous experience (Brito and Rodríguez-Navarro 2018b; Rodríguez-Navarro and Brito 2018) the field of chemistry studied here is probably representative of many fields in natural and formal sciences, and technological fields for assessment with percentile indicators. This conclusion also applies to the papers in physics with a low number of authors (Figure 1), with the pending study of the universities of York and Nottingham. The evaluation of multi-authored papers needs further studies and perhaps agreements. The study of the evaluation of multi-authored papers in physics might also serve as a model for other multi-authored papers in clinical medicine and perhaps in other areas.

The fields of economics and business (UOAs of Economics and Econometrics and Business and Management Studies in REF) might represent a limit in the substitution of a bibliometric indicator for peer review in social sciences. Although the variability of the  $PP_{top\ 9\%}/PP(4^*)$  ratio is still compatible with the general difficulties of performing a research evaluation, it might also respond to specific difficulties whose existence needs to be ruled out. Other fields in social sciences or humanities will require specific studies.

### 6.5 Bibliometric assessments

The selection of four 'Research Areas' of the WoS 'Advanced Search' to match the UOA results was the basis for this testing study. This selection implies that only a sample of outputs is selected because a certain number of UOA outputs are published in journals that are not included in the selected research areas. However, the sample is large (>50%) and unlikely to be biased—for example, it is unlikely that the outputs in the UOA of Chemistry published in the WoS research area of Physics are of lower quality than those published in the WoS research area of Chemistry. Consistent with this notion, despite some discrepancies that deserve specific studies, the high level of agreement between bibliometrics and peer review observed in this study strongly suggest that the samples are representative.

This approach, however, is unlikely to be the most appropriate method in real bibliometric assessments. Classification in research areas can be performed at the level of journals, the method used by the WoS 'Advanced Search' or at the level of publications (Waltman and van Eck 2012). The latter has more complex implementation but is the most convenient. In addition to other advantages, the method includes publications in multidisciplinary journals, which are excluded when the research areas are constructed at journal level.

In any case, in order for a bibliometric indicator based on the  $e_p$  index to reliably substitute peer review extensively, the research fields must be designed in order that all universities publish a sufficient number of papers to obtain the indicator robustly. Alternatively, a statistical approach that allows the study of several years together might solve this problem.

## 7. Conclusions

The  $e_p$  index and percentile indicators calculated from it provide a solid basis for the selection of a bibliometric indicator that may substitute for the peer review of publications in future UK REF and in research assessments in other countries. However, several steps must be performed before the substitution can be applied successfully. These steps include (1) deciding the research areas to which the  $e_p$  index approach can be applied; (2) in these areas, finding

explanations for the specific discrepancies that are found in REF between bibliometric and peer review evaluations; and (3) deciding the grouping of research fields in order that the  $e_p$  index can be robustly obtained.

These studies might appear laborious in absolute terms but not so much considering the context, because it could be expected that the substitution of a bibliometric indicator for a peer review process as meticulously elaborated as the REF could not be achieved straightforwardly. The advantage is that these studies can be performed using the REF results, where the maximum effort has already been performed. Furthermore, the benefits of substituting an  $e_p$  index-based indicator for the complex and onerous process of peer review might remove the possibility of giving up performing the evaluations of research institutions (Martin 2011), which applies not only to the UK but also to many other countries.

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